

COUNCIL OF EUROPE



CONSEIL DE L'EUROPE

DH-TET(2021)R2

30/11/2021

STEERING COMMITTEE FOR HUMAN RIGHTS

(CDDH)

DRAFTING COMMITTEE ON TRAFFICKING FOR THE PURPOSE OF
LABOUR EXPLOITATION

(DH-TET)

MEETING REPORT

2nd meeting

29-30 November 2021 in Strasbourg and via KUDO

ITEMS 1 AND 2: OPENING OF THE MEETING, ADOPTION OF THE AGENDA AND THE ORDER OF BUSINESS

1. The Drafting Committee on Trafficking for the purpose of Labour exploitation (DH-TET) held its 2nd meeting in Strasbourg and via video-conference, due to the measures related to the COVID-19 pandemic, from 29 to 30 November 2021. The meeting was chaired by Mr Morten RUUD (Norway). The list of participants appears in [Appendix I](#).
2. The Drafting Committee adopted the agenda (see [Appendix II](#)) and the order of business (see [Appendix III](#)).
3. Mr Morten RUUD welcomed the participants and thanked them for the many written comments submitted in the follow-up to the first meeting of the Drafting Committee. The Chair also thanked the Secretariat for the revised draft recommendation, which reflects the proposals made at the first meeting for restructuring the appendix and takes into account the comments received.

ITEM 3: DISCUSSION OF ANY GENERAL MATTERS RELATING TO THE WORK OF THE DH-TET

4. Mr Morten RUUD emphasised the importance of the topic of trafficking in human beings for the purposes of labour exploitation to the work of the Council of Europe in general. He expressed hope that this recommendation could, once adopted, make an important contribution to preventing its occurrence in Council of Europe member States and beyond.

ITEM 4: DISCUSSION AND AMENDMENT OF THE REVISED DRAFT RECOMMENDATION PARAGRAPH BY PARAGRAPH

5. The structure and content of the preliminary draft recommendation and its appendix ([DH-TET\(2021\)01](#)) has been revised on the basis of the discussion held at the first meeting of the Drafting Committee and the many written comments submitted by participants following the meeting.
6. The second meeting of the Drafting Committee was mainly dedicated to a first reading, paragraph by paragraph, of the Appendix of the revised draft recommendation. The participants exchanged views on each paragraph so as to approve it or suggest amendments. The Secretariat took note of the comments made and invited the participants, whenever necessary, to submit concrete drafting proposals and/or suggestions for amendment in the follow-up to the meeting.
7. Suggestions for amendment formulated during the meeting were added in track changes to the revised draft recommendation¹.
8. The participants agreed on the necessity to revisit and reflect on several paragraphs of the revised draft recommendation, the content of which did not necessarily meet full consensus during the second meeting.

¹ Document classified as restricted

ITEM 5: ORGANISATION OF FUTURE WORK

9. The Drafting Committee considered a revised road map for its future work. The Secretariat has been tasked by the Drafting Committee to update the revised draft Recommendation on the basis of the comments and views expressed during the meeting, and participants have been asked to submit, whenever necessary, concrete drafting proposals and/or suggestions for amendment in the follow-up to the meeting.

ITEM 6: ANY OTHER BUSINESS

10. No other business was discussed.

ITEM 7: ADOPTION OF THE MEETING REPORT

11. At the end of its meeting, the Drafting Committee adopted the present meeting report in English and in French.

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Appendix I**List of participants****MEMBERS**

AUSTRIA	Mag. Dr. Wolfgang SPADINGER Senior expert in the field of combatting and preventing human trafficking
BULGARIA	Ms Kamelia DIMITROVA Independent expert designated by the Secretary General of the CoE Executive Director of the Dignita Foundation
CYPRUS	Ms Tania CHARALAMBIDOU Administrative Officer Civil Registry and Migration Department Ministry of Interior of the Republic of Cyprus
FINLAND	Ms Venla ROTH Expert on behalf of the CDPC Ministerial adviser Department of Criminal Policy and Criminal Justice Ministry of Justice Ms Alexandra HILTUNEN Legal Officer Unit for Human Rights Courts and Conventions, Legal Service Ministry for Foreign Affairs
FRANCE	M^{me} Elisabeth MOIRON BRAUD Experte au nom du CDDH Secrétaire générale de la Mission interministérielle pour la protection des femmes contre les violences et la lutte contre la traite des êtres humains (MIPROF) Capitaine Angélique MIET Commandant le groupe relations internationales, documentation, analyse et formation de l'Office central de lutte contre le travail illégal (OCLTI) M^{me} Jessica GOURMELEN Chargée de mission lutte contre la traite des êtres humains à la MIPROF
GERMANY	Ms Nilgün Öksüz Expert on behalf of the CDDH Deputy Head of Division VIb4 OECD, OSZE, Council of Europe, Combatting Trafficking for the purpose of Labour Exploitation ESF- and FEAD Certifying Authority Federal Ministry of Labour and Social Affairs

GREECE	Dr. Heracles MOSKOFF Expert on behalf of the CDDH National Rapporteur of Greece on Trafficking in Human Beings Ministry of Foreign Affairs
IRELAND	Mr Deaglán O BRIAIN Head of Community Safety Policy unit Department of Justice
LITHUANIA	Ms Sonata MICKUTE Senior Adviser Public Security Policy Group Ministry of the Interior of the Republic of Lithuania
LUXEMBOURG	Mr Joseph FABER Chair of the Governmental Committee of the European Social Charter and the European Code of Social Security
MALTA	Dr Lynn CHIRCOP FAURE Senior Manager (Human Rights Directorate) Ministry for Equality, Research and Innovation Dr Deborah AZZOPARDI Manager II (Research) (Human Rights Directorate) Ministry for Equality, Research and Innovation
NETHERLANDS	Mr Boris KYUCHOUKOV Expert on behalf of the CDPC Ministry of Social Affairs and Employment
NORWAY	Mr Morten RUUD (Chair) Special adviser, Legislation Department, Norwegian Ministry of Justice and Public Security
POLAND	Mr Paweł KACZOR Ministry of Justice of Poland
PORTUGAL	Mr Manuel ALBANO Vice-Présit de la Comission pour l'égalité de genre et Rapporteur national pour la Traite des êtres-humains
SPAIN	Mr Carlos RUIZ GONZALEZ Ambassador at Large against Human Trafficking Ms Alicia VILLASECA BALLESCÁ State Attorney State Attorney Office of the Ministry of Justice
SLOVAK REPUBLIC	Ms Lucia BALOGHOVÁ Senior Police Officer Information Centre for Combating Trafficking in Human Beings and for Crime Prevention Ministry of Interior of the Slovak republic NREM Slovakia - Ministry of the Interior

SWITZERLAND	<p>Mr Boris MESARIC Expert on behalf of the CDPC Chef du service de lutte contre la traite des êtres humains et le trafic de migrants (SETT) - Département fédéral de justice et police Office fédéral de la police – fedpol</p>
TURKEY	<p>Ms Hilal KOÇALI Deputy to the Permanent Representative (legal matters)</p> <p>Ms Eda AYRANCI GÜNER Rapporteur Judge, Ministry of Justice</p> <p>Ms Gülcan DURAN DÖLEK Assistant Expert on Labour, Ministry of Labour and Social Security</p>
UNITED KINGDOM	<p>Mr Darryl DIXON Expert on behalf of the CDPC Head of GLAA Single Enforcement Body Programme Gangmasters and Labour Abuse Authority (GLAA)</p>
Independent experts designated by the Secretary General of the Council of Europe	<p>Ms Zuzanna MUSKAT GORSKA (Belgium) Independent expert designated by the Secretary General of the CoE Legal Officer at the <i>International Trade Union Confederation</i> (ITUC)</p> <p>Ms Kamelia DIMITROVA (Bulgaria) Independent expert designated by the Secretary General of the CoE Executive Director of the Dignita Foundation</p> <p>Ms Annabel CANZIAN (France) Independent expert designated by the Secretary General of the CoE Coordinatrice du service juridique du Comité contre l'esclavage moderne (CCEM)</p> <p>Prof. Zbigniew LASOBIK (Poland) Independent expert designated by the Secretary General of the Council of Europe University of Warsaw, Human Trafficking Studies Centre</p> <p>Ms Caroline ROBINSON Independent expert designated by the Secretary General of the Council of Europe</p>

PARTICIPANTS

Group of Experts on Action against Trafficking in Human Beings	<p>Mr Peter VAN HAUWERMEIREN Member of GRETA (Belgium)</p> <p>Ms Conny RIJKEN</p>
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	<p>Member of GRETA (The Netherlands)</p> <p>Ms Ia DADUNASHVILI Member of GRETA (Georgia)</p> <p>Ms Petya NESTOROVA Executive Secretary of the Council of Europe Convention on Action against Trafficking in Human Beings</p> <p>Ms Jackie RENAUDIN-SIDDALL Assistant, Secretariat of the Council of Europe Convention on Action against Trafficking in Human Beings</p>
European Committee of Social Rights	Ms Miriam KULLMANN Representative of the European Committee of Social Rights
United Nations High Commissioner for Refugees	Ms Florine CASIER Intern UNHCR Representation to the European Institutions in Strasbourg
Organisation for Security and Co-operation in Europe	Dr. Ingo (Alexander) TRAUTRIMS Senior Adviser Office of the Special Representative and Co-ordinator for Combating Trafficking in Human Beings
European Union Agency for Fundamental Rights	Ms Ludovica BANFI Project Manager, Social Research, Research and Data Unit European Union Agency for Fundamental Rights
Council of the Baltic Sea States (CBSS)	Mr Edi MUJAJ Adviser to the Task Force against Trafficking in Human Beings
European Institute for Crime Prevention and Control	Ms Anniina JOKINEN Senior programme officer European Institute for Crime Prevention and Control, affiliated with the United Nations (HEUNI), Vilhonkatu 4 B 19, 00100 Helsinki, Finland
United Nations Office on Drugs and Crime (UNODC)	Mr Martin FOWKE Team Leader, Normative and Policy Team Human Trafficking and Migrant Smuggling Section Organized Crime Branch, Division for Treaty Affairs United Nations Office on Drugs and Crime (UNODC)

OBSERVERS

La Strada International	Ms Suzanne HOFF International Coordinator
Platform for International Co-operation on Undocumented Migrants	Ms Lilana KEITH

SECRETARIAT

DGI – Human Rights and Rule of Law Council of Europe F-67075 Strasbourg Cedex	Ms Jennifer SCHUETZE-REYMANN Administrator Transversal Challenges and Multilateral Projects Mr Nicolas DOMAGALSKI Assistant lawyer Human Rights Intergovernmental Cooperation Division
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INTERPRETERS

Ms Gillian WAKENHUT – gillian.wakenhut@gmail.com Ms Katia DI STEFANO - katia.distefano@orange.fr

Appendix II**Agenda**

Opening of the meeting	
1.	<i>The Chairperson, Mr Morten RUUD (Norway), will open the meeting.</i>
2.	Adoption of the draft agenda and draft order of business
	DH-TET(2021)OJ2 DH-TET(2021)OT2
3.	Discussion of any general matters relating to the work of the DH-TET
4.	Discussion and amendment of the revised draft Recommendation paragraph by paragraph
	DH-TET(2021)01REV
Organisation of future work	
5.	<i>The Drafting Committee will be invited to discuss and take all the necessary decisions regarding the organisation of its future work.</i>
	DH-TET(2021)RM2
6.	Any other business
7.	Approval of the meeting report
	DH-TET(2021)R2

Reference documents

Preliminary draft Recommendation	DH-TET(2021)01
Terms of reference of the DH-TET	CDDH(2021)05
Guidance Note on preventing and combatting trafficking in human beings for the purpose of labour exploitation	GRETA(2020)12
Compendium of good practices in addressing trafficking in human beings for the purpose of labour exploitation	GRETA(2020)08
Overview of the relevant provisions of the Social Charter and ECSR case-law	Link

Appendix III**Order of business****Monday 29 November 2021**

09:30 – 09:45	Items 1 and 2: Opening of the meeting, adoption of agenda and order of business
09:45 – 10:30	Item 3: Discussion of any general matters relating to the work of the DH-TET
10:30 – 12:00	Item 4: Discussion and amendment of the revised draft Recommendation paragraph by paragraph
12:00 – 14:00	<i>Lunch break</i>
14:00 – 16:30	Item 4: continuation

Tuesday 30 November 2021

10:00 – 12:30	Item 4: continuation
12:30 – 14:00	<i>Lunch break</i>
14:00 – 15:15	Item 4: continuation
15:15 – 15:45	Items 5 and 6: Organisation of future work and any other business Discussion about the organisation of the future work of DH-TET and preparation of the 3 rd meeting to be held on 22-24 February 2022.
15:45 – 16:30	Item 7: Approval of the meeting report