COUNCIL OF EUROPE

CONSEIL DE L'EUROPE

DH-TET(2021)R2
30/11/2021

STEERING COMMITTEE FOR HUMAN RIGHTS

(CDDH)

_____

DRAFTING COMMITTEE ON TRAFFICKING FOR THE PURPOSE OF LABOUR EXPLOITATION

(DH-TET)

_____

MEETING REPORT

2nd meeting

29-30 November 2021 in Strasbourg and via KUDO

ITEMS 1 AND 2: OPENING OF THE MEETING, ADOPTION OF THE AGENDA AND THE ORDER OF BUSINESS

1. The Drafting Committee on Trafficking for the purpose of Labour exploitation (DH-TET) held its 2nd meeting in Strasbourg and via video-conference, due to the measures related to the COVID-19 pandemic, from 29 to 30 November 2021. The meeting was chaired by Mr Morten RUUD (Norway). The list of participants appears in Appendix I.

2. The Drafting Committee adopted the agenda (see Appendix II) and the order of business (see Appendix III).

3. Mr Morten RUUD welcomed the participants and thanked them for the many written comments submitted in the follow-up to the first meeting of the Drafting Committee. The Chair also thanked the Secretariat for the revised draft recommendation, which reflects the proposals made at the first meeting for restructuring the appendix and takes into account the comments received.

ITEM 3: DISCUSSION OF ANY GENERAL MATTERS RELATING TO THE WORK OF THE DH-TET

4. Mr Morten RUUD emphasised the importance of the topic of trafficking in human beings for the purposes of labour exploitation to the work of the Council of Europe in general. He expressed hope that this recommendation could, once adopted, make an important contribution to preventing its occurrence in Council of Europe member States and beyond.

ITEM 4: DISCUSSION AND AMENDMENT OF THE REVISED DRAFT RECOMMENDATION PARAGRAPH BY PARAGRAPH

5. The structure and content of the preliminary draft recommendation and its appendix (DH-TET(2021)01) has been revised on the basis of the discussion held at the first meeting of the Drafting Committee and the many written comments submitted by participants following the meeting.

6. The second meeting of the Drafting Committee was mainly dedicated to a first reading, paragraph by paragraph, of the Appendix of the revised draft recommendation. The participants exchanged views on each paragraph so as to approve it or suggest amendments. The Secretariat took note of the comments made and invited the participants, whenever necessary, to submit concrete drafting proposals and/or suggestions for amendment in the follow-up to the meeting.

7. Suggestions for amendment formulated during the meeting were added in track changes to the revised draft recommendation[1].

8. The participants agreed on the necessity to revisit and reflect on several paragraphs of the revised draft recommendation, the content of which did not necessarily meet full consensus during the second meeting.

[1] Document classified as restricted

ITEM 5: ORGANISATION OF FUTURE WORK

9. The Drafting Committee considered a revised road map for its future work. The Secretariat has been tasked by the Drafting Committee to update the revised draft Recommendation on the basis of the comments and views expressed during the meeting, and participants have been asked to submit, whenever necessary, concrete drafting proposals and/or suggestions for amendment in the follow-up to the meeting.

ITEM 6: ANY OTHER BUSINESS

10. No other business was discussed.

ITEM 7: ADOPTION OF THE MEETING REPORT

11. At the end of its meeting, the Drafting Committee adopted the present meeting report in English and in French.

* * *

Appendix I

List of participants

MEMBERS

AUSTRIA	**Mag. Dr. Wolfgang SPADINGER** Senior expert in the field of combatting and preventing human trafficking
BULGARIA	**Ms Kamelia DIMITROVA** Independent expert designated by the Secretary General of the CoE Executive Director of the Dignita Foundation
CYPRUS	**Ms Tania CHARALAMBIDOU** Administrative Officer Civil Registry and Migration Department Ministry of Interior of the Republic of Cyprus
FINLAND	**Ms Venla ROTH** Expert on behalf of the CDPC Ministerial adviser Department of Criminal Policy and Criminal Justice Ministry of Justice **Ms Alexandra HILTUNEN** Legal Officer Unit for Human Rights Courts and Conventions, Legal Service Ministry for Foreign Affairs
FRANCE	**M^me^ Elisabeth MOIRON BRAUD** Experte au nom du CDDH Secrétaire générale de la Mission interministérielle pour la protection des femmes contre les violences et la lutte contre la traite des êtres humains (MIPROF) **Capitaine Angélique MIET** Commandant le groupe relations internationales, documentation, analyse et formation de l'Office central de lutte contre le travail illégal (OCLTI) **M^me^ Jessica GOURMELEN** Chargée de mission lutte contre la traite des êtres humains à la MIPROF
GERMANY	**Ms Nilgün Öksüz** Expert on behalf of the CDDH Deputy Head of Division VIb4 OECD, OSZE, Council of Europe, Combatting Trafficking for the purpose of Labour Exploitation ESF- and FEAD Certifying Authority Federal Ministry of Labour and Social Affairs

GREECE	**Dr. Heracles MOSKOFF** Expert on behalf of the CDDH National Rapporteur of Greece on Trafficking in Human Beings Ministry of Foreign Affaires
IRELAND	**Mr Deaglán Ó BRIAIN** Head of Community Safety Policy unit Department of Justice
LITHUANIA	**Ms Sonata MICKUTĖ** Senior Adviser Public Security Policy Group Ministry of the Interior of the Republic of Lithuania
LUXEMBOURG	**Mr Joseph FABER** Chair of the Governmental Committee of the European Social Charter and the European Code of Social Security
MALTA	**Dr Lynn CHIRCOP FAURE** Senior Manager (Human Rights Directorate) Ministry for Equality, Research and Innovation **Dr Deborah AZZOPARDI** Manager II (Research) (Human Rights Directorate) Ministry for Equality, Research and Innovation
NETHERLANDS	**Mr Boris KYUCHOUKOV** Expert on behalf of the CDPC Ministry of Social Affairs and Employment
NORWAY	**Mr Morten RUUD (Chair)** Special adviser, Legislation Department, Norwegian Ministry of Justice and Public Security
POLAND	**Mr Paweł KACZOR** Ministry of Justice of Poland
PORTUGAL	**Mr Manuel ALBANO** Vice-Présit de la Comission pour l'égalité de genre et Rapporteur national pour la Traite des êtres-humains
SPAIN	**Mr Carlos RUIZ GONZALEZ** Ambassador at Large against Human Trafficking **Ms Alicia VILLASECA BALLESCÁ** State Attorney State Attorney Office of the Ministry of Justice
SLOVAK REPUBLIC	**Ms Lucia BALOGHOVÁ** Senior Police Officer Information Centre for Combating Trafficking in Human Beings and for Crime Prevention Ministry of Interior of the Slovak republic NREM Slovakia - Ministry of the Interior

SWITZERLAND	**Mr Boris MESARIC** Expert on behalf of the CDPC Chef du service de lutte contre la traite des êtres humains et le trafic de migrants (SETT) - Département fédéral de justice et police Office fédéral de la police – fedpol
TURKEY	**Ms Hilal KOÇALI** Deputy to the Permanent Representative (legal matters) **Ms Eda AYRANCI GÜNER** Rapporteur Judge, Ministry of Justice **Ms Gülcan DURAN DÖLEK** Assistant Expert on Labour, Ministry of Labour and Social Security
UNITED KINGDOM	**Mr Darryl DIXON** Expert on behalf of the CDPC Head of GLAA Single Enforcement Body Programme Gangmasters and Labour Abuse Authority (GLAA)
Independent experts designated by the Secretary General of the Council of Europe	**Ms Zuzanna MUSKAT GORSKA** (Belgium) Independent expert designated by the Secretary General of the CoE Legal Officer at the *International Trade Union Confederation* (ITUC) **Ms Kamelia DIMITROVA** (Bulgaria) Independent expert designated by the Secretary General of the CoE Executive Director of the Dignita Foundation **Ms Annabel CANZIAN** (France) Independent expert designated by the Secretary General of the CoE Coordinatrice du service juridique du Comité contre l'esclavage moderne (CCEM) **Prof. Zbigniew LASOCIK** (Poland) Independent expert designated by the Secretary General of the Council of Europe University of Warsaw, Human Trafficking Studies Centre **Ms Caroline ROBINSON** Independent expert designated by the Secretary General of the Council of Europe

PARTICIPANTS

Group of Experts on Action against Trafficking in Human Beings	**Mr Peter VAN HAUWERMEIREN** Member of GRETA (Belgium) **Ms Conny RIJKEN**

	Member of GRETA (The Netherlands) **Ms Ia DADUNASHVILI** Member of GRETA (Georgia) **Ms Petya NESTOROVA** Executive Secretary of the Council of Europe Convention on Action against Trafficking in Human Beings **Ms Jackie RENAUDIN-SIDDALL** Assistant, Secretariat of the Council of Europe Convention on Action against Trafficking in Human Beings
European Committee of Social Rights	**Ms Miriam KULLMANN** Representative of the European Committee of Social Rights
United Nations High Commissioner for Refugees	**Ms Florine CASIER** Intern UNHCR Representation to the European Institutions in Strasbourg
Organisation for Security and Co-operation in Europe	**Dr. Ingo (Alexander) TRAUTRIMS** Senior Adviser Office of the Special Representative and Co-ordinator for Combating Trafficking in Human Beings
European Union Agency for Fundamental Rights	**Ms Ludovica BANFI** Project Manager, Social Research, Research and Data Unit European Union Agency for Fundamental Rights
Council of the Baltic Sea States (CBSS)	**Mr Edi MUJAJ** Adviser to the Task Force against Trafficking in Human Beings
European Institute for Crime Prevention and Control	**Ms Anniina JOKINEN** Senior programme officer European Institute for Crime Prevention and Control, affiliated with the United Nations (HEUNI), Vilhonkatu 4 B 19, 00100 Helsinki, Finland
United Nations Office on Drugs and Crime (UNODC)	**Mr Martin FOWKE** Team Leader, Normative and Policy Team Human Trafficking and Migrant Smuggling Section Organized Crime Branch, Division for Treaty Affairs United Nations Office on Drugs and Crime (UNODC)

OBSERVERS

La Strada International	**Ms Suzanne HOFF** International Coordinator
Platform for International Co-operation on Undocumented Migrants	**Ms Lilana KEITH**

SECRETARIAT

DGI – Human Rights and Rule of Law **Council of Europe** **F-67075 Strasbourg Cedex**	**Ms Jennifer SCHUETZE-REYMANN** Administrator Transversal Challenges and Multilateral Projects **Mr Nicolas DOMAGALSKI** Assistant lawyer Human Rights Intergovernmental Cooperation Division

INTERPRETERS

Ms Gillian WAKENHUT – gillian.wakenhut@gmail.com **Ms Katia DI STEFANO** - katia.distefano@orange.fr

Appendix II

Agenda

1.	**Opening of the meeting** *The Chairperson, Mr Morten RUUD (Norway), will open the meeting.*	
2.	**Adoption of the draft agenda and draft order of business**	DH-TET(2021)OJ2 DH-TET(2021)OT2
3.	**Discussion of any general matters relating to the work of the DH-TET**	
4.	**Discussion and amendment of the revised draft Recommendation paragraph by paragraph**	DH-TET(2021)01REV
5.	**Organisation of future work** *The Drafting Committee will be invited to discuss and take all the necessary decisions regarding the organisation of its future work.*	DH-TET(2021)RM2
6.	**Any other business**	
7.	**Approval of the meeting report**	DH-TET(2021)R2

Reference documents

Preliminary draft Recommendation	DH-TET(2021)01
Terms of reference of the DH-TET	CDDH(2021)05
Guidance Note on preventing and combatting trafficking in human beings for the purpose of labour exploitation	GRETA(2020)12
Compendium of good practices in addressing trafficking in human beings for the purpose of labour exploitation	GRETA(2020)08
Overview of the relevant provisions of the Social Charter and ECSR case-law	Link

Appendix III

Order of business

Monday 29 November 2021

09:30 – 09:45	**Items 1 and 2: Opening of the meeting, adoption of agenda and order of business**
09:45 – 10:30	**Item 3: Discussion of any general matters relating to the work of the DH-TET**
10:30 – 12:00	**Item 4**: **Discussion and amendment of the revised draft Recommendation paragraph by paragraph**
12:00 – 14:00	*Lunch break*
14:00 – 16:30	**Item 4: continuation**

Tuesday 30 November 2021

10:00 – 12:30	**Item 4: continuation**
12:30 – 14:00	*Lunch break*
14:00 – 15:15	**Item 4: continuation**
15:15 – 15:45	**Items 5 and 6: Organisation of future work and any other business** Discussion about the organisation of the future work of DH-TET and preparation of the 3rd meeting to be held on 22-24 February 2022.
15:45 – 16:30	**Item 7: Approval of the meeting report**