

Strasbourg, 24 July 2025

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Enlarged Partial Agreement on Sport (EPAS)

17th Plenary meeting of the Consultative Committee

Strasbourg, 14 May 2025

14.00 – 17.30

Meeting report

1. Opening of the meeting

Charlotte Girard-Fabre, Chair of the Consultative Committee, opened the meeting and welcomed the participants.

The Chair invited organisations to briefly present themselves and their area of work.

The quorum was confirmed by the Secretariat. The list of participants is appended to this report (see Appendix II).

2. Adoption of the agenda

The agenda was adopted without any modifications (see Appendix I).

3. CC membership

Overview of the CC membership

Renewals

There were 3 CC membership renewals this year:

- Centre for Sport and Human Rights
- European Association for Sport Management
- International Dance Organization

All three organisations received strong overall support. Each vote showed a clear majority in favour, with only minimal opposition or abstention (3 against, 1 abstention overall).

All three organisations have been renewed for a period of three years.

4. Elections

Election of a member of the Bureau

Having received no written applications in advance of the meeting, a call for candidates was made, followed by a 10-minute break to exchange ideas.

The following delegates submitted an oral candidacy at the meeting:

- Tess Harmand (Alice Milliat Foundation)
- Guido Battaglia (Centre for Sport and Human Rights)
- Melissa Sassi (Peace and Sport)

The results of the votes received from 22 sports organisations were the following:

Candidates	Votes in favour	Votes against	Abstention
Tess HARMAND	5	8	8
Guido BATTAGLIA	18	1	3
Melissa SASSI	8	8	5

Please note that blank votes were not included in the count.

Considering there was one open position for the Bureau of the CC, only the candidate with the most votes was elected, resulting in the election of:

- Guido Battaglia (CSHR)

5. European Sports Charter Working Group

Missions and mandate of the Working Group (WG)

The Secretariat reminded the CC the mandate given to the European Sports Charter (ESC) Working Group for the past 3 years, namely working toward:

- further enhancing and improving the current methodology for the implementation of the ESC through country-specific activities;
- developing a strategy to support member states in the promotion of the ESC within their countries;
- exploring the possibility of including a quantitative summary of the implementation of the ESC in each member state.

The group finalised the ESC questionnaire and sent it to all member states for completion. They then standardised a 3-page summary of the results of the questionnaire which were then sent back to the member states for approval. Currently over half of member states have completed and approved the 3-page summary which could be published on the EPAS website by the end of the year subject to confirmation by the concerned member states.

The group also further advanced on the development of ESC promotional tools such as the translation of the ESC in a range of languages and the ESC video.

An extension of the mandate of the ESC Working Group will also be requested at the upcoming joint session of the GB and CC.

Guido Battaglia, the CC representative of this Working Group stressed that developing universally relevant yet context-sensitive questions was central to ensuring meaningful, comparable data across member states. These questions are intended for assessment and to encourage shared learning and policy improvement. He commended the Secretariat's capacity to manage this complex work with limited resources, noting the intensive coordination and technical demands involved. Recognising the

diverse legal and cultural sport frameworks across countries, he described the challenge of comparability as a valuable opportunity for cross-national dialogue. He encouraged making monitoring outcomes, such as country summaries, public, with approval of member states, to foster broader engagement and policy accountability. Finally, he called on fellow CC members to take a more active role in supporting data collection and dialogue with national authorities, highlighting the importance of the CC as a platform for genuine implementation support.

The Secretariat presented the revised monitoring tool: a 44-page closed-ended questionnaire designed to gather quantitative data on each country's implementation of Charter principles. It serves both as a preparatory tool for the ESC support & follow-up visits and as the basis for three-page "ESC National reports". Following extensive pilot testing, including a test visit to Ireland, the Secretariat had received responses from approximately 31 member states.

To identify trends across countries, expert Diana Santos, Adjunct Director, Leiria University, Portugal had conducted an analysis on key themes. Her findings will be presented at the joint plenary meeting.

Questions were raised regarding the credibility of self-reported data and the absence of formal verification mechanisms. The Secretariat clarified that since the Charter is non-legally binding, responses are not externally validated, and raw data is not published. Only summarised country factsheets are made available publicly with permission. Nevertheless, participants emphasised the value of site visits as informal validation, noting that discussions with stakeholders often reveal important insights and discrepancies, especially between Olympic and Paralympic systems or between policy and practice.

6. ESC Support & follow-up visits

The EPAS support and follow-up visits are distinct from formal monitoring exercises. Rather than assessing compliance, these missions are designed to foster constructive dialogue and engagement. Their objectives include:

- promoting awareness and implementation of the European Sports Charter;
- encouraging dialogue and trust between sport governance actors;
- identifying good practices and common challenges;
- strengthening connections across national sport ecosystems.

Each support visit is composed of a multidisciplinary team, typically including:

- two members of the Governing Board;
- one representative from the Consultative Committee;
- a rapporteur (either from the CC or a designated external expert);
- one or more members of the EPAS Secretariat.

The delegation meets with a wide variety of stakeholders, ranging from ministries and public authorities to National Olympic and Paralympic Committees, anti-doping bodies, NGOs, athletes' representatives, sport clubs, media actors, private sector contributors etc.

Recent and upcoming visits include:

- 2025

- Ireland (March) – CC member: Charlotte Girard-Fabre, IFSO;
- Greece (June) – CC member: Jens Sejer Andersen, PTG;
- Luxembourg (November TBC) – CC member: Guido Battaglia, CSHR;
- 2026
 - Monaco (February);
 - Armenia (July);
 - Denmark (December).
- 2027
 - Additional candidates currently under consideration.

Given the multilingual and cross-cultural nature of these missions, volunteers from the Consultative Committee were invited to participate, especially those fluent in French. The following members have either participated in recent missions or expressed interest in future ones.

- Volunteers from 2025 who have not yet attended a visit
 - Anton Behrens, EASM
 - Jens Sejer Andersen, PTG (Greece)
- Volunteers for future visits
 - Raymon Blondel, EPC
 - Tess Harmand, Alice Milliat
 - Xavier Malenfer, FIA
 - Marie Denitton, ENGSO
 - Antonio Tessitore, ENSE
 - Laura Capranica, EAS
 - Annamarie Phelps, EOC
 - Mark Lichtenhein, SROC

The Secretariat thanked the CC for their impressive enthusiasm and commitment.

Participant testimonials added insights into the value and challenges of these visits:

- Annamarie Phelps, reflecting on her visit to Morocco, described language as a key barrier but also a catalyst for growth. She noted significant contrasts between the facilities and capacities of the National Olympic and Paralympic Committees and emphasised the benefit of visiting sports organisations in person.
- Mark Lichtenhein, who acted as rapporteur for the Morocco mission, described the complexity of mapping Morocco's centralised sport governance model onto the decentralised logic of the European Sports Charter. Despite this, he praised the country's clear political will and investment in sport.
- Charlotte Girard-Fabre, who took part in the Ireland visit, highlighted the exemplary preparation demonstrated by Irish authorities and the sport community. She expressed surprise at how familiar stakeholders were with the Charter and praised the depth of the consultations.

During the session, Anton Behrens raised a concern about potential conflicts of interest, particularly when CC members involved in support visits are also affiliated with national bodies that host those visits. The Secretariat clarified that when representing the Consultative Committee on such visits, individuals do so in their capacity as CC delegates, not as representatives of their own organisations.

Moreover, the Secretariat makes every effort to ensure neutrality in selection, considering availability, language capacity, and whenever possible, the avoidance of institutional conflicts.

The Secretariat also provided an update on initiatives to improve the visibility and accessibility of the European Sports Charter. Ongoing efforts include:

- the development of a dedicated website;
- translation of the ESC in additional languages of our member states.

7. Consultative Committee Terms of Reference (ToR) Updates

The revision process had been flagged as one of the Committee's most substantial procedural undertakings of the year.

The Chair acknowledged the collaborative work that had brought the process to conclusion, thanking both the Bureau and the Secretariat for their dedication. The Chair formally announced that just minutes before the meeting, the Governing Board had officially validated the new Terms of Reference, which will enter into force on 1 July 2025.

The Secretariat provided a detailed overview of the revision process, and the key updates included in the new ToR, emphasising that these provisions constitute the internal contract governing how the Committee functions and how members are expected to contribute. The process began with a long and substantive Bureau meeting in January 2025, followed by consultations with the Governing Board Bureau. The draft was then sent to all CC members via circular letter with a two-week deadline for feedback. Finally, the consolidated version was submitted to the Governing Board for comment and formal approval.

One of the most significant changes is the increase in the maximum number of Consultative Committee members from the previous limit to a total of 35. This adjustment aims to accommodate the growing number of candidate organisations and reflects increasing interest in the Committee's work. However, the Secretariat noted that a larger membership inevitably poses challenges for maintaining the quality of participation and representation and reiterated that any expansion must be matched by stronger individual engagement from organisations. As a reminder, at the time of renewal, evaluations will be based on tangible criteria, such as participation in the annual plenary meeting in Strasbourg, involvement in CC-led activities or events, and engagement with EPAS priorities such as the promotion of the European Sports Charter. Absences will need to be justified, and members are expected to ensure substitutes or proxies if they cannot attend.

The Chair also reminded participants that the annual plenary session remains the central democratic moment for the CC, and absence from it weakens the legitimacy of the group. While many organisations are active in other ways, attendance at this specific meeting will now weigh heavily in renewal decisions, held every three years.

Another major update relates to the structural duration of the ToR. Unlike previous versions, the new ToR do not include a formal expiry date. It is valid indefinitely until a new version is formally adopted.

This change eliminates the “long and painful” drafting procedure in the short term. This does not preclude future reviews or adjustments when needed.

The new text also achieves a high level of alignment with the Governing Board’s Rules of Procedure. Significant effort was made to standardise terminology and procedural language across both bodies to improve consistency, coherence, and interoperability within EPAS governance.

Importantly, the rules regarding Bureau elections and term limits were also revised. In the past, any partial mandate (where a member was elected to serve only a portion of a full term) counted as one of the two allowable terms. This created disincentives and led to confusion. Under the new rules, this is no longer the case. Partial terms will no longer count towards the maximum. The change is also retroactive, allowing current Bureau members to be eligible for re-election.

The configuration of the Bureau was slightly modified as well. Previously, the Bureau included six members plus a separately elected Gender Equality Rapporteur. Under the new ToR, the Bureau will consist of six members, and one of them will simultaneously hold the role of Gender Equality Rapporteur. This means that the role of Gender Equality Rapporteur will be mainstreamed into the Bureau structure rather than set apart as an external or standalone mandate. The Secretariat explained this as part of a broader intention to ensure gender equality is embedded in governance practice.

Finally, as is currently the case for the Conference of International NGOs, a youth delegate will be invited to observe CC meetings, with no right to vote. Bringing in the youth perspective within the work of the CC is well aligned with the priorities of the Council of Europe following the Reykjavik Declaration.

8. Events

The Secretariat provided information on upcoming events and bringing additional insight into the previous events.

The first item concerned the 19th joint plenary meeting, scheduled for the following morning. The Secretariat had requested member organisations to submit “one-pagers” summarising their recent work, which could be uploaded to the cloud-based Sharing Tool. These documents serve to showcase the CC’s contributions to the Governing Board. However, the Secretariat noted that only four one-pagers had been submitted this year, far fewer than usual, and encouraged members to take fuller advantage of this platform in the future.

The Sharing Tool was presented as a growing and evolving platform, a searchable repository of good practices linked to specific articles of the European Sports Charter. Members were strongly encouraged to reflect on where their work might fit into this platform and to submit material even outside plenary periods.

The launch of the EU–Council of Europe “Sport for All” Joint Project was described as a major development. Running for 18 months, this project succeeds the now concluded All In Plus project and focuses on themes of inclusion, equity, and access in sport. The Secretariat was pleased to announce that three speakers from the Consultative Committee would take part in the launch event.

Another highlight was the forthcoming Forum on Sport and Human Rights, scheduled for 16 December in Paris. This high-level event (including the Consultative Committee), which includes online access, will take place at the Council of Europe's Paris office. This year's theme focuses on access to sport and health.

Another event was the annual meeting of the Pool of International Experts on Safe Sport. The pool is a working group that meets annually and operates both in closed-door and open-access formats. The focus of their work remains the development of draft guidelines for safer recruitment in sport, with particular attention to human rights compliance, screening procedures for coaches and volunteers, and alignment with child protection protocols.

Turning to the biennial Diversity Conference, the Secretariat referred to the most recent edition, held in Liechtenstein in November 2023, which focused on the inclusion of child migrants and refugees in and through sport. The output from the 2023 Conference will be the migration of the current compendium of best practices from the EPAS website to the ISCA website where it will benefit from greater visibility. They also referred to the 2021 edition of the Diversity Conference, which focused on the human rights of transgender and intersex athletes in sport. That edition had been developed in close co-operation with EGLSF and SOGIESC, a dedicated toolkit for the occasion. The toolkit is now in its final stages of approval and will soon be completed and distributed.

Finally, the interinstitutional co-ordination meeting, to be held on 19 June in Paris. This closed-door event aims to further current collaboration and policy alignment among international actors. Confirmed participants include UNESCO, UNHCR, WHO, the African Union, and the European Commission.

9. Working Group on the Autonomy of Sport and Good Governance

The launch of a new Working Group on Autonomy and Good Governance in Sport was established in response to the evolving international sport landscape. The Secretariat presented this development, underscoring its direct connection to the Ministerial Conference held in Porto in 2024, and the need to update existing recommendations by the end of 2026.

The Working Group will comprise 20 members in total: 10 representatives from the Governing Board and 10 from the Consultative Committee. It was stressed that this equal representation is a significant achievement, given the usual imbalance between the two bodies in other working formats.

Following the plenary session and pending final validation by the Governing Board, a formal call for applications will be launched. Interested CC members can then apply to join the Working Group. The selection of the 20 members will be conducted by the Governing Board Bureau and will take into account both category balance and gender parity.

Membership is personal, not organisational. Those who apply and are selected must attend the meetings themselves; representation cannot be delegated. The group is open only to current members of the Governing Board or the Consultative Committee. Most meetings are expected to be held online, which will minimise logistical constraints and encourage broad participation.

A question was raised by Guido Battaglia about whether or not the Working Group would meet monthly. The Secretariat responded that the likely rhythm would be two to three meetings per year, though the exact scheduling has yet to be determined.

A comment was offered by Mogens Kirkeby, expressing some concern about combining both governing authorities and consultative actors in a single group. The Secretariat acknowledged the concern but explained that this integrated format was considered the most efficient and collaborative model to ensure that the resulting recommendations reflect both public policy perspectives and the expertise of civil society and the sport movement.

The anticipated outcome of the Working Group's work will be a revised set of recommendations on autonomy and good governance in sport, to be submitted for formal adoption by the Committee of Ministers in 2027.

10. Thematic best practices - Sport and intergenerational challenges for young people and older persons

The thematic session focused on two interconnected themes: the inclusion of older persons in sport and the promotion of intergenerational dialogue through sport. It was conducted in a participatory “brainstorming” format, with open contributions encouraged throughout. The objective of the session was to gather some best practices which could then be considered for the various panels at the Diversity Conference 2025.

Challenges in sport for older persons

The discussion opened with reflections on the impact of COVID-19, which severely disrupted sport participation for older adults across Europe. Some countries saw recovery, others did not. Seniors remain one of the least represented groups in sport, and contributors agreed that health, autonomy, and social connection, rather than competition, are their primary motivations.

Numerous initiatives were shared, such as the Italian Taekwondo project, which doubled its initial target by engaging 1,500 senior novices and offered clubs financial incentives; the European Joy Judo programme, promoting intergenerational martial arts; and Slovenia's “SloFit” model, which institutionalises fitness testing for seniors.

Speakers underlined the need for adapted sports formats, improved coach training, and greater financial accessibility for older adults on retirement income. Visibility and representation of seniors, particularly women, in sport media and policy were also raised as crucial gaps. Some advocated for a shift in terminology, suggesting that “physical activity” may be more inclusive than the word “sport”, in line with the European Sports Charter.

Intergenerational Sport

The second half of the session explored how sport can connect generations meaningfully. Examples included Lausanne's Family Games, the parent-child rowing category at Boston's Head of the Charles

Regatta, and team structures in other sports such as table tennis. Key to all was the intentional design of an intergenerational engagement that should be built into the activity.

Mentorship was highlighted as a foundational principle. Older volunteers, referees, and coaches are valuable knowledge-bearers and should be recognised as such. One example described volunteers aged 15–25 successfully paired with those over 65 at a dance event, demonstrating mutual learning and respect.

The session closed with calls to distinguish between project-based efforts and systemic approaches, and to embed intergenerational thinking into sport governance, funding, and design. Participants agreed that sport has powerful untapped potential to bridge generational divides, on and off the field. A full list of examples was recorded and will be considered for the upcoming Diversity Conference.

11. Any other business

No items were discussed.

12. Date and place of the next meeting

The Secretariat submitted the proposal to organise the next Consultative Committee meeting on 27 May 2026 at the next EPAS plenary meeting. This proposal was accepted.

Appendix I - Agenda

1.	Opening of the meeting
2.	Adoption of the agenda
3.	CC membership 3.1. Overview of the CC membership 3.1.1. Renewals
4.	Elections 4.1. Information on the organisation of the elections 4.2. Elections of 1 member of the Bureau 4.2.1. Information on candidatures received in writing 4.2.2. Oral nominations of candidates 4.2.3. Introduction round of candidates
5.	European Sports Charter Working Group 5.1 Updates
6.	European Sports Charter Support & Follow up 6.1. Updates
7.	Consultative Committee Terms of Reference 7.1 Updates
8.	Events 8.1. 19th Joint meeting of the EPAS Governing Board and the EPAS Consultative Committee, 15 May Strasbourg 8.2. Inter-institutional meeting, 19 June Paris 8.3. Diversity Conference, Autumn 2025 location TBD 8.4. Annual meeting of the Pool of International Experts on Safe Sport, 13-14 November, Paris 8.5. Forum on Sport and Human Rights, 16 December, Paris
9.	Working Group on the Autonomy of Sport and Good Governance
Coffee Break 15.20 – 15.50	
10.	Thematic best practices - Sport and intergenerational challenges for young people and older persons - Challenges in sport for young people (removed due to time constraints and abundance of examples to choose from) - Challenges in sport for older persons - Bridging the gap between young people and older persons through sport
11.	Any other business
12.	Date and place of the next meeting ○ 18th Plenary meeting of the EPAS Consultative Committee 2026 (TBC) ○ 19th Council of Europe Conference of Ministers responsible for Sport, Monaco, 3-4 November 2026 (TBC)

Appendix II – List of Participants

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