The project was very effective in helping the prosecution to understand the key notions of the European human rights standards and in supporting the continuous education of prosecutors. Since 2011, almost 1,200 prosecutors have been trained.

Head of Human Rights and Rule of Law, General of Moldova

"Due to support of the Council of Europe experts, the new Moldovan law on prosecution service was adopted, according to which, the Supreme Council of Prosecutors became an independent body to guarantee independence to prosecution and efficient functioning of the system."

Sahana Shrota
Head of Human Rights Rights Office, Georgia

"I applied for a job in this city because no one knows me here and I didn’t know anyone. I immediately eliminated corruption risks. And now I can comfortably working in the system, which are equal to European ones."

MORE INFORMATION

Council of Europe Human Rights Implementation Division: wwwcoe.int/nationalimplementation

Partnership for Good Governance: gpg.eer.euroniwebaspdf

CONTACTS

Council of Europe Human Rights National Implementation Division
Rue de la Vesinet 15, 75748 Paris Cedex 15, France
E-mail: DIG-NIImplementation-sec@coe.int

COUNCIL OF EUROPE COOPERATION WITH PROSECUTION SERVICES IN THE EASTERN PARTNERSHIP COUNTRIES 2013–2018

WHAT & WHERE

As a key activity aimed at raising the awareness of prosecutors on European human rights standards in the area of criminal justice.

-belgium

Comprehensive support to prosecution officials in the context of the national application of the European Convention on Human Rights

-belgium

Support to development of capacity of prosecution in the national application of the European Convention on Human Rights

-belgium

Professional capacity building for prosecutors on the European Convention on Human Rights

EN

RECORDS AND DONORS

Voluntary contributions from Denmark, Norway, UK, US

European Union within the Programme for Good Governance

Council of Europe Action Plan funding

Council of Europe ordinary budget

Around 7.5 mln, EUR (2013–2018)
BENEFICIARIES FEEDBACK

Salome Shalgava
Head of Human Rights
Rights Office and Chief Prosecutor’s Office, Georgia

“...the project was very effective in helping the prosecution to understand the key notions of the European human rights standards and in supporting the continuous education of prosecutors. Since 2011, almost 1000 prosecutors trained more than 1,200.”

Mirzoe Ruzinov
Deputy Prosecutor General of Moldova

“...due to the support of the Council of Europe experts, the new Moldovan law on prosecution service was adopted, according to which, the Supreme Council of Prosecutors became an independent body to guarantee independence to prosecution and efficient functioning of the system.”

Deputy Head
Superior Council of Prosecutors

“I applied for a job in this city because no one knows me here, and I didn’t know anyone. I immediately eliminated corruption risks. And now I am comfortably working in the system of my principles, which are equal to European ones.”

MORE INFORMATION

Council of Europe Human Rights Implementation Division
www.coe.int/nationalimplementation
Partnership for Good Governance
pj.eu.int\www\npj-pdfs

CONTACTS

Council of Europe
Human Rights National Implementation Division
H.R. 2013-2018
E-mail: DZG@implementaion.coe.int

COUNCIL OF EUROPE COOPERATION WITH PROSECUTION SERVICES IN THE EASTERN PARTNERSHIP COUNTRIES 2013–2018

IN THE EASTERN PARTNERSHIP

Human Rights: National Implementation Division
Human Rights Policy and Co-operation Department
Directorate of Human Rights
Directorate General Human Rights and Rule of Law

WHAT & WHERE

Support to development of capacity of prosecutors in applying human rights in the context of criminal justice activities aimed at raising the awareness of prosecutors on European human rights standards in the area of criminal justice

RESOURCES AND DONORS

Voluntary contributions from Denmark, Norway, UK, US

European Union within the Programme for Good Governance

Council of Europe Action Plan funding

Armenia

EU

Council of Europe ordinary budget

Resources and Donations Building for Prosecution and Human Rights

Human rights has become a core concern of Council of Europe activities aimed at raising the awareness of prosecutors on European human rights standards in the context of criminal justice in the Eastern Partnership countries.
**HISTORICAL BACKGROUND, PROBLEMS AND ISSUES**

- Remnants of the Soviet prosecution: roles and functions
- Old-fashioned working methods
- Need for professional development, change of mindsets
- Low public confidence and professional integrity
- Lack of independence of prosecution services
- Lack of individual independence of prosecutors
- Corruption risks

**SOLUTIONS**

**METHODS**

- Standard setting
- Defining the objectives
- Monitoring
- Identifying the gaps
- Technical cooperation
- Bridging the gaps
- Council of Europe legal advice and comparative analysis based on 47 member states practices
- Council of Europe core and soft standards
- European Court case-law
- In-house expertise and coordination (Venice Commission, Consultative Council of European Prosecutors, Execution of European Court judgments, Human Rights Commissioner, European Committee for the Prevention of Torture)
- Ownership by beneficiaries
- Advocacy and political dialogue
- Coordination with international partners
- Internal and external communication

**SUPPORT AREAS**

- Prosecution Services that are:
  - Effective, efficient and professional
  - Independent, accountable and transparent
  - Performing duties in line with rule of law and human rights standards

**THE AIM**

**COUNTRY HIGHLIGHTS 2013–2018**

- **Effective**
  - Legislative & Institutional Reforms
  - Prosecution system legal framework aligned with European standards
  - New constitutional and legal frameworks on Prosecution Service in Moldova and Ukraine
  - New Law on Prosecution Service in Armenia
  - Strategic reform implementation documents in place
  - Prosecution Service Strategic Development Plan in Moldova
  - Roadmap for Prosecution Reform in Ukraine
- **Accountable**
  - Prosecution Services that are:
  - Start of functioning of the prosecutorial self-governing bodies to ensure independence of prosecution service
  - Superior Council of Prosecutors in Moldova
  - Council of Public Prosecutors and Disciplinary Qualification Commission of Prosecutors in Ukraine
  - New recruitment, promotion and disciplinary procedures with respect to prosecutors in place in Moldova and Ukraine
- **Transparency**
  - New regulations and tools in place to ensure efficient operation
  - Internal framework and guidelines for effective investigation/prosecution in Georgia, Moldova
  - IT support to piloting e-document workflow in Ukraine
  - Communication and information systems

**BASIS FOR COOPERATION**

Reference sources for the reform:
- Accession commitments to the Council of Europe
- Execution of the European Court’s judgments
- Council of Europe monitoring and other bodies recommendations
- European Union Association Agreements
- National policy documents/Action plans

**UKRAINE AND MOLDOVA**

- Comprehensive support towards reforms of prosecution service in line with Council of Europe standards and best European practices
- Support to: professional capacities building of prosecutors to deliver internal justice in line with European human rights standards

**ALL EASTERN PARTNERSHIP COUNTRIES**

- New constitutional and legal frameworks on Prosecution Service in Moldova and Ukraine
- New Law on Prosecution Service in Armenia
- Strategic reform implementation documents in place
- Prosecution Service Strategic Development Plan in Moldova
- Roadmap for Prosecution Reform in Ukraine
- Start of functioning of the prosecutorial self-governing bodies to ensure independence of prosecution service
- Superior Council of Prosecutors in Moldova
- Council of Public Prosecutors and Disciplinary Qualification Commission of Prosecutors in Ukraine
- New recruitment, promotion and disciplinary procedures with respect to prosecutors in place in Moldova and Ukraine
- Skills and knowledge advanced to ensure better human rights protection in prosecutorial practices
- Methodological assessment tools in place:
  - on application of pre-trial detention
  - on the implementation of the European Convention on Human Rights in the judiciary practice (Armenia, Georgia, Moldova)
  - European Convention on Human Rights research and analytical units in National Training Institutes and Prosecution services in operation (Azerbaijan, Georgia, Moldova, Ukraine)
  - Human rights curricula in place and around 6000 prosecutors trained in all Eastern Partnership countries
  - Council of Europe HELP courses integrated into the National Training Institutions curricula (all Eastern Partnership countries)
- New regulations and tools in place to ensure efficient operation
  - Internal framework and guidelines for effective investigation/prosecution in Georgia, Moldova
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  - Communication and information systems

**COUNTRY HIGHLIGHTS 2013–2018**

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  - IT support to piloting e-document workflow in Ukraine
  - Communication and information systems

**FOCUS AREAS**

- Prevention of torture
- In-house expertise and coordination (Venice Commission, Consultative Council of European Prosecutors, Execution of European Court judgments, Human Rights Commissioner, European Committee for the Prevention of Torture)
- Ownership by beneficiaries
- Advocacy and political dialogue
- Coordination with international partners
- Internal and external communication

**METHODS**

- Council of Europe legal advice and comparative analysis based on 47 member states practices
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- In-house expertise and coordination (Venice Commission, Consultative Council of European Prosecutors, Execution of European Court judgments, Human Rights Commissioner, European Committee for the Prevention of Torture)
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- In-house expertise and coordination (Venice Commission, Consultative Council of European Prosecutors, Execution of European Court judgments, Human Rights Commissioner, European Committee for the Prevention of Torture)
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- Advocacy and political dialogue
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**OPERATIONAL & PROFESSIONAL CAPACITY DEVELOPMENT**

- Methodological assessment tools in place:
  - on application of pre-trial detention
  - on the implementation of the European Convention on Human Rights in the judiciary practice (Armenia, Georgia, Moldova)
  - European Convention on Human Rights research and analytical units in National Training Institutes and Prosecution services in operation (Azerbaijan, Georgia, Moldova, Ukraine)
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**HISTORICAL BACKGROUND, PROBLEMS AND ISSUES**

- Remnants of the Soviet prosecution: roles and functions
- Old-fashioned working methods
- Need for professional development, change of mindsets
- Low public confidence and professional integrity
- Lack of independence of prosecution services
- Lack of individual independence of prosecutors
- Corruption risks

**SOLUTIONS**

**METHODS**

- Standard setting
- Defining the objectives
- Monitoring
- Identifying the gaps
- Technical cooperation
- Bridging the gaps
- Council of Europe legal advice and comparative analysis based on 47 member states practices
- Council of Europe core and soft standards
- European Court case-law
- In-house expertise and coordination
- (Venice Commission, Consultative Council of European Prosecutors, Execution of European Court judgments, Human Rights Commissioner, European Committee for the Prevention of Torture)
- Ownership by beneficiaries
- Advocacy and political dialogue
- Coordination with international partners
- Internal and external communication
- Institutional and operational development (best practices, experience-sharing, internal regulations and guidelines, operational frameworks, communication strategies and skills, IT/software support)
- Professional capacities development (methodologies and curricula development, training, blended learning, including HELP, network of trainers)
- Awareness raising

**THE AIM**

Prosecution Services that are:
- Effective, efficient and professional
- Independent, accountable and transparent
- Performing duties in line with rule of law and human rights standards

**COUNTRY HIGHLIGHTS 2013–2018**

**Ukraine and Moldova:**
- Comprehensive support towards reforms of prosecution service in line with Council of Europe standards and best European practices
- Improvement of legal and internal regulatory framework
- Institutional set-up optimisation
- Operational and professional development

**Achievements**

- New constitutional and legal frameworks on Prosecution Service in Moldova and Ukraine
- New Law on Prosecution Service in Armenia
- Strategic reform implementation documents in place
- Strategic reform implementation documents in place
- Prosecution Service Strategic Development Plan in Moldova
- Roadmap for Prosecution Reform in Ukraine
- Support of Councils of Prosecutors in Moldova
- Council of Public Prosecution and Disciplinary Qualification Commission of Prosecutors in Ukraine
- New recruitment, promotion and disciplinary procedures with respect to prosecutors in place in Moldova and Ukraine
- Skills and knowledge advanced to ensure better human rights protection in prosecutorial practices
- New regulations and tools in place to ensure efficient operation

**BASIS FOR COOPERATION**

Reference sources for the reform:
- Accession commitments to the Council of Europe
- Execution of the European Court's judgments
- EU policy recommendations
- EU Action plans
- Remorses of the Soviet prosecution: roles and functions
- Old-fashioned working methods
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**FOCUS AREAS**

- Prosecution system legal framework aligned with European standards
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- New Law on Prosecution Service in Armenia
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**METHODS**

- Council of Europe legal advice and comparative analysis based on 47 member states practices

- In-house expertise and coordination
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**Focus areas:**

- Prosecution Services that are:
  - Effective, efficient and professional
  - Independent, accountable and transparent
  - Performing duties in line with rule of law and human rights standards

**COUNTRIES HIGHLIGHTS 2013–2018**

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SOLUTIONS

METHODS

UKRAINE AND MOLDOVA:
Comprehensive support towards reforms of prosecution service in line with Council of Europe standards and best European practices:
- Improvement of legal and internal regulatory framework
- Institutional set-up optimisation
- Operational and professional development

Support to professional capacities building of prosecutors to deliver external justice in line with European human rights standards

THE AIM

Prosecution Services that are:
- Effective, efficient and professional
- Independent, accountable and transparent
- Performing duties in line with rule of law and human rights standards

COUNTRY HIGHLIGHTS 2013–2018

LEGISLATIVE & INSTITUTIONAL REFORMS
- Prosecution system legal framework aligned with European standards
  - New constitutional and legal frameworks on Prosecution Service in Moldova and Ukraine
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- New regulations and tools in place to ensure efficient operation
  - Internal framework and guidelines for effective investigation/prosecution in Georgia, Moldova
  - IT support to piloting e-document workflow in Ukraine
- Communication techniques and skills of prosecutors improved in Moldova, Ukraine

BASIS FOR COOPERATION

Reference sources for the reform:
- Accession commitments to the Council of Europe
- Execution of the European Court’s judgments
- Council of Europe monitoring and other bodies recommendations
- European Union Association Agreements
- National policy documents/Action plans

HISTORICAL BACKGROUND, PROBLEMS AND ISSUES

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- Lack of individual independence of prosecutors
- Corruption risks

THE AIM

Prosecution Services that are:
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- Independent, accountable and transparent
- Performing duties in line with rule of law and human rights standards

ACHIEVEMENTS

- Prosecution system legal framework aligned with European standards
  - New constitutional and legal frameworks on Prosecution Service in Moldova and Ukraine
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METHODS

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- In-house expertise and coordination
  - Venice Commission Consultative Council of European Prosecutors, Execution of European Court judgments
  - European Committee for the Prevention of Torture
- Ownership by beneficiaries
  - Advocacy and political dialogue
- Coordination with international partners
  - Internal and external communication
- Institutional and operational development
  - Best practices, experience-sharing, internal regulations and guidelines, operational frameworks, communication strategies and skills, IT/software support
- Professional capacities development
  - Methodologies and curricula development, training, blended learning, including HELP, network of trainers
- Awareness raising
**HISTORICAL BACKGROUND, PROBLEMS AND ISSUES**

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**SOLUTIONS**

- **METHODS**
  - Standard setting
  - Defining the objectives
  - Monitoring
  - Identifying the gaps
  - Technical cooperation
    - Bridging the gaps
  - Council of Europe legal advice and comparative analysis based on 47 member states practices
  - Council of Europe core and soft standards
  - European Court case-law
  - In-house expertise and coordination
    - (Venice Commission, Consultative Council of European Prosecutors, Execution of European Court judgments, Human Rights Commissioner, European Committee for the Prevention of Torture)
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  - Internal and external communication
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- **Ukraine and Moldova:**
  - Comprehensive support towards reforms of prosecution service in line with Council of Europe standards and best European practices
  - Improvement of legal and internal regulatory framework
  - Institutional set-up optimisation
  - Operational and professional development

- **Focus Areas:**
  - Support to professional capacities building of prosecution to deliver external justice in line with European human rights standards

- **The Aim**
  - Prosecution Services that are:
    - Effective, efficient and professional
    - Independent, accountable and transparent
    - Performing duties in line with rule of law and human rights standards

- **The Basis for Cooperation**
  - Reference sources for the reform:
    - Accession commitments to the Council of Europe
    - Execution of the European Court’s judgments
    - Council of Europe monitoring and other bodies recommendations
    - European Union Agreement
    - National policy actions/Action plans

- **Historical Background, Problems and Issues**
  - Remnants of the Soviet prosecution: roles and functions
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- **Country Highlights 2013–2018**
  - Legislative & Institutional Reforms
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    - Communication technics and skills of prosecutors improved in Moldova, Ukraine

- **Achievements**
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- **Focus Areas**
  - Operational & Professional Capacity Development
    - Skills and knowledge advanced to ensure better human rights protection in prosecutorial practices
  - New constitutional and legal frameworks on Prosecution Service in Moldova and Ukraine
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  - Strategic reform implementation documents in place
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COUNCIL OF EUROPE COOPERATION WITH PROSECUTION SERVICES IN THE EASTERN PARTNERSHIP COUNTRIES 2013–2018

MORE INFORMATION
Council of Europe Human Rights Implementation Division: www.coe.int/nationalimplementation
Partnering for Good Governance: ppg.eue.osce/nki/1000

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WHAT & WHERE
IN THE EASTERN PARTNERSHIP

resources and donors

Voluntary contributions from Denmark, Norway, UK, US
Council of Europe Action Plan funding
European Union within the Programme for Good Governance

IN THE EASTERN PARTNERSHIP

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