

Strasbourg, 21 December 2018

EPAS(2018)48

Enlarged Partial Agreement on Sport (EPAS)

29th meeting of the Bureau of the EPAS Governing Board

Tuesday 11 September 2018
9.30 a.m. - 12.30 p.m.; 2.00 p.m. - 5.30 p.m.

Council of Europe
55 Avenue Kléber, 75116 Paris
(1st floor, Meeting room n° 2)

Working languages: English and French

List of Decisions

1. Opening of the meeting

The meeting was opened by Mr Zoran Verovnik, Chair of the Governing Board. He took the opportunity to welcome the newly-elected members to the Bureau, and thanked Elda Moreno, Head of the Children's Rights and Sports Values Department, for her presence at this meeting.

2. Adoption of the agenda

The Bureau adopted the agenda without any amendments, as it appears in Appendix I.

3. Update on membership of EPAS

3.1 Governing Board

The Secretariat gave a brief update on the progress made with potential new member states (Turkey, Ukraine, and Germany). With supplementary information and support from the Bureau, links with Romania and Sweden were also advancing.

- Withdrawal of Denmark

The Bureau regretted the disappointing announcement by Denmark that it intends to leave EPAS at the end of 2018.

- Payment of 2018 contributions

The Bureau took note of the information from the Secretariat confirming that payment from the Russian Federation to the EPAS budget was still outstanding. Despite efforts made by the Ministry of Sport, the overall political situation between the Council of Europe and the Russian Federation was at the heart of the non-payment.

3.2 Consultative Committee

- Request to join from European Athletics

The Bureau noted the update on this application which was deemed favourable by both the Consultative Committee and the Governing Board. It will be submitted for final decision to the Ministers' Deputies in November 2018.

- Other contacts

The Bureau took note of the application arriving from the International Dance Organization, on which the Consultative Committee would shortly be asked to give its opinion.

4. Reports and recent news

4.1 Oral update by Jens Sejer Andersen, Chair of the Consultative Committee, on the outcomes of its Bureau meeting held on 10 September 2018

The Bureau took note of the update by the the Chair of the Consultative Committee, whose own Bureau had met the previous day. Discussions had focused on the revision of its Terms of Reference, the protection of athletes in anti-doping systems, the revision of FIFA's ethics code, and the Ministerial Conference working documents.

The Bureau of the Consultative Committee had asked if access to the documents distributed for the Governing Board Bureau meetings could be granted to its own Bureau members, so that the CC Bureau could help the Chair and Vice-Chair prepare their participation accordingly.

Decision: the Bureau agreed to grant access to its working documents to the CC Bureau members.

4.2 Lists of decisions from the following meetings:

- 28th meeting of the Bureau of the Governing Board, Paris, 27 March 2018
- 12th Joint meeting of the EPAS Governing Board and Consultative Committee, Strasbourg, 14-15 May 2018
- Executive Report of the Informal Networking Event, Moscow, 14 June 2018

Decision: the Bureau made no comments on the first two reports; for the Executive Report of the Informal Networking Event in Moscow, the Chair of the Consultative Committee and the Vice-Chair of the Governing Board were asked to agree on a short text regarding the importance of protecting investigative journalists and whistleblowers, and to send it to the secretariat for inclusion in the conclusions so that the report could be published online.

4.3 News from the Council of Europe

The Bureau took note of the updates by the secretariat on the following issues:

- Committee of Ministers: thanks to the Governing Board members of three member states consecutively holding the chairmanship (currently Croatia, followed by Finland, then France) EPAS was already involved and implicated in planning activities in 2018 and 2019 within the framework of these CM Chairmanships.
- Sports Conventions: the Qatar 2022 project, financed by voluntary contributions, was underway to provide Qatar with expertise from the CoE on safety issues. On Anti-Doping, access to justice and fair trial continued to be a hot topic, along with the election of the new Chair of WADA. The Macolin Convention team continues to keep the network alive and focus on developing national platforms and promoting good practices via the KCOOS+ project both in Europe and beyond.
- Secretariat: due to Marja Ruotanen's transfer to the Parliamentary Assembly, Jeroen Schokkenbroek was appointed the new Director of Anti-discrimination, under which the sport division is situated.

5. Evaluation visits

i. Norway (20-21 March 2018)

The secretariat summarised the outcomes of the visit, during which the team met with relevant stakeholders. The visit focused on youth and how to avoid the drop-out of youngsters from sport. The report of the visit is under preparation.

ii. Georgia (28 February – 1 March 2018)

The secretariat summarised the outcomes of the visit, during which the team met with relevant stakeholders. The visit focused on the development of training programmes and schemes for teachers and coaches involved in clubs. The report of the visit is under preparation.

iii. Iceland (12-14 November 2018)

The planning of visit is under preparation.

iv. Visits foreseen in 2019

Provisional funds for two visits were allocated in the 2019 programme of activities and the Bureau discussed which countries could be approached to host the, while trying to keep a balance between eastern and western European countries.

Decision: the Bureau asked the secretariat to approach Luxembourg (which already showed an interest in 2018) and Bulgaria, and to re-send these countries the guidelines and expectations on hosting an evaluation visit.

6. Partnerships

i. EPAS strategy on co-operation with third parties

Following the suggestion made during the Governing Board's annual meeting on 14-15 May 2018 regarding such a strategy, the Bureau was asked to give its opinion on possible content of such a strategy.

- Memorandums of Understanding and co-operation plans

The Bureau agreed that the usual channels for co-operation in EPAS should remain the Consultative Committee members, project partners and observers to the conventions. It noted that MoUs are generic in nature and imply the Council of Europe as a whole organisation: the Directorate of External Relations is responsible for co-ordinating MoUs, their follow-up, regular revisions of the associated action plans and reporting to the Committee of Ministers. As such, any strategy for co-operating within an MoU is out of EPAS's hands.

- Projects with educational establishments (eg. Mesgo)

The Bureau noted that Mesgo is the only Masters diploma on sports governance. It agreed that the trial project signed by EPAS should be evaluated at the end of 2020, and it was highly unlikely other projects with educational establishments would be pursued in the future.

Decision: the Bureau decided that EPAS is not in a position to have a strategy on co-operating with third parties via MoUs and co-operation plans.

7. Conferences of Ministers responsible for Sport

7.1 Follow up to the 14th Council of Europe Conference of Ministers responsible for Sport, Budapest, 29 November 2016

The Bureau took note of the updated actions on implementation of the resolutions, and in particular, those which were difficult to implement and those that remain a challenge. The Bureau nevertheless hoped that the forthcoming adoption of the Recommendation on the promotion of good governance by the Committee of Ministers will provide the necessary background for some compliance activities to take place. In any case, the Bureau agreed that the last two years' work by EPAS were key, allowing for progress to be made from a simple declaration to a phase of action and implementation.

7.2 15th Council of Europe Conference of Ministers responsible for Sport, Tbilisi, Georgia, 16 October 2018

a) Programme of the 3 days of meetings (15, 16, 17 October)

The Bureau took note of the recent changes in the programme line-up and the reasons behind them.

The Bureau discussed possible replacements for two speakers on theme 1 ("protecting human rights in sport: obligations and shared responsibilities").

Decision: the Bureau suggested the secretariat contact Minky Worden (Human Rights Watch) and either a representative of a major sports event host country such as Paris 2024 (eg. Tony Estanguet), Tokyo 2020, or the EOC.

b) Background documents

The Bureau discussed the content of documents MSL15(2018)11 and MSL15(2018)12, which were the background papers designed to give additional substance to the conference resolutions. It asked the secretariat to ensure that the frames containing questions for reflexion be harmonised, and then copied into the Conference Programme.

The Bureau also asked the secretariat to tighten the wording in the very long paragraph on page 3 of MSL15(2018)12, as it was quite vague.

c) Draft Resolutions

The Bureau went through the amendments and comments received on the draft resolutions (MSL15(2018)05rev8 and MSL15(2018)04rev8) following a consultation process, and decided which amendments to accept, which should be drafted in a different way, and which could be refused.

The Bureau agreed these draft resolutions had better content and were more binding than the ones adopted at the previous ministerial conference in Budapest, which was a hopeful and positive sign.

Decision: the Bureau asked the secretariat to update the documents accordingly and approved them for publication on the Conference website.

8. Programme of Activities: 2018-2019

[\(Calendar of activities 2018\)](#)

The Bureau took note of the presentation by the secretariat and agreed on the adjustments made to the implementation of certain 2018 activities, due to the long-term absence for health reasons of Clarisse Bonjean.

It also supported continuing to promote voluntary contributions as a means of extra funding, if some states were willing to support EPAS activities in this way.

8.1 PILLAR 1: ETHICAL SPORT

a) Tackling corruption / Promoting good governance

i. IPACS partnership

The Bureau noted recent developments as explained by the Secretariat, including the next meeting of Task Force 3 which is to be held on 8 November in Lausanne.

ii. Kazan Action Plan

The Bureau noted recent developments as explained by the Secretariat.

iii. Draft Recommendation of the Committee of Ministers to member states on the promotion of good governance in sport

The Bureau noted that the process of final proofreading by the Council of Europe's Editorial Unit was underway, and that the recommendation would be submitted for adoption to the Committee of Ministers in November 2018.

v. Interparliamentary Alliance as proposed by PACE

The Bureau noted that the status of this initiative was still unclear but that the Secretariat would keep the Bureau updated if there are any further developments.

vi. Sports Governance Observer II

The Bureau noted recent developments as explained by the Secretariat, in particular that EPAS was supporting non-EU countries such as Georgia to participate in this project.

vii. Database on alleged cases of corruption in sport (DACCS)

The Bureau took note of the technical specifications describing the database to be used and the secretariat gave a brief overview of cases so far.

b) Sport and Human Rights

i. International Centre for Sport and Human Rights

The Bureau discussed the possible role EPAS and its member states could play in this Centre. It noted the adventurous strategic plan of the Centre and that some countries had already joined its Board.

Decision: the Bureau decided to wait until the activities of the Centre had settled down and it becomes more stabilised before taking a decision on the role of EPAS.

8.2 PILLAR 2: INCLUSIVE SPORT

a) Promoting diversity and fighting against discrimination

i. Priority theme for 2019: gender mainstreaming (with focus on the sexual violence dimension and linked to the #metoo campaign).

The Bureau noted that a conference with experts in the domain was being organised in Croatia, during the CM Chairmanship, on 25 October 2018 to discuss the topics of the priority theme and to prepare the ground work for the EPAS diversity conference in 2019.

b) Migrants and their integration through sport

i. [Interactive platform](#)

The Bureau recognised that the platform was activated but that its management was difficult due to the absence of Clarisse Bonjean. The secretariat was nevertheless able to schedule a round table meeting bringing the project promoters together for the first time, which would take place in late November 2018.

8.3 PILLAR 3: SAFE SPORT

a) Martial Arts and Combat Activities

i. Draft Recommendation of the Committee of Ministers

The Bureau noted that fine-tuned drafting solutions had been found to address the last issues raised during the Governing Board meeting, in particular those raised by Luxembourg. Given the number of modifications made to the draft recommendation since the meeting in Eindhoven in October 2017, the

Explanatory Memorandum which accompanies the recommendation will now be updated accordingly, before the final stages of proofreading and submission to the Committee of Ministers for adoption.

The Bureau recognised the importance of ensuring that the sports movement's opinion on the text was received, and with that in mind, the Secretariat was planning a meeting with Stephan Fox (President of the Alliance of Independent Recognised Members of Sport and Vice-President of GAISF) in Lausanne between 5 and 7 November 2018.

b) Inclusion of children and their protection in sport

i. "Start to talk" initiative

The Bureau took note of the update provided by the Secretariat on the packages offered to promote this initiative and to generate interest in implementing it at national level. Already a number of countries have launched national campaigns and the secretariat was overwhelmed by the amount of interest but does not have the resources or capacity to act on all incoming requests. Campaigning for voluntary contributions from member states is now ongoing and the Office of the Directorate General of Programmes is also helping to mobilise resources from other areas, such as non-state actors (foundations, etc.).

The Bureau was encouraged to look at the online gallery of silence-breakers and game-changers, and urged to use its connections to get more people to join in. The Sambo Federation mentioned it was ready to help in this respect.

8.4 ACTIVITIES COVERING ALL THREE PILLARS

a) Sport for All

i. [European Sports Charter](#) and its potential revision

The Bureau discussed the potential revision of the ESC and was glad to see it listed in the draft resolutions of the Ministerial Conference.

The Bureau also noted that the idea was raised, with some enthusiasm, by the Statutory Committee at its last meeting in Strasbourg on 7 September 2018 to even possibly transforming the ESC into a convention. However, the Bureau shared the secretariat's fears of not having sufficient resources to do this unless more states joined the partial agreement.

Decision: the Bureau asked the secretariat to follow up the implementation of the MSL resolutions after the Ministerial Conference, including the proposal of a time-line for the revision process.

8.5 PRIORITIES FOR THE 2019 PROGRAMME OF ACTIVITIES

The Bureau took note that the general financial situation of the Council of Europe, and in particular the membership of the Russian Federation, would be decided upon at the Committee of Ministers' session on 17 May 2019.

Decision: the Bureau approved the amendments made by the secretariat to the 2019 list of activities and budget, which take into account the reduction due to Denmark's withdrawal.

9. Any other business

- **New publications**

The secretariat distributed three good practice handbooks which had been published recently (Human rights protection (n° 5), Disciplinary and arbitration procedures (n° 6) and Inclusive and innovative approaches to PE (n° 8)), and which were also available for download on the [website](#).

10. Date and place of the next meeting

Decision: given its workload and the follow-up that would be required to the Tbilisi conference, the Bureau decided to hold a short video-conference meeting in December to deal with any urgent issues, followed by a physical meeting in Strasbourg in mid-March 2019.

Appendix I – Agenda

1.	<p>Opening of the meeting</p> <p>The meeting will be opened by Mr Zoran Verovnik, Chair of the Governing Board.</p>	
2.	<p>Adoption of the agenda</p> <p>Action: the Bureau is invited to <u>adopt</u> the agenda and any possible amendments.</p>	EPAS(2018)42
3.	<p>Update on membership of EPAS</p> <p>3.1 Governing Board</p> <ul style="list-style-type: none"> • Withdrawal of Denmark • Payment of 2018 contributions <p>3.2 Consultative Committee</p> <ul style="list-style-type: none"> • Request to join from European Athletics • Other contacts <p>Action: the Bureau is invited to <u>take note</u> of the update provided by the secretariat and to <u>comment</u> where necessary.</p>	
4.	<p>Reports and recent news</p> <p>4.1 Oral update by Jens Sejer Andersen, Chair of the Consultative Committee, on the outcomes of its Bureau meeting held on 10 September 2018</p> <p>Action: the Bureau is invited to <u>take note</u> of the oral update.</p> <p>4.2 Lists of decisions from the following meetings:</p> <ul style="list-style-type: none"> • 28th meeting of the Bureau of the Governing Board, Paris, 27 March 2018 • 12th Joint meeting of the EPAS Governing Board and Consultative Committee, Strasbourg, 14-15 May 2018 • Executive Report of the Informal Networking Event, Moscow, 14 June 2018 <p>Action: the Bureau is invited to <u>take note</u> of the reports and to <u>make comments</u> where necessary.</p> <p>4.3 News from the Council of Europe</p> <ul style="list-style-type: none"> - Member states - Committee of Ministers / Parliamentary Assembly - Other Council of Europe bodies - Sports Conventions - Secretariat <p>Action: the Bureau is invited to <u>take note</u> of the oral update by the Secretariat on the latest developments within the Council of Europe.</p>	<p>EPAS(2018)20</p> <p>EPAS(2018)30</p> <p>EPAS(2018)39</p>

5.	<p>Evaluation visits</p> <ul style="list-style-type: none"> i. Norway ii. Georgia iii. Iceland iv. Visits foreseen in 2019 <p><u>Action</u>: the Bureau is invited to <u>take note</u> of the update provided by the secretariat concerning the state of play, and to <u>comment</u> where necessary.</p>	EPAS(2017)49rev2
6.	<p>Partnerships</p> <ul style="list-style-type: none"> i. EPAS strategy on co-operation with third parties <ul style="list-style-type: none"> • Memorandums of Understanding and co-operation plans • Projects with educational establishments (eg. Mesgo) <p><u>Action</u>: the Bureau is invited to <u>take note</u> of the suggestion made during the annual meeting in May 2018 regarding such a strategy, and to <u>give its opinion</u> on possible content.</p>	EPAS(2018)INF21
7.	<p>Conferences of Ministers responsible for Sport</p> <p>7.1 Follow up to the 14th Council of Europe Conference of Ministers responsible for Sport, Budapest, 29 November 2016</p> <p><u>Action</u>: the Bureau is invited to <u>take note</u> of the updated actions on implementation of the resolutions.</p> <p>7.2 15th Council of Europe Conference of Ministers responsible for Sport, Tbilisi, Georgia, 16 October 2018</p> <ul style="list-style-type: none"> a) Programme of the 3 days of meetings (15, 16, 17 October) b) Background documents c) Draft Resolutions <p><u>Action</u>: the Bureau is invited to <u>take note</u> of the documents and to <u>validate</u> them for publication.</p>	<p>EPAS(2016)56rev5</p> <p>MSL15(2018)1rev6 EPAS(2018)INF22</p> <p>MSL15(2018)11 MSL15(2018)12 MSL15(2018)05rev8 MSL15(2018)04rev8</p>
8.	<p>Programme of Activities: 2018-2019 (Calendar of activities 2018)</p>	EPAS(2018)07rev
	<p>8.1 PILLAR 1: ETHICAL SPORT</p>	
	<p><i>a) Tackling corruption / Promoting good governance</i></p> <ul style="list-style-type: none"> i. IPACS partnership 	<p>EPAS(2018)38 EPAS(2018)INF23 EPAS(2018)46</p>

	<ul style="list-style-type: none"> ii. Kazan Action Plan iii. Draft Recommendation of the Committee of Ministers iv. Interparliamentary Alliance as proposed by PACE v. Sports Governance Observer II vi. Database on alleged cases of corruption in sport (DACCS) <p>Action: the Bureau is invited to <u>take note</u> of the brief update by the secretariat on these various activities.</p> <p>b) Sport and Human Rights</p> <ul style="list-style-type: none"> i. International Centre for Sport and Human Rights <p>Action: the Bureau is invited to <u>discuss</u> the possible role EPAS and its member states could play in this centre.</p>	<p>EPAS(2018)37 EPAS(2017)26rev4</p> <p>EPAS(2018)INF24</p> <p>EPAS(2018)INF25</p>
	<p>8.2 PILLAR 2: INCLUSIVE SPORT</p>	
	<p>a) Promoting diversity and fighting against discrimination</p> <ul style="list-style-type: none"> i. Priority theme for 2019: gender mainstreaming (with focus on the sexual violence dimension and linked to the #metoo campaign). <p>Action: the Bureau is invited to <u>take note</u> of the links this theme has to the ALL IN project and to the priorities of the upcoming Chairmanships of the Committee of Ministers in 2018-2019.</p> <p>b) Migrants and their integration through sport</p> <ul style="list-style-type: none"> i. Interactive platform <p>Action: the Bureau is invited to <u>take note</u> of the brief update provided by the Secretariat.</p>	<p>ALLIN(2018)01 ALLIN(2018)07 ALLIN(2018)09</p>
	<p>8.3 PILLAR 3: SAFE SPORT</p>	
	<p>a) Martial Arts and Combat Activities</p> <ul style="list-style-type: none"> i. Draft Recommendation of the Committee of Ministers <p>Action: the Bureau are invited to <u>take note</u> of the brief update by the secretariat on this draft text.</p> <p>b) Inclusion of children and their protection in sport</p> <ul style="list-style-type: none"> i. “Start to talk” initiative <p>Action: the Bureau is invited to <u>take note</u> of the actions and packages proposed by the secretariat to help encourage this initiative at national level.</p>	<p>EPAS(2017)41rev3</p> <p>EPAS(2018)32 EPAS(2018)INF19</p>

	8.4 ACTIVITIES COVERING ALL THREE PILLARS	
	<p><i>a) Sport for All</i></p> <p>i. European Sports Charter and its potential revision</p> <p><u>Action</u>: the Bureau is invited to <u>discuss further</u> the possibly scenario of revising the ESC and a procedure for doing so.</p>	
	8.5 PRIORITIES FOR THE 2019 PROGRAMME OF ACTIVITIES	
	<p>Programme of activities: 2019</p> <p><u>Action</u>: the Bureau is invited to <u>take note</u> of and ultimately <u>approve</u> the proposed amendments made by the secretariat to the list of activities and draft budget for 2019 following the withdrawal of Denmark from EPAS, <u>making proposals</u> where necessary.</p>	EPAS(2018)33rev
9.	<p>Any other business</p> <ul style="list-style-type: none"> • New publications 	
10.	<p>Date and place of the next meeting</p> <p><u>Action</u>: the Bureau is invited to <u>decide</u> on the date of its next meeting (proposal by the Secretariat : March 2019).</p>	

Appendix II – List of participants**BUREAU MEMBERS / MEMBRES DU BUREAU****BULGARIA / BULGARIE****Ms Viktoria SLAVKOVA**

Director for “European programmes, projects and international cooperation”
Ministry of Youth and Sports

CROATIA / CROATIE**Ms Marija CRNKOVIĆ**

Head of Division for Sport Association and International Affairs
Ministry of Science, Education and Sports

FRANCE / FRANCE**Ms Madeleine DELAPERRIERE**

Cheffe du bureau des relations internationales, des affaires européennes et des grands événements sportifs internationaux
Ministère de la ville, de la jeunesse et des sports

GEORGIA / GEORGIE

Apologised / excusée

ICELAND / ISLANDE**Mr Óskar Þór ÁRMANNSSON**

Senior Adviser
Department of Cultural Affairs
Ministry of Education, Science and Culture

RUSSIAN FEDERATION / FEDERATION DE RUSSIE**Mr Alexey MOROZOV**

Director of the Department of winter sport's development and preparations for the Olympic Games in Sochi
Ministry of Sport

Accompanied by

Ms Marina SEDUGINA

Expert / Adviser
Sport Department
Ministry of Sport

SLOVENIA**Mr Zoran VEROVNIK (Chair of the Governing Board)**

Secretary
Ministry of Education, Science, Culture and Sport

CONSULTATIVE COMMITTEE / COMITE CONSULTATIF**Mr Jens Sejer ANDERSEN (Chair of the EPAS Consultative Committee)**

International Director
Danish Institute for Sport Studies
PLAY THE GAME

Mr Michal BUCHEL (Vice-Chair of the EPAS Consultative Committee)
Chief Executive Officer
International SAMBO Federation (FIAS)

COUNCIL OF EUROPE / CONSEIL DE L'EUROPE

Ms Elda MORENO
Head of the Children's Rights and Sport Values Department
Directorate General of Democracy

EPAS SECRETARIAT / SECRETARIAT DE L'APES

Mr Stanislas FROSSARD
EPAS Executive Secretary

Mr Michael TRINKER
EPAS Deputy Executive Secretary

Ms Heather STEWART
EPAS Administrative Assistant