

ACTION PLAN FOR THE JUDICIAL REFORM STRATEGY 2024-2027 FOR THE PERIOD 2024-2025



Ministry
of Justice



Ministarstvo
pravde

ACTION PLAN FOR THE JUDICIAL
REFORM STRATEGY 2024-2027
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Podgorica, 2024

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INTRODUCTION AND CONTENTS OF THE ACTION PLAN

Judicial Reform Strategy 2024-2027 (“the JRS 2024-2027”) is a sectoral strategic document developed with the aim of ensuring reform continuity based on long-term public policy planning that began with the Judicial System Reform Project in 2000.

The Strategy is based on three strategic objective that rely on the vision and general objective of the Strategy and is clearly related to the temporary criteria in the EU accession Negotiation Chapters 23 and 24, that is, the need to fulfil them.

The stated strategic objectives will be implemented through 22 operational objectives, taking into account the progress achieved during the implementation period of the previous strategic document, as well as current challenges.

The Strategy envisages the development and adoption of the Action Plan for the implementation of the Strategy for the period 2024-2025, which, in accordance with the Government’s Methodology for developing policies, drafting and monitoring the implementation of strategic documents, contains the following elements:

1. Overview of the strategic and operational objectives of the program for which the action plan is adopted, with accompanying indicators of impact and performance;

2. Activities that directly achieve operational objectives, and indirectly the overall objective;
3. Indicators of results based on which the success of the implementation of given activities is monitored.
4. The name of the institution responsible for the implementation of activities and for monitoring implementation and reporting;
5. Period, that is, the planned start and deadline for the completion of the activity;
6. Necessary financial resources and funds for the implementation of activities, along with information on funding sources.

The Action Plan is an integral part of the Strategy. In the second half of 2025, the results of its implementation will be reviewed and a new Action Plan will be developed for the implementation of the Strategy for the period 2026- 2027.

Action plan for the implementation of the Judicial Reform Strategy 2024-2027 for the period 2024-2025	
Public policy document:	Judicial Reform Strategy 2024-2027
Action Plan:	Action plan for the implementation of the Judicial Reform Strategy 2024-2027 for the period 2024-2025
Coordination and reporting:	Council for monitoring the implementation of the Judicial Reform Strategy 2024-2027

OVERALL OBJECTIVE:	Further strengthening of the rule of law by strengthening independence, accountability, professionalism and efficiency of judiciary as well as the improved access to justice and legal security in the process of exercising the protection of rights and freedoms of citizens and increasing trust in the judicial system.
Institution/body responsible for monitoring and control:	Council for monitoring the implementation of the Judicial Reform Strategy 2024-2027.

Strategic Objective 1: Strengthening Independence, Impartiality and Accountability of the Judiciary			
Impact indicators	Source of verification	Baseline 2023	Targeted value in 2025
Normative framework defining the appointment, evaluation, financial position, advancement and termination of judicial functions and disciplinary liability has been aligned with relevant international standards and recommendations of the Venice Commission	<ul style="list-style-type: none"> - Venice Commission's opinions - EC annual report for 2024 	NO	YES
Judicial and Prosecutorial Council are operational and in full composition, supported by the appropriate human, financial and infrastructure resources which ensures timely procedures related to appointment, evaluation and disciplinary liability.	<ul style="list-style-type: none"> - Annual reports on the work of the Judicial Council - Annual reports on the work of the Prosecutorial Council - EC Annual report for 2024 	NO	YES

Operational objective 1.1: Improving the normative framework guaranteeing the independence and impartiality of judiciary					
Performance indicators		Source of verification		Baseline 2023	Targeted value in 2025
Adopted judicial legislation in accordance with the recommendations of the Venice Commission Opinions CDL-AD(2023)011 and CDL-AD(2021)030 regarding ensuring the independence of the judiciary.		<ul style="list-style-type: none"> - Venice Commission's opinions - EC annual report for 2024 - Official Gazette of Montenegro 		0%	100%
Adopted secondary legislation for the implementation of amended judicial laws		<ul style="list-style-type: none"> - Annual reports on the work of the Judicial Council - Annual reports on the work of the Prosecutorial Council - Official Gazette of Montenegro 		0%	50%
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
1.1.1. Adopt the Proposal of the Law on Amendments to the Law on the Judicial Council and Judges.	Ministry of Justice Partners: Judicial Council JUDICIARY	I Q 2024-II Q 2024.	Proposal of the Law on Amendments to the Law on the Judicial Council and Judges adopted in accordance with the recommendations of the Venice Commission	21.035,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 MNE Budget
1.1.2. Adopt the Proposal of the Law on regulating financial position of judges and public prosecutors.	Ministry of Justice Partners: Judicial Council JUDICIARY Prosecutorial Council State Prosecution Office Ministry of Finance	III Q 2024-I Q 2025.	Proposal of the Law on regulating financial position of judges and public prosecutors adopted	18.000,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 MNE Budget

1.1.3. Adopt Proposal of the Law on Amendments to the Law on State Prosecution Office	Ministry of Justice Partners: Prosecutorial Council State Prosecution Office	I Q 2024-III Q 2024.	Proposal of the Law on Amendments to the Law on State Prosecution Office adopted in accordance with the recommendations of the Venice Commission	21.035,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 US Embassy / Department of State's Bureau of International Narcotics and Law Enforcement Affairs (INL) MNE Budget
1.1.4. Amend by-laws in accordance with the amended Law on Judicial Council and Judges.	Judicial Council	II Q 2024-III Q 2025.	Adopted by-laws in accordance with the provisions of the amended Law on Judicial Council and Judges.	42.310,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 MNE Budget
1.1.5. Amend by-laws in accordance with the amended Law on the State Prosecution Office.	Prosecutorial Council	III Q 2024-III Q 2025.	Adopted by-laws in accordance with the provisions of the amended Law on the State Prosecution Office.	11.415,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 US Embassy / Department of State's Bureau of International Narcotics and Law Enforcement Affairs (INL) MNE Budget

Operational objective 1.2: Effective implementation of the system of appointment, evaluation of performance and advancement of judges and public prosecutors

Performance indicators	Source of verification	Baseline 2023	Targeted value in 2025
% of judicial positions filled	- Annual reports on the work of the Judicial Council	81,48%	90%
% of prosecutorial positions filled	- Annual reports on the work of the Prosecutorial Council	70%	80%

Increased % of presidents of courts' positions filled	- Annual reports on the work of the Judicial Council	88%	100%		
Increased % of filled positions of managers of prosecutors' offices	- Annual reports on the work of the Prosecutorial Council	85%	90%		
% of judges appraised within the regular appraisal schedule	- Annual reports on the work of the Judicial Council	81,65%	90%		
% of state prosecutors appraised within the regular appraisal schedule	- Annual reports on the work of the Prosecutorial Council	30%	80%		
% of women at managerial positions in courts	- Annual reports on the work of the Judicial Council	28%	30%		
% women at managerial positions in public prosecution offices	- Annual reports on the work of the Prosecutorial Council	25%	30%		
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
1.2.1. Timely publishing and addressing vacancies through the consistent application of rules on the appointment of judges and court presidents.	Judicial Council	I Q 2024-IV Q 2025.	Increased % of filled judicial positions reaches 90% for judges and court presidents in 2025	No additional funds required	
1.2.2. Timely publishing and addressing vacancies through the consistent application of rules on the appointment of prosecutors and prosecutors' office managers.	Prosecutorial Council	I Q 2024-IV Q 2025.	Increased % of filled prosecutorial positions reaches 80% for state prosecutors and 90% for prosecutors' office managers in 2025	No additional funds required	

1.2.3. Draft a comparative legal analysis of best practices and models of measures that contribute to increasing the representation of women at managerial positions in the judiciary.	Ministry of Justice Partners: Judicial Council Prosecutorial Council	IV Q 2024-II Q 2025.	The comparative legal analysis of best practices and models of measures that contribute to increasing the representation of women at managerial positions in the judiciary that provides a basis for defining systemic (gender balance) measures in the judiciary of Montenegro prepared.	14.120,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1
1.2.4. The Judicial Council undertakes the appraisal of judges continuously and timely	Judicial Council	I Q 2024-IV Q 2025.	% of appraised judges reaches 90% in 2025	No additional funds required	
1.2.5. The Prosecutorial Council undertakes the appraisal of prosecutors continuously and timely.	Prosecutorial Council	I Q 2024-IV Q 2025.	% of appraised state prosecutors reaches 80% in 2025	No additional funds required	
Operational objective: 1.3: Strengthening the capacity of the Judicial and Prosecutorial Council					
Performance indicators	Source of verification		Baseline 2023	Targeted value in 2025	
Budget in judiciary is monitored via a special software.	Annual reports on the work of the Judicial Council		NE	DA	
% of filled systematized positions in the Secretariat of the Judicial Council	Annual reports on the work of the Judicial Council		83,3%	90%	
% of filled systematized positions in the Secretariat of the Prosecutorial Council	Annual reports on the work of the Prosecutorial Council		70%	80%	
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
1.3.1. Established software for monitoring the expenditure of budget in courts	Judicial Council Partners: Ministry of Justice	I Q 2024-I Q 2025.	Established software for monitoring the expenditure of budget in courts	Funds to be planned within the Digitalisation Strategy	

1.3.2. Advertise vacancies to fill systematized positions in the Secretariat of the Judicial Council.	Judicial Council	I Q 2024-IV Q 2025.	% occupancy of systematized positions in the Secretariat of the Judicial Council reaches 90% in 2025	No additional funds required	
1.3.3. Advertise vacancies to fill systematized positions in the Secretariat of the Prosecutorial Council.	Tužilački savjet	I Q 2024-IV Q 2025.	% occupancy of systematized positions in the Secretariat of the Prosecutorial Council reaches 80% in 2025	No additional funds required	
Operational objective: 1.4: Improving the financial independence of judiciary					
Performance indicators		Source of verification		Baseline 2023	Targeted value in 2025
Budget percentage allocated for judiciary		<ul style="list-style-type: none"> - Annual reports on the work of the Judicial Council - Annual reports on the work of the Prosecutorial Council 		0,82%	0,90%
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
1.4.1. Increased budget for judiciary in 2024	Ministry of Finance Partners: Judicial Council Prosecutorial Council	I Q 2024-IV Q 2024.	Budget percentage allocated for judiciary in 2024 amounts 0.87%	No costs required	
1.4.2. Increased budget for judiciary in 2025	Ministry of Finance Partners: Judicial Council Prosecutorial Council	I Q 2025-IV Q 2025.	Budget percentage allocated for judiciary in 2025 amounts 0.90%	No costs required	

Operational objective 1.5: Strengthening the impartiality and integrity of holders of judicial functions through the consistent adherence to the principle of random case allocation, implementation of provisions on recusal and adherence to the codes of ethics					
Performance indicators		Source of verification	Baseline 2023		Targeted value in 2025
The system of random case allocation functional in all courts		- Annual reports on the work of the Judicial Council	NO		YES
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
1.5.1. Establish a system of random case allocation in misdemeanour courts.	Judicial Council Misdemeanour courts Partners: Ministry of Justice	I Q 2024-I Q 2025.	System of random case allocation in misdemeanour courts established.	No additional funds required	
1.5.2. Continuously supervise application of system of random case allocation.	Ministry of Justice	I Q 2024-IV Q 2025.	The annual reports on inspection supervision over the work of the judiciary also include the aspect of applying the system of random case allocation.	41,850.00	MNE Budget
Operational objective 1.6: Strengthening the system of disciplinary liability of judges and state prosecutors					
Performance indicators		Source of verification	Baseline 2023		Targeted value in 2025
% of completed disciplinary proceedings against judges prior to the statute of limitations		Annual reports on the work of the Judicial Council	95%		100%
% of completed disciplinary proceedings against state prosecutors before the expiration of the statute of limitations		Annual reports on the work of the Prosecutorial Council	100%		100%

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
1.6.1. Effectively implement disciplinary procedures against judges.	Judicial Council	I Q 2024-IV Q 2025.	% of completed disciplinary proceedings against judges prior to the statute of limitations	No additional funds required	
1.6.2. Effectively implement disciplinary procedures against state prosecutors.	Prosecutorial Council	I Q 2024-IV Q 2025.	% of completed disciplinary proceedings against state prosecutors before the expiration of the statute of limitations	No additional funds required	

Operational objective 1.7: Strengthening the system of disciplinary liability of judicial professions

Performance indicators	Source of verification	Baseline 2023	Targeted value in 2025
% of notary offices supervised by the Chamber of Notaries (annually)	Analysis of supervision of the work of notaries in 2024	100%	100%
% of notary offices supervised by the judiciary inspectors (annually)	Analysis of supervision of the work of notaries in 2024	60%	70%
% of offices of public bailiffs over which supervision was carried out by the Chamber of Public Bailiffs (annually)	Analysis of the effectiveness of the bailiff system in 2024	0%	100%
% of performed inspections of public bailiffs' offices by judicial inspectors (annually)	Analysis of the effectiveness of the bailiff system in 2024	89%	95%
% of completed disciplinary procedures against lawyers before the statute of limitations (annually)	Reports on the Action Plan implementation	100%	100%

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
1.7.1. Adopt the Proposal to the Law on Amendments to the Law on Bailiffs.	Ministry of Justice Partners: Chamber of Bailiffs	I Q 2025-IV Q 2025.	Proposal to the Law on Amendments to the Law on Bailiffs adopted.	18.725,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 Center for International Legal Cooperation MNE Budget
1.7.2. Regular monitoring of the work of notary offices by the Notary Chamber	Chamber of Notaries	I Q 2024-IV Q 2025.	The Notary Chamber supervised 100% of notary offices (annually).	No additional funds required	
1.7.3. Regular monitoring of the work of notary offices by judicial inspectors.	Ministry of Justice	I Q 2024-IV Q 2025.	Judicial inspectors supervised 70% of notary offices (annually)	16,200.00	MNE Budget
1.7.4. Regular implementation of supervision over the offices of public bailiffs by the Chamber of Public Bailiffs.	Chamber of Bailiffs	I Q 2024-IV Q 2025.	The Chamber of Public Bailiffs supervised 100% of public bailiffs' offices (annually).	No additional funds required	
1.7.5. Regular supervision of public bailiffs' offices by judicial inspectors.	Ministry of Justice	I Q 2024-IV Q 2025.	Judicial inspectors supervised 95% of public bailiffs' offices (annually).	16,200.00	MNE Budget
1.7.6. Adopt the Code of Professional Ethics for Lawyers	Bar Association	I Q 2024-IV Q 2024.	The Code of Professional Ethics for Lawyers adopted	1.800,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1

1.7.7. Effective implementation of disciplinary procedures by the disciplinary bodies of the Bar Association, including among others, through the regular reporting on the number, the current status and the outcome of the disciplinary proceedings.	Bar Association	I Q 2024-IV Q 2025.	The Bar Association completed all disciplinary proceedings before the statute of limitations began	No additional funds required	
1.7.8. Adopt Proposal to the on Amendments to the Law on Court Experts in order to strengthen the accountability mechanisms of court experts.	Ministry of Justice	IV Q 2024-IV Q 2025.	Proposal to the on Amendments to the Law on Court Experts adopted, in order to strengthen the accountability mechanisms concerning court experts	5.120,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 MNE Budget

Strategic Objective 2: Improving Professionalism and Efficiency of Judiciary

Impact indicators	Source of verification	Baseline 2023	Targeted value in 2025
The system of initial and continuous training in the judiciary ensures the professional treatment of holders of judicial functions	- EC annual report for 2024	Partially achieved	Partially achieved
The efficiency of the Montenegrin judiciary improved through changes in procedural legislation, optimization of the judicial network, strengthened mechanisms for alternative dispute resolution, efficient case management, and strengthened international cooperation.	- Annual reports on the work of the Judicial Council - Annual reports on the work of the Prosecutorial Council - EC annual report for 2024	Partially achieved	Partially achieved

Operational objective 2.1: Improving expertise of judges and public prosecutors

Performance indicators	Source of verification	Baseline 2023	Targeted value in 2025
Number of trainings/courses available on the e-platform	Annual report of the Judicial Training Centre	0	2
% of state prosecutors who have undergone continuous training	- Annual report of the Judicial Training Centre - Annual reports on the work of the Judicial Council	81,27%	95%

<p>% of state prosecutors who have undergone continuous training</p>	<ul style="list-style-type: none"> - Annual report of the Judicial Training Centre - Annual reports on the work of the Prosecutorial Council 		<p>86,3 %</p>	<p>95%</p>	
<p>Activities affecting the implementation of the operational objective</p>	<p>Activity implementers</p>	<p>Period of activity implementation</p>	<p>Result indicator</p>	<p>Funds planned for the implementation of activities</p>	<p>Financing sources</p>
<p>2.1.1. Development or improvement (adaptation) of new trainings/courses on the e-platform.</p>	<p>Centar za obuku u sudstvu i državnom tužilaštvu</p>	<p>I Q 2024-IV Q 2025.</p>	<p>Developed/adapted two online courses/training</p>	<p>18.000,00</p>	<p>EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Components 1 and 2</p> <p>US Embassy / INL</p> <p>UNDP / EU support to the Confidence Building in the Western Balkans</p>
<p>2.1.2. Increase the number of judges undergoing continuous training.</p>	<p>Judicial Training Centre of Montenegro Partners: Judicial Council</p>	<p>I Q 2024-IV Q 2025.</p>	<p>95% of judges covered by continuous training</p>	<p>89.600,00</p>	<p>EU/ Council of Europe</p> <p>US Embassy / INL</p> <p>UNDP / EU support to the Confidence Building in the Western Balkans</p>
<p>2.1.3. Increase the number of state prosecutors undergoing continuous training.</p>	<p>Judicial Training Centre of Montenegro Partners: Prosecutorial Council</p>	<p>I Q 2024-IV Q 2025.</p>	<p>95% of state prosecutors covered by continuous training</p>	<p>35.800,00</p>	<p>US Embassy / INL</p> <p>UNDP / EU support to the Confidence Building in the Western Balkans</p>

Operational objective 2.2: Improving expertise of judicial professions					
Performance indicators	Source of verification		Baseline 2023	Targeted value in 2025	
% of notaries who have completed anti-money laundering training	Analysis of supervision of the work of notaries in 2024		10%	100%	
Number of newly developed and implemented trainings for bailiffs	Analysis of the effectiveness of the enforcement system in 2024		2	+2	
Number of newly developed and implemented trainings for court expert witnesses	- Annual Report of the Association of Court Experts - Annual report of the work of the Judicial Training Centre		0	+2	
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.2.1. Curriculum, training program and training materials for training notaries in the field of prevention of money laundering and financing of terrorism developed.	Chamber of Notaries Partners: Judicial Training Centre of Montenegro; Financial Intelligence Unit of Montenegro	III Q 2024- IV Q 2024.	Curriculum, training program and training materials for training notaries in the field of prevention of money laundering and financing of terrorism prepared.	4.500,00	EU/ Council of Europe: HF III Cooperation of HF 7 and HF 18
2.2.2. Conduct training of notaries in the field of prevention of money laundering and financing of terrorism.	Chamber of Notaries Partners: Judicial Training Centre of Montenegro; Financial Intelligence Unit of Montenegro	IV Q 2024- III Q 2025.	100% of notaries have undergone training in the field of prevention of money laundering and financing of terrorism.	22.700,00	EU/ Council of Europe: HF III Cooperation of HF 7 and HF 18

2.2.3. Organize and conduct training for public bailiffs aimed at strengthening their practical skills (soft skills)	Chamber of Bailiffs Partners: Judicial Training Centre of Montenegro	II Q 2024- IV Q 2025.	100% of notaries have undergone training in the field of prevention of money laundering and financing of terrorism.	5.610,00	Center for International Legal Cooperation
2.2.4. Organize and conduct trainings for court experts.	Association of court experts Partners: Judicial Training Centre of Montenegro	II Q 2024- IV Q 2025.	Two new trainings for court experts organized and implemented.	34.840,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 1 Association of Expert Witnesses

Operational objective 2.3: Improving capacities of the Judicial Training Centre

Performance indicators	Source of verification	Baseline 2023	Targeted value in 2025
% of the achieved legal budget target of the Judicial Training Centre (2% of the allocated budget for the judiciary and the State Prosecution Office)	Annual report of the Judicial Training Centre	60%	100%
% occupancy of systematized jobs in the Judicial Training Centre	Annual report of the Judicial Training Centre	79%	85%
Number of trainings for employees as well as members of the Steering Committee and Programming Council at the Judicial Training Centre in the field of strategic and project planning, monitoring and evaluation	Annual report of the Judicial Training Centre	3	+2

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.3.1. Provide the annual budget of the Judicial Training Centre at the level of the legal target (2% of the allocated budget for the judiciary and the state prosecutor's offices).	Ministry of Finance Partners: Judicial Training Centre of Montenegro	I Q 2024-IV Q 2025.	Annual budget of the Judicial Training Centre at the level of the legal target (2% of the allocated budget for the judiciary and the state prosecutor's offices) provided.	Aktivnost nema troškove	
2.3.2. Continuously fill vacant positions in accordance with systematization.	Judicial Training Centre of Montenegro Partners: Ministry of Finance	I Q 2024-IV Q 2025.	85% of the systematized positions filled in the Judicial Training Centre, as of 2025.	Nijesu potrebna dodatna sredstva	
2.3.3. Organize trainings for employees as well as members of the Steering Committee and Programming Council of the Judicial Training Centre in the field of strategic and project planning, monitoring and evaluation.	Judicial Training Centre of Montenegro	I Q 2024-IV Q 2025.	Two trainings for employees as well as members of the Steering Committee and Programming Council of the Judicial Training Centre in the field of strategic and project planning, monitoring and evaluation organized.	1.680,00	US Embassy / INL
Operational objective 2.4: Optimising the judicial network					
Performance indicators	Source of verification		Baseline 2023	Targeted value in 2025	
Activities and deadlines for optimising the judicial network defined in the Judicial Network Optimization Plan	Annual report on the work of the Ministry of Justice		NO	YES	
% of implementation of the Plan for optimising the judicial network	Annual report on the work of the Ministry of Justice		0%	20%	

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.4.1. Develop and implement the Judicial Network Optimization Plan, with activities that will lead to the establishment of new courts and departments (Special Court for the fight against organized crime, high corruption and war crimes; new basic courts/ departments), but also closing down unviable small courts.	Ministry of Justice Partners: Judicial Council Prosecutorial Council	I Q 2024-IV Q 2024.	Judicial Network Optimization Plan developed 20% of the Judicial Network Optimization Plan developed implemented as of 2025.	13.500,00	EUROL project MNE Budget
2.4.2. Adopt the Proposal to the Law on Amendments to the Law on Courts	Ministry of Justice	II Q 2024-I Q 2025.	Proposal to the Law on Amendments to the Law on Courts adopted	18.725,00	EU/ Council of Europe MNE Budget
Operational objective 2.5: Improving procedural legislation					
Performance indicators	Source of verification	Baseline 2023		Targeted value in 2025	
% of adopted amendments of laws in the area of civil legislation	Annual report on the work of the Ministry of Justice	0%		80%	
% of adopted amendments of laws in the area of criminal legislation	Annual report on the work of the Ministry of Justice	0%		70%	
% of adopted amendments of laws in the area of administrative legislation	Annual report on the work of the Ministry of Justice	0%		80%	

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.5.1. Adopt the Proposal to the Law on Amendments to the Law on Criminal Code Procedure	Ministry of Justice	I Q 2024- IV Q 2024.	Proposal to the Law on Amendments to the Law on Criminal Code Procedure adopted	18.725,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 2 US Embassy / INL UNDP / EU support to the Confidence Building in the Western Balkans
2.5.2. Adopt the Proposal to the Law on Amendments to the Law on Civil Code of Procedure	Ministry of Justice	I Q 2024- IV Q 2024.	Proposal to the Law on Amendments to the Law on Civil Code of Procedure adopted	No additional funds required	
2.5.3. Adopt the Proposal to the Law on Amendments to the Law on Execution and Security of Claims	Ministry of Justice	I Q 2024- IV Q 2024.	Proposal to the Law on Amendment to the Law on Execution and Security of Claims adopted	18.725,00	Center for International Legal Cooperation
2.5.4. Adopt the Proposal to the Law on Amendments to the Law on Administrative Procedure	Ministry of Justice	I Q 2024- IV Q 2024.	the Proposal to the Law on Amendments to the Law on Administrative Procedure adopted	18.725,00	EU/ Council of Europe: HF 7 MNE Budget
Operational objective 2.6: Reducing the number of backlogs and strengthening alternative dispute resolution					
Performance indicators	Source of verification			Baseline 2023	Targeted value in 2025
% of solving case inflow	Annual reports on the work of the Judicial Council			84, 76%	100%
Number of cases resolved through mediation annually	Annual report on the implementation of activities from the AP Alternative Dispute Resolution Implementation Programme for 2024			2.397	2.600

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.6.1. Analysis of the efficiency of enforcement procedures 2014-2024 with a special focus on resolving old cases with a plan of measures for improving recognised challenges.	Chamber of Bailiffs Partners: Ministry of Justice	II Q 2024- III Q 2024.	Analysis of the efficiency of enforcement procedures 2014-2024 with a special focus on resolving old cases with a plan of measures for improving recognised challenges developed.	13.500,00	Chamber of Bailiffs
2.6.2. Consistent implementation and monitoring of the implementation of the Program for solving backlogs	Vrhovni sud	I Q 2024- IV Q 2025.	By applying the Program for solving backlog, the goals achieved in terms of reducing the number of unresolved old cases.	No additional funds required	
2.6.3. Consistently implement and monitor implementation of measures defined in this AP related to the regular election of judges and prosecutors, further development of ICT and improved infrastructure, as complementary mechanisms that contribute to a more successful handling of the influx of cases.	Ministry of Justice Partners: Supreme Court Judicial Council Supreme State Prosecutor's Office Prosecutorial Council	I Q 2024- IV Q 2025.	The implementation of the measures defined in this AP related to the regular selection of judges and prosecutors, further development of ICT and improved infrastructure, as complementary mechanisms that contribute to a more successful handling of the influx of cases, are consistently implemented and monitored.	No additional funds required	
2.6.4. Adopt the Proposal to the Law on on Amendments to the Law on Alternative Dispute Resolution	Ministry of Justice	III Q 2024- III Q 2025.	Proposal to the Law on on Amendments to the Law on Alternative Dispute Resolution adopted	18.725,00	EU/ Council of Europe MNE Budget
2.6.5. Consistently implement the Alternative Dispute Resolution Programme 2023-2025	Centre for Alternative Dispute Resolution	I Q 2024- IV Q 2025.	The Alternative Dispute Resolution Programme is effectively implemented	No additional funds required	

Operational objective 2.7: Improving the system of judicial management, administration and strategic planning					
Performance indicators	Source of verification		Baseline 2023	Targeted value in 2025	
% establishing the ERP system in the Judicial Council	Annual reports on the work of the Judicial Council		0%	50%	
% of Ministry of Justice employees that have completed the strategic planning and analytics trainings	Annual report on the work of the Ministry of Justice		10%	20%	
% of employees of the Judicial Council Secretariat and members of the Judicial Council that have completed the strategic planning and analytics trainings	Annual reports on the work of the Judicial Council		20%	40%	
% of employees of the Prosecutorial Council' Secretariat and members of the Prosecutorial Council that have completed the strategic planning and analytic trainings	Annual reports on the work of the Prosecutorial Council		20%	40%	
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.7.1. Establishment of the ERP system in the Judicial Council	Judicial Council Partners: Ministry of Justice	I Q 2024- I Q 2025.	50% of the activities on the establishment of the ERP system in the Judicial Council implemented out by the end of 2025	Funds to be planned within the Digitalisation Strategy	
2.7.2. Conducting training for employees of the Ministry of Justice in the field of strategic planning and analytics	Ministry of Justice Partners: Human Resource Management Authority	I Q 2024- IV Q 2025.	20% of employees in the Ministry of Justice who have completed training in the field of strategic planning and analytics	1.500,00	US Embassy / INL
2.7.3. Conducting training for employees of the Secretariat of the Judicial Council and members of the Judicial Council in the field of strategic planning and analytics	Judicial Council Partners: Judicial Training Centre of Montenegro Human Resource Management Authority	I Q 2024- IV Q 2025.	40% of employees in the Secretariat of the Judicial Council and members of the Judicial Council who have completed training in the field of strategic planning and analytics	3.000,00	US Embassy / INL EU/ Council of Europe

2.7.4. Conducting training for employees of the Secretariat of the Prosecutorial Council and members of the Prosecutorial Council in the field of strategic planning and analytics	Prosecutorial Council Partners: Judicial Training Centre of Montenegro Human Resource Management Authority	I Q 2024- IV Q 2025.	40% of employees in the Secretariat of the Prosecutorial Council and members of the Prosecutorial Council who have completed training in the field of strategic planning and analytics	1.320,00	US Embassy / INL EU/ Council of Europe
Operational objective 2.8: Development of the judicial information system					
Performance indicators	Source of verification		Baseline 2023		Targeted value in 2025
JIS is functioning in misdemeanour courts	- Annual reports on the work of the Judicial Council - Reports on the implementation of the Judicial Digitalisation Strategy 2024-2027, with the Action Plan for the period 2024-2025		NO		YES
% of implemented activities towards the establishment of a new single information system in judiciary	- Annual reports on the work of the Judicial Council - Annual report on the work of the Ministry of Justice		0%		YES
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.8.1. Adopt the Judicial Digitalisation Strategy 2024-2027, with the AP for 2024-2025	Ministry of Justice Partners: Judicial Council Prosecutorial Council DECS	III Q 2024-IV Q 2024.	Judicial Digitalisation Strategy adopted 2024-2027, with AP for 2024-2025 adopted	No additional funds required	
2.8.2. Consistently implement the Judicial Digitalisation Strategy 2024-2027, with AP for 2024-2025	Ministry of Justice Partners: Judicial Council Prosecutorial Council	IV Q 2024-IV Q 2025.	Judicial Digitalisation Strategy 2024-2027, with AP for 2024-2025 is being successfully implemented	Funds to be planned within the Digitalisation Strategy	

2.8.3. Establish judicial information system in misdemeanour courts (related activity 1.5.1.)	Ministry of Justice Partners: Judicial Council	I Q 2024-I Q 2025.	Judicial information system established in misdemeanour courts	Funds to be planned within the Digitalisation Strategy	
Operational objective 2.9: Improving international cooperation					
Performance indicators	Source of verification		Baseline 2023		Targeted value in 2025
Number of newly signed bilateral treaties	Official Gazette of Montenegro		0		1
Number of newly ratified multilateral treaties	Official Gazette of Montenegro		0		2
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
2.9.1. Signing and ratification of the III and IV Additional Protocols of the European Convention on Extradition	Ministry of Justice	III Q 2024- IV Q 2024.	Information on the need to sign and ratify the III and IV Additional Protocols of the European Convention on Extradition adopted	No additional funds required	
2.9.2. Adopt the Proposal to the Law on Amendments to the Law on International Mutual Assistance in Criminal Matters of Montenegro	Ministry of Justice	IV Q 2024- III Q 2025.	Proposal to the Law on Amendments to the Law on International Mutual Assistance in Criminal Matters of Montenegro adopted	No additional funds required	
2.9.3. Approving Bill on Ratification of the Hague Convention on the Recognition and Enforcement of Foreign Judgments in Civil and Criminal Matters from 2019	Ministry of Justice	II Q 2024- III Q 2024.	Bill on Ratification of the Hague Convention on the Recognition and Enforcement of Foreign Judgments in Civil and Criminal Matters from 2019 approved	No additional funds required	

2.9.4. Approving Bill on Amendments on Confirmation of the International Agreement on the Exchange of Data for the Purpose of Verification of Asset Declarations	Ministry of Justice	II Q 2024- III Q 2024.	Bill on Amendments on Confirmation of the International Agreement on the Exchange of Data for the Purpose of Verification of Asset Declarations approved	No additional funds required	
2.9.5. Adopt the Proposal to the Law on Amendments to the Law on the Law on Judicial Cooperation in Criminal Matters with EU Member States	Ministry of Justice	I Q 2025- IV Q 2025.	Proposal to the Law on Amendments to the Law on the Law on Judicial Cooperation in Criminal Matters with EU Member States adopted	No additional funds required	

Strategic Objective 3: Improving access to justice, transparency and trust in the judiciary

Impact indicators	Source of verification	Baseline 2023	Targeted value in 2025
Number of particularly vulnerable categories of citizens to whom free legal aid services are available	<ul style="list-style-type: none"> - Official Gazette of Montenegro - Annual report on the work of the Ministry of Justice 	5	+3

Operational objective 3.1: Further development of uniformity and publication of case law

Performance indicators		Source of verification	Baseline 2023	Targeted value in 2025	
% of published decisions in the court practice database		- Annual reports on the work of the Judicial Council	95%	98%	
Number of trainings on ECtHR practice annually		- Annual reports on the work of the Judicial Council	15	15	
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
3.1.1. Regular publication of decisions in the court practice database	Supreme Court Partners: Judicial Council	I Q 2024- IV Q 2025.	98% of final decisions available in the court practice database in 2025	No additional funds required	

3.1.2. Continuous filling of vacancies in judicial practice departments.	Supreme Court	I Q 2024- IV Q 2025.	The vacancies in judicial practice departments in courts are being timely filling.	Nijesu potrebna dodatna sredstva	
3.1.3. Conducting trainings on ECtHR practice in selected areas.	Judicial Training Centre Partners: Judicial Council	I Q 2024- IV Q 2025.	15 trainings on ECtHR practice in selected areas conducted annually until the end of 2025.	70.050,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 2\
Operational objective 3.2: Improvement of the free legal aid system					
Performance indicators		Source of verification		Baseline 2023	Targeted value in 2025
Right to free legal aid provided for victims of torture		<ul style="list-style-type: none"> - Official Gazette of Montenegro - Annual report on the work of the Ministry of Justice - EC annual report for 2024 		NO	YES
% of increase of the number of approved free legal aid requests annually		<ul style="list-style-type: none"> - Annual report on the work of the Judicial Council 		85%	+2%
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
3.2.1. Adopt the the Proposal to the Law on Amendments to the Law on Free Legal Aid	Ministry of Justice	I Q 2024-II Q 2024.	Proposal to the Law on Amendments to the Law on Free Legal Aid adopted	18.725,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 2
3.2.2. Conduct training for lawyers on the application of the amended Law on Free Legal Aid	Bar Association Partners: Judicial Training Centre	III Q 2024-IV Q 2025.	50% of lawyers completed the training regarding the application of the amended Law on Free Legal Aid	6.825,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 2

Operational objective 3.3: Improvement of the transparency of work of the judiciary					
Performance indicators		Source of verification		Baseline 2023	Targeted value in 2025
Number of published reports on the implementation of the Strategy annually		Website of the Ministry of Justice		1	2
Number of additional statistical parameters on the work of the courts based on which data on the work of the courts are publicly published (annually)		- Annual reports on the work of the Judicial Council		60	+2
Number of additional statistical parameters on the work of state prosecutors' offices based on which data on the work of state prosecutors' offices are published (annually)		- Annual reports on the work of the Prosecutor's Council		130	+2
Number of new electronic services in judiciary available to citizens		- Annual reports on the work of the Judicial Council - Annual report on the work of the Ministry of Justice		5	+3
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
3.3.1. Regular publication of reports on the implementation of the Justice Reform Strategy with the accompanying Action Plan	Ministry of Justice	II Q 2024- IV Q 2025.	4 reports on the implementation of the Justice Reform Strategy with the accompanying Action Plan during 2024 and 2025 published.	No additional funds required	
3.3.2. Increase the number of statistical parameters on the work of the courts based on which data on the work of the courts are publicly published	Judicial Council Partners: Ministry of Justice Supreme Court	I Q 2024- IV Q 2025.	Increased number of statistical parameters on the work of the courts based on which data on the work of the courts are publicly published for 2 new parameters annually.	No additional funds required	
3.3.3. Increase the number of statistical parameters on the work of prosecutor's offices based on which data on the work of state prosecutor's offices are publicly published	Prosecutorial Council Partners: Ministry of Justice Supreme State Prosecutor's Office	I Q 2024- IV Q 2025.	increased number of statistical parameters on the work of state prosecutors' offices, based on which data on the work of prosecutors' offices are publicly published for 2 new parameters annually.	No additional funds required	

3.4. Improvement of the system of infrastructure and safety of judicial facilities and physical access to judicial institutions			
Performance indicators	Source of verification	Baseline 2023	Targeted value in 2025
Number of facilities of courts that have ramps/lifts than enable access to disabled persons	- Annual reports on the work of the Judicial Council	15	18
The number of buildings where the courts are located and which have information boards with Braille or a sound/audio information system/ tactile surfaces/accessibility signs	- Annual reports on the work of the Judicial Council	7	11
The number of buildings where the state prosecution offices are located and which have ramps/elevators that allow access for PWD	- Annual reports on the work of the Prosecutor's Council	5	6
The number of buildings where the courts are located and which have information boards with Braille or a sound/audio information system/ tactile surfaces/accessibility signs	- Annual reports on the work of the Judicial Council	2	2
Number of facilities of courts that have security scanners	- Annual reports on the work of the Judicial Council	3	4
Number of buildings housing state prosecutors' offices that have security scanners	- Annual reports on the work of the Prosecutor's Council	3	4
Number of facilities of courts that meet energy efficiency standards	- Annual reports on the work of the Judicial Council	0	6
The number of buildings housing state prosecution offices that meet energy efficiency standards	- Annual reports on the work of the Prosecutor's Council	0	6
Number of new/converted facilities of judicial authorities	- Annual reports on the work of the Judicial Council	0	1

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
<p>3.4.1. Improve working conditions in the judiciary through the adaptation of court facilities in:</p> <ol style="list-style-type: none"> 1. Supreme/Appellate/High Court of Podgorica 2. High / Basic Court of Bijelo Polje 3. Basic Court of Podgorica 4. Basic Court of Nikšić 5. Basic Court of Berane 6. Basic Court of Kotor 	<p>Ministry of Justice Judiciary Administration for Capital Projects</p>	I Q 2024- IIQ 2024.	Reconstructed/adapted facilities (six facilities: Supreme/Appellate/High Court in Podgorica, High/Basic Court in Bijelo Polje, Basic Court in Podgorica, Basic Court in Nikšić, Basic Court in Berane and Basic Court in Kotor)	No additional funds required	
<p>3.4.2. Improve working conditions and safety in judiciary through technical furnishing of the premises of courts and state prosecution offices</p> <ol style="list-style-type: none"> 1. High State Prosecutor's Office/ Basic State Prosecutor's Office/ Misdemeanour Court of Bijelo Polje 2. Basic/ High Court of Bijelo Polje 3. Basic State Prosecutor's Office of Kotor 4. Basic Court of Kotor 5. Basic Court/Basic State Prosecutor's Office/ Misdemeanour Court in Podgorica 6. Basic Court of Bar 7. Basic State Prosecutor's Office of Bar 	<p>Supreme Court Supreme State Prosecutor's Office Judicial Council Prosecutorial Council</p>	I Q 2024- IV Q 2025	Improved working conditions and safety in judiciary through technical furnishing of the premises of courts and state prosecution offices	500.000,00	US Embassy
<p>3.4.3. Furnishing premises and acquisition of IT and security equipment for the Special State Prosecutor's Office</p>	<p>Ministry of Justice Partners: Special State Prosecutor's Office</p>	I Q 2024- IV Q 2025.	Premises furnished and IT and security equipment for the Special State Prosecutor's Office acquired.	500.000,00	US Embassy

3.4.4. Drafting the needs assessment of judicial institution located in Podgorica in terms of infrastructure.	Ministry of Justice Partners: Supreme Court Judicial Council Supreme State Prosecutor's Office Prosecutorial Council	I Q 2024- IV Q 2025.	Estimated needs of judicial institution located in Podgorica in terms of infrastructure.	13.500,00	UNOPS MNE Budget
3.4.5. Preparation of project documentation for construction of a new building which will accommodate the judicial institutions in Podgorica.	Ministry of Justice	I Q 2024- IV Q 2025.	Project documentation for construction of a new complex of facilities for accommodation of judicial institutions in Podgorica prepared.	2.000.000,00	IPA 2022
Operational objective 3.5: Access to justice fit for a child					
Performance indicators	Source of verification		Baseline 2023	Targeted value in 2025	
Improved level of compliance of the normative framework of Montenegro (Law on Treatment of Juveniles in criminal proceedings and accompanying by-laws) with relevant international standards in the field of child-friendly justice.	<ul style="list-style-type: none"> - Official Gazette of Montenegro - Concluding remarks of the UN Committee on the Rights of the Child - EC annual report for 2024 		Partially aligned	Partially aligned	
The percentage of state prosecutors for juveniles trained in the application of the amended normative framework.	<ul style="list-style-type: none"> - Annual reports on the work of the Prosecutorial Council 		0%	30%	
Percentage of judges for minors trained to implement the amended normative framework	<ul style="list-style-type: none"> - Annual reports on the work of the Judicial Council 		0%	30%	
Percentage of police officers for minors trained to implement the amended normative framework	<ul style="list-style-type: none"> - Annual reports on work of the Ministry of Interior 		0%	50%	
Number of facilities of courts that have separate premises for interviewing minors - victims and witnesses	<ul style="list-style-type: none"> - Annual reports on the work of the Judicial Council 		4	5	
Number of facilities housing public prosecutor's office which have special premises for interviewing juvenile victims and witnesses.	<ul style="list-style-type: none"> - Annual reports on the work of the Prosecutor's Council 		8	9	

Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
3.5.1. Adopt the Proposal to the Law on Amendments to the Law on Treatment of Juveniles in Criminal Proceedings.	Ministry of Justice	I Q 2024- III Q 2024	Proposal to the Law on Amendments to the Law on Treatment of Juveniles in Criminal Proceedings adopted	No additional funds required	
3.5.2. Harmonization of by-laws with the amended Law on Treatment of Juveniles in Criminal Proceedings.	Ministry of Justice Partners: Ministry of Interior Supreme Court	IV Q 2024- III Q 2025	Harmonized by-laws with the amended Law on Treatment of Juveniles in Criminal Proceedings.	9.000,00	UNICEF
3.5.3. Conducting training for judges, state prosecutors, lawyers and police officers for minors on the amended Law on Treatment of Juveniles in Criminal Proceedings.	Judicial Training Centre of Montenegro	I Q 2025- IV 2025	30% of judges, state prosecutors, and police officers for juveniles trained to apply the amended Law on treatment of minors in criminal proceedings by the end of 2025.	1.590,00	UNICEF
3.5.4. Continue with the adaptation/upgrading of special premises for interviewing juvenile victims and witnesses in court facilities.	Ministry of Justice Partners: Judicial Council Supreme Court	I Q 2024- IV Q 2025	Provided at least one additional separate room for interviewing juvenile victims and witnesses in court facilities by the end of 2025.	12.000,00	UNICEF Budžet CG
3.5.5. Continue with the adaptation/upgrading of special premises for interviewing juvenile victims and witnesses in state prosecutor's facilities.	Ministry of Justice Partners: Prosecutorial Council Supreme State Prosecutor's Office	I Q 2024- IV Q 2025	Provided at least one additional separate room for interviewing juvenile victims and witnesses in state prosecution premises by the end of 2025.	12.000,00	UNICEF MNE Budget

Operational objective 3.6: Improvement of access to justice for victims of criminal offences					
Performance indicators		Source of verification		Baseline 2023	Targeted value in 2025
Activities aimed at improving the rights of victims of criminal offenses defined in the strategic document of the Government strateškim dokumentom Vlade		Reports on implementation of the Strategy for exercising the rights of victims of criminal offenses		NO	YES
Activities affecting the implementation of the operational objective	Activity implementers	Period of activity implementation	Result indicator	Funds planned for the implementation of activities	Financing sources
3.6.1. Develop an ex-ante analyses for the purposes of drafting the Strategy for Exercising Rights of Victims of Criminal Offences	Ministry of Justice	IV Q 2024- II Q 2025.	Ex-ante analyses for the purposes of drafting the Strategy for Exercising Rights of Victims of Criminal Offences	18.000,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 2
3.6.2. Drafting and adoption of the Strategy for Exercising Rights of Victims of Criminal Offences	Ministry of Justice	III Q 2024- IV Q 2025.	Strategy for exercising the rights of victims of criminal offenses and its Action Plan adopted	21.035,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 2
3.6.3. Adopt the Proposal to the Law on Amendments to the Law on Family violence.	Ministry of Justice	I Q 2024- IV Q 2024.	Proposal to the Law on Amendments to the Law on Family violence.	21.035,00	EU/ Council of Europe: HF III Strengthening accountability of the judicial system and enhancing protection of victims' rights in Montenegro - Component 2

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of Justice