



Council of Europe Action Plan for Ukraine “Resilience, Recovery and Reconstruction” 2023-2026

Amid the ongoing war of aggression of the Russian Federation against Ukraine, the Council of Europe Action Plan for Ukraine “Resilience, Recovery and Reconstruction” (2023–2026) provided Ukraine with targeted support. Backed by a secured €55.5 million budget and in close co-operation with national partners, the Action Plan drove tangible progress in human rights, rule of law and democracy. Its achievements strengthened the country’s resilience and directly advanced Ukraine in its EU accession path. The Action Plan brought practical solutions and real improvements to people’s lives across the country, contributing to the United Nation’s Sustainable Development Goals.

The following section outlines the main outcomes of its implementation across six thematic areas.

Securing human rights and fundamental freedoms



14 320

people, including **46% IDPs**, accessed digital tools and essential services.

833

IDPs reached via community initiatives.



Special Ombudsperson report on access to education led to **allowance introduced** for children returning from occupied territories.



Trauma-informed social services expanded for veterans and families across more regions.



Step-by-step legal guides for war-affected people on life situations.

Advancing social justice, good health and sustainable environment

Draft labour code submitted to Parliament to modernise workplace protections, aligning with **the Charter** and **more than 30 EU Directives**.



Draft law on social dialogue, strengthening social dialogue in line with the Charter.

Law ensuring employment rights for persons with disabilities enacted in 2026.



Barrier-free policies strengthened and **official terminology standard** introduced nationwide.

Ombudsperson’s Office submitted **alternative report on social and labour rights** in 2025.



Biannual action plan for National Barrier-free Strategy implemented with expert guidance.

Acting for equality, diversity and respect

1 100+ specialised victim support services operational.



Action Plan for the Protection of Rights of National Minorities adopted by the Cabinet of Ministers in 2025.



Roma National Strategy, facilitated with national consultations on inclusion and rights.



Ukraine's **first Indigenous Peoples Congress** convened in 2025.



Child-friendly justice procedures implemented with increased capacities of the institutions.

Anchoring democratic values in European societies

- **3 major laws enacted** in 2025 to strengthen local self-government and participation.
- **Law on Media** and **Law on Advertising** marked significant **steps towards Ukraine's EU accession**.
- **15+ legal opinions** given to support stronger media regulation.
- A trauma-informed youth work programme launched.



Building trust in public institutions



Key reforms **strengthened Constitutional Court** in line with Venice Commission recommendations and EU standards.



223 546 war crimes documented by the national register as of April 2026.



Strategy and action plan updated to resolve non-enforcement of domestic judicial decisions.



Law on **preventive remedies for inadequate conditions of detention** adopted in 2024.



Draft laws on penitentiary system and its disciplinary statute **developed**.



Prison staff benefited from a **nationwide assessment of psychological well-being** and a pilot implementation of the **Professional Burnout Management Programme**.



Harm reduction expanded to prisons.

Upholding safety, security and integrity of society and persons

- Legal and institutional reforms **strengthened financial investigations** and **oversight**.
- Law enforcement **enhanced their knowledge** on **anti-money laundering**.
- **Cybercrime investigation skills improved** for judges, prosecutors, and police.
- New **cybercrime legislation developed** to align with international conventions.

