

Strasbourg, 31 October 2012

EPAS (2012) 45 final

## **Enlarged Partial Agreement on Sport (EPAS)**

### **6<sup>th</sup> Meeting of the EPAS Governing Board (joint meeting with the EPAS Consultative Committee)**

Palais de l'Europe, Room 6  
Strasbourg, 20-21 June 2012

## **List of decisions**

The Governing Board of the Enlarged Partial Agreement on Sport (EPAS) met, in a joint meeting with the Consultative Committee, in Strasbourg on 20 and 21 June 2012. The meeting was chaired by Mrs Ewa Markowicz, Chair of the EPAS Governing Board. Having deliberated, the Governing Board:

### **First part of the meeting (with the Consultative Committee)**

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#### **1. Opening of the meeting**

- welcomed the delegates from member states of the EPAS, from the Consultative Committee, as well as the special guests (the list of participants can be found in Appendix 2);
- took note of the welcoming address delivered by Mrs Ewa Markowicz, Chair of the EPAS Governing Board;
- noted the updates by Mr Pierre Masson from the Sports Convention Division, (challenges : better utilisation of resources and raising pertinence of monitoring of the anti-doping convention; ongoing standard-setting process and review of the spectator violence conventions; classification of the CoE conventions; improving cooperation between the pharmaceutical industry and anti-doping authorities by organising a joint conference on 12 November 2012 in Paris);
- welcomed the keynote speech by special guest, Mrs Anne Brasseur, on the two recent texts adopted by the PACE on match-fixing and good governance in sport, the importance of the sports conventions, and on the continued excellent cooperation with EPAS, and the IOC.
- excused Predrag Manijlovic, Chair of the Consultative Committee, who was unable to attend the meeting.

#### **2. Adoption of the agenda**

- adopted the agenda for this meeting as it appears in Appendix 1 to this report;
- agreed to move item 5.3 on Arbitration to item 17.

- the Consultative Committee was invited by the EPAS Governing Board to take part in all of the discussions, except for items 10.3 and 11 of the agenda which were held *in camera*.

### 3. Reports

- took note of the report of the Bureau of the EPAS Governing Board meetings of 20 October 2011, 14-15 December 2011 and 22 May 2012 and the brief introduction by the Chair;
- took note of the recent report of the EPAS Consultative Committee plenary meeting of 11 May 2012 as it appears in document EPAS (2012) 24rev, and considered the options proposed in the CC's terms of reference as well the proposal to renew some CC memberships under item 11 of the agenda;
- took note of the PACE reports on match-fixing and good governance and held an exchange of views with Mrs Anne Brasseur on the two subjects;
- welcomed Resolution 1997 of the Parliamentary Assembly and its recommendation on the need to combat match-fixing;
- concerning the PACE report by F. Rochebloine, the IOC delegate reminded participants how good governance and integrity were important; she said there was no autonomy without good governance, but recommended that care be taken when official statements are expressed on concrete cases;

- **decided** to entrust the Bureau of the Governing Board with the task of approving the technical comments and opinion to be prepared by the Secretariat, for reply to the Committee of Ministers on the PACE recommendation on match-fixing.

### 4. Information on accession of new members to the EPAS

- took note of the membership developments (34 member states) noting the accession of Montenegro as from 1 June 2012 and thus welcoming its delegate to this first meeting; the secretariat informed the Committees that the Committee of Ministers had adopted that very morning the decision to invite Israel to become a member;
- noted that there are ongoing contacts between the Secretariat and countries which have already expressed interest in joining (e.g. Germany, Belgium and Turkey);
- noted the potential expression of interest from other organisations to join the Consultative Committee in the future (Panathlon International, Play the Game, FARE Network, and the International Centre for Sports Security (ICSS));
- held an exchange of views on the requests from the International University Sports Federation (FISU) and the European Mini Football Federation (EMFF) to become members, and noted in particular the statement by UEFA opposing the admission of the EMFF;
- noted the request to renew membership from six of the current Consultative Committee members whose mandates were expiring; noted that the seventh expiring membership (European Judo Union) had not demonstrated a request for renewal;
- agreed to deal with the accession of the EMFF and FISU, as well as the renewals of the six members, during item 11 of the agenda (*in camera*).

## 5. Update on current issues in international co-operation on sport

### 5.1 From the governmental side

- took note of the presentation of current issues from the governmental side (subsequently published on the EPAS website under “Studies and Reports”);
- noted that the issues of match-fixing, as well as conflicts between civil law and sport law, were the most topical issues in 2011.

### 5.2 From the non-governmental side

- took note of the presentation of current issues from the sports movement (subsequently published on the EPAS website under “Studies and Reports”);

### 5.3 Discussion on issues of common interest for the EPAS members and the sports movement

- welcomed the closer cooperation and converging views between the sports movement and the public authorities, on several issues;
- thanked ISCA for its presentation on the issue of physically active Europeans, and noted in particular :
  - its “+100m” campaign, aimed at getting more than 100 million European citizens involved in sport by the year 2020;
  - the role EPAS states could play in “Move week” to be fully launched in 2013, by promoting national campaigns.

## 6. Standard-setting and follow-up

### 6.1 Gender-mainstreaming in Sports Policies

- expressed appreciation for the presentation by Mrs Isabel Romao, and took note of her document on the subject-matter (EPAS (2012) 28rev);
- noted the progress made so far by the Secretariat in the setting-up of the on-line shared office space in order for the drafting group to interact before meeting together at the end of 2013; and that one potential objective was to have the recommendation ready for the Ministerial conference in 2014;
- noted the statements by Finland and France, supporting the participation of the EU in the drafting process;
- noted the opinion of the ICSSPE representative that any global indicators developed in the recommendation should take local or regional needs into consideration; in addition cross-sectorial work could be mentioned, such as health and education;
- noted the statement by the IOC representative that all sports at the London 2012 Olympic Games would be gender equal, and that there was now at least one female in each IOC decision-making body;
- expressed support for the drafting of the recommendation and the follow-up process;
- noted the key elements of gender-mainstreaming being:
  - it is a pre-requisite for good governance;
  - it is about results and is a strategy to address the root causes of imbalances.

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| <ul style="list-style-type: none"><li>- <b>decided</b> to invite the European Union to be represented as part of the Drafting Group of the Recommendation on Gender Mainstreaming in Sports Policies.</li></ul> |
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## 6.2 Elaboration of a possible Convention on the Manipulation of Sports Results

- noted the oral presentation by the Secretariat on the process leading to the adoption by the Committee of Ministers of the Secretary General's Report at its meeting on 12 June 2012;
- noted the oral presentation by the Secretariat on the envisaged calendar and possible costs for the negotiation process, aimed at preparing the instrument for signature at the Ministerial meeting in 2 years' time;
- confirmed that States parties to the European Cultural Convention shall be invited by EPAS to take part in the negotiation upon expression of interest;
- took note of support expressed by the European Commission's representative, and wish for clarification on possible participation by the EC in the drafting group in an advisory capacity;
- noted and appreciated the advice of the IOC representative to involve non-European states in the process (eg. Asian, Australasian, North and South American);
- stressed the need for the member states to support this instrument, knowing the sports movement could not eradicate match-fixing alone;
- stressed that governments should already adopt voluntary measures based on CM/Rec(2011)10, whilst awaiting the results of this new possible convention;
- questioned the ambitious schedule proposed by the Secretariat, and suggested some smaller preparatory meetings could take place via the internet, or at the Paris Office which was easier for transport, possibly scheduling a meeting during the MINEPS V meeting in Berlin;
- agreed that preparation was paramount, requiring a detailed calendar in order for member states to coordinate their participation;
- agreed to take into account a possible cooperation with UNESCO on the preparation of MINEPS that will be considered by the Bureau upon a proposal by Germany or UNESCO;

- **decided** to ask the Secretariat to clarify and update the calendar, starting with a plenary meeting;
- **decided** to ask the Secretariat to examine the possibility of holding small consultative meetings on-line or by teleconference and/or to concentrate the three specialised drafting meetings over a shorter period of time to speed up the process;
- **decided** to ask the Secretariat to clarify the legal aspects of EC participation in the drafting group;
- **decided** to allocate a basic budget to interpretation and translations costs, but not to cover expenditure of any experts' travel or subsistence costs for the meetings;
- providing the above-mentioned amendments were introduced, **adopted** the draft framework and **agreed** to allow the Governing Board Bureau follow and validate the progress of this negotiation procedure.

- noted the oral presentation by the Secretariat regarding setting up of a network of Betting Regulators and the successful information meeting held on 19 April;
- should the Governing Board be in favour of such a network, the proposal would be submitted to the Committee of Ministers for decision;
- noted that the decision on the establishment of the network was not clearly mentioned in the agenda; the Norwegian delegation requested it be made clearer in the meeting documentation which decisions are to be taken by the Governing Board in order to give delegations time to discuss decisions at national level;

- **decided** to ask the Secretariat to invite delegations to take the decision via written procedure on the further establishment of this betting regulator network.

### 6.3 Consultative visit on the European Sports Charter (Bosnia and Herzegovina)

- noted the final version of the report on the consultative visit, including comments submitted by the authorities of Bosnia and Herzegovina, as contained in document EPAS (2012) 26.

## 7. EPAS activities on promoting diversity and combating discrimination in and through sport

- took note of the oral report by the Sonia Parayre (EPAS Secretariat);
  - maintaining close cooperation with the sports movement in support of various projects;
  - description of document EPAS (2012) 29 containing an overview of themes to be addressed by EPAS during 2013 and 2014;
- took note of Andorra's support for the initiative of "prisoners and sport" in which it confirmed its backing of this theme during its upcoming Chairmanship of the Committee of Ministers;

- **decided** to approve the activities under the themes of "children in sport" in 2013 and "prisoners and sport" for 2014.

## 8. Joint Projects

### 8.1 Good Governance

- noted the presentation by the Secretariat and supported the re-format and the downsize of the project;
- invited the Secretariat to update the project according to the latest information received from IDHEAP and to include the methodology of the research;
- noted France's oral expression of interest in participating in this project, but given its recent change in Government, definite confirmation would have to follow in writing;
- noted that a first meeting of the Accompanying Group may take place in Lausanne by the end of 2012.

- **decided** to approve the funding for this project;  
- **decided** to ask the Secretariat to circulate via written procedure a call for interest to delegations for participation in the Accompanying Group.

### 8.2 European Union

- noted the presentation by the Secretariat on the possibility to apply for an EU grant to launch a project on match-fixing for which the deadline was 31 July 2012;
- discussed the funding breakdown, the potential schedule and how this project would fit into the other activities of EPAS;

- **decided** to ask the Secretariat to circulate the presentation via written procedure for comments by the Governing Board, whilst continuing to work on the application under the supervision of the Bureau, given the short deadline.

## 9. Priorities of the Programme of activities 2013

- expressed views on the proposed list of activities for 2013 outlined in document EPAS (2012) 33:
  - concerning activity n° 12, with FARE, noted that this was a research activity to address themes such as gender and disability in preparation of the Euro 2016 tournament in France following the legacy of Euro2012; it was believed that the FARE network gets good media coverage and would be of benefit to EPAS visibility;
  - noted that the seminar may focus on exchanges of experience, data protection or money laundering, but that it may be merged with the EU project should the bid be successful;
  - concerning activity n° 6, noted that the aim was to propose a theme that may be included in the regular Pestalozzi programme, and therefore benefit from its ordinary budget, without additional contribution from EPAS;

- **approved** the draft programme of activities
- **decided** to ask the Bureau, where appropriate, to update the list of activities during its next meeting.

## 10. EPAS statute and regulations

### 10.1 EPAS statute

- noted the oral presentation by the Secretariat.

- **approved** the proposed amendments to the statute;
- **decided** to ask the Secretariat to proceed with submission of amendments to the Committee of Ministers.

### 10.2 EPAS Rules of Procedure

- noted the oral presentation by the Secretariat.

- **adopted** the proposed amendments to the Rules of Procedure.

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## Second part of the meeting (*in camera*)

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### 10.3 Consultative Committee Terms of Reference

- noted the oral presentation by the Secretariat.

- **adopted** the proposed amendments to the Terms of Reference as they appear in document EPAS (2012) 25.

## 11. Elections

- **approved** the candidature of FISU
- **agreed** not to admit the Minifootball Federation as a member of the CC
- **approved** the membership renewal of ENGSO, EGLSF, FIRA AER, UEFA, TAFISA, Peace and Sport;

- noted that a proposal will be submitted in writing by the French authorities to replace Jean-Luc Janiszewski as member of the Bureau from the “Big Five”, following his retirement on 1 August 2012;

- **elected** Pascal Chatelain (Switzerland), as additional ad hoc Bureau member (without right to vote) representing the host country of the forthcoming Ministerial meeting;
- **elected** Marko Begović (Montenegro) as Bureau member from region n° 4 (until the end of the current term of office);
- **elected** Krisztina Göntér (Hungary) as Gender Equality rapporteur.

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## Third part of the meeting (with the Consultative Committee)

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### 12. Ministerial meetings

#### 12.1 General framework

- noted with satisfaction the oral presentation by the Secretariat;

- **accepted** the proposal by Switzerland to hold the next formal Ministerial Conference in Macolin, from 17-19 September 2014.

#### 12.2 Follow-up to MSL12

- noted with satisfaction the progress of the follow-up to the 12th Council of Europe Conference of Ministers responsible for sport as presented in document EPAS (2012) 21;
- took note of the report by the Secretary General (EPAS (2012) INF 13rev1).

### 13. Ongoing 2012 Programme and Budget of the EPAS

- took note of the update of the ongoing programme of activities, as presented in document EPAS (2012) 7;
- entrusted the Bureau to update the ongoing programme of activities in order to give priority to the negotiation of the convention, and noted that activities 3 and 4 are likely to be postponed or cancelled.
- noted that the Consultative Visit to Albania (Activity B) was confirmed (28-29 June) and that it will be combined with a regional seminar on sports facilities, at the proposal of the Albanian Presidency of the Committee of Ministers (26-27 June);

**14. Finalisation of the draft programme of activities 2013**

- See item 9.

**15. Development of co-operation between the EU and the CoE in the field of sport**

- thanked Emine Bozkurt (MEP) for her presentation;
- noted the interest expressed by Mrs Anne Brasseur to establish closer cooperation between the PACE and the CULT commission;
- hoped that EPAS could facilitate this contact and fruitful co-operation between PACE and EP;
- asked the Secretariat to publish Mrs Bozkurt's opinion to the EP on match-fixing on the EPAS website
- noted that the exchange of letters between the CoE and the Commission did not clarify whether direct grant agreements to the CoE were possible within the framework of the future EU Sports Programme;
- noted the promising nature of the close co-operation taking place between the two organisations on match-fixing issues.

**16. Visibility****16.1 Publications**

- noted the update on EPAS publications given by the Secretariat and approved the updated plan;
- asked the Secretariat to make samples of these publications available to delegates during Governing Board meetings.

**16.2 Current name of EPAS**

- noted the various opinions of some delegations concerning the potential use of a "common name" for EPAS;
- encouraged the Secretariat to continue working on the branding and visibility of EPAS.

**17. Miscellaneous****17.1 Round Table proposal**

- noted the presentation by the UEFA representative regarding the issue of arbitration in sport and civil courts;
- entrusted the Secretariat with the preparation of a factsheet and with suggesting a possible date; the round table will be confirmed if participants from at least 10 countries confirm their attendance.

- **approved** the proposal from UEFA to organise a round table on sports judiciary procedures and their compatibility with the states' courts.

**18. Place and date of the next meetings**

- noted that the next meeting of the Bureau of the Governing Board will take place on 29 November 2012, in the premises of the CoE's Paris Office;
- agreed that the 7<sup>th</sup> meeting of the Governing Board should be held in Strasbourg, in June 2013 (date to be decided by the Bureau).





## Appendix 1

### Annotated Agenda

#### Enlarged Partial Agreement on Sport (EPAS) 6<sup>th</sup> Meeting of the EPAS Governing Board (joint meeting with the Consultative Committee)

Council of Europe, Strasbourg  
Palais de l'Europe, Room 6  
20-21 June 2012, 9.30am-6pm

#### 1st day, Governing Board and Consultative Committee

1. Opening of the meeting  
Addresses by:
  - Ms Ewa Markowicz, Chair of the Governing Board
  - Mr Pierre Masson, Head of Sports Conventions Division*Oral presentation by Pierre Masson on the latest developments in the Conventions sector*  
  
Special guest:
  - Mrs Anne Brasseur (Member of the Committee on Culture, Science, Education and Media of the PACE)
  
2. Adoption of the agenda  
*The Governing Board is invited to adopt the agenda and its possible amendments.* EPAS (2012) 19rev2
  
3. Reports
  - Bureau of the EPAS Governing Board meetings of 20 October 2011, 14-15 December 2011 and 22 May 2012  
*Reports of the Bureau meetings were published on the EPAS restricted website. The Chair of the GB will briefly report on the meetings. The Committees are invited to take note of the reports.*
  
  - Consultative Committee plenary meeting of 11 May 2012 EPAS (2012) 24rev  
*The Committees are invited to take note of the report.*
  - PACE Reports, adopted on 25 April 2012 EPAS (2012) INF 21  
*The Committees are invited to take note of the reports and express their reactions.* EPAS (2012) INF 22  
*Based on comments made concerning the report presented by Anne Brasseur, the Secretariat will prepare a reply to the Committee of Ministers on Recommendation 1997 on the need to combat match-fixing*

4. Information on accession of new members to the EPAS:  
 - Governing Board: new member states and observer states EPAS (2012) INF19  
 - Consultative Committee: new members EPAS (2012) 6rev  
*The Committees are invited to take note of EPAS' new members. The Governing Board is invited to approve applications from two organisations wishing to join the Consultative Committee, as well as renewals of six organisations whose memberships are due to expire, in order to convey them for approval to the Committee of Ministers.* EPAS (2012) INF 18  
 EPAS (2012) INF 26
5. Update on current issues in international co-operation on sport  
 Presentations  
 5.1 from the governmental side  
 5.2 from the non-governmental side  
*The two presentations will provide general background information on the situation of international co-operation on sports policies, both from the perspective of the governments and from the perspective of the sports movement. The presentations are based on information collected by the secretariat and provided by respective organisations. No document will be distributed as a meeting document; documents will be made available in the "Reports" section of the EPAS website. The Committees are invited to react to the presentations and to take note of them.*
- 5.3 Discussion on issues of common interest for the EPAS members and the sports movement  
*The Committees are invited to use this opportunity as an open forum to address current issues of common concern in the light of existing Recommendations and to consider new challenges.*  
 - Physically active Europeans : the +100M campaign
6. Standard-setting and follow-up  
 6.1 Gender mainstreaming in Sports Policies  
 - Oral presentation by the secretariat on gender equality EPAS (2012) 28rev  
 - Presentation of the process by Mrs Isabel Romão EPAS (2011) 59  
 - Discussion  
*The Committees are invited to discuss and express their views on the subject matter. These elements will then be conveyed to the drafting group. In addition, the Governing Board is invited to decide if a representative from the European Commission could participate in the work of the drafting group.*
- 6.2 Elaboration of a possible Convention on the Manipulation of Sports Results  
 - Presentation of a draft framework and calendar for the negotiation of a possible convention. EPAS (2012) 23  
 - Network of National Betting Regulators EPAS (2012 ) 8rev1  
 - Discussion EPAS (2012) 20 final  
 - Decision  
*The Committees are invited to discuss and take a decision on the framework and schedule of the negotiation process.*
- 6.3 Consultative visit on the European Sports Charter  
 - Bosnia and Herzegovina EPAS (2012) 26  
*The Governing Board is invited to take note of the final report of the consultative visit, complete with comments made by the authorities.*

7. EPAS activities on promoting diversity and combating discrimination in and through sport
- Presentation (by the Secretariat) EPAS (2012) 29
  - Discussion on ongoing and future activities
  - Decision on specific target groups/themes for 2013 and 2014
- The Committees are invited to take note of the information provided by the Secretariat and to express their views on the EPAS activities related to diversity. The Governing Board is invited to take a decision on the continuous work by EPAS concerning the promotion of diversity and the fight against discrimination, with focus on children and young people (in 2013) and prisoners (2014).*
8. Joint Projects
- for decision by EPAS member states:
  - 8.1 Good Governance EPAS (2012) 36
    - Presentation
    - Decision to fund projects from the Special Account
    - Designation of the advisory group
  - 8.2 Match-fixing: joint programme with the European Union
9. Priorities of the Programme of Activities 2013
- Results of the consultation of EPAS Ministers, 14 March 2012 EPAS (2012) 16 final
  - 2012/2013 activities
  - Discussion EPAS (2012) 33
- The Governing Board is invited to discuss proposals, to set the priorities for the EPAS programme of activities in 2013 and establish the list of activities. In light of the agreed priorities and initial comments, the draft list of activities will be updated for the second day of the meeting (see item 14).*

**Social event in the evening (projection of film “Sport, mafia and corruption”, followed by drinks reception), Palais de l’Europe**

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**2nd day, Governing Board and Consultative Committee**

10. EPAS Statute and regulations
- 10.1 Statutory and political issues concerning the EPAS, further to proposals adopted in the conclusion of report EPAS(2011)2rev
- Presentation (by the Secretariat) EPAS (2012) 35
  - Discussion EPAS (2011) 2rev
  - Decision
- The Governing Board is invited to take note of the information, to hold an exchange of views and to approve the prepared amendments resulting from the principle decision taken last year.*
- 10.2 Update of the Rules of Procedure
- Presentation (by the Secretariat)
  - update of the regional groups in the Appendix EPAS (2012) 31
  - clarification of the procedure for replying to PACE questions EPAS (2012) INF 25

- gender equality rapporteur
- Discussion
- Decision

*The Governing Board is invited to take note of the information, to hold an exchange of views and to approve the prepared amendments resulting from the enlargement of EPAS and the revision of some statutory provisions and proposals from other bodies.*

**IN CAMERA:**

- 10.3 Update of the Consultative Committee's Terms of reference  
Presentation (by the Secretariat)  
Discussion  
Decision

EPAS (2012) 25

*The Governing Board is invited to take note of the information, to hold an exchange of views and to approve the prepared amendments resulting from work of the Consultative Committee and proposals from the Bureau. Failing that, the approval will be made by the Bureau of the Governing Board during its next meeting on 29 November 2012.*

11. **IN CAMERA:**

Elections

- Additional ad hoc member of the Bureau (organisation of the Ministerial Conference)
- Complementary Election for region n° 4 (until the end of the current term of office)
- Proposal of procedure with a view to replacing a member of the Bureau from the "Big Five"
- Gender Equality rapporteur

Consultative Committee

- Applications from two new organisations requesting membership
- Requests for renewal by six current members

12. Ministerial meetings

- 12.1 General Framework for the organisation of the Ministerial meetings  
- Presentation (by the Secretariat)  
- Discussion  
- Decision

EPAS (2012) 37

- 12.2 Follow-up to the 12th Council of Europe Conference of Ministers responsible for Sport (MSL12)

EPAS (2012) INF 13rev1  
EPAS (2012) 21

*The Governing Board is invited to take note of the progress of the follow-up, and, if need be, to make comments.*

13. Ongoing 2012 Programme and Budget of EPAS:

- Updated programme of activities and budget 2012
- Draft Calendar of activities 2012

EPAS (2012) 7  
SPORT (2012) 1

14. Finalisation of the draft programme of activities 2013

- List of activities 2013

EPAS (2012) 33

*The Governing Board is invited to discuss the updated draft list of activities, to adopt the priorities, the list of activities and the draft budget 2013 and to delegate the responsibility to the Bureau of following up its implementation and update.*

15. Development of co-operation between the European Union and the Council of Europe in the field of sport EPAS (2012) INF 20  
Special guest :  
- Mrs Emine Bozkurt (Member of the European Parliament)
- The Governing Board is invited to discuss the development of inter-institutional co-operation between the EPAS, Council of Europe and the European Union, and to express proposals that may be followed up.*
16. Visibility
- 16.1 List of publications and projects of publications EPAS (2012) 11  
- Presentation (by the Secretariat)  
- Discussion  
- Decision
- 16.2 Current Name of EPAS EPAS (2012) 34  
- Presentation (by the Secretariat)  
- Discussion  
- Decision
17. Miscellaneous
- 17.1 Round Table proposal  
- Arbitration in sport and civil courts  
*The Governing Board is invited to suggest themes for a possible Round Table.*
18. Date and place of the next meetings

## Appendix 2

### List of participants / Liste des participants

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