

CG(2025)49-OJ 20 June 2025

49th Session of the Congress

Strasbourg, Palais de l'Europe 28-30 October 2025

PRELIMINARY DRAFT AGENDA PUBLIC MEETING

Four decades of promoting local self-government in Europe: the European Charter at 40

Simultaneous interpretation will be provided in the two official languages of the Council of Europe (English and French) and in German and Italian except where otherwise indicated.

Information on the provision of additional languages available for sittings (valid on the date shown above) is indicated throughout this agenda and on the timetable of meetings [CG(2025)49-01].

Key:

EN English

FR French

DE German

IT Italian

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Monday 27 October 2025		
Bureaux meetings [EN/FR/DE]		
9.30-10.15, Room 6	Bureau of the Chamber of Regions	
9.30-10.15, Room 8	Bureau of the Chamber of Local Authorities	
10.30-12.15 and 14.00-15.30, Room 10	Bureau of the Congress	
Seminar for new Congress members - 13.00-14.00		
Room 6	Information meeting open to all Congress members, national delegation secretaries and advisors [EN/FR/DE/IT/TR]	
Political group meetings - 15.45-17.45		
Room 1	European People's Party Group in the Congress (EPP/CCE) [EN/FR/DE/IT/TR]	
Room 8	Group of Socialists, Greens and Progressive Democrats (SOC/G/PD) [EN/FR/DE/IT/TR]	
Room 6	Independent and Liberal Democrat Group (ILDG) [EN/FR/DE/IT/TR]	
Room 10	European Conservatives and Reformists Group (ECR) [EN/DE/IT/TR]	
Secretaries of national delegations meeting - 15.40-16.20		
Room 11	Information meeting	

Tuesday 28 October 2025 - Committee meetings [EN/FR/DE/IT/]	
Monitoring Committee 8.30-10.00, Room 1	
Social Inclusion Committee	8.30-10.00, Room 8
Governance Committee	8.30-10.00, Room 10

Tues	day 28 October 2025
Plena	ary sitting [EN/FR/DE/IT/]
10.15	5-12.30, Hemicycle
* Dead	line for tabling amendments: Tuesday 21 October 2025, 10.00
10.15	Opening of the 49th Session of the Congress by the President Marc COOLS
10.25	Test vote – reminder of the voting system and the request to speak procedure in the hemicycle
10.30	Verification of new members' credentials [CG(2025)49-04]
	Presentation by the co-rapporteurs: Andrew BOFF, United Kingdom (R, ECR) and Martine DIESCHBURG-NICKELS, Luxembourg (L, ILDG)
	Debate and vote on the draft resolution [CG(2025)49-02]*
10.45	Adoption of the agenda of the 49th Session [CG(2025)49-OJ]
	Adoption of the minutes of the last sitting of the 48th Session (27 March 2025) [CG(2025)48-PV-03]
	Adoption of the composition of Congress committees [CG(2025)49-03]
10.50	Statement by Alain BERSET, Secretary General of the Council of Europe
	Questions
11.40	Statement by Aoife NOLAN, President of the European Committee of Social Rights (tbc)
	Debate
12.30	Suspension of the sitting
12.30	EVENT: (tbc)

Tuesday 28 October 2025 Plenary sitting [ENFR/DE/IT/] 14.00-19.00 Hemicycle

* Deadline for tabling amendments: Tuesday 21 October 2025, 10.00

14.00	Russian Federation's war of aggression against Ukraine **	
	Statements by guest speakers (tbc)	
	Ukraine declaration Presentation by the co-rapporteurs: Martine DIESCHBURG-NICKELS, Luxembourg (L, ILDG) and Gunn-Marit HELGESEN, Norway (R, EPP/CCE)	
	Debate and vote on the draft declaration: [CG(2025)49-xx]*	2
15.30	Freedom of Assembly	
	Statements by:	
	Gina ROMERO, UN Special Rapporteur on freedom of peaceful assembly and of association (tbc)	
	Federico BORELLO, Executive Director ad interim, Human Rights Watch (tbc)	
	Gergely KARÁCSONY, Mayor of Budapest, Hungary (tbc)	
	Debate	
17.00	Monitoring of the application of the European Charter of Local Self-Government in Poland	
	Presentation by the co-rapporteurs: Anders KNAPE, Sweden (L, PPE/CCE) and Andrew BOFF, United Kingdom (R, ECR)	.=
	Debate and vote on the draft recommendation [CG(202549-x]*	4
	Statement by Tomasz SIEMONIAK, Minister of the Interior and Administration, Poland (tbc) Questions	
17.45	An additional protocol to the European Charter of Local Self-Government on the environment	
	Presentation by the rapporteur: Meropi-Spyridoula YDRAIOU, Greece (L, EPP/CCE)	<i>.</i> 2
	Debate and vote on the draft recommendation [CG(2025)49-xx]*	- E
18.30	Observation of county and municipal elections in Finland (13 April 2025)	
	Presentation by the co-rapporteurs: Gobnait NI MHUIMNEACAIN, Ireland (L, ILDG) and Kristoffer TAMSONS, Sweden (R, EPP/CCE)	
	Debate and vote on the draft recommendation [CG(2025)49-xx]*	42
19.00	Close of the sitting	
19.00	EVENT: (tbc)	
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Wednesday 29 October 2025 Chamber of Local Authorities [ENFR/DE/IT]

9.00-12.30, Hemicycle

* Deadline for tabling amendments: Wednesday 22 October 2025, 10.00

9.00	Opening of the session of the Chamber by the President Bernd VÖHRINGER
9.05	Adoption of the draft agenda of the Chamber [CG(2025)49-OJ]
9.10	Communication of the President of the Chamber [CPL(2025)49-01]
9.25	Monitoring of the application of the European Charter of Local Self-Government in Slovenia
0.20	Presentation by the co-rapporteurs: Ulla SANTTI, Finland (L, SOC/G/PD) and Konstantinos KOUKAS, Greece (L, EPP/CCE)
	Debate and vote on the draft recommendation [CPL(2025)49-xx]*
	Statement by a representative of the Government of Slovenia (tbc) Questions
10.00	Addressing the housing crisis in European cities and regions through social housing innovations Presentation by the co-rapporteurs: Doris KAMPUS, Austria (R, SOC/G/PD) and James MOLONEY, Ireland (L, ILDG)
	Debate and vote on the draft resolution and on the draft recommendation [CPL(2025)49-xx]*
11.00	Thematic debate
	Statements by:
	- Guest speaker (tbc)
	- Congress youth delegate (tbc)
	Debate
12.29	Adoption of the abridged report of the session of the Chamber [CPL(2025)49-DEC]
12.30	Close of the session of the chamber by the President
12.30	EVENT:
12.00	

Meeting between the youth delegates and Congress members – 13.00-14.00	
Fer à Cheval bistrot (near the	Open to youth delegates, Congress members, secretaries of delegation and advisers
Restaurant Bleu)	Finger sandwiches and refreshments provided

Wednesday 29 October 2025

Chamber of Regions [EN/FR/DE/IT]

9.00-12.30, Room 1

* Deadline for tabling amendments: Wednesday 22 October 2025, 10.00

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9.00	Opening of the session of the Chamber by the President Cecilia DALMAN EEK, Sweden (SOC/G/PD)
9.05	Adoption of the agenda of the Chamber [CG(2025)49-OJ]
9.10	Election of the 7th Vice-President of the Chamber of Regions [deadline for candidatures: 7.00 Wednesday 29 October 2025]
	Presentation of the candidate(s) (3 minutes each)
	Vote
	Result of the election
9.20	Communication of the President of the Chamber [CPR(2025)49-01]
9.30	History teaching at regional level
	Presentation by the rapporteur: Peter DRENTH, Netherlands (R, PPE/CCE)
	Debate and vote on the draft resolution and the draft recommendation [CPR(2025)49-xx]*
	Espais and vote on the draft resolution and the draft resolution for N(2020) to XX
	Observation of State Elections in Hamburg, Germany (2 March 2025)
	Presentation by the co-rapporteurs: David ERAY, Switzerland (R, EPP/CCE) and Günes PEHLIVAN, Türkiye (R, SOC/G/PD)
	Debate and vote on the draft recommendation [CPR(2025)49-xx]*
	Thematic debate: Building regional democratic resilience in times of crisis
	Thematic debate: Relationship between regional and local authorities
12.29	Adoption of the abridged report of the session of the Chamber [CPR(2025)49-DEC]
12.30	Close of the session of the chamber by the President
12.30	EVENT:
12.50	

Meeting between the youth delegates and Congress members – 13.00-14.00	
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Wednesday 29 October 2025

Plenary sitting [EN/FR/DE/IT]

14.00-19.00, Hemicycle

* Dead	dline for tabling amendments: Wednesday 22 October 2025, 10.00
14.00	Adoption of the minutes of the sitting of the Congress on 28 October 2025 [CG(2025)49-PV-01am] [CG(2025)49-PV-01pm]
14.02	Adoption of texts approved by the Chamber of Local Authorities [CG(2025)49-06]
14.05	Maltese Presidency of the Committee of Ministers of the Council of Europe (14 May 2025-November 2025)
	Statement by Ian BORG, Deputy Prime Minister and Minister for Foreign Affairs and Tourism, Malta
	OR Alicen ZERAEA CIVELLI, Parliamentaru Secretaru far Lecal Covernment, Melte
	Alison ZERAFA CIVELLI, Parliamentary Secretary for Local Government, Malta on behalf of the Presidency of the Committee of Ministers (tbc)
	Oral reply to written questions [CG(2025)49-15]
	Deadline for tabling written questions: Monday 27 October 2025, 16.00
14.50	Statement by Olaf McKAY, Mayor of Valletta, Malta (tbc)
	Debate
15.20	Draft Congress Strategy on the Rule of Law at Local and Regional Levels (2025-2028)
	Presentation by the rapporteur: Stewart DICKSON, United Kingdom (R, ILDG)
	Debate and vote on the draft resolution [CG(2025)49-xx]*
15.50	Preparing cities and regions for security crises (working title)
	Statements by:
	Daniel SAZONOV, Mayor of Helsinki, Finland
	Vitali KLITSCHKO, Mayor of Kyiv, Ukraine (tbc)
	Teija TIILIKAINEN, Director of the European Centre of Excellence for Countering Hybrid Threats (Hybrid CoE) (tbc)
	Debate
17.00	Youth engagement Statement by Veronique BERTHOLLE, France (L, SOC/G/PD), Congress thematic spokesperson on Youth
	Revision of the European Charter on the Participation of Young People in Local and Regional Life Presentation by the co-rapporteurs: Aida KARIMLI, Sweden (R, ILDG) and Roberto PELLA, Italy (L, PPE/CCE)
	Statement by Keith AZZOPARDI TANTI, Parliamentary Secretary for youth, research and innovation, Malta (tbc)
	Debate and vote on the draft resolution and draft recommendation [CG(2025)49-xx]*
	Congress Rejuvenating Politics Initiative: presentation of the grass roots projects by the 2025 youth delegates [CG(2025)49-19]
19.00	Close of the sitting

Thursday 30 October 2025

Meeting of the Bureau of the Congress

8.30-9.45, Room 10 [ENFR/DE]

Thursday 30 October 2025

Plenary sitting [EN/FR/DE/IT]

10.00-13.00, Hemicycle

* Deadline for tabling amendments: Thursday 23 October 2025, 10.00

10.00	Adoption of the minutes of the sessions of the chambers and of the sitting of the Congress on 29 October 2025 [CPL(2025)49-PV] [CPR(2025)49-PV] and [CG(2025)49-PV-02]
10.05	Monitoring of the application of the European Charter of Local Self-Government in the Republic of Moldova
	Presentation by the co-rapporteurs: Gudrun Mosler-Törnström, Austria (L, SOC/G/PD) and Urs JANETT, Switzerland (R, ILDG)
	Debate and vote on the draft recommendation [CG(2025)49-xx]*
	Statement by Artur MIJA, Secretary General of the State Chancellery of the Government of the Republic of Moldova (tbc)
	Questions
10.50	Urgent debate (tbc)
11.50	Monitoring of the application of the European Charter of Local Self-Government in Greece
	Presentation by the co-rapporteurs: Tanja JOONA, Finland (L, ILDG) and David ERAY, Switzerland (R, EPP/CCE)
	Debate and vote on the draft recommendation [CG(2025)49-xx]*
	Statement by Theodoros LIVANIOS, Minister of the Interior, Greece (tbc)
	Questions
12.35	Reform of the European Local Democracy Week
	Presentation by the rapporteur: Konstantinos KOUKAS, Greece (L, EPP/CCE)
	Debate and vote on the draft resolution [CG(2025)49-x]
12.59	Adoption of the abridged report of the 49th Session [CG(2025)49-DEC]
13.00	Close of the 49th Session by the President of the Congress

MEMBERS' ATTENTION IS DRAWN TO:

- Electronic voting: votes in the plenary sittings will be held using the electronic voting system for all representatives or duly designated substitutes who registered for the session before 10 October 2025.
- Participants are reminded that access to the hemicycle is strictly limited to holders of badges which indicate the specific hemicycle symbol.
- The conditions and deadlines for tabling amendments (congress.session@coe.int): at the latest at 10.00, 7 days before the day when the texts to which they refer are to be discussed. Amendments must be signed by 5 delegates from at least two delegations for texts debated in plenary sittings or by five delegates from at least two national delegations sitting in a chamber for texts debated in that chamber.
- Registration of speakers: the registration of speakers for the debates should be done directly in Congress Connect.
- Finance Office: Office 1140
- Table office for any other question: Offices 1155
- SPEAKING TIMES APPLIED IN THE DEBATES -Rule 30 paragraphs 6 and 7 of the Rules and Procedures of the Congress
- 6. Speaking time for delegates is limited as follows:
 - a. Single rapporteurs presenting reports: ten minutes;
 - b. Co-rapporteurs presenting reports: six minutes each;
 - c. Single rapporteurs replying to debates: five minutes;
 - d. Co-rapporteurs replying to debates: three minutes each;
 - e. Chairs of committees replying to debates (at their request): three minutes;
 - f. Other speakers (except on personal statements; on setting the agenda; on any procedural question or on amendments): three minutes;
 - g. Speakers on personal statements; on setting the agenda; on any procedural question or on amendments or sub-amendments: one minute.
- 7. When sufficient time is not available for all speakers to be heard for the times provided under Rule 30.6, the President may decide that speaking time will be reduced or that not all those who have entered their name in the register may speak.