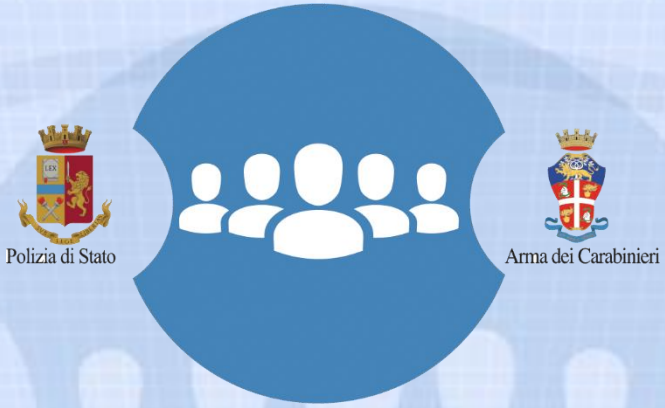


OSCAD

Osservatorio per la Sicurezza
Contro gli Atti Discriminatori

Observatory for Security Against Acts of Discrimination

Where we are

Ministry of Interior

Department of Public Security

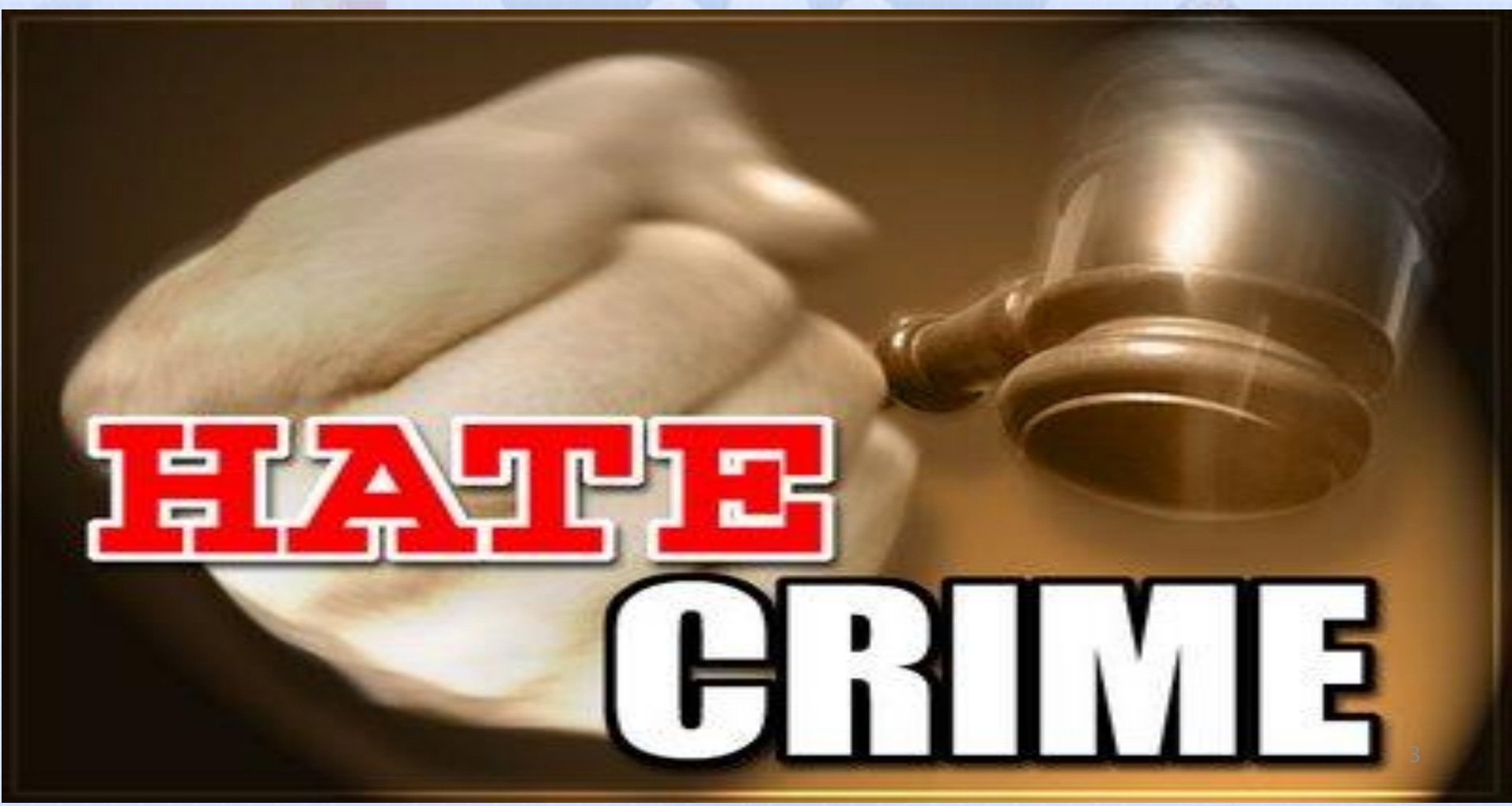
Central Directorate of Criminal Police

OSCAD
Osservatorio per la Sicurezza
Contro gli Atti Discriminatori

Mission

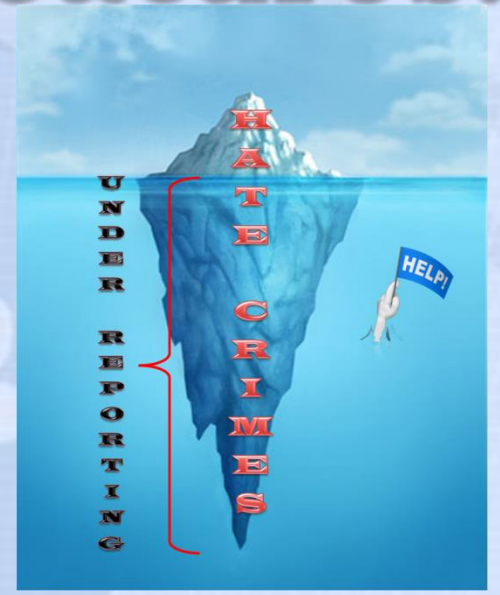
Prevent

Combat



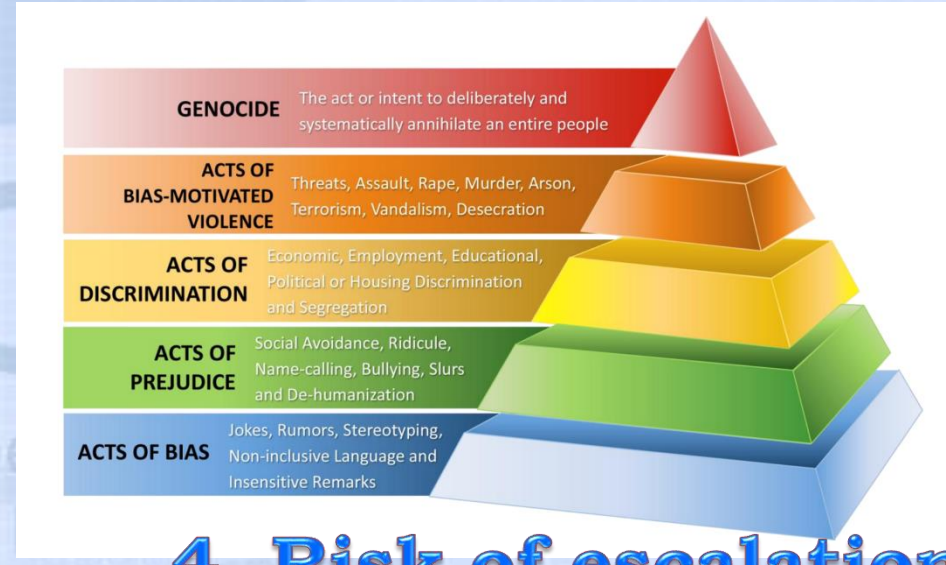
Considering HC features...

1. Effects at different levels



2. Under-reporting

3. Under-recording



4. Risk of escalation

...our main tasks

Goals

1. *Surfacing the phenomenon*
2. *Training*
3. *Monitoring and analysis*

Surfacing the phenomenon

OSCAD
Osservatorio per la Sicurezza
Arma dei Carabinieri

oscad@dcpc.interno.it

Inter-institutional co-operation

Hate Crimes

Discrimination & Hate Incidents

unar
Ufficio Nazionale Antidiscriminazioni Razziali
a difesa delle differenze

Training challenges

Lack of awareness

We started HC training in Italy from scratch and built our HC programme day-by-day… with a **multi-agency approach**

Lack of previous competence

Participation in many **international training programmes** (OSCE-TAHCLE; CoE training on Roma/LGBTI…) and **WG** (European Commission, FRA…)

Lack of dedicated budget

Participation in **EU funded training programmes (FATF)**

Proactive and 'creative' approach…

Multi-stakeholder training

unar
Ufficio Nazionale Antidiscriminazioni Razziali
a difesa delle differenze

ITALIA AMNESTY INTERNATIONAL

Rete Lenford
AVVOCATURA PER I DIRITTI LGBTI

cospe
TOGETHER FOR CHANGE

Since 2012 more than 29.000 Police officers tutored

In 2021 HC will be part of the in-service training programme for all the National Police officers

Challenges on data…

Monitoring

Collection

Analysis

Without data, all we have is an opinion.

-Edward Deming

Hate crimes

‘Protected characteristics’ in the Italian legislation

“RACE”

ETHNICITY

NATIONALITY

RELIGIOUS BELIEF

DISABILITY

LANGUAGE

~~SEXUAL ORIENTATION~~

~~GENDER IDENTITY~~

Physical assault based on discriminatory motive

Ethnic-racial national-religious

Homo/transphobic

murder/rape/robbery/injuries…
(so called ‘base crimes’)

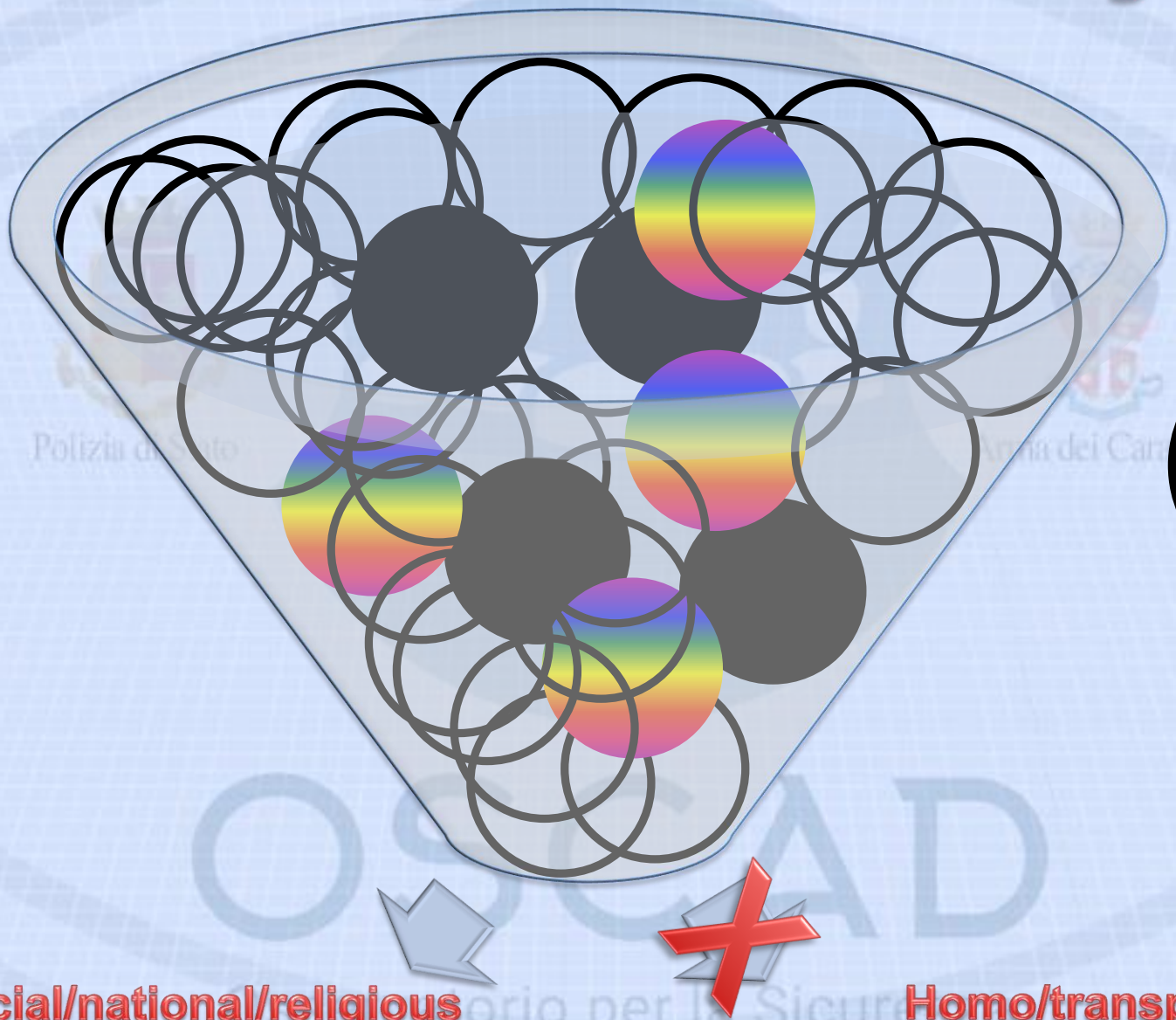
+

Art. 604ter criminal code (aggravating circumstance)

murder/rape/robbery/injuries…
(so called ‘base crimes’)

OSCAD
Osservatorio per la Sicurezza contro gli Atti Discriminatori

SDI: inter-agency data system



NON discriminatory crimes

Ethnic/ racial/ national/ religious crimes

Homo- transphobic crimes

Ethnic/racial/national/religious motivated crimes: EXTRACTABLE DATA

Homo/transphobic motivated crimes: NON EXTRACTABLE DATA

No legislation => No official data!!!

Hate crimes

Protected characteristics in the Italian legislation

"RACE"

ETHNICITY

NATIONALITY

RELIGIOUS BELIEF

DISABILITY

LANGUAGE

~~SEXUAL ORIENTATION~~

~~GENDER IDENTITY~~

Sorry

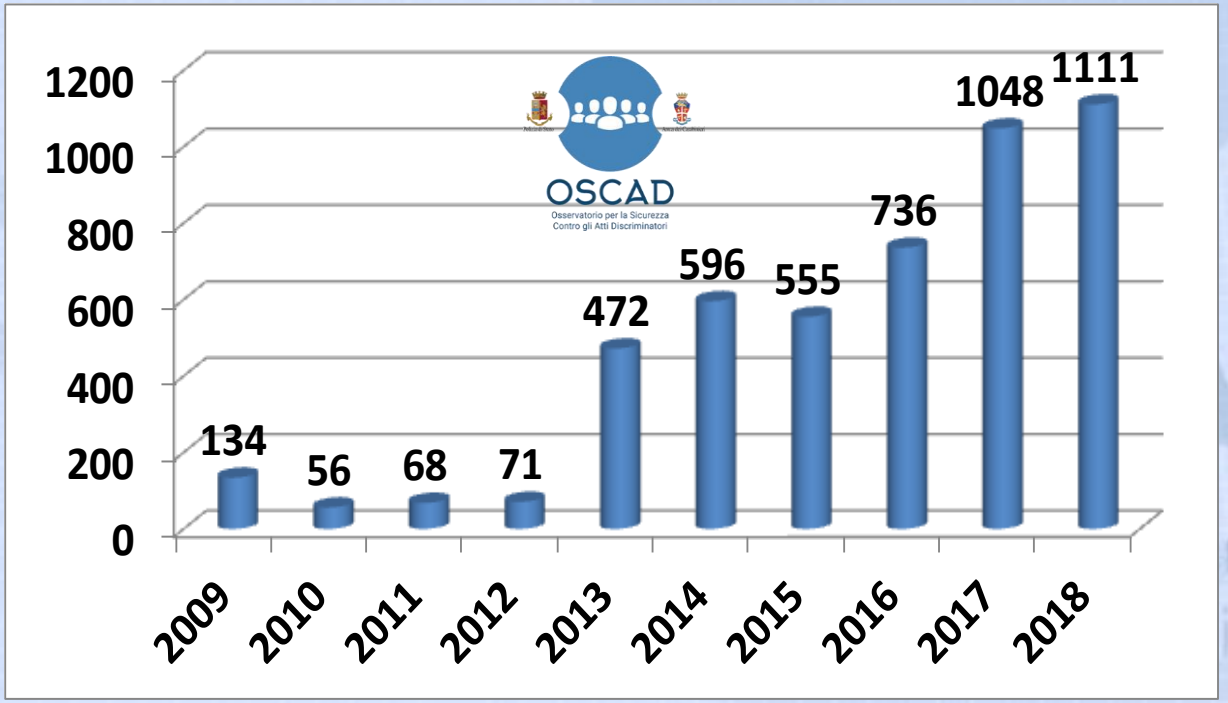
No data available

http://hatecrime.osce.org/italy

Italy

Italy regularly reports hate crime data to ODIHR. Italy's Criminal Code contains general penalty-enhancement and substantive offence provisions. Hate crime data are collected by law-enforcement authorities and the Ministry of Interior. Data are not made publicly available.

Increase of data submitted to OSCE, Following OSCAD involvement in the process



Year	Hate crimes recorded by police
2018	1111
2017	1048
2016	736
2015	555
2014	596
2013	472
2012	71

Since 2014, OSCAD officially submits to ODIHR data of a **different nature**

Ethnic-racial national-religious motivated crimes

Homo/transphobic crimes

Official SDI data

Unofficial OSCAD data

OSCAD
Osservatorio per la Sicurezza contro gli Atti Discriminatori

Given that the criminal law protects against Ethnic, racial, national, religious motivated crimes altogether

It is NOT possible to disaggregate official SDI data:

1st level disaggregation: to distinguish among the protected grounds race, ethnicity, nationality, religious belief

2nd level disaggregation: e.g. to distinguish among the different religious beliefs (Antisemitism, Islamophobia, Hatred against Christians…)

Polizia di Stato
Arma dei Carabinieri
OSCAD
Osservatorio per la sicurezza Contro gli Atti Discriminatori

Fundamental Rights Agency (FRA)
Annual overview of Anti-semitic incidents

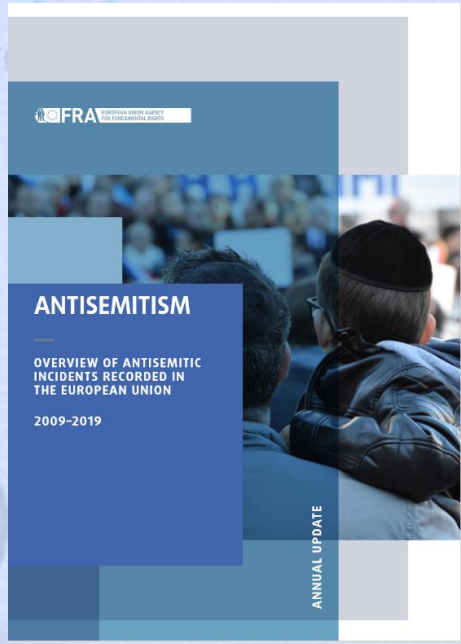
NATIONAL POLICE DATA on Antisemitism (Unofficial)

OSCAD DATA on Antisemitism (Unofficial)

CARABINIERI DATA on Antisemitism (Unofficial)

ITALY DATA on Antisemitism

FRA
EUROPEAN UNION AGENCY FOR FUNDAMENTAL RIGHTS



OSCAD
Osservatorio per la Sicurezza Contro gli Atti Discriminatori

ITALY

Official data

In Italy, the official inter-agency database (System of Investigation – 'Sistema di Indagine', SDI) was used by the police during the investigation; it is based on the provisions of the criminal law. The system was not designed for statistical purposes and therefore cannot deliver official statistics on antisemitic incidents.[60]

The Observatory for Security against Acts of Discrimination (OSCAD)[61] has developed a new model for collecting data on antisemitic incidents and the new approach has been applied when compiling the data for 2019. The data provided by OSCAD include the data from the Division for General Investigations and Special Operations (DIGOS), which has been the data source for the statistics from earlier years. The change in the recording methodology means that the data for 2019 may not be fully comparable with data from previous years.

In 2019, OSCAD observed 73 cases of antisemitism, which were investigated by either the National Police or the Carabinieri Corps. These 73 cases involved a total of 91 antisemitic hate crimes (Table 30).

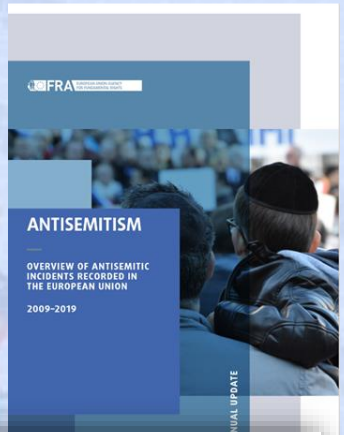


TABLE 32: ANTISEMITIC INCIDENTS AND ANTISEMITIC CONDUCT, BY TYPE OF CRIME, 2019

Type of Crime	Number of crimes
Homicide	0
Physical assault	1
Incitement to violence*	62
Theft/robbery	1
Damage to property	5
Arson	0
Desecration of graves	1
Attacks against places of worship	0
Disturbance of the peace	1
Vandalism	10
Threats/threatening behaviour	9
Other	1

Source: OSCAD, 2019

The 1st Italian research on HC data recording/collection

From 2016 to 2019, OSCAD was partner of the “Facing All the Facts” project that included a research on HC data recording/collection

(realized by Joanna Perry)

CEJI
A JEWISH CONTRIBUTION TO AN INCLUSIVE EUROPE

Who/what can make the difference in a Country where HC is not a priority?

OSCAD
Osservatorio per la Sicurezza
Contro gli Atti Discriminatori

The role of ‘change agents’ is key!!!

Osservatorio per la Sicurezza Contro gli Atti Discriminatori

Multi-agency co-operation is key!!!

Arma dei Carabinieri
OSCAD
Osservatorio per la Sicurezza
Contro gli Atti Discriminatori

Thank you for your attention!!!