

## **STANDING COMMITTEE (T-RV)**

EUROPEAN CONVENTION ON SPECTATOR VIOLENCE AND  
MISBEHAVIOUR AT SPORT EVENTS AND  
IN PARTICULAR AT FOOTBALL MATCHES



Strasbourg, 6 June 2012

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### **European Convention on Spectator Violence and Misbehaviour at Sports Events and in particular at Football Matches (T-RV)**

Project on Compliance with Commitments

### **Respect by Ukraine of the Convention**

**Follow-up report by Ukraine  
on the recommendations of the Standing Committee  
following the consultative visit on 5-8 June 2011**

**FINAL**

**Adopted at the 34<sup>th</sup> meeting of the Standing Committee**

Taking into account the recommendations adopted by the Standing Committee following the consultative visit to Ukraine, we would like to inform the Standing Committee about the following developments.

### **Legal issues**

On 8 July 2011, the Verhovna Rada (Parliament) of Ukraine passed the Law of Ukraine “On the peculiarities in ensuring safety and public order in connection with the preparation and conduct of football matches”. Ukrainian governmental and non-governmental sports institutions are now guided in their activities by the provisions of this law.

### **Co-ordination structures**

Under Decree No. 1216-p of the Cabinet of Ministers of Ukraine of 9 November 2011, “Some issues of ensuring safety and public order during preparation and hosting of EURO 2012 in Ukraine”, amendments were made to Decree No. 1244 of the Cabinet of Ministers of Ukraine of 17 September 2008 “On adoption of an integrated safety and security concept during preparation and hosting of EURO 2012 in Ukraine”. The Ukrainian authorities then developed an action plan for implementation of the integrated safety and security concept during preparation and hosting of EURO 2012 in Ukraine, which was adopted by Decree No 119-p of the Cabinet of Ministers of Ukraine of 27 February 2012.

We took the stewarding model in place at the “Donbass Arena” in Donetsk and the high standards of construction and management achieved there as a reference standard for the national level. In order to implement this model and these standards in the three other host cities, a seminar on management and stewarding issues was held in the Donbass Arena in April 2012. It was attended by the security officers and persons responsible for training of stewards from NSC “Olimpiyskyi” and the “Metalist” (Kharkiv) and “Arena Lviv” stadiums. Personnel responsible for security and public order have been appointed for all EURO 2012 host stadiums. The Ukrainian authorities tested the equipment and inspected the EURO 2012 host stadiums during matches of the Ukrainian Premier League held there. For example, the security aspects of the “Metalist” stadium were inspected by the Minister of Internal Affairs of Ukraine on 2 April 2012.

### **Policing**

During EURO 2012, responsibility will be divided as follows between public and private bodies:

- Outer perimeter - responsibility of the police;
- Ticket control - responsibility of the stewards, but with the police performing general monitoring;
- Entrance control - responsibility of the stewards, but with the police providing support if necessary;
- Stands control - responsibility of the stewards;
- Pitch control - responsibility of the stewards.

The Ukrainian NFIP operates within a department responsible for international police co-operation issues only – the National Central Bureau of INTERPOL.

The NFIP is therefore playing, and will continue to play, a central role during EURO 2012, but only in international police co-operation issues.

Responsibility for ensuring public order lies with the Department of Public Security of the Ministry of Internal Affairs.

It has already been decided that the PICC will be the central body responsible for co-ordination of all police activities and for co-operation with other law enforcement agencies and foreign police authorities during the tournament.

The Ukrainian police will have enough resources to ensure public order during the tournament, but will not, of course, use all these resources at one time. The number of police officers deployed on the streets will depend on the actual situation in the cities concerned and on risk assessment. Other personnel involved in policing operations will be on standby, ready for immediate deployment where necessary.

In order to ensure appropriate levels of deployment of police forces, we plan to deploy spotting groups in plain clothes, who will monitor behaviour of supporters, and accompanying groups in casual uniforms, who will, if necessary, follow supporters, etc.

### **Crowd management and stewarding**

As mentioned in our comments on the report of the T-RV consultative team at the time of the expert visit, the Ukrainian Ministry of Internal Affairs, on the initiative of the national agency for the preparation and hosting of the final part of the 2012 European Football Championship in Ukraine and the realisation of infrastructure projects (*Ukreuroinfraproject*), discussed the possibility of involving students from military academies as stewards at the stadiums during EURO 2012. However, in the above-mentioned law, passed subsequent to the expert visit, it is clearly stipulated that a steward is an appropriately trained individual who assists in ensuring safety, public order and security in sports facilities in accordance with concluded agreements. The Ministry of Justice of Ukraine has stated that the involvement of students from military academies as stewards during EURO 2012 does not comply with the requirements of Ukrainian legislation. In this regard, on 1 October 2011, the Ministry of Internal Affairs of Ukraine decided to stop the training of students from military academies as stewards and prohibited their employment as stewards. The apportionment of roles and responsibilities between stewards and the police was clarified in the Law of Ukraine “On the peculiarities in ensuring safety and public order in connection with the preparation and conduct of football matches” (Art. 15). Stewards are responsible for ensuring public order within stadiums, while the police are responsible for ensuring public order in the vicinity of stadiums, along evacuation routes and in the cities concerned. All host stadiums for EURO 2012 currently have training and education programmes for stewards.

Under the terms of the Law of Ukraine “On the peculiarities in ensuring safety and public order in connection with the preparation and conduct of football matches”, organisers of football matches, operators of sports facilities and football clubs are responsible for ensuring safety and public order within the grounds of sports facilities and in stands. To this end, stewarding within stadiums was introduced by mandatory order. Moreover, Ukrainian internal affairs agencies ensure safety and public order in the vicinity of sports facilities, along evacuation routes and in public places.

A working group on dynamic risk assessment related to the preparation and hosting of EURO 2012 was established at the Inter-Institutional Co-ordination Headquarters on Security and Safety.

At present, the construction of all host stadiums for EURO 2012 has been completed and all safety and security management personnel have been appointed for each stadium. The sports facilities of the stadiums have been tested by the UEFA experts in accordance with the UEFA EURO 2012™ tournament requirements.

### **Welcoming and caring for supporters**

All airports in the EURO 2012 host cities are in the final stages of construction work. The capacity of these airports was calculated according to the UEFA forecast of the number of visiting fans.

More than 1 700 km of roads were built or rebuilt during 2011. It is planned to build a further 500 km of new routes this year before the start of EURO 2012. The main emphasis was placed on rebuilding roads which connect host cities, airports, stadiums and hotels. Ukraine's transport infrastructure is now practically ready for EURO 2012. This year, 3 billion UHR (Ukrainian national currency: hryvna) were allocated from the state budget of Ukraine for road reconstruction. In total, 20 billion UHR will be spent on road reconstruction in 2012.

In co-operation with the Football Supporters Europe (FSE) network, the State Service for Youth and Sports of Ukraine is organising mobile and stationary Fan Embassies in all EURO 2012 host cities with a view to promoting a positive and peaceful fan culture and thereby contributing to a festive atmosphere at EURO 2012.

The representatives of Fan Embassies of Ukraine have taken forward the concept of Fan Embassies' work in Ukraine adopted by UEFA. In 2012, representatives of Fan Embassies from Germany and Denmark inspected Lviv and Kharkiv and representatives of Fan Embassies from England, France and Switzerland inspected Kiev and Donetsk.

Fan Guide 2012 - a fan-specific information network consisting of a multilingual printed general Fan Guide, publications of mobile Fan Embassy teams and Fan Guide maps with the most important information for supporters, was launched on 2 December 2011.

### **General conclusions**

In official statements, Ukrainian officials underline that UEFA EURO 2012 is a great opportunity for Ukraine to develop and implement European safety and security standards in practice in regular national competitions. We regard EURO 2012 as a great infrastructure project which will enable us to host other major sports events in Ukraine, for example, the 2013 IAAF World Youth Championship in Donetsk and the 2015 European Basketball Championship (EuroBasket 2015) in four Ukrainian cities.