

Strasbourg, 29 September 2019

EPAS(2019)47

Enlarged Partial Agreement on Sport (EPAS)

13th meeting of the EPAS Governing Board (joint meeting with the EPAS Consultative Committee)

Strasbourg, 5-6 June 2019
Palais de l'Europe, Room 9

Wednesday 5 June: 10.00 a.m. - 12.30 p.m.; 2.00 p.m. - 6.00 p.m.
Thursday 6 June: 9.00 a.m. - 12.30 p.m.; 2.00 p.m. - 4.00 p.m.

Working languages: English and French

List of Decisions

Items marked with the **i** symbol were neither presented to the delegates, nor discussed in-depth. Instead, a summarised information update on the state of play for each of these items was produced in document EPAS(2019)INF10.

Wednesday 5 June (10.00-12.30)

First part of the meeting (*in camera*)

1. Opening of the meeting

The meeting was opened by Mr Zoran Verovnik, Chair of the Governing Board. Mr Verovnik remarked on the good level of participation by member states, despite an EU sport-related meeting taking place in Helsinki at the same time. The Secretariat suggested nevertheless writing to those states not present, to help improve representation rates next year.

2. Adoption of the agenda

The Governing Board adopted the agenda (document EPAS(2019)24rev) without making any amendments.

3. Update on accession of new member states to EPAS

The Governing Board took note of the update provided by the secretariat regarding countries it has been in contact with (Canada, Czech Republic, Moldova, Romania, Slovak Republic, and Spain) on possible accession to EPAS. The secretariat also said that the accession processes were continuing in Turkey, Ukraine and Germany. Contacts with the United Kingdom, Italy and Denmark had been put on hold due to their respective political situations. The Chair asked member state delegations to raise the issue of joining EPAS when in bilateral co-operation with states that have not yet joined. He said that his country (Slovenia) would continue to promote EPAS to Germany during their forthcoming EU presidency trio. The secretariat added that it intended to begin efforts with Sweden, Ireland and Kazakhstan over the next 12 months.

4. Statutory issues

4.1 Issues concerning the Consultative Committee

i. Renewals of membership

The Governing Board took note that, due to an inconsistency between the EPAS Rules of Procedure and the current Terms of Reference of the Consultative Committee, and upon advice of the Council of Europe's legal advice department, that the renewal of those CC members whose membership expires in 2019 will be postponed until 2020, when the Terms of Reference will have been modified and updated to be in line with the Rules of Procedure.

ii. New requests for membership **a. International Dance Organisation**

Since the result of the vote by written procedure for this request was neither fully conclusive (two votes against received) nor representative (14 out of 37 member states took part in the vote) the Governing Board was invited to come to a conclusion about this application from IDO.

The secretariat reminded the Governing Board that the CC was limited to a membership of 30 organisations (currently standing at 27). The secretariat tries to attract future members, while bearing in mind that the CC should be diverse in its composition and ideally contain a balance of themes, sports, and winter/summer

sport orientations, but membership is mostly reliant on the interest instigated by the organisations themselves.

One delegation raised the same concern shared by GAISF in its opinion, which was that the IDO is not the recognised federation for dance; the delegation would prefer to postpone the decision until the two dance federations (IDO and WDF) had held discussions.

Several delegations supported the application by the IDO, saying that the fact it is not recognised by the Olympic family is not a reason for exclusion, as this was not a criterion stipulated in the Terms of Reference (and the Governing Board had accepted another non-Olympic organisation - the Sambo Federation – in the past). One delegation stressed the need for consistency and to have more precise criteria to work with when considering CC membership. Another delegation added that the IDO had sent a letter of application, whereas the WDF had not. It did not think that it was up to EPAS to interfere in relations between sports organisations. It also felt that a sport, such as dance, would be a valuable addition to the CC family.

Decision: the Governing Board decided to approve the IDO's application and to ask the secretariat to process it to the Committee of Ministers for final decision (GR-C meeting on 9 July, then Ministers' Deputies for adoption early September), on the understanding that the criteria for admitting future members to the CC were to be improved.

iii. Terms of Reference

The Governing Board took note of the presentation by the secretariat, outlining the main proposals that the Consultative Committee is currently discussing, in order to update its terms of reference. This presentation was just a preliminary overview of the proposed modifications to date, and the Governing Board will be invited to approve the final draft of the Terms of Reference after this meeting, by written procedure.

The Governing Board discussed the possible updates, but admitted there was a lot of information to take in. The secretariat agreed to send a copy of the presentation to the Governing Board, and to circulate the revised terms of reference as soon as they would be available from the Consultative Committee.

4.2 Preparation of the next meeting of the Statutory Committee (29 November 2019)

- i. Accounts – 2018 remaining balance
- ii. Special Account

The Governing Board took note of the remaining balance of the 2018 budget and the status of the Special Account. Following questions regarding the 2018 expenditure and the draft decision for 2019 to be adopted, the secretariat gave additional explanations and noted that in future annual updates, more details should be given on recent expenditure.

Decision: the Governing Board, taking note of the situation regarding the Special Account:

- agreed to transfer up to €25K from the EPAS 2019 ordinary budget to the EPAS special account;
- confirmed that the amount on the Budget Head 2291 of the Special Account (€10 698.37) can be used by the Executive Secretary – upon prior consultation of the Chair of the Governing Board - to face urgent needs or to optimise the use of the EPAS liquidity;
- confirmed that the amount under Budget Head 9000 of the Special Account (€57 880.65) may be allocated to the Budget Head 2291 upon founded proposals by the Executive Secretary and upon decision by the EPAS Governing Board or its Bureau.

iii. Impact on EPAS of the Contingency Plan/Downsizing

The Governing Board took note of the explanation and presentation by the secretariat on the impact that the Contingency Plan (to be put in place if the overall Council of Europe financial crisis, due to the ongoing political situation, is not solved) would have on the EPAS budget and activities. The Governing Board took note that there would be budgetary reductions over three years and that both staff and non-staff resources would have to be cut.

The Governing Board hoped that the forthcoming session of the Parliamentary Assembly at the end of June would produce a positive outcome so that the Contingency Plan would not have to be rolled out.

5. Elections

i. Chair and Vice-Chair

For the role of Chair, the current Chair, Zoran Verovnik, announced his wish to stand down from the role for personal reasons. He wished to nominate Madeleine Delaperrière (France), a proposal which was fully supported by the other states.

For the role of Vice-chair, Alexandre Husting (Luxembourg) was nominated by Belgium with full support from the other states.

Decision: the Governing Board elected, by acclamation:

- Madeleine Delaperrière (France) to the position of Chair for a mandate of two years
- Alexandre Husting (Luxembourg) to the position of Vice-chair for a mandate of two years.

ii. Bureau of the Governing Board

Decision: the Governing Board:

- Elected Alexey Morozov (Russian Federation), for region 1, for a period of two years
- Elected François Tricarico (Belgium), for region 2, for a period of two years
- Re-elected Marija Crnkovic (Croatia) for region 3, for a period of two years
- Re-elected Viktoria Slavkova (Bulgaria) for region 4, for a period of two years
- Co-opted Zoran Verovnik (Slovenia) as host of the next Ministerial Conference.

As a member of the Bureau from the non-Council of Europe member states, Morocco will inform the secretariat in writing after the meeting, as to whether it wishes to stand for election or not.

iii. Gender Equality Rapporteur

Decision: the Governing Board re-elected Marija Crnkovic (Croatia) as Gender Equality Rapporteur.

6. Evaluation visits (recent and foreseen)

- i. Georgia (28 February 2018)
- ii. Norway (20 March 2018)
- iii. Iceland (12 November 2018)

- iv. Visit planned in 2019 (Bulgaria, 7-9 October 2019)

The Governing Board took note of the feedback on these visits given by the delegates from the host countries. It asked the secretariat to proceed with the organisation of the visit to Bulgaria and to put together a team of experts according to the topics to be addressed, once the country report has been received.

v. Expressions of interest for 2020

The Governing Board took note of the interventions by the Albanian and Portuguese delegations, in which they expressed interest to host visits in 2019 and 2020 respectively. In Albania's case, this would be a follow-up visit to the consultative visit organised in June 2012.

7. Partnerships

7.1 Executive Master in Sport Governance (MESGO)

The Governing Board took note of the testimony from a student enrolled in the current 5th edition of the MESGO course (Michal Buchel) in which EPAS is a partner. It also heard from MESGO co-ordinator, (Didier Primault), and representative on behalf of the UEFA academy (Valerio Giovanni), on the concept around the future 6th edition which will start in September 2020 and the enrolment procedure for those who could be interested in taking part. Although the decision on a possible renewal of the partnership is not due to be taken by the Governing Board until 2020, it held a discussion on the pros and cons.

The positive aspects included the open-minded approach and dynamic structure of the course, which allows students to learn all aspects of sports governance from larger organisations and to network with executives from sport on a worldwide scale. The final qualification was not a state diploma but a Masters' degree from the University of Limoges.

While taking a decision on renewing the partnership, a key criteria will be the capacity to enrol participants from public administrations. The Governing Board felt that the high cost of enrolling could be a disadvantage to some civil servants working for public authorities, as well as the need to obtain leave for nine weeks over the two-year period. If the diversity of the network was to be improved, then solutions to make the course more flexible and appealing to civil servants would need to be found.

Decision: in order to answer more questions before the Governing Board should take its decision in June 2020 on renewing the partnership, the secretariat agreed to discuss this further with the Bureau and arrange a webinar to give more clear-cut information on the possible financial support available.

7.2 Memorandums of Understanding (UEFA and FIFA) ⓘ

No discussions were held on this item.

Wednesday 5 June: 14.00-18.00

Second part of the meeting (with the Consultative Committee)

The Governing Board and the Consultative Committee took note of the words of welcome offered by the Director of Anti-discrimination, Jeroen Schokkenbroek, on behalf of the Director General of Democracy. He focused his speech on the current political and financial situation of the Organisation and on the positive signs regarding the entry into force of the Macolin Convention. He replied to questions regarding the convention's first committee meeting and in particular that states not party to the convention will not be allowed to attend. It will be up to the committee itself to decide on observer status at that first meeting.

8. Reports and recent news

8.1 Oral update by Jens Sejer Andersen, Chair of the Consultative Committee, on the outcomes of its plenary meeting held earlier

The Governing Board took note of the oral update by Jens Sejer Andersen on the main outcomes of the Consultative Committee's meeting which took place that morning, in particular the detailed discussions on the revision of its terms of reference.

8.2 Lists of decisions

The two committees took note of the reports from previous meetings:

- i. 12th joint meeting of the EPAS Governing Board and Consultative Committee (Strasbourg, 14-15 May 2018)
- ii. 10th meeting of the Consultative Committee (Strasbourg, 14 May 2018)
- iii. 29th meeting of the Governing Board Bureau (Paris, 11 September 2018)
- iv. Extraordinary meeting of the Consultative Committee (Tbilisi, 15 October 2018)
- v. Ad hoc meeting of the Governing Board Bureau (by video-conference, 18 December 2018)

8.3 News from the Council of Europe

- i. Committee of Ministers/Parliamentary Assembly

The committees took note of the oral update by the secretariat regarding the outcomes of the recent Committee of Ministers conference in Helsinki (on the occasion of the handover of chairmanship from Finland to France). Two documents were highlighted from this important meeting ([CM Decisions](#) and the [Helsinki Declaration](#)), and the ball was now in the court of the Parliamentary Assembly to find a solution to welcome the Russian Federation back to its meetings in time for its next part-session on 24-28 June 2019.

The Assembly will also debate a draft resolution on [hate speech in sport](#) at the next part-session in June 2019. The secretariat asked the Governing Board to bear this in mind when deciding upon a diversity theme for EPAS to focus on in 2020-2021.

- ii. Other Council of Europe bodies (e.g. Development Bank, European Court of Human Rights)

The secretariat referred to the document EPAS(2019)INF08 provided and reminded delegations of the possibility for states to apply to the Council of Europe Development Bank for financial loans to invest in sports facilities. The secretariat noted the idea of organising a specific presentation by a representative of the Bank on the options available to states.

Regarding the European Court of Human Rights, the committees took note of the Grand Chamber's decision of 4 February 2019 to reject the referral of the Mutu and Pechstein v. Switzerland case, and to therefore confirm that its [Chamber judgment](#) of 2 October 2018 was final.

- iii. Sports Conventions ⓘ

No discussions were held on this item.

- iv. Secretariat ⓘ

No discussions were held on this item.

9. Conferences of Ministers responsible for Sport

9.1 16th Council of Europe Conference of Ministers responsible for Sport

- i. Host country
- ii. Potential themes

The Chair handed over a letter from his Minister of Sport to the secretariat, containing an offer from Slovenia to host the next Conference of Ministers at the end of October or early November 2020.

He also put forward some proposals for possible themes of the conference (the revision of the European Sports Charter, including its potential to support a "European Sports Model" and the protection of children

in sport, all of which could be linked to the human rights of athletes) and hoped that these would be challenging and intriguing topics for the Governing Board to think about.

Some delegations thought it was not easy to define just one European sports model, but the idea of human rights related topics was a welcome proposal, e.g. protection of children and/or gender equality. The secretariat agreed the revision of the charter was a timely proposal; but it wondered if the wording of “European Sport Model” may create some controversy, as the Council of Europe never defined it and it was mostly addressed within EU bodies.

Decisions: the Governing Board decided to give the Bureau the mandate to continue the discussions on the thematic and logistical organisation of the Conference of Ministers.

9.2 Follow up to the 15th Council of Europe Conference of Ministers responsible for Sport (Tbilisi, 16 October 2018)

i. Actions to be implemented in line with the Resolutions

The committees took note of the updated actions on implementation of the resolutions as explained in document EPAS(2018)62rev1 and summarised by the delegate from Georgia.

ii. Promotion of the [Tbilisi Declaration](#)

The committees took note of the presentation by the secretariat on the ideas already discussed by the Bureau to further promote the declaration (dedicated webpage containing the text of the declaration, the updated list of signatories, an online form to register as a new signatory, and a postcard to be signed manually which can be distributed during meetings).

Some examples of events in 2019 where this could be promoted to a more worldwide audience are the Play the Game conference on 13-16 October, the Kazan Action Plan meeting on 28 October, the Fifth World Conference on Doping in Sport on 5-7 November, the seminar on human rights to be organised by EPAS on 20 November 2019, the Sporting Chance Forum on 21-22 November 2019, and any relevant high-level bilateral meetings arranged by the Secretary General or Deputy Secretary General.

Thursday 6 June: 9.00-16.00 **Second part of the meeting (continued)**

11. Programme of Activities: 2019 **([Calendar of activities 2019](#))**

11.1 PILLAR 1: ETHICAL SPORT

i. Tackling corruption / Promoting good governance

a. [IPACS](#) partnership

The committees took note of the presentation by the secretariat on the state of play regarding IPACS (its composition and recent meeting updates) and in particular on the proposal to review the terms of reference of Task Force 3 (TF3) to re-orient its work to produce a more concrete outcome such as a “benchmark”, based on the ASOIF system, rather than just indicators.

Many delegations took the floor to make suggestions and raised issues to be considered by IPACS:

- Is the process becoming too intricate? The initial intention was limited to agreeing on a common methodology to assess compliance with the existing standards
- IPACS could define the roles and responsibilities of governments and sports organisations so that freedom of association is respected
- If the only compliance system is based on self-assessment by sports organisations, and no transparency is guaranteed, will it have any impact on the criminal groups which are profiting from corrupt business?
- IPACS could be more open about how it can address the risk of corruption to regain public trust in sport
- The limitation on states participating in TF3 was frustrating for those Council of Europe states not involved, and other stakeholders should be consulted and informed on a regular basis
- Protection of whistle-blowers should be added to the benchmark
- Impact on athletes should be taken into account more, with leadership development and gender equality a priority

Other delegations made the following comments:

- The ASOIF work done so far has led to improvement and progress when expanded to non-Olympic federations in GAISF, so there are signs that the sports movement has clear intentions and is willing to mitigate the risk of corruption as much as it can
- UEFA and the EOC agreed, saying their organisations were adopting measures (creating anti-corruption units, inspiring federations to promote good governance via integrity officers, developing own self-evaluation tools and educating at national level) so the good work being done by the sports movement should not be undermined

The secretariat thanked the delegations for their input into the debate and acknowledged the need for everyone to feel they can own the process. It added that the new terms of reference for TF3 will indeed be more ambitious, but that is exactly what PACE and EPAS have been requesting for a long time – a common understanding and benchmark that applies to federations. What is now on the table is a common move forward to find a tangible solution that everyone is happy with and which can be done together.

The secretariat reminded the delegations that EPAS is co-ordinator of TF3, and that this commitment appears in its programme of activities as adopted by the Governing Board; it is therefore up to the Governing Board to confirm the extension of this commitment. It reminded the delegations that IPACS has set up a larger meeting to which all states will be invited. It also reminded delegations that the European Contact Group (ECG) on IPACS had been set up specifically for states to be consulted on TF3's work and kept informed about general IPACS development, even if they cannot all being a member of the Task Force or the Steering Committee. All CoE member states had received the invitation to appoint an expert to attend ECG meetings. A few Governing Board and Consultative Committee members regretted the impression given that IPACS discussions were taking place in a confidential setting for a limited number of countries and organisations that are selected by third-party organisations. To change this perception about IPACS, the secretariat suggested making another call for participation in the ECG, and to even ask the IPACS partnership if another small European country could be invited into the Task Force (since most of its members were big countries hosting sports events).

<p><u>Decision:</u> the Governing Board agreed that IPACS should pursue its efforts to modify Task Force 3's Terms of Reference with a view to proposing a high-level benchmark on good governance in sport and outlining proposals for supporting services and follow-up, until the end of 2021. The Governing Board also agreed to re-issue a call for participation in the ECG and to extend it to the Consultative Committee. It also supported the idea of requesting a small country be included in the IPACS Steering Committee.</p>

- b. [Good practice handbook n° 9](#) on good governance initiatives in sport:
- c. possible update of this publication to include the results of the questionnaire launched on 27 March 2019, and to add the text of the adopted Recommendation [CM/Rec\(2018\)12](#) as an appendix

The secretariat told the committees that 23 replies had been received in response to the survey launched in March to see how the CM recommendation was being implemented. A draft table of contents for a possible update to the handbook was discussed.

Decision: the Governing Board agreed that the handbook n° 9 should be updated to include the new range of good practices collected following the questionnaire, and that the CM recommendation should be added as an appendix to the handbook.

- d. Follow up to the typology study on [Selected Private Sector Bribery Cases](#) and actions foreseen by GRECO to follow up the Resolution adopted at the 15th Conference of Ministers

The committees took note of the short presentation by Gianluca Esposito, Executive Secretary of GRECO, who described how GRECO monitors the compliance by states of the Council of Europe's anti-corruption standards (essentially on the public sector in central governments and in law enforcement authorities, although some of the evaluations were relevant for sports ministries).

He outlined the activities which GRECO will take on board, following the recommendations made in the Tbilisi Resolutions. It will:

- prepare a study on policy measures to fight corruption of private entities (private sector corruption). It was currently preparing a call to identify experts to carry out the study (criminal law expert but ideally with experience in the sport sector) but if EPAS members could suggest possible experts who might be interested in the call, then they should inform Mr Esposito as soon as possible. The work will start after the summer and finish towards the end of 2019.
- continue its work on whistle-blower protection, which is a subject high on the Council of Europe's agenda. The most comprehensive Committee of Ministers' standard was adopted on this in 2014 and the PACE will adopt a report on whistle-blower protection in October 2019, which will likely push GRECO to look into this even further.

He added that, under the MoU between the Council of Europe and FIFA, GRECO has had some exchanges with FIFA and co-operation was advancing well.

- e. Kazan Action Plan ⓘ

No discussions were held on this item.

- f. National Sports Governance Observer ⓘ

No discussions were held on this item.

- g. Database on alleged cases of corruption in sport (DACCS) ⓘ

No discussions were held on this item.

ii. Sport and Human Rights

a. EPAS seminar on sport and human rights

As a proposed action to follow up the Resolution adopted at the 15th Conference of Ministers (see action 1.8.a in document EPAS(2018)62rev1) the secretariat suggested organising a seminar to map human rights issues relevant to sport activities.

Decision: the committees approved the idea of organising such a seminar on 20 November 2019 and asked the secretariat to proceed with the logistical and thematic organisation.

b. Centre for Sport and Human Rights ⓘ

No discussions were held on this item.

11.2 PILLAR 2: INCLUSIVE SPORT

i. Promoting diversity and fighting against discrimination

a. Preparatory conference “Breaking the cycle of inequality in sport” (Zagreb, 25 October 2018) ⓘ

No discussions were held on this item.

b. Conference on Sexual Violence against Women and Children in sports (Helsinki, 29-30 April 2019)

The Finnish delegation thanked the secretariat for its co-operation in helping arrange this conference which was organised as part of the Finnish Chairmanship of the Committee of Ministers. It was attended by around 80 participants, with experts also coming from the Lanzarote and Istanbul Convention committees and it was streamed live online. The results focused on preventing new cases and how Start to Talk can help with education and awareness raising. Finland wishes to see these issues continue to be addressed within EPAS, possibly with a pledge board, and will also focus on this topic in its forthcoming presidency of the EU.

Delegations who attended the conference confirmed the good level of practical examples that were showcased during the debates and that survivors of abuse who spoke at the conference were inspirational in the way they are advocating for change.

c. ALL IN project (ends 31 October 2019)

The committees took note of the presentation by Clotilde Talleu, Senior Project Officer, on how the data collection campaign was coming to a close and the deliverables were on target for presentation at the project’s closing event in Brussels on 10 September 2019. At the same event, partners will attend workshops to learn how they can use their country results to make progress and move forward.

One delegation complained that the questionnaire was not compatible with certain situations that can differ at national level, but the other delegations were complementary of the valuable work done to prepare partners for the data collection and eager to see the results. The sustainability of this project is seen as being crucial and expanding it to, say, municipalities, was proposed as an idea for any future similar project.

One delegation suggested analysing whether the respondents were male or female, as this could give additional help in understanding the awareness of each organisation that completes the questionnaire.

ii. Migrants and their integration through sport

- a. Follow up to the meeting of the [Sport Migrant Integration Platform](#), Paris, 27 November 2018

The committees discussed the conclusions of the meeting of project leaders and agreed it was a topic still on the agenda of several members of the Consultative Committee who continued to work for refugee and migrant integration via sport, as there are many challenges which remain.

Delegations thought it was right to continue the platform if it helps to raise awareness and change political will.

The secretariat also appealed for volunteers to attend the ENGSO final conference in Frankfurt and to play a role in the closing session on behalf of EPAS.

Decision: the Governing Board decided that EPAS should continue to work on this topic and keep the platform alive.

- b. ASPIRE project ⓘ

No discussions were held on this item.

11.3 PILLAR 3: SAFE SPORT

i. Inclusion of children and their protection in sport

- a. Proposal to launch new projects as a follow-up to the “Start to Talk” initiative
- DG JUST: [Call for proposals](#) to prevent and combat all forms of violence against children, young people and women

The secretariat gave a brief overview of the Start to Talk initiative taken up so far by 18 countries. Given the continued overwhelming interest compared to the lack of resources in the secretariat to handle it, the secretariat had wished to propose an application to the DG JUST call, to fund and help implement the demands for Start to Talk in member states. The secretariat informed the committees that, in the meantime, the internal consultations within the Council of Europe to approve any submission by EPAS to this call for proposals had not yet been concluded, and therefore the timeframe for preparing an application was no longer feasible (deadline 13 June). Should other funding opportunities become available, the awareness-raising tools for Start to Talk were ready to be rolled out.

- Direct Grant Agreement with the European Union (Erasmus+)

The secretariat presented a suggested topic, as a follow up to Start to Talk, on which a new joint project could be established and co-funded under a direct grant agreement (Erasmus+) between the EU and the Council of Europe. The project will be made up of two components:

1. development of the capacities of coaches, sports managers / appointment - network of child protection officers
2. expanding the tools and materials of the Start to Talk initiative, for which two options were suggested:
 - Option 1: how to react as a witness to (potential) violence against children in sport (sexual, physical, psychological / emotional, etc.)
 - Option 2: protecting children from psychological and emotional violence in sport (online / face-to-face)

The delegate from UEFA asked to be kept informed once the project had been chosen, so that synergies between its child safeguarding programme and the Council of Europe could continue.

Some delegations commented on the two options and chose their favourite, but most asked for more time to reflect on these options so as not to rush into a decision.

Decision: the Governing Board asked the secretariat to arrange a written consultation in which delegations could express their potential partnership in the project and vote for their preferred thematic option, within a two week limit. The outcome would then be expanded upon by the secretariat and transformed into a project proposal for discussion with the EU.

ii. Extreme Martial Arts and Combat Activities

a. Draft Recommendation of the Committee of Ministers and its Explanatory memorandum ⓘ
No discussions were held on this item.

11.4 ACTIVITIES COVERING ALL THREE PILLARS

i. Sport for All

- a. Revision of the [European Sports Charter](#) (ESC)
- Presentation of the impact assessment report on the current version of the ESC (Jonas Burgheim, Sport Cares)
 - Draft factsheet for the workshop on the revision of the ESC (11 September 2019, Brussels)

The committees took note of the presentation by the consultant on the impact assessment report (which he had drafted following the survey about the current version of the European Sport Charter), and on the short-term steps which would be within a tight timeline (feasibility study by end July and then workshop in September to brainstorm and decide on way forward/next steps).

The survey results showed that the content of the current charter was considered outdated and that a review should be encouraged. A high proportion of respondents to the survey thought integrity, human rights and SDGs could be added or reinforced in the revised version, although at the same time the concise way the current charter is drafted should be kept.

The delegations discussed the “sport for all” character of the charter and encouraged for it to be featured more heavily in the revised text. Additional elements for possible inclusion were suggested (e.g. grassroots infrastructure, environmental issues, digital innovation, manipulation, ethics, children’s rights, development of skills for life, education and the societal role of sports clubs). More inspiration for suggested themes could be found in the minutes of last year’s Consultative Committee meeting. It was also proposed that EPAS should not limit itself too much according to its three working pillars but try to open the charter up to those aspects it believes are relevant for a charter with a European focus. A European-specific version of the UNESCO charter could be an option.

On the practical side, one delegation suggested EPAS could invent an accompanying tool that would enable public authorities to use the revised charter as a workplan to be applied at national level, and also that would bring the added value of the charter to the Council of Europe.

For the process itself, it was suggested that a broader involvement of actors was needed, such as municipalities and local clubs who actually deliver sport to citizens. The Consultative Committee asked for the process to be clear, with feasible deadlines, and supported a process that would take time, but which would result in an excellent new charter, rather than rushing things through quickly.

The Chair concluded that there was no pressure and EPAS should take its time on this. He recommended waiting to see the outcomes of the workshop on 11 September 2019, before moving forward.

- b. Follow up to the Round Table on the mapping of sports facilities (Paris, 2 October 2017)

The committees took note of the secretariat presentation on the background leading to this round table and the recommendations coming from it.

It appears that states using such mapping systems do so for different reasons: some were for public information, some were for planification of public funding and investment. The scope of each system differs from country to country, as does the user access and the volume of content. The round table proposed to hold similar meetings every two or three years, and to aim to produce comparable data.

Decision: the Governing Board agreed to hold meetings every three years, to all other states to benefit from the experience of those six states whose systems were the most developed.

11.5 PROGRAMME OF ACTIVITIES 2020-2021

Programme of activities: 2020-2021

The committees took note of the presentation by the secretariat on the draft PoA for 2020-2021 and the draft budget for activities foreseen in 2020. Given the uncertainty around whether or not the Contingency Plan will be rolled out, the Governing Board agreed with the proposal by the secretariat to give priority to the Ministerial conference and the revision of the ESC in 2020 and noted that other activities such as the Kazan Action Plan may have to decrease.

Decision: the Governing Board agreed on the content of document EPAS(2019)33 and it adopted the 2020-2021 programme of activities and draft budget for 2020.

The Governing Board decided to delegate responsibility to its Bureau with regard to the PoA's follow up, implementation and update.

12. Any other business

- 2018 Draft Annual Activity Report

As specified in article 3.3 of the EPAS Statute, the Governing Board “shall: [...] adopt and transmit an annual activity report to the Committee of Ministers.”

The committees took note of the presentation by the secretariat on the 2018 draft annual activity report as it appeared in document EPAS(2019)39. The draft report is a reflection of all the activities carried out by EPAS in 2018 and is structured according to the three pillars of ethical sport, inclusive sport and safe sport.

The committees were asked to give their opinion on the structure of the report, the balance between the topics covered, or to point out if any information is missing. The secretariat said that images and graphics would supplement the document.

Decision: with no preliminary comments to make, the Governing Board asked the secretariat to send a final version for approval by written procedure, once the images had been added and the two linguistic versions proofread.

13. Date and place of the next meeting

Decision: the committees decided on two options for the next joint meeting: 3-4 June 2020 or 10-11 June 2020. The secretariat will confirm which option is more suitable, depending on meeting room availability and other logistical arrangements, by sending a “save the date” message as soon as possible.

Appendix I

Annotated Agenda

The secretariat suggests that the items marked with the **i** symbol are neither presented to the delegates, nor discussed in-depth. Instead, a summarised information update on the state of play for each of these items can be found in document EPAS(2019)INF10. However, should delegates wish to clarify any aspects of these items, the secretariat is ready to answer questions they wish to raise during the meeting.

Wednesday 5 June (10.00-12.30)

First part of the meeting (*in camera*)

1. Opening of the meeting

The meeting will be opened by Mr Zoran Verovnik, Chair of the Governing Board.

2. Adoption of the agenda

EPAS(2019)24rev

Action: The Governing Board is invited to adopt the agenda and any possible amendments.

3. Update on accession of new member states to EPAS

Action: The Governing Board is invited to take note of the update provided by the secretariat regarding countries it has been in contact with. The Governing Board is invited to make suggestions on how it can support the secretariat in attracting the accession of new member states.

4. Statutory issues

4.1 Issues concerning the Consultative Committee

i. Renewals of membership

Action: The Governing Board is invited to take note of the reason outlined by the secretariat on why the renewals of those organisations whose memberships will expire in 2019 will be postponed until 2020.

ii. New requests for membership

a. International Dance Organisation

EPAS(2018)INF20
EPAS(2018)INF29rev

Action: Since the result of the vote by written procedure for this request was neither fully conclusive (two votes against received) nor

representative (14 out of 37 member states took part in the vote) the Governing Board is invited to either confirm the approval of this application or to request another written procedure to ensure a real majority.

iii. Terms of Reference

Action: The Governing Board is invited to take note of the presentation by the secretariat, outlining the main proposals that the Consultative Committee is currently discussing, in order to update its terms of reference.

The Governing Board will be invited to approve the final draft of the Terms of Reference after this meeting, by written procedure.

4.2 Preparation of the next meeting of the Statutory Committee (29 November 2019)

- i. Accounts – 2018 remaining balance
- ii. Special Account
- iii. Impact on EPAS of the Contingency Plan/Downsizing

EPAS(2019)34
EPAS(2019)INF11

Action: The Governing Board is invited to take note of the remaining balance of the 2018 budget. It is also invited to decide whether or not any remaining balance of the 2019 EPAS budget should be transferred to the general article of its Special Account at the end of 2019.

5. Elections

- i. Chair and Vice-Chair
- ii. Bureau of the Governing Board
- iii. Gender Equality Rapporteur

EPAS(2012)31rev2
EPAS(2019)21

Action: The Governing Board is invited to proceed with the elections.

6. Evaluation visits (recent and foreseen)

- i. Georgia (28 February 2018)
- ii. Norway (20 March 2018)
- iii. Iceland (12 November 2018)
- iv. Visit planned in 2019 (Bulgaria, 7-9 October 2019)

EPAS(2018)26

Action: The Governing Board is invited to take note of the feedback on these visits given by the delegates from the host countries, and to take note of the draft reports where available.

- v. Expressions of interest for 2020

EPAS(2017)49rev3

Action: The Governing Board delegates are invited to suggest ideas for visits to be organised in 2020, or to express their interest in hosting a visit, where appropriate.

7. Partnerships

7.1 Executive Master in Sport Governance (MESGO)

- Testimony from enrolled student of 5th Edition (Michal Buchel)
- Presentation by MESGO co-ordinators (Didier Primault (Centre du Droit et d'Economie du Sport) and Valerio Giovannini (UEFA) on how to promote the 6th edition (September 2020) and on the enrollment procedure

Action: The Governing Board is invited to take note of the presentations, following EPAS's partnership and support for the 5th edition. Although the decision on a possible renewal of the partnership is not due to be taken until 2020, the Governing Board is invited to suggest potential promotional measures to encourage public authority civil servants to take part in the 6th edition of the programme.

7.2 Memorandums of Understanding (UEFA and FIFA) ⓘ

(Lunch break: 12.30-14.00)

Wednesday 5 June: 14.00- 18.00

Second part of the meeting (with the Consultative Committee)

- Words of welcome: Director General of Democracy, Snežana Samardžić-Marković

8. Reports and recent news

8.1 Oral update by Jens Sejer Andersen, Chair of the Consultative Committee, on the outcomes of its plenary meeting held earlier

Action: The Governing Board is invited to take note of the oral update.

8.2 Lists of decisions from the following meetings:

- | | | |
|------|--|-----------------|
| i. | 12 th joint meeting of the EPAS Governing Board and Consultative Committee (Strasbourg, 14-15 May 2018) | EPAS(2018)30rev |
| ii. | 10 th meeting of the Consultative Committee (Strasbourg, 14 May 2018) | EPAS(2018)44 |
| iii. | 29 th meeting of the Governing Board Bureau (Paris, 11 September 2018) | EPAS(2018)48 |
| iv. | Extraordinary meeting of the Consultative Committee (Tbilisi, 15 October 2018) | EPAS(2019)04 |

- v. Ad hoc meeting of the Governing Board Bureau (by video-conference, 18 December 2018)

EPAS(2018)64

Action: The committees are invited to take note of the reports.

8.3 News from the Council of Europe

- i. Committee of Ministers/Parliamentary Assembly
(e.g. [CM Decisions](#), [Helsinki Declaration](#), ongoing [PACE Reports](#))
- ii. Other Council of Europe bodies (e.g. Development Bank, European Court of Human Rights)
- iii. Sports Conventions ⓘ
- iv. Secretariat ⓘ

EPAS(2019)INF08

EPAS(2019)INF07

Action: The committees are invited to take note of the oral update by the Secretariat on the latest developments within the Council of Europe.

9. Conferences of Ministers responsible for Sport

9.1 16th Council of Europe Conference of Ministers responsible for Sport

- i. Host country
- ii. Potential themes

Action: The committees are invited to decide on the host country for 16th Conference of Ministers and to hold a discussion on possible themes for it.

9.2 Follow up to the 15th Council of Europe Conference of Ministers responsible for Sport (Tbilisi, 16 October 2018)

- i. Actions to be implemented in line with the Resolutions
- ii. Promotion of the [Tbilisi Declaration](#)

EPAS(2018)62rev1

Action: The committees are invited to take note of the updated actions on implementation of the resolutions and to comment where necessary; The committees are also invited to suggest ideas on how the Tbilisi Declaration can be further promoted in order to obtain more signatures.

(end of day)

10. Evening Programme:

All participants are invited to a round table event (venue TBC) on the subject of “Sport and freedom of the media”, followed by a cocktail reception (18:45-20:30)

Thursday 6 June: 9.00 - 16.00
Second part of the meeting (continued)

11. Programme of Activities: 2019
([Calendar of activities 2019](#))

11.1 PILLAR 1: ETHICAL SPORT

- i. Tackling corruption / Promoting good governance*
 a. [IPACS](#) partnership

EPAS(2019)28

Action: the committees are invited to give their opinion on the potential modification of Task Force 3's [Terms of Reference](#)

- b. [Good practice handbook n° 9](#) on good governance initiatives in sport: possible update of this publication to include the results of the questionnaire launched on 27 March 2019, and to add the text of the adopted Recommendation [CM/Rec\(2018\)12](#) as an appendix

EPAS(2019)INF09

Action: the committees are invited to decide whether or not this handbook should be updated and re-printed to improve the number and range of good practices collected following the questionnaire.

- c. Follow up to the typology study on [Selected Private Sector Bribery Cases](#) and actions foreseen by GRECO to follow up the Resolution adopted at the 15th Conference of Ministers
- (short presentation by Gianluca Esposito, Executive Secretary of GRECO)
- d. Kazan Action Plan ⓘ
- e. National Sports Governance Observer ⓘ
- f. Database on alleged cases of corruption in sport (DACCS) ⓘ

ii. Sport and Human Rights

- a. EPAS seminar on sport and human rights
- As an action foreseen to follow up the Resolution adopted at the 15th Conference of Ministers (see action 1.8.a in document EPAS(2018)62rev1) it is suggested to organise a seminar to map human rights issues relevant to sport activities.

EPAS(2019)36

Action: the committees are invited to approve the idea of organising such a seminar, to identify participants and to give feedback on the draft programme

- b. Centre for Sport and Human Rights ⓘ

11.2 PILLAR 2: INCLUSIVE SPORT

- i. Promoting diversity and fighting against discrimination*
 - a. Preparatory conference “Breaking the cycle of inequality in sport” (Zagreb, 25 October 2018) 
 - b. Conference on Sexual Violence against Women and Children in sports (Helsinki, 29-30 April 2019)

EPAS(2019)31

Action: the committees are invited to discuss the conclusions of the Helsinki Conference and to take a decision on the actions or follow up to be given.

- c. ALL IN project (ends 31 October 2019)
 - Short presentation by Clotilde Talleu, Senior Project Officer

Action: the committees are invited to discuss how the results of the ALL IN project can have a further impact and to decide if and how EPAS can prolong that impact.

- ii. Migrants and their integration through sport*
 - a. Follow up to the meeting of the [Sport Migrant Integration Platform](#), Paris, 27 November 2018

EPAS(2019)16

Action: the committees are invited to discuss the conclusions of the meeting of project leaders and to decide if EPAS should continue to work on this topic, and if so, via what kind of actions.

- b. ASPIRE project 

11.3 PILLAR 3: SAFE SPORT

- i. Inclusion of children and their protection in sport*
 - a. Proposal to launch new projects as a follow-up to the “Start to Talk” initiative
 - DG JUST: [Call for proposals](#) to prevent and combat all forms of violence against children, young people and women

Action: the Governing Board is invited to take note of this call for proposals and to decide if EPAS should continue with the application procedure.

- Direct Grant Agreement with the European Union (Erasmus+): one project can be chosen out of the two options proposed

EPAS(2019)37

Action: the Governing Board is invited to decide which of these two options could be expanded upon by the secretariat and transformed into a project application for 2020.

ii. Extreme Martial Arts and Combat Activities

- b. Draft Recommendation of the Committee of Ministers and its Explanatory memorandum ⓘ

11.4 ACTIVITIES COVERING ALL THREE PILLARS

i. Sport for All

- a. Revision of the [European Sports Charter](#) (ESC)
- Presentation of the impact assessment report on the current version of the ESC (Jonas Burgheim, Sport Cares)
 - Draft factsheet for the workshop on the revision of the ESC (11 September 2019, Brussels)

EPAS(2019)41

Action: the committees are invited to give feedback on the impact assessment and to offer guidance on the preparation of the Feasibility Study (which will be discussed in a special workshop being organised on 11 September 2019 in Brussels)

- b. Follow up to the Round Table on the mapping of sports facilities (Paris, 2 October 2017)

EPAS(2017)52

Action: the committees are invited to give feedback on the results of the survey and to decide what follow up action, if any, should be given.

11.5 PROGRAMME OF ACTIVITIES 2020-2021

Programme of activities: 2020-2021

Action: Bearing in mind the discussions during the two days of meeting, the Governing Board is invited to propose amendments to the general introductory text of the document EPAS(2019)33, and to adopt the list of activities and draft budget for 2020. It is also invited to delegate responsibility to its Bureau with regard to the PoA's follow up, implementation and update.

EPAS(2019)33

12. Any other business

- 2018 Draft Annual Activity Report

As specified in article 3.3 of the EPAS Statute, the Governing Board “shall: [...] adopt and transmit an annual activity report to the Committee of Ministers.”

EPAS(2019)39

Action: the committees are invited to give their opinion on the draft activity report for 2018 and to propose amendments where necessary.

13. Date and place of the next meeting

Action: the committees are invited to decide on the date of the next joint meeting (proposal by the Secretariat : June 2020).

Appendix II

List of participants / Liste des participants

CHAIR / PRÉSIDENCE

SLOVENIA / SLOVENIE

Mr Zoran VEROVNIK

Secretary for International Relations
Ministry of Education, Science and Sport

GOVERNING BOARD / COMITE DE DIRECTION

ALBANIA / ALBANIE

Ms Elvira BAZE

Head of Drafting and Feasibility Projects in Sport
Ministry of Education, Sport and Youth

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Ministry of Youth and Sport

Ms Maryam GAFAR-ZADA

Head of Division
Strategic planning and Implementation of International standards
International Relations Department
Ministry of Youth and Sport

BELGIUM / BELGIQUE

Mr François TRICARICO

Attaché
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Mr Simon PLASSCHAERT

Attaché Sport
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BULGARIA / BULGARIE

Ms Denitsa PANCHEVA

Head of Unit International Cooperation,
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CROATIA / CROATIE

Ms Marija CRNKOVIC

Head of Department for International Cooperation and EU funds
Central State Office for Sport

CYPRUS / CHYPRE

Ms Margarita PETROVITS

Permanent Representation of Cyprus to the Council of Europe

ESTONIA / ESTONIE

Mr Margus KLAAN

Adviser of sport department
Estonian Ministry of Culture

FINLAND / FINLANDE

Ms Satu HEIKKINEN

Senior Advisor
Ministry of Education and Culture

FRANCE

Ms Madeleine DELAPERRIERE

Cheffe du Bureau des relations internationales, affaires européennes et grands événements
sportifs
internationaux
Ministères des sports, de la jeunesse, de l'éducation populaire et de la vie associative

GEORGIA / GÉORGIE

Ms Manana KAVTARADZE

Deputy Director
International Relations Department
Ministry of Culture and Sport

GREECE / GRECE

Ms Maria PINI

Attaché
Permanent Representation of Greece to the Council of Europe

ICELAND / ISLANDE

Mr Oskar Þór ÁRMANNSSON

Senior Adviser
Ministry of Education, Science and Culture

LIECHTENSTEIN

Ms Jeannine PREITE-NIEDHART

Ministry of Infrastructure, Economy and Sport

LUXEMBOURG

Mr Alexandre HUSTING

Advisor
Sport Ministry of Luxembourg
Permanent representation to the EU

MALTA / MALTE

Dr Karen ZAMMIT SOUTHERNWOOD

Director - Regulatory Affairs Directorate
SportMalta

MONACO

Ms Clotilde FERRY

Deputy Permanent Representative
Permanent Representation of Monaco to the Council of Europe

MOROCCO / MAROC

Ms Ouafa EL OMARI AL AOUI

Ministry of Youth and Sport

Ms Najat BEN TALHA

Ministry of Youth and Sport

NORWAY / NORVEGE

Mr Trond GLASSER

Senior Adviser
Department of Civil Society and Sports
Ministry of Culture

POLAND / POLOGNE

Ms Iwona MARCZYK-STEPNIEWSKA

Deputy Permanent Representative
Permanent Representation of Poland to the Council of Europe

PORTUGAL

Mr Carlos ALVES PEREIRA

Directing Council member
Portuguese Institute for Sports and Culture

RUSSIAN FEDERATION / FEDERATION DE RUSSIE

Mr Alexey MOROZOV

Deputy chair of EPAS GB Bureau
Head of elite sport Department
Ministry of Sport

SERBIA / SERBIE

Mr Darko UDOVIČIĆ

Assistant Minister for Sports
Ministry of Youth and Sport

SLOVENIA / SLOVENIE

Mr Zoran VEROVNIK

Secretary for International Relations
Ministry of Education, Science and Sport

SWITZERLAND / SUISSE

Mr Pascal CHATELAIN

Chef des affaires internationales
Office fédéral du sport

CONSULTATIVE COMMITTEE / COMITE CONSULTATIF

PLAY THE GAME (CHAIR / PRESIDENT)

Mr Jens Sejer ANDERSEN
International Director
Danish Institute for Sport Studies

International SAMBO Federation (FIAS) (VICE-CHAIR / VICE-PRESIDENT)

Mr Michal BUCHEL
Chief Executive Officer

MEMBERS / MEMBRES

European Athlete Student Network (EAS)

Ms Laura CAPRANICA

President

European Athletics

Mr Jean GRACIA

European Elite Athletes Association (EU Athletes)

Ms Paulina TOMCZYK

European Gay & Lesbian Sport Federation (EGLSF)

Ms Annette WACHTER

Co-president

Mr Hugh TORRANCE

Co-president

European Network of Sport Education (ENSE)

Mr Louis MOUSTAKAS

Executive Director

European Non-Governmental Sports Organisation (ENGSO)

Mrs Marie DENITTON

ENGSO Office Director

European Olympic Committees (EOC)

Ms Heidi PEKKOLA

Deputy Director

EOC EU Office

European Physical Education Association (EUPEA)

Martin Holzweg

European University Sports Association (EUSA)

Mr Andrej PISL

Global Association of International Sports Federations (GAISF)

Mr Davide DELFINI

Membership Manager

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Mr Detlef DUMON

Executive Director

International School Sport Federation (ISF)

Mr Kole GJELOSHAJ

International Sport and Culture Association (ISCA)

Mr Morgens KIRKEBY

Panathlon International

Mr Pierre ZAPPELLI

President

TAFISA EUROPE

Mr Jean-François LAURENT
Junior Director

UEFA

Mr Valerio GIOVANNINI
Public Affairs & Eu Projects Coordinator

APOLOGISED / EXCUSES

Ms Catherine FARNETI - Monaco

Mr Martijn VAN PEER – Netherlands

Mr Christian HINTERBERGER – European Fair Play Movement (EFPM)

Mr Diogo GUIA - International Center for Sport Security (ICSS INSIGHT)

SPEAKERS / INTERVENANTS

Mr Jonas BURGHEIM
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Mr Didier PRIMAULT
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Mr Antoine DUVAL
Senior Researcher
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Mr Gianluca ESPOSITO
GRECO Executive Secretary

COUNCIL OF EUROPE / CONSEIL DE L'EUROPE

Mr Jeroen SCHOKKENBROEK
Director of Anti-discrimination

Ms Eida MORENO
Head of the Children's Rights and Sport Values Department

EPAS SECRETARIAT / SECRETARIAT DE L'APES

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EPAS Executive Secretary

Mr Michael TRINKER
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Ms Pascale MICHLIN
Ms Christine TRAPP
Ms Katia Di STEFANO