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CONVENTION ON THE CONSERVATION OF EUROPEAN WILDLIFE AND NATURAL HABITATS

Standing Committee

42nd meeting

28 November - 2 December 2022

Instructions for additional narrative text to support Scoreboard submissions

Document prepared by

the Secretariat of the Bern Convention and CMS Secretariats















Joint Meeting of the Bern Convention Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds and the CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean

(Valencia and Online 7 to 9 June 2022)

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IKB SCOREBOARD INSTRUCTIONS FOR ADDITIONAL NARRATIVE TEXT TO SUPPORT SCOREBOARD SUBMISSIONS

(Prepared by the Bern Convention and CMS Secretariats)

Summary:

This document outlines instructions proposed to be included in the Scoreboard comment boxes to encourage additional narrative texts from countries completing the Scoreboard.

All changes to the Scoreboard shown in red.

MIKT members endorsed those changes.

The Bern Convention Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds supported the submission of the document to the Standing Committee at its 42nd meeting.





IKB Scoreboard

Assessment Template¹

Country	
Date of assessment	
Reporting period	
Contact person	
Contact details	

Foreword:

- 1. During the Joint meeting of Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean (MIKT) and Bern Convention Special Focal Points (SFPs) on IKB in June 2021, participants reflected on the current practices for periodic assessment of the progress in combating illegal killing, taking and trade of wild birds (IKB). At the time, two systems worked in parallel: a) the completion of the Scoreboard and b) the compilation of narrative reports by Contracting Parties. The narrative reports were submitted ahead of joint meetings of the Bern Convention Network of SFPs and the CMS MIKT and the template used was largely based on the Tunis Action Plan (2013-2020), the first IKB plan for Mediterranean countries.
- 2. During the meeting, it was noted that some elements of the Rome Strategic Plan were not sufficiently reported through the Scoreboard, including fundraising, communication and awareness raising activities, capacity building initiatives and needs assessment, as well as the specific indicators and targets of the Rome Strategic Plan.
- 3. To address the possible information gaps that could appear using the Scoreboard, and in order to avoid creating another level of reporting, it was proposed that a more extensive and systematic usage of comment boxes could be included in the Scoreboard for future periodic assessments on the implementation of the Rome Strategic Plan. This proposal was supported by the Standing Committee of the Bern Convention at its 41st meeting.
- 4. The changes proposed below *in red* aim to collect more specific information linked to the Rome Strategic Plan (RSP) objectives and indicators, which cannot be drawn directly from the Scoreboard scores. All the amendments have been made in the narrative part of the questionnaire. Proposed changes would not affect the overall score a country receives during its self-assessment. The instructions for narrative text will only allow the Secretariats to collect relevant information about the implementation of the RSP to help with organising actions, identifying gaps, encouraging support and to Contracting Parties to better assess their overall progress.
- All the narrative questions in the questionnaire which are linked to objectives, targets and actions of the RSP have been amended and linked to the RSP. It is recommended that Scoreboard compilers answer all the narrative questions.

¹ Once completed and published, this scoreboard shall not be used in relation to any Treaty compliance process.

A. National Monitoring of IKB – Data Management of Scope and Scale of IKB.

1. Status and Scale of IKB

The extent to which data and information on illegal activities at national level are available.

Question: What is the quality of national data about IKB?

0 🗆 1 🗆 2	3 🗆
□ Data and information on number of totals of birds illegally killed or taken due to IKB is based on expert opinion² and anecdotal information. □ National birds illegally killed or taken due to IKB is based on expert opinion² and on estimate extrapolation. □ National birds illegally killed or taken due to IKB is based parti opinion² and on estimate extrapolation. □ National birds illegally killed or taken due to IKB is based parti opinion² and on estimate of birds illegally killed or taken due to IKB is based on expert opinion² and on estimate of birds illegally killed or taken due to IKB is based on expert opinion² and on estimate of birds illegally killed or taken due to IKB is based on expert opinion² and on estimate opinion² and opinion² and opinion² and opinion² and on estimate opinion² and opin	or taken due to IKB is based largely on quantitative data and partially s and

Comments: Brief written justification of the choice (recommended)

2. Number, distribution and trend of illegally killed, trapped or traded birds

The extent, trend, seasonal and geographic distribution of illegally killed, trapped or traded birds in your country including relevant overseas territories³.

Question: How many birds and in which season are estimated to be illegally killed, trapped or traded every year in your country including relevant overseas territories? What is the trend?

Measurement: Number of birds estimated to be illegally killed, trapped or traded every year

	March / May	June / August	September / November	December / February	Total
National level					
National level (Baseline)					
(region/area/territory)					
[add lines for each region from which data or estimate is available]					
IKB trend over past 3 years					

Comments and explanations for data (recommended):

The Rome Strategic Plan (Obj. 1.1.a) states '[...] the countries, in consultation with stakeholders decide on an approach for using the Scoreboard to set a baseline and a methodology for assessing progress toward achieving the Rome Strategic Plan, [...]' and (Obj. 1.1.b) and '[...] IKB hotspots are identified and a

² Expert Opinion is defined as: the knowledge of whom by virtue of special knowledge, skill, training, or experience is qualified to provide information in matters that exceed the common knowledge of ordinary people.

³ Only Overseas Territories within the area covered by the map in Picture 1 where the Bird Directive applies

monitoring system established in each range state'. Please provide information on the methodology used, if any, to obtain the estimates above. Additionally, please provide information on any monitoring system that is in place. Have you identified any hotspots? Furthermore, please communicate the baseline used to assess progress as per the Rome Strategic Plan and include that baseline in the excel sheet (or table above). If you already answered this question in a previous report, please report only any changes/updates since.

3. Extent of IKB cases known to national authorities

The extent to which data on illegal activities at national level are available.

Question: Are data on the status and scale of IKB cases available?

0 🗆	1 🗆	2 🗆	3 □
□ Data on IKB cases number and distribution are not available. □ Data on IKB cases number and distribution are available but have not been used to assess IKB scale and distribution.	□ National estimate on numbers and distribution of cases of IKB is based entirely on expert opinion / modelling / other indirect methods	□ National estimates on the scale and distribution of cases of IKB are extrapolated on the basis of partial IKB disclosed crime statistics	□ National data on IKB cases are available and is based on official and comprehensive IKB crime disclosure statistics.

Comments: Brief written justification of the choice (recommended)

4. Number of IKB cases prosecuted in the reporting period.

The extent of cases of IKB prosecuted in the reporting period.

Question: How many IKB cases have been prosecuted in the reporting period in your country?

Details concerning the number of IKB cases prosecuted in the assessment period.

Category of IKB offence	Number of persons prosecuted in the assessment period	Number of bird specimens involved in the offence (specimens seized)
Illegal killing of protected birds (shooting, poisoning, other methods of killing)		
Illegal taking of protected birds (trapping using any means)		
Illegal possession of live / dead protected birds		
Illegal importation or transport of live / dead protected birds		
Illegal taxidermy of protected birds		

Illegal trade in protected birds (including trafficking for sale, marketing for sale of any live or dead protected birds or their parts)	
Serving / offering of protected species in restaurants	
Use of prohibited methods of hunting (bird callers, snares, nets, lights, gas, etc)	
Hunting outside open season or during unpermitted hours	
Hunting without a license, breach of license conditions (e.g. exceedance in hunting quotas, failure to report birds caught, etc)	
Hunting in prohibited areas (game reserves)	
Removal of eggs	
Totals	

Having regard to the Bern Convention draft reporting format for recording of wild bird crime cases^{4,} as well as to the following working definition of IKB: "Those unlawful⁵ activities <u>committed intentionally</u> resulting in the death, injury or removal of specimens⁶ of migratory birds from the wild either dead or alive, including their parts or derivatives", respondents should indicate the number of cases of IKB-related offences for each offence category disclosed⁷ over the assessment period as well as, wherever applicable, the number of bird specimens involved in the offence.

In case an offence was committed by a group of persons, the number of offences to be reported in the second column of the above table should be multiplied by the number of persons involved / prosecuted for that offence.

In case a single person faced multiple charges for different offence categories (for instance illegal killing of a protected bird and using prohibited methods of hunting), such case should be reported under each offence category for which that person has been charged / prosecuted.

Additional Comments (recommended):

The Rome Strategic Plan (Obj.5.4.b) states 'Establish case law databases, including information on the judicial processes and make the data publicly available'.

Please include information on whether a national wildlife crime (IKB) database (and/or case law database) exists and if this is accessible to the public. Please provide information on whether such a database includes the fields included in the excel sheet (or table above) and if it includes additional information on prosecutions such as: what species were involved in the offence, what was the penalty or sanction applied, the duration of the case from discovery to prosecution. If such a database exists can the following indicators be calculated from it? For example, the ratio of prosecutions to convictions in IKB cases, the number of arrests compared to the number of prosecutions for IKB cases, the ratio of reported incidences over investigated cases of IKB; the relevance of seizures and arrests in relation to enforcement effort; average time to investigate cases. If such a database does not exist, please explain the reasons preventing your authorities from having one. If

⁴https://wcd.coe.int/com.instranet.InstraServlet?command=com.instranet.CmdBlobGet&InstranetImage=2919703&SecMode=1&DocId=2369656 &Usage=2

⁵ "Unlawful" means for this purpose infringing national, regional or international law.

^{6 &}quot;Specimen" means an animal whether dead or alive

⁷ "Disclosed" implies cases of IKB offences where sufficient material evidence was collected to enable identification of suspects and prosecution of the offence in accordance with the applicable criminal or administrative proceedings.

you already reported on these national mechanisms in the previous scoreboard, please report only any changes/updates since.

B. Comprehensiveness of national legislation

5. National wildlife legislation⁸

The comprehensiveness of national legislative provisions in force for wildlife conservation, management and use, including prohibition of IKB

Question: Does comprehensive national legislation⁹ for wildlife conservation exist, including provisions to regulate international trade in wildlife or its products?

0 🗆	1 🗆	2 🗆	3 □
National wildlife legislation:	National wildlife legislation:	National wildlife legislation:	National wildlife legislation:
☐ Has not been enacted	☐ Does not have adequate provisions to deter and combat IKB	☐ Has adequate provisions to deter and combat IKB.	☐ Has adequate provisions to deter and combat IKB
	☐ Is not supported by suitable legislation framework and/or regulations	☐ Is not supported by suitable legislation framework and/or regulations	☐ Is supported by suitable legislation framework and/or regulations

Comments: Brief written justification of the choice (recommended).

6. Regulated use

The comprehensiveness of national legislation concerning sustainable use of wildlife including hunting.

Question: Through which measures and controls do national legislation regulate the killing and taking of wild birds?

0 🗆	1 🗆	2 🗆	3 □
National legislation:	National legislation:	National legislation:	National legislation:
☐ Does not specifically regulate	☐ Concerning hunting exists and	☐ Concerning hunting exists separately from	☐ Concerning hunting is fully integrated within

⁸ This indicator corresponds to indicator 28 in the ICCWC Indicator Framework

⁹ The comprehensiveness of provisions in all relevant national legislation should be considered when answering this question. In general, domestic laws pertaining to the wildlife sector should, at a minimum, set out rules for the following aspects:

[•] Ownership over wildlife, that is, State-ownership, private property rights, rights of indigenous people or native title;

[·] Designation of government agencies to oversee and regulate the wildlife sector, administrative processes and so forth;

[•] Game reserves and hunting areas, including the identification of the areas where subsistence, commercial or leisure hunting is prohibited or permitted;

[·] Licence systems for leisure and commercial hunting, including conditions for granting, renewing and cancelling hunting licences;

[•] Transport and import/export rules to control the movement of wildlife, dead or alive, animal parts and products made from wildlife across the country and across international borders; and

[•] Offences for violations of domestic wildlife laws and enforcement measures

hunting of birds from sets basic national legislation national conservation of conservation / parameters that concerning wildlife legislation sustainable use points therefore ensuring the apply to various conservation of of view. Some huntable species wildlife and lays down taking into account of legislation concerning including birds: comprehensive biological and hunting of birds may provisions conservation aspects in ☐ Establishes and hunting-related decisions exist, however it concerning: defines hunting mainly addresses the and lays down seasons ☐ Establishing and activity from arms comprehensive defining hunting ☐ Lists species that control / public safety provisions concerning: seasons can be hunted points of view and ☐ Establishment and ☐ Listing species that does not delve into ☐ Regulates methods definition of hunting can be hunted wildlife conservation of hunting seasons issues ☐ Defining hunting ☐ Listing species that can areas. be hunted ☐ Regulating and ☐ Definition of hunting defining which areas methods are allowed for hunting ☐ Regulation and definition of which ☐ Providing for methods are allowed for effective authorization hunting mechanism and criteria for obtaining a ☐ Provision for hunting licence appropriate authorization mechanism and criteria for ☐ Establishing bag obtaining a hunting limits and quotas for license, including huntable species requirements for ☐ Providing for basic compulsory examination of hunting bag reporting hunting license applicants requirements ☐ Establishment of bag ☐ Controls related to limits and quotas for implementation huntable species on the basis of biological and conservation considerations ☐ Provision for the timely collection of hunting bag data and reporting mechanisms ☐ Controls related to implementation, including enforcement (for instance providing enforcement powers to game wardens,

	park rangers, hunting
	marshals etc)

The Rome Strategic Plan (Obj.3.1.a) states '[...] undertake an expert assessment of national legislation addressing IKB in each range state to identify possible gaps'. Have you undertaken this assessment and if yes, what is your conclusion? Do you require support to complete the assessment?

7. Prohibitions under national legislation

The extent of activities forbidden under national legislation

Question: To what extent does national legislation make the killing, taking and trade of wild birds illegal?

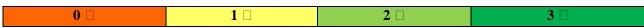
0 🗆	1 🗆	2 🗆	3 🗆
National legislation does not generally ¹⁰	National legislation generally prohibits:	National legislation generally prohibits:	National legislation generally prohibits:
forbid: ☐ Deliberate killing of	☐ Deliberate killing of wild birds	☐ Deliberate killing of wild birds	☐ Deliberate killing of wild birds
wild birds	☐ Taking of wild birds	☐ Taking of wild birds	☐ Taking of wild birds
☐ Taking of wild birds ☐ The use of means such as nets, traps, lime sticks, sound-devices,		☐ The use of means such as nets, traps, lime sticks, sound-devices, etc. for capturing birds	☐ The use of means such as nets, traps, lime sticks, sound-devices, etc. for capturing birds
etc for capturing birds ☐ Possession ¹¹ of live or dead wild birds or			☐ Possession of live or dead wild birds or their parts
their parts Importation or transport of wild birds or their derivatives			☐ Importation or transport of wild birds or their derivatives
☐ Sale of wild birds			☐ Sale of wild birds

Comments: Brief written justification of the choice (recommended)

8. Exceptions under national legislation

The extent of regulatory scrutiny concerning any authorisation of exemptions

Question: To what extent does national legislation make it possible to authorize exemptions from the general prohibitions outlined in the answer to previous question?



 $^{^{10}}$ General prohibition may be subject to regulated exemptions that are subject of the next question

The legal definition of 'possession' may vary with countries. Please refer to your national legislation.

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¹² Article 9 of the Bern Convention states that: "Each Contracting Party may make exceptions from the provisions of Articles 4, 5, 6, 7 and from the prohibition of the use of the means mentioned in Article 8 provided that there is no other satisfactory solution and that the exception will not be detrimental to the survival of the population concerned". An interpretation document of art.9 of the Conventions is available https://wcd.coe.int/com.instranet.InstraServlet?command=com.instranet.CmdBlobGet&InstranetImage=1952251&SecMode=1&DocId=1646536&Usage=2

¹³ Article III.5 of CMS states that: Parties that are Range States of a migratory species listed in Appendix I shall prohibit the taking of animals belonging to such species. Exceptions may be made to this prohibition" under clearly defined conditions listed in the article.

¹⁴ A limited number of activities normally prohibited under the Birds Directive (2009/147/EC) (Articles 5-8) are permissible by way of derogations, where particular problems or situations exist or may arise. The possibilities for use of these derogations are limited. They must be justified in relation to the overall objectives of the Directive and comply with the specific conditions for derogations described in Article 9.

9. Sanctions and penalties

The extent to which penalties for IKB are comprehensive

Question: What penalties and sanctions are imposed by law regarding the illegal killing, taking and trade of wild birds?

0 🗆	1 🗆	2 🗆	3 □
National legislation:	National legislation:	National legislation:	National legislation:
		National legislation: Provides a comprehensive description(s) of specific IKB-related offences that encompass illegal killing, trapping, trade, possession, transport, importation and taxidermy of wild birds Stipulates both the minimum and a maximum penalty for some categories of offences Provides for a wide spectrum of criminal and administrative sanctions including: Fines Imprisonment (usually suspended jail terms in the	National legislation: □ Provides a comprehensive description(s) of specific IKB-related offences that encompass illegal killing, trapping, trade, possession, transport, importation and taxidermy of wild birds □ Stipulates both the minimum and a maximum penalty for all offence categories except those where a level of penalty is fixed permanently in the law □ Provides for a full spectrum of criminal and administrative sanctions including: □ Fines □ Imprisonment (both effective and suspended jail terms
	(usually suspended jail terms in the most	☐ Imprisonment (usually suspended	☐ Imprisonment (both effective and

☐ Other sanctions	involving highly protected birds
	☐ Community service
	☐ Other sanctions

10. Proportionality of penalties¹⁵

The extent to which severity of IKB cases is reflected in the relevant national legislation.

Question: Does national legislation adequately penalize IKB offences?

0 🗆	1 🗆	2 🗆	3 🗆
Penalties for IKB:	Penalties for IKB:	Penalties for IKB:	Penalties for IKB:
Penalties for IKB: Only make provision for administrative penalties (e.g. fines, bans, suspensions) Are not proportional to the nature and severity of IKB Are inadequate as they do not provide an effective deterrent 16	□ Are prescribed in legislation and provide for criminal prosecution □ Do not differentiate offences on the basis of gravity factors, leaving a wide margin of judiciary discretion in the determination of the magnitude of penalties meted out □ Are inadequate as they do not provide an effective	Penalties for IKB: Are prescribed in legislation and provide for criminal prosecution Provide a penalty structure that somewhat reflects severity of offences on the basis of basic gravity factors; however, leaving a wide margin for judiciary discretion Are generally seen as providing an adequate and proportionate deterrent for most cases of IKB	Penalties for IKB: ☐ Are prescribed in legislation and provide for criminal prosecution ☐ Fully reflect severity of offences on the basis of gravity factors recommended as part of Bern Convention Tunis Action Plan ¹⁷ ☐ Are generally seen as providing an adequate and proportionate deterrent for all IKB cases, as evidenced through sustained IKB crime decline (sustained decline in IKB cases observed over at least 3 years) ☐ Treat wildlife crime offences involving organized criminal groups as serious
	deterrent		criminal groups as serious crime ¹⁸ carrying a minimum

 $^{^{\}rm 15}$ This indicator is based on indicator 40 of the ICCWC frame work.

¹⁶ Measuring and estimating the effects of criminal sanction on subsequent criminal behaviour is very complex and there is no agreement on the deterrence of sanctions on criminal behaviours. Please make sure you assess here the adequacy of the law, not the effectiveness of the judicial system (which has also an impact on the deterrence of a law). It is therefore a matter of expert opinion, but should be backed by facts to be reported in the 'comments' section.

¹⁷ Bern Convention Recommendation N° 177 (2015) on the gravity factors and sentencing principles for the evaluation of offences against birds, and in particular the illegal killing, trapping and trade of wild birds

¹⁸ The United Nations Convention against Transnational Organized Crime defines serious crime as conduct constituting an offence punishable by imprisonment for at least four years or a more serious penalty.

	term of four years
	imprisonment

11. Use of criminal law¹⁹

The extent to which a combination of relevant national legislation and criminal law are used to prosecute IKB in support of legislation enacted to combat wildlife crime.

Question: Does national prosecution of IKB cases ensure the highest penalties by taking into account the cross-over elements with other crimes via criminal law²⁰?

0 🗆	1 🗆	2 🗆	3 🗆
Relevant criminal law: Cannot be applied to IKB offences IKB cases are either not penalized at all or are penalized only administratively Relevant criminal law:	☐ Is rarely applied to IKB crime cases ☐ Most IKB cases except the most severe are penalized administratively ☐ Wherever criminal law is evoked in the most severe IKB cases, this usually stems from laws unrelated to wildlife conservation, such as arms control or public safety laws Relevant criminal law:	☐ Is sometimes applied to IKB crime cases ☐ Generally describes which IKB-related offence categories are subject to criminal liability and which categories are subject to administrative sanctions Relevant criminal law:	☐ Is usually applied in most IKB crime cases, as required ☐ Clearly describes offence categories that are subject to criminal as opposed to administrative liability ☐ Is supported by mechanisms that harmonize wildlife and other key domestic legislation such as criminal law

Comments: Brief written justification of the choice (recommended)

¹⁹ This indicator is based on indicator 33 of the ICCWC Indicator Framework

Because of the high value of some illegally-traded bird specimens and the involvement of organized crime groups in IKB, mandated maximum fines of legislation enacted to combat wildlife crime often bear little relation to the value of Illegally killed, trapped or traded bird specimens or the severity of the offence. It is therefore important that persons arrested for involvement in IKB whenever possible and appropriate, are charged and tried under a combination of relevant laws that carry the highest penalties. It includes legislative provisions for International cooperation, combating corruption and addressing organized crime. Also, includes use of general crime laws that relate to offences such as fraud, conspiracy, possession of weapons and other matters as set out in the national criminal code.

12. Organized crime legislation

The extent to which specific legislation to address organized crime²¹ is used to combat IKB

Question: How is national legislation to address organized crime being used in the investigation and prosecution of IKB?

0 🗆	1 🗆	2 □	3 □	N /A □
National legislation on organized crime: Has not been enacted Cannot be used for prosecuting IKB	National legislation on organized crime: Is in place but is rarely used in IKB cases prosecution Does not have provision for special investigation methods	National legislation on organized crime Is in place and is sometimes used in IKB cases Special investigation methods used for organized crime are not available for IKB cases	National legislation on organized crime: Is in place and used as appropriate in IKB cases Special investigation methods used for organized crime are applied also to IKB cases	Not Applicable as the country has no known cases of organized crime
			10 1112 14505	

Comments: Brief written justification of the choice (recommended)

13. Transposition of international law and commitment to national legislation

The comprehensiveness of national legislative provisions to transpose CMS and Bern Convention obligations regarding IKB, where these are applicable.

Question: To what extent national legislation transposes international obligations regarding IKB made by ratifying the Convention of Migratory Species and/or the Bern Convention?

0 🗆	1 🗆	2 🗆	3 □	N/A □
The country:	National legislation	□ CMS	□ CMS	☐ The country is not
☐ Is not a	for CMS:	commitments	commitments	a Party of one or
member of	☐ Has not been	regarding the fight	regarding the fight	both Treaties
CMS	enacted.	against IKB have been partially	against IKB have been fully	
☐ Is not a		transposed into the	transposed into the	
member of Bern	National legislation	existing national	existing national	
	for Bern	legislation	legislation	
	Convention:	☐ Bern Convention	□ Bern	
		commitments	Convention	
		regarding the fight	commitments	

²¹ The United Nations Convention against Transnational Organized Crime defines an organized criminal group as a structured group of three or more persons, existing for a period of time and acting in concert with the aim of committing one or more serious crimes or offences established in accordance with the Convention, in order to obtain, directly or indirectly, a financial or other material benefit.

☐ Has not been	against IKB have	regarding the fight
enacted	been partially	against IKB have
	transposed into the	been fully
	existing national	transposed into the
	legislation	existing national
	☐ The country has	legislation
	pending / unresolved	☐ The country has
	case files /	no pending /
	complaints under	unresolved case
	Bern Convention	files / complaints
	related to incorrect or	under Bern
	incomplete	Convention
	transposition of the	related to incorrect
	provisions of the	transposition of
	Convention into	the provisions of
	national law	the Convention
		into national law

C. Enforcement response: preparedness of law enforcement bodies and coordination of national institutions

14. National Action Plan to combat IKB²²

The existence of a national strategy or action plan for IKB.

Question: Is there a national action plan or equivalent document to tackle IKB?

0 🗆	1 🗆	2 🗆	3 □
A national IKB action plan:	A national IKB action plan:	A national IKB action plan:	A national IKB action plan:
☐ Has not been developed☐ IKB is not covered	☐ is in the process of being developed☐ IKB is covered by	☐ Has been developed ☐ Has been adopted by some relevant national enforcement agencies	☐ Has been developed ☐ Has been adopted by all relevant national enforcement agencies
by any other relevant enforcement strategies or action plans	other relevant enforcement strategies or action plans	☐ Is not actively implemented by all relevant enforcement agencies ☐ Has not been regularly updated	☐ Is actively implemented by all relevant enforcement agencies ☐ Is being monitored and reviewed to ensure it remains up to date

 $^{^{\}rm 22}$ This indicator corresponds to indicator 3 of the ICCWC framework

Have you undertaken any analysis of existing activities/plans/strategies to determine if and how they deliver against the Rome Strategic Plan objectives and actions?

The Rome Strategic Plan (National IKB Action Plans: action a) states '[...] develop and adopt National Action Plans on IKB and the mechanism for its implementation when assessed as necessary or develop and adopt other relevant document, implementation tools or mechanisms which includes action to address IKB'. Have you done an assessment to decide if a National IKB Action Plan or other relevant document, is necessary, and if yes, what is your conclusion? If you are planning to have a NAP on IKB, when do you expect it to be adopted? If you already have an Action Plan or other relevant document, when was it adopted? Is any dedicated funding allocated to the implementation of a National IKB Action Plan?

15. Enforcement priority²³

The recognition of combating wildlife crime as a high national level priority.

Question: Is combating IKB identified as a high priority at the national level?

0 🗆	1 🗆	2 🗆	3 □
IKB crime:	IKB crime:	IKB crime:	IKB crime:
☐ Is rarely identified as a high priority among national law enforcement agencies	☐ Is sometimes identified as a high priority among national law enforcement agencies	☐ Is usually identified as a high priority among national law enforcement agencies ☐ Has not been formally ²⁴ adopted and/or acknowledged as a high priority	☐ Is usually identified as a high priority among national law enforcement agencies ☐ Has been formally adopted and/or acknowledged as a high priority

Comments: Brief written justification of the choice (recommended)

Please also include the list of policing priorities identified to tackle wild bird crimes in your country [following Recommendation No. 171 (2014) if applicable], clarifying by which administrative or legal means the national priorities been established and which bodies and stakeholders were involved in the priority-setting process. If you already reported on policing priorities in the previous scoreboard, please report only any changes/updates since.

16. Stakeholders and policy-making

The level of stakeholder participation to IKB-related policy-making

Question: To what extent and through which means are stakeholders²⁵ involved in policy-making to address IKB

²³ This indicator is based on indicator 1 of the ICCWC Indicator Framework

²⁴ Formal recognition could include reference to wildlife crime as a priority issue within strategic plan(s), Memoranda of Understanding, public statements by heads of agencies and/or Declarations/Decrees by Heads of State.

²⁵ Stakeholders include the regulated community (i.e. harvesters including hunters, sellers, traders etc. as described in indicator 26), bird conservation NGOs, Academia, and local communities when appropriate

0 🗆	1 🗆	2 🗆	3 □
Stakeholders' participation in policy decisions concerning	☐ Is envisaged or provided for in the national law, <u>but:</u>	☐ Is envisaged or provided for in the national law, <u>and:</u>	☐ Is envisaged or provided for in the national law, <u>and:</u>
IKB: ☐ Is not envisaged or provided for in the national law ☐ Is limited and informal, whenever it may occur on an ad hoc basis	☐ Is limited to consultation ☐ Is achieved through ad hoc meetings as no formal committee is established ☐ Is achieved via consultation with	☐ Ensures that their inputs are treated as advice and are taken into consideration in the policy-making process ☐ Is achieved through formal structures and committees	☐ Ensures that they are fully consulted on key policy changes ☐ is ensured by formal structures and committees that meet with the appropriate frequency
☐ Is largely limited to provision of basic information on the policies that are being developed Stakeholders' participation in policy decisions concerning IKB:	academics through the national wildlife agency (or similar technical body) Stakeholders' participation in policy decisions concerning IKB:	□ But is however incomplete as one or more stakeholders' group is not involved or willing to participate Stakeholders' participation in policy decisions concerning IKB:	☐ Is complete as all major stakeholders are involved

Comments: Brief written justification of the choice (recommended). Please also report on existing international networks, platforms and information exchange mechanisms used to maximize cooperation and efficiency in law enforcement, if any. Is there a government committee or other body where stakeholders are invited to participate in decisions and actions against IKB?

17. Staffing and recruitment²⁶

The level of staff resources²⁷ in national law enforcement agencies to combat wildlife crime.

Question: What staff resources do national law enforcement agencies have to combat IKB?

0 🗆	1 🗆	2 □	3 □
Law enforcement agencies: ☐ Are significantly under-staffed	□ Sometimes have a full complement of staff	☐ Usually have a full complement of staff, although it has not always kept up with changing wildlife crime trends	□ Usually have a full complement of staff, which has generally kept up with changing wildlife crime trends

²⁶ This indicator corresponds to indicator 8 in the ICCWC Indicator Framework

²⁷ Whether the staff level is sufficient of not is matter of expert opinion. Please provide any evidence and rational in the 'Comments' section. Please note that indicator 19 will be dealing with enforcement effort.

☐ Are rarely able to recruit and/or attract additional staff	☐ Usually experience staffing ²⁸ and/or skills shortage	☐ Sometimes experience staffing and/or skills shortages	☐ Usually have an appropriate mix of staff and skills
Law enforcement agencies:	☐ Usually experience recruitment delays and/or difficulties Law enforcement agencies:	□ Sometimes experience delays in recruitment and/or difficulties attracting suitably qualified candidates Law enforcement agencies:	☐ Usually process recruitment vacancies as they arise with suitably-qualified candidates

The Rome Strategic Plan (Obj.4.1.a) states '[...] consult national governments and stakeholders on the existing available enforcement resources [...] at the appropriate jurisdictional level' and (Obj. 4.1.c) 'Develop specialised enforcement units dealing with wildlife crime'. Would you consider the available enforcement resources appropriate and adequate? Is there sufficient number of specialised staff for investigating, detecting, carrying out field control, necropsies and other forensic analysis for wildlife crime? Do you have specialised enforcement units dealing with wildlife crime? Are all hotspots in the country controlled?

18. Specialized training

The percentage of enforcement officers receiving regular training in IKB-related aspects.

Question: How many of the enforcement officers²⁹ have received regular training in IKB-related aspects?

0 🗆	1 🗆	2 🗆	3 □
□ None	☐ Less than 10%	☐ Between 10% and 50%	☐ More than 50%

Comments (recommended): Please provide information on how frequently the trainings are organized, the issue covered the number of people involved, who provided the training, etc. Was the training done at national or international level or both? If at international level, please specify. Do IKB-related aspects figure prominently as part of trainings on combating wildlife crime?

²⁸ Staffing includes factors such as whether there is an appropriate mix of full-time, part-time and casual staff; experienced and less experienced staff; and professional, technical, investigative and administrative staff as needed to discharge the required activities

^{29 &}quot;Enforcement officers" refers in this case to police officers and any other professional involved in the protection and management of wildlife, national parks and natural areas (e.g. rangers, forest guards, game wardens, field enforcement officers).

The Bern Convention and CMS Convention aim at facilitating exchange of best practices and expertise across the network, and to provide training depending on available resources. Should you be in need of specialised training or cooperation on specific assistance on sentencing and prosecution, please indicate it here.

19. Field enforcement effort

The intensity of efforts devoted by law enforcement agencies to combat IKB.

Question: Is the surveillance effort put in place to combat IKB considered sufficient?

Measurement: .in a scale 1-5, with 5 being the most positive, score the field enforcement effort of the law enforcement agencies in your country

Insufficient to address IKB				Sufficient to properly address IKB
1 🗆	2 🗆	3 🗆	4 🗆	5 🗆

Comments: Please provide further information if available on specific figures such as the number of staff members or person/days per year invested by law enforcement agencies in combating IKB.

Are you using any leading technologies or innovative solutions to aid your enforcement? Please include relevant examples.

D. Prosecution and sentencing - effectiveness of judicial procedures

20. Quality of judicial processes

Effectiveness and efficiency of administration of sanctions for IKB offences

Question: Are sanctions for IKB-related offences administered effectively and efficiently?

0 🗆	1 🗆	2 🗆	3 □
IKB cases:	IKB cases:	IKB cases:	IKB cases:
☐ Are not prosecuted before criminal courts ☐ Are not subject to sanctions under administrative or other penalty regime	☐ Usually take ³⁰ over two years to conclude in the case of criminal proceedings ☐ Usually take ³¹ over six months to conclude in the case of administrative or other	☐ Usually take over one year but under two years to conclude in the case of criminal proceedings ☐ Usually take over three months but under six months to	☐ Usually take under one year to conclude in the case of criminal proceedings ☐ Usually take under three months to conclude in the case of administrative or other
	penalty regime	conclude in the case of	penalty regime

³⁰ Duration of criminal cases is measured as a period between the date of the filing of the charges in court and the date of sentencing, but excludes any potential subsequent appeals that may be filed

³¹ Duration of administrative cases is measured as a period between the date when the offender is served with a notice of an administrative offence and the date of full settlement of such administrative sanction

☐ Are not recorded and	☐ Generally result in	administrative or other	☐ Generally result in
not accessible to other	over 50% acquittals ³²	penalty regime	less than 10%
prosecutors/judges	☐ Are handled by	☐ Generally result in	acquittals
	general prosecutors and	less than 25%	☐ Are mostly handled
☐ Reports by civil	judges not specialized	acquittals	by specialized
society of illegal bird	in wildlife crime	☐ Are mostly handled	prosecutors and judges
killing or taking are	☐ Are recorded but not	by general prosecutors	☐ Are recorded and
seldom investigated.	easily accessible to	and judges that tend to	accessible to other
	other	specialize in wildlife	prosecutors/judges
	prosecutors/judges □	crime cases	regionally at the
	Reports by civil society	☐ Are recorded and are	geographic scope of the
	of illegal bird killing or	accessible to other	IKB Scoreboard
	taking are usually	prosecutors/judges	☐ Reports by civil
	investigated.	nationally	society of illegal bird
		☐ Reports by civil	killing or taking are not
		society of illegal bird	only usually
		killing or taking are not	investigated but
		only usually	evidence and advice
		investigated but	from relevant NGOs is
		evidence and advice	frequently accessed and
		from relevant NGOs is	used.
		regularly accessed and	
		used.	
		abou.	

Is the number/percentage of proceedings resulting in penalties and sanctions known? If yes, what is it?

21. Sentencing guidelines³³

The existence of national guidelines or other principles for the sentencing of offenders convicted for wildlife crime.

Question: Are there clearly-defined national guidelines or provisions in the national legislation for the sentencing of offenders convicted for IKB?

0 🗆	1 🗆	2 🗆	3 □
There are no sentencing guidelines for IKB cases	Sentencing guidelines for IKB cases are under development	Sentencing guidelines for IKB cases have been finalized but not adopted	Sentencing guidelines for IKB cases have been finalized and adopted

Comments: Brief written justification of the choice (recommended).

 $^{^{\}rm 32}$ Excluding acquittals made upon consideration of any appeal where applicable

³³ This indicator is based on indicator 41 of the ICCWC Indicator Framework

The Rome Strategic Plan (Obj.5.1.a) states '[...] adopt national sentencing guidelines for IKB (where the National Criminal Code does not contain the judicial requirements related to IKB cases) based on international guidance and recommendations'. If you have sentencing guidelines, are they based on international guidance and recommendations?

22. Judicial awareness³⁴

The extent of awareness of wildlife crime among the prosecutors and judges and the appropriateness of the verdicts handed down.

Question: Are prosecutors and judges aware of the serious nature of IKB and are appropriate sentences imposed?

0 🗆	1 🗆	2 🗆	3 □
The prosecutors and judges	The prosecutors and judges:	The prosecutors and judges:	The prosecutors and judges:
☐ Have no awareness of the nature and prevalence of IKB, and the impact and potential profits of wildlife crime	☐ Have limited awareness of the nature and prevalence of wildlife crime, and the impact and potential profits of wildlife crime	☐ Have some awareness of the nature and prevalence of wildlife crime, and the impact and potential profits of wildlife crime	☐ Are aware of the nature and prevalence of wildlife crime, and the impact and potential profits of wildlife crime
☐ Have no awareness of IKB-related charges ☐ Usually treat IKB as a minor offence ☐ Do not adhere to sentencing guidelines where they exist	☐ Have limited awareness of wildlife crime-related charges ☐ Collaborate to deliver verdicts that are sometimes appropriate to the nature and severity of the crime ☐ Rarely adhere to	☐ Have some awareness of wildlife crime-related charges ☐ Collaborate to deliver verdicts that are usually appropriate to the nature and severity of the crime ☐ Sometimes adhere to	☐ Have a high level of awareness of wildlife crime-related charges ☐ Collaborate to deliver verdicts that are appropriate to the nature and severity of the crime ☐ Routinely adhere to
	sentencing guidelines where they exist	sentencing guidelines where they exist	sentencing guidelines where they exist

Comments: Brief written justification of the choice (recommended).

The Rome Strategic Plan (Obj.5.3.b) states 'Develop and enact a programme to support experience sharing, and capacity-building among prosecutors and judges involved in IKB cases'.

Please also specify if your country put in place the necessary mechanisms for encouraging and facilitating networking, cooperation, and exchanges of information between the investigators and the advisers/prosecutors. Has the cooperation between judiciary and law enforcement official been strengthened at pan-Mediterranean level? If not, please list the reasons/challenges that prevented your authorities from action in this respect. If you already reported on these issues in the previous scoreboard, please report only any changes/updates since your last report.

³⁴ This indicator corresponds to indicator 42 of the ICCWC Indicator Framework

23. Judiciary training

The percentage of environmental prosecutors and judges trained in IKB-related aspects.

Question: How many environmental prosecutors and judges who deal with wildlife crime have received training in IKB-related aspects?

0 🗆	1 🗆	2 🗆	3 □
□ None	☐ Less than 10%	☐ Between 10% and 50%	☐ More than 50%

Comments: Please provide information on how frequently the trainings are organized, the issue covered the number of people involved, who provided the training, etc.

E. Prevention - other instruments used to address IKB

24. International cooperation

The extent to which national governmental institutions take advantage of the international initiatives and working groups on IKB

Question: Do national governmental institutions participate actively in IKB-related international initiatives?

³⁵ Active role includes actions such as participating to all meetings, replying to questionnaires and implementing initiatives at national level.

☐ EU IKB Initiatives	☐ CITES IKB	☐ CITES IKB	☐ CITES IKB
☐ Any bilateral IKB	initiatives	initiatives	initiatives
initiatives	☐ EU IKB Initiatives	☐ EU IKB Initiatives	☐ EU IKB Initiatives
	☐ Any bilateral IKB initiatives	☐ Any bilateral IKB initiatives	☐ Any bilateral IKB initiatives

Comments: Brief written justification of the choice (recommended). Please also include information on whether your country liaised (bilateral meetings, mutual traineeship programme, training visits to another country, etc.) with one or more parties to the Bern Convention and/or MIKT members and observers since the submission of the last Scoreboard.

25. Drivers of wildlife crime³⁶

The extent to which the drivers of IKB in the country are known and understood.

Question: What is the level of awareness of the drivers³⁷ of IKB in your country, including those relating to the supply and consumer demand for illicit products?

0 🗆	1 🗆	2 🗆	3 🗆
The drivers of IKB are unknown	☐ Is anecdotal ☐ Is based on limited sources	☐ Is moderate ☐ Involves gaps in knowledge	☐ Is good ☐ Is reasonably comprehensive
Knowledge of the drivers of IKB: ☐ Is basic	Knowledge of the drivers of IKB:	Knowledge of the drivers of IKB:	☐ Is based on information from a variety of sources including scientific research

Comments: Brief written justification of the choice (recommended)

The Rome Strategic Plan (Obj.1.2.b) states '[...] national surveys are completed based on agreed methodology and guidance in countries with greatest needs further refining understanding of IKB motivations, [...]'. Have you undertaken such a survey, if yes, what are the results? If published, please provide a link.

³⁶ This indicator corresponds to indicator 45 in the ICCWC Indicator Framework

^{37 &}quot;Drivers' are the underlying factors that are behind IKB. It can be driven by multiple factors, including (but not limited to) rural poverty, food insecurity, economic interests, poor law enforcement, unclear legislation, penalties too low to deter crime, perceived legitimacy, tradition, etc."

26. Demand-side activities³⁸

The extent to which activities to address the demand of illegal wildlife products are implemented.

Question: Are activities implemented to address the demand*39 for illegally obtained wild birds?

0 🗆	1 🗆	2 🗆	3 □
Demand-side	Demand-side	Demand-side	Demand-side
activities:	activities:	activities:	activities:
☐ Have neither been	☐ Have been	☐ Have been	☐ Have been
developed nor	developed	developed and	developed and
Implemented	☐ Are rarely	implemented	implemented
\Box There is no	implemented in full	☐ Are regularly	☐ Are regularly
information available	due to a lack of	reviewed to identify	reviewed to identify
on the demand for	available resources	the outcomes achieved	the outcomes achieved
illegally obtained wild birds in the country.	(e.g. technical, human, financial)	☐ Are based on information on	☐ Are not needed as data confirms that
	☐ Are based on	demand for illegally	there is very little
	information on	obtained wild birds in	demand for illegally
	demand for illegally	the country	obtained wild birds in
	obtained wild birds in		the country
	the country		

Comments: Brief written justification of the choice (recommended)

27. Regulated community⁴⁰

The extent to which awareness-raising materials and/or programmes are in place to increase the awareness of the regulated community, of the laws that apply to the sustainable use of wild birds.

Question: Are efforts taken to increase the awareness of the regulated community⁴¹, of the legislative requirements concerning sustainable use of wildlife and the penalties for non-compliance?

0 🗆	1 🗆	2 🗆	3 □
Efforts to increase	☐ Are usually	☐ Are based on	Efforts to increase
awareness of the	informal and reactive	awareness raising	awareness of the
regulated community:		materials that have	regulated community:
		been developed	

³⁸ This indicator corresponds to indicator 46 in the ICCWC Indicator Framework

³⁹ Demand-side activities are activities developed and implemented to reduce the demand for a particular illegally-traded bird product, or for illegally-traded wildlife more general. In many instances, these activities may be closely associated with awareness-raising activities to build public awareness of the legal requirements that applies to trade in wildlife. When answering this question please consider activities that the government has conducted and/or participated in, including activities which may have been developed or implemented in partnership with other countries and/or non-government organizations.

⁴⁰ This indicator corresponds to indicator 47 in the ICCWC Indicator Framework

⁴¹ The regulated community could include harvesters (including hunters), sellers, traders (including on-line traders) and/or any individual or group that is issued a permit and/or licence to take, use and/or trade in wild birds and their products, and/or that conducts business activities related to the trade in wild birds.

☐ Are not undertaken	☐ Are not	☐ Are relatively up-	☐ Are based on well-
Efforts to increase awareness of the regulated community	comprehensive or widespread Efforts to increase awareness of the regulated community:	□ Are sometimes comprehensive or widespread	developed and up-to- date awareness raising materials Comprehensively target the different types of user and permit holder(s)

The Rome Strategic Plan (Obj.2.2.b) states '[...] raise awareness on and use of the European Charter on Hunting and Biodiversity adopted by the Bern Convention and other relevant codes of Conduct.' Is a Code of Conduct promoted and used by the Regulated Community, and if yes, which one? Has any NGO/stakeholder implemented codes of conduct targeting the Regulated Community?

Have you implemented any training sessions for the hunting community where IKB, including prevention and eradication, is included? If yes, how many?

28. Public awareness actions⁴²

The extent to which awareness-raising materials and/or programmes are in place to increase public awareness of IKB.

Question: Are efforts taken to increase public awareness⁴³ of the environmental, social and economic impacts of IKB?

0 🗆	1 🗆	2 🗆	3 □
Efforts to increase	Efforts to increase	Efforts to increase	Efforts to increase
public awareness:	public awareness:	public awareness:	public awareness:
☐ Are not undertaken.	☐ Are usually	☐ Are based on	☐ Are based on well-
☐ Sentences of IKB	informal and reactive	awareness raising	developed and up-to-
cases are never publicized	☐ Are neither comprehensive nor widespread	materials that have been developed by conservation NGOs	date awareness raising materials developed by governmental bodies
	☐ There is no national communication strategy on IKB.	☐ Are locally implemented by governmental bodies	☐ Comprehensively target the different types of stakeholders
	☐ Sentences of IKB cases are seldom publicized	☐ Are sometimes comprehensive or widespread	☐ Fully undertake a national communication strategy on IKB.
		☐ Implement only partially a national	☐ Sentences of IKB cases are always publicized

⁴² This indicator is based on indicator 50 in the ICCWC Indicator Framework

⁴³ Awareness-raising activities may include public campaigns, awareness-raising materials, public meetings, and/or the promotion of crime notification hotlines. When answering this question please include activities that the government has conducted and/or participated in, including activities which may have been developed or implemented in partnership with other countries and/or non-government organizations.

Comments: Brief written justification of the choice and additional comments (recommended). Please also indicate if there is an operational platform in place to raise awareness of the wider public on the consequences and biological impact of illegal killing of birds and if there is any communication strategy adopted by the government, or guidance distributed to policy makers on how to react publicly against illegal killing of birds.

Please also indicate whether you have conducted any opinion surveys, including among youth, to estimate the % of respondents aware and concerned about IKB in your country? Have there been any communication campaigns targeting IKB in your country? If yes, when? This can also include a reflection on activities promoted by civil society organisations in your country.

Is there any funding dedicated for communications campaigns to combat IKB? This can also include a reflection on activities promoted by civil society organisations in your country.

If you already reported on these issues in the previous scoreboard, please report only any changes/updates since your last report.

Summary of scores

Indicator Group **Indicator Indicator Group** score44 score 1. Status and scale of IKB A. National 2. Number and distribution of illegally monitoring of IKB data killed or trapped birds (data management of scope and scale of 3. Number of IKB cases IKB) 4. Number of IKB cases in the last year data 5. National wildlife legislation 6. Regulated use B. Comprehensiveness 7. Prohibitions under national legislation of national legislation 8. Exceptions under national legislation 9. Sanctions and penalties

⁴⁴ Sum of the score of all indicators of the same group excluding those for which numerical data are requested (i.e. indicators No. 2, 4 and 19) and those considered 'not applicable' (i.e. 12 and/or 16) by the respondent.

0. Proportionality of penalties			
11. Use of criminal law			
12. Organized crime.			
13. Transposition of international law and commitment and national legislation			
14. National Action Plan for combating IKB			
15. Enforcement priority		C. Enforcement response (preparedness	
16. Stakeholders and Policy-making		of law enforcement bodies and	
17. Staffing and recruitment		coordination of national institutions)	
18. Specialized training		mational institutions)	
19. Field enforcement effort	data		
20. Quality of judiciary processes		D. Prosecution and	
21. Sentencing guidelines		sentencing	
22. Judicial awareness		(effectiveness of judicial procedures)	
23. Judiciary training			
24. International cooperation			
25. Drivers of wildlife crime		E. Prevention (other	
26. Demand-side activities		instruments used to address IKB)	
27. Regulated community			
28. Public awareness actions			