
Funded
by the European Union
and the Council of Europe



EUROPEAN UNION

COUNCIL OF EUROPE



CONSEIL DE L'EUROPE

Implemented
by the Council of Europe

17 October 2017
PC-CP (2017) 17

COUNCIL OF EUROPE ANNUAL PENAL STATISTICS (SPACE)
MEETING OF THE SPACE II NATIONAL CORRESPONDENTS

(16-17 October 2017)

EXECUTIVE SUMMARY

Document prepared by DG I – Human Rights and Rule of Law, Council of Europe

The SPACE II national correspondents meeting took place on 16 and 17 October of 2017 in Strasbourg with 49 participants from 32 Council of Europe member states representing 33 probation administrations. The meeting was opened by Carlo Chiaromonte, Head of the Criminal Law and Counter-Terrorism Division, DG Human Rights and Rule of Law, Council of Europe.

This is the first time the SPACE II national correspondents meet since the start of the collection of data regarding community sanctions and measures (1999). The main aim of this meeting was to examine and verify the compiled information of this important collection of statistics — based on data coming from the Council of Europe probation services in the course of the last seven years, to enhance the quality of the exchange of information and expertise among the national SPACE II correspondents and the team of scientific experts from the University of Lausanne, Switzerland, responsible for collecting this data, as well as to discuss some fundamental points related to the methodology of collection and to the conformity and comparability of data across Europe.

The meeting was organised in several plenary sessions and in several workshops during which the countries were divided in five groups.

The aim of the *first plenary session* was to provide an overview of the use and importance of the data related to the execution of community sanctions and measures in Europe from the point of view of a national probation service (Ireland) and the Confederation of European Probation (CEP). Both the Director of the Irish Probation Service and the CEP President reiterated their interest in the development of the use of these data which help advance the development of probation and the quality of the services in the member states. The SPACE II statistics also help monitor these developments in Europe, including the implementation of FD 2008/947/JHA regarding the supervision of probation measures and alternative sanction and FD 2009/829/JHA related to supervision measures as an alternative to provisional detention.

The aim of the *first workshop* was to discuss possible improvements of the SPACE II questionnaire. The workshop was opened with a presentation of Gerhard Ploeg from Norway, who provided an example of the difficulties he faces when filling the questionnaire. The main points highlighted by Gerhard Ploeg concerned the date of data collection (December 31), the definitions of partially and fully suspended custodial sentences with probation as well as of community service, the difficulties to provide the stock of probationers per type of crime, and the fact that the systematic translation in English and in French makes the questionnaire difficult to read. The second part of the workshop was an interactive and dynamic group discussion. Each of the five groups which were created, were mediated by one member of the SPACE team. The objective of this group discussion was to debate about the difficulties of each country when completing the questionnaire and how to solve these. A guideline following the respective part of the questionnaire was used. This allowed the experts to get to know the particularities of each country, a knowledge that will help improve the questionnaire and the quality of the replies.

The aim of the *second plenary session* was to present the relevance of the SPACE II project from the point of view of the Council of Europe. In this session, Jaime Rodriguez Murphy underlined that SPACE is a well-known tool internationally and that since several years its promotion both nationally and internationally has been raised significantly by holding press conferences at the date of the publication of the annual report. He then described the reception of the SPACE reports by the media (the rising interest in the data published) and the prospects of improvement of their future diffusion nationally and internationally. Then, Iliana Taneva presented the evolution of the SPACE II project and reminded the role played by the University of Lausanne in preserving this collection in the mid-2000s, when there was a problem of

funding from the Council of Europe. She also underlined the importance of the data for the work of the Council for Penological Cooperation (PC-CP) as well as for the work of the European Committee for the Prevention of Torture (CPT), for the European Court of Human Rights and the Human Rights Commissioner.

This session was followed by a *second workshop*, whose aim was discussing the longitudinal series (2009-2015), created by the Lausanne team on the basis of the questionnaires received throughout the years. Its other aim was to go through the answers of the probation services to a specific questionnaire related to the longitudinal series, which was sent prior to the meeting. The discussion took place again in the five groups mentioned above. For each country, the Lausanne team had created a document called “Probation and community sanctions and measures in Europe, 2017 (Data for 2015)”, which included all the data available. In this way, it was possible to identify the potential inconsistencies of the data as well as the trends observed, which allowed a discussion of their potential explanations. Particular attention was given to the data related to the stock (number of probationers on 1st September of each year), the flow of entries and exits from probation supervision during every year, the interaction between the flow and the stock, the staff employed by probation agencies or working for probation agencies, and the relationship between prison and probation trends. This allowed the experts to get to know additional particularities of each country and to find or corroborate potential explanations of the rates and trends observed.

During the *third plenary session* (The needs of the national correspondents), the national correspondents were given the floor to express their potential needs in terms of the data collected in the SPACE II statistics (i.e. are there any other community sanctions and measures for which information should be collected? Are there any items currently included in the questionnaire that are not needed?). The SPACE team also shared with the national correspondents some of the difficulties inherent to the data collection and analysis, particularly concerning methodological issues resulting from different interpretations of the questionnaire.

In the *fourth plenary session* (The use of SPACE II for empirical research), the SPACE team presented two examples of scientific research conducted using data from the SPACE II reports. Dr. Julien Chopin presented a research currently being conducted that focuses on the question of the length of probation in Europe as compared to the one observed in the United States of America. Prof. Aebi presented an update (based on 2015 data) of the article published last year in the scientific journal *Punishment and Society*, which studied the risk of net-widening when using community sanctions or measures. The aim of the session was to provide a couple of examples of the relevance of the data collected for the scientific community.

The aim of the *last session* was to sum up all the information collected during the meeting and present an outline of the possible improvements of the SPACE II questionnaire. The SPACE team also thanked the national correspondents for their efforts in the data collection and asked them to send the missing data needed to complete the longitudinal series by mid-November 2017 at the latest in order to be able to finalise the longitudinal reports in due course.

The following points were identified as problematic or potentially problematic:

- The counting unit: The vast majority of the countries can provide data that uses the person as the counting unit, but some problems of double counting may arise when a person is subjected to more than one probation order.
- Alternatives to pre-trial detention with supervision by probation agencies do not exist in several countries.
- The existence of two separate items, one for electronic monitoring and another for home arrest can lead to double counting because in most countries home arrest is pronounced together with electronic supervision.

- Some persons are currently being counted both in the SPACE I and in the SPACE II data collections. In particular, the two items that can lead to this problem of double counting are “Fully suspended custodial sentence with probation” and “Partially suspended custodial sentence with probation”
- Victim offender mediation is not placed under the responsibility of the probation services in the vast majority of the countries and therefore does not need to be included as a separate item in the questionnaire.
- The definition of community service (based on the one provided by CM/Rec (2017) 3 of the Council of Europe) is very wide. This item could be redefined or subdivided in different categories.
- The item concerning the number of staff should not be used as an indicator of the ration between probationers and staff. In order to calculate that indicator, the questionnaire should include a new separate item under which will be indicated the number of staff following effectively the probationers. A second new item should be introduced for counting long-term leaves for sickness, maternity, education or family reasons, as well as temporary assignment to another service. The combined consideration of these two items could provide a more precise picture of the staff/probationer ratio.
- The section indicating the kind of offence for which the person is under probation should be improved by adding a question on whether the principal offence rule is applied. The kind of offences included in SPACE II must not necessarily be the same ones as in SPACE I (e.g. road traffic offences should be added).
- Some national correspondents would be interested in having access to the report before publication in order to check one last time the data provided. It was agreed that a solution will be sought for meeting this request in good time before the publication of the annual SPACE reports.

Funded
by the European Union
and the Council of Europe



Implemented
by the Council of Europe

Appendix I

AGENDA

MONDAY 16 OCTOBER 2017

09.30-10.00: Opening speech

Carlo Chiaromonte, Head of the Criminal Law and Counter-Terrorism Divisions, Council of Europe

Pr. Marcelo F. Aebi, School of Criminal Sciences, Faculty of Law, Criminal Sciences and Public Administration, University of Lausanne, Switzerland

10.00-10.45: Session 1: *Community sanctions and measures in Europe*

1. Probation in Europe, Vivian Geiran, PC-CP Chair and Director of the Irish Probation Service
2. The work of the CEP, Gerry McNally, President of the Confederation European Probation

10.45-11.00: Coffee break

11.00-12.30: Workshop 1: *Improving the SPACE II questionnaire*

3. Gerhard Ploeg: Probation and the SPACE II survey in Norway
4. Discussions in groups

12.30-14.00: Lunch break

14.00-14.30: Session 2: *SPACE II at the Council of Europe*

5. SPACE in the media, Jaime Rodriguez Murphy, Council of Europe
6. SPACE for the PC-CP and the Council of Europe, Ilina Taneva, Council of Europe

14.30-16.00: Workshop 2: *Improving and explaining the SPACE longitudinal series*

7. Discussion in groups

16.00-16.30: Coffee break

16.30-17.30: Session 3: *The needs of the national correspondents*

8. What are the needs of the national correspondents and other stakeholders contacting them? Round-table discussion with national correspondents

TUESDAY 17 OCTOBER 2017

09.00-09.30: Session 4: *The uses of SPACE II for empirical research*

9. Measuring the length of probation, Dr Julien Chopin, University of Lausanne
10. Community sanctions and measures and the risk of net-widening, Pr. Marcelo Aebi

09.30-10.30: Workshop 3: *The way forward*

11. Discussion in groups

10.30-11.00: Coffee break

11.00-12.30: *Closing session*

Final discussion on the further steps of the SPACE project

List of participants

MEMBER STATES / ETATS MEMBRES

ALBANIA / ALBANIE

APOLOGISED/EXCUSÉ

ANDORRA / ANDORRE

Carles OFERIL PRECIADO

Sous-officier du Secteur de la santé, réinsertion et mineurs, Département des établissements pénitentiaires, Andorra la Vella

Jamaica ARTUÑEDO MOURIÑO

Chef des statistiques, Département des établissements pénitentiaires, Andorra la Vella

ARMENIA / ARMÉNIE

Arpine SARGSYAN

Leading Specialist, Department of Penitentiary and Anti-Corruption Policy-Making, Ministry of Justice, Erevan

AUSTRIA / AUTRICHE

APOLOGISED/EXCUSÉ

AZERBAIJAN / AZERBAÏDJAN

Rashad ABBASOV

Adviser of the General Executive Department, Ministry of Justice, Baku

BELGIUM / BELGIQUE

Els SNEIDERS

Directeur-Coordinateur Maison de Justice, Koning Albert II, B-1030 Bruxelles

BOSNIA AND HERZEGOVINA / BOSNIE-HERZEGOVINE

APOLOGISED/EXCUSÉ

BULGARIA / BULGARIE

Nadya RADKOVSKA

Head of the Department for International Relations and Training of Staff, General Directorate Execution of Sentences, Ministry of Justice, Sofia,

CROATIA / CROATIE

Jana ŠPERO

Assistant Minister, Directorate for Prison Service and Probation, Ministry of Justice, Ulica grada Vukovara 49, 10 000 Zagreb,

CYPRUS / CHYPRE

Georgia IOANNOU

Statistics Officer A', Statistical Service of Cyprus, Nicosia,

CZECH REPUBLIC / RÉPUBLIQUE TCHÈQUE

Michal KARBAN

Analyst, Probation and Mediation Service, Headquartes, Hybernska 18, 110 00 Prague 1,

DENMARK / DANEMARK

APOLOGISED/EXCUSÉ

ESTONIA / ESTONIE

APOLOGISED/EXCUSÉ

FINLAND / FINLANDE

Tuomas LAURILA

Coordinator, Criminal Sanctions Agency, Central Administration Unit, Lintulahdenkuja 4, 00530 Helsinki,

FRANCE

Annie KENSEY

Chef du Bureau Etudes et Prospective, DAP/PMJ/PMJ5, Chercheur associée au CESDIP

Kévin D'OVIDIO

Démographe, Bureau des statistiques et des études, DAP/SDMe/Me5 – Ministère de la justice

GEORGIA / GÉORGIE

Ana BARISASHVILI

Specialist of the Department of International Relations and European Integration, Ministry of Corrections, 3 Sandro Euli Str., 0186 Tbilisi

GERMANY / ALLEMAGNE

Bert GOETTING

Dr, Division of Justice- and Consumer-Research, Criminology, Prevention and Justice Statistics, Federal Office of Justice, Adenauer Allee 99-103, D-53113 Bonn

GREECE / GRÈCE

Nikolaos POIMENIDIS

Deputy Prosecutor of the Court of Appeal of Pireus

HUNGARY / HONGRIE

Mihály SOMOGYVARI

Head of the Central Institute for Analytical Examination and Methodology, Hungarian Prison Service HQ, Steindl Imre utca 8, H-1054 Budapest

ICELAND / ISLANDE

Hafþís GUÐMUNDSDÓTTIR

Office Manager, Prison and Probation Administration, Austurströnd 5, 170 Seltjarnarnesi

IRELAND / IRLANDE

Supriha Rani SUBRAMANIAN

Statistician, Probation Service, Haymarket, Smithfield, Dublin 7, D07 WT27

ITALY / ITALIE

Alessandra VIVIANO

Officer, Department of Juvenile Justice and Probation, Ministry of Justice, Largo Luigi Daga 2, 00164 Rome

LATVIA / LETTONIE

Jurijs ŅIKIŠINS

Researcher at the Training and Research Unit, State Probation Service of Latvia, Tīnūžu str. 14-55, Riga

LIECHTENSTEIN

APOLOGISED/EXCUSÉ

LITHUANIA / LITUANIE

Gabrielė LEŠČINSKIENĖ

Senior inspector of Probation Unit, Prison Department, Ministry of Justice, L.Sapiegos str. 1,
10312 Vilnius

Rita STARKUVIENĖ

Statistician, Administrative Unit, Prison Department, Ministry of Justice, L.Sapiegos str. 1,
10312 Vilnius

LUXEMBOURG

APOLOGISED/EXCUSÉ

MALTA / MALTE

APOLOGISED/EXCUSÉ

REPUBLIC OF MOLDOVA / REPUBLIQUE DE MOLDOVA

Ghenadie CEBAN

Interim Director, Analytical activity and external relations Directorate,
National Probation Inspectorate, 1 V.Alecsandri Street, MD-2009, Chisinau,

MONACO

APOLOGISED/EXCUSÉ

MONTENEGRO

Aida BOJADŽIĆ

Advisor, Directorate for execution of criminal sanctions, Ministry of Justice, Vuka Karadžića street
no 3, 81000 Podgorica

NETHERLANDS / PAYS-BAS

Martine STEGINK

Probation Service, Probation Organisation «Reclassering Nederland», Postbus 8215, 3503 RE
Utrecht § Vivaldiplantsoen 100, 3533 JE Utrecht

NORWAY / NORVÈGE

Gerhard PLOEG

Senior Adviser, Norwegian Directorate for Correctional Services, P.O. box 344, 2001 Lillestrøm

POLAND / POLOGNE

APOLOGISED/EXCUSÉ

PORTUGAL

APOLOGISED/EXCUSÉ

ROMANIA / ROUMANIE

Marian BADEA

R & D Service, Romanian National Probation Directorate

RUSSIAN FEDERATION / FÉDÉRATION DE RUSSIE

Kirill KARTSEV

Chief specialist of international department of The Federal Penal Service, Ministry of Justice,
Moscow

Anatoly RUDYY

First Deputy Director, Federal Penal Service

Aleksandra SAMARINA

Chief specialist, Federal Penal Service

SAN MARINO / SAINT-MARIN

Maria Rita MORGANTI

Responsable Service Probation RMS, Secrétariat d'Etat pour la Justice

SERBIA / SERBIE

Dusanka GARIĆ

Head of Department for treatment and alternative sanctions, Administration for Enforcement of Penal Sanctions, Ministry of Justice, Nemanjina 22-26, 11000 Belgrade

SLOVAK REPUBLIC / REPUBLIQUE SLOVAQUE

*****APOLOGISED/EXCUSÉ*****

SLOVENIA / SLOVÉNIE

Simona SVETIN JAKOPIČ

Probation Department, Ministry of Justice, Župančičeva ulica 3, SI-1000 Ljubljana

SPAIN / ESPAGNE

Enrique BALLANO RUBIO

Directeur Général Adjoint des Peines et des Mesures Alternatives, Secrétariat Général des Institutions Pénitentiaires C/Alcalá, 38, 28014 Madrid

Eulalia LUQUE

Head of the Department of Planning and Strategic Projects, Directorate General of Penitentiary Services of Catalonia, Aragón, 332, 08009 Barcelona

SWEDEN / SUÈDE

*****APOLOGISED/EXCUSÉ*****

SWITZERLAND / SUISSE

*****APOLOGISED/EXCUSÉ*****

“THE FORMER YUGOSLAV REPUBLIC OF MACEDONIA” / “L'EX-REPUBLIQUE YOUGOSLAVE DE MACEDOINE”

Jasmenka DONCHEVSKA

Head of Sector and Space National correspondent, Directorate for Execution of Sanctions, Ministry of Justice, Street Dimitrie Cupovski n°9, 1000 Skopje

TURKEY / TURQUIE

Pelin DALKILIÇ

Social worker, Department of Probation, Ministry of Justice, Adalet Bakanlığı Gazi Ek Bina Konya Yolu No: 70 Kat: 15 06330 Beşevler, Ankara

UKRAINE

*****APOLOGISED/EXCUSÉ*****

UNITED KINGDOM / ROYAUME-UNI

Tamas BORBELY (*England and Wales*)

Head of Operational Statistics, Prison and Probation Analytical Services, 102 Petty France London SW1H 9AJ

Elizabeth FRASER (*Scotland*) **APOLOGISED/EXCUSÉ**

Scottish Government Justice Analytical Services, Justice Analytical, 1F South, Victoria Quay, Edinburgh EH6 6QQ

SCIENTIFIC EXPERTS / EXPERTS SCIENTIFIQUES

Prof. Dr. Marcelo F. AEBI

Vice-directeur, Ecole des sciences criminelles, Université de Lausanne, Sorge - BCH, CH-1015 Lausanne, Suisse

Léa BERGER-KOLOPP

Chargée de recherches, Unité de criminologie, Ecole des sciences criminelles, Université de Lausanne, Sorge - BCH, 1015 Lausanne, Suisse

Christine BURKHARDT

Doctorante FNS en criminologie, Collaboratrice de recherche, Ecole des Sciences Criminelles, Université de Lausanne, Sorge - BCH, 1015 Lausanne, Suisse

Julien CHOPIN

Docteur en criminologie, Ecole des sciences criminelles, Université de Lausanne, Sorge - BCH, 1015 Lausanne, Suisse

Claudia CAMPISTOL

Assistante-doctorante en criminologie, Ecole des sciences criminelles, Université de Lausanne, Sorge - BCH, 1015 Lausanne, Suisse

CONFEDERATION OF EUROPEAN PROBATION (CEP) / ORGANISATION EUROPÉENNE DE LA PROBATION (CEP)

Gerry MCNALLY

President of the CEP, the Probation Service, Clive House, Haymarket, Smithfield, Dublin 7, D07 WT27, Ireland

COUNCIL FOR PENOLOGICAL CO-OPERATION / CONSEIL DE COOPÉRATION PÉNOLOGIQUE (PC-CP)

Vivian GEIRAN

Chair of the PC-CP, Director Probation Service HQ, Clive House, Haymarket, Smithfield, Dublin 7, D07 WT27, Ireland

SECRETARIAT OF THE COUNCIL OF EUROPE / SECRETARIAT DU CONSEIL DE L'EUROPE

Jaime RODRIGUEZ MURPHY

Media officer, Spokesperson / *Agent de presse, Porte-parole*

DIRECTORATE GENERAL I / DIRECTION GÉNÉRALE I

HUMAN RIGHTS AND RULE OF LAW / INFORMATION SOCIETY AND ACTION AGAINST CRIME DIRECTORATE

DROITS DE L'HOMME ET ETAT DE DROIT / DIRECTION DE LA SOCIÉTÉ DE L'INFORMATION ET DE LA LUTTE CONTRE LA CRIMINALITÉ

Criminal Law Division / Division du droit pénal

Carlo CHIAROMONTE

Head of Division / *Chef de Division*

Secretary to the CDPC / *Secrétaire du CDPC*

Iliana TANEVA
Secretary to the PC-CP / *Secrétaire du PC-CP*

Christine COLEUR
Assistant / *Assistante*

Sylvie ELTER
Assistant / *Assistante*

INTERPRETERS / INTERPRÈTES

Nicolas GUITTONNEAU
Chloé CHENETIER
Maryline NEUSCHWANDER