

Implementation of anti-doping policies in 2024 - Spain

Implementation of anti-doping policies in 2024 - Questionnaire - Modified - Modified

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Objective :

In order to implement the requirements of Article 9 of the Anti-Doping Convention, State Parties are invited to submit information on anti-doping policies through the annual online questionnaire of 2024.

Instruction :

For general instructions, please select the documentation links at the top of the page.

For specific instructions, please note that each question has additional support tools - previous answers and specific information related to that question.

If you encounter any problems that prevent you from completing the questionnaire, please email us at sport.t-do@coe.int.

Questions :

1. Number of athletes

Please estimate the number of athletes in the following categories within your country:

athletes at the last Summer Olympic games

Min numeric value allowed : 0

[386]

[] Data not available

athletes at the last Winter Olympic games

Min numeric value allowed : 0

[14]

[] Data not available

athletes at the last Summer Paralympic games

Min numeric value allowed : 0

[139]

[] Data not available

athletes at the last Winter Paralympic games

Min numeric value allowed : 0

[2]

[] Data not available

athletes in your NADO's Registered Testing Pool (RTP)

[298]

[] Data not available

2. Additional doping lists

For the purpose of restricting the availability of doping, are there any other officially adopted lists of substances in addition to the Prohibited List adopted by WADA?

☐ Yes, please specify:

☒ No To align Spain's national List of Prohibited Substances and Methods in Sport with the Prohibited List adopted by the World Anti-Doping Agency (WADA) and the International Convention against Doping in Sport of UNESCO, an official resolution is published annually in the Spanish Official State Gazette (BOE). This resolution, issued before January 1st each year, formally approves the updated national list that enters into force in line with the international standards.

Attachments

 Resolution of 28 November 2023, issued by the Presidency of the High Council for Sports, approving the List of Prohibited Substances and Methods in Sport. : [https://www.boe.es/eli/es/res/2023/11/28/\(3\)](https://www.boe.es/eli/es/res/2023/11/28/(3))

3. Anti-doping laws

Does your country have an anti-doping legislation, other than ratification of the Anti-Doping Convention?

☒ Anti-doping law Organic Law 11/2021, of December 28, on the fight against doping in sport.

☒ Other types of national or regional norms including article(s) in a "Sports law" or Decree, please specify: Law 39/2022, of December 30, 2002, on Sport. // Royal Decree 792/2023, of October 24, which approves the Regulations for the development of Organic Law 11/2021, of December 28, on the fight against doping in sport. // Royal Decree 1303/2024, of December 23, amending the Regulations for the development of Organic Law 11/2021, of December 28, on the fight against doping in sport., approved by Royal Decree 792/2023, of October 24 // Organic Law 10/1995, of November 23, 1995, of the Penal Code (Art. 362 quinquies).

☐ No

Attachments

 Organic Law 11/2021, of December 28, on the fight against doping in sport : <https://www.boe.es/eli/es/lo/2021/12/28/11>

 Law 39/2022, of December 30, 2022, on Sport : <https://www.boe.es/eli/es/l/2022/12/30/39>

 Royal Decree 1303/2024, of December 23, amending the Regulations for the development of Organic Law 11/2021, of December 28, on the fight against doping in sport., approved by Royal Decree 792/2023, of October 24 : <https://www.boe.es/eli/es/rd/2024/12/23/1303>

 Organic Law 10/1995, of November 23, 1995, of the Penal Code : <https://www.boe.es/eli/es/lo/1995/11/23/10/con>

4. National Anti-Doping Organisation (NADO)

What is the legal status of your national anti-doping organisation? Please upload the statutes, if possible

☒ Public authority

☐ Non-governmental organisation

☐ Legal entity of private law

☐ National Olympic Committee acting as a NADO

☐ Foundation

☐ Other, please specify:

Attachments

 Royal Decree 908/2022, of October 25, approving the Statute of the State Agency Spanish Commission for the Fight against Doping in Sport and amending the Statute of the Supreme Council for Sports, approved by Royal Decree 460/2015, of June 5, and the Statute of the Carlos III Health Institute, approved by Royal Decree 375/2001, of April 6. : <https://www.boe.es/eli/es/rd/2022/10/25/908>

5. Funding of anti-doping programme

What was the annual budget of your NADO for the 2024 calendar year (or other 12-month period, if applicable)?

Min numeric value allowed : 0

[6634843.86] amount in Euro (estimate)

[] Data not available

6. Funding sources

How is your NADO funded? Please select all that apply and indicate an estimate in percentages:

[X] Government 97%

[] National Olympic Committee (NOC) 0%

[] Other sports organisations 0%

[X] Fee for service 3%

[] Private 0%

[] Other %

7. Distribution of funding

What percentage of your NADO's annual budget is put towards the following core programmes?

[36.23] Staff costs (excluding sample collection personnel fees)

[19.93] Testing (including equipment, transportation, sample collection personnel fees)

[0] Sample analysis (including Technical Document for Sport Specific Analysis, Athlete Passport Management Unit fees, sample retention fees, additional and further analysis)

[0] Information and intelligence gathering, and investigations

[0] Results Management/Legal

[9.13] Education

[0] Research

[0] Therapeutic Use Exemptions (TUEs)

[34.71] Other (e.g. administration, maintenance) Administration, maintenance and remuneration.

[] Data not available

8. Sport budget

What amount has been allocated to sport from the national budget through the national ministry responsible for sport for the year 2024 (or other 12-month period if applicable)?

[390966943.86] amount in Euro (estimate). Including the High Council for Sports and CELAD Comment, if applicable

[] Data not available

9. Limiting public funding to organisations

Can public funding be withheld from organisations that do not comply with anti-doping regulations and related legal

instruments?

- ☒ (X) Yes, all funding is withheld
- ☐ () A limited amount of funding is withheld
- ☐ () No financial implications
- ☐ () Information not available / Comment

10. Limitation of public funding of persons



Can sport-related financial assistance provided by public authorities be withheld from suspended athletes or athlete support personnel during the period of their sanction?

- ☒ (X) Yes, all funding is withheld
- ☐ () A limited amount of funding is withheld
- ☐ () No
- ☐ () Not applicable (no sport-related financial assistance is provided by public authorities to athletes or support personnel)
- ☐ () Information not available / Comment

11. NADO activities



Do you outsource any part of your anti-doping program to a delegated third party (e.g. Service Providers, Sample collection authorities, another NADO)?

☒ (X) Yes, please specify: Yes, we have delegated our anti-doping program to sample collection companies: PWC for out-of-competition testing, and Ibérica for in-competition testing within our Testing Distribution Plan (TDP), as well as for external requests from other NADOs or International Federations. Additionally, we request testing from other NADOs (e.g., USADA) when Spanish athletes are competing abroad.

- ☐ () No

12. Quality certificate



Is your NADO or part of its procedures certified according to a quality standard (such as ISO or any other quality assurance system)?

☒ (X) Yes, please specify which standard, its scope and validity: In 2024, our Doping Control Department was certified under ISO 9001:2015, with the certification valid until 17 February 2025

- ☐ () In progress
- ☐ () No

13. NADO staff, committee members and other anti-doping specialists



Please outline below how many NADO staff, committees' members and other anti-doping specialists are involved in the coordination and management of your anti-doping programmes (excluding sample collection personnel)

Min numeric value allowed : 0

[23] staff full time

[0] staff part time

[14] committees' members (including, but not limited to, members of the disciplinary panels, NADO Board, TUE, education, scientific, athletes, appeals commissions, ethics and/or other)

[13] other specialists, please describe Personnel hired through external companies TRAGSA and INECO

[] Data not available

14. Sample Collection Personnel

If your NADO acts as a Sample Collection Authority, how many persons are involved in the sample collection? If an individual can complete multiple roles, please include them under each applicable role. If you outsource your sample collection, please indicate this under "not applicable".

Min numeric value allowed : 0

[7] Doping Control Officers

[1] Blood Collection Officers

[0] Chaperones

[0] Not applicable (e.g. testing is outsourced) Sample collection is primarily outsourced to delegated third-party providers. In some cases, we use our own personnel.

[] Data not available

15. Use of WADA laboratories

Which WADA-accredited or approved laboratories are used for analysis of samples collected by your NADO as a Testing authority within your national testing programme in the year 2024? Please list all that apply, including the laboratory in your own country

	City or country
List all applicable laboratories	Madrid (Spain), Barcelona (Spain), Ankara, Colonia, Utah (USA), Los Angeles (USA), Montreal (Canada)

[] Data not available

16. Testing statistics

How many samples were collected under your national testing programme in the year 2024?

	Urine	Blood (including ABP and DBS)
In-competition samples Min numeric value allowed : 0	1498	114
Out-of-competition samples Min numeric value allowed : 0	1646	530

17. Testing minors

Of the total number of tests mentioned in the Q16, how many were conducted on children (persons under 18)

[] Number of urine samples of minors

[] Number of blood samples of minors

[] Comment

[X] Data not available

18. Testing abroad

Have you tested (directly or by outsourcing to Delegated Third Parties) athletes under your authority who live or train abroad?

(X) Yes

() Not in 2024, but we have authorisation to do so

() No, we do not have authorisation to do so / comment We conducted testing in the USA, Andorra, Canada, Portugal, and France

19. Disciplinary system

To what extent has your country implemented the Recommendation on general principles of fair procedure applicable to anti-doping proceedings in sport (please check the Information Tab above)

(X) Fully implemented

() Partially implemented

() Not implemented

20. Hearing process

Please provide additional information about the hearing process:

Is the Hearing panel independent and impartial?

(X) Yes

() No

Is the right to an effective defense ensured, i.e. presumption of innocence, to be advised, to have adequate time to prepare the defense, to be assisted by an interpreter, to request witnesses or experts

(X) Yes

() No

Which party bears the costs of the proceedings? E.g. the sanctioned athlete or other person, the NADO, as decided by the Panel, or a third party

(X) Please describe The costs arising from the case are covered by the Public Administration, except for those related to the athlete's legal defense, the analysis of the B sample, and the analytical report of the A sample, which are borne by the athlete.

Is a free legal aid mechanism available (possibly under certain conditions)?

() Yes

(X) No

21. Public hearing

How is the principle of public hearing implemented in your country ?

() Public hearing is granted by default without limitation

- () Public hearing is granted by default , but can be turned to in camera by decision of the panel
- () Hearings are held in camera, but athletes/accused persons can request a public hearing
- (X) Hearings are held in camera only

22. ADRV managment

Please describe the process for handling anti-doping rule violations ADRVs, including appeals process. If there were no changes since 2023, you can copy the text from the previous year (see the button on the top right corner of the window)

Describe, upload documents or add the link to the relevant content. Sanctioning decisions issued by the Spanish Commission for the Fight Against Doping in Sport (CELAD) may be appealed before the Anti-Doping Sanctioning Committee. Athletes have a period of one month from the date of receipt of the sanctioning decision to file this appeal.

Subsequently, the decision of the Anti-Doping Sanctioning Committee may be appealed before the Contentious-Administrative Jurisdiction within two months from the date of notification.

The appeals process is regulated by Articles 47, 48, and 49 of Organic Law 11/2021, of December 28, on the Fight Against Doping in Sport.

[] Data not available

Attachments

 Organic Law 11/2021, of December 28, on the fight against doping in sport. : <https://www.boe.es/eli/es/lo/2021/12/28/11>

23. Anti-doping rule violations (ADRV)

How many individual anti-doping rule violations cases were initiated in 2024 and how many of these initiated cases resulted in the imposition of a sanction?

	Cases initiated in 2024	how many resulted in a sanction	how many resulted in no sanction	how many are pending
Presence of a prohibited substance Min numeric value allowed : 0	36	16	8	12
Use or attempted use Min numeric value allowed : 0	0	0	0	0
Evading, refusing or failing to submit to sample collection Min numeric value allowed : 0	1	0	0	1
Whereabouts failures Min numeric value allowed : 0	2	1	0	1
Tampering Min numeric value allowed : 0	0	0	0	0
Possession Min numeric value allowed : 0	3	0	0	3
Trafficking Min numeric value allowed : 0	0	0	0	0

Administration Min numeric value allowed : 0	0	0	0	0
Complicity Min numeric value allowed : 0	0	0	0	0
Prohibited association Min numeric value allowed : 0	4	0	0	4
Retaliation Min numeric value allowed : 0	0	0	0	0
Participation during ineligibility or provisional suspension	0	0	0	0

☐ Data not available

24. Sanctioned persons

Against how many individuals were the anti-doping rule violation cases initiated in 2024? The total number could differ from the total number in column 1 of the table in question 23, for example if an individual was sanctioned for more than one violation

☐ 46] Number of initiated cases (idem Q23 column 1)

☐ 46] Number of persons

☐ 2] Of the above number of persons, how many are children (under 18 at the time of the ADRV)?

☐ Data not available

25. Co-operation with law enforcement agencies

What measures have been taken to ensure co-operation between your NADO and law enforcement agencies?

☐ Law, please specify

☒ Agreement, please specify Agreement under the framework of the Spanish National Anti-Doping Platform: Collaboration agreement between the Spanish Commission for the Fight Against Doping in Sport (CELAD) and the following entities: the Spanish Agency for Medicines and Medical Devices, the Spanish Agency for Food Safety and Nutrition, the Ministry of Regional Policy and Civil Service, the Ministry of Justice, the National Police, the Civil Guard, and Customs Authorities.

☐ Ad hoc activities, please specify

☐ Other, please specify

☐ None

26. Sanctions for doping trafficking

Are there specific penalties or sanctions for the illegal circulation of doping substances, in addition to those regulating the movement of medicines and narcotics?

☒ Criminal penalties, please specify Organic Law 10/1995, of November 23, 1995, of the Penal Code. (Art. 362 quinquies).

☐ Financial penalties, please specify

☐ Administrative or civil sanctions, please specify

☐ Professional disciplinary actions, please specify

☐ Other

☐ Information not available

Attachments

 Organic Law 10/1995, of November 23, 1995, of the Penal Code. : <https://www.boe.es/eli/es/lo/1995/11/23/10/con>

27. Statistics on doping trafficking

Do law enforcement agencies share data on the seizure of doping substances with your NADO?

☒ Yes, please specify how many seizures have been reported in 2024 361186 seizures.

☐ No. comment (optional)

☐ Other, please specify

28. Anti-doping education target groups

Which anti-doping target groups are educated and by whom?

	NADO	Other organisations; please list	Not targeted in 2024
International-level athletes	☐	☒ International Federations	☐
National-level athletes	☒	☐	☐
Youth athletes	☒	☐	☐
Children / School sport	☐	☐	☒
Recreational athletes	☐	☐	☒
Athletes returning from a sanction	☒	☐	☐
Coaches, trainers	☒	☐	☐
Sports administrators, officials, managers, agents	☒	☐	☐
Medical / Paramedical professionals	☒	☐	☐
Team staff/Members of a delegation at a major event	☒	☒ National Federations and Spanish Olympic Committee	☐
Parents	☐	☐	☒
School and university teachers	☐	☐	☒
University students	☒	☐	☐
Commercial sponsors	☐	☐	☒
Media, journalists	☐	☐	☒

29. Mandatory anti-doping education

Is completion of a national anti-doping education programme (confirmation of in-person training, e-learning certificate or similar) mandatory for any part of your sport structure?

☐ No, all anti-doping education is voluntary

☒ Yes, it is mandatory for certain groups of athletes and support personnel (e.g. Olympic and Paralympic team); please specify Completion of anti-doping education is mandatory for athletes included in the National Testing Pool, as well as for athletes participating in international competitions of special relevance (e.g. Olympic and Paralympic Games), for talented young athletes within national development programmes, and for athletes competing at national level. It is also required for their Athlete Support Personnel (coaches, doctors, physiotherapists, etc.). The programme is delivered through CELAD's official e-learning platform and accredited face-to-face sessions.

☐ Other

30. Nutritional supplements

What measures have been taken to address the problems related to nutritional supplements in sport?

☒ Restrict availability

☒ Control of production

☒ Provide quality assurance

☒ Comprehensive labelling

☒ Limit advertising and promotion

☒ Educational and informational measures

☐ Other, please specify:

31. Anti-doping research

Has any anti-doping research been undertaken or supported?

☒ Yes; your comment (optional)

☐ Yes, to a limited extent; your comment (optional)

☐ No; your comment (optional)

32. Areas of anti-doping research

If applicable - what are the areas of anti-doping research?

☒ Doping prevention

☒ Detection methods

☒ Social science, including the behavioural and social aspects of doping

☐ Health consequences of doping

☐ Physiological and psychological training programmes

☐ Emerging substances or methods

☒ Alternative testing methods

☐ None

☐ Other

Attachments

 In 2024, the research project titled 'Supramolecular solvents for simplifying sample preparation in the detection of small peptides in DBS' was launched. The project is funded by WADA and carried out in collaboration with the Department of Analytical Chemistry at the University of Córdoba and the Department of Pharmacy at the Faculty of Pharmacy and Nutrition of the Catholic University of Murcia. : <https://www.wada-ama.org/en/resources/scientific-research/supramolecular-solvents-simplifying-sample-preparation-detection>

33. Publication of anti-doping research

If applicable - how many articles with the results of this research have been published in peer-reviewed scientific journals?
Please upload a summary or share links to resources, if available

☐ in 2024

☒ Data not available

34. International agreements

Has your country signed any new co-operation agreements in 2024 with other Anti-Doping Organisations (ADOs) or agreements on anti-doping with any other organisation or state?

☐ Yes, please explain or upload the document or provide a link

☒ No