



Strasbourg, 24 June 2025

CAI(2025)2

# **COMMITTEE ON ARTIFICIAL INTELLIGENCE (CAI)**

## **13<sup>th</sup> Plenary Meeting**

**Palais, Room 1**

**Strasbourg**

**14 - 15 May 2025**

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## **MEETING REPORT**

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Prepared by the Secretariat

## **I. Introduction**

1. The Council of Europe's Committee on Artificial Intelligence (hereinafter referred to as "the CAI" or "the Committee") held its 13th Plenary meeting in Strasbourg, from 14 to 15 May 2025, in conformity with its terms of reference adopted by the Committee of Ministers.

## **II. List of items discussed at the meeting and decisions taken by the CAI**

### **Agenda item 1. Opening of the meeting**

2. The Chair, Mr. Mario HERNÁNDEZ RAMOS (Spain), opened the meeting and welcomed the Members, Participants and Observers.
3. Mr Matthias KLOTH, the new Head of the Department of Digital Governance and Sport, introduced himself and informed the Committee of several staff changes, including new appointments to the roles of Secretary and Assistant to the Committee.
4. The Committee took note of the participation of Ghana and Cameroon as new Observers, following decisions by the Committee of Ministers on 30 April 2025 (CM/Del/Dec(2025)1527/10.4) and 19 November 2024 (CM/Del/Dec(2024)1512/10.1b), respectively.

### **Agenda item 2. Adoption of the Agenda and Order of Business**

5. The Committee adopted the agenda and order of business without amendments.

### **Agenda item 3. Adoption of the Meeting Report of the 12th Plenary meeting**

6. The Committee adopted the report of its 12th Plenary meeting without modifications.

### **Agenda item 4. The Framework Convention on Artificial Intelligence and Human Rights, Democracy and the Rule of Law – State of Play**

7. During an exchange on the status of signatures and prospects for ratification of the Framework Convention on Artificial Intelligence and Human Rights, Democracy and the Rule of Law, the Delegations of the European Union and Canada informed the Committee that internal procedures were ongoing. Both Delegations referred to steps already undertaken at national level and confirmed their support for the Convention's early entry into force.

8. The Delegations of Mexico and the United Kingdom took the floor and mentioned ongoing inter-ministerial consultations and efforts to align with broader domestic policy frameworks, with the need to protect human rights. Andorra and Israel noted that internal discussions were underway.
9. The Delegation of Ukraine reported that the signature of the Framework Convention was imminent [N.B. the signature took place on 15 May 2025]. The Secretariat reiterated its readiness to support Delegations in their efforts towards signature and ratification.

#### **Agenda item 5. Developments and activities in the field of Artificial Intelligence**

10. The Committee held an exchange on recent national and institutional AI developments. Delegations shared updates, including:
  - United Kingdom: Launch of the AI Opportunities Action Plan; public sector AI adoption strategies;
  - Canada: G7 Presidency priorities, international cooperation, public sector implementation;
  - Spain: Establishment of a national AI supervisory agency, AI sandbox, inclusive language models;
  - Ukraine: Development of a white paper, national sandbox, and a Ukrainian large language model;
  - Malta: Realignment of AI strategy, digital education initiatives;
  - Croatia: Integration of AI into school curricula, development of a virtual teaching assistant;
  - Serbia: Update of its national AI strategy; participation in global forums, including co-chairing the Global Partnership on AI.
  - European Union: Implementation of the AI Act and the AI Continent Action Plan.
  - Other Delegations (Azerbaijan, Georgia, Andorra, Mexico, Israel, Slovakia) shared updates on strategy development, governance structures, and international cooperation.
11. The Committee heard a presentation by the Chair, Bureau members and the Secretariat on their recent participation in various international AI-related events and discussions. These included, in particular, the Council of Europe's AI Action Summit side-event in Paris (February 2025), a side event of the Parliamentary Assembly of the Council of Europe on AI governance (March 2025), a webinar organised by the European Network of National Human Rights Institutions (March 2025), and bilateral meetings with delegations from Latin America and North Africa.

12. The Committee exchanged views with the Right Honorable Neema Lugangira, Chair of the African Parliamentary Network on Internet Governance (APNIG). The Chair of the Committee welcomed the opportunity to engage with APNIG and expressed appreciation for the perspectives shared on the role of parliamentarians in AI governance. The Right Honourable Neema Lugangira outlined the APNIG's key priorities for future cooperation, including the need for capacity-building initiatives, the proposal for APNIG to obtain observer status in the CAI, and global efforts to develop minimum standards for AI governance.
13. The Secretariat presented the Council of Europe's forthcoming capacity-building initiatives on the risk and impact assessment of artificial intelligence systems from the perspective of human rights, democracy and the rule of law. These initiatives form part of the HUDERIA Process, established to ensure that the HUDERIA Methodology remains a practical and evolving tool for AI governance.
14. The HUDERIA Academy, to be held from 16 to 18 June 2025 in Strasbourg with the support of the Alan Turing Institute, will offer targeted training to national and international stakeholders on implementing the HUDERIA Methodology. The HUDERIA Platform, scheduled for 19-20 June 2025, will provide a dedicated space for dialogue with private sector actors, particularly small and medium-sized developers, on the usability and practical relevance of the Methodology. The outcomes of both events will be reported at the next plenary meeting.

**Agenda item 6. Examination of the Draft Model for the Risk and Impact Assessment of Artificial Intelligence Systems from the point of view of Human Rights, Democracy and the Rule of Law (HUDERIA Model)**

15. The Committee examined **COBRA Resources E** of the draft Model for the Risk and Impact Assessment of Artificial Intelligence Systems (HUDERIA Model). The Secretariat provided an overview of the structure and purpose of **COBRA Resources E**, recalling the broader context of the HUDERIA Model and its relation to the Framework Convention.
16. With regards to the content of **COBRA Resources E**, delegations welcomed the revised draft and provided general comments, including:
  - the articulation between the identification of risk categories and the mapping of rights;
  - the need to ensure internal consistency with other parts of the HUDERIA Model;

- multiple suggestions throughout the text to streamline it and improve clarity;
  - observations and comments on the terminology used and the need for harmonization throughout the text;
  - various proposals to enhance the usability and overall structure.
17. The Committee instructed the Secretariat to prepare revised proposal on the basis of the comments and suggestions expressed during the discussion.

**Agenda item 7. Preliminary exchange on HUDERIA Model parts to be examined at the 14th Plenary meeting of the CAI (COBRA Resources A, B and C)**

18. The Committee held a preliminary exchange of views on **COBRA Resources A, B and C** of the draft HUDERIA Model. Delegations were invited to share initial reactions and comments in preparation for the structured examination to take place at the next plenary meeting.
19. The delegation of the European Union took the floor to express appreciation for the work done and emphasised the need to focus these resources strictly on risk assessment, avoiding overlap with mitigation or other governance stages. The delegation also underlined the importance of streamlining and clarifying questions, improving usability for non-expert users, and ensuring internal consistency across the resources and with the overall HUDERIA Methodology.
20. The Secretariat informed the Committee of the plan to organise an online workshop ahead of the 14th Plenary meeting, with the support of the Alan Turing Institute. The objective is to develop more streamlined proposals for **COBRA Resources A, B and C**, in line with the broader HUDERIA Methodology and also taking advantage of the discussions taking place at the HUDERIA Platform at the end of June. The proposal was accepted by the Committee. A revised draft resulting from the workshop will be prepared and submitted for further discussion at the next plenary meeting. The Delegations of Andorra, Argentina, Canada, Estonia, Italy, Israel, Japan, Mexico, Serbia, Spain, Türkiye, Ukraine, United Kingdom, USA, European Union, as well as ISO, WFM and CINGO expressed interest in participating in the workshop.

**Agenda item 8. Exchange with Mrs Käthlin SANDER, Chair of the Committee of Experts on Artificial Intelligence, Equality and Discrimination (GEC/ADI-AI)**

21. The Committee held an exchange of views with Mrs Käthlin SANDER, Chair of the Committee of Experts on Artificial Intelligence, Equality and Discrimination (GEC/ADI-AI). Mrs Sander presented the work of GEC/ADI-AI on the draft Recommendation on the impact of artificial intelligence systems on equality, including gender equality and non-discrimination.
22. She provided an overview of the scope and objectives of the draft Recommendation and highlighted the importance of ensuring consistency with the Framework Convention. The Committee welcomed the presentation and took note of the information shared.

**Agenda item 9. Exchange with the Secretariat of the Committee of Convention 108 (T-PD)**

23. The Committee took note that the exchange with the Secretariat of the Committee of Convention 108 (T-PD) was postponed to a future meeting.

**Agenda item 10. Exchange with the Secretariat of the Steering Committee for Human Rights in the fields of Biomedicine and Health (CDBIO)**

24. The Committee held an exchange of views with the Secretariat of the Steering Committee for Human Rights in the fields of Biomedicine and Health (CDBIO). The Secretariat presented ongoing work on a draft report concerning the use of artificial intelligence in healthcare. The presentation also focused on the impact of artificial intelligence systems on the doctor-patient relationship. The Committee took note of the information shared about the Conference on AI healthcare and human rights “Supporting patients, enabling doctors, safeguarding the therapeutic relationship” (Helsinki, 21<sup>st</sup> May 2025)

**Agenda item 11. Date and place of the next meetings**

25. The Committee decided to hold its 14th Plenary meeting on 5–6 November 2025 in Strasbourg. In this respect, the Committee instructed the Secretariat to explore the possibility of adding an additional working day on 4 November 2025 in order to advance progress on the finalisation of the HUDERIA Model.

**Agenda item 12. Any other business**

26. The Committee took note of the invitation extended by the Georgian Delegation to attend an international conference on artificial intelligence to be held in Tbilisi in autumn 2025. The Committee also took note of the invitation by ISO/IEC to participate in a high-level conference on AI standardisation, to be held in December 2025, with further details to be communicated in due course.

**Agenda item 13. Adoption of the List of Decisions, and close of the meeting**

27. The Committee adopted the List of Decisions and the Chair closed the meeting.