GRECO fourth round

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Issues covered

- ethical principles, rules of conduct and conflicts of interest;
- prohibition or restriction of certain activities;
- declaration of assets, income, liabilities and interests;
- enforcement of the applicable rules;
- awareness.

For:

- Members of Parliament
- Judges
- Prosecutors

Issues in more detail

- transparency of the legislative process (members of parliament)
- transparency of the function of the service (judicial and prosecutorial services)
- remuneration and economic benefits
- recruitment, career and conditions of service
- prohibition or restriction of certain activities
- monitoring, supervision as well as enforcement of the rules

Why these topics?

Box 1: Levels of public mistrust in categories under review 4th Round (Eurobarometer 11/2016)



Recommendations per category



Average number of recomendations





Trends

- Strict prohibitions sometimes not adapted with the nature of the functions
- Transparency and control to allow office holders to keep contact with the workforce
- Focus on the function!



Members of Parliament



Members of Parliament

- 67% of the recommendations issued under the category of ethical principles and rules of conduct is asking member states to adopt a code/rules of conduct
- 54% of the recommendations issued under conflicts of interest ask member states to introduce a system that allows for ad-hoc disclosure of conflicts of interests
- 11% of the total number of recommendations call for the introduction of rules that better govern their interactions with lobbyists and other third parties seeking to influence the legislative process
- 50% of the recommendations issued under training and awareness are asking member states the establishment of dedicated confidential counseling

Members of Parliament

- It is clear that immunity provided to MP's have been brought to under some sort of discipline in member states because only 2% of the recommendations ask countries to make sure that immunity rules do not hinder corruption prosecutions
- More than 80% of the total recommendations under prohibition or restriction of certain activities deal with gifts and contracts with State authorities and the misuse of public resources
- 48% of the recommendations issued under the category of transparency of the legislative process call for further improvements to prevent undue interests permeating lawmaking
- Remuneration and economic benefits and misuse of confidential information are sections that received negligible amount of recommendations.







Judges



Judges

- The majority of the recommendations dealing with judicial career call for higher transparency in recruitment processes and minimising the potential outside influence in the selection, transfer and promotion of judges
- Supervision and enforcement of existing rules is another area where expressed significant concern
- 29% of the recommendations issued under ethical principles and rules of conduct ask member states the adoption/establishment of rules of conduct and 26% call for improvements, updates or revision in the existing codes of conduct. Hence, 55% of the recommendations under this category deals with codes of conduct and the provision of guidance/advice on ethical matters



Judges

- Although, the prohibition or restriction of certain activities is not particularly problematic for judges, the issue of incompatibilities send some early warning lights: 67% of the recommendations issued under this category is about incompatibilities; the move of judges to the political arena is reputed to be highly controversial for the doubts on the real, and perceived, independence and separation of powers it may give rise to
- 54% of the recommendations issued under training and awareness ask member states to introduce some sort of training on integrity matters for judges
- Recusal and routine withdrawal mechanisms in the judiciary appear to be adequately regulated in GRECO member states
- Similarly, conflict of interest regimes for judges seem adequate with only 2% of recommendations targeting this area.







- Most of the recommendations pertaining to career life of prosecutors ask for ensuring higher transparency and minimising the potential outside influence in the selection, transfer and promotion of prosecutors
- Supervision and enforcement of existing rules is another area where expressed significant concern
- 35% of the recommendations issued under ethical principles and rules of conduct call for the adoption of rules of conduct
- 42% of the recommendations issued under this category is about incompatibilities,



- 60% of the recommendations issued under training and awareness ask member states to introduce effective ethical training modules for prosecutors, both as part of initial and rolling training programmes
- Recusal and routine withdrawal mechanisms in the judiciary appear to be adequately regulated in GRECO member states
- Similarly, conflict of interest regimes for judges seem adequate with only 3% of recommendations targeting this area.

Recommendations per topic

