# DIRECTORATE GENERAL OF DEMOCRACY

Directorate of Anti-Discrimination Roma and Travellers Team



ADI-ROM(2021)15prov

Strasbourg, 11 October 2021

# STEERING COMMITTEE ON ANTI-DISCRIMINATION, DIVERSITY AND INCLUSION (CDADI)

# COMMITTEE OF EXPERTS ON ROMA AND TRAVELLER<sup>1</sup> ISSUES (ADI-ROM)

# 4th meeting

# Budapest, Hungary, 27-29 October 2021

# 27-28 October: European Youth Centre, Budapest, in hybrid format via "KUDO" 29 October: Field Visit (optional)

### DRAFT ANNOTATED AGENDA

# **General background documents**

- Resolution CM/Res(2011)24 on intergovernmental committees and subordinate bodies, their terms of reference and working methods
- Resolution CM/Res(2021)3 on intergovernmental committees and subordinate bodies, their terms of reference and working methods
- Resolution Res(2001)6 on access to Council of Europe documents
- CM/2019)161-final Council of Europe Strategic Action Plan for Roma and Traveller Inclusion (2020-2025)
- ADI-ROM(2020)1 Terms of Reference of the ADI-ROM 2020-2021
- European Court of Human Rights Factsheet Roma and Travellers (April 2021)
- Recommendation CM/Rec(2020)2 of the Committee of Ministers to member States on the inclusion of the history of Roma and/or Travellers in school curricula and teaching materials

# Wednesday, 27 October 2021

09:00-09:30 Online connectivity test

09:30-11:00

### Welcome addresses

Attila SZTOJKA, General Director, General Directorate for Social Inclusion, and Government Commissioner for Roma Relations, Hungary

Katalin VICTOR LANGERNÉ, Deputy State Secretary for Social Inclusion, Hungary

# 1. Opening of the meeting

Tatjana ANĐELIĆ (Montenegro), ADI-ROM Chair, will open the meeting.

¹ The term "Roma and Travellers" is used at the Council of Europe to encompass the wide diversity of the groups covered by the work of the Council of Europe in this field: on the one hand a) Roma, Sinti/Manush, Calé, Kaale, Romanichals, Boyash/Rudari; b) Balkan Egyptians (Egyptians and Ashkali); c) Eastern groups (Dom, Lom and Abdal); and, on the other hand, groups such as Travellers, Yenish, and the populations designated under the administrative term "Gens du voyage", as well as persons who identify themselves as Gypsies. The present is an explanatory footnote, not a definition of Roma and/or Travellers.

In preparation of agenda item 9 — Elections of the ADI-ROM Chair and Vice-Chair for 2022: All expressions of candidature for ADI-ROM Chair and/or Vice-Chair for 2022 must reach the Secretariat via email to <a href="mailto-adi-rom@coe.int">adi-rom@coe.int</a> by 27 October 2021, 17:00 (CEST).

# 2. Adoption of the Agenda

### Working documents

- ADI-ROM(2021)14prov Preliminary Draft Agenda, 4<sup>th</sup> meeting, Budapest, Hungary, 27-29 October 2021
- ADI-ROM(2021)15prov Draft Annotated Agenda, 4<sup>th</sup> meeting, Budapest, Hungary, 27-29 October 2021

### Annotations

The Chair will present the draft annotated agenda of the 4<sup>th</sup> ADI-ROM meeting as set out in document ADI-ROM(2021)15prov.

### Action

The Committee will be invited to adopt the agenda of its 4<sup>th</sup> meeting as set out in document ADI-ROM(2021)15prov.

# 3. Committee of Ministers – decisions and developments relevant to the ADI-ROM

## Working documents

- ADI-ROM(2020)21rev Chairmanships of the Committee of Ministers
- CM/Inf(2021)8 Stocktaking of the German Presidency of the Committee of Ministers of the Council of Europe (18 November 2020 21 May 2021)
- CM/Inf(2021)9 Priorities of the Hungarian Presidency of the Committee of Ministers of the Council of Europe (21 May 17 November 2021)

### <u>Annotations</u>

Delegations of past, current and forthcoming Presidencies of the Committee of Ministers (CM) are invited to inform the ADI-ROM of relevant activities or events.

### Action

The Committee will be invited to take note of the priorities and activities of past, current and future CM Presidencies, and to discuss and decide on possible follow-up.

# 4. Steering Committee on Anti-Discrimination, Diversity and Inclusion (CDADI) – decisions and developments relevant to the ADI-ROM

# Working documents

- CDADI(2020)1 Final Terms of Reference of the CDADI 2020-2021
- CDADI(2021)25-Bil Abridged Report/List of Decisions of the 3<sup>rd</sup> CDADI meeting, Strasbourg, 15-17 June 2021
- Study on the active political participation of national minority youth in Council of Europe member states

### Annotations

The ADI-ROM Chair and the Secretariat will present the results of the 3<sup>rd</sup> CDADI meeting that are of relevance to the ADI-ROM.

# Action

The Committee is invited to take note, discuss and decide on the follow-up it wishes to give.

### 11:00-11:30 Coffee break

### 11:30-13:00

# 5. Debate on topical and urgent issues

- Impact of the COVID-19 pandemic on Roma and Travellers and member states' responses

### Working documents

- SG/Inf(2020)11 Respecting democracy, rule of law and human rights in the framework of the COVID-19 sanitary crisis. A toolkit for member states
- COVID-19: An analysis of the anti-discrimination, diversity and inclusion dimensions in Council of Europe member states
- Guidelines of the Committee of Ministers of the Council of Europe on upholding equality and protecting against discrimination and hate during the COVID-19 and similar crises in the future
- ADI-ROM(2021)5rev Compilation of examples of good practice on tackling the consequences of the COVID-19 pandemic for Roma and Traveller communities and individuals

### Annotations

The Secretariat will present the Guidelines of the Committee of Ministers.

At the 3<sup>rd</sup> ADI-ROM meeting, 16-17 March 2021, the Committee held an exchange of views on the compilation of examples of good practice and invited all delegations to submit written contributions to the Secretariat by 15 April 2021 in order to complete or update the compilation. The revised text is set out in document ADI-ROM(2021)5rev.

### **Action**

The Committee is invited to finalise the compilation of examples of good practice and to decide on the follow-up with a view to sharing between member states successful and promising practices to mitigate the negative impact of the COVID-19 pandemic on Roma and Traveller communities.

# 6. ADI-ROM Terms of Reference and Work Programme 2020-2021

### Working documents

- ADI-ROM(2020)1 Terms of Reference of the ADI-ROM 2020-2021
- ADI-ROM(2020)5-final Abridged Report of the 1<sup>st</sup> ADI-ROM meeting, Strasbourg, 20-21 February 2020
- ADI-ROM(2020)9-Bil-final Abridged Report of the 2<sup>nd</sup> ADI-ROM meeting, Strasbourg, 8-9 October 2020
- ADI-ROM(2021)11-Bil-final corr Abridged Report of the 3<sup>rd</sup> ADI-ROM meeting, Strasbourg, 16-17 March 2021

# 6.1. Implementation of the Strategic Action Plan of Roma and Traveller Inclusion (2020-2025)

# Working documents

- CM(2019)161-final Strategic Action Plan for Roma and Traveller Inclusion (2020-2025)
- ADI-ROM(2021)19 Strategic Action Plan for Roma and Traveller Inclusion (2020-2025). Draft First Implementation Report

#### <u>Annotations</u>

The Secretariat will present the draft first report on the implementation of the Strategic Action Plan.

#### Action

The Committee is invited to take note, discuss and decide on the follow-up.

# 13:00-14:30 Lunch break

### 14:30-16:00

# 6.2. Study on the causes, prevalence and consequences of antigypsyism, and possible responses

### Working document

 ADI-ROM(2020)27 – Draft Report Antigypsyism. Causes – Prevalence – Consequences – Possible Responses, prepared by Dr Iulius Rostas

### Annotations

At the 3<sup>rd</sup> ADI-ROM meeting, 16-17 March 2021, the Committee held an exchange of views on the draft report and invited all delegations to submit written contributions to the Secretariat by 30 April 2021 with a view to finalising the report for its 4<sup>th</sup> meeting and recommending to the CDADI the publication thereof.

### **Action**

The Committee is invited to approve the final draft report with a view to its submission to the CDADI for endorsement and authorisation of publication.

# 6.3. Implementation of national legislation, policies and practice

### Working document

ADI-ROM(2020)1 – Terms of Reference of the ADI-ROM 2020-2021

# **Annotations**

According to its Terms of Reference, the ADI-ROM should review the implementation of national legislation and policies, and practice concerning Roma and Traveller inclusion, through thematic reports based on thematic visits. At its first meeting, Strasbourg, 20-21 February 2020, the ADI-ROM had formed thematic groups and planned thematic visits. However, due to the COVID-19 crisis and its related travel restrictions and security measures no thematic visits could be carried out between February 2020 and September 2021. The thematic visit in Bosnia and Herzegovina is scheduled to take place on 13-15 October 2021 and the thematic visit in Poland on 13-15 December 2021.

### <u>Action</u>

In the absence of any thematic reports or thematic visits, the Committee is invited to revise its thematic work calendar under agenda item 8. ADI-ROM thematic groups, visits and reports.

# 6.4. Identify and exchange examples of effective measures

# Working document

 ADI-ROM(2021)4rev – Compilation of examples of good practice or Roma and/or Traveller inclusion at national, regional or local levels

### **Annotations**

At the 3<sup>rd</sup> ADI-ROM meeting, 16-17 March 2021, the Committee took note of the compilation of examples of good practice and invited all delegations to submit written contributions to the Secretariat by 15 April 2021 in order to complete or update the compilation. The revised text is set out in document ADI-ROM(2021)4rev.

#### Action

The Committee is invited to take note, discuss, and decide on the follow-up.

# 16:00-16:30 Coffee break

### 16:30-17:30

# 6.5. Contribute to the development of a legal instrument on combating hate speech

# Working documents

- ADI/MSI-DIS(2020)1 EN Terms of Reference of the ADI/MSI-DIS 2020-2021
- CRI(2016)15 ECRI General Policy Recommendation No. 15 on Combating Hate Speech
- DRTO(2020)8 10<sup>th</sup> Meeting of the Council of Europe Dialogue with Roma and Traveller civil society on "Combating hate speech directed against Roma and Travellers", Strasbourg, online, 26-27 November 2020 -"Conclusions and Recommendations", by Ad hoc Rapporteur Jonathan MACK
- ADI-ROM(2020)26rev Combating hate speech against Roma and Travellers. Considerations and examples
  of good practice. Draft Report

### **Annotations**

According to its Terms of Reference, the ADI-ROM should contribute to the development of a new and comprehensive legal instrument on combating hate speech, which will be developed in 2020-2021 by the Committee of Experts on Combating Hate Speech (ADI/MSI-DIS) operating under the aegis of the Steering Committee on Anti-Discrimination, Diversity and Inclusion (CDADI) and the Steering Committee on Media and Information Society (CDMSI).

The ADI/MSI-DIS Secretariat will inform the ADI-ROM about the state of play of its work on the new instrument.

At the 3<sup>rd</sup> ADI-ROM meeting, 16-17 March 2021, the Committee took note of the Ad hoc Working Group's contribution to the development of the new instrument and invited all delegations to submit written contributions to the Secretariat by 30 April 2021 in order to complete or update the Draft Report on combating hate speech. The revised text is set out in document ADI-ROM(2021)26rev.

### <u>Action</u>

The Committee is invited to take note of the state of play concerning the work on the new instrument to combat hate speech, and to finalise its draft report with a view to submitting it to the CDADI for endorsement.

# 6.6. Council of Europe Dialogue with Roma and Traveller civil society

### Working documents

- DRTO(2021)6 11<sup>th</sup> Meeting of the Council of Europe Dialogue with Roma and Traveller civil society on "Combating Antigypsyism", Strasbourg, online, 29-30 April 2021 – Conclusions and Recommendations
- DRTO(2021)7 12<sup>th</sup> Meeting of the Council of Europe Dialogue with Roma and Traveller civil society on "Teaching the history of Roma and Travellers", Strasbourg, online, 2-3 November 2021 Concept Note
- DRTO(2021)8 Draft Agenda 12th Dialogue Meeting with Roma and Traveller civil society on "Teaching the history of Roma and Travellers", Strasbourg, online, 2-3 November 2021

# <u>Annotations</u>

According to its Terms of Reference, the ADI-ROM should hold exchanges during its meetings with the ad hoc rapporteurs of the biannual Council of Europe Dialogue meetings with Roma and Travellers civil society on the outcome of the Dialogue, in order to strengthen their involvement and participation in the implementation and review of Council of Europe action.

### Action

The Committee is invited to hold an exchange of views with Carmen GHEORGHE, Ad hoc Rapporteur of the 11<sup>th</sup> Dialogue meeting on "Combating Antigypsyism", and to take note of the preparations for the 12<sup>th</sup> Dialogue meeting on "Teaching the History of Roma and Travellers", scheduled to take place online on 2-3 November 2021. The Committee is invited to discuss and decide on the follow-up.

# 17:30 End of the work programme of the first meeting day followed by a reception

18:00-19:00 Musical performance

19:00 Dinner at the European Youth Centre offered by the Council of Europe

# Thursday, 28 October 2021

09:00-09:30 Online connectivity test

09:30-11:00

### Welcome address

Felix FARKAS, Spokesperson of the Roma nationality, Hungary

# 6.7. Organisation of the 8<sup>th</sup> International Roma Women's Conference (2021)

# Working documents

- IRWC(2020)6 Overview of International Roma Women's Conferences
- IRWC(2020)9 8th International Roma Women's Conference (IRWC), Preliminary Draft Programme
- IRWC(2020)10 8<sup>th</sup> International Roma Women's Conference (IRWC), Concept Paper
- IRWC(2021)1 Empowerment of Roma and Traveller women: a change under construction. Towards a roadmap for advancing gender equality of Roma and Traveller women in Council of Europe member States. Report by Dr Zora POPOVA

## <u>Annotations</u>

According to its Terms of Reference, the ADI-ROM should support the organisation of the 8<sup>th</sup> International Roma Women's Conference (IRWC) in 2021. The Secretariat will provide information on the state of preparations.

### **Action**

The Committee is invited to take note, discuss and decide on the follow-up.

### 7. Transversal issues

### 7.1. Gender Equality

# **Annotations**

The ADI-ROM Gender Equality Rapporteur and Substitute Gender Equality Rapporteur are invited to inform the Committee of their work.

#### Action

The Committee is invited to take note, discuss, and decide on the follow-up.

# 7.2. Children's Rights

### **Annotations**

The ADI-ROM Rapporteur on Roma and Traveller Children is invited to inform the Committee of her work.

# <u>Action</u>

The Committee is invited to take note, discuss, and decide on the follow-up.

### **7.3.** Youth

### **Annotations**

The ADI-ROM Rapporteur on Roma and Traveller Youth is invited to inform the Committee of her work.

### Action

The Committee is invited to take note, discuss, and decide on the follow-up.

### 7.4. Antigypsyism, hate speech and violence

### **Annotations**

The ADI-ROM Rapporteur and Substitute Rapporteur on Antigypsyism, hate speech and violence are invited to inform the Committee of their work.

### Action

The Committee is invited to take note, discuss, and decide on the follow-up.

# 8. ADI-ROM thematic groups, visits and report

# Working documents

- ADI-ROM(2020)10-rev3 Thematic Groups and Visits 2021-2022
- ADI-ROM(2020)17 Guidelines and Practical Information for hosting Thematic Visits
- ADI-ROM(2020)12 Thematic Visit on begging, with a special focus on children, Bosnia and Herzegovina, 13-15 October, Draft Programme
- ADI-ROM(2020)13 Thematic Visit on begging, with a special focus on children, Bosnia and Herzegovina, 13-15 October 2021, Draft List of Participants
- ADI-ROM(2020)16 Thematic Visit of ADI-ROM Group of Experts on substance use and trafficking: prevalence, prevention and treatment: target group-specific evidence and interventions, Warsaw, Poland, 13-15 December 2021, Draft Programme

### **Annotations**

Due to the COVID-19 crisis and its travel restrictions, thematic visits could not take place as originally planned at the 1<sup>st</sup> ADI-ROM meeting in February 2020. The visits in Bosnia and Herzegovina and in Poland, originally planned for 2020, are now scheduled to take place in October and December 2021, respectively.

### Action

The Committee is invited to take note of the draft programmes of the Thematic Visits in Bosnia and Herzegovina and in Poland, and to revise its thematic work calendar.

# 11:00-11:30 Coffee break

# 11:30-13:00

# 9. Elections of the ADI-ROM Chair and Vice-Chair for 2022<sup>2</sup>

# Working documents

- Resolution CM/Res(2011)24 on intergovernmental committees and subordinate bodies, their terms of reference and working methods
- ADI-ROM(2020)1 Terms of Reference of the ADI-ROM 2020-2021
- ADI-ROM(2021)7rev Information Note on the Election of the ADI-ROM Chair and Vice-Chair
- ADI-ROM(2021)16 4th ADI-ROM Meeting-4e reunion List of participants-liste de participants Oct-oct 2021

<sup>&</sup>lt;sup>2</sup> Subject to the adoption of the ADI-ROM Terms of Reference 2022-2025 by the Committee of Ministers.

### **Annotations**

Both the ADI-ROM Chair and Vice-Chair were elected at the 1<sup>st</sup> ADI-ROM meeting, held in February 2021. After expiry of their first one-year terms of office they were both re-elected at the 3<sup>rd</sup> ADI-ROM meeting. They will both reach the maximum term of office of 2 years and cannot be re-elected in their respective positions. They can be candidates for other positions, and also any other ADI-ROM member could stand for election for any of these positions. ADI-ROM members, who are not present at the meeting when the elections take place, can also be candidates, provided they have informed the Secretariat. For details see the Information Note on the Election of the ADI-ROM Chair and Vice-Chair ADI-ROM(2021)7rev.

# <u>Action</u>

All expressions of candidature for ADI-ROM Chair and/or Vice-Chair 2022 must reach the Secretariat via email to <a href="mailto:adi-rom@coe.int">adi-rom@coe.int</a> by 27 October 2021, 17:00 (CEST).

The election of the Chair and Vice-Chair 2022 will be held exclusively online. ADI-ROM members who are physically present in the meeting room will have to connect to the KUDO system for this session. Further detailed information is available in the Information Note.

13:00-14:30 Lunch break

14:30-16:00

# 10. Appointment of Rapporteurs 2022-2023<sup>2</sup>

### Working document

• ADI-ROM(2020)1 – Terms of Reference of the ADI-ROM 2020-2021

### **Annotations**

At its 1st meeting, Strasbourg, 20-21 February 2020, the ADI-ROM appointed a Gender Equality Rapporteur, a Roma Youth Rapporteur, a Roma Children Rapporteur, and a Rapporteur on Antigyspyism, Hate Speech and Violence, from amongst its members. In the absence of clear rules concerning the terms of office of Rapporteurs it is reasonable to link their terms of office to the duration of the Terms of Reference of the Committee.

### Action

The Committee is invited to appoint Rapporteurs for 2022-2023.

### 11. Proposal for reimbursement of members in the biennia 2022-2023 and 2024-2025<sup>2</sup>

#### Working document

• ADI-ROM(2020)1 – Terms of Reference of the ADI-ROM 2020-2021

# <u>Annotations</u>

The ADI-ROM Terms of Reference 2020-2021 stipulate: "The Council of Europe will bear the travel and subsistence expenses of one representative each from 26 member States to be designated by the Ad hoc Committee of Experts on Roma and Traveller Issues (CAHROM) at its 18<sup>th</sup> meeting (October 2019) according to a method which shall have due regard to geographical representation, periodic rotation of member states and the size of the Roma and Traveller population. Subsequent decisions on the rotation will be taken by the CDADI."

<sup>&</sup>lt;sup>2</sup> Subject to the adoption of the ADI-ROM Terms of Reference 2022-2025 by the Committee of Ministers

# ADI-ROM(2021)15prov

# **Action**

The Committee is invited to make a proposal for the reimbursement of ADI-ROM members in the forthcoming biennia 2022-2023 and 2024-2025.

# 12. Date and place of the next meeting<sup>2</sup>

### **Annotations**

The Secretariat proposes to hold the 5<sup>th</sup> ADI-ROM meeting as an in-person meeting (if the COVID-19 situation will permit) in Strasbourg on 22-23 February 2022.

### Action

The Committee is invited to agree on the date and place of the 5<sup>th</sup> ADI-ROM meeting.

# 16:00-16:30 Coffee Break

# 16:30-17:00

# 13. Adoption of the list of decisions/abridged meeting report

# Working document

ADI-ROM(2021)17-Bil – Draft List of Decisions/Abridged Report of the 4<sup>th</sup> ADI-ROM meeting, Budapest, 27-28 October 2021

### Annotations

According to Resolution CM/Res(2011)24, committees shall adopt meeting reports before the end of their meetings.

# **Action**

The Committee is invited to adopt the list of decisions/abridged report of its 4<sup>th</sup> meeting.

The ADI-ROM Chair will close the meeting.

# 17:00 End of the meeting

18:00 Departure from the European Youth Centre

18:15 Departure from the Hotel

19:30 Dinner offered by the Hungarian authorities

<sup>&</sup>lt;sup>2</sup> Subject to the adoption of the ADI-ROM Terms of Reference 2022-2025 by the Committee of Ministers.

# Friday, 29 October 2021 - Field Visit (optional)

Field visit offered by the Hungarian authorities.

Participation on a voluntary basis. Please inform the Secretariat of your intention to participate in the visit.

# 08:30 Departure from the European Youth Centre

# 08:45 Departure from the Hotel

During the field visit, the Hungarian authorities intend to present two adjacent settlements that followed different development paths. One of them already has a well-structured institutional system with elements built on each other (Sure Start Children's House, community house, sewing shop, processing plant). In the other settlement, developments started only in the last few years, in the framework of the Emerging Settlements Programme. This programme, launched by the Hungarian government in 2019, covers the 300 most disadvantaged settlements in Hungary and aims to improve the living conditions as well as the social services and infrastructural conditions of the settlements.

13:30 Departure from the settlements returning to Budapest via Ferenc Liszt International Airport
15:00-16:00 Arrival in Budapest