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Strengthening the Coordination of Anti-Corruption Policies and Practices in Turkey (TYSAP) Project Summary

Project title	Strengthening the Coordination of Anti-Corruption Policies and Practices in Turkey (TYSAP)
Project area	Turkey
Budget	EURO 1, 400,000.00
Funding	The European Union (85%), Council of Europe (5%) and Turkish Authorities (10%)
Implementation	Council of Europe: Economic Crime Unit, Action against Crime Department, Directorate General of Human Rights and Rule of Law (DGI)
Duration	24 months (29 December 2012 -28 December 2014)

BACKGROUND AND JUSTIFICATION

The project on **Strengthening Anti-Corruption Policies and Practices in Turkey (TYSAP)**, a joint EU/CoE co-funded project implemented by Council of Europe is designed to contribute to a more efficient and effective structure in the fight against corruption in Turkey. The YYSAP project thereby builds on achievements of the Project on **Consolidating Ethics in the Public Sector in Turkey (TYEC 2)**, the initial phase of which was the first EU/CoE joint project in the field of good governance and consolidation of ethical standards in order to prevent corruption.

The main beneficiary of the project, the Prime Ministry Inspection Board (PMIB) is the leading public agency setting up the general principles of inspection and auditing regarding the effective and efficient inspection system for all public institutions in Turkey. The PMIB also carries out inspections and investigations at all public institutions and organisations, their affiliates and corporations, and coordinates the efforts for prevention and fight against corruption.

The YYSAP project aims at: i) Enhancing the expertise of the inspectors, auditors and controllers of different institutions on modern investigation and reporting techniques, cooperation, data collection and analysis, information sharing and developing sector specific anti-corruption policies; and ii) Enhancing the expertise of Prime Ministry Inspection Board Inspectors on coordinating the corruption investigations and implementing anti-corruption policies across relevant agencies on the one hand, and on monitoring the implementation of the 2010-2014 National Anti-Corruption Strategy on the other hand.

The project thus supports the building of a stronger preventive and repressive anti-corruption structure within the public administration. It aims at mainstreaming proposals from GRECO and the Turkish Government, and offering identifiable, concrete objectives and outputs.

The project on **Strengthening the Cooperation of Anti-Corruption Policies and Practices in Turkey (TYSAP)** is highly relevant for Turkey's fight against corruption and for helping the Government implement GRECO recommendations and make progress towards compliance with European Union standards and best practices.

OBJECTIVES AND EXPECTED RESULTS

Overall objective	To contribute to a more efficient and effective structure in the fight against corruption in Turkey.
Project Purposes	i) To enhance the expertise of the inspectors, auditors and controllers of different institutions on modern investigation and reporting techniques, cooperation, data collection and analysis, information sharing and developing sector specific anti-corruption policies; and ii) To enhance the expertise of Prime Ministry Inspection Board Inspectors on coordinating the corruption investigations and implementing anti-corruption policies across relevant agencies; and on monitoring the implementation of the National Anti-Corruption Strategy.
Result 1	The current legislative framework covering investigations, information sharing, anti-corruption strategies and coordination of investigations is analysed and compared with the requirements of

	international conventions. Based on the results, an investigation guide and reporting standards are developed.
Result 2	Data regarding investigations of corruption cases is gathered and analysed, and a corruption map of risky areas is produced/
Result 3	Inspectors are trained on developing sector specific anti-corruption strategies, coordinating corruption investigations, modern investigation, reporting techniques, and information sharing.
Main activities	<p><u>ER 1- related Activities</u></p> <ol style="list-style-type: none"> 1. The national legislative and organisational framework regulating administrative inquiries and criminal investigations, their coordination (i.e., with law enforcement agencies), information-sharing, intelligence and the implementation of the framework are analysed, reports and legislative proposals (if necessary) are prepared via working groups composed of academicians, public officials and other experts. The findings of the reports are discussed. 2. International, particularly EU, standards and regulations on corruption investigations, coordination/cooperation and information sharing are reviewed and a report is prepared by a team of experts and discussed. 3. Compliance of the domestic regulation with Council of Europe Criminal Law and Civil Law Conventions, the OECD Convention on Combating Bribery of Foreign Officials and the UN-Convention against Corruption is analysed and gap analysis reports are prepared by a team of national and international experts. 4. Based on the findings of the compliance report, policy reports that address possible measures that can be taken to fulfil the requirements of the conventions are prepared by working groups composed of representatives from relevant institutions. 5. In order to prevent implementation of different methods an investigation guide is prepared and disseminated to all inspectors, auditors and controllers. 6. Reporting standards are set out by a working group and disseminated to all inspectors, auditors and controllers through a conference. <p><u>ER 2 related Activities</u></p> <ol style="list-style-type: none"> 7. Training 20 Inspectors on collecting and analysing corruption related data in an EU institution and trained inspectors transfer their knowledge to 200 inspectors. 8. The maps of corruption prone areas are prepared and appropriate strategies to tackle those risk areas are prepared via working groups composed of members from government agencies, private sector and NGOs. <p><u>ER 3 related activities</u></p> <ol style="list-style-type: none"> 9. Training 10 inspectors at a relevant EU institution on developing anti-corruption strategies and successfully implementing and monitoring them. A Users' Guide on AC Strategy drafting and implementing is prepared by those inspectors with assistance from international experts. 10. Training 10 PMIB-inspectors on coordinating corruption investigations, modern investigation and reporting techniques, and enhanced cooperation and information sharing among relevant EU anti-corruption institutions.

PARTNERS/BENEFICIARIES

The main project beneficiary from the Turkish side is **the Prime Ministry Inspection Board (PMIB)**.

Co-beneficiaries and other line ministry Inspection Boards include: the Ministry of the Interior Inspection Board; the Ministry of Finance Tax Audit Board; the Ministry of Transportation ; Maritime Affairs and Communication Directorate of Inspection Services; the Ministry of Food, Agriculture, and Livestock, Directorate of Guidance and Inspection ; Ministry of Labour and Social Security, Labour Inspection Board; Undersecretary of Treasury Controllers; Sworn In Banking Auditors; Ministry of Justice; Ministry of Environment and Urbanization, Directorate of Guidance and Inspection.

Target groups include: inspectors, auditors and controllers responsible for corruption inspections, investigations, and anti-corruption policies across all major agencies.

IMPLEMENTATION ARRANGEMENTS

The Council of Europe's project team in Ankara (Turkey) is composed of a Local Project Officer (LPO), a Project Assistant and a Local Financial Assistant. From Strasbourg the project is managed by a part-time Project Manager assisted by a part-time Project Assistant. The entire project team is responsible for project management and implementation of project activities in Turkey on behalf of the Council of Europe.

The Government of Turkey designated a National Project Coordinator who is a civil servant and Senior expert. He acts as the main counterpart responsible for the organisation and liaison of all project activities on behalf of the Turkish authorities.

Overall project management supervision is ensured by the Economic Crime Cooperation Unit at the Action against Crime Department, Directorate General I - Human Rights and Rule of Law of the Council of Europe. A Workplan of Activities detailing all project actions, timing, engagement of long-term and short-term consultants/experts and of responsible national institutions was adopted during the inception phase of the project. The Council of Europe ensures proper engagement of international and national experts in the project activities. In view of this the CoE undertakes necessary measures to guarantee their independence and exclusion from conflicts of interests.

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