

Implementation of anti-doping policies in 2023 - Russian Federation

Implementation of anti-doping policies in 2023 - Questionnaire 0.1

Objective :

In order to comply with the requirements of Article 9 of the Anti-Doping Convention, States Parties are invited to submit information to the Council of Europe through an annual online anti-doping policy questionnaire for the year 2023.

Instruction :

For general instructions, please select the documentation links at the top of the page.

For specific instructions, please note that each question has additional support tools - previous answers and specific information related to that question.

If you encounter any problems that prevent you from completing the questionnaire, please email us at sport.t-do@coe.int. Please complete, save and submit your country's 2023 data by 1 June 2024.

Questions :

1. Number of athletes



Please estimate the number of athletes in the following categories within your country:

international-level athletes

Min numeric value allowed : 0

[]

[X] Data not available

national-level athletes

Min numeric value allowed : 0

[]

[X] Data not available

recreational level athletes

Min numeric value allowed : 0

[]

[X] Data not available

athletes at the last Summer Olympic games

Min numeric value allowed : 0

[333]

[] Data not available

athletes at the last Winter Olympic games

Min numeric value allowed : 0

[213]

[] Data not available

athletes at the last Summer Paralympic games

Min numeric value allowed : 0

[]

[X] Data not available

athletes at the last Winter Paralympic games

Min numeric value allowed : 0

[]

[X] Data not available

athletes in your NADO's Registered Testing Pool (RTP)

[648]

[] Data not available

2. Doping definition



What is the definition of "doping in sport" used in your country?

[] Council of Europe Anti-Doping Convention

[] UNESCO International Convention against doping in sport

[X] World Anti-Doping Code

[X] Other, please specify (e.g. national law):Federal law 329

3. Doping list



Which list of banned pharmacological classes of doping agents and doping methods (i.e. Prohibited List) is implemented in your country?

[X] Prohibited List, as adopted by the Executive Committee of WADA

[] List of banned pharmacological classes of doping agents and doping methods, as adopted by the Monitoring Group (T-DO)

[] Prohibited List, as adopted by the Conference of Parties of the International Convention against Doping in Sport (UNESCO)

[] Other, please specify :

4. Additional doping lists



For the purposes of restricting availability of doping substances, are there other lists than those defined in the question 3?

(X) Yes, please specify: 1.The order of the Government of the Russian Federation dated March 28, 2017 N 339 "List of substance and (or) methods prohibited for use in sports for the purposes of articles 230.1 and 230.2 of the Criminal code of the Russian Federation" (as revised on 23 August 2021); 2.The order of the Government of the Russian Federation dated December 29, 2007 N 964 "About the approval of lists of strong and poisonous substances for the purposes of article 234 and other articles of the Criminal code of the Russian Federation, and also the large size of strong substances for the purposes of article 234 of the Criminal code of the Russian Federation (as revised on 18 September 2020); 3.Order of the Government of the Russian Federation of 30.06.1998 N 681 "About the approval of the list of drugs, psychotropic substances and their precursors which are subject to control in the Russian Federation" (as revised on 24 January 2022)

() No

5. Anti-doping laws



Does your country have an anti-doping legislation?

☐ Anti-doping law (other than ratification of the Convention).

☒ Other types of national or regional norms including article(s) in a "Sports law" or Decree, please specify: 1. FEDERAL LAW "ON PHYSICAL CULTURE AND SPORT IN THE RUSSIAN FEDERATION" from December 4, 2007 329-FZ; 2. Administrative Code of Russian Federation; 3. Criminal Code of Russian Federation; 4. Labour Code of Russian Federation (The Codes include special Articles and Chapters); 5. All-Russian Anti-doping Rules

☐ No

6. National Anti-Doping Organisation (NADO)

What is the legal status of your national anti-doping organisation? Please upload the statutes, if possible

- ☐ Public authority
- ☒ Non-governmental organisation
- ☐ Private company
- ☐ National Olympic Committee acting as a NADO
- ☐ Other, please specify:

Attachments

 Attachment to Question 6_RUSADA's CHARTER 2022 (1).pdf

7. Funding of anti-doping programme

What was the annual budget of the NADO for the 2023 calendar year (or other 12-month period, if applicable)?

Min numeric value allowed : 0

amount in Euro (estimate)

☐ Data not available

8. Funding sources

How is the NADO funded? Please select all that apply and indicate an estimate in percentages:

- ☒ Government 96%
- ☐ National Olympic Committee (NOC) %
- ☐ Other sports organisations %
- ☒ Fee for service 4%
- ☐ Private %
- ☐ Other %

9. Distribution of funding

What percentage of NADO's annual budget is put towards the following core programmes?

- Testing (including equipment, transportation, sample collection personnel fees)
- Sample analysis (including Technical Document for Sport Specific Analysis, Athlete Passport Management Unit fees, sample retention fees, additional and further analysis)
- Information and intelligence gathering, and investigations

[19.57] Results Management/Legal

[0.77] Education

[0.45] Research

[0.37] Therapeutic Use Exemptions (TUEs)

[18.75] Other (e.g. remuneration, administration)

[] Data not available

10. Sport budget



What amount has been allocated to sport from the national budget through the national ministry responsible for sport for the year 2023 (or other 12-month period if applicable)?

[69015957] amount in Euro (estimate). Comment, if applicable

[] Data not available

11. Limiting public funding to organisations



Is public funding withheld from organisations that do not comply with anti-doping regulations and related legal instruments?

() Yes, all funding is withheld

(X) A limited amount of funding is withheld

() No financial implications

() Information not available / Comment

12. Limitation of public funding of persons



Is sport-related financial assistance provided by public authorities withheld from banned athletes or athlete support personnel during the period of their suspension?

() Yes, all funding is withheld

(X) A limited amount of funding is withheld

() No

() Not applicable (no sport-related financial assistance is provided by public authorities to athletes or support personnel)

() Information not available / Comment

13. NADO activities



Do you outsource any part of your anti-doping program to a delegated third party (e.g. Service Providers, another NADO)?

(X) Yes, please specify: Maintaining an Athlete Biological Passport Program - Athlete Passport Management Units, Ghent University (Belgium, Ghent); Samples Collection (partially) - Anti-Doping Organization "PWC Global Service GmbH & Co. KG" (Germany, Gilching); Samples Collection (partially) – other National Anti-Doping Organisations.

() No

14. Quality certificate



Is your NADO or part of its procedures certified according to a quality standard (such as ISO or any other quality assurance system)?

(X) Yes, please specify which standard, its scope and validity ISO 9001-2015 (ISO 9001:2015). Scope of application - activities in the field of sport: planning and organization of doping-control testing; results management; investigation of anti-doping rule violations; approvals for the therapeutic use of substances and methods prohibited in sport; implementation of educational programs in the field of anti-doping activities. Validity - until 25.12.2026.

() In progress

() No

15. NADO staff, committee members and other anti-doping specialists

Please outline below how many NADO staff, committees' members and other anti-doping specialists are involved in the coordination and management of your anti-doping programmes (except sample collection personnel)

Min numeric value allowed : 0

[67] staff full time

[1] staff part time

[21] committees' members (including, but not limited to, members of the disciplinary panels, NADO Board, TUE, education, scientific, athletes, appeals commissions, ethics and/or other)

[0] other specialists, please describe 0

[] Data not available

16. Number of DCOs and BCOs

If your NADO acts as a Sample Collection Authority, how many sample collection persons are involved in the sample collection?

Min numeric value allowed : 0

[72] Doping Control Officers

[100] Blood Collection Officers

[13] Chaperones

[] Data not available

17. Use of WADA laboratories

Which WADA-accredited or approved laboratories are used for analysis of samples collected by your NADO as a Testing authority within your national testing programme in the year 2023? Please list all that applies, including the laboratory in your own country

| |
|-----------------|
| City or country |
|-----------------|

| | |
|----------------------------------|---|
| List all applicable laboratories | LAB-Ankara-TUR-TDKM (Ankara, Turkey) LAB-Cologne-GER (Cologne, Germany) LAB-Ghent-BEL-DoCoLab (Ghent, Belgium) LAB-Lausanne-SUI-LSAD (Lausanne, Switzerland) LAB-Madrid-ESP (Madrid, Spain) LAB-Seibersdorf-AUT (Seibersdorf, Austria) LAB-UTAH-USA-SMRTL (Salt Lake City, USA) |
|----------------------------------|---|

[] Data not available

18. Testing statistics

How many samples were collected under your national testing programme in the year 2023?

| | Urine | Blood (including ABP and DBS) |
|---|-------|-------------------------------|
| In-competition samples Min numeric value allowed : 0 | 3560 | 529 |
| Out-of-competition samples Min numeric value allowed : 0 | 5825 | 1177 |

19. Testing abroad

Have you tested (directly or by using Delegated Third Parties) athletes under your authority who live or train abroad?

(X) Yes

() Not in 2023, but we have authorisation to do so

() No, we do not have authorisation to do so / Comment

20. Disciplinary system

To what extent your country implemented the recommendation on general principles of fair procedure applicable to anti-doping proceedings in sport (please check the Information Tab above)

(X) Fully implemented

() Partially implemented

() Not implemented

21. Hearing process

Please provide additional information about the hearing process:

Is the Hearing panel independent and impartial?

(X) Yes

() No

Is right to an effective defense ensured, i.e. presumption of innocence, to be advised, to have adequate time to prepare the defense, to be assisted by an interpreter, to request witnesses or experts

(X) Yes

() No

Which party bears the costs of the proceedings? E.g. the sanctioned athlete or other person, the NADO, as decided by the Panel, a third party

☒ Please describe The procedure for the review of an Athlete's case by the RUSADA Anti-Doping Disciplinary Committee (DADC) is completely free of charge to the Athlete or other Person subject to results management. However, the cost of opening the B Sample or laboratory documentation package is borne by the Athlete or other Person. The Athlete may engage experts or specialists in the process and the cost of their services shall be borne by the Athlete. The costs of the appeal shall be borne by the parties unless otherwise decided by the Appeals Body.

Is free legal aid mechanism available (possibly under certain conditions)?

☐ Yes

☒ No

22. Public hearing

How is a principle of public hearing implemented in your country ?

☐ Public hearing is granted by default without limitation

☒ Public hearing is granted by default , but can be turned to in camera by decision of the panel

☐ Hearings are held in camera, but athletes/accused persons can request a public hearing

☐ Hearings are held in camera only


23. Appeals system

Please describe the process for handling anti-doping rule violations. If there were no changes since 2022, you can copy the text from the previous year (see the button on the top right corner of the window)

Describe, upload documents or add the link to the relevant content. The document "Procedure for results management of possible ADRV 2022" is attached.

☐ Data not available

Attachments

 Attachment to Question 23_Procedure for results management of possible ADRV 2022 (1).docx

24. Anti-doping rule violations (ADRV)

How many anti-doping rule violations cases were initiated in 2023 and how many of these initiated cases resulted in the imposition of a sanction?

| | Initiated cases | Cases that resulted in a sanction | Cases that resulted in no sanction |
|---|-----------------|-----------------------------------|------------------------------------|
| Presence of a prohibited substance Min numeric value allowed : 0 | 105 | 89 | 2 |
| Use or attempted use Min numeric value allowed : 0 | 19 | 4 | 9 |

| | | | |
|--|----|----|---|
| Evading, refusing or failing to submit to sample collection Min numeric value allowed : 0 | 12 | 11 | 1 |
| Whereabouts failures Min numeric value allowed : 0 | 10 | 8 | 1 |
| Tampering Min numeric value allowed : 0 | 2 | 2 | 0 |
| Possession Min numeric value allowed : 0 | 0 | 0 | 0 |
| Trafficking Min numeric value allowed : 0 | 0 | 0 | 0 |
| Administration Min numeric value allowed : 0 | 2 | 2 | 0 |
| Complicity Min numeric value allowed : 0 | 0 | 0 | 0 |
| Prohibited association Min numeric value allowed : 0 | 0 | 0 | 0 |
| Retaliation Min numeric value allowed : 0 | 0 | 0 | 0 |

☐ Data not available

25. Co-operation with law enforcement agencies



What measures have been taken to ensure co-operation between NADO and law enforcement agencies?

☐ Law, please specify

☒ Agreement, please specify Agreement on interaction dated August 10, 2022, concluded between the Ministry of Internal Affairs of the Russian Federation and the Russian Anti-Doping Agency "RUSADA"

☒ Ad hoc activities, please specify In 2023, 6 joint events were held by RUSADA and the Main Directorate for Drug Control of the Ministry of Internal Affairs of the Russian Federation. These events allow to address the following issues: searching and obtaining information, detection of cases of anti-doping rule violations

☐ Other, please specify

☐ None

26. Sanctions for doping trafficking



Are there specific penalties or sanctions for illegal circulation of doping substances, in addition to those regulating the movement of medicines and narcotics?

☒ Criminal penalties, please specify

☐ Financial penalties, please specify

☒ Administrative or civil sanctions, please specify

☐ Professional disciplinary actions, please specify

☒ Other Articles 230.1 and 230.2 of the Criminal Code of the Russian Federation allow criminal liability to be imposed on the athlete's personnel for inducing the use, for the use of substances and methods prohibited in sport in relation to the athlete. Also, in Russia criminal liability is imposed under Articles 234 of the Criminal Code of the Russian Federation (illegal trafficking of potent substances)

and 226.1 of the Criminal Code of the Russian Federation (smuggling of potent substances). For the purposes of Articles 234 and 226.1 of the Criminal Code of the Russian Federation, the list of potent substances is used, which partially coincides with the WADA Prohibited List. Article 6.18 of the Code of Administrative Offenses of the Russian Federation. Intentional violation by an athlete of the requirements established by the legislation on physical culture and sport on the prevention and combating of doping in sport, expressed in the use or attempted use by the athlete of a prohibited substance and (or) a prohibited method.

[] Information not available

27. Statistics on doping trafficking

Do law enforcement agencies share data on the seizure of doping substances with the NADO?

() Yes, please specify how many seizures have been reported in 2023

() No. comment (optional)

(X) Other, please specify RUSADA receives information from the Russian Ministry of Internal Affairs on the confiscation of doping substances if it is determined that the persons who sold or purchased doping substances are subject to the All-Russian Anti-Doping Rules.

28. Anti-doping education target groups

Which anti-doping target groups are educated and by whom?

| | NADO | Other organisations; please list | Not targeted in 2023 |
|------------------------------------|-------|--|----------------------|
| International-level athletes | [X] | [X] International sports federations for sports, All-Russian sports federations for sports. | [] |
| National-level athletes | [X] | [X] All-Russian sports federations for sports. | [] |
| Youth athletes | [X] | [X] Organizations carrying out sports training; persons responsible for anti-doping support in executive authorities of constituent entities of the Russian Federation; All-Russian sports federations; regional sports federations. | [] |
| Children / School sport | [X] | [X] Organizations carrying out sports training; persons responsible for anti-doping support in executive authorities of constituent entities of the Russian Federation. | [] |
| Recreational athletes | [X] | [] | [] |
| Athletes returning from a sanction | [X] | [] | [] |

| | | | |
|---|-------------------------------------|--|-------------------------------------|
| Coaches, trainers | <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> Organizations carrying out sports training; persons responsible for anti-doping support in executive authorities of constituent entities of the Russian Federation; All-Russian sports federations; regional sports federations. | <input type="checkbox"/> |
| Sports administrators, officials, managers, agents | <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> Organizations carrying out sports training; persons responsible for anti-doping support in executive authorities of constituent entities of the Russian Federation; All-Russian sports federations; regional sports federations. | <input type="checkbox"/> |
| Medical / Paramedical professionals | <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> Organizations carrying out sports training; persons responsible for anti-doping support in executive authorities of constituent entities of the Russian Federation. | <input type="checkbox"/> |
| Team staff/Members of a delegation at a major event | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| Parents | <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> Organizations carrying out sports training; persons responsible for anti-doping support in executive authorities of constituent entities of the Russian Federation; All-Russian sports federations; regional sports federations. | <input type="checkbox"/> |
| School and university teachers | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| University students | <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> Higher education institutions implementing professional development programs on the prevention of doping in sport | <input type="checkbox"/> |
| Commercial sponsors | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| Media, journalists | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |

29. Mandatory anti-doping education

Is completion of a national anti-doping education programme (confirmation of in-person training, e-learning certificate or similar) mandatory for any part of your sport structure?

☐ No, all anti-doping education is voluntary

☒ Yes, it is mandatory for certain groups of athletes and support personnel (e.g. Olympic and Paralympic team); please specify Yes, most Olympic and Paralympic sports and a number of non-Olympic sports have included a requirement to provide a certificate of completion of RUSADA online courses as an admission to competition. A number of Federations have stipulated in their regulations that

certificates of completion of RUSADA online courses must be provided by athlete personnel, including athlete medical personnel. Organizations engaged in sports training are obliged to familiarize persons undergoing sports training with the applicable anti-doping rules. RUSADA implements specialized programs for all athletes in RUSADA's testing pools and for athletes returning after the end of their period of Ineligibility.

() Other

30. Nutritional supplements

What measures have been taken to address the problems related to nutritional supplements in sport?

- ☐ Restrict availability
- ☐ Control of production
- ☐ Provide quality assurance
- ☐ Comprehensive labelling
- ☐ Limit advertising and promotion
- ☒ Educational and informational measures
- ☐ Other, please specify:

31. Areas of anti-doping research

What are the areas of anti-doping research?

- ☐ Doping prevention
- ☒ Detection methods
- ☒ Social science, including the behavioural and social aspects of doping
- ☒ Health consequences of doping
- ☐ Physiological and psychological training programmes
- ☐ Emerging substances or methods
- ☒ Alternative testing methods
- ☐ None
- ☐ Other

32. Anti-doping research

Has any anti-doping research been undertaken or supported?

- ☒ Yes; your comment (optional)
- ☐ Yes, to a limited extent; your comment (optional)
- ☐ No; your comment (optional)

33. Publication of anti-doping research

How many articles with the results of this research have been published in peer-reviewed scientific journals? Please upload a summary or share links to resources, if available

[] in 2023

[X] Data not available

34. International agreements



Has your country signed any new agreements in 2023 with other Anti-Doping Organisations (ADOs) or agreements on anti-doping with any other organisation or state?

(X) Yes, please explain or upload the document or provide a linksamples collection agreements with the National Anti-Doping Agency of Belarus.

() No