

Strasbourg, 15 December 2010

EPAS (2010) 46rev

Enlarged Partial Agreement on Sport (EPAS)

Fourth Meeting of the EPAS Governing Board

Strasbourg, 4-5 May 2010

List of decisions

The Governing Board of the Enlarged Partial Agreement on Sport (EPAS), met in Strasbourg on 4 and 5 May 2010. The meeting was chaired by Mr Jean-Luc Janiszewski, Chair of the EPAS Governing Board. The Consultative Committee was invited by the EPAS Governing Board to take part in the first part of the meeting (on 4 May). Having deliberated, the Governing Board:

First part of the meeting (with the Consultative Committee)

1. Opening of the meeting

- welcomed the delegates from member states of the EPAS, as well as the observer from Turkey (the list of participants can be found in Appendix 2);
- took note of the welcoming address delivered by Mr René Weingärtner, Director of Youth and Sport, who mentioned the ongoing reform of the Council of Europe and welcomed the promising development of the EPAS, which may soon serve as a model for other areas;
- welcomed the opening speech delivered by Mr Jean-Luc Janiszewski, Chair of the EPAS Governing Board, who stated his priorities (follow-up of the Athens Ministerial meeting, preparation of the Baku Ministerial meeting, transparency and balanced budget, use of both official languages);
- took note of the address by Predrag Manojlovic, Chair of the Consultative Committee, who expressed the commitment of the sports organisations to play an active role in the EPAS;
- took note with gratitude of the address by Mr Willy Lemke, special adviser to the SG of the UN on Sport for Development and Peace, who explained his mission to co-ordinate the initiatives related to sport, which help the achievement of the UN millennium goals.

2. Adoption of the agenda

- adopted the agenda for this meeting as it appears in Appendix 1 to this report;
- took note of the candidature of Mr Morozov from the Russian Federation and decided that a complementary election to fill the vacant seat in the Bureau may take place at the end of the first day;
- agreed to handle item 16 at the beginning of the second day.

3. Reports

- took note of the membership development and wished a special welcome to the Kingdom of Morocco, the first non-European country to join the EPAS;
- noted that the observer states which were granted this status in May 2009 or before have reached the observer status time limit and instructed the secretariat to clarify their situation in a letter, and to invite them to consider joining the EPAS;

- took note of the reports of the Bureau of the EPAS Governing Board meetings of 18 September 2009, 3 February 2010, 26 March 2010 as they appear in documents EPAS (2010) 8rev, EPAS (2010) 22 and EPAS (2010) 31;
- took note of the report of the Consultative Committee meeting of 4 February 2010, and the Consultative Committee Bureau meeting of 25 March 2010, as they appear in documents EPAS (2010) 23 and EPAS (2010) 32;
- welcomed the proposals related to the EPAS statutory update, prepared by the Consultative Committee, as it appears in document EPAS (2010) INF11 and decided to consider it as part of item 13 of the agenda;
- took note that the Report 2009 is in preparation on the same lines as the Report 2008.

4. Update on current issues in international co-operation on sport

4.1 From the governmental side

- Took note of the presentation of current issues from the governmental side;
- Invited the secretariat to publish the presentation on the restricted website of the meeting and to distribute an information document with articles 6 and 165 of the Treaty on the Functioning of the European Union, as revised by the Lisbon Treaty.

4.2 From the non-governmental side

- Took note of the presentation from the sports movement;
- Noted that the survey that serves as a background for the two presentations is available on the EPAS website under the section “Studies and reports”.

4.3 Discussion on issues of common interest for the EPAS members and the sports movement

- Suggested to include in the forthcoming programme of activity a study on property rights on sports events, possibly in co-operation with the EU;
- Proposed to consider the involvement of national sports movements in the work of the EPAS, in the framework of the statutory review to take place under item 13 of the agenda;
- Expressed the wish that the EPAS could be represented in events organised by partner organisations and invited therefore the partner organisations to involve the EPAS in relevant events;
- Invited the members of the Consultative Committee and the members of the Governing Board to suggest issues that may be discussed together.

5. Accession of new members of the Consultative Committee

- took note of the registration of five new candidates to the Consultative Committee, which provided the EPAS with all the necessary elements confirming they are meeting the requirements mentioned in the Terms of Reference of the Consultative Committee (EPAS(2009)25 Final) :
 - The European Olympic Committee
 - International Council of Sports Science and Physical Education
 - SportAccord
 - European Paralympics Committee
 - International Federation of Basketball – Europe
- Decided to consult the Consultative Committee on these candidates before submitting the approval to the Governing Board by written procedure;

- agreed to put on the agenda of its forthcoming meeting the criteria which were defined for the Consultative Committee members, in the light of proposals from the Consultative Committee.

6. Discussions on draft recommendations

6.1 Migrations in sport and protection of youngsters

- Welcomed the introductory presentation by Dr Raffaele Poli, who pointed out the following elements :
 - Increasing speculation on players' mobility
 - Short careers of athletes, in a system with a very broad basis and very few at the top
 - Development of the mobility of sportspeople, (women and men, in several sports)
 - Necessary coordination between sports movement and government
 - The situation is difficult to contain, unless it is faced frankly
- Noted that Dr Poli considered the draft recommendation as balanced and reasonable, but made two amendment proposals;
- Thanked the secretariat for the presentation of the draft recommendation and requested that its presentation be published on the meeting's restricted webpage;
- Took note of the statements by representatives of Sweden, Finland and Norway, who considered that:
 - there is a need for further consultation with and proposals from the sports movement on this issue
 - flexibility is required on this issue that does not matter equally to all member states
 - the issue of migrations in sport does not require new compulsory instruments, but a presentation of the picture of the situation related to sport, a list of the existing relevant legal standards and promotion of good practices (e.g. as an appendix to the draft recommendation);
- Invited the Governing Board members to send their corrections and proposals within 15 days after the meeting.

6.2 Manipulation of sports results

- Welcomed the introductory presentation by Dr Declan Hill, who stressed the urgency of the situation regarding the integrity of sports. Mr. Hill expressed in particular that
 - Game fixing is not new, but has recently taken on global dimensions;
 - There is an enormous amount of corruption in Asian countries and the betters – as well as the fixers – are more and more interested in European competitions.
- Thanked the secretariat for the presentation of the draft recommendation and requested that its presentation be published on the meeting's restricted webpage;
- Expressed appreciation for the progress and the quality of the draft recommendation;
- Noted with interest the proposal to set up an international co-ordination body, which deserves further discussion. Some delegations questioned the need for such a body;
- Recognised that this issue is connected with other issues that do not come under the responsibility of the sports ministries and should be discussed at political level;
- Confirmed that further consultations (with specialists on criminal law, betting markets, corruption, money laundering and cybercrime) are necessary before processing a recommendation to the Committee of Ministers;
- Noted the position of Finland that only intentional actions should be covered by the suggested criminal provisions and took note of the concern of Finland on the co-operation with betting operators.

6.3 Autonomy

- Welcomed the introductory presentation by Prof Jean-Loup Chappelet;

- Invited member states to send their latest comments and corrections to the secretariat within 15 days of the Governing Board meeting;
- Proposed to invite the Baku Ministerial Conference to endorse the project, before submitting it to the Committee of Ministers for approval;
- Approved the draft recommendation.

7. EPAS activities on promoting diversity in sport and combating discrimination

- took note of the report on the international conference on the "Fight Against Racism and Violence through Diversity in Sport", Belgrade, 20-21 October 2009;
- decided to present the activities on promoting diversity in sport and combating discrimination in one section in the list of activities;
- took note that the forthcoming conference will take place in Warsaw, in December 2010, and will focus on the participation of disabled people in sport;
- proposed to designate the main conference with a title which does not refer to the venue of the first conference.

8. Joint Projects to be submitted to EPAS states

8.1 Framework for "Joint projects"

- approved the document EPAS (2010) 35, which summarises the process and serves as a guideline for the development of projects funded by voluntary contributions.

8.2 Euroschools 2012

- took note of the report by the secretariat on the project development and consultations of governments, governmental entities and NGOs regarding the funding of the project;
- took note that the result of the consultation with member states was below the expected level of contribution, that would allow other partners to make (potentially high) contributions;
- encouraged governments to commit themselves financially, but took note of the concerns expressed by States:
 - legal obstacles;
 - missing competences for projects in schools or difficulty in finding an agreement on cross-sectorial projects;
 - request for funding (even for low amounts) are always very sensitive, especially from the EPAS, which requests contributions for its ordinary budget;
 - grassroots activities with children and young people are not unanimously seen as part of the EPAS;
- invited the secretariat to carry on with consultation until the end of 2010, and to possibly reshape the project and submit it to the Bureau.

8.3 Good governance

- welcomed the project proposal and expressed its interest in developing such a study in partnership with the sports and Olympic movements;
- reminded those present of the good experience that the EPAS had had with Prof. Chappelet and considered that he would be an adequate implementing partner;
- suggested that, in the future, similar projects may be launched with a call for proposals, allowing any academic institutions to make proposals;
- agreed that, provided suitable external partners who are prepared to fund half of the cost are identified, the governmental part of the project funding may be decided by the Bureau either by an update of the ordinary budget or by an allocation from the Special account;

- invited the Bureau to follow up its development and to possibly launch the project, in accordance with the EPAS applicable guidelines and financial regulations.

9. Priorities of the Programme of activities 2011

- welcomed the summary of the results of the survey and took note of the different approaches and expectations that should be conciliated in the preparation of the EPAS programme of activity.
- stressed the need to balance theoretical and practical issues;
- agreed to choose the themes of new future activities among those which were mentioned the most frequently.

10. Miscellaneous

- took note of the presentation of Mr Alexey Morozov, Head of Division of Winter Olympic Sports and preparation for Sochi 2014 at the Ministry of Sport, Tourism and Youth Policy of the Russian Federation;
- elected Mr Morozov to the Bureau of the Governing Board, for the current term of office.

Second part of the meeting (without the Consultative Committee)

11. Opening of the meeting

- resumed its proceeding;
- expressed satisfaction of the event organised the previous evening at the “Stade de la Meinau”, to launch the Report on Autonomy.

12. Development of co-operation between the EU and the CoE in the field of sports policies

- took note of the introduction on the issue, presented by Stanislas Frossard. His presentation mentioned:
 - Inter-institutional co-operation is a high priority for the Council of Europe;
 - In the field of sports, it reflects the expectation from the EU, expressed in art. 165 of the Treaty on the functioning of the EU;
 - Regular inter-institutional meetings will take place, not only between the general secretariat of the CoE and the Commission, but also with representatives of the governments and, maybe, parliaments;
 - Inter-institutional co-operation will also include regular invitations to meetings as well as the possible development of joint programmes;
 - At a later stage, the possible accession of the EU to the Council of Europe instruments (conventions and/or partial agreement), including in sport, may be considered;
- Took note of the address by Michal Kreijza, who mentioned the views of the Commission on inter-institutional co-operation:
 - The Commission has a long experience on co-operation in the field of sport with the CDDS, as well as with the Conventions;
 - At present the Commission is making an assessment on how inter-institutional co-operation could be implemented, according to the art. 165;
 - Regular contact including the Council of Europe already being included in EU consultations, as well as in the Meeting of Directors and Ministerial meetings;
 - The Commission considers that violence and doping are key priorities of the inter-institutional co-operation;
 - The Commission will mention the outcomes of the assessment in the Communication to be presented to the European Council by the end of the year.

- stressed that any co-operation between the CoE (both the EPAS and the Conventions) and the EU on sports policies should be further developed, as part of the general inter-institutional co-operation and in the light of the Lisbon Treaty;
- thanked Mr Weingärtner who approached Commissioner Vassiliou and reported her commitment to promoting co-operation between the organisations, and in particular to consider the accession to CoE instruments;
- confirmed that the Consultative Committee will also be involved in the EPAS debates on this issue;
- Took note that the possible accession of the EU to the CoE sports conventions still needed to be considered at a political level;
- Stressed that the initiative will be given to the Ministers, in the framework of the Baku Ministerial meeting, to express their political views on this co-operation;
- Expressed the hope that the movement towards closer co-operation has started and that both organisations will support it.

13. Ongoing 2010 programme and budget of the EPAS:

Updated detailed programme and budget 2010

- took note of the verbal report made by the Secretariat on the ongoing budget and programme of activities for the year 2010, as presented in document EPAS (2010) 7rev1;
- confirmed that the Bureau may, where appropriate, revise the list of activities;
- decided to update the current programme of activities, in particular:
 - confirmed that the study on visas (activity No.3) will be prepared with a meeting that will take place on 7 June 2010, and will be open to all EPAS countries;
 - invited the Bureau to look more closely at the planned study on legislation (activity No.6), before launching it;
 - decided to rename the main conference (activity No. 9) on diversity issues, and not to always refer to the location of the first one of these conferences;
 - confirmed that the information meeting on the ministerial conference (activity C), to take place on 28 June 2010, will not discuss the draft conference documents (to be approved by the Bureau on 29 June), but will be open to all European Cultural Convention states;
 - proposed to invite the Statutory Committee as well as the Consultative Committee to this meeting;
 - noted that a voluntary contribution from Monaco, to be spent in 2010 for activities related to diversity in sport, may be used for preparatory work related to the issue of better involvement of women in sport (activity A).
 - noted that, where appropriate, the Bureau may have an additional meeting in September, before the Ministerial meeting;
- held an extensive discussion on the proposal to drop the seminar of volunteer programmes and to reallocate the resources to a youth camp, to take place in Kazan in June 2010;
 - decided to hold the seminar on volunteer programmes (activity No.7) as planned as an expert event, to take place in autumn, after the ministerial meeting, and thanked the Russian Federation for hosting this event;
 - took note of the interest of the delegations from the Russian Federation and Belarus, to support children and youth activities related to sport and agreed to consider at a later stage how the EPAS could be associated or support such activities;
 - noted that several delegations (Finland, Hungary, Luxembourg, Morocco) considered that the EPAS should mostly work on policy-making and standard-setting activities and considered that assistance programmes to grassroots activities is not part of the EPAS's core mission;

- stressed that there are other sectors in the Council of Europe and other specialised bodies whose missions include the organisation of youth activities.

14. Establishment of the EPAS

- welcomed the list of possible statutory updates as stated in EPAS (2010) 24rev;
- considered that the proposal “C2” on ministerial meetings was not necessary;
- rejected the proposals “J” (Statutory Committee) and “K” (Resources);
- expressed support ‘in principle’ to all the other issues, as well as to the analysis as to whether they have to be addressed by statutory amendments;
- expressed its wish to accept the additional proposals from the Consultative Committee, to include two representatives of the Consultative Committee in the Bureau, without naming ENGSO;
- invited the secretariat to translate these proposals into a statutory amendment, with the support of legal advisers, and to submit the revised version to the Statutory Committee.

15. Discussion of the draft programme of activities 2011

On the General Information

- reiterated the comments expressed on the current programme of activity.

On the Priorities for 2011

- confirmed the definition of the three priorities and expressed support for a balance between the three first priorities;
- proposed to re-phrase the paragraph related to standard-setting, as the vision of a new standard is not yet on the agenda.

On the List of activities

- proposed to re-arrange the table of activities into different sections:
 - Ministerial meeting
 - Statutory Committee
 - Governing Board
 - Consultative Committee
 - Activities, ordered by priority
 - Other activities (e.g. joint projects funded by voluntary contributions)
- confirmed the definition of the three priorities and expressed support for a balance between the three first priorities;
- proposed that the seminar (activity No.9) take place in the first trimester of 2011;
- took note that the feasibility of the training (activity No.10) in Russia will be confirmed by the Russian Federation;
- agreed to organise the awareness-raising seminar (activity No.13) for all EPAS countries, on the issue of granting of visas to athletes;
- agreed to schedule 2 Bureau meetings, but lasting 1.5 days.

On the Budget

- welcome the clear commitment from the Executive Secretary to prepare the budget according to the following principles :
 - the contribution of member states should decrease
 - any increase in the EPAS budget should be mostly allocated to non-staff expenditures, in order for the staff/non-staff ratio to decrease (to about 50% or less).
- acknowledged that the present level of staff expenditure is adequate to allow the EPAS to fulfil its activities.

16. Ministerial meetings

16.1 Follow-up of the Athens Conference overview

- took note with satisfaction of the follow-up report, and that the EPAS is fulfilling or has started to fulfil 86% of the initiatives suggested by the 11th Council of Europe Conference of Ministers responsible for Sport;
- proposed to mention these achievements at the forthcoming Ministerial meeting and to use the current indicator as a benchmark to report on the follow-up of ministerial meetings.

16.2 18th Council of Europe Informal meeting of Ministers responsible for Sport

- took note of the preparation of the practical arrangements, presented by Mr Ilham Madatov, and thanked the Azerbaijan authorities for their involvement;
- took note of the schedule of the preparation;
- decided that the main theme of the conference will be “Promotion of the integrity of sport against manipulation of sports results” (match-fixing), and that the second discussion on current political issues in pan-European sports co-operation will include sub-topics on :
 - The granting of visas to athletes attending competitions
 - Co-operation between the Council of Europe and the European Union
 - Monitoring of the Sports Conventions (spectator violence and anti-doping)
 - Co-ordination of European public authorities within the World Anti-Doping Agency (WADA)
- noted that general information on the EPAS development and follow-up of the previous meeting will be included in the resolutions, without specific presentations;
- invited the secretariat to prepare a detailed overview of all costs related to the organisation of the ministerial meetings.

17. Round table

- decided to postpone the round table, as no theme had been proposed by members;
- invited the Governing Board, as well as the Consultative Committee, to use the opportunity to propose topical issues to the secretariat, which will consult the Governing Board and organise a round table, if a number of countries are interested.

18. Place and date of the next meeting

- agreed that the fifth meeting of the Governing Board should be held in Strasbourg, in spring 2011.

Appendix 1

Agenda

1st day, Governing Board and Consultative Committee

1. Opening of the meeting
 - Addresses by:
 - Representative from Directorate General IV
 - Chair of the Governing Board
 - Chair of the Consultative Committee
 - Special Guest

2. Adoption of the agenda EPAS (2010) 30rev2

3. Reports
 - Memberships, including requests for consultative status EPAS (2010) 8rev
 - Bureau of the EPAS Governing Board meetings of 18 September 2009, 3 February 2010, 26 March 2010 EPAS (2010) 22
EPAS (2010) 31
 - Report of the Consultative Committee Meeting of 4 February 2010, and the Consultative Committee Bureau meeting of 25 March 2010 EPAS (2010) 23
EPAS (2010) 32
EPAS (2010) INF11
 - Draft report 2009

4. Update on current issues in international co-operation on sport
 - Presentations
 - 4.1 From the governmental side
 - 4.2 From the non-governmental side-
 - 4.3 Discussion on issues of common interest for the EPAS member and the sports movement

5. Accession of new Members of the Consultative Committee EPAS (2010) 6rev2
EPAS (2010) INF09rev2

6. Discussions on draft recommendations
 - 6.1 Migrations in Sport and the protection of young people
 - Presentation of the issue (with Raffaele Poli, external expert)
 - Presentation of the draft recommendation (secretariat) EPAS (2010) 38
 - Discussion ex.-EPAS(2009)38rev

 - 6.2 Manipulation of sports results
 - presentation (with Drago Kos, Chair of the GRECO)
 - Presentation of the draft recommendation (secretariat) EPAS (2010) 12rev
 - Discussion EPAS (2010) 34

 - 6.3 Autonomy
 - Information EPAS (2010) 39
 - Approval ex.-EPAS(2009)39rev

7. EPAS activities on promoting diversity in sport and combating discrimination EPAS (2009) 46
 - Presentation
 - Ongoing and future activities

8. Joint Projects to be submitted to EPAS states

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| 8.1 | Framework for “Joint projects” | EPAS (2010) 35 |
| | - presentation | EPAS (2009) 13rev2 |
| 8.2 | Euroschoools 2012 | EPAS (2010) 9rev |
| | - presentation | |
| | - discussion | |
| 8.3 | Good governance | |
| | - presentation | |
| | - discussion | |
| 9. | Priorities of the Programme of activities 2011 | |
| | - Results of the survey | EPAS (2010) INF2rev1 |
| | - Discussion | EPAS (2010) 25rev |
| 10. | Miscellaneous | |
| | 2nd day, without the Consultative Committee | |
| 11. | Opening of the meeting | |
| 12. | Ongoing 2010 programme and budget of the EPAS:
Updated detailed programme and budget 2010 | EPAS (2010) 7rev1 |
| 13. | Establishment of the EPAS | |
| | - Presentation of draft statutory amendments | EPAS (2010) 24rev |
| | - Discussion | |
| | - Proposal to the CM | |
| 14. | Discussion of the draft programme of activities 2011 | |
| | - Presentation | |
| | - Discussion | EPAS (2010) 33 |
| | - Decision (priorities, draft programme of activities and budget proposal) | |
| 15. | Ministerial meetings | |
| | 15.1 Follow-up of the Athens Conference overview | |
| | 15.2 18th Council of Europe Informal meeting of Ministers responsible for Sport | EPAS (2010) 28 |
| | - Dates and venue | EPAS (2010) 29rev |
| | - Overview | IM18 (2010) 2 |
| | - Decision on the main topic | IM18 (2010) 1 |
| | - Schedule of the preparation | IM18 (2010) INF 1 |
| | | EPAS (2010) 27rev |
| 16. | Development of co-operation between the EU and the CoE in the field of sports policies | |
| 17. | Round-table | |
| | - Report on the Round-table on physical education | EPAS (2010) 15 |
| | - Theme for the round table in 2010 | |
| 18. | Miscellaneous | EPAS (2010) 50 |
| 19. | Dates and place of the next meetings | |

Appendix II
List of Participants

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