

Implementation of anti-doping policies in 2024 - Russian Federation

Implementation of anti-doping policies in 2024 - Questionnaire - Modified - Modified

0.3

Objective :

In order to implement the requirements of Article 9 of the Anti-Doping Convention, State Parties are invited to submit information on anti-doping policies through the annual online questionnaire of 2024.

Instruction :

For general instructions, please select the documentation links at the top of the page.

For specific instructions, please note that each question has additional support tools - previous answers and specific information related to that question.

If you encounter any problems that prevent you from completing the questionnaire, please email us at sport.t-do@coe.int.

Questions :

1. Number of athletes

Please estimate the number of athletes in the following categories within your country:

athletes at the last Summer Olympic games

Min numeric value allowed : 0

[16]

[] Data not available

athletes at the last Winter Olympic games

Min numeric value allowed : 0

[213]

[] Data not available

athletes at the last Summer Paralympic games

Min numeric value allowed : 0

[151]

[] Data not available

athletes at the last Winter Paralympic games

Min numeric value allowed : 0

[0]

[] Data not available

athletes in your NADO's Registered Testing Pool (RTP)

[742]

[] Data not available

2. Additional doping lists

For the purpose of restricting the availability of doping, are there any other officially adopted lists of substances in addition to the Prohibited List adopted by WADA?

(X) Yes, please specify: Decree of the Government of the Russian Federation of 28.03.2017 N 339 (ed. from 23.08.2021) «On approval of the list of substances and (or) methods prohibited for use in sports for the purposes of Articles 230.1 and 230.2 of the Criminal Code of the Russian Federation»; Decree of the Government of the Russian Federation of 29 December 2007 964 «On approval of lists of potent and poisonous substances for the purposes of Article 234 and other articles of the Criminal Code of the Russian Federation, as well as the large size of potent substances for the purposes of Article 234 of the Criminal Code of the Russian Federation» (ed. from 10.04.2023); Order of the Government of the Russian Federation of 30.06.1998 681 «About the approval of the list of drugs, psychotropic substances and their precursors which are subject to control in the Russian Federation» (revised also in 2024, on February 7th)

() No

Attachments

 30.06.1998 N 681.docx
 28.03.2017 N 339.docx
 29.12.2007 N 964.docx

3. Anti-doping laws



Does your country have an anti-doping legislation, other than ratification of the Anti-Doping Convention?

[] Anti-doping law

[X] Other types of national or regional norms including article(s) in a "Sports law" or Decree, please specify: Federal Law No. 329-FZ of 4 December 2007 «On Physical Culture and Sport in the Russian Federation»; Federal Law No. 323-FZ of 21 November 2011 «On the Fundamentals of Health Protection of Citizens in the Russian Federation»; the Code of Administrative Offences of the Russian Federation (articles 3.11, 6.18); the Criminal Code of the Russian Federation (articles 234, 226.1, 230.1, 230.2); Labour Code of the Russian Federation (chapter 54.1); Order of the Ministry of Sport of Russia dated 05.11.2024 N 1083 «On Approval of the List of Substances and (or) Methods Prohibited for Use in Sport» (Registered with the Ministry of Justice of Russia on 05.12.2024 N 80471; «All-Russian Anti-Doping Rules».

[] No

Attachments

 04.12.2007 N 329-.docx
 21.11.2011 N 323-.docx
 05.11.2024 N 1083.docx
 30.12.2001 N 197- (54.1).docx
 13.06.1996 N 63- (226.1, 230.1, 230.2, 234). docx.docx
 (3.11, 6.18). docx.docx

4. National Anti-Doping Organisation (NADO)



What is the legal status of your national anti-doping organisation? Please upload the statutes, if possible

() Public authority

(X) Non-governmental organisation

() Legal entity of private law

() National Olympic Committee acting as a NADO

() Foundation

() Other, please specify:

Attachments

 RUSADA charter : <https://rusada.ru/upload/iblock/486/j5n5jev1r10yt3v5oxtp9vlfjfeib/Charter-RUSADA-2024.pdf>

5. Funding of anti-doping programme

What was the annual budget of your NADO for the 2024 calendar year (or other 12-month period, if applicable)?

Min numeric value allowed : 0

[7229482] amount in Euro (estimate)

[] Data not available

6. Funding sources

How is your NADO funded? Please select all that apply and indicate an estimate in percentages:

[X] Government 89%

[] National Olympic Committee (NOC) %

[] Other sports organisations %

[X] Fee for service 8%

[] Private %

[X] Other 3%

7. Distribution of funding

What percentage of your NADO's annual budget is put towards the following core programmes?

[17.3] Staff costs (excluding sample collection personnel fees)

[36.67] Testing (including equipment, transportation, sample collection personnel fees)

[35.41] Sample analysis (including Technical Document for Sport Specific Analysis, Athlete Passport Management Unit fees, sample retention fees, additional and further analysis)

[0.27] Information and intelligence gathering, and investigations

[2.72] Results Management/Legal

[0.83] Education

[0.44] Research

[0.39] Therapeutic Use Exemptions (TUEs)

[5.97] Other (e.g. administration, maintenance) including: rent - 2.78%, IT maintenance - 2.81%, administrative services - 0.13%, operating costs for service cars - 0.09%, other costs - 0.16%

[] Data not available

8. Sport budget

What amount has been allocated to sport from the national budget through the national ministry responsible for sport for the year 2024 (or other 12-month period if applicable)?

[563305725] amount in Euro (estimate). In 2024 563 305 725 million euro has been allocated (59,8 billion rubles, currency rate at the

end of 2024 106,1028). In 2023 59,7 billion rubles was allocated Comment, if applicable

[] Data not available

9. Limiting public funding to organisations

Can public funding be withheld from organisations that do not comply with anti-doping regulations and related legal instruments?

- () Yes, all funding is withheld
- (X) A limited amount of funding is withheld
- () No financial implications
- () Information not available / Comment

10. Limitation of public funding of persons

Can sport-related financial assistance provided by public authorities be withheld from suspended athletes or athlete support personnel during the period of their sanction?

- () Yes, all funding is withheld
- (X) A limited amount of funding is withheld
- () No
- () Not applicable (no sport-related financial assistance is provided by public authorities to athletes or support personnel)
- () Information not available / Comment

11. NADO activities

Do you outsource any part of your anti-doping program to a delegated third party (e.g. Service Providers, Sample collection authorities, another NADO)?

(X) Yes, please specify: Maintaining an Athlete Biological Passport Program - Athlete Passport Management Units, Ghent University (Belgium, Ghent); Samples Collection (partially) - Anti-Doping Organization "PWC Global Service GmbH & Co. KG" (Germany, Gilching); Samples Collection (partially) – other National Anti-Doping Organisations.

() No

12. Quality certificate

Is your NADO or part of its procedures certified according to a quality standard (such as ISO or any other quality assurance system)?

(X) Yes, please specify which standard, its scope and validity ISO 9001-2015 (ISO 9001:2015). Scope of application - activities in the field of sport: planning and organization of doping-control testing; results management; investigation of anti-doping rule violations; approvals for the therapeutic use of substances and methods prohibited in sport; implementation of educational programs in the field of anti-doping activities. Validity - until 25.12.2026.

- () In progress
- () No

13. NADO staff, committee members and other anti-doping specialists

Please outline below how many NADO staff, committees' members and other anti-doping specialists are involved in the coordination and management of your anti-doping programmes (excluding sample collection personnel)

Min numeric value allowed : 0

[54] staff full time

[6] staff part time

[21] committees' members (including, but not limited to, members of the disciplinary panels, NADO Board, TUE, education, scientific, athletes, appeals commissions, ethics and/or other)

[0] other specialists, please describe

[] Data not available

14. Sample Collection Personnel

If your NADO acts as a Sample Collection Authority, how many persons are involved in the sample collection? If an individual can complete multiple roles, please include them under each applicable role. If you outsource your sample collection, please indicate this under "not applicable".

Min numeric value allowed : 0

[81] Doping Control Officers

[100] Blood Collection Officers

[27] Chaperones

[0] Not applicable (e.g. testing is outsourced)

[] Data not available

15. Use of WADA laboratories

Which WADA-accredited or approved laboratories are used for analysis of samples collected by your NADO as a Testing authority within your national testing programme in the year 2024? Please list all that apply, including the laboratory in your own country

	City or country
List all applicable laboratories	LAB-Ankara-TUR-TDKM (Ankara, Turkey) LAB-Cologne-GER (Cologne, Germany) LAB-Ghent-BEL-DoCoLab (Ghent, Belgium) LAB-Lausanne-SUI-LSAD (Lausanne, Switzerland) LAB-Madrid-ESP (Madrid, Spain) LAB-Nairobi-Kenya-PLK (Nairobi, Kenya) LAB-Seibersdorf-AUT (Seibersdorf, Austria) LAB-UTAH-USA-SMRTL (Salt Lake City, USA)

[] Data not available

16. Testing statistics

How many samples were collected under your national testing programme in the year 2024?

Urine	Blood (including ABP and DBS)
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In-competition samples Min numeric value allowed : 0	3599	661
Out-of-competition samples Min numeric value allowed : 0	5561	1249

17. Testing minors

Of the total number of tests mentioned in the Q16, how many were conducted on children (persons under 18)

[1158] Number of urine samples of minors

[120] Number of blood samples of minors

[886] CommentMinors tested

[] Data not available

18. Testing abroad

Have you tested (directly or by outsourcing to Delegated Third Parties) athletes under your authority who live or train abroad?

(X) Yes

() Not in 2024, but we have authorisation to do so

() No, we do not have authorisation to do so / comment

19. Disciplinary system

To what extent has your country implemented the Recommendation on general principles of fair procedure applicable to anti-doping proceedings in sport (please check the Information Tab above)

(X) Fully implemented

() Partially implemented

() Not implemented

20. Hearing process

Please provide additional information about the hearing process:

Is the Hearing panel independent and impartial?

(X) Yes

() No

Is the right to an effective defense ensured, i.e. presumption of innocence, to be advised, to have adequate time to prepare the defense, to be assisted by an interpreter, to request witnesses or experts

(X) Yes

() No

Which party bears the costs of the proceedings? E.g. the sanctioned athlete or other person, the NADO, as decided by the Panel, or a third party

(X) Please describeThe procedure for the review of an Athlete's case by the RUSADA Anti-Doping Disciplinary Committee

(DADC) is completely free of charge to the Athlete or other Person subject to results management. However, the cost of opening the B Sample or laboratory documentation package is borne by the Athlete or other Person. The Athlete may engage experts or specialists in the process and the cost of their services shall be borne by the Athlete. The costs of the appeal shall be borne by the parties unless otherwise decided by the Appeals Body.

Is a free legal aid mechanism available (possibly under certain conditions)?

☐ Yes

☒ No

21. Public hearing

How is the principle of public hearing implemented in your country ?

☐ Public hearing is granted by default without limitation

☒ Public hearing is granted by default , but can be turned to in camera by decision of the panel

☐ Hearings are held in camera, but athletes/accused persons can request a public hearing

☐ Hearings are held in camera only

22. ADRV managment

Please describe the process for handling anti-doping rule violations ADRVs, including appeals process. If there were no changes since 2023, you can copy the text from the previous year (see the button on the top right corner of the window)

Describe, upload documents or add the link to the relevant content. The document “Procedure for results management of possible ADRV 2022” is attached.

☐ Data not available

Attachments

 Procedure for results management of possible ADRV 2022.docx

23. Anti-doping rule violations (ADRV)

How many individual anti-doping rule violations cases were initiated in 2024 and how many of these initiated cases resulted in the imposition of a sanction?

	Cases initiated in 2024	how many resulted in a sanction	how many resulted in no sanction	how many are pending
Presence of a prohibited substance Min numeric value allowed : 0	70	55	3	12
Use or attempted use Min numeric value allowed : 0	15	3	2	10
Evading, refusing or failing to submit to sample collection Min numeric value allowed : 0	12	12	0	0
Whereabouts failures Min numeric value allowed : 0	4	3	0	1

Tampering Min numeric value allowed : 0	1	0	0	1
Possession Min numeric value allowed : 0	0	0	0	0
Trafficking Min numeric value allowed : 0	0	0	0	0
Administration Min numeric value allowed : 0	2	1	1	0
Complicity Min numeric value allowed : 0	0	0	0	0
Prohibited association Min numeric value allowed : 0	0	0	0	0
Retaliation Min numeric value allowed : 0	0	0	0	0
Participation during ineligibility or provisional suspension	0	0	0	0

☐ Data not available

24. Sanctioned persons

Against how many individuals were the anti-doping rule violation cases initiated in 2024? The total number could differ from the total number in column 1 of the table in question 23, for example if an individual was sanctioned for more than one violation

☐ [104] Number of initiated cases (idem Q23 column 1)

☐ [104] Number of persons

☐ [10] Of the above number of persons, how many are children (under 18 at the time of the ADRV)?

☐ Data not available

25. Co-operation with law enforcement agencies

What measures have been taken to ensure co-operation between your NADO and law enforcement agencies?

☐ Law, please specify

☒ Agreement, please specify Agreement on interaction dated August 10, 2022, concluded between the Ministry of Internal Affairs of the Russian Federation and the Russian Anti-Doping Agency "RUSADA"

☒ Ad hoc activities, please specify - In 2024, 7 joint events were held by RUSADA and the Main Directorate for Drug Control of the Ministry of Internal Affairs of the Russian Federation. These events allow to address the following issues: searching and obtaining information, detection of cases of anti-doping rule violations. - RUSADA, together with the Main Directorate for Drug Control of the Ministry of Internal Affairs of the Russian Federation, held two round tables for police officers and those responsible for anti-doping work in sports federations and organizations on the practice of applying Articles 230.1 and 230.2 of the Criminal Code of the Russian Federation and Article 6.18 of the Code of Administrative Offenses of the Russian Federation. - A working meeting was held with the leadership of the Main Directorate for Drug Control and Combating Human Trafficking of the Ministry of Internal Affairs of the Republic of Belarus, the Main Directorate of the Ministry of Internal Affairs of Russia, the Institution "National Anti-Doping Agency" (Republic of Belarus) in order to exchange information and plan possible joint activities.

☐ Other, please specify

[] None

26. Sanctions for doping trafficking

Are there specific penalties or sanctions for the illegal circulation of doping substances, in addition to those regulating the movement of medicines and narcotics?

[X] Criminal penalties, please specify Articles 230.1 and 230.2 of the Criminal Code of the Russian Federation provide criminal liability to be imposed on the athlete's personnel for inducing the use, for the use of substances and methods prohibited in sport in relation to the athlete. A criminal liability is imposed under Article 234 of the Criminal Code of the Russian Federation (illegal trafficking of potent substances) and 226.1 of the Criminal Code of the Russian Federation (smuggling of potent substances). For the purposes of Articles 234 and 226.1 of the Criminal Code of the Russian Federation, the list of potent substances is used, which partially coincides with the WADA Prohibited List

[] Financial penalties, please specify

[X] Administrative or civil sanctions, please specify Article 6.18 of the Code of Administrative Offenses of the Russian Federation. Intentional violation by an athlete of the requirements established by the legislation on physical culture and sport on the prevention and combating of doping in sport, expressed in the use or attempted use by the athlete of a prohibited substance and (or) a prohibited method.

[] Professional disciplinary actions, please specify

[] Other

[] Information not available

Attachments

-  (3.11, 6.18). docx.docx
-  13.06.1996 N 63- (226.1, 230.1, 230.2, 234). docx.docx

27. Statistics on doping trafficking

Do law enforcement agencies share data on the seizure of doping substances with your NADO?

() Yes, please specify how many seizures have been reported in 2024

() No. comment (optional)

(X) Other, please specify RUSADA receives information from the Russian Ministry of Internal Affairs on the confiscation of doping substances if it is determined that the persons who sold or purchased doping substances are subject to the All-Russian Anti-Doping Rules.

28. Anti-doping education target groups

Which anti-doping target groups are educated and by whom?

	NADO	Other organisations; please list	Not targeted in 2024
International-level athletes	[X]	[X] International sports federations; All-Russian sports federations	[]
National-level athletes	[X]	[X] All Russian sports federations; Organizations carrying out sports training	[]

Youth athletes	[X]	[X] Organizations carrying out sports training; persons responsible for anti-doping in executive authorities of constituent entities of the Russian Federation; All Russian sports federations; Regional sports federations	[]
Children / School sport	[X]	[X] Organizations carrying out sports training; persons responsible for anti-doping in executive authorities of constituent entities of the Russian Federation; All Russian sports federations; Regional sports federations	[]
Recreational athletes	[X]	[]	[]
Athletes returning from a sanction	[X]	[]	[]
Coaches, trainers	[X]	[X] Organizations carrying out sports training; persons responsible for anti-doping in executive authorities of constituent entities of the Russian Federation; All Russian sports federations; Regional sports federations	[]
Sports administrators, officials, managers, agents	[X]	[X] Organizations carrying out sports training; persons responsible for anti-doping in executive authorities of constituent entities of the Russian Federation; All Russian sports federations; Regional sports federations	[]
Medical / Paramedical professionals	[X]	[X] Organizations carrying out sports training; persons responsible for anti-doping in executive authorities of constituent entities of the Russian Federation; All Russian sports federations	[]
Team staff/Members of a delegation at a major event	[X]	[X] Organizations carrying out sports training	[]
Parents	[X]	[X] Organizations carrying out sports training; persons responsible for anti-doping in executive authorities of constituent entities of the Russian Federation; All Russian sports federations; Regional sports federations	[]

School and university teachers	☒ [X]	☐ []	☐ []
University students	☒ [X]	☒ [X] Higher education institutions implementing professional programs on the prevention of doping in sport; Organizations carrying out sports training; persons responsible for anti-doping in executive authorities of constituent entities of the Russian Federation; All Russian sports federations; Regional sports federations	☐ []
Commercial sponsors	☐ []	☐ []	☒ [X]
Media, journalists	☐ []	☐ []	☒ [X]

29. Mandatory anti-doping education



Is completion of a national anti-doping education programme (confirmation of in-person training, e-learning certificate or similar) mandatory for any part of your sport structure?

☐ () No, all anti-doping education is voluntary

☒ (X) Yes, it is mandatory for certain groups of athletes and support personnel (e.g. Olympic and Paralympic team); please specify Yes, most Olympic and Paralympic sports and number of non-Olympic sports national federations have included the provision, concerning a certificate of completion of RUSADA online courses as a precondition for admission to competitions. A number of Sports Federations have stipulated in their regulations that certificates of completion of RUSADA online courses should be provided by athlete personnel, including athlete medical personnel. Organizations engaged in sports training are obliged to familiarize persons undergoing sports training with the applicable anti-doping rules. RUSADA implements specialized programs for all athletes in RUSADA's testing pools and for athletes returning from a sanction.

☐ () Other

30. Nutritional supplements



What measures have been taken to address the problems related to nutritional supplements in sport?

☐ [] Restrict availability

☐ [] Control of production

☐ [] Provide quality assurance

☐ [] Comprehensive labelling

☐ [] Limit advertising and promotion

☒ [X] Educational and informational measures

☒ [X] Other, please specify: In Russia since 2023 the system of «Fair Label/Code» is being gradually implemented in the sphere of all nutritional supplements. This system gives an opportunity to reduce illegal sale, provides transparency, which subsequently allows a person (by scanning this code/label in the special app) receive full related information about a product. It is important to point out that this reform is still in progress. The system is expected to be completed in 2025.

31. Anti-doping research

Has any anti-doping research been undertaken or supported?

(X) Yes; your comment (optional) National Anti-Doping Laboratory of Moscow State University has conducted research in the field of equine drug testing (horse doping) on detecting prohibited substances and methods (in accordance with Equine Prohibited Substances List). Two methods on detecting prohibited substances in horses' blood plasma and urine samples have been elaborated, validated and included in the scope of accreditation

() Yes, to a limited extent; your comment (optional)

() No; your comment (optional)

32. Areas of anti-doping research

If applicable - what are the areas of anti-doping research?

[X] Doping prevention

[X] Detection methods

[] Social science, including the behavioural and social aspects of doping

[X] Health consequences of doping

[] Physiological and psychological training programmes

[] Emerging substances or methods

[] Alternative testing methods

[] None

[] Other

33. Publication of anti-doping research

If applicable - how many articles with the results of this research have been published in peer-reviewed scientific journals?

Please upload a summary or share links to resources, if available

[4] in 2024

[] Data not available

Attachments

-  Increases in expression of HIF signaling pathway micrnas impact regulation of immunity after xenon inhalation.pdf
-  Identification of hypoxene metabolites in urine samples.pdf
-  Identification of meldonium.pdf
-  Methylation of a group of.pdf

34. International agreements

Has your country signed any new co-operation agreements in 2024 with other Anti-Doping Organisations (ADOs) or agreements on anti-doping with any other organisation or state?

(X) Yes, please explain or upload the document or provide a link Samples collection agreements with National Antidoping agency of Belarus (BNADA), National antidoping agency of Azerbaijan (AMADA), International Biathlon Union (IBU), Regional antidoping organization of Central Asia (RADOCA), World Athletics

() No

