



# STEERING COMMITTEE FOR CULTURE, HERITAGE AND LANDSCAPE (CDCPP)

Strasbourg, 26 February 2020

CEP-CDCPP-WG(2020)3E

## WORKING GROUP ON THE EUROPEAN LANDSCAPE CONVENTION

### *INTEGRATION OF LANDSCAPE IN SECTORAL POLICIES*

#### **2nd Meeting**

#### **REPORT**

Council of Europe Office, Paris

21 February 2020

*Secretariat document of the Council of Europe  
Democratic Participation Department*

## **I. OPENING OF THE MEETING**

Mr Gilles Rudaz, Scientific collaborator of the Federal Office for the Environment, Vice-President of the Council of Europe Conference on Landscape, Chairman of the Working Group on the integration of landscape into sectoral policies, welcomed to the participants as listed in Appendix 1 to this Report.

Mrs Maguelonne Déjeant-Pons, Head of Division, Executive Secretary of the European Landscape Convention, also welcomed participants to the Council of Europe Office in Paris.

Mr Julien Transy, Project Manager, Office of Landscapes and Advertising, Sub-Directorate for the Quality of the Living Environment, Ministry of Ecological and Solidary Transition of France, informed participants of his change of assignment and upcoming replacement by Mrs Emilie Fleury-Jägerschmidt. All participants warmly thanked Mr Transy for the major work he has done for several years in favour of the implementation of the European Landscape Convention. They welcomed Mrs Emilie Fleury-Jägerschmidt and thanked her warmly for her participation in the meeting.

## **II. ADOPTION OF THE DRAFT AGENDA**

*[Document: CEP-CDCPP-WG (2020) 1E]*

The Working Group adopted the agenda as it appears in Appendix 2 to this Report.

## **III. EXAMINATION OF THE WORKING DOCUMENT**

*[Document: CEP-CDCPP-WG (2020) 2E]*

The Task Force reviewed:

- the working document, report on “Integration of the landscape in sectoral policies”, prepared by Mrs Lionella Scazzosi, Professor at the Polytechnic of Milan, Italy, and Mr Yves Luginbühl, Emeritus Research Director at the National Centre Scientific Research of France, as Experts of the Council of Europe;
- a first draft declaration (distributed during the meeting) on “The integration of the landscape in sectoral policies”, prepared by the Secretariat on the basis of the above-mentioned report, with a view to holding the 24th Meeting of the Council of Europe Workshops for the implementation of the European Landscape Convention, and Celebration of the 20th anniversary of the European Landscape Convention in Lausanne, Switzerland, 19-20 October 2020.

The Working Group:

- considered that the report submitted to the Council of Europe required more in-depth editorial work and content, and that it will at this stage constitute an internal working document making it possible to prepare:
  - a draft declaration, which will be presented to participants in the 24th Meeting of the Council of Europe Workshops for the implementation of the European Landscape Convention, and Celebration of the 20th anniversary of the European Landscape Convention, Lausanne, Switzerland, 19-20 October 2020; and
  - a draft recommendation, which will be presented to the 11th Council of Europe Conference on the implementation of the European Landscape Convention, Council of Europe, Palais de l’Europe, Strasbourg, 26-27 May 2021;
- proceeded to a general discussion on the draft declaration and identified the elements of content that should be included:

- the integration of the landscape into sectoral policies implies that measures in favour of the quality of the landscape are introduced into various policies to put in place operational actions to achieve an overall conception of the landscape;
- consider the landscape as a structuring role for territorial development in view of the major challenges of territorial development and the need to think of territorial development beginning with the landscape;
- promote intersectoral collaboration, vertical and/or horizontal, between the administrations concerned (or their sectors) and the actors, at all scales;
- need to consolidate procedures from the local to the national scale in accordance with the national framework of a landscape strategy with integration between the scales and concomitant manner;
- need to promote articulation between sectoral policies;
- start from the specific features of the landscape, considering its characteristics and resources;
- consider that the landscape produces meaning, going beyond the sectoral approach
- consider the social imagination;
- landscape approach as a coherent mode of implementation of public policies in territories;
- promote a landscape project and implementation approach;
- consider that the landscape is not a constraint but an asset (added value) to guide policies by contextualising them;
- need to rely on the opinion of the people and consider the benefits of participation;
- consider the structuring effect of the landscape as a base;
- consider the new concerns of society.

A first draft of the declaration, prepared by the Secretariat based on these comments, appears in Appendix 3 to this report.

At the request of the Working Group, Mrs Emilie Fleury-Jägerschmidt will send participants the formulation of notes taken during the session.

At their next meeting, participants will be asked to revise the draft text considering the proposals of the members of the Working Group. The results of the work will then be transmitted to the representatives of the other States Parties to the Convention.

#### **IV. OTHER BUSINESS**

The participants warmly thanked Mrs Krisztina Kincses, National Representative of the European Landscape Convention at the Ministry of Agriculture of Hungary and President of the Council of Europe Conference on the European Landscape Convention, for informing them of the text of her intervention on the European Landscape Convention, on the occasion of the High-level Conference on Environmental Protection and Human Rights, to be held in Strasbourg within the framework of the Georgian Chairmanship of the Committee of Ministers on 27 February 2020, at the Council of Europe headquarters, Strasbourg (France).

#### **V. DATE OF THE NEXT MEETING**

The third meeting of the Working Group will be held in Strasbourg on 23 April 2020 in Strasbourg, to continue the work.

#### **VI. CLOSING OF THE MEETING**

The Chair of the Working Group thanked the participants and closed the meeting.

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## APPENDIX 1

### LIST OF PARTICIPANTS

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**APPENDIX 2**

**DRAFT AGENDA**

- I. OPENING OF THE MEETING**
- II. ADOPTION OF THE DRAFT AGENDA**  
*[Document: CEP-CDCPP-WG (2020) 1E]*
- III. EXAMINATION OF THE WORKING DOCUMENT**  
*[Document: CEP-CDCPP-WG (2020) 2E]*
- IV. OTHER BUSINESS**
- V. DATE OF THE NEXT MEETING**
- VI. CLOSING OF THE MEETING**

## APPENDIX 3

### DRAFT DECLARATION

#### **Draft Declaration on the integration of the landscape in public policies**

*[adopted by participants in  
the 24th Meeting of the Council of Europe Workshops for the implementation of  
the European Landscape Convention, and  
Celebration of the 20th anniversary of the European Landscape Convention,  
Lausanne, Switzerland, 19-20 October 2020]*

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The participants in the 24th Meeting of the Council of Europe Workshops for the implementation of the European Landscape Convention on “Landscape integration in sectoral policies”, and Celebration of the 20th anniversary of the European Landscape Convention, Lausanne, Switzerland, 19-20 October 2020,

Considering that the aim of the Council of Europe is to achieve greater unity between its members for the purpose of safeguarding and realising the ideals and principles which are their common heritage;

Having regard to the European Landscape Convention (ETS No. 176), adopted by the Committee of Ministers of the Council of Europe on 19 July 2000 and opened to member States for signature in Florence on 20 October 2000;

Concerned to achieve sustainable development based on a balanced and harmonious relationship between social needs, economic activity and the environment;

Noting that the landscape has an important public interest role in the cultural, ecological, environmental and social fields, and constitutes a resource favourable to economic activity whose protection, management and planning can contribute to job creation;

Aware that the landscape contributes to the formation of local cultures and that it is a basic component of the European natural and cultural heritage, contributing to human well-being;

Acknowledging that the landscape is an important part of the quality of life for people everywhere: both in urban areas and in the countryside, in degraded areas and in areas of high quality, in areas recognised as being of outstanding beauty and in everyday areas;

Noting that developments in agriculture, forestry, industrial and mineral production techniques, and in regional planning, town planning, transport, infrastructure, tourism and recreation and, at a more general level, changes in the world economy, are in many cases accelerating the transformation of landscapes;

Wishing to respond to the public’s wish to enjoy high-quality landscapes and to play an active part in the development of landscapes;

Believing that the landscape is a key element of individual and social well-being and that its protection, management and planning entail rights and responsibilities for everyone;

Acknowledging that the quality and diversity of European landscapes constitute a common resource, and that it is important to co-operate towards its protection, management and planning;

Considering the aims of the European Landscape Convention and wishing to encourage its implementation;

Considering the topicality of the theme of the landscape regarding questions linked to climate change and the erosion of biodiversity, as well as a contribution of the Council of Europe to the implementation of the 2030 United Nations General Assembly 2030 Agenda for Sustainable Development;<sup>1</sup>

Considering moreover the powerful symbolic charge of the landscape, which feeds on the sources of the social imagination;

Stressing that the landscape is meaningful and that public policies should be inspired by it, giving it a prominent place in the process of participatory projects;

Recalling the content of the following recommendations adopted by the Committee of Ministers of the Council of Europe:

- [Recommendation No R \(2008\) 3](#) on the guidelines for the implementation of the European Landscape Convention, and in particular Appendix 2 - Suggested text for the practical implementation of the European Landscape Convention at national level;
- [Recommendation CM/Rec\(2017\)7](#) on the contribution of the European Landscape Convention to the exercise of human rights and democracy with a view to sustainable development;
- [Recommendation CM/Rec\(2019\)7](#) on Landscape integration in policies relating to rural territories in agricultural and forestry, energy and demographic transition;
- [Recommendation CM/Rec\(2019\)8](#) on Landscape and democracy: public participation

Welcoming the major progress made over the past 20 years towards the implementation of the European Landscape Convention, both at international and national level, in application of Article 5 of the Convention, according to which:

*“Each Party undertakes:*

- a. to recognise landscapes in law as an essential component of people’s surroundings, an expression of the diversity of their shared cultural and natural heritage, and a foundation of their identity;*
- b. to establish and implement landscape policies aimed at landscape protection, management and planning through the adoption of the specific measures set out in Article 6;<sup>2</sup>*

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1. This applies in particular to the following Sustainable Development Goals: Goal 3. Ensure healthy lives and promote well-being for all at all ages; Goal 4. Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all; Goal 6. Ensure availability and sustainable management of water and sanitation for all; Goal 7. Ensure access to affordable, reliable, sustainable and modern energy for all; Goal 8. Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all; Goal 9. Build resilient infrastructure, promote inclusive and sustainable industrialization and foster innovation; Goal 11. Make cities and human settlements inclusive, safe, resilient and sustainable; Goal 12. Ensure sustainable consumption and production patterns; Goal 13. Take urgent action to combat climate change and its impacts; Goal 14. Conserve and sustainably use the oceans, seas and marine resources for sustainable development; Goal 15. Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss; Goal 16. Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels; Goal 17. Strengthen the means of implementation and revitalize the global partnership for sustainable development. (Resolution adopted by the General Assembly on 25 September 2015, A/RES/70/1).

2. According to article 1, b. of the European Landscape Convention “‘Landscape policy’ means an expression by the competent public authorities of general principles, strategies and guidelines that permit the taking of specific measures aimed at the protection, management and planning of landscapes”.

*c. to establish procedures for the participation of the general public, local and regional authorities, and other parties with an interest in the definition and implementation of the landscape policies mentioned in paragraph b above;*

*d. to integrate landscape into its regional and town planning policies and in its cultural, environmental, agricultural, social and economic policies, as well as in any other policies with possible direct or indirect impact on landscape.”*

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Regarding the theme of this Workshop and Celebration Meeting, participants:

– expressed the desire to consolidate the implementation of Article 5d. cited above, and urged the States Parties to the Convention to take care to integrate the landscape into all public policies likely to influence the quality of the landscape;

– noted that the landscape should be integrated into public policies, both territorial and sectoral, within the meaning of [Recommendation No R \(2008\) 3](#) (I.1.E and F):

- *Territorial policies*: “The landscape dimension should be included in the preparation of all spatial management policies, both general and sectoral, in order to lead to higher-quality protection, management or planning proposals.”;

- *Sectoral policies*: “Landscape should be fully taken into account via appropriate procedures allowing systematic inclusion of the landscape dimension in all policies that influence the quality of a territory. Integration concerns both the various administrative bodies and departments on the same level (horizontal integration) and the various administrative bodies belonging to different levels (vertical integration).”

– expressed the wish that on this 4th International Landscape Day of the Council of Europe, also being celebrated on 20 October 2020, the “*Message from Lausanne on the integration of landscape in public policies*”, as stated in this Declaration is brought to the attention of landscape stakeholders so that the protection, management and planning of the landscape can be the subject of a global approach, at the same time sustainable, durable and harmonious, based on a widely shared approach.

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