FOURTH EVALUATION ROUND

Corruption prevention in respect of members of parliament, judges and prosecutors

SECOND ADDENDUM TO THE SECOND COMPLIANCE REPORT

UKRAINE

Summary

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GRECO
Group of States against Corruption
Groupe d'États contre la corruption

COUNCIL OF EUROPE
CONSEIL DE L'EUROPE

FOURTH ROUND SECOND ADDENDUM TO THE SECOND COMPLIANCE REPORT - UKRAINE SUMMARY

The publication of Evaluation and Compliance Reports shortly after their adoption is a long-standing practice among GRECO member States. This serves two important purposes: ensuring overall transparency of the GRECO process and facilitating the implementation of recommendations at domestic level by raising awareness of GRECO's findings across society.

The Fourth Round Second Addendum to the Second Compliance Report on Ukraine was adopted by GRECO at its 102nd plenary meeting (23-27 March 2026) and the authorities were invited to authorise, as soon as possible, its publication, to translate it into the national language and make the translation public. Since then, confidentiality of the report has not been lifted.

At its 102nd plenary meeting (23-27 March 2026) GRECO decided that, pursuant to Rule 35, paragraph 2 of the Rules of Procedure, and in the absence of authorisation from the authorities to publish the entire report, a summary of the report be made public within six months from its adoption. Accordingly, this summary is made public on 28 September 2026.

The following are the conclusions from the Fourth Round Second Addendum to the Second Compliance Report on Ukraine[1].

90. In view of the foregoing, GRECO concludes that Ukraine has implemented satisfactorily or dealt with in a satisfactory manner nineteen out of the thirty-one recommendations contained in the Fourth Round Evaluation Report. The remaining recommendations have been partly implemented.

91. More specifically, recommendations i, ii, iii, v, viii, ix, xi, xii, xiii, xiv, xv, xvi, xvii, xx, xxi, xxii, xxiv, xxvii and xxxi have been implemented satisfactorily or dealt with in a satisfactory manner. Recommendations iv, vi, vii, x, xviii, xix, xxiii, xxv, xxvi, xxviii, xxix and xxx have been partly implemented.

92. Overall, progress has been made, and important reforms are in the pipeline within the context of Ukraine's EU accession process, with clearly defined staged deadlines running up to 2027 and designated authorities responsible for their implementation.

93. As far as members of parliament are concerned, positive steps have been taken in enhancing parliamentary transparency through broader public access and broadcasting measures. However, no progress has been made regarding limits on the expedited consideration of legislation. A code of conduct for MPs has not yet been adopted; it will need to be coupled with effective oversight, enforcement, and advisory mechanisms.

94. As to the judiciary, GRECO welcomes the adoption of a framework for the qualification evaluation and regular assessment of judges which is currently being implemented. The authorities have yet to

[1] GrecoRC4(2026)5.

improve the objectivity and impartiality of recusal procedures — ensuring that decisions on a judge's disqualification are taken without his or her participation and that avenues of appeal are provided — while at the same time addressing their concerns regarding the right to a fair and timely trial. With regard to disciplinary proceedings, GRECO notes that important groundwork has been laid; it urges the authorities to closely follow the detailed advice of the Venice Commission and the Directorate General of Human Rights and Rule of Law (DG I) as they finalise and implement the necessary legislation.

95. As regards prosecutors, meaningful preparatory work has been taken across several key areas, including reforms to the disciplinary system for prosecutors, revision of the composition of the Qualification and Disciplinary Commission of Prosecutors, development of periodic performance evaluation mechanisms, introduction of random case allocation tools, and the establishment of appeal procedures in cases of prosecutor disqualification. However, most initiatives remain at the legislative or preparatory stage, with several measures still awaiting adoption or practical implementation and some dependent on future digital infrastructure.

96. Finally, the rules applicable to the acceptance of gifts by members of parliament, judges and prosecutors need to be further developed.

97. GRECO recognises the efforts of the Ukrainian authorities to ensure the proper functioning of democratic institutions and to further refine and develop their anti-corruption mechanisms, despite the ongoing full-scale aggression by the Russian Federation against Ukraine. In this connection, GRECO reiterates the importance of preserving and strengthening the independence and effectiveness of anti-corruption institutions, which must be fully guaranteed and respected both in law and in practice.

98. The adoption of this Second Addendum to the Second Compliance Report terminates the Fourth Round compliance procedure in respect of Ukraine. The authorities of Ukraine may, however, wish to inform GRECO of further developments with regard to the implementation of the outstanding recommendations (iv, vi, vii, x, xviii, xix, xxiii, xxv, xxvi, xxviii, xxix and xxx).

99. Finally, GRECO invites the authorities of Ukraine to authorise, as soon as possible, the publication of the report, to translate it into the national language and to make this translation public.

The adoption of the present summary does not in any way substitute for the publication of the full Fourth Round Second Addendum to the Second Compliance Report. GRECO therefore invites the authorities of Ukraine to authorise its publication as soon as possible.