Strasbourg, 15 June 2022

CDPC(2022)6

# EUROPEAN COMMITTEE ON CRIME PROBLEMS

(CDPC)

#### LIST OF DECISIONS

81st Plenary meeting

Strasbourg, 14-15 June 2022

The CDPC, meeting under the Chairmanship of Ms Katariina Jahkola (Finland), took the following decisions:

#### 1. Opening of the meeting by Ms Katariina Jahkola, CDPC Chair

 to take note of the introductory remarks by Ms Jahkola who is chairing the CDPC plenary for the first time. The Chair underlined the important and good work carried out by the two subordinate bodies of the CDPC and the different working groups set up by the CDPC and thanked them all for the excellent outcome achieved.

#### 2. Adoption of the draft agenda and order of business

- to adopt its agenda and order of business (the list of participants and the agenda appear in Appendices I and II respectively).

#### 3. Information by the Chair, the delegations of the CDPC and the Secretariat

to take note of the information provided by the Irish delegate regarding the priorities of the current Irish Presidency of the Committee of Ministers, namely reinforcing human rights and the protection of civilians in Europe; promoting participatory democracy and youth engagement and fostering a Europe of welcome, inclusion and diversity. He also announced the holding of the Ministers of Justice conference during the Irish Presidency in September focusing on gender-based violence.

- to take note of the information provided by Mr Carlo Chiaromonte, Head of Criminal Law and Counter-Terrorism and Secretary to the CDPC who welcomed the fact that the meetings are being held again in their usual format and thanked the Irish delegate for presenting the priorities, especially regarding the planned Ministers of Justice Conference and highlighted how much the CDPC was involved in the drafting of the Istanbul Convention as far as the criminal law aspects of this important convention are concerned.

to take note, in particular, of the most recent and significant developments in the Council of Europe, notably of the consequences of the aggression of the Russian Federation against Ukraine, which led to the Russian Federation's suspension of its rights as Council of Europe member state on 25 February 2022, followed by its expulsion from the Organisation on 16 March 2022. It was also noted that the Russian Federation continues to be party to the Council of Europe treaties open to third countries and that a decision on the modalities of its participation in the conventional bodies is expected to be taken by the Committee of Ministers in the coming days.

#### 4. Action Plan on Smuggling of migrants

- to take note of the information provided by the Secretariat on the outcome of the 1st meeting of the Council of Europe Network of Prosecutors on Migrant Smuggling (held on 10-11 May 2022), which was established following its decision during the December 2021 Plenary (i.e. to launch Action n°1 of the Action Plan).
- to take note that 24 countries are currently represented in the Network and that CDPC members which have not yet appointed members to this Network are still encouraged to do so.
- to take note that a restricted website, accessible to members of the Network only, will be created to facilitate international co-operation and the exchange of information on relevant issues and that a document presenting the mandate of the Network, as well as its role, aims and future action, will be drafted and submitted to CDPC members during its next Plenary.
- to take note that the next meeting of the Network is tentatively scheduled for late Autumn 2022.

## 5. Hate Crime – Exchange of views with the Chair of the Committee of Experts on Hate Crime (PC/ADI-CH), Ms Stephanie Oener

- to hold an exchange of views online with the Chair of the PC/ADI-CH, Ms Stephanie Oener (Austria), on the outcome of the first meeting held online on 16-17 February 2022 as well as on the proposed main elements of the draft Recommendation on Hate Crime.
- to express support for their excellent work.
- to hold an exchange of views on the potential options for consultations on the draft Recommendation, including through a limited sequence of meetings with representatives of relevant Council of Europe bodies, international organisations and civil society organisations, among others, as appropriate.
- Following the request of the Ligue Internationale Contre le Racisme et l'Antisémitisme (LICRA) to grant it observer status with the PC/ADI-CH.

#### 6. Council for Penological Co-operation (PC-CP)

to welcome the new Chair of the PC-CP, Ms Nadya Radkovska, to have an exchange of views with her and to take note of the work carried out by the PC-CP since December 2021. [ref. Doc. PC-CP(2022)1;PC-CP (2021)17 REV3; PC-CP(2021)8REV6].

## a. White Paper on dealing with persons with mental health disorders by prison and probation services

- to take note of the White Paper on the management of persons with mental health disorders as revised following the last PC-CP Working Group meeting (23-25 February 2022) which also reflects the latest case law of the European Court of Human Rights and the standards of the Committee for the Prevention of Torture (CPT).
- to take note that the Bureau of the Steering Committee for Human Rights in the fields of Biomedicine and Health (CDBIO) was also consulted and its contribution is expected by September 2022. To also take note that the revised text will then be discussed at the 29<sup>th</sup> PC-CP WG meeting on 19-20 June 2022, at their 30<sup>th</sup> meeting (20-22 September) and finalised at the PC-CP plenary meeting (25-27 October 2022).
- to take note that the White Paper is expected to be ready for adoption by the CDPC plenary meeting in November 2022 with a view to sending it in due course to the Committee of Ministers for information and dissemination at national level.

## b. Draft CM Recommendation on the Ethical and Organisational Aspects of the Use of Artificial Intelligence and related Digital Technologies by Prison and Probation Services

- to take note that the work on a Committee of Ministers Recommendation on AI should be finalised by the end of 2023. This will allow more time to agree on possible standards in the new and rather complex area of AI and to align the text and its definitions to the expected general Council of Europe AI framing instrument, also to be finalised in 2023.
- to take note that the draft Recommendation will also be considered at the 29<sup>th</sup> PC-CP WG meeting on 19-20 June 2022, at their 30<sup>th</sup> meeting (20-22 September) and at PC-CP plenary meeting (25-27 October 2022).

#### c. 27th CDPPS (21-22 June 2022, Sevilla, Spain)

 to take note of the information regarding the forthcoming Conference which will be preceded by a meeting of the PC-CP WG (19-20 June) as well as by the General Assembly meeting of EuroPris (20 June), it will be attended by about 130 participants.

#### d. Items for information

- to take note that the 2021 SPACE I data (prisons) were published on 5 April and attracted as usual a lot of media attention and that SPACE II data for 2021 (on probation) will be published and presented at the 27<sup>th</sup> CDPPS in Spain on 21 June 2022.

#### 7. Artificial Intelligence and criminal law

- to have an exchange of views with Mr Jesper Hjortenberg, Chair of the Drafting Committee to elaborate an instrument on AI and Criminal Law (CDPC-AICL), regarding the 2<sup>nd</sup> meeting of this Committee (1-2 June 2022).
- to take note that currently there is no support in the Committee for a legally binding instrument.
- to take note of the proposal that CDPC-AICL should be a "permanent" (open-ended) working group meeting once or twice a year in order to regularly follow the developments in this rapidly advancing area, as the criminal law implications of the use of AI go far beyond the scope of automated driving vehicles.
- to use a written procedure for this request (sending an e-mail to all delegations with a deadline for reply).

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## 8. Committee of Experts on the operation of European conventions on co-operation in criminal matters (PC-OC)

to have an exchange of views with Ms Joana Gomes Ferreira, Chair of the PC-OC, to take note
of the list of decisions of the 81<sup>st</sup> plenary meeting of the PC-OC (18-20 May 2022) and to thank
the committee for its excellent work.

- to take note of the outcome of the discussions the PC-OC held on the issues of co-operation in criminal matters with non-member states of the Council of Europe, including notably with the Russian Federation, noting the significant limitation of all forms of co-operation with the Russian Federation despite the fact that it remains party to the Council of Europe Conventions on cooperation in criminal matters.
- to also take note of the discussions regarding the status of co-operation with Ukraine in criminal matters and to welcome the resumption of this co-operation following initial disruptions.
- to take note of the preparation of a draft policy paper dealing with the question of accession of third states to Council of Europe Conventions on international co-operation in criminal matters which will be presented to the CDPC at its next plenary, as well as the ongoing work concerning the updating of the European Convention on Mutual Assistance in Criminal Matters.
- to take note of the discussions held by the PC-OC on the issue of the application of the European Convention on Mutual Assistance and its additional protocols for co-operation with the European Public Prosecutor's Office (EPPO), following the decision of the CDPC to instruct the PC-OC to further clarify the position of non-EU States Parties to the Convention regarding co-operation with the EPPO, on the basis of a questionnaire.
- to note that so far 11 non-EU states have replied to the questionnaire sent to clarify the position
  of non-EU member states on the co-operation with the EPPO on the basis of unilateral
  declarations of EU member states designating the EPPO as a judicial authority under the MLA
  Convention.
- to endorse the PC-OC's opinion that it is premature to embark on drafting a binding legal instrument on this issue.
- to instruct the PC-OC to continue analysing the different positions of States Parties to the MLA Convention, closely following ongoing dialogues on this matter and pursuing discussions relating to short-term and long-term solutions to existing difficulties;
- to agree that, within that context, more information needs to be obtained from the EPPO regarding
  its competence and scope of action and that the PC-OC could also receive more information on
  how the EPPO functions in the participating member states, taking into account its hybrid structure
  and the various ways to co-operate with other states.
- to come back to this issue at its next plenary meeting.

#### 9. Environment and Criminal Law

- to have an exchange of views with Mr Thomas Grégoire, Chair of the Working Group on the Environment and Criminal Law (CDPC-EC), who provided information on the outcome of the deliberations of the 4<sup>th</sup> and final meeting of the Working Group (24-25 February 2022, held online).
- to approve the Feasibility Study on the Protection of the Environment through Criminal Law which underlines the need and appropriateness for a new Council of Europe Convention to replace the 1998 Convention on the Protection of the Environment through Criminal Law (ETS No.172).

- to approve the draft Terms of Reference of the new Committee on the protection of the environment through criminal law (PC-EPCL) in a slightly revised version, and instruct the Secretariat to submit it to the Committee of Ministers for final adoption.

#### 10. Victims' rights

- to take note of the information provided by Mr Antony Pemberton, consultant, on the outcome of the deliberations of the 2<sup>nd</sup> meeting of the Working Group (21-22 April 2022) and on the advancement of the draft Recommendation on the rights of victims taking into account the rights and position of offenders and other persons involved in the criminal law process and its Explanatory Report to update and replace the Committee of Ministers Recommendation Rec(2006)8 on assistance to crime victims.
- to take note that the next meeting of the Working Group is tentatively scheduled for early November 2022.
- to thank the Committee and Mr Pemberton for the excellent work and to take note that the draft Recommendation and its Explanatory Report should be ready for examination and approval at the CDPC plenary meeting in November 2022.

#### 11. Information points

- to take note of the information provided by the Secretariat on points a. to f. :

#### a. Cybercrime Convention Committee (T-CY)

to take note that the 2<sup>nd</sup> additional protocol to the Budapest Convention, adopted by the Committee
of Ministers on 17 November 2021, was opened for signature in May 2022 and has so far 24
signatories.

#### b. CAI (Committee on Artifical Intelligence)

- to welcome Mr Kristian Bartholin, Secretary to CAI, and to take note of the recent developments in its work.
- to take note that the work on a future general legal instrument on AI will start in September 2022 and finish in September 2023. It will contain broad common principles based on the Council of Europe standards in the field of democracy, human rights and rule of law. Moreover, It will be conducive to innovation; no new rights or obligations to be created but respect of existing ones should be ensured.

#### c. Medicrime

- to have an exchange of views with Mr Oscar Alarcon Jimenez, Executive Secretary of the Committee of the Parties to the MEDICRIME Convention, and to take note that in 2022 the key activities were carried out by the Secretariat were centred around the promotion of the Convention among many interested countries in Europe, Latin America and in Africa.
- to take note of the latest developments in the Committee of the Parties' work and the latest accessions to the convention (Morocco, Niger and Slovenia ratified the Convention and Greece, and Lithuania signed it).

#### d. Terrorism

 to take note of the latest developments in this field and the work of the Committee on Counterterrorism (CDCT). \_\_\_\_\_

#### e. Council of Europe Convention on Offences relating to Cultural Property

- to take note that the Nicosia Convention entered into force on 1 April 2022, the date on which it was ratified by Italy.

#### f. Council of Europe Convention against Trafficking in Human Organs

- to take note that the 1<sup>st</sup> meeting of the Committee of the Parties of the Santiago de Compostela Convention took place on 31 January 2022 and counted the presence of the Secretary General at its opening.
- to take note that two more countries have ratified the Convention, namely Belgium and Slovenia.

#### 12. Any other business

- to consider the draft of the CDPC opinion on PACE Recommendation 2231(2022) "The Russian Federation's aggression against Ukraine: ensuring accountability for serious violations of international humanitarian law and other crimes".
- in order to provide delegations sufficient time for consultations at national level, to decide to request those delegations to send their written comments as soon as possible and no later than 8 July 2022, and to instruct the Secretariat to circulate a revised opinion for approval shortly thereafter.

#### 13. Dates of the next meetings

- to decide to hold its next Plenary meeting in Strasbourg on 28-30 November 2022.



Strasbourg, 15 June 2022

CDPC(2022)LPT FIII(BII)

# EUROPEAN COMMITTEE ON CRIME PROBLEMS COMITE EUROPEEN POUR LES PROBLEMES CRIMINELS (CDPC)

81st Plenary Session / 81ère Session plénière

14-15 June / 14-15 juin 2022

Council of Europe / Conseil de l'Europe, Strasbourg Main building / Palais de l'Europe Room 3 / Salle 3

List of participants / liste des participants

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#### **MEMBER STATES / ETATS MEMBRES**

#### **ALBANIA / ALBANIE**

\*\*No nomination / Pas de nomination

#### **ANDORRA / ANDORRE**

Apologised/Excusé

#### **ARMENIA / ARMÉNIE**

Mr Hovhannes POGHOSYAN, Deputy Head of Headquarters, Head of International Cooperation Department, Police of the Republic of Armenia, 0025 YEREVAN, str.Nalbandyan 130, Republic of Armenia

#### **AUSTRIA / AUTRICHE**

Hon.-Prof. Dr. Fritz ZEDER, Head of Unit IV.2, Federal Ministry of Justice, Museumstrasse 7, A- 1070 Wien

#### **AZERBAIJAN / AZERBAÏDJAN**

Apologised/Excusé

#### **BELGIUM / Belgique**

Apologised/Excusé

#### **BOSNIA AND HERZEGOVINA / BOSNIE-HERZEGOVINE**

Mr Nenad EŠPEK, Expert associate in the Section for Combating Organized Crime and Corruption, Ministry of Security of Bosnia and Herzegovina, Trg Bosne i Hercegovine 1, 71 000 Sarajevo

#### **BULGARIA / BULGARIE**

Mr Petar RASHKOV, Head of Justice Unit, Permanent Representation of Bulgaria to the EU, Square Marie-Louise 49, 1000-Bruxelles

#### **CROATIA / CROATIE**

Mr Dinko KOVAČEVIĆ, Head of Sector for Pardons, Evidences and Victims' and Witnesses Support, Criminal Law Directorate, Ministry of Justice and Administration, Ulica grada Vukovara 49 | 10 000 Zagreb

#### CYPRUS / CHYPRE

Apologised/Excusé

#### CZECH REPUBLIC / RÉPUBLIQUE TCHÈQUE

Mr Jakub PASTUSZEK, Head of International Law Unit of the International Criminal Law Department, Ministry of Justice, Vyšehradská 16, 128 10 Praha 2

#### **DENMARK / DANEMARK**

Mr Jesper HJORTENBERG, National Member of Denmark for EUROJUST, Maanweg 174, 2516 AB The Hague, The Netherlands

#### **ESTONIA / ESTONIE**

Mr Markus KÄRNER, Deputy Secretary General, Criminal Policy Department, Ministry of Justice, Republic of Estonia, Suur-Ameerika 1, 10122 Tallinn

#### FINLAND / FINLANDE

#### Chair of the CDPC / Présidente du CDPC

Ms Katariina JAHKOLA, Counsellor of Government/Head of the Prosecution and Criminal Sanctions Unit, Ministry of Justice, POB 25, FIN - 00023 GOVERNMENT

#### **FRANCE**

#### Vice-Chair of the CDPC / Vice-Président du CDPC

M. Thomas GREGOIRE, Ministère de la justice, Chef du bureau de la négociation pénale européenne et internationale, Head of the European and international negotiations in criminal matters office, 13 place Vendôme, 75042 PARIS Cedex

Mme Camille BRUEDER, Adjointe au chef du bureau de la négociation pénale européenne et internationale (BNPEI), Direction des affaires criminelles et des grâces (DACG), 13, place Vendôme, 75001 Paris

#### **GEORGIA / GÉORGIE**

Mr Irakli CHILINGARASHVILI, Head, International Relations and Legal Department, Office of the Prosecutor General of Georgia, 24, Gorgasali Str., 0114, Tbilisi

#### **GERMANY / ALLEMAGNE**

Dr. Garonne BEZJAK, Head of Division "European Public Prosecutor's Office; European criminal justice policy", Federal Ministry of Justice and Consumer Protection, Mohrenstraße 37, 10117 Berlin

Ms Charlotte RUF, Legal Officer "European Public Prosecutor's Office; European criminal justice policy", Federal Ministry of Justice, Mohrenstraße 37, 10117 Berlin

#### **GREECE / GRÈCE**

Ms Kalliopi THEOLOGITOU, Hellenic Ministry of Justice, Deputy Public Prosecutor of the Court of Appeal, Patras

#### **HUNGARY / HONGRIE**

Dr. Tünde FORMAN, Head of Department, Department of International Criminal Law and Human Rights, Ministry of Justice, 1055 Budapest, Kossuth Lajos tér 2-4, Hungary

#### **ICELAND / ISLANDE**

\*\*No nomination / Pas de nomination

#### **IRELAND / IRLANDE**

Mr Fiachra BYRNE, Deputy to the Permanent Representative of Ireland to the Council of Europe

#### **ITALY / ITALIE**

Mr Lorenzo SALAZAR, Deputy Attorney General, Attorney General's Office to the Naples Court of Appeal, Sostituto Procuratore Generale, Procura Generale presso la Corte di Appello di Napoli, Punto di contatto della Rete Giudiziaria Europea e Corrispondente nazionale per Eurojust, Palazzo di Giustizia, P.zza Cenni 1 - 80143 Napoli (NA)

#### **LATVIA / LETTONIE**

Ms Indra GRATKOVSKA, Director, Criminal Law Department, Ministry of Justice, Brivibas blvd. 36, LV - 1536 RIGA

#### **LIECHTENSTEIN**

\*\*No nomination / Pas de nomination

#### **LITHUANIA / LITUANIE**

Mr Tautvydas ŽĖKAS, Senior advisor of Criminal Justice Group, Ministry of Justice of the Republic of Lithuania, Gedimino pr. 30, LT-01104 Vilnius

#### **LUXEMBOURG**

\*\*No nomination / Pas de nomination

#### **MALTA / MALTE**

Dr. Stefano FILLETTI, Head of Criminal Law Department, Faculty of Laws, University of Malta, Msida MSD 2080

#### REPUBLIC OF MOLDOVA / RÉPUBLIQUE DE MOLDOVA

Ms Diana ROTUNDU, Prosecutor-Chief of the Unit of International Cooperation and European Integration, General Prosecutor's Office of the Republic of Moldova

#### **MONACO**

\*\*No nomination / Pas de nomination

#### **MONTENEGRO**

Mr Sreten JAKIĆ, Director General, Directorate for International Cooperation, Vuk Karadzic St. 3, Podgorica

#### **NETHERLANDS / PAYS-BAS**

Apologised/Excusé

#### NORTH MACEDONIA / MACEDOINE DU NORD

Apologised/Excusé

#### **NORWAY / NORVÈGE**

Mr Simen GRINDEN, Adviser, Department of Administration, Section for Coordination and International Affairs, Royal Norwegian Ministry of Justice and Public Security

#### **POLAND / POLOGNE**

Dr. Sławomir BUCZMA, Seconded National Expert to the JITs Network Secretariat at EUROJUST, Maanweg 174, 2516 AB, The Hague, The Netherlands

Mr Rafał KIERZYNKA, Director, Ministry of Justice, Al. Ujazdowskie 11, 00-950 Warszawa

#### **PORTUGAL**

Apologised/Excusé

#### **ROMANIA / ROUMANIE**

Mme Simona FRANGULOIU, Deputy Director, Division for International Judicial Cooperation Ministry of Justice of Romania, 17, Apolodor Street, 5th Sector, 050741

#### **SAN MARINO / SAINT-MARIN**

\*\*No nomination / Pas de nomination

#### **SERBIA / SERBIE**

Ms Neda MARKOVIĆ, Senior Advisor, Department for Normative Affairs, Ministry of Justice, Nemanjina Street 22-26, Belgrade

Mr Darko NINKOV, Deputy to the Permanent Representative of the Republic of Serbia to the Council of Europe

#### SLOVAK REPUBLIC / REPUBLIQUE SLOVAQUE

Mr Alexander KUNOŠÍK, Director of the Judicial Cooperation in Criminal Matters Division, Ministry of Justice of the Slovak Republic, Račianska 71, 831 02, Bratislava

#### **SLOVENIA / SLOVÉNIE**

Mr Klemen PRINCES, Criminal Law expert, International Cooperation Department, Ministry of Justice of the Republic of Slovenia

#### **SPAIN / ESPAGNE**

Apologised/Excusé

#### **SWEDEN / SUÈDE**

Ms Johanna GUSTAFSSON, Deputy Director, Division for Criminal Law, Ministry of Justice, Regeringskansliet, SE-103 33 Stockholm

#### **SWITZERLAND / SUISSE**

M. Bernardo STADELMANN, Juriste, Sous-directeur, Département fédéral de justice et police, Office fédéral de la justice, Chef du Domaine de direction Droit pénal, Bundesrain 20, CH-3003 Berne

Ms Anita MARFURT, Juriste, Département fédéral de justice et police, Office fédéral de la justice, Unité Droit pénal international, Bundesrain 20, CH – 3003 BERNE

#### TÜRKIYE

Mr Mustafa AKSOYAK, Judge, Ministry of Justice General Directorate of International Law and Foreign Relations, Adalet Bakanlığı Ek Binası, Namık Kemal Mahallesi, Milli, Müdafaa Caddesi, No:22, Kızılay - Çankaya / ANKARA

#### **UKRAINE**

Mrs Kateryna G. SHEVCHENKO, Head of the International Legal Assistance Department,
Deputy Head of the International Law Directorate, Ministry of Justice of Ukraine, str. Horodetskogo 13, UA 01001 KYIV

#### **UNITED KINGDOM / ROYAUME-UNI**

Mr Andrew THOMPSON, Senior Policy Adviser, International Criminal Law, Ministry of Justice

## CDPC BUREAU / BUREAU DU CDPC (CDPC-BU)

#### **AUSTRIA / AUTRICHE**

Hon.-Prof. Dr. Fritz ZEDER, Head of Unit IV.2, Federal Ministry of Justice, Museumstrasse 7, A- 1070 Wien

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Mr Jesper HJORTENBERG, National Member of Denmark for EUROJUST, Maanweg 174, 2516 AB The Hague, The Netherlands

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#### MALTA / MALTE

Dr. Stefano FILLETTI, Head of Criminal Law Department, Faculty of Laws, University of Malta, Msida MSD 2080

#### **POLAND / POLOGNE**

Dr. Sławomir BUCZMA, Seconded National Expert to the JITs Network Secretariat at EUROJUST, Maanweg 174, 2516 AB The Hague, The Netherlands

#### **PORTUGAL**

#### Apologised/Excusé

Mr António FOLGADO, Legal Adviser, Cabinet of the Minister for Justice

#### **SLOVAK REPUBLIC / REPUBLIQUE SLOVAQUE**

Mr Alexander KUNOŠÍK, Director of the Division for Judicial Cooperation in Criminal Matters, Ministry of Justice of the Slovak Republic, Račianska 71, 831 02, Bratislava

#### **SWITZERLAND / SUISSE**

Ms Anita MARFURT, Juriste, Département fédéral de justice et police, Office fédéral de la justice, Unité Droit pénal international, Bundesrain 20, CH – 3003 BERNE

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## COMMITTEE OF EXPERTS ON THE OPERATION OF EUROPEAN CONVENTIONS ON CO-OPERATION IN CRIMINAL MATTERS / COMITE D'EXPERTS SUR LE FONCTIONNEMENT DES CONVENTIONS EUROPEENNES DANS LE DOMAINE PENAL (PC-OC)

Ms Joana GOMES FERREIRA

#### Chair of the PC-OC / Présidente du PC-OC

Prosecutor General, Director of the Department of Judicial Cooreration and International Relations, Rua do Vale de Pereiro, N°2, 1269-113 Lisboa - Portugal

## COUNCIL FOR PENOLOGICAL CO-OPERATION / CONSEIL DE COOPERATION PENOLOGIQUE (PC-CP)

Ms Nadya RADKOVSKA

Chair of the PC-CP / Présidente du PC-CP

Head, Department for International Relations and Training of Staff, General Directorate Execution of Sentences, Ministry of Justice, 1309, "G.N.Stoletov" boulevard № 21, Sofia, Bulgaria

## COMMITTEE OF EXPERTS ON COMBATING HATE CRIME / COMITE D'EXPERTS SUR LES CRIMES DE HAINE (PC/ADI-CH)

Ms Stephanie ÖNER

Chair of the PC/ADI-CH/ Présidente du PC/ADI-CH

Judge and Officer, Federal Ministry of Justice, Vienna

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## OBSERVERS WITH THE COUNCIL OF EUROPE / OBSERVATEURS AUPRES DU CONSEIL DE L'EUROPE

#### **HOLY SEE / SAINT-SIÈGE**

Maître Jean PAILLOT, 11 rue Finkmatt, 67000 Strasbourg

#### JAPAN / JAPON

Mr Hikaru IWAK, Consul (Attorney), Consulate General of Japan in Strasbourg

Mr Tetsushi HIRANO, Chargé de mission, Consulate General of Japan in Strasbourg

\* \* \* \* \*

#### **EUROPEAN UNION / UNION EUROPÉENNE**

Ms Angela Hadil MAWED, Legal Affairs Trainee at the Delegation of the European Union to the Council of Europe, 18, Boulevard de l'Orangerie, 67000 Strasbourg

#### **CONSULTANTS**

Prof. Dr. Antony PEMBERTON, KU Leuven, Belgium, Netherlands Institute for the Study of Crime and Law Enforcement (NSCR), Amsterdam, the Netherlands

## SECRETARIAT OF THE COUNCIL OF EUROPE / SECRETARIAT DU CONSEIL DE L'EUROPE

Directorate General of Human Rights and Rule of Law / Direction Générale des droits de l'Homme et Etat de Droit

Mr Carlo CHIAROMONTE Head of Criminal Law Division / Secretary to the CDPC

Chef de la Division du droit pénal / Secrétaire du CDPC

Ms Ilina TANEVA Deputy Head of Criminal Law Division / Co-Secretary to the CDPC,

Secretary to the PC-CP

Chef adjoint de la Division du droit pénal / Co-secrétaire du CDPC,

Secrétaire du PC-CP

Mr Hasan BERMEK Administrative Officer / Administrateur

Secretary to the PC-OC / Secrétaire du PC-OC

Mr Clément BAILLY Administrative Officer / Administrateur

Mr Jamie BROWN Administrative Officer / Administrateur

Ms Phoebe JAMIESON Administrative Officer / Administrateur

Mr Oscar ALARCON JIMENEZ Executive Secretary of the Committee of the Parties to the

MEDICRIME Convention / Secrétaire Exécutive du Comité des Parties

de la convention MEDICRIME

Ms Marjaliisa JÄÄSKELÄINEN Assistant / Assistante

Registry of the European Court of Human Rights / Greffe de la Cour européenne des droits de l'homme

Mr Kresimir KAMBER Senior Lawyer / Juriste principal.

#### **Interpreters / Interprètes**

M. Nicolas GUITTONNEAU Mme Sylvie BOUX-STINTZY Mme Betina LUDEWIG-QUAINE Mme Maryline NEUSCHWANDER

#### Appendix II



Strasbourg, 19 August 2022

CDPC(2022)OJ1

# **European Committee on Crime Problems** (CDPC)

#### 81st Plenary meeting

#### **Agenda**

**Strasbourg, 14-16 June 2022**Council of Europe, Main Building, Room 3

Opening at 10:00 a.m., Tuesday Closing at 12:30 p.m., Thursday

www.coe.int/CDPC

E-mail: dgi-cdpc@coe.int

1.	Ope	ning	of the	meeting
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#### 2. Adoption of the draft agenda

Draft agenda

CDPC(2022)4 Annotated agenda

CDPC(2022OB1 Order of business

> 3. Information by the Chair, Delegations of the CDPC and the Secretariat

CDPC-BU(2022)2 List of decisions of the CDPC Bureau meeting, 15 March 2022

CDPC(2021)14 List of decisions of the 80th CDPC Plenary, 7-9 December 2021

Terms of reference Terms of reference of the CDPC (2022-2025)

CM Res (2021)3 Resolution on intergovernmental committees and subordinate

bodies, their terms of reference and working methods

CDPC(2019)9Fin 4. Action Plan on Smuggling of migrants

CDPC-NPMS(2022)01 Report of the 1st meeting, 10-11 May 2022

List of members of the Network (sent by e-mail)

> 5. Hate Crime - Exchange of views with the Chair of the PC/ADI-CH, Ms Stephanie OENER

Terms of reference

Terms of reference of the Working Group

PC/ADI-CH(2022)7

Meeting report of the Committee of Experts on Hate Crime

(PC/ADI-CH), 16-17 February 2022

PC/ADI-CH(2022)3\_rev1

Preliminary outline of the draft Recommendation on combating

Hate Crime

PC/ADI-CH(2022)4

Background document

English translation of the letter

Request for observer status in relation to the Committee of Experts on Hate Crime (PC/ADI-CH) submitted by the Ligue Internationale Contre le Racisme et l'Antisémitisme (LICRA)

6. Council for Penological Co-operation (PC-CP) – Exchange of views with the Chair, Ms Nadya Radkovska

Website of the Conference

a. 27th Council of Europe Conference of Directors of Prison and Probation Services (CDPPS) (21-22 June 2022, Sevilla,

Spain)

b. Items for information

PC-CP(2021)9rev

Ethical Guidelines for the use of Artificial Intelligence by the prison and probation services or private companies acting on their behalf

PC-CP(2021)17rev3

Draft Committee of Ministers Recommendation Ethical and Organisational Aspects of the Use of Artificial Intelligence and related Digital Technologies by Prison and Probation Services

PC-CP(2021)4

(Please note the document is 170

pages long)

Replies to the questionnaire - Survey on mental disorders and disabilities of Persons in Penal Detention

PC-CP(2021)Misc2

(original replies in French)

PC-CP(2021)Misc3

(original reply in German) (please note the document is 46 pages long)

PC-CP(2021)5 (Please note the document is 98 pages long)	Replies to the questionnaire - Survey on mental health of person under supervision of probation services
PC-CP(2021)8Rev6 (Please note the document is 53 pages long)	Prisons and Probation: a Council of Europe White Paper on the management of persons with mental health disorders
PC-CP(2022)1	Summary meeting report of the PC-CP WG meeting (23-25 February 2022) (hybrid)
Terms of reference	Terms of reference of the PC-CP (2022-2025)
	7. Artificial Intelligence and criminal law
CDPC(2021)2	Terms of reference of the Drafting Committee to elaborate an instrument on AI and criminal law
CDPC(2020)3Rev	Feasibility Study of a future Council of Europe instrument on Artificial Intelligence and Criminal Law
CDPC-AICL(2022)OJ1	Draft agenda of the 2nd meeting of the Working Group, 1-2 June 2022
CDPC-AICL(2022)2	Report of the 2 <sup>nd</sup> meeting, 1-2 June 2022
	8. Committee of Experts on the operation of European conventions on co-operation in criminal matters (PC-OC) – Exchange of views with the Chair, Ms Joana Gomes Ferreira
Terms of reference	Terms of reference of the PC-OC (2022-2025)
PC-OC(2022)4	List of decisions of of the 81st Plenary meeting, 18-20 May 2022
PC-OC(2022)03rev	Replies to the Questionnaire on co-operation with the EPPO
	9. Environment and Criminal Law
CDPC-EC(2022)4	Report of the 4 <sup>th</sup> meeting of the Working Group, 24-25 February

2022

CDPC(2021)9Rev **Draft Feasibility Study Draft Terms of Reference** Draft Terms of Reference of a Drafting Committee on the Protection of the Environment through Criminal Law (2022-2023) 10. Victims' rights Report of the 2<sup>nd</sup> meeting of the Working Group, 21-22 April 2022 CDPC-VR(2022)2 CDPC-VR(2022)1 Report of the 1st meeting of the Working Group, 10-11 February 2022 Proposal for an update of CM Recommendation Rec(2006)8 to CDPC(2021)1 member States on Assistance to Crime Victims 11. Information points a. Cybercrime Convention Committee (T-CY) -T-CY(2020)7 (Please note the Second Additional Protocol to the Convention on Cybercrime on document is 92 pages long) enhanced cooperation and disclosure of electronic evidence b. CAI (Committee on Artifical Intelligence) Terms of reference Terms of reference c. Medicrime T-MEDICRIME(2021) LD 02 List of decisions of the 5th plenary meeting of the Committee of

the Parties, 1-3 December 2021

Programme Link to the video 10th anniversary of the MEDICRIME Convention, 2 December

2021

d. Terrorism

CDCT(2022)11 List of Decisions of the 8th Plenary Meeting of the CDCT, 23 - 25

May 2022

CDCT(2021)16 List of Decisions of the 7th Plenary Meeting of the CDCT, 22 - 24

November 2021

Convention (Please note the document is 63 pages long)

website

e. Council of Europe Convention on Offences relating to Cultural Property

f. Council of Europe Convention against Trafficking in Human Organs

12. Any other business

13. Dates of the next meetings

82<sup>nd</sup> CDPC Plenary: Week of 6-9 December 2022