

# Support to Good Governance: Project against Corruption in Ukraine (UPAC)

# Annex1

# Updated Workplan of Activities

Agreed at the 7<sup>th</sup> Steering Committee meeting on 25 June 2009

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
Purpose (1):	To improve th	e strategic and institutional fram	ework against corruption in U	kraine		
Objectives supp	orted through ac	tivities under Purpose 1:				
		and Action Plan; oordination and monitoring mechanism:	s of Anti-corruption Strategy and Ac	tion Plan.		
Sources of verifi	cation of objectiv	ves reached:				
• GRECO	O reports, comm	unications and web-sites of the governr	nent and administration of Ukraine;	media coverage of strategy a	nd action plan etc.	
Assumptions/risl	<u>ks:</u>					
Commi	tment of the Likr	ainian authorities to counter corruption	in coordinated and coherent manne	r		
Counterpart/ben	eficiary institutio	<u>ns:</u>				
Ministry	/ of Justice, Cab	inet of Ministers, Presidential secretaria	t, Ministry of Interior, National Defe	nce Council, State Prosecutor	s Office, State Audit	Office.
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Output (1.1):	Anti-corrupt	ion strategy and action plan avail	able			
Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
October 2006	Activity 1.1.1	Support to the drafting and	Workshop/Consultative meeting	Delays and controversies	Presidential	3-4 Experts;
– March 2007		elaboration of the Anti-corruption	reports, recommendations, and	on asserting or merging	Secretariat;	Desk Review/Field
		Action Plan in accordance with	final outcomes from the drafting	Concept 2006 into a	Ministry of	Work (3-4 days
Expert		NACS, involving all relevant stake	process of Action Plan;	NACS version;	Justice;	each);
opinion		holders (national and local	Action Plan document and	Clarity of assignation of	Cabinet of	Delivery of Training,
provided in		government) and including public	content including any potential	tasks and responsibilities	Ministers;	Technical Papers and
June 2007		consultations (civil society and	evaluation/assessment carried	in relation with		guidelines
		business community	out prior to its finalisation;	implementing,	All institutions as	

		representatives).	Participatory data of all relevant	operationalising and	assigned by the	4-6 working Sessions
		representatives).	institutions and key stake	monitoring NACS.	president's	or Round Table
			holders;	Lack of the institutional	decree.	Discussion (RTD);
			Systematic and verifiable	capacities and absorption	ueciee.	
			outreach efforts to the public	of relevant tasks and		Public Participation
			and between institutions;	responsibilities in line with		
			Projects reports;	the endorsed NACS.		
			Other reporting and	Political will and		
			communications of relevant	continuous institutional		
			Ukrainian institutions;	support in launching,		
			GRECO Evaluation Report[s]	implementing and		
			and recommendations and	monitoring the NACS.		
			GRECO compliance reports	NACS not met with broad		
				based public support;		
				Institutional commitment		
				throughout the drafting		
				process, and recognition		
				of assigned lead authority		
				in coordinating the action		
				plan drafting process;		
				Clear time-line for the		
				process to be finalised		
Round table	Activity 1.1.2	Round table "Effectiveness of the	Reports available;	Assessment unable to	Designated	2 Experts;
held on 16		National anti-corruption policy, role		draw clear conclusions	institution in	1 Local Expert;
October 2008		of the civil society and private	Recommendations	and recommendations	charge to monitor	Desk review and field
		sector"/	and Observation as issued.	due to the limited time and	implementation	work;
		Assessment/Review and		experience to produce	of the Anti-	TP;
		Recommendations on the		results as per required	corruption	RT discussion to
		effectiveness of the National Anti-		reforms and measures	Strategy and	present findings to
		corruption Strategy, its Action Plan		against corruption	Action Plan;	counterpart institution
		and other policy related reforms in				
		Ukraine				
October 2006	Activity 1.1.3	1 <sup>st</sup> National (and regional) Public	1st Survey Report (in both	Quality and	All relevant	Independent
– January		Baseline Survey:	languages);	Professionalism of Survey	institutions which	institution as an
2007		- Perception, experience, and	Other international community	Providers (Contractor);	will be	outside contractor

	attitude on corruption and service	reports;	Time line;	determined by	(Survey Provider)
	delivery in the system of justice	All forms of media reporting;	Survey findings are not	Survey Providers	
Survey	(police, prosecution, notary service,	GRECO evaluation report[s];	received adequately and	and Service	
methodology	enforcement of civil and criminal	Government response and	therefore are not	Provider ToR.	
and	judgements); and	acknowledgment of findings	incorporated into policy		
questionnaire	- Perception, experience, and	(reports, interviews, press	making;		
finalised in	attitude on corruption and service	releases);	Restriction of distribution		
February 2007	delivery in the public administration	Specific measures designed in	and publication of Survey		
	and the political system (including	response to system	findings by beneficiary;		
	elected officials and officials of local	identification tools;	A survey on corruption in		
	and regional authorities)	Reports on implementation of	the Judiciary has been		
		the Anti-corruption Action Plan	carried out in spring 2006,		
			albeit with a different		
			methodology		

# Output (1.2): Effective monitoring, coordination and management of anti-corruption measures ensured

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
January 2008 -	Activity	Workshop on models, types and tools	Monitoring reports; reports	Sufficient resources	Central	1 CoE Experts;
September	1.2.1	used of and by different anti-corruption	assessing the efficiency of the	(human and financial)	Department of	
2008		bodies/structures in view of a	NACS and AP	made available to	Civil Service	1 Local Expert.
		feasibility of such structures in		establish efficient and	and	
Round Table		Ukraine; their role and their		effective monitoring and	Ministry of	
held on		establishment of a structure/body to:		coordination mechanism	Justice as co-	
22 April 2008		Monitor; Manage; and			implementer	
		Coordinate The implementation of the				
		National Anti-corruption Strategy and				
		its Action Plan				
May 2008	Activity	System comparing process – Study	Study visit reports;	Genuine readiness and	Central	CoE Kiev Project
	1.2.2	visit and Three Workshops on existing	evaluation/feedback of Study	capacity to share lessons	Department of	Team
Study visit		practices and lessons learned from	visits by participants.	learned and best practices	Civil Service	Experts from
held on 26-30		other European AC mechanisms for		and to incorporate them	And	counterpart
May 2008		the Working Group (3 merged in one		into day-to-day operations	Working Group	(receiving) institutions
		trip: Croatia, Slovenia, France)				(in-kind contribution)

November 2009	Activity 1.2.3	Closing conference: Support to national anti-corruption conference to review the implementation of anti- corruption measures in Ukraine	Final report of project activities against purposes, stipulating achievements	Project has managed to carry out activities for all purposes foreseen	All SG/stakeholder institutions reached by the project	6 experts (international and national) having been involved in key project activities
		available to ensure the implement n body or bodies	ation of Article 6 of the Unite	d Nations Convention ag	ainst Corruption	(UNCAC) regarding
Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
May 2008 1 <sup>st</sup> Activity Seminar held on 15 January 2008 August- October 2009	Activity 1.3.1	<ul> <li>1 Seminar on implementation of UN Treaty Law focussed on issues related to UNCAC applicability in Ukraine and its domestic legislation.</li> <li>One Seminar designed for Codification Department of MOJ; expert study on compliance with UNCAC (<i>initially proposed as one</i> <i>seminar designed for all main key</i> <i>players and specifically on Article 6 of</i> UNCAC)</li> </ul>	Proposals reflected in legislative changes.	Continued commitment of Ukrainian authorities to the implementation of the UNCAC	Codification Department of the MoJ; SG members/stakeh olders of the projects	1 Seminar 1Expert study (1 international) 2 local experts Desk review In-country visits Follow-up recommendations
Objectives suppo	orted through	activities under Purpose 2: o the public administration reform amende nalysis, prevention of corruption and elab	d in the light of anti-corruption stand	•	lic administration (in	particular in the

Ministry of Interior, Prokuratura and local and regional authorities available;

• Recommendations and draft laws aimed at reducing conflicts of interests in the political process available.

#### Sources of verification of objectives reached:

 Activity reports; Web-site and documents of the Central Department of Civil Service, High Council of Justice, Ministry of Justice, CEC, Prosecution, Ministry of Interior, National associations / Congress of local and regional authorities of Ukraine, GRECO, Congress of local and regional authorities (CoE), media

#### Assumptions/risks:

Cooperation of relevant stakeholders

#### Output (2.1): Anti-corruption concerns incorporated into the process of public administration reform ("anti-corruption mainstreaming")

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
February 2007	Activity	Promotion and introduction of the	Number of participants in the	Delays on finalising the	Members of	1 expert
Expert	2.1.1	Draft Law on the Ethics Behaviour for	promotion and introduction	parliamentary sessions	Parliament	
opinion		Public Officials in order to facilitate the	event	and reading of the draft		
provided in		adoption of the new law		law	Public	
August 2007					Administration	
Round table	Activity	Round table " Legislation on civil		Delays in adopting the	Main Civil	1 international expert
held on 5	2.1.2	service and conflicts of interest"		new law by parliament	Service	
December		RTD to Follow up on implementation			Department.	
2008		issues with regard to the draft Code of				
		Ethics on behaviour of the Public			Round table	
		Officials			organised in	
					cooperation with	
					SIGMA (joint	
					OECD/EU	
					initiative "Support	
					for Improvement	
					in Governance	
					and	
					Management")	
Training	Activity	Videoconference to support the reform	GRECO and other international	Need for this type of	National	Videoconference

Videoconfere	2.1.3	of public administration	reports acknowledging progress	training (need not covered	Academy of	
nce held on			on this issue.	by other	Public	
25 March		Training of public administration		donors/organizations)	Administration	
2009		members on issues related to	Stakeholder/beneficiary		and its regional	
		legislation on civil service in the light	feedback		institutes	
		of international standards and best			(Dnipropetrovsk,	
		practices (i.e., OECD, WB)			Odessa, Kharkiv,	
					Lviv)	
					Cabinet of	
					Ministers	
					Main Civil	
					Service	
					Department	
1 December	Activity	Corruption Risk Assessment and	Various reports	Need and readiness of	Centre of	1 international (incl.
2008-15 April	2.1.4	Prevention Plans: System Study	(international/local)	relevant stakeholder	Political and	in-country visit(s))
2009		No. 1 on Corruption Risks within the		institutions to participate in	Legal Reforms	7 local experts
		Public Administration (in particular, the	Media reports	survey	(Analytical	Scoping study
Analytical		field of administrative Services, control			review)	
Review and		and supervision	Sociological survey	Relevance and adequacy		
Survey		(Development of methodology;		of methodology developed	Democratic	
conducted		System Study Analysis; Identification			Initiatives	
from		of risk area and their causes; and			Foundation	
December		Developing prevention proposals and			(sociological	
2008 to May		plans.)			survey)	
2009						
April-May 2009	Activity	Presentation of results, report and	Various reports (including	Need for corruption risk	Centre of	RTD
	2.1.5	methodology of the System Study	GRECO reports).	assessments and its	Political and	
Round table		No. 1		periodic repetition	Legal Reforms	Press Conference
and Press		Provision and training of standard	Reports used as starting point	understood by		
Conference		guidelines and methodologies in	for initiation of policy changes	stakeholders	Democratic	Local experts
held on 16		carrying out periodical corruption risk			Initiatives	
June 2009		assessments based on the System			Foundation	
		Study No. 1 provision of methodology				
		on the implementation of prevention			Ministry of	
		plans			Justice	

Expert opinion provided in November 2008	Activity 2.1.6	Expert Opinions on the Draft Law on Civil Service (draft of the Main Department for civil service)	Expert Opinion	Draft law delayed	Mains Civil Service Department	1 International expert
Output (2.2): R Timing	Risks of cor Level/ Activity	ruption reduced in the judiciary Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
1 December 2008-15 April 2009 Analytical Review and Survey conducted from December 2008 to May 2009	Activity 2.2.1	Corruption Risk Assessment and Prevention Plans on Judiciary: (System Study No. 2) (Development of methodology; System Study Analysis; Identification of risk area and their causes; and Developing prevention proposals and plans.)	Various reports (national/inter- national), including GRECO Media reports Sociological survey on corruption risks within the judiciary and the bodies in charge of investigation and prosecution of criminal offences	Cooperation of Ukrainian judicial authorities in particular of the High Council of Justice. Cooperation of the Ministry of Justice	Kharkiv Institute of Applied Humanitarian Research (Analytical review) M.A.Consulting (sociological survey)	1 international expert (including in-country visit) 5 local experts Scoping study
April-May 2009 Round table and Press Conference held on 26 June 2009	Activity 2.2.2	Presentation of results, report and methodology of the System Study No. 2 Provision and training of standard guidelines and methodologies in carrying out periodical corruption risk assessments based on the System Study No. 2 provision of methodology on the implementation of prevention plans	Various reports (including GRECO reports). Reports used as starting point for initiation of policy changes	Need for corruption risk assessments and its periodic repetition understood by stakeholders	Institute of Applied Humanitarian Research (Kharkiv) M.A.Consulting Ministry of Justice	RTD Press Conference National experts who participated in 2.1.1

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Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
1 December 2008-15 April 2009 Analytical Review and Survey conducted from December 2008 to May 2009	Activity 2.3.1	Corruption Risk Assessment and Prevention Plans: <b>System Study</b> <b>No. 3</b> on Corruption Risks within the bodies in charge of investigation of criminal offences ( <i>initially proposed as</i> <i>a system study within System of</i> <i>Ministry of Interior</i> ) (Development of methodology; System Study Analysis; Identification of risk area and their causes; and Developing prevention proposals and plans.)	Various reports (national/inter- national), including GRECO Media reports Sociological survey on corruption risks within the judiciary and the bodies in charge of investigation and prosecution of criminal offences	Commitment of Mol and relevant departments to participate in survey	Kharkiv Institute of Applied Humanitarian Research (Analytical review) M.A.Consulting (sociological survey)	<ol> <li>1 international expert (including in-country- visit)</li> <li>2 local experts</li> <li>Scoping study</li> </ol>
		The corruption risks within the bodies in charge of investigation and prosecution of criminal offences are analysed in one single study (two separate studies initially planned)				
April-May 2009 Round table and Press Conference held on 26 June 2009	Activity 2.3.2	Presentation of results, report and methodology of the System Study No. 3 Provision and training of standard guidelines and methodologies in carrying out periodical corruption risk assessments based on the System Study No. 3 provision of methodology on the implementation of prevention plans	Various reports (including GRECO reports). Reports used as sources for initiation of policy changes	Need for corruption risk assessments and its periodic repetition understood by stakeholders	Institute of Applied Humanitarian Research (Kharkiv) M.A.Consulting Ministry of Justice	RTD Press Conference National experts who participated in 2.3.1
1 December- 15 April 2009	Activity 2.3.3 in coop with	Corruption Risk Assessment and Prevention Plans in): <b>System Study</b> <b>No. 4</b> on Corruption Risks within the	Various reports (national/inter- national), including GRECO	Commitment of prosecution and relevant departments to participate	Kharkiv Institute of Applied Humanitarian	1 international expert (including in-country visit)

Survey:	Activity	bodies in charge of prosecution of	Media reports	in survey	Research	2 local experts
Feb/March	2.3.1	criminal offences (initially proposed as			(Analytical	
2009 Analytical		a system study within the System of Prosecutorial Services) (Development of methodology;	Sociological survey on corruption risks within the judiciary and the bodies in		review) M.A.Consulting	Scoping study
Review and		System Study Analysis;	charge of investigation and		(sociological	
Survey		Identification of risk area and their	prosecution of criminal offences		survey)	
conducted		causes; and Developing prevention				
from		proposals and plans.)				
December		Free come and Frences)				
2008 to May		The corruption risks within the bodies				
2009		in charge of investigation and				
		prosecution of criminal offences are				
		analysed in one single study (two				
		separate studies initially planned)				
April-May 2009	Activity	Presentation of results, report and	Various reports (including	Need for corruption risk	Institute of	RTD
	2.3.4	methodology of the System Study	GRECO reports).	assessments and its	Applied	
Round table		No. 4		periodic repetition	Humanitarian	Press Conference
and Press		Provision and training of standard	Reports used as sources for	understood by	Research	
Conference		guidelines and methodologies in	initiation of policy changes	stakeholders	(Kharkiv)	Experts who
held on 26		carrying out periodical corruption risk				participated in 2.3.2
June 2009		assessments based on the System			M.A.Consulting	
		Study No. 4 provision of methodology				
		on the implementation of prevention			Ministry of	
		plans			Justice	
Round table	Activity	Round table on the civil service	Reports and public	Issue not yet covered by	Main Civil	1 – 2 Experts
held on 26	2.3.5	reforms in Ukraine, conflicts of interest	communications on Codes of	other TA programmes;	Service	(national and
March 2009		and codes of conduct	Conducts in the prosecution	Prokuratura committed to	Department	international)
			system	introducing Codes of		
		Workshop and expert advice for the		Conduct;		
		elaboration, introduction and		Commitment translates		
		implementation of codes of conduct in		into the allocation of		
		the Prokuratura system		human and financial		
				resources to make system		

		To be implemented together with activity 2.3.6				efficient and effective		
Round table	Activity	Round table on the legislation on civil	Reports	and	public	Issue not yet covered by	Main Civil	2-3 experts (national
held on 26	2.3.6	service and proposed reforms in	communication	s on	Codes of	other TA programmes;	Service	and international)
March 2009		Ukraine; on the issues of conflicts of	Conducts				Department	
		interest and codes of conduct				Prokuratura committed to		
						introducing Codes of		
		Workshops and expert advice for (the				Conduct;		
		elaboration) and implementation of						
		codes conduct and disciplinary and				Commitment translates		
		redress/appeal procedures in the				into the allocation of		
		Ministry of Interior bodies				human and financial		
						resources to make system		
		To be implemented together with				efficient and effective		
		activity 2.3.5						
						Ministry of Interior is ready		
						to implement such		
						measures		

Output (2.4): (	Output (2.4): Conflicts of interest reduced in the political process									
Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required				
January/ February 2008 Held on 29 January 2008	Activity 2.4.1	RTD on European standards of legislation, regulations and practices on financing of political parties and electoral campaigns in the light of European standards and good practices: Council of Europe guidelines "Financing political parties and election campaigns", (GRECO documents) related to immunities, lobbying and corruption of members of national assemblies. (identification of issues of concern as per subject)	Relevant reports, including GRECO reports Public debate on identified issues	Continued commitment of Ukrainian authorities to tackle issues	MoJ Central Election Commission Parliament	1 international expert 2 national experts Desk review and TP paper Workshop				
June – September 2008 Round table held on 1-2 July 2008 Concept Paper elaborated in January 2009	Activity 2.4.2	Workshop to support disclosure, reporting, monitoring and enforcement of legislation and regulations on financing of political parties and electoral campaigns (follow-up to recommendations from GRECO) Elaboration of a Concept Paper and organisation of an expert workshop aimed at formulating amendments to legislation to enhance transparency of the system of funding of political	Relevant reports, including GRECO reports Public debate on identified issues	Continued commitment of Ukrainian authorities to tackle issues	Central Election Commission MoJ Parliament Concept Paper and Expert Workshop: elaborated/ organised by the	2 international experts 2 national experts Desk review and TP paper Workshop				

Expert Workshop held on 19-20 December		parties and election campaigns			Agency for Legislative Initiatives	
2008 Study elaborated in June 2009		Elaboration of a study on international experience in funding of political parties and electoral campaigns based on GRECO 3rd Evaluation round reports (Great Britain, Estonia, Iceland, Latvia, Luxembourg, Netherlands, Slovakia, Slovenia, Finland, Poland)			Proposed to be elaborated by the Agency for Legislative Initiatives	
June - September 2008 RT held on 1-2 July 2008	Activity 2.4.3	Analysis of tools to minimise the vulnerability of the legislative process to corruption including regulation of <u>lobbying</u> (analysis of national practices, case studies from Europe and USA, elaboration of proposals). To be implemented in connection to activities 2.4.2, 2.4.5	Relevant international reports (including GRECO) Issues at stake discussed through public hearings, in parliament and in the media	Continued commitment of Ukrainian authorities to advance issues UPEPLAC project findings/recommendations to be incorporated and considered	Ministry of Justice	2 international experts 2 national experts Desk review and TP paper Workshop
June – September 2008 RT held on 1-2 July 2008	Activity 2.4.4	Workshop to support the implementation of obligations of elected office holders to <u>declare</u> assets and conflict of interests as well as other measures to reduce, and control conflict of interests in general. The issue of declaration of assets of elected representatives to be covered in connection to activities 2.1.2, 2.1.3, 2.1.6 related to civil service	Relevant national and international reports (including GRECO).	Continued commitment of Ukrainian authorities and relevant stakeholders to advance issues	Tax administration MOJ (TBC)	2 international experts 2 national experts Desk review and TP paper Workshop
June –	Activity	Workshop and follow-up on GRECO	International reports, incl.	Continued commitment of	MoJ;	2 international

September	2.4.5	recommendations with regard to	GRECO.	Ukrainian authorities to	Parliament;	experts
2008		immunities and privileges of	Media reports	tackle issues at stake.	Supreme Court	2 national experts
		parliamentarians and judges and other			High Judicial	Desk review and TP
RT held on		categories.	Public discussions	(TBC)	Council of	paper
1-2 July 2008		To be implemented in connection to			Judges	Workshop
		activities 2.4.2, 2.4.3				(TBC)

# Output (2.5): Capacities enhanced at the level of local and regional authorities for the prevention of corruption and strengthening of integrity

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
November	Activity	Support the drafting of a short and	Draft National Handbook	Identification of a		1 local expert
2007	2.5.1	structured National Handbook on		competent local expert		1 international expert
		ethics in local government, based the		Help from national and		
Completed		European Public Ethics Handbook,		local stakeholders in		
March 2007		and translation of other relevant		identifying and accessing		
		documents into Ukrainian		sources of information		
December	Activity	Raise interest among local	Letters of interest in taking part	Identification of a		1 local expert
2007	2.5.2	government stakeholders and create a	in the Steering Group	committed local partner		
		Steering Group for supporting public	Other forms of interest	Interest from local		
Completed in		ethics in local government	expressed in relation to the	stakeholders		
March 2007			benchmarking programme	5 municipalities are		
			Clear commitment expressed by	committed to the		
			at least 5 municipalities in	programme		
			implementing the full			
			programme			
February 2007	Activity	Organise the first meeting of the	Documents of the Steering	Identification of a		1 local expert
	2.5.3	Steering Group to revise the National	Group meeting	committed local partner		1 international expert
Completed in		Handbook and to revise and adopt the	Meeting report	Interest from local		1 workshop
May 2007		National Score Card for the	Revised National Handbook	stakeholders		
		benchmarking exercise	National Score Card	5 municipalities are		
				committed to the		
				programme		
March – April	Activity	Organise the first round of self-	Self-assessment forms	Identification of a		1 local expert
2007	2.5.4	assessments and preparation of the	National Benchmark (composed	committed local partner		

Completed in May 2007 May - June 2007	Activity 2.5.5	National Benchmark on public ethics at local level Selection and training to the use of the peer review and benchmarking process for 15 peer reviewers (5 local	of the National Score Card plus average scores) Training report Training evaluation forms filled in by the trainees at the end of	Interest from local stakeholders 5 municipalities are committed to the programme Identification of a local partner Identification of a	1 Training workshop 1 local expert 1 international expert
Completed in August and September 2007.		elected representatives, 5 senior local public servants and 5 specialists in public administration)	the training session	competent local expert Identification of 15 qualified volunteers for the role of peers	
February 2008 Completed in December 2007	Activity 2.5.6	Organise peer reviews in the 5 pilot municipalities to evaluate their experience in view of its improvement and, if appropriate, dissemination and replication throughout Ukraine. Each peer review should lead to the preparation of reports including Recommendations for the improvement of the situation in the municipality under review	5 reviews reports 5 review Recommendations Reports on Dissemination	Identification of a local partner Commitment of peer reviewers 5 municipalities are committed to the programme	1 local expert 5 review visits of 4 days for peer review teams of 4 persons each
December 2007 – February 2008 Completed in January 2008	Activity 2.5.7	Support the preparation and implementation of Corruption Prevention Plans in the 5 pilot municipalities (risk analyses and benchmarking, review status of local officials, review effectiveness of internal and external monitoring and control mechanisms, implementation of codes of conduct)	5 Corruption Prevention Plans	Identification of a local partner 5 municipalities are committed to the programme	1 local expert
March - April 2008 Completed in	Activity 2.5.8	Revise the National Handbook on public ethics in the light of the results of the Benchmarking exercise (Score Card, Benchmark, peer review	Revised National Handbook Possibly, the National Strategy	Identification of a local partner Identification of a competent local expert	1 local expert 1 international expert

January 2008		recommendations and Corruption Prevention Plans) and, if appropriate, prepare a draft National Strategy to improve public ethics at local level			
June 2008 Completed in January 2008	Activity 2.5.9	Organise the Second Steering Group meeting to adopt the revised National Handbook (and, if appropriate, the National Strategy) and to assess the implementation of the programme	Meeting report Meeting documents Handbook on Public Ethics at local level	Identification of a local partner	1 international expert 1 local expert 1 workshop
April 2008 Completed in May 2008	Activity 2.5.10	Publish the revised National Handbook. Subject to agreement by participating municipalities, review Recommendations and Corruption Prevention Plans could be appended to the Handbook	Publication "Handbook on Public Ethics at local level" Distribution list Reactions from addressees and the media	Identification of a local partner	

## Output (2.6): Public participation in the anti-corruption effort promoted

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
October 2006	Activity 2.6.1	Develop the terms of reference for a grant programme open to NGOs and	Call for submission of proposals from NGOs	N.A.	Council of Europe Kyiv	Team Leader in conjunction with EC
Completed in		other civil society organisations aimed			Project Team	consultants.
January 2007		at promoting public involvement in the anti-corruption effort				

## Purpose (3): To strengthen the anti-corruption legal framework and effective and impartial enforcement of the criminal legislation on corruption

Summary of objectives supported under Purpose 3:

• Relevant draft amendments in line with international anti-corruption standards and technical reports on specialisation, training, and multidisciplinary approach of law enforcement and judicial authorities in the fight against corruption elaborated

Sources of verification of objectives reached:

• Activity reports, GRECO reports, draft amendments, technical reports, partner institutions documentation

## Assumptions/risks:

## • Commitment and co-operation of relevant partner institutions

Output (3.1): Draft laws available to improve the prevention and control of corruption in accordance with the Criminal and Civil Law Conventions of
the Council of Europe (ETS 173/174), the United Nations Convention against corruption and other relevant international legal instruments

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
August-	Activity	Expert Opinion and Review of	Projects reports;	Draft Concept available	Main Civil	Experts Desk review;
October 2009	3.1.1	coherence of Draft Concept of		for review by responsible	Service	
		Administrative Reform with European	Other reporting and	institutions;	Department of	1 Fact finding
		anti-corruption standards.	communications of relevant		the of Ukraine;	mission;
			Ukrainian institutions;	Political will to undertake		
				necessary reforms, and	MOJ;	Delivery of Technical
			Relevant institutions' web-sites	review the on-going		Paper (Expertise
			disseminating information and	legislative process in line	National	Opinion);
			providing feed back;	with the European	Commission for	Round Table
				standards;	the	Discussion (RTD);
			Media coverage;		Strengthening of	
				Consistency of	Democracy and	Follow up.
			GRECO Evaluation Report[s]	coordination and	Rule of Law;	
			and recommendations and	cooperation among all		
			GRECO compliance reports	relevant institutions and	Secretariat of the	
				key players during the	President of	
				entire process;	Ukraine;	
				Clear transparent process	Council of	
				and a thorough stake	National Security	
				holder consultation	and Defence;	
				mechanism;		
					School of Public	
				Available resources	Administration;	
				provided and committed		
				by the relevant beneficiary		

				and coordinating		
				bodies/institutions.		
January 2007	Activity	Expert Opinion and Review of the	Projects reports;	Draft Concept available	Ministry of	2 Experts;
January 2007	3.1.2	Draft Concept of the Reform of		for review by responsible	Justice;	z Expens,
Expert	3.1.2	Criminal Justice and Law Enforcement	Other reporting and	· · ·	National	Desk Review;
opinion		Agencies in line with European anti-	communications of relevant	institutions;	Commission for	Desk Review,
				Delitical will to undertake		1. East finding
provided in		corruption standards.	Ukrainian institutions;	Political will to undertake	the strengthening	1 Fact finding
May 2007.			Delevent in stitution al week sites	necessary reforms, and	of democracy	Mission;
			Relevant institutional web-sites	review the on-going	and the rule of	<b>T</b> 1 1 1 <b>D</b>
			disseminating information and	legislative process in line	law;	Technical Paper
			providing feed back;	with the European		(Expertise Opinion);
				standards;	Secretariat of the	
			Media coverage;		President of	Round Table
				Consistency of	Ukraine;	Discussion (RTD);
			GRECO Evaluation Report[s]	Coordination and		
			and recommendations and	Cooperation among all	Council of	Follow up.
			GRECO compliance reports	relevant institutions and	National Security	
				the key players during the	and Defence.	
				entire process;		
				Clear transparent process,		
				including thorough stake		
				holder consultation		
				mechanism;		
				Available resources		
				provided and committed		
				by the relevant beneficiary		
				and coordinating		
				bodies/institutions.		
October 2006	Activity	Expert Opinion and Review on the	Projects reports;	Draft Concept available	Ministry of	2 Experts
Expert	3. 1.3	coherence of:		for review by responsible	Justice	
opinion			Other reporting and	institutions;		Desk review
provided in		- Draft Law on the Judiciary; and	communications of relevant		National	
October 2006		- Draft Law on the Status of judges,	Ukrainian institutions;	Political will to undertake	Commission for	1 Fact-finding

				necessary reforms, and	Strengthening	mission
		with European anti-corruption	Relevant institutions' web-sites	review the on-going	Democracy and	
		standards.	disseminating information and	legislative process in line	the Rule of Law	Technical Paper
			providing feed back;	with the European		(Expertise Opinion)
				standards;	Supreme Court	
			Media coverage;			Round Table
				Consistency of	Council of	Discussion (RTD)
			GRECO Evaluation Report[s]	coordination and	Judges	
			and recommendations and	cooperation among all		Follow up.
			GRECO compliance reports	relevant institutions and	Secretariat of the	
			· · ·	key players during the	President of	
				entire process;	Ukraine	
				Clear transparent process,	Association of	
				including a thorough	Judges of	
				stake holder consultation	Ukraine	
				mechanism;	Oliverite	
				meenanism,		
				Available resources		
				provided and committed		
				by the relevant beneficiary		
				and coordinating		
				bodies/institutions;		
				In addition a financial		
				feasibility concept has		
				been provided and		
				agreed/committed by		
				government		
June 2007	Activity	Support the implementation of	Database of legal acts of	Continuous commitment	MoJ	Council of Europe
	3.1.4	GRECO recommendations on	Ukraine	of Ukrainian authorities to		local project team
14 December		compliance with relevant international		adhering to international		
2007		anti-corruption legal instruments.	GRECO compliance reports	legal standards.		Relevant international
						and national experts
		(Activities need to be defined upon	Other relevant monitoring			

		(00500 0)				
		issuance of GRECO report)	reports (OECD)			
July 2008	Activity	Expert opinion on the Draft	Expert Opinion	Draft Amendments are	MOJ	1 Council of Europe
19 September	3.1.5	Amendments on the Confiscation of		available and presented in		Expert
2008		Crime Proceeds provisions;	Evaluation reports from	time to parliament		
			monitoring mechanisms			Council of Europe
		RTD on the Expert opinion with regard				local project team
		to the draft amendments and the	Activity reporting			
		impact in the legal system as well as				
		their implementation in practice				
		Expert study on models of specialised				
		bodies in charge of seizure and				
		confiscation of proceeds from crime				
December	Activity	Support to the drafting of legislation	Database of Legal Acts	Continuous commitment	MoJ	6 TP's
2006 – August	3.1.6	that results from anti-corruption law	5	of Ukrainian authorities to		2-6 experts
2007		package, submitted by the President	Criminal Code	align Ukrainian legal		
		of Ukraine to the Parliament.		framework with		
Expert			Code of Administrative Offences	international standards;		
opinions		Follow-up will be defined further after				
provided in		review.		Sufficient resources		
December		(Note: the provisions on the liability of		(human and financial)		
2006 and		legal persons is included in this		made available		
January 2007		package)				
		puokugoj				
Draft Concept		Support in elaboration of a draft				
elaborated in		Concept Paper on institutional system				
April 2009		for prevention and fight against				
April 2000		corruption				
April - May	Activities-	Expert consultations and comments	Database of Legal Acts	Continuous commitment	Anti-corruption	2 experts
2008	3.1.7-3.1.8	on the proposals of change to the draft	Database of Legal Acts	of Ukrainian authorities to	Commission at	Expert opinions
2000	5.1.7-5.1.0	laws and opinions before the 2nd	Criminal Code	align Ukrainian legal	the Parliament	
Hearing held		reading	Chiminal Code	framework with	the Fanlament	
on 4 June		Participation in the hearings in the	Code of Administrative Ofference			
		Committee against organised crime	Code of Administrative Offences	international standards;		
2008		and corruption of the Verkhovna Rada		Outfinite at an a		
		on the topic "Anti-corruption policy and		Sufficient resources		

		practice: problems of legislative framework"		(human and financial) made available		
August- October 2009	Activity 3.1.7	Expert support/opinion in aligning the draft Law of Ukraine "On Public Service" (new version) with the anti- corruption law package	GRECO compliance reports Other relevant monitoring reports (OECD)	Continuous commitment of Ukrainian authorities and parliament to align Ukrainian legal framework with international standards	MoJ	2 experts to carry the review
August- October 2009	Activity 3.1.8	Support to publicising the contents of the anti-corruption law package	Database of Legal Acts	Commitment of relevant institutions to cooperate in this respect		Workshop; Local and international experts.

Output (3.2): Judges trained and specialised in adjudication of corruption; law enforcement officials trained in the investigation and prosecution of corruption offences

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
Conference	Activity	Multidisciplinary Conference on issues	Various reports (including	Issue not yet covered by	Academy of	International and
held on 19-20	3.2.1	related to investigation and	GRECO)	other donors	Procuratura	national experts
May 2009		prosecution of corruption related				
		offences (challenges, national				
		practices and foreign experience, case				
		studies, pro-active and				
		multidisciplinary approach,				
		participation of relevant bodies,				
		including supreme audit institutions)				
Recapitulative	Activity	Debriefing on models of anti-	GRECO reports	Reform of system of	Bodies	2 experts
tables	3.2.2	corruption bodies following the study		Prokuratura is	responsible for	(international and
following the		visit		underway/finished in	pre-trial	national)
study visit		Expert Review and Recommendations		conjunction with	investigation and	
disseminated		on the effectiveness of bodies		international legal	prosecution	Recapitulative tables
in December		responsible for the pre-trial		standards		on Anticorruption
2008		investigation and prosecution of				bodies in France,
		corruption offences (follow-up to				Slovenia and Croatia
Mission of Mr		recommendations from GRECO,				

Drago Kos on the issue of the Government Agent on anti- corruption policy on 24 April 2009		special emphasis on specialisation and from the Multidisciplinary Conference Conclusions)				
Training held on 22-23 April 2009 (back to back with Activity 3.2.4)	Activity 3.2.3	Module training on detection, investigation and prosecution of corruption offence <i>In-country training activity for</i> <i>prosecutors and investigators from</i> <i>central and regional offices (case</i> <i>studies, pro-active and</i> <i>multidisciplinary approach,</i> <i>participation of relevant bodies,</i> <i>including supreme audit institutions)</i>	Reports, including GRECO Training Package	Reform of system of Prokuratura is underway/finished in conjunction with international legal standards	Academy of <i>Prokuratura</i> In cooperation with OECD Project "Strengthening the capacity to investigate and prosecute corruption in Ukraine"	1 Training Activity Prepared and conducted by international experts from the Basel Institute on Governance (under the responsibility of UPAC) with the support of national experts
Training held on 20 March 2009 Expert Opinion on the Training Manual drafted by Mol provided in March 2009	Activity 3.2.4	In-country training activity for police officers and other law enforcement officials from central and regional offices (case studies, pro-active and multidisciplinary approach, participation of relevant bodies, including supreme audit institutions Expert opinion on and publication of the Manual on Detection of corruption- related offences (elaborated by Mol)	Reports, including GRECO Training Package	Reform of system of Prokuratura is underway/finished in conjunction with international legal standards	Mol	1 Training activity 4 international experts National experts Training Manual
June- December 2009	Activity 3.2.5	Upon adoption of relevant legislation: Provide training tools through a Manual of Training on Investigation	Training Manual	Reform of system of Prokuratura is underway/finished in	Prokuratura, Mol In cooperation	2 international experts

Training held on 13-14 May 2009	Activity 3.2.6	and Prosecution of Corruption related offences. (Note: The materials used during the module trainings will serve as basis for the manual) Module training on detection, investigation and prosecution of corruption offence Joint multidisciplinary training for judges, prosecutors, police and other law enforcement officers from central and regional levels on pro-active and multidisciplinary approach, specialised officers on finance and economics, inter-agency and international cooperation during criminal proceedings on corruption related offences.	GRECO reports Training Package	conjunction with international legal standards Legal acts have adopted Reform of system of Prokuratura is underway/finished in conjunction with international legal standards	with OECD Project "Strengthening the capacity to investigate and prosecute corruption in Ukraine" Academy of <i>Prokuratura</i> In cooperation with OECD Project "Strengthening the capacity to investigate and prosecute corruption in Ukraine"	2 national experts TP Prepared and conducted by international experts from the Basel Institute on Governance (under the responsibility of UPAC) with the support of national experts
Held in September- October 2009		Training on Detection and Investigation of money laundering and corruption related offences				
August- November 2009	Activity 3.2.7	Provide Technical Advice (ToRs) on the introduction and application of case management systems for the Ministry of Interior and Prokuratura services, in particular of a unique system for registration of corruption and economic crime related offences	Technical Paper (ToRs)	Need not yet covered by other donors	Mol, Prosecution Basel Institute on Governance	2 International experts (including in- country visits) 2 Local experts Scoping Study ToRs

August- November 2009	Activity 3.2.8	ToRs/advice on IT equipment for specialized anti-corruption body/IT equipment (to be specified if needed)	To be specified	To be specified	To be specified	To be specified
		Providing IT equipment for the post of administrator created to support the website of the Committee on fighting organised crime and corruption of the Verkhovna Rada				