

FIFTH EVALUATION ROUND

Preventing corruption and promoting integrity
in central governments (top executive functions) and
law enforcement agencies

COMPLIANCE REPORT ON TÜRKIYE

Summary

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GRECO
Group of States against Corruption
Groupe d'États contre la corruption

COUNCIL OF EUROPE

CONSEIL DE L'EUROPE

COMPLIANCE REPORT ON TÜRKİYE - SUMMARY

The publication of Evaluation and Compliance Reports shortly after their adoption is a long-standing practice among GRECO member States. This serves two important purposes: ensuring overall transparency of the GRECO process and facilitating the implementation of recommendations at domestic level by raising awareness of GRECO's findings across society.

The Fifth Round Compliance Report on Türkiye was adopted by GRECO at its 102nd plenary meeting (23-27 March 2026) and the authorities were invited to authorise, as soon as possible, its publication, to translate it into the national language and make the translation public. Since then, confidentiality of the report has not been lifted.

At its 102nd plenary meeting (27 March 2026), GRECO decided that, pursuant to Rule 35, paragraph 2 of the Rules of Procedure, and in the absence of authorisation from the authorities to publish the entire report, a summary of the report be made public within six months from its adoption. Accordingly, this summary is made public on 28 September 2026.

The following are the conclusions from the Fifth Round Compliance Report on Türkiye¹.

161. In the light of the foregoing, GRECO concludes that Türkiye has implemented satisfactorily or dealt with in a satisfactory manner four of the 32 recommendations set out in the Fifth Round Evaluation Report. Of the outstanding 28 recommendations, 7 recommendations have been partly implemented and 21 have not been implemented.
162. More specifically, recommendations xviii, xix, xxiv and xxxi have been implemented satisfactorily or dealt with in a satisfactory manner, recommendations ii, vii, xvii, xxi, xxvii, xxviii and xxxii have been partly implemented and recommendations i, iii to vi, viii to xvi, xx, xxii, xxiii, xxv, xxvi, xxix and xxx have not been implemented.
163. With regard to top executive functions, nearly no progress has been achieved, as only two recommendations in this section have been partly implemented. The names of minister counsellors are published on the websites of certain ministries, but the information does not cover all ministries and is not comprehensive. Training sessions on good governance and public ethics take place via a distance learning portal and were attended by deputy ministers, chief advisers and advisers. A draft national anti-corruption strategy and action plan has been developed. However, its content has not been disclosed yet. No targeted steps have been taken to develop integrity checks prior to the appointment of PTEFs, to adopt a code of conduct applying specifically to PTEFs or to enhance transparency regarding the composition and the findings of the State Supervisory Council. Further, effective public consultations on draft legislation and access to information should be ensured in practice. More efforts are needed to introduce rules on lobbying in line with international standards, a requirement for ad hoc reporting of conflicts of interest, more precise provisions regulating the acceptance of gifts as well as post-employment restrictions rules applying across the board to all

¹ GrecoRC5(2026)2.

PTEFs. Finally, all asset declarations should be made publicly available and the system of administrative permission for prosecution should be abandoned. In light of the above, GRECO strongly urges the authorities of Türkiye to address the concerns underlying the recommendations and take more resolute action to implement them in the near future.

164. With regard to the law enforcement agencies, there is some progress to report. Half of the recommendations in this section have been partly or fully implemented. On a positive note, training sessions related to integrity and impartiality are held within the Police and the Gendarmerie, donations to the Police and the Gendarmerie are regulated and published, an Anti-Corruption Risk Analysis is being prepared and a pro-active policy to promote gender equality is in place. Clarifications have also been provided regarding the functions of social assistance funds and the scope of intervention of disciplinary boards. In addition, various measures are being introduced to strengthen the implementation of post-employment restrictions applicable to law enforcement personnel. Lastly, activity reports of the Law Enforcement Surveillance Commission are published every year and include statistics on proceedings initiated against law enforcement officers. That said, no service-specific code of ethics (a joint code or separate codes) has been adopted for the Police and the Gendarmerie and dedicated confidential counselling to individual police and gendarmerie staff on ethics and integrity matters still needs to be developed. The authorities are also expected to take additional measures to ensure transparency of the appointment and promotion procedures for senior positions in both services; to establish a more robust set of rules and guidelines on gifts and other benefits; to guarantee effective and transparent internal control and oversight; to set up an independent external mechanism specifically aimed at complaints against law enforcement authorities; and to introduce a clear obligation to report any form of misconduct within the respective services. Last but not least, the authorities are urged to adopt a framework for the protection of whistleblowers.
165. In the light of the foregoing, GRECO notes that further progress will need to be made within the next 18 months to achieve an adequate level of compliance with the recommendations. In accordance with Rule 31 revised bis, paragraph 8.2, of its Rules of Procedure, GRECO calls on the head of the delegation of Türkiye to submit additional information with regard to the implementation of outstanding recommendations, namely recommendations i to xvii, xx to xxiii, xxv to xxx and xxxii, by 30 September 2027.
166. GRECO invites the authorities of Türkiye to authorise, at their earliest convenience, the publication of this report, and to make a translation of it into the national language available to the public.
167. GRECO also calls upon the authorities of Türkiye to authorise, without further delay, the publication of the Evaluation Report, adopted by GRECO at its 95th plenary meeting (1 December 2023)

The adoption of the present summary does not in any way substitute for the publication of the full Fifth Round Compliance Report. GRECO therefore invites the authorities of Türkiye to authorise its publication as soon as possible.