Council of Europe Conseil de l'Europe



European Union Union Européenne

Support to Good Governance: Project against Corruption in Ukraine (UPAC)

Updated Workplan of Activities

To be agreed at the 7th Steering Committee meeting on 25 June 2009

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
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Purpose (1): To improve the strategic and institutional framework against corruption in Ukraine

Objectives supported through activities under Purpose 1:

- Anti-corruption strategy and Action Plan;
- Effective and efficient coordination and monitoring mechanisms of Anti-corruption Strategy and Action Plan.

Sources of verification of objectives reached:

• GRECO reports, communications and web-sites of the government and administration of Ukraine; media coverage of strategy and action plan etc.

Assumptions/risks:

• Commitment of the Ukrainian authorities to counter corruption in coordinated and coherent manner.

Counterpart/beneficiary institutions:

• Ministry of Justice, Cabinet of Ministers, Presidential secretariat, Ministry of Interior, National Defence Council, State Prosecutor's Office, State Audit Office.

Output (1.1): Anti-corruption strategy and action plan available

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
October 2006	Activity 1.1.1	Support to the drafting and	Workshop/Consultative meeting	Delays and controversies	Presidential	3-4 Experts;
- March 2007		elaboration of the Anti-corruption	reports, recommendations, and	on asserting or merging	Secretariat;	Desk Review/Field
		Action Plan in accordance with	final outcomes from the drafting	Concept 2006 into a	Ministry of	Work (3-4 days
Expert		NACS, involving all relevant stake	process of Action Plan;	NACS version;	Justice;	each);
opinion		holders (national and local	Action Plan document and	Clarity of assignation of	Cabinet of	Delivery of Training,
provided in		government) and including public	content including any potential	tasks and responsibilities	Ministers;	Technical Papers and
June 2007		consultations (civil society and	evaluation/assessment carried	in relation with		guidelines
		business community	out prior to its finalisation;	implementing,	All institutions as	

		representatives).	Participatory data of all relevant institutions and key stake holders; Systematic and verifiable outreach efforts to the public and between institutions; Projects reports; Other reporting and communications of relevant Ukrainian institutions; GRECO Evaluation Report[s] and recommendations and GRECO compliance reports	operationalising and monitoring NACS. Lack of the institutional capacities and absorption of relevant tasks and responsibilities in line with the endorsed NACS. Political will and continuous institutional support in launching, implementing and monitoring the NACS. NACS not met with broad based public support; Institutional commitment throughout the drafting process, and recognition of assigned lead authority in coordinating the action plan drafting process; Clear time-line for the	assigned by the president's decree.	4-6 working Sessions or Round Table Discussion (RTD); Public Participation
Round table held on 16 October 2008	Activity 1.1.2	Round table "Effectiveness of the National anti-corruption policy, role of the civil society and private sector"/ Assessment/Review and Recommendations on the effectiveness of the National Anti-corruption Strategy, its Action Plan and other policy related reforms in Ukraine	Reports available; Recommendations and Observation as issued.	process to be finalised Assessment unable to draw clear conclusions and recommendations due to the limited time and experience to produce results as per required reforms and measures against corruption	Designated institution in charge to monitor implementation of the Anticorruption Strategy and Action Plan;	2 Experts; 1 Local Expert; Desk review and field work; TP; RT discussion to present findings to counterpart institution
October 2006 - January 2007	Activity 1.1.3	1 st National (and regional) Public Baseline Survey: - Perception, experience, and	1st Survey Report (in both languages); Other international community	Quality and Professionalism of Survey Providers (Contractor);	All relevant institutions which will be	Independent institution as an outside contractor

	attitude on corruption and service	reports;	Time line;	determined by	(Survey Provider)
	delivery in the system of justice	All forms of media reporting;	Survey findings are not	Survey Providers	
Survey	(police, prosecution, notary service,	GRECO evaluation report[s];	received adequately and	and Service	
methodology	enforcement of civil and criminal	Government response and	therefore are not	Provider ToR.	
and	judgements); and	acknowledgment of findings	incorporated into policy		
questionnaire	- Perception, experience, and	(reports, interviews, press	making;		
finalised in	attitude on corruption and service	releases);	Restriction of distribution		
February 2007	delivery in the public administration	Specific measures designed in	and publication of Survey		
	and the political system (including	response to system	findings by beneficiary;		
	elected officials and officials of local	identification tools;	A survey on corruption in		
	and regional authorities)	Reports on implementation of	the Judiciary has been		
		the Anti-corruption Action Plan	carried out in spring 2006,		
			albeit with a different		
			methodology		

Output (1.2): Effective monitoring, coordination and management of anti-corruption measures ensured

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
January 2008 -	Activity	Workshop on models, types and tools	Monitoring reports; reports	Sufficient resources	Central	1 CoE Experts;
September	1.2.1	used of and by different anti-corruption	assessing the efficiency of the	(human and financial)	Department of	
2008		bodies/structures in view of a	NACS and AP	made available to	Civil Service	1 Local Expert.
		feasibility of such structures in		establish efficient and	and	
Round Table		Ukraine; their role and their		effective monitoring and	Ministry of	
held on		establishment of a structure/body to:		coordination mechanism	Justice as co-	
22 April 2008		Monitor; Manage; and			implementer	
		Coordinate The implementation of the				
		National Anti-corruption Strategy and				
		its Action Plan				
May 2008	Activity	System comparing process – Study	Study visit reports;	Genuine readiness and	Central	CoE Kiev Project
	1.2.2	visit and Three Workshops on existing	evaluation/feedback of Study	capacity to share lessons	Department of	Team
Study visit		practices and lessons learned from	visits by participants.	learned and best practices	Civil Service	Experts from
held on 26-30		other European AC mechanisms for		and to incorporate them	And	counterpart
May 2008		the Working Group (3 merged in one		into day-to-day operations	Working Group	(receiving) institutions
		trip: Croatia, Slovenia, France)				(in-kind contribution)

November	Activity	Closing conference: Support to	Final report of project activities	Project has managed to	All	6 experts
2009	1.2.3	national anti-corruption conference to	against purposes, stipulating	carry out activities for all	SG/stakeholder	(international and
		review the implementation of anti-	achievements	purposes foreseen	institutions	national) having been
		corruption measures in Ukraine			reached by the	involved in key
					project	project activities

Output (1.3): Proposals available to ensure the implementation of Article 6 of the United Nations Convention against Corruption (UNCAC) regarding preventive anti-corruption body or bodies

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
May 2008 1 st Activity Seminar held on 15 January 2008 August- October 2009	Activity 1.3.1	1 Seminar on implementation of UN Treaty Law focussed on issues related to UNCAC applicability in Ukraine and its domestic legislation. One Seminar designed for Codification Department of MOJ; expert study on compliance with UNCAC (initially proposed as one seminar designed for all main key players and specifically on Article 6 of UNCAC)	Proposals reflected in legislative changes.	Continued commitment of Ukrainian authorities to the implementation of the UNCAC	Codification Department of the MoJ; SG members/stakeh olders of the projects	1 Seminar 1Expert study (1 international) 2 local experts Desk review In-country visits Follow-up recommendations

Purpose (2): To enhance capacities for the prevention of corruption

Objectives supported through activities under Purpose 2:

- Documents related to the public administration reform amended in the light of anti-corruption standards and best practices;
- Guidelines for risks analysis, prevention of corruption and elaboration / implementation of codes of conduct in the judiciary, public administration (in particular in the

Ministry of Interior, Prokuratura and local and regional authorities available;

Recommendations and draft laws aimed at reducing conflicts of interests in the political process available.

Sources of verification of objectives reached:

• Activity reports; Web-site and documents of the Central Department of Civil Service, High Council of Justice, Ministry of Justice, CEC, Prosecution, Ministry of Interior, National associations / Congress of local and regional authorities of Ukraine, GRECO, Congress of local and regional authorities (CoE), media

Assumptions/risks:

Cooperation of relevant stakeholders

Output (2.1): Anti-corruption concerns incorporated into the process of public administration reform ("anti-corruption mainstreaming") **Possible Input** Level/ **Assumptions** Responsible **Timina** Description Sources of verification Activity /Risks Institutions Required February 2007 Activity Promotion and introduction of the Number of participants in the Delays on finalising the Members of 1 expert **Expert** 2.1.1 Draft Law on the Ethics Behaviour for promotion and introduction parliamentary sessions Parliament opinion Public Officials in order to facilitate the and reading of the draft event Public provided adoption of the new law law August 2007 Administration Round table Activity Round table "Legislation on civil Delays in adopting the Main Civil 1 international expert held on 2.1.2 service and conflicts of interest" new law by parliament Service **December** RTD to Follow up on implementation Department. 2008 issues with regard to the draft Code of Ethics on behaviour of the Public Round table Officials organised in cooperation with SIGMA (joint OECD/EU initiative "Support for Improvement in Governance and Management") **Training** Activity Videoconference to support the reform GRECO and other international Need for this type of National Videoconference

Videoconfere nce held on 25 March 2009	2.1.3	of public administration Training of public administration members on issues related to legislation on civil service in the light of international standards and best practices (i.e., OECD, WB)	reports acknowledging progress on this issue. Stakeholder/beneficiary feedback	training (need not covered by other donors/organizations)	Academy of Public Administration and its regional institutes (Dnipropetrovsk, Odessa, Kharkiv, Lviv) Cabinet of Ministers Main Civil Service Department	
1 December 2008-15 April 2009 Analytical Review and Survey conducted from December 2008 to May 2009	Activity 2.1.4	Corruption Risk Assessment and Prevention Plans: System Study No. 1 on Corruption Risks within the Public Administration (in particular, the field of administrative Services, control and supervision (Development of methodology; System Study Analysis; Identification of risk area and their causes; and Developing prevention proposals and plans.)	Various reports (international/local) Media reports Sociological survey	Need and readiness of relevant stakeholder institutions to participate in survey Relevance and adequacy of methodology developed	Centre of Political and Legal Reforms (Analytical review) Democratic Initiatives Foundation (sociological survey)	1 international (incl. in-country visit(s)) 7 local experts Scoping study
April-May 2009 Round table and Press Conference held on 16 June 2009	Activity 2.1.5	Presentation of results, report and methodology of the System Study No. 1 Provision and training of standard guidelines and methodologies in carrying out periodical corruption risk assessments based on the System Study No. 1 provision of methodology on the implementation of prevention plans	Various reports (including GRECO reports). Reports used as starting point for initiation of policy changes	Need for corruption risk assessments and its periodic repetition understood by stakeholders	Centre of Political and Legal Reforms Democratic Initiatives Foundation Ministry of Justice	Press Conference Local experts

Expert	Activity	Expert Opinions on the Draft Law on	Expert Opinion	Draft law delayed	Mains Civil	1 International expert
opinion	2.1.6	Civil Service (draft of the Main			Service	
provided in		Department for civil service)			Department	
November						
2008						

Output (2.2): Risks of corruption reduced in the judiciary

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
1 December 2008-15 April 2009 Analytical Review and Survey conducted from December 2008 to May 2009	Activity 2.2.1	Corruption Risk Assessment and Prevention Plans on Judiciary: (System Study No. 2) (Development of methodology; System Study Analysis; Identification of risk area and their causes; and Developing prevention proposals and plans.)	Various reports (national/international), including GRECO Media reports Sociological survey on corruption risks within the judiciary and the bodies in charge of investigation and prosecution of criminal offences	Cooperation of Ukrainian judicial authorities in particular of the High Council of Justice. Cooperation of the Ministry of Justice	Kharkiv Institute of Applied Humanitarian Research (Analytical review) M.A.Consulting (sociological survey)	1 international expert (including in-country visit) 5 local experts Scoping study
April-May 2009 Round table and Press Conference to be held on 26 June 2009	Activity 2.2.2	Presentation of results, report and methodology of the System Study No. 2 Provision and training of standard guidelines and methodologies in carrying out periodical corruption risk assessments based on the System Study No. 2 provision of methodology on the implementation of prevention plans	Various reports (including GRECO reports). Reports used as starting point for initiation of policy changes	Need for corruption risk assessments and its periodic repetition understood by stakeholders	Institute of Applied Humanitarian Research (Kharkiv) M.A.Consulting Ministry of Justice	RTD Press Conference National experts who participated in 2.1.1

Output (2.3): Risks of corruption reduced in the Prokuratura and police

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
1 December 2008-15 April 2009 Analytical Review and Survey conducted from December 2008 to May 2009	Activity 2.3.1	Corruption Risk Assessment and Prevention Plans: System Study No. 3 on Corruption Risks within the bodies in charge of investigation of criminal offences (initially proposed as a system study within System of Ministry of Interior) (Development of methodology; System Study Analysis; Identification of risk area and their causes; and Developing prevention proposals and plans.)	Various reports (national/international), including GRECO Media reports Sociological survey on corruption risks within the judiciary and the bodies in charge of investigation and prosecution of criminal offences	Commitment of Mol and relevant departments to participate in survey	Kharkiv Institute of Applied Humanitarian Research (Analytical review) M.A.Consulting (sociological survey)	1 international expert (including in-country-visit) 2 local experts Scoping study
		The corruption risks within the bodies in charge of investigation and prosecution of criminal offences are analysed in one single study (two separate studies initially planned)				
April-May 2009 Round table and Press Conference to be held on 26 June 2009	Activity 2.3.2	Presentation of results, report and methodology of the System Study No. 3 Provision and training of standard guidelines and methodologies in carrying out periodical corruption risk assessments based on the System Study No. 3 provision of methodology on the implementation of prevention plans	Various reports (including GRECO reports). Reports used as sources for initiation of policy changes	Need for corruption risk assessments and its periodic repetition understood by stakeholders	Institute of Applied Humanitarian Research (Kharkiv) M.A.Consulting Ministry of Justice	Press Conference National experts who participated in 2.3.1
1 December- 15 April 2009	Activity 2.3.3 in coop with	Corruption Risk Assessment and Prevention Plans in): System Study No. 4 on Corruption Risks within the	Various reports (national/international), including GRECO	Commitment of prosecution and relevant departments to participate	Kharkiv Institute of Applied Humanitarian	1 international expert (including in-country visit)

Survey: Feb/March 2009 Analytical Review and Survey	Activity 2.3.1	bodies in charge of prosecution of criminal offences (initially proposed as a system study within the System of Prosecutorial Services) (Development of methodology; System Study Analysis; Identification of risk area and their	Media reports Sociological survey on corruption risks within the judiciary and the bodies in charge of investigation and prosecution of criminal offences	in survey	Research (Analytical review) M.A.Consulting (sociological survey)	2 local experts Scoping study
conducted from December 2008 to May 2009		causes; and Developing prevention proposals and plans.) The corruption risks within the bodies in charge of investigation and prosecution of criminal offences are analysed in one single study (two separate studies initially planned)				
April-May 2009 Round table and Press Conference to be held on 26 June 2009	Activity 2.3.4	Presentation of results, report and methodology of the System Study No. 4 Provision and training of standard guidelines and methodologies in carrying out periodical corruption risk assessments based on the System Study No. 4 provision of methodology on the implementation of prevention plans	Various reports (including GRECO reports). Reports used as sources for initiation of policy changes	Need for corruption risk assessments and its periodic repetition understood by stakeholders	Institute of Applied Humanitarian Research (Kharkiv) M.A.Consulting Ministry of Justice	Press Conference Experts who participated in 2.3.2
Round table held on 26 March 2009	Activity 2.3.5	Round table on the civil service reforms in Ukraine, conflicts of interest and codes of conduct Workshop and expert advice for the elaboration, introduction and implementation of codes of conduct in the Prokuratura system	Reports and public communications on Codes of Conducts in the prosecution system	Issue not yet covered by other TA programmes; Prokuratura committed to introducing Codes of Conduct; Commitment translates into the allocation of human and financial resources to make system	Main Civil Service Department	1 – 2 Experts (national and international)

		To be implemented together with			efficient and effective		
		activity 2.3.6					
Round table	Activity	Round table on the legislation on civil	Reports an	d public	Issue not yet covered by	Main Civil	2-3 experts (national
held on 26	2.3.6	service and proposed reforms in	communications	on Codes of	other TA programmes;	Service	and international)
March 2009		Ukraine; on the issues of conflicts of	Conducts			Department	
		interest and codes of conduct			Prokuratura committed to		
					introducing Codes of		
		Workshops and expert advice for (the			Conduct;		
		elaboration) and implementation of					
		codes conduct and disciplinary and			Commitment translates		
		redress/appeal procedures in the			into the allocation of		
		Ministry of Interior bodies			human and financial		
					resources to make system		
		To be implemented together with			efficient and effective		
		activity 2.3.5					
					Ministry of Interior is ready		
					to implement such		
					measures		

Output (2.4): Conflicts of interest reduced in the political process

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
January/	Activity	RTD on European standards of	Relevant reports, including	Continued commitment of	MoJ	1 international expert
February 2008	2.4.1	legislation, regulations and practices on financing of political parties and electoral campaigns in the light of	GRECO reports Public debate on identified	Ukrainian authorities to tackle issues	Central Election	2 national experts
Held on 29 January 2008		European standards and good practices: Council of Europe	issues		Parliament	Desk review and TP paper
		guidelines "Financing political parties and election campaigns", (GRECO documents) related to immunities, lobbying and corruption of members of national assemblies. (identification of issues of concern as per subject)				Workshop
June –	Activity	Workshop to support disclosure,	Relevant reports, including	Continued commitment of	Central Election	2 international
September 2008	2.4.2	reporting, monitoring and enforcement of legislation and regulations on	GRECO reports	Ukrainian authorities to tackle issues	Commission	experts
Round table		financing of political parties and electoral campaigns (follow-up to	Public debate on identified issues		MoJ	2 national experts Desk review and TP
held on 1-2 July 2008		recommendations from GRECO)			Parliament	paper
		Elaboration of a Concept Paper and			Concept Paper	Workshop
Concept		organisation of an expert workshop			and Expert	
Paper		aimed at formulating amendments to			Workshop:	
elaborated in		legislation to enhance transparency of			elaborated/	
January 2009		the system of funding of political			organised by the	

June - Activity September 2.4.3 Analysis of tools to minimise the September 2008 Analysis of tools to minimise the Vulnerability of the legislative process to corruption including regulation of lobbying (analysis of national practices, case studies from Europe and USA, elaboration of proposals). To be implemented in connection to activities 2.4.2, 2.4.5 June - Activity September 2008 Workshop to support the September 2008 RT held on 1-2 July	Expert Workshop held on 19-20 December 2008 Study elaborated in June 2009		Elaboration of a study on international experience in funding of political parties and electoral campaigns based on GRECO 3rd Evaluation round reports (Great Britain, Estonia, Iceland, Latvia, Luxembourg, Netherlands, Slovakia, Slovenia, Finland, Poland)			Agency for Legislative Initiatives Proposed to be elaborated by the Agency for Legislative Initiatives	
September 2.4.4 implementation of obligations of elected office holders to declare assets and conflict of interests as well as other measures to reduce, and control conflict of interests in general. The issue of declaration of assets of elected representatives to be covered in connection to activities 2.1.2, 2.1.3, 2.1.6 international reports (including GRECO). Ukrainian authorities and relevant stakeholders to advance issues MOJ (TBC) 2 national experts Desk review and TP paper Workshop	September 2008 RT held on	_	vulnerability of the legislative process to corruption including regulation of lobbying (analysis of national practices, case studies from Europe and USA, elaboration of proposals). To be implemented in connection to	(including GRECO) Issues at stake discussed through public hearings, in	Ukrainian authorities to advance issues UPEPLAC project findings/recommendations to be incorporated and	•	experts 2 national experts Desk review and TP paper
	September 2008 RT held on 1-2 July 2008	2.4.4	implementation of obligations of elected office holders to declare assets and conflict of interests as well as other measures to reduce, and control conflict of interests in general. The issue of declaration of assets of elected representatives to be covered in connection to activities 2.1.2, 2.1.3, 2.1.6 related to civil service	international reports (including GRECO).	Ukrainian authorities and relevant stakeholders to advance issues	administration MOJ (TBC)	experts 2 national experts Desk review and TP paper Workshop

September	2.4.5	recommendations with regard to	GRECO.	Ukrainian authorities to	Parliament;	experts
2008		immunities and privileges of	Media reports	tackle issues at stake.	Supreme Court	2 national experts
		parliamentarians and judges and other			High Judicial	Desk review and TP
RT held on		categories.	Public discussions	(TBC)	Council of	paper
1-2 July 2008		To be implemented in connection to			Judges	Workshop
		activities 2.4.2, 2.4.3				(TBC)

Output (2.5): Capacities enhanced at the level of local and regional authorities for the prevention of corruption and strengthening of integrity

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
November	Activity	Support the drafting of a short and	Draft National Handbook	Identification of a		1 local expert
2007	2.5.1	structured National Handbook on		competent local expert		1 international expert
		ethics in local government, based the		Help from national and		
Completed		European Public Ethics Handbook,		local stakeholders in		
March 2007		and translation of other relevant		identifying and accessing		
		documents into Ukrainian		sources of information		
December	Activity	Raise interest among local	Letters of interest in taking part	Identification of a		1 local expert
2007	2.5.2	government stakeholders and create a	in the Steering Group	committed local partner		
		Steering Group for supporting public	Other forms of interest	Interest from local		
Completed in		ethics in local government	expressed in relation to the	stakeholders		
March 2007			benchmarking programme	5 municipalities are		
			Clear commitment expressed by	committed to the		
			at least 5 municipalities in	programme		
			implementing the full			
			programme			
February 2007	Activity	Organise the first meeting of the	Documents of the Steering	Identification of a		1 local expert
	2.5.3	Steering Group to revise the National	Group meeting	committed local partner		1 international expert
Completed in		Handbook and to revise and adopt the	Meeting report	Interest from local		1 workshop
May 2007		National Score Card for the	Revised National Handbook	stakeholders		
		benchmarking exercise	National Score Card	5 municipalities are		
				committed to the		
				programme		
March – April	Activity	Organise the first round of self-	Self-assessment forms	Identification of a		1 local expert
2007	2.5.4	assessments and preparation of the	National Benchmark (composed	committed local partner		

Completed in May 2007		National Benchmark on public ethics at local level	of the National Score Card plus average scores)	Interest from local stakeholders 5 municipalities are committed to the programme	
May - June 2007 Completed in August and September 2007.	Activity 2.5.5	Selection and training to the use of the peer review and benchmarking process for 15 peer reviewers (5 local elected representatives, 5 senior local public servants and 5 specialists in public administration)	Training report Training evaluation forms filled in by the trainees at the end of the training session	Identification of a local partner Identification of a competent local expert Identification of 15 qualified volunteers for the role of peers	Training workshop local expert international expert
Completed in December 2007	Activity 2.5.6	Organise peer reviews in the 5 pilot municipalities to evaluate their experience in view of its improvement and, if appropriate, dissemination and replication throughout Ukraine. Each peer review should lead to the preparation of reports including Recommendations for the improvement of the situation in the municipality under review	5 reviews reports 5 review Recommendations Reports on Dissemination	Identification of a local partner Commitment of peer reviewers 5 municipalities are committed to the programme	1 local expert 5 review visits of 4 days for peer review teams of 4 persons each
December 2007 – February 2008 Completed in January 2008	Activity 2.5.7	Support the preparation and implementation of Corruption Prevention Plans in the 5 pilot municipalities (risk analyses and benchmarking, review status of local officials, review effectiveness of internal and external monitoring and control mechanisms, implementation of codes of conduct)	5 Corruption Prevention Plans	Identification of a local partner 5 municipalities are committed to the programme	1 local expert
March - April 2008 Completed in	Activity 2.5.8	Revise the National Handbook on public ethics in the light of the results of the Benchmarking exercise (Score Card, Benchmark, peer review	Revised National Handbook Possibly, the National Strategy	Identification of a local partner Identification of a competent local expert	1 local expert 1 international expert

January 2008		recommendations and Corruption Prevention Plans) and, if appropriate, prepare a draft National Strategy to improve public ethics at local level			
June 2008	Activity	Organise the Second Steering Group	Meeting report	Identification of a local	1 international expert
Completed in	2.5.9	meeting to adopt the revised National	Meeting documents	partner	1 local expert
January 2008		Handbook (and, if appropriate, the	Handbook on Public Ethics at		1 workshop
		National Strategy) and to assess the	local level		
		implementation of the programme			
April 2008	Activity	Publish the revised National	Publication "Handbook on Public	Identification of a local	
	2.5.10	Handbook. Subject to agreement by	Ethics at local level"	partner	
Completed in		participating municipalities, review	Distribution list		
May 2008		Recommendations and Corruption	Reactions from addressees and		
		Prevention Plans could be appended	the media		
		to the Handbook			

Output (2.6): Public participation in the anti-corruption effort promoted

Timing	Level/ Activity	Description	Sources of verification	Assumptions /Risks	Responsible Institutions	Possible Input Required
October 2006	Activity	Develop the terms of reference for a	Call for submission of proposals	N.A.	Council of	Team Leader in
	2.6.1	grant programme open to NGOs and	from NGOs		Europe Kyiv	conjunction with EC
Completed in		other civil society organisations aimed			Project Team	consultants.
January 2007		at promoting public involvement in the				
		anti-corruption effort				

Purpose (3): To strengthen the anti-corruption legal framework and effective and impartial enforcement of the criminal legislation on corruption

Summary of objectives supported under Purpose 3:

• Relevant draft amendments in line with international anti-corruption standards and technical reports on specialisation, training, and multidisciplinary approach of law enforcement and judicial authorities in the fight against corruption elaborated

Sources of verification of objectives reached:

• Activity reports, GRECO reports, draft amendments, technical reports, partner institutions documentation

Assumptions/risks:

• Commitment and co-operation of relevant partner institutions

Output (3.1): Draft laws available to improve the prevention and control of corruption in accordance with the Criminal and Civil Law Conventions of the Council of Europe (ETS 173/174), the United Nations Convention against corruption and other relevant international legal instruments

Timina	Level/	Description	Sources of verification	Assumptions	Responsible	Possible Input
Timing	Activity	Description	Sources of verification	/Risks	Institutions	Required
August-	Activity	Expert Opinion and Review of	Projects reports;	Draft Concept available	Main Civil	Experts Desk review;
October 2009	3.1.1	coherence of Draft Concept of		for review by responsible	Service	
		Administrative Reform with European	Other reporting and	institutions;	Department of	1 Fact finding
		anti-corruption standards.	communications of relevant		the of Ukraine;	mission;
			Ukrainian institutions;	Political will to undertake		
				necessary reforms, and	MOJ;	Delivery of Technical
			Relevant institutions' web-sites	review the on-going		Paper (Expertise
			disseminating information and	legislative process in line	National	Opinion);
			providing feed back;	with the European	Commission for	Round Table
				standards;	the	Discussion (RTD);
			Media coverage;		Strengthening of	
				Consistency of	Democracy and	Follow up.
			GRECO Evaluation Report[s]	coordination and	Rule of Law;	
			and recommendations and	cooperation among all		
			GRECO compliance reports	relevant institutions and	Secretariat of the	
				key players during the	President of	
				entire process;	Ukraine;	
				Clear transparent process	Council of	
				and a thorough stake	National Security	
				holder consultation	and Defence;	
				mechanism;		
					School of Public	
				Available resources	Administration;	
				provided and committed		
				by the relevant beneficiary		

				and coordinating		
				bodies/institutions.		
January 2007	Activity 3.1.2	Expert Opinion and Review of the Draft Concept of the Reform of	Projects reports;	Draft Concept available for review by responsible	Ministry of Justice;	2 Experts;
Expert opinion		Criminal Justice and Law Enforcement Agencies in line with European anti-	Other reporting and communications of relevant	institutions;	National Commission for	Desk Review;
provided in May 2007.		corruption standards.	Ukrainian institutions;	Political will to undertake necessary reforms, and	the strengthening of democracy	1 Fact finding Mission;
,			Relevant institutional web-sites	review the on-going	and the rule of	ivilosiori,
			disseminating information and	legislative process in line	law;	Technical Paper
			providing feed back;	with the European		(Expertise Opinion);
				standards;	Secretariat of the	
			Media coverage;		President of	Round Table
				Consistency of	Ukraine;	Discussion (RTD);
			GRECO Evaluation Report[s]	Coordination and		
			and recommendations and	Cooperation among all	Council of	Follow up.
			GRECO compliance reports	relevant institutions and the key players during the	National Security and Defence.	
				entire process;	and Defence.	
				Clear transparent process,		
				including thorough stake		
				holder consultation		
				mechanism;		
				Available resources		
				provided and committed		
				by the relevant beneficiary		
				and coordinating		
				bodies/institutions.		_
October 2006	Activity	Expert Opinion and Review on the	Projects reports;	Draft Concept available	Ministry of	2 Experts
Expert	3. 1.3	coherence of:	Other reporting and	for review by responsible	Justice	Dook roviow
opinion provided in		- Draft Law on the Judiciary; and	Other reporting and communications of relevant	institutions;	National	Desk review
October 2006		- Draft Law on the Status of judges,	Ukrainian institutions;	Political will to undertake	Commission for	1 Fact-finding
October 2000		- Drait Law on the Status of Judges,	Uniaman monutum,	Folitical will to undertake	COMMISSION IOI	i ract-inuling

		W.F		necessary reforms, and	Strengthening	mission
		with European anti-corruption standards.	Relevant institutions' web-sites	review the on-going	Democracy and the Rule of Law	Technical Paper
		standards.	disseminating information and providing feed back;	legislative process in line with the European	the Rule of Law	(Expertise Opinion)
			providing reed back,	standards;	Supreme Court	(Expertise Opinion)
			Media coverage;	otariaarao,	Capromo Court	Round Table
			31,	Consistency of	Council of	Discussion (RTD)
			GRECO Evaluation Report[s]	coordination and	Judges	, ,
			and recommendations and	cooperation among all	_	Follow up.
			GRECO compliance reports	relevant institutions and	Secretariat of the	
				key players during the	President of	
				entire process;	Ukraine	
				Clear transparent process,	Association of	
				including a thorough	Judges of	
				stake holder consultation	Ukraine	
				mechanism;		
				Available resources		
				provided and committed		
				by the relevant beneficiary		
				and coordinating		
				bodies/institutions;		
				In addition a financial		
				feasibility concept has		
				been provided and		
				agreed/committed by		
				government		
June 2007	Activity	Support the implementation of	Database of legal acts of	Continuous commitment	MoJ	Council of Europe
14 December	3.1.4	GRECO recommendations on	Ukraine	of Ukrainian authorities to		local project team
14 December 2007		compliance with relevant international anti-corruption legal instruments.	GRECO compliance reports	adhering to international		Relevant international
2007		ann-corruption legal instruments.	GRECO compliance reports	legal standards.		and national experts
		(Activities need to be defined upon	Other relevant monitoring			

		. (00500 1)	. (0505)			
		issuance of GRECO report)	reports (OECD)			
July 2008	Activity	Expert opinion on the Draft	Expert Opinion	Draft Amendments are	MOJ	1 Council of Europe
19 September	3.1.5	Amendments on the Confiscation of		available and presented in		Expert
2008		Crime Proceeds provisions;	Evaluation reports from	time to parliament		
			monitoring mechanisms			Council of Europe
		RTD on the Expert opinion with regard				local project team
		to the draft amendments and the	Activity reporting			
		impact in the legal system as well as				
		their implementation in practice				
To be		Expert study on models of specialised				
specified		bodies in charge of seizure and				
		confiscation of proceeds from crime				
		commodation of processes from simile				
December	Activity	Support to the drafting of legislation	Database of Legal Acts	Continuous commitment	MoJ	6 TP's
2006 - August	3.1.6	that results from anti-corruption law		of Ukrainian authorities to		2-6 experts
2007		package, submitted by the President	Criminal Code	align Ukrainian legal		
		of Ukraine to the Parliament.		framework with		
Expert			Code of Administrative Offences	international standards;		
opinions		Follow-up will be defined further after				
provided in		review.		Sufficient resources		
December		(Note: the provisions on the liability of		(human and financial)		
2006 and		legal persons is included in this		made available		
January 2007		package)				
Draft Concept		Company in alphanation of a dust				
•		Support in elaboration of a draft				
elaborated in		Concept Paper on institutional system				
April 2009		for prevention and fight against corruption				
April - May	Activities-	Expert consultations and comments	Database of Legal Acts	Continuous commitment	Anti-corruption	2 experts
2008	3.1.7-3.1.8	on the proposals of change to the draft		of Ukrainian authorities to	Commission at	Expert opinions
	5.11. 5.1.6	laws and opinions before the 2nd	Criminal Code	align Ukrainian legal	the Parliament	
Hearing held		reading	Cilinat Godo	framework with	and i amamont	
on 4 June		Participation in the hearings in the	Code of Administrative Offences	international standards;		
2008		Committee against organised crime	Code of Administrative Offences	international standards,		
2000		and corruption of the Verkhovna Rada				

		on the topic "Anti-corruption policy and practice: problems of legislative framework"		Sufficient resources (human and financial) made available		
August- October 2009	Activity 3.1.7	Expert support/opinion in aligning the draft Law of Ukraine "On Public Service" (new version) with the anticorruption law package	GRECO compliance reports Other relevant monitoring reports (OECD)	Continuous commitment of Ukrainian authorities and parliament to align Ukrainian legal framework with international standards	MoJ	2 experts to carry the review
August- October 2009	Activity 3.1.8	Support to publicising the contents of the anti-corruption law package	Database of Legal Acts	Commitment of relevant institutions to cooperate in this respect	MoJ, Parliament	Workshop; Local and international experts.

Output (3.2): Judges trained and specialised in adjudication of corruption; law enforcement officials trained in the investigation and prosecution of corruption offences

corruption on	Level/			Assumptions	Responsible	Possible Input
Timing	Activity	Description	Sources of verification	/Risks	Institutions	Required
Conference	Activity	Multidisciplinary Conference on issues	Various reports (including	Issue not yet covered by	Academy of	International and
held on 19-20	3.2.1	related to investigation and	GRECO)	other donors	Procuratura	national experts
May 2009		prosecution of corruption related				
		offences (challenges, national				
		practices and foreign experience, case				
		studies, pro-active and				
		multidisciplinary approach,				
		participation of relevant bodies,				
		including supreme audit institutions)				
Recapitulative	Activity	Debriefing on models of anti-	GRECO reports	Reform of system of	Bodies	2 experts
tables	3.2.2	corruption bodies following the study		Prokuratura is	responsible for	(international and
following the		visit		underway/finished in	pre-trial	national)
study visit		Expert Review and Recommendations		conjunction with	investigation and	
disseminated		on the effectiveness of bodies		international legal	prosecution	Recapitulative tables
in December		responsible for the pre-trial		standards		on Anticorruption
2008		investigation and prosecution of				bodies in France,
		corruption offences (follow-up to				Slovenia and Croatia

Mission of Mr Drago Kos on the issue of the Government Agent on anti- corruption policy on 24 April 2009 Training held on 22-23 April	Activity 3.2.3	recommendations from GRECO, special emphasis on specialisation and from the Multidisciplinary Conference Conclusions) Module training on detection, investigation and prosecution of	Reports, including GRECO	Reform of system of Prokuratura is	Academy of Prokuratura	1 Training Activity
(back to back with Activity 3.2.4)		In-country training activity for prosecutors and investigators from central and regional offices (case studies, pro-active and multidisciplinary approach, participation of relevant bodies, including supreme audit institutions)	Training Package	underway/finished in conjunction with international legal standards	In cooperation with OECD Project "Strengthening the capacity to investigate and prosecute corruption in Ukraine"	Prepared and conducted by international experts from the Basel Institute on Governance (under the responsibility of UPAC) with the support of national experts
Training held on 20 March 2009 Expert Opinion on the Training Manual drafted by Mol provided in March 2009	Activity 3.2.4	In-country training activity for police officers and other law enforcement officials from central and regional offices (case studies, pro-active and multidisciplinary approach, participation of relevant bodies, including supreme audit institutions Expert opinion on and publication of the Manual on Detection of corruption-related offences (elaborated by Mol)	Reports, including GRECO Training Package	Reform of system of Prokuratura is underway/finished in conjunction with international legal standards	Mol	Training activity International experts National experts Training Manual
June- December	Activity 3.2.5	Upon adoption of relevant legislation: Provide training tools through a	Training Manual	Reform of system of Prokuratura is	Prokuratura, Mol	2 international experts

2009 Underway		Manual of Training on Investigation and Prosecution of Corruption related offences. (Note: The materials used during the module trainings will serve as basis for the manual)		underway/finished in conjunction with international legal standards Legal acts have adopted	In cooperation with OECD Project "Strengthening the capacity to investigate and prosecute corruption in Ukraine"	2 national experts TP
Training held on 13-14 May 2009	Activity 3.2.6	Module training on detection, investigation and prosecution of corruption offence Joint multidisciplinary training for judges, prosecutors, police and other law enforcement officers from central and regional levels on pro-active and multidisciplinary approach, specialised officers on finance and economics, inter-agency and international cooperation during criminal proceedings on corruption related offences.	GRECO reports Training Package	Reform of system of Prokuratura is underway/finished in conjunction with international legal standards	Academy of Prokuratura In cooperation with OECD Project "Strengthening the capacity to investigate and prosecute corruption in Ukraine"	Prepared and conducted by international experts from the Basel Institute on Governance (under the responsibility of UPAC) with the support of national experts
To be held in September- October 2009		Training on Detection and Investigation of money laundering and corruption related offences				
August- November 2009	Activity 3.2.7	Provide Technical Advice (ToRs) on the introduction and application of case management systems for the Ministry of Interior and Prokuratura services, in particular of a unique system for registration of corruption	Technical Paper (ToRs)	Need not yet covered by other donors	Mol, Prosecution Basel Institute on Governance	2 International experts (including incountry visits) 2 Local experts Scoping Study ToRs

August- November 2009	Activity 3.2.8	and economic crime related offences ToRs/advice on IT equipment for specialized anti-corruption body/IT equipment (to be specified if needed)	To be specified	To be specified	To be specified	To be specified
		Providing IT equipment for the post of administrator created to support the website of the Committee on fighting organised crime and corruption of the Verkhovna Rada				

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