

# THE CONGRESS OF LOCAL AND REGIONAL AUTHORITIES

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## **Recommendation 393 (2017)<sup>1</sup> The budget and resources of the Congress for the next biennium (2018-2019)**

The Congress of Local and Regional Authorities of the Council of Europe,

1. reaffirming its unique role and institutional position within the Council of Europe, which confers on the Congress, as the voice of local and regional authorities from all 47 member States and the guardian of the European Charter of Local Self-Government (ETS No. 122), the responsibility for promoting and fostering the implementation of common Council of Europe standards for local autonomy and regional democracy in Europe and its neighbourhood;

2. bearing in mind that in many member States, in particular due to the need to strengthen efficiency and effectiveness at all levels of government as a consequence of the financial and economic crisis that began in 2008, intense national reform processes are affecting the structure, financing and functioning of local and regional entities, and that the role of the Congress to monitor and evaluate these developments according to the principles of the European Charter of Local Self-Government (“the Charter”) and to give legal and practical advice or to examine and reply to numerous complaints or petitions in this area, has substantially increased over the last three years;

3. highlighting the fact that, with the ratification of the Charter by all 47 member States, the volume of Congress’ monitoring activities, which provide that every member State shall be monitored approximately every five years, has substantially increased;

4. referring to its regular exchanges of views with the Committee of Ministers and to the information on Congress’ priorities and their implementation given by the President and Secretary General of the Congress;

5. stressing the appreciation expressed on these occasions for the work achieved by the Congress as well as the acknowledgement and understanding of the risks that further budget cuts would incur, not only for its statutory activities but also for its post-monitoring and co-operation activities, which are tailored to member States’ specific needs and interests;

6. underlining the fact that, thanks to a substantial reform of its structures and working methods and despite its constant pursuit of efficiency savings, the Congress has been able to deliver quality work and achieve tangible results but regrettably has already been obliged to reduce some of its statutory activities and notably the number of its monitoring visits planned in 2015 and 2016 and those scheduled for 2017;

7. drawing attention, in particular to:

*a.* the decisions it has taken since 2010, in the framework of the reform of the Council of Europe, to refocus its priorities and activities on the core values of the Organisation;

*b.* the resulting amendments to the Congress Charter and Statutory Resolution CM/Res(2011)2, approved by the Committee of Ministers on 19 January 2011, and the subsequent changes it undertook, notably to improve the efficiency of its structures and working methods, as well as the additional work undertaken in this respect, in particular Congress Recommendation 367 (2014) on the revision of the Congress Charter, adopted on 16 October 2014;

*c.* its continued contribution to the Organisation’s efficiency savings and cuts in its operational budget as well as in its human resources since 2010, in a context of zero real growth followed by a zero nominal growth for the whole Organisation;

*d.* the priorities of the Congress adopted for 2017-2020, which are fully in line with those proposed by Secretary General Thorbjørn Jagland for the biennium 2018-2019;

8. strongly committed to contributing to the identification and implementation of the priorities and the programme for the 2018-2019 biennium to be adopted by the Committee of Ministers for the whole Organisation;

9. determined to pursue its reform, refocus its activities around its core priorities for the next biennium and continue carrying out activities which contribute at local and regional levels to the Council of Europe’s ongoing and new campaigns and specific programmes launched to address highly topical issues, such as the promotion of intercultural and interreligious dialogue, integration and social cohesion, the fight against hate and discrimination speech, the prevention of and the fight against corruption, and the promotion of Council of Europe core values, in particular among young Europeans;

10. reaffirming, however, that, in order to successfully carry out its statutory mission and implement its core priorities in respect of the promotion and development of local and regional democracy, the Congress needs to be able to count on a sustainable basis for action, which includes an appropriate level of human and financial resources;

11. highlighting in particular the situation of the European Alliance of Cities and Regions for the Inclusion of Roma and Travellers, which networks 124 participants from Council of Europe member States, and whose sustainability is at stake due to lack of resources;

12. consequently asks the Committee of Ministers to:

*a.* fully examine the risks and evaluate the consequences for the Council of Europe as a whole, and for the Congress in particular, of prolonging for the next biennium 2018-2019 and beyond a budget based upon a zero nominal growth principle as compared to at least a zero real growth principle;

*b.* acknowledge the results achieved and the efforts made in increasing the efficiency and effectiveness of the Congress

in recent years, despite a reduced budgetary allocation and restrictions in the human resources made available to it;

*c.* ensure, through its regular political dialogue with the Congress, consistency between the priorities identified by the Congress and its budgetary allocations in order to achieve critical mass and have an impact;

*d.* in light of the unique role and institutional position of the Congress within the Council of Europe and taking due account of its past efforts, decide to allocate to the Congress for the next biennium 2018-2019 an operational budget and human resources commensurate with and in acknowledgement of the requirements of its institutional operation, as well as of its statutory tasks and the work identified as a priority for the organisation, notably in the fields of preventing radicalisation, addressing the impact and consequences of the challenges related to refugees and migrants, and supporting the European Alliance of Cities and Regions for the Inclusion of Roma and Travellers;

*e.* encourage member States to consider funding, for 2017 and the next biennium, by means of voluntary contributions and/or provision of seconded officials, targeted co-operation activities based on the monitoring by the Congress of the

implementation of the European Charter of Local Self-Government and on the other Congress statutory activities;

*f.* examine how the Congress could rightfully benefit from budgetary or extra-budgetary resources in order to continue its action for the inclusion of Roma and Travellers at local and regional levels, taking due account of its concrete experience and investment in such activities over the past years, and of the prime importance of this issue in Europe;

*g.* invite the Secretary General of the Council of Europe to include in the draft programme and budget for the next biennium (2018-2019) a budget envelope for the Congress which will fully recognise its contribution to the Council of Europe priorities as the unique pan-European promoter of territorial democracy, encouraging devolution and promoting citizen's participation as well as debates and exchanges of good practice among local and regional elected peers on the main topical issues in our European societies.

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1. Debated and adopted by the Congress on 28 March 2017, 1st sitting (see Document [CG32\(2017\)06](#), explanatory memorandum), rapporteurs: Xavier CADORET, France (L, SOC), and Svetlana ORLOVA, Russian Federation (R, EPP/CCE).