



Strasbourg, 8 October 2025

CDCT-BU(2025)02

# **COUNCIL OF EUROPE COMMITTEE ON COUNTER-TERRORISM (CDCT)**

## **BUREAU**

Paris, 8 October 2025

---

### **LIST OF DECISIONS**

---

The CDCT Bureau, meeting on 8 October 2025, under the Presidency of Mr Nicola PIACENTE (Italy), decided to:

### **1. Opening of the meeting**

Open the meeting.

### **2. Adoption of the agenda**

Adopt the agenda.

### **3. Communication by the Chair, other members of the Bureau and the Secretariat**

Take note of the information provided by Mr Carlo CHIAROMONTE, on behalf of the Secretariat, regarding his meetings with the French chief antiterrorism prosecutor, Mr Olivier CHRISTEN, and the EU Counter-Terrorism Coordinator, Mr Bartjan WEGTER. These meetings were extremely useful and touched upon the main issues of common interest and concern, namely the worrying, exponentially growing participation of children in terrorist activities, the threat of violent extremism and the use by terrorists of the internet and social media. Mr Chiaromonte also reported on the exchange of views on these issues with the Secretary General of the Council of Europe, Mr Alain BERSET, who proposed a conference on the specific topic of youth involvement in terrorism through radicalisation on the internet, and with the Ambassador from Monaco, Mr Gabriel REVEL, who expressed his country's interest in organising this conference back-to-back with the CDCT Plenary in Strasbourg in May. The Bureau welcomed this initiative.

Take note of the information provided by Ms Päivi KAIRAMO (Finland) on the publication by the European Union (EU) of the [3<sup>rd</sup> Report on Foreign Information Manipulation and Interference Threats](#) and the inclusion of a reference to anti-system/anti-government movements in the EU position for the ninth review of the United Nations Global Counter-Terrorism Strategy, to be conducted by the General Assembly in 2026. Ms Kairamo also announced that Finland's country profile would be updated as soon as the review of the Criminal Code in its part pertaining to terrorist offences is completed.

Take note of the information provided by the Secretariat about the Council of Europe's participation in several counter-terrorism-related events during the General Assembly High-Level Week in September 2025. This included a side event co-organised by Malta and the United Nations Counter-Terrorism Committee Executive Directorate (UNCTED) and a meeting between the Secretary General of the Council of Europe and the Executive Director of UNCTED, Ms Natalia GHERMAN. The Secretariat also provided a short briefing on the launch event on Comparative Practices on the Use of Information Collected in Conflict Zones as Evidence in Criminal Proceedings and the Roundtable for Criminal Justice Practitioners on Trends and Developments in Use of Conflict Zone Information as Evidence. The Council of Europe, the International Institute for Justice and the Rule of Law (IIJ) and the German Ministry of Justice will organise these events jointly in Berlin on 16 and 17 October 2025.

Take note of the information provided by Mr Pascal-Hervé BOGDAŃSKI (Switzerland) on the upcoming presentation by the UN Special Rapporteur on counter-terrorism and human rights of his [Position Paper on the Human Rights Impacts of Using Artificial Intelligence in Countering Terrorism](#).

#### **4. Council of Europe Counter-Terrorism Strategy (2023 – 2027)**

Take note of the information provided by the Secretariat on the overall progress with regard to ongoing activities under the Counter-Terrorism Strategy (2023 – 2027).

Propose to the CDCT Plenary the initiation of the following activities of the Strategy, with the deadline of the end of 2026 or beginning of 2027:

- Providing guidance on the use of e-evidence and open-source information in criminal proceedings for terrorist offences (activity 2.6 of the Strategy) with emphasis on generative AI in the context of law enforcement and criminal justice proceedings;
- Analysis of the status and developments regarding foreign terrorist fighters (activity 2.7 of the Strategy);
- Preparation of a model Strategy on the whole-of-society approach to disengagement and social reintegration (Activity 3.3 of the Strategy); and
- Preparation of an analytical document presenting the situation within the CDCT members with regard to the trafficking of and illicitly acquiring firearms by terrorists and violent extremist groups.

Propose to the CDCT Plenary to postpone to the next Strategy activity 1.8 (Analysis of possible revisions or supplement of terrorist offences under the Convention on the Prevention of Terrorism and its Additional Protocol to cover the changed terrorist modus operandi) in light of the negotiations of the Amending Protocol to the Convention.

#### **5. Analysis of factors driving violent extremism leading to terrorism (Activity 1.1 of the Strategy)**

Have an exchange of views with the independent expert, Prof. Paul GILL (University College London), on the findings of the draft Analysis of factors driving violent extremism leading to terrorism. The main conclusions of this exchange were that the variety of drivers and complex pathways to radicalisation require multi-faceted policy responses and alternative pathways for those attracted to violence. Other issues discussed included the fact that far-left ideologies are less researched concerning factors driving radicalisation and that youth involvement still needs to be analysed for the same factors. The Analysis will be presented at the 15<sup>th</sup> Plenary meeting of the CDCT with a view towards its adoption.

#### **6. Recommendation on countering terrorism, violent extremism and the underlying radicalisation process on the internet (Activity 1.2 of the Strategy)**

Have an exchange of views with the Chair of the Working Group in charge of producing the above draft Recommendation (CDCT-RAD), Ms Ileana VIȘOIU, and the independent expert, Mr David WELLS, on the draft Recommendation, to be presented to the CDCT at its next Plenary meeting. Ms Vișoiu informed the Bureau of the successful completion of the Working Group's task at the last meeting in June 2025. Mr Wells presented the substantive aspects of the draft Recommendation and indicated possible follow-up issues discussed by the CDCT-RAD, including (1) specific tools to address youth radicalisation online, (2) AI and counter-terrorism in the context of law enforcement and criminal proceedings, including e-evidence and the possibility to prosecute the use of AI-generated material to radicalise individuals, and (3) terrorist-operated websites.

## **7. Recommendation on prosecuting terrorist offences and serious violations of international humanitarian law committed in the context of an armed conflict (Activity 2.4 of the Strategy)**

Take note of the report of the second meeting of the Working Group tasked with preparing the draft Recommendation (CDCT-IHL), held in Paris on 23-24 September 2025, and of the information provided by the co-Chairs, Mr Nicola Piacente and Ms Päivi Kairamo, and the Secretariat. The two co-Chairs emphasised that the future Recommendation will be focussed on the investigation and prosecution of acts of terrorism in compliance with international humanitarian law (IHL). The Bureau provided its comments on the need to change the title of the text to adjust it to the subject matter, which covers all core international crimes, not only serious violations of IHL, committed in the context of a non-international armed conflict. The Working Group will continue examining the text of the draft Recommendation at the next meeting scheduled for 2-3 December 2025 in Strasbourg.

## **8. Recommendation on non-criminal law measures that may be applied against violent extremist groups and networks whose activities are conducive to terrorism (Activity 1.3 of the Strategy)**

Take note of the draft concept note prepared by the Secretariat and provide input on the areas to be covered. The Secretariat updated the Bureau on the results of the call for tenders launched during the summer in order to engage an independent expert in counter-terrorism and counter-extremism matters for the provision of an overview of relevant domestic practices and the key issues raised by such practices. The concept note will be presented to the Plenary for further consideration and a decision on the following steps.

## **9. Recommendation on measures for juveniles suspected of involvement in terrorist activities (Activity 3.4 of the Strategy)**

Take note of the draft concept note produced by the Secretariat based on preliminary research into possible areas of intervention. In the light of the foregoing, the Bureau decided to begin implementing this activity after the conference on youth involvement in terrorism tentatively scheduled for May 2026 to gather additional elements on the potential scope of the future Recommendation.

## **10. Network of Contact Points for victims of terrorism**

Take note of the information provided by the Secretariat about the 8<sup>th</sup> meeting of the Victim's Network, which took place on 17-18 June 2025 in Paris. This meeting was mainly dedicated to the implementation of Activity 3.7 of the Strategy, consisting of the elaboration of the draft Guidelines on support services and other measures for victims of terrorism. The Network discussed the draft text prepared by the Secretariat with the assistance of some members of the Network and the comments received in advance of the meeting, and agreed upon a revised text. After the meeting a few delegations submitted some additional comments on certain specific points in the revised text. The Bureau decided to share the draft Guidelines with the Plenary in a clean format.

**11. 24/7 Network of Contact Points on Foreign Terrorist Fighters**

Take note of the information provided by the Secretariat on the 7<sup>th</sup> meeting of the Network, held on 18 September 2025 in Council of Europe Office in Paris. The Secretariat highlighted that the meeting was attended by a high number of contact points and that four presentations were made focussing on the current situation of FTFs.

**12. Elections**

Call for nominations for the positions of Chair, Vice-Chair and three members of the Bureau to be elected at the next Plenary meeting in November.

**13. Any other business**

N/A

**14. Preparation of the 15<sup>th</sup> Plenary Meeting of the CDCT**

Approve the draft agenda and order of business of the 15<sup>th</sup> Plenary meeting of the CDCT, taking place on 19-21 November 2025, in Strasbourg, starting at 9.30am.

**15. Adoption of the List of decisions**

Adopt the List of Decisions.