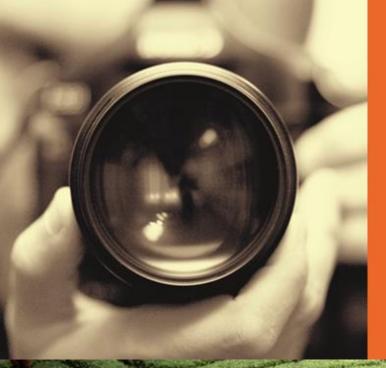
#### INTERNATIONAL CONFERENCE

Organised by the Council of Europe in partnership with the Croatian Agency for Electronic Media

> 6-7 November 2018 Zagreb, Croatia

Addressing hate speech in the media: the role of regulatory authorities and the judiciary



### Hate Speech and Freedom of Expresson

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### Hate Speech concept

All forms of expression which spread, incite, promote or justify racial hatred, xenophobia, anti-Semitism or other forms of hatred based on intolerance, including: intolerance expressed by aggressive nationalism and ethnocentrism, discrimination and hostility against minorities, migrants and people of immigrant origin.



# Council of Europe standards

- Rec. CM (97) 20 on hate speech
- ECRI General Policy Rec. (2015) 15 on combating hate speech, which provides detailed guidelines for member states
- Art. 10 ECHR and the Court's case law

### Strike the balance

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- "Freedom of expression is applicable not only to 'information' or 'ideas' that are favourably received or regarded as inoffensive or as a matter of indifference, but also to those that offend, shock or disturb the State or any sector of the population" (Handyside v. the United Kingdom).
- There is a need "in certain democratic societies to sanction or even prevent all forms of expression which spread, incite, promote or justify hatred based on intolerance …"

(Erbakan v. Turkey judgment of 6 July 2006, § 56).



### Elements to assess Hate Speech

### • Purpose of the speech:

*Spread racist ideas or inform the public on matter of public interest?* 

#### • Content of the speech:

Does it encourage hatred towards a targeted population?

#### • Context of the speech:

What was the status and role of the offender? The dominant social climate? The target audience? The medium? Etc.

# Digital age

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- New powerful dimension for Hate Speech:
  - Information travel fast and beyond borders
  - Global audience
  - Democratic access (both ways: to read and to write)
  - Innovative (power of image and sounds)
- Dangerous divergent tendencies:
  - Self-censorship: second more widespread threat to journalists
  - Defamation and Anti-terror laws are more and more used to silence dissenting voices, under an ever wider interpretation of the hate speech concept



## Who is liable?

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- Delfi AS v. Estonia
- MTEI v. Hungary
- Pihl v. Sweden
- Smajic v. Bosnia and Herzegovina
- Nix v. Germany



# Criteria for decision

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- Do the insulting statements amount to Hate Speech?
- Are the statements taken down after a complaint and how rapidly?
- What was the size/economic power of the web platform?
- Was any mechanism to prevent Hate Speech put in place?
- Amount of the fine.



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Addressing Hate Speech

# How to fight against Hate Speech ?

- Promotion of a culture of peace, tolerance and solidarity
- Media Literacy Critical Thinking
- Cooperation activities



## **Cooperation projects**

National activities with journalists, judges, prosecutors, media regulatory bodies

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- HELP online course on Hate Speech
- Publication on Media **Regulatory Authorities** and Hate Speech
- Regional activities on Media Literacy





"If we don't believe in free expression of people we despise, we don't believe in it at all" Noam Chomsky

Presentation by **Patrick Penninckx** Head of Information Society Department

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