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COUNCIL OF EUROPE COMMITTEE ON COUNTER-TERRORISM (CDCT)

17th Plenary Meeting

Wednesday, 18 November (2:00 p.m.) – Friday, 20 November (5:30 p.m.)

Strasbourg, Council of Europe

Palais, Room 1

LIST OF DECISIONS

DGI-CDCT@coe.int / www.coe.int/terrorism

The Council of Europe Committee on Counter-Terrorism (CDCT) at its 17th Plenary meeting held on 18–20 November 2026, in Strasbourg, under the Presidency of Ms Ileana VIŞOIU (Romania) decided to:

1. Opening of the meeting

Open the meeting.

2. Adoption of the agenda

Adopt the agenda.

3. Communication by the President, the delegations and the Secretariat

Take note of the status of ratification of the Protocol amending the Council of Europe Convention on the Prevention of Terrorism (CETS No. 231), as presented by the President, Ms Ileana Vişoiu, and of the activities undertaken since the last CDCT Plenary meeting in May 2026. In this context, Ms Vişoiu informed the Plenary that 13 member States and the European Union have signed the Protocol. She reported that four activities of the Strategy, had been completed and provided an update on the two remaining activities, both of which are ongoing. She also informed the meeting that work is being carried out on the development of the next Strategy that will guide the CDCT's activities until 2032. Ms Vişoiu also mentioned the other items on the agenda, including the elections for two positions in the Bureau and the request from the International Institute for Justice and the Rule of Law (IIJ) to be granted observer status within the CDCT.

Take note of the information provided by Mr Carlo CHIAROMONTE, the Council of Europe Counter-Terrorism Co-ordinator, regarding his recent meeting with the new National Co-ordinator for Counter-Terrorism and Security of The Netherlands, Mr Marc KUIPERS, with whom he discussed issues of common interest. Mr Chiaromonte also reported on the follow-up to the International Conference on "Terrorism and violent extremism: The radicalisation of youth" (hereinafter the "Conference"), and the outcome of the first meeting of a restricted group of experts dealing with this matter.

Take note of the information provided by Spain about the tabletop exercise for States of the Gulf Cooperation Council on the International Convention for the Suppression of Acts of Nuclear Terrorism, held from 19 to 21 October 2026 and co-organised by Spain, the United Nations Office on Drugs and Crime (UNODC), INTERPOL, and the European Union. The exercise used a fictional operational scenario to examine the legal and procedural dimensions of preventing and detecting illicit trafficking in radioactive material, intercepting it at a border and ensuring its safe handling following seizure, while also facilitating an exchange of experience. Spain also shared information about the side-event entitled "Centering Victims: Advancing Member States Leadership and Global Cooperation for a Future Free from Terrorism", jointly organised by Spain, Morocco and the UN Office for Counter-Terrorism (UNOCT) held on 2 July 2026 during the 2026 United Nations Counter-Terrorism Week; and also announced that Spain joined the UNODC project CONNECT - West Africa and the Sahel Chapter, which aims to address the evolving threat of terrorism.

Take note of the information provided by Finland concerning events during the 2026 United Nations Counter-Terrorism Week, including the ninth review of the Global Counter-Terrorism Strategy (A/RES/80/286), co-facilitated by Finland and Morocco, and the side event entitled “National and regional counter-terrorism strategies; Insights and Practical Lessons Learned, Including through Strengthening Prevention and PCVE”, held on 29 June 2026 and jointly organised by the Council of Europe, Finland, Turkmenistan, the Nations Counter-Terrorism Committee Executive Directorate (UNCTED), the United Nations office of Counter-Terrorism (UNOCT), and the Organisation for Security and Cooperation in Europe (OSCE). The United Nations Global Counter-Terrorism Strategy, which provides a framework for coordinating national, regional and international efforts against terrorism, was adopted by the United Nations General Assembly on 8 September 2026 in resolution A/RES/60/288.

Take note of the information provided by Türkiye on the ongoing “Terrorism-Free Türkiye” initiative aimed at eliminating the terrorism threat posed by PKK/KCK, and the adoption of the Law on strengthening national solidarity and social cohesion, which requires all formations affiliated with the PKK/KCK to dissolve irrevocably and surrender all weapons and armed material in their possession. Türkiye also provided details on the side event entitled "Beyond Narratives: Terrorism Radicalisation Pathways and the Road to Resilience”, held on 30 June during the 2026 United Nations Counter-Terrorism Week, and jointly organised by Türkiye, The Netherlands and the UNOCT. The Daesh-Afghanistan focus group, aligned with the Global coalition against Daesh, co-led by Türkiye and the United Kingdom will meet in Tashkent on 2-3 December 2026.

Take note of the information provided by Germany regarding the announcement of the German Federal Government on the Action Plan to strengthen the legislative framework for the prosecution and adjudication of cases involving terrorist offences following the attack at Berlin’s Christopher Street Day event on 25 July 2026.

4. Council of Europe Counter-Terrorism Strategy (2023 – 2027)

Take note of the information provided by the Secretariat on the overall progress with regard to the implementation of the Council of Europe Counter-Terrorism Strategy (2023 – 2027), notifying four activities of the Strategy had been completed and two remaining activities are ongoing

Following the organisation of the Conference on youth radicalisation, held on 26 May 2026, and its outcomes, supported unanimously the proposal of the Bureau to postpone Activity 3.4. “Preparation of a draft Recommendation on measures for juveniles suspected of involvement in terrorist activities” of the Strategy to the next strategic cycle where it would be complemented with other possible initiatives stemming from the Conference.

5. New Counter-Terrorism Strategy (2028 – 2032)

Take note of the information provided by Ms Ileana Vişoiu, the President of the Working Group in charge of producing the Council of Europe Report on Emerging Terrorist Threats and the third Counter-Terrorism Strategy (CDCT-STT), regarding the outcomes of first meeting of the CDCT-

STT in October 2026. The Working Group discussed the terminology, main topics, period to be covered including a mid-term review, and the timeline for developing the forthcoming Strategy. The CDCT-STT will consider the first draft of the Report and the initial draft of the Strategy at its second meeting on 20-22 January 2027.

6. Recommendation on non-criminal law measures that may be applied against violent extremist groups and networks whose activities are conducive to terrorism (Activity 1.3 of the Strategy)

Take note of the information provided by the President of the Working Group in charge of producing the draft Recommendation (CDCT-NCM), Mr Antonios PAPAMATTHAIOU (Greece), and hold an exchange of views with the independent experts, Dr Hans-Jakob SCHINDLER and Mr Alexander RITZMANN, from Counter-Extremism Project (CEP) Germany. Mr Papamathaiou notified the Plenary of the successful completion of the Working Group's task at the last meeting held in October 2026 and summarised the drafting process, the discussions on terminology and the approach of the draft Recommendation. He highlighted the follow-up activity envisaged by the draft Recommendation, which could include the development of a more practical instrument under the next Council of Europe Counter-Terrorism Strategy.

Examine and approve the draft "Recommendation on non-criminal law measures that may be applied against terrorist and/or violent extremist individuals, groups, and networks and phenomena whose to prevent and disrupt activities that are conducive to terrorism", with some amendments from members, and instruct the Secretariat to submit it to the Committee of Ministers for adoption.

7. Analysis of trafficking of and illicitly acquiring firearms, including small arms, and explosives by terrorist and violent extremist groups (Activity 1.6 of the Strategy)

Take note of the presentation by independent experts, Mr Nils DUQUET and Ms Annelies PAUWELS (the Flemish Institute for Peace), on the draft "Analysis of the situation concerning trafficking of and acquisition of firearms, including small arms, and explosives by terrorist and violent extremist groups" and hold an exchange with them regarding the report findings and recommendations. The Analysis points out that preventing terrorist access to firearms and ammunition requires a comprehensive response to illicit arms trafficking and diversion, while noting research gaps, in such aspects as use of explosives by far-left terrorist and violent extremist groups.

Adopt the Analysis produced the Flemish Institute for Peace, including several amendments proposed by the delegations.

8. Guidance on the use of e-evidence and open-source information in criminal proceedings for terrorist offences (Activity 2.6 of the Strategy)

Take note of the information provided by the independent expert, Mr David WELLS (United Kingdom), on the draft Report on the use of artificial intelligence (AI)-generated material for the purposes of criminal prosecutions for terrorist offences. The expert explained the results of the

analysis and select interviews conducted regarding the misuse by terrorist and violent extremist actors of generative AI for propaganda, recruitment and attack planning, noting growing AI use for operational activity, iterative-learning benefits, particularly for lone actors, and risks from open-weight models. Member States often detect AI activity only retrospectively, while inconsistent voluntary company flagging may leave planned attacks undetected. Additionally, generative AI complicates e-evidence authentication and courtroom presentation. With good practices limited, the expert recommended that member States share experience as guidance develops.

Adopt the Report produced by the expert, with input from delegations.

9. Analysis of the status and developments regarding foreign terrorist fighters (Activity 2.7 of the Strategy)

Take note of the information provided by the Secretariat about the revised draft Report on foreign terrorist fighters reflecting the developments which took place before July 2026 and inputs from delegations.

Adopt the Report, including several amendments proposed by the delegations.

10. Model Strategy on the whole-of-society approach to disengagement and social reintegration (Activity 3.3 of the Strategy)

Take note on the information provided by the independent expert, Professor Ioan DURNESCU (University of Bucharest), on the progress achieved in preparing the draft Model Strategy based on the responses to the questionnaire and interviews held with national experts. He presented the findings and conclusions to be used as the basis for developing the Model Strategy. The Guidelines are expected to propose several approaches and alternative models, defining actors to be included and mechanisms to be introduced for a whole of society approach to disengagement and social reintegration.

11. Publication on good practices to review and supervise the implementation of anti-terrorism legislation in accordance with the rule of law (Activity 3.8 of the Strategy)

Take note of the presentation of the publication’s draft outline and hold an exchange of views on substantive issues with the independent expert, Professor Ana María SALINAS DE FRÍAS (University of Málaga). Professor Salinas provided an overview of the proposed approach and methodology and highlighted the essential points. The goal of this activity is to conduct a comparative review of relevant domestic practices across a significant range of member States with diverse legal systems and that use different types of mechanisms for reviewing and supervising counter-terrorism measures and produce a document highlighting good practices for ensuring respect for human rights and the rule of law. In addition to desk research, Professor Salinas proposed gathering further information via a questionnaire revised based on comments received from delegations, which will be distributed after the Plenary meeting.

12. Network of single contact points for the exchange of procedural information regarding the legal standing of victims of terrorism

Take note of the information provided by the Secretariat about the outcomes of the 10th meeting of the Victim's Network, which took place online on 22 October 2026. This meeting focused on the preparation of country fact sheets for public use to facilitate victims' access to essential information in the event of a terrorist attack. The Network will continue discussing this matter and other topics of interest, including efforts to make its operation more practical and effective, at the next meeting that will be held in person on 2 March 2027, in Paris.

Take note of Andorra expressing interest in joining the Network.

13. Country profiles

Take note of the presentation by Mr Bohdan LIUTNYTSKYI (Ukraine) of the Ukrainian country profile.

Adopt this country profile and task the Secretariat with its publication on the CDCT website.

14. Request for observer status within the CDCT

Grant observer status in the CDCT to the International Institute for Justice and the Rule of Law (IIJ).

15. Elections

Elect Mr Pierre RENAUD (France) as member of the CDCT Bureau, with a mandate starting from 1 January 2027.

Thank the outgoing members of the Bureau, Mr Marc RUPERD (France) and Ms Anja SCHÜLLER (Germany) for their outstanding contribution to the work of the CDCT.

16. Any other business

Take note of the information provided by the Secretariat regarding the preparation of the new Terms of Reference of the CDCT.

17. Preparation of the 18th Plenary Meeting of the CDCT

Hold its 18th Plenary meeting in Strasbourg on 19 – 21 May 2027. Take note on the intention to hold the 19th Plenary meeting during the week of 22 or 29 November 2027, the decision on which will be communicated to CDCT in writing.

18. Adoption of the List of Decisions

Adopt the List of Decisions.