

CDADI(2021)26

3rd Plenary Meeting, 15-17 June 2021

Report

Summary

1. The Steering Committee on Anti-Discrimination, Diversity and Inclusion (CDADI) held its 3rd meeting in person and via videoconference in Strasbourg on 15-17 June 2021 with Triantafillos Loukarelis (Italy) in the Chair.
2. The CDADI elected the Vice-Chair Olena Bogdan (Ukraine) and appointed the following representative of a member state to the Working Group on Intercultural Integration (GT-ADI-INT): Ben Greener (United Kingdom).
3. As regards the other items on its agenda, the CDADI
 - Considered the working document on cooperation with civil society and criteria for granting observer status; decided to further study the practice of other Council of Europe Committees in this respect and to postpone the decision on the pending requests for observer status to its next meeting;
 - Exchanged views with the Chair of the Committee of Experts on Combating Hate Speech (ADI/MSI-DIS), María Rún Bjarnadóttir, and the Chair of the Steering Committee on Media and Information Society (CDMSI), Inge Welbergen, on the draft Committee of Ministers (CM) Recommendation to member States on combating hate speech; agreed to hold a public consultation on this draft CM Recommendation; provided further guidance to the ADI/MSI-DIS for the finalisation of this draft recommendation; and took the position that the scope of this draft CM Recommendation should not be limited to the discrimination grounds covered by the mandate of the CDADI but cover a broader range of hate motives, including sex, disability and age;
 - Considered and adopted the Study on the active political participation of national minority youth in Council of Europe member States (CDADI(2021)16);
 - Exchanged views with the European Governmental LGBTI Focal Points Network (EFPN); took note of the status of the implementation review process on Recommendation CM/Rec(2010)5; and exchanged views with the Vice-Chair of the European Commission against Racism and Intolerance (ECRI), Michael Farrell, on ECRI's country monitoring recommendations on LGBTI issues;

- Considered and adopted the Model framework for an intercultural integration strategy at the national level;
- Agreed to hold a public consultation on the draft CM Recommendation on multi-level policies and governance for intercultural integration; and provided further guidance to the GT-ADI-INT on the finalisation of this draft CM Recommendation;
- Exchanged views on artificial intelligence, equality and discrimination with Professor Frederik Zuiderveen Borgesius, Professor of Information and communications technology and private law, Radboud University, Juliana Wahlgren, Senior Advocacy Officer, European Network Against Racism (ENAR), Tena Šimonović Einwalter, President of EQUINET, and Erik Adell Hellström, CDADI Rapporteur on Artificial Intelligence and its representative to the Ad hoc Committee on Artificial Intelligence (CAHAI); took note of different studies in this field; and examined future possible activities on this topic;
- Took note of the abridged report of the 3rd meeting of the Committee of Experts on Roma and Traveller Issues (ADI-ROM); and took note of and supported the cooperation programmes of the Council of Europe Roma and Travellers Team and the dissemination of their results;
- Exchanged views with Dr Zora Popova and took note of her report “Empowerment of Roma and Traveller women: A change under construction. Towards a Roadmap for Advancing Gender Equality of Roma and Traveller women in Council of Europe member States”; exchanged views with the Gender Equality Rapporteur of the CDADI Patrícia São João and the Gender Equality Rapporteurs of the ADI-ROM Maberka Kamberi (North Macedonia) and Aleksandra Jaric (Bosnia and Herzegovina); and examined possible future activities on this topic;
- Considered a document on the CDADI working methods and decided to come back to it in a forthcoming meeting;
- Took note of information on the preparation of the terms of reference of the CDADI for the years 2022-2025;
- Adopted its observations on Parliamentary Assembly Recommendation 2198 (2021) on “Preserving national minorities in Europe”
- Adopted the abridged meeting report.

Meeting report

1. Due to the Covid-19 pandemic, the Steering Committee on Anti-Discrimination, Diversity and Inclusion (CDADI) held its 3rd meeting in hybrid format with some members being present in person and the majority of members participating via videoconference. The list of participants appears in Appendix II.

Item 1: Opening, Agenda and Information on Elections

2. Triantafillos LOUKARELIS (Italy), Chair of the CDADI, opened the meeting and informed the Committee that the “Guidelines on upholding equality and protecting against discrimination and hate during the Covid-19 pandemic and similar crises in the future” had been adopted by the Committee of Ministers on 5 May 2021. The Committee of Ministers also took note of the Explanatory Memorandum that the CDADI had prepared together with the draft Guidelines. The Chair invited the Committee members to contribute to their wide dissemination and implementation in their countries.
3. The Chair conveyed to the CDADI the invitation of the Italian Chairmanship of the Committee of Ministers of the Council of Europe to hold its 5th meeting in Rome on 15 to 18 March 2022. Furthermore, the Chair informed the CDADI that a first Bureau meeting had taken place on 11 May 2021 via videoconference.
4. The CDADI took note of information on elections and appointments and adopted the agenda as it appears in Appendix I.

Item 2: Co-operation with civil society and criteria for granting observer status

5. The CDADI discussed, based on a working document, the various avenues for enhanced co-operation with civil society. The Chair highlighted the example of the CDADI Working Group on the active political participation of minority youth (GT-ADI-MIN), which had developed a specific questionnaire for civil society organisations, on which it received about 90 responses.
6. The CDADI also discussed criteria for granting observer status to civil society organisations, agreed to further study the practice of other steering committees in this respect and decided to postpone Agenda items 9 and 10 to its next meeting.

Item 3: Hate speech

7. The Chair of [the Expert Committee on Combating Hate Speech \(ADI/MSI-DIS\)](#), María Rún BJARNADÓTTIR, provided an overview of the discussions held at the 3rd meeting of the ADI/MSI-DIS and presented the draft text of the Committee of Ministers Recommendation (CM Recommendation) on combating hate speech, on which the ADI/MSI-DIS had agreed during this meeting.
8. The CDADI held an exchange of views with Inge WELBERGEN, Chair of the [Steering Committee on Media and Information Society \(CDMSI\)](#) who recalled the importance of the joint work with the CDADI on the draft CM Recommendation and informed the CDADI that the CDMSI had agreed to submit this draft for a public consultation. Furthermore, the CDMSI Chair gave an overview of the relevant work of the [Committee of Experts on Freedom of Expression and Digital Technologies \(MSI-DIG\)](#) and the [Committee of Experts on Media Environment and Reform \(MSI-REF\)](#).
9. During the following exchange of views on the draft CM Recommendation, several delegations

referred to their written submissions. It was agreed that the scope of this draft CM Recommendation should not be limited to the discrimination grounds covered by the mandate of the CDADI but cover a broader range of grounds, as included in the current draft.

10. The representative of ECRI to the CDADI, Jean-Paul LEHNERS, summarised ECRI's practice with regard to the use of the term "race", which is to put this term into inverted commas and to insert, when the term is used for the first time in a document, a footnote which reads, for example in [ECRI's General Policy Recommendation \(GPR\) N°2 on Equality Bodies](#), as follows: 'Since all human beings belong to the same species, ECRI rejects theories based on the existence of different "races". However, in this Recommendation ECRI uses this term in order to ensure that those persons who are generally and erroneously perceived as belonging to "another race" are not excluded from the protection provided for by the Recommendation.'
11. The CDADI discussed the practice of ECRI and agreed to submit the draft CM Recommendation for a public consultation and to include for the consultation both versions of the term race in the draft, with and without inverted commas.

Item 4: Elections and appointments

12. The CDADI elected Olena BOGDAN (Ukraine) as its Vice-Chair and Ben GREENER (United Kingdom) as representative of a member state to the Working Group on Intercultural Integration (GT-ADI-INT). In the absence of candidates, the appointment of the Rapporteur on the rights of persons with disabilities was postponed.

Item 5: Political participation of national minority youth

13. Three members of the Working Group on a study on active political participation of minority youth (GT-ADI-MIN), Adrienne TOTH-FERENCI (Hungary), Cristina MILAGRE (Portugal) and Cha MI VU (Russian Federation) presented the amended draft study on the active political participation of national minority youth in Council of Europe member states, outlined its main findings and explained the main modifications the working group had made to the study based on the comments received from CDADI members, participants and observers. The CDADI adopted the study and noted that the study will be presented at a conference to be held under the Hungarian Chairmanship of the Committee of Ministers at the European Youth Centre Budapest in September 2021.

Item 6: Sexual Orientation and Gender Identity

14. The CDADI exchanged views with Josie YOUD (United Kingdom), Bureau member of the CDADI and Co-Chair of the European Governmental LGBTI Focal Points Network (EFPN), who presented the Network's proposals regarding the methodology and timeline for the thematic reports and the full review report on the implementation of CM Recommendation (2010)5, which will be presented to the CDADI for adoption at its next meeting.
15. The CDADI held a further exchange with Michael FARRELL, Vice-Chair of ECRI and Chair of its Task Force on LGBTI issues, who recalled that ECRI's country monitoring reports cover the issue of LGBTI equality and that ECRI remains committed to produce a General Policy Recommendation (GPR) on equality for LGBTI persons, as stated in its 2019 'Roadmap to Effective Equality'. Furthermore, the Vice-Chair of ECRI explained that it is foreseen to base this GPR on the findings and recommendations of ECRI's country monitoring and on the groundwork done by its Task Force on LGBTI issues. Finally, the ECRI Vice-Chair recalled that ECRI's secretariat has produced a [Factsheet](#), which summarizes ECRI recommendations with regard to LGBTI equality.

Item 7: Intercultural integration – Draft Model framework for an intercultural integration strategy at the national level

16. Pia BUHL-GIROLAMI, Chair of the [Working Group on Intercultural Integration \(GT-ADI-INT\)](#) presented the results of the 3rd meeting of the GT-ADI-INT on 16-17 March 2021 and of its extraordinary meeting on 26 May. The Chair recalled that the GT-ADI-INT had revised the Draft Model framework for an intercultural integration strategy at the national level at its 3rd meeting and then submitted it to the CDADI members, participants and observers for written comments. Subsequently, it had scheduled an extraordinary meeting on 26 May, during which the working group discussed those comments and amendments and agreed on changes to the text, in some cases unanimously and in others through a majority recommendation.
17. The CDADI held discussions on the revised Draft Model framework for an intercultural integration strategy at the national level, asked the Chair of the GT-ADI-INT to deal, together with other members of the GT-ADI-INT, the CDADI and the Secretariat, with the remaining discussion points and subsequently adopted the Draft Model framework for an intercultural integration at the national level. The Delegation of the Russian Federation made a statement regarding the text. It appears as Appendix III.

Item 8: Intercultural integration - Draft CM Recommendation on multi-level policies and governance for intercultural integration

18. The Chair recalled that the CDADI members, observers and participants had also been invited to submit written comments on the Draft CM Recommendation on multi-level policies and governance for intercultural integration; those comments were also discussed during the GT-ADI-INT meeting on 26 May and a revised text had been submitted to the CDADI.
19. The CDADI discussed this revised Draft CM Recommendation, provided further guidance to the GT-ADI-INT on the finalisation of the draft and agreed to hold a public consultation on the draft.

Item 11: Artificial intelligence, equality and discrimination

20. During the exchange of views on artificial intelligence, equality and discrimination, the CDADI took note of the study "[Discrimination, artificial intelligence and algorithmic decision-making](#)" by Professor Frederik Zuiderveen Borgesius, Professor of Information and communications technology and private law, Radboud University, and of the report "[Regulating for an Equal AI: A New Role for Equality Bodies](#)" by EQUINET.
21. Erik ADELL HELLSTRÖM (Sweden), the CDADI Rapporteur on Artificial Intelligence and its representative to the Ad hoc Committee on Artificial Intelligence (CAHAI), informed the CDADI on various ongoing initiatives in the field of artificial intelligence, and in particular on the conclusions of the [Feasibility study on a legal framework on AI design, development and application based on Council of Europe's standards](#) that the CAHAI had adopted on 17 December 2020. The Rapporteur recalled that the CDADI had, at its 2nd meeting, discussed working on the topic of artificial intelligence, equality and discrimination during the coming years. The first step would be to carry out a feasibility and scoping study, which would serve to identify the scope and content of a possible non-binding legal instrument on artificial intelligence, equality and discrimination. This proposal received further support and it was suggested that the CDADI joins forces with the Council of Europe's Gender Equality Commission for the work on this topic.

Item 12: Roma and Travellers

22. Jan HERO (Slovak Republic), Vice-Chair of the [Committee of Experts on Roma and Traveller Issues \(ADI-ROM\)](#), informed the CDADI on the results of the 3rd meeting of the ADI-ROM, the Roma Youth Conference held in April 2021, the latest [Dialogue meeting with Roma and Traveller civil society](#) on combating hate speech and on the preparation of the 8th International Roma Women's Conference that will take place in September 2021 in North Macedonia¹.
23. Thorsten AFFLERBACH, Head of Division of the Roma and Travellers Team and Secretary to the ADI-ROM, gave an overview of the European Union and Council of Europe joint programmes that the Roma and Travellers Team implements: [Inclusive schools: making a difference for Roma children](#) (INSCHOOL), [Roma Women's Access to Justice](#) (JUSTROM), [Roma inclusion at local level](#) (ROMACT), and [Promoting good governance and Roma empowerment at local level](#) (ROMACTED).
24. The CDADI took note of and supported those co-operation programmes and the dissemination of their results and welcomed the successes produced within those projects that serve as pilots and lead to further national initiatives.

Item 13: Equality for Roma and Traveller women and girls

25. The CDADI exchanged views with Dr Zora POPOVA and took note of the report "Empowerment of Roma and Traveller women: A change under construction. Towards a Roadmap for Advancing Gender Equality of Roma and Traveller women in Council of Europe member States" that Dr POPOVA had drafted and presented to the CDADI.
26. Patrícia SÃO JOÃO (Portugal), Gender Equality Rapporteur of the CDADI, stressed the importance of taking into account the gender perspective throughout all work and discussions of the CDADI. the Rapporteur stressed that the pandemic continues to exacerbate inequalities of vulnerable groups and that it is, more than ever, particularly important to pay particular attention to the intersecting dimensions of discrimination that affect women and other individuals. The Rapporteur supported and congratulated the CDADI on its plans to focus on the promotion of equality for Roma and Traveller women and girls who, every day, face additional challenges in the form of discrimination as Roma and as women and who are strongly exposed to antigypsism. The Rapporteur also welcomed the proposal to develop a draft CM Recommendation on promoting equality of Roma and Traveller women and girls, which was made during the 2nd CDADI meeting.
27. Mabera KAMBERI (North Macedonia), Gender Equality Rapporteur of the ADI-ROM, informed the CDADI that North Macedonia will host the 8th International Roma Women's Conference on 15-17 September 2021 in Skopje², during which North Macedonia will present a national action plan on Roma women, which is prepared with technical support from the ADI-ROM. Furthermore, the Rapporteur highlighted the importance of involving all stakeholders in addressing Roma issues, of collecting ethnic data and of ensuring education of Roma children from early childhood education from preschool through to university to facilitate their full participation in society.

Item 14: Working methods

28. Andreas NIELSEN (Denmark), member of the CDADI Bureau, presented a draft document on working methods. On this basis, the CDADI exchanged views on its working methods and the

¹ This conference has subsequently been postponed to November 2021.

² See previous footnote.

preparation of CDADI documents. It decided to continue this discussion at a later meeting.

Item 15: Information on Terms of Reference

29. Hallvard GORSETH, Secretary to the CDADI, gave an overview of the process of the preparation and adoption of the CDADI Terms of Reference for the years 2022-2025. The draft of those Terms of Reference should be based on the outcomes of the exchange of views that the CDADI had held on its future priorities at its 2nd meeting.

Item 16: Adoption of the Abridged Report/List of Decisions and other business

30. The CDADI held a brief discussion regarding its observations on Parliamentary Assembly Recommendation 2198 (2021) on “Preserving national minorities in Europe” and adopted those observations.

31. The Chair informed the Committee that the 4th CDADI meeting will be held on 7-9 December 2021 in Strasbourg. The Chair encouraged participants to already book accommodation with an option for free cancellation, as the meeting will take place during the Christmas Market in Strasbourg. Finally, the Chair recalled that it is planned to hold the 5th CDADI meeting on 15-18 March 2022 in Rome.

32. The CDADI adopted the Abridged Report.

Appendix I
Agenda / Ordre du jour
3rd Meeting / 3^{ème} Réunion
15-17 June /juin 2021

15 June 2021

1. Opening, Agenda and Information on Elections

Working documents:
CDADI(2021)15prov1 Draft Annotated Agenda and Order of Business

2. Cooperation with civil society and criteria for granting observer status

Working documents:
CDADI(2021)20 *Cooperation with civil society and criteria for granting observer status*

3. Hate speech

Working documents:
CDADI(2021)18 Comments received on the draft Committee of Ministers Recommendation to member States on combating hate speech
ADI/MSI-DIS(2021)7 Report of the 3rd meeting of the ADI/MSI-DIS
ADI/MSI-DIS(2020)4 Draft Recommendation of the Committee of Ministers to member States on combating hate speech, version 30 April 2021
ADI/MSI-DIS(2020)1 Information paper on the drafting of the Committee of Ministers Recommendation on combating hate speech
CRI(2016)15 [ECRI General Policy Recommendation No. 15 on Combating Hate Speech](#)

4. Elections and appointments

Working documents:
CDADI(2020)1 [Terms of Reference of CDADI for 2020-2021](#)
Resolution CM/Res(2011)24 [on intergovernmental committees and](#)

15 juin 2021

1. Ouverture de la réunion, l'ordre du jour et informations sur les élections

Document de travail :
CDADI(2021)15 prov1 Projet d'ordre du jour annoté et d'ordre des travaux

2. Coopération avec la société civile et critères d'octroi du statut d'observateur

Documents de travail :
CDADI(2021)20 *Coopération avec la société civile et critères d'octroi du statut d'observateur*

3. Discours de haine

Documents de travail :
CDADI(2021)18 Propositions d'amendements au projet de Recommandation du Comité des Ministres aux Etats membres sur la lutte contre le discours de haine
ADI/MSI-DIS(2021)7 Rapport de la 3^{ème} réunion de l'ADI/MSI-DIS
ADI/MSI-DIS(2020)4 Projet de recommandation du Comité des Ministres aux Etats membres sur la lutte contre les discours de haine, version 30 avril 2021
ADI/MSI-DIS(2020)1 Document d'information sur la rédaction de la Recommandation du Comité des Ministres sur la lutte contre le discours de haine
CRI(2016)15 [Recommandation de politique générale n°15 de l'ECRI sur la lutte contre le discours de haine](#)

4. Élections et nominations

Documents de travail :
CDADI(2020)1 [Mandat du CDADI pour 2020-2021](#)
Résolution CM/Res(2011)24 [sur les comités intergouvernementaux et les organes subordonnés, leur mandat et](#)

[subordinate bodies, their terms of reference and working methods](#)

CDADI(2021)4 Secretariat memorandum on elections of the Vice-Chair of the CDADI

CDADI(2021)24 Secretariat memorandum on the election of members to the GT-ADI-INT

5. Political participation of national minority youth

Working documents:

CDADI(2021)16 Draft study on active political participation of national minority youth

6. Sexual Orientation and Gender Identity

Working documents:

CDADI (2021)10 Draft roadmap for the review of implementation of Recommendation **CM/Rec(2010)5**

Recommendation CM/Rec(2010)5 on measures to combat discrimination on grounds of sexual orientation or gender identity

CDDH(2019)24Addendum4 [Report on the implementation of Recommendation CM/Rec\(2010\)5 of the Committee of Ministers to member States on measures to combat discrimination on grounds of sexual orientation or gender identity](#)

Secretariat of ECRI, [Factsheet on LGBTI issues](#)

16 June 2021

7. Intercultural integration – Draft Model framework for an intercultural integration strategy at the national level

Working documents:

GT-ADI-INT(2021)5 Report of the 3rd GT-ADI-INT meeting

GT-ADI-INT(2021)7 Report of the 4th GT-ADI-INT meeting

CDADI (2021)6prov3 Draft Model framework for an intercultural integration strategy at the national level

[leurs méthodes de travail](#)

CDADI(2021)4 Mémoire préparé par le Secrétariat du sur les élections du/de la Vice-président€ du CDADI**CRI(2011)37**

[Recommandation de politique générale n°13 révisée de l'ECRI sur la lutte contre l'antitsiganisme et les discriminations envers les Roms](#)

5. Participation politique des jeunes des minorités nationales

Documents de travail :

CDADI(2021)16 Projet d'étude sur la participation politique active des jeunes des minorités nationales

6. Orientation sexuelle et identité de genre

Documents de travail :

CDADI (2021)10 Projet de feuille de route pour l'examen de la mise en œuvre de la recommandation **CM/Rec(2010)5**

Recommandation CM/Rec(2010)5 sur des mesures visant à combattre la discrimination fondée sur l'orientation sexuelle ou l'identité de genre

CDDH(2019)24Addendum4 [Rapport du CDDH sur la mise en œuvre de la Recommandation CM/Rec\(2010\)5 du Comité des Ministres aux Etats membres sur les mesures visant à combattre la discrimination fondée sur l'orientation sexuelle ou l'identité de genre.](#)

Secrétariat de l'ECRI, [Fiche thématique sur les questions relatives aux personnes LGBTI](#)

16 juin 2021

7. Intégration interculturelle - Projet de cadre modèle pour une stratégie d'intégration interculturelle au niveau national

Document de travail :

GT-ADI-INT(2021)5 Rapport de la 3ème réunion du GT-ADI-INT

GT-ADI-INT(2021)7 Rapport de la 4ème réunion du GT-ADI-INT

CDADI (2021)6prov3 Projet de Modèle de cadre pour une stratégie d'intégration interculturelle au niveau national

CM/Rec(2015)1 [Recommandation du Comité des Ministres aux Etats membres sur](#)

[CM/Rec\(2015\)1 Recommendation of the Committee of Ministers to member States on intercultural integration](#)

8. Intercultural integration - Draft CM Recommendation on multi-level policies and governance for intercultural integration

Working documents:
CDADI (2021)7prov3 Consolidated draft Recommendation of the Committee of Ministers to member states on multi-level policies and governance for intercultural integration

9. Exchange of views with organisations requesting observer status

Working documents:
Resolution CM/Res(2011)24 on intergovernmental committees and subordinate bodies, their terms of reference and working methods
CDADI(2021)19 Requests for Observer Status in CDADI
CDADI(2021)20 Cooperation with civil society and criteria for granting observer status

10. Requests for observer status

Working documents:
Resolution CM/Res(2011)24 on intergovernmental committees and subordinate bodies, their terms of reference and working methods
CDADI(2021)19 Requests for Observer Status in CDADI
CDADI(2021)20 Cooperation with civil society and criteria for granting observer status

11. Artificial intelligence, equality and discrimination

Working documents:
Study on "[Discrimination, artificial intelligence and algorithmic decision-making](#)" - Prof. Frederik Zuiderveen Borgesius (2018)

[l'intégration interculturelle](#)

8. Intégration interculturelle - Projet de recommandation du CM sur les politiques et la gouvernance à plusieurs niveaux pour l'intégration interculturelle

Documents de travail :
CDADI (2021)7prov3 Projet consolidé de Recommandation du Comité des Ministres aux Etats membres sur des politiques et une gouvernance multiniveaux pour l'intégration interculturelle

9. Échange de vues avec les organisations demandant le statut d'observateur

Documents de travail :
Résolution CM/Res(2011)24 concernant les comités intergouvernementaux et les organes subordonnés, leur mandat et leurs méthodes de travail
CDADI(2021)19 Demandes de statut d'observateur au CDADI
CDADI(2021)20 Coopération avec la société civile et critères d'octroi du statut d'observateur

10. Demandes de statut d'observateur

Documents de travail:
Résolution CM/Res(2011)24 concernant les comités intergouvernementaux et les organes subordonnés, leur mandat et leurs méthodes de travail
CDADI(2021)19 Demandes de statut d'observateur au CDADI
CDADI(2021)20 Coopération avec la société civile et critères d'octroi du statut d'observateur

11. Intelligence artificielle, égalité et discrimination

Documents de travail :
Étude sur "[Discrimination, intelligence artificielle décisions algorithmique](#)" - Prof. Frederik Zuiderveen Borgesius (2018)
Rapport Equinet "[Regulating for an Equal AI : A New Role for Equality Bodies](#)" (2020)

[Equinet Report “Regulating for an Equal AI: A New Role for Equality Bodies”](#) (2020)
CAHAI(2020)23 [Feasibility study on a legal framework on AI design, development and application based on Council of Europe's standards](#) adopted by the CAHAI on 17 December 2020

17 June 2021

12. Roma and Travellers

Working documents:
ADI-ROM(2021)11-Bil final Abridged Report 3rd mtg - 16-17 March 2021
CDADI (2021)22 Presentation of cooperation programmes for Roma and Travellers

13. Equality for Roma and Traveller women and girls

Working documents:
IRWC(2021)1 Empowerment of Roma and Traveller women: A change under construction. Towards a Roadmap for Advancing Gender Equality of Roma and Traveller women in Council of Europe member States – prepared by Dr Zora Popova

14. Working methods

Working documents:
CDADI(2021)21 CDADI working methods

15. Information on Terms of Reference

Working documents:
CDADI(2020)1 [Terms of Reference of CDADI for 2020-2021](#)
CDADI (2021)12 Full Report of the 2nd CDADI Plenary meeting

16. Adoption of the Abridged Report/List of Decisions and other business

Working documents:
CDADI(2021)25 *Abridged Report/List of Decisions of the 3rd CDADI Plenary meeting*

CAHAI(2020)23 Etude de faisabilité relative à un cadre juridique pour la création, le développement et l'application de l'IA sur la base des normes du Conseil de l'Europe, adoptée par le CAHAI le 17 décembre 2020

17 juin 2021

12. Roms et gens du voyage

Documents de travail :
ADI-ROM(2021)11-Bil final Rapport abrégé 3e mtg - 16-17 mars 2021
CDADI (2021)22 Présentation des programmes de coopération pour les Roms et les Gens du voyage

13. Égalité pour les femmes et les filles roms et les femmes et filles du voyage

Documents de travail :
IRWC(2021)1 L'autonomisation des femmes roms et des femmes du voyage : Un changement en construction. Vers une feuille de route pour faire progresser l'égalité de genre des femmes roms et des femmes du voyage dans les Etats membres du Conseil de l'Europe - préparé par Dr Zora Popova

14. Méthodes de travail

Documents de travail :
CDADI(2021)21 Méthodes de travail CDADI

15. Informations sur le mandat

Documents de travail :
CDADI(2020)1 [Mandat du CDADI pour 2020-2021](#)
CDADI (2021)12 Rapport complet de la 2ème réunion plénière du CDADI

16. Adoption du rapport abrégé/liste des décisions et autres questions

Documents de travail :
CDADI(2021)25 Rapport abrégé/Liste des décisions de la 3ème réunion plénière du CDADI

Appendix II
List of Participants / Liste des participants
3rd Plenary Meeting / 3ème Réunion plénière
15-17 June / juin 2021

MEMBERS / MEMBRES

ALBANIA/ALBANIE**Brunilda MINAROLLI**

Head of Human Rights and Reporting Sector, Directorate of International Organizations, Ministry for Europe and Foreign Affairs, Tirana

ANDORRA/ANDORRE

excused

ARMENIA/ARMÉNIE**Hasmik SIMONYAN**

Head of Division on International Cooperation on Human Rights, Department of Human Rights and Humanitarian Issues, Ministry of Foreign Affairs of Armenia, Yerevan

AUSTRIA/AUTRICHE

excused

AZERBAIJAN/AZERBAÏDJAN**Etibar NAJAFOV**

Senior Adviser, Department of Humanitarian policy, Diaspora, Multiculturalism and Religious issues, Presidential Administration of the Republic of Azerbaijan, Baku

BELGIUM/BELGIQUE**Tine CLAUS**

Team Lead, Equal Opportunities Department, FPS Justice, Brussels

Tom De BRUYN

Policy officer, Government of Flanders, Agency for Home Affairs, Department Equal Opportunities, Integration and Civic Integration, Brussel

BOSNIA AND HERZEGOVINA/BOSNIE-HERZÉGOVINE**Saliha ĐUDERIJA**

Assistant Minister, Ministry for Human Rights and Refugees of Bosnia and Herzegovina, Sarajevo

BULGARIA/BULGARIE**Rositsa IVANOVA**

Secretary and Senior Project Officer, Secretariat of the National Council for Cooperation on Ethnic and Integration Issues, Council of Ministers, Sofia

CROATIA/CROATIE**Alen TAHIRI**

Director, Government Office for Human Rights and Rights of National Minorities, Zagreb

Nikolina PATALEN

Advisor, Government Office for Human Rights and Rights of National Minorities, Zagreb

CYPRUS/CHYPRE

excused

CZECH REPUBLIC/REPUBLIQUE TCHEQUE

Jakub MACHAČKA

Head of Unit, Secretariat of the Government Council for Human Rights, Department of Human Rights and Protection of Minorities, Office of the Government of the Czech Republic, Prague

DENMARK/DANEMARK

Andreas NIELSEN

Head of section, Department of Gender Equality, Ministry of Employment, Copenhagen

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Kerli TIIK

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excused

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excused

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Appendix III

Statement of the Russian Federation regarding the adoption of the Model Framework for an Intercultural Integration Strategy at the National Level

Intercultural integration is a serious challenge faced by European societies. The failure of the policy of multiculturalism, compounded by the migration crisis in Europe, has left a wide gap that needs to be filled a new approach by learning from the mistakes of the past and taking into account all relevant factors.

The work on the Draft Model Framework has been difficult and thorny. The Committee of Ministers' Recommendation, which served as its starting point, is a flawed document that was not fully supported by all Member States at its adoption. The initial draft of the Model Framework was, although very expansive, suffering from an acute disbalance, promoting a very narrow view of intercultural integration that focused almost exclusively on the rights of so-called "newcomers" while allowing no space for alternative viewpoints.

The Russian Federation attempted in good faith to alleviate these issues and share its own experience as Europe's largest multi-ethnic society. Through intensive debates we have managed to achieve a number of improvements to the text.

First and foremost, it is now reflected that when developing measures for social, economic, and cultural integration of migrants to their new country of residence, some states take into account the needs of socio-economic and demographic development, increasing the quality of life of their populations, ensuring security, minimising unemployment for all members of the population, maintaining inter-ethnic and inter-religious peace promoting and preserving the cultures, languages and heritage of European societies. Hopefully, this will serve as an inspiration for all Council of Europe member states.

The concept of adaptation has also been included, which is a necessary element of intercultural integration. It is unarguable that migrants have not only rights, but also responsibilities in relation to their new country of residence. According to the Council of Europe White Paper on Intercultural Dialogue (2008) "[i]mmigrants should, as everybody else, abide by the laws and respect the basic values of European societies and their cultural heritage".

Another important element is the indication that the Model Framework is not intended to address or affect the legal status of migrants residing on a territory of a member state, or the conditions for legal entry on the territory, or any other national legal provision concerning the management of migration and border control. In practical terms, it is necessary to distinguish between legal and illegal migrants, and there has to be no confusion with regard to State obligations in this area. It is the sovereign prerogative of States to decide upon admission of foreign nationals into their territories, and to confer the rights of citizenship. Narrow and specific international norms, such as those of the 1951 Convention on the Status of Refugees, are clearly delineated and leave no room for interpretation.

An indication was added that intercultural integration also aims to prevent the spread of all

forms of extremist ideologies and radicalisation that can lead to violence. This is particularly important given the correlation between mass migration and the surge of terrorism, extremism and organised crime in Europe. It is the duty of member states to counter these threats, including by efficient integration policies.

We welcome the deletion of overly politicized language that supported certain partisan positions and sharply criticized other political opinions, in contravention with the neutral stance of the Council of Europe as an international organisation based on the principles of equal representation and objectivity.

We welcome the removal of the reference to ECRI GPR 16 with its concept of “firewalls” that is adverse to implementing well-managed migration policies, protecting human rights and the rule of law, including the rights of migrants.

Regretfully, there remain a number of controversial elements in the framework, such as the over-emphasis on the value of diversity, the reluctance to tackle more concretely the issues of security related to integration policies, the apparent use of “hate speech” as a pretext for stifling criticism of migration policies. Our numerous amendments to address these and other issues were, unfortunately, rejected.

Nevertheless, we sincerely hope that the new intercultural integration approach will not become “Multiculturalism 2.0”. It is upon this credit of trust, this benefit of the doubt, and in recognition of the progress made during the negotiations, that we are prepared not to object against the adoption of this document. At the same time, we note that discussions on the Draft Recommendation of the Committee of Ministers on intercultural integration will continue, and hopefully will allow to further improve the Council of Europe’s stance on intercultural integration.

We request to attach this statement to the report of this meeting.

Appendix IV
Dates and Place of the next meetings/ Dates et lieu des prochaines réunions
3rd Plenary Meeting / 3^{ème} Réunion plénière
15-17 June / juin 2021

List of upcoming meetings of the CDADI sub-committees and Working groups

Date	Name
28-30/09/21 Valencia	Working Group on Intercultural Integration (GT-ADI-INT)
4-5/10/21 Strasbourg	2 nd CDADI Bureau meeting
6-7/10/21	Committee of Experts on Combating Hate Speech (ADI/MSI-DIS)
27-28/10/21 Budapest	Committee of Experts on Roma and Traveller Issues (ADI-ROM)
7-9/12/21 Strasbourg	4 th CDADI meeting
15-18/03/22 Rome	5 th CDADI meeting

Liste des prochaines réunions des sous-comités et groupes de travail du CDADI

Date	Name
28-30/09/21 Valencia	Groupe de travail sur l'intégration interculturelle (GT-ADI-INT)
4-5/10/21 Strasbourg	2 ^{ème} Bureau de CDADI
6-7/10/21	Comité d'experts sur la lutte contre le discours de haine (ADI/MSI-DIS)
27-28/10/21 Budapest	Comité d'experts sur les questions relatives aux Roms et aux Gens du voyage (ADI-ROM)
7-9/12/21 Strasbourg	4 ^{ème} réunion du CDADI
15-18/03/22 Rome	5 ^{ème} réunion du CDADI