

Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederaziun svizra Federal Department of Justice and Police FDJP Federal Office of Justice FOJ Division for International Legal Assistance

COOPERATION IN FREEZING AND SEIZURE

SWITZERLAND



Swiss Federal Office of Justice



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Federal Department of Justice and Police FDJP **Federal Office of Justice FOJ** Division for International Legal Assistance

Overview of freeze possibilities in Switzerland

- 1. Governemental freeze based on article 184 para.3 Swiss Constitution (Tunisia, Egypt....PEP related) Superprovisional measure securing subsequent MLA freezes
- UN and EU sanctions implemented by Swiss Federal Act on embargos (goal: economic pressure on foreign State) 2002
- 3. MLA freeze based on art. 18 Swiss Federal Act on International Mutual Legal Assistance in criminal matters(IMAC)1983



Request to Switerland Asking for Restrain (freeze)

I. Basic requirements

Requesting authority: any foreign authority which leads an investigation in criminal matters in which an appeal to the judge can be made.

Reciprocity: should be guaranteed by the requesting State if not bound to Switzerland by a international agreement.

Dual Criminality: the facts under investigation should also constitute an offence under Swiss law.

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II. Form Requirements

Written request

English accepted

Sum up of the facts is sufficient

only (fax; (secured) E-mail possible)

(but translation German, French or Italian has to follow)

(but enough to check if assistance is not obviously inadmissible or inappropriate)



- I. Law provision: 18 IMAC (provisional measures)
 - Administrative order: no difference between restrain and seizure
 - Based on the principle of <u>trust</u> in the requesting State. No evidence requirements
 - **Reliance as a rule** in the facts described in the request for freeze (unless <u>obviously</u> inadmissible or inappropriate)
 - but
 - **Deadline** set for submitting the «complete(d)» request



Additional powers

Art.18a IMAC (2002) (Surveillance of postal and telecommunications traffic)

Art. 18b IMAC (2012) (Electronic communications traffic data)



II. Competent authorities

- Judicial investigative authorities of the Swiss cantons and of the federal level (Swiss General Attorney)
- **2. Federal administrative authorities** (Federal Office of Justice, Swiss Customs)



III. Proceeding principles

Purposes: a) to preserve the existing situation b) to safeguard threatened legal interests c) to protect jeopardized evidence

Restrain order: incidental nature (before the conclusive decree)

Appeal: as a rule against the conclusive decree but possible within ten days if immediate and irreparable prejudice, basically no suspensive effect, two stages



Duration: kept in place until

- a) the issuing (within a reasonable periode of time) of a final and executable order of confiscation in the requesting State and
- b) the issuing of a final and executable decision of return in the requested State
- or
- c) The notification from the requesting State that such an order can no longer be issued.

Maintenance costs: the requesting State can be charged with the costs linked to the return of assets for purpose of restitution.



Mutual Legal Assistance Proceeding: Restraining Assets in Switzerland





Art. 184 Swiss constitution: Foreign relations

¹ The Federal Council is responsible for foreign relations, subject to the right of participation of the Federal Assembly; it represents Switzerland abroad.

² It signs and ratifies international treaties. It submits them to the Federal Assembly for approval.

³ Where safeguarding the interests of the country so requires, the Federal Council may issue ordinances and rulings. Ordinances must be of limited duration



Art 18 IMAC: Provisional measures

¹ At the express request of another State, provisional measures may be taken by the competent authority to preserve the existing situation, to safeguard threatened legal interests or to protect jeopardised evidence unless the proceedings under this Act clearly appear to be inadmissible or inappropriate.

² If any delay would jeopardise the proceedings and if there is sufficient information to determine whether all the conditions are met, the Federal Office may likewise order provisional measures as soon as a request is announced. Such measures shall be revoked if the foreign State does not make the request within the deadline set.

³ Appeals filed against rulings based on this Article do not have suspensive effect.



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Questions?

