

European Committee
for the Prevention of Torture
and Inhuman or Degrading
Treatment or Punishment (CPT)

Rules of Procedure

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Rules of Procedure

of the European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT)

The Committee,

Having regard to the European Convention for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (hereinafter referred to as "the Convention");

Pursuant to Article 6, paragraph 2, of the Convention,

Adopts the present Rules:

TITLE I

ORGANISATION OF THE

COMMITTEE

Chapter I

Members of the Committee

Rule 1

(Calculation of term of office)

1. The duration of the term of office of a member of the Committee shall be calculated as from his/her election, unless the Committee of Ministers stipulates otherwise when proceeding to the election.

2. A member elected to replace a member whose term of office has not expired shall be elected for a four year term of office, unless the Committee of Ministers decides otherwise in pursuance of Article 5, paragraph 4, of the Convention.

Rule 2

(Solemn declaration)

Before taking up his/her duties, each member of the Committee shall, at the first meeting of the Committee at which he/she is present after his/her election, make the following solemn declaration:

"I solemnly declare that I will exercise my functions as a member of this Committee honourably, independently, impartially and conscientiously and that I will keep secret all Committee proceedings".

Rule 3

(Precedence)

1. Members of the Committee shall take precedence after the President and Vice-Presidents according to the length of time they have been in office.

2. Members having the same length of time in office shall take precedence according to age.

3. Re-elected members shall take precedence having regard to the duration of their previous term of office.

Rule 4

(Resignation)

Resignation of a member of the Committee shall be notified to the President.

Chapter II Presidency of the Committee

Rule 5

(Election of the President and Vice-Presidents)

1. The Committee shall elect from among its members a President and a 1st and 2nd Vice-President.
2. The President and Vice-Presidents shall be elected for a term of two years. They may be re-elected. However, the term of office of the President or of a Vice-President shall end if he/she ceases to be a member of the Committee.
3. CPT members will be invited to present nominations for the posts of President, 1st Vice-President and 2nd Vice-President. A member may not be nominated more than once for the same post. Nominations for all three posts will close prior to the holding of the elections. Subsequently, no nominations of other members will be possible. However, a member nominated for the post of President who is not elected to that post could then be nominated for the post of 1st or 2nd Vice-President, and a member nominated for the post of 1st Vice-President who is not elected to that post could then be nominated for the post of 2nd Vice-President.
4. The elections referred to in this Rule shall be held by secret ballot. Election shall be by a majority of the members present.
5. If no candidate is elected after the first ballot, a second ballot shall take place between the two candidates who have received most votes; in the case of equal voting, the candidate having precedence under Rule 3 shall take part in the second ballot. If necessary, a third ballot shall take place between the two candidates concerned. The candidate who receives the most votes in such a third ballot or, in the case of equal voting, who has precedence under Rule 3, shall be declared elected.
6. If there are only two candidates for a vacant office and neither of the candidates is elected after the first ballot, a second ballot shall take place. The candidate who receives the most votes in such a second ballot or, in the case of equal voting, who has precedence under Rule 3, shall be declared elected.

7. If the President or a Vice-President ceases to be a member of the Committee or resigns his/her office of President or Vice-President before its normal expiry, the Committee may elect a successor for the remainder of the term of that office in accordance with the provisions of paragraphs 4 to 6.

Rule 6

(Functions of the President)

1. The President shall chair the meetings of the Committee and shall perform all other functions conferred upon him/her by these Rules of Procedure or by the Committee.
 2. In exercising his/her functions, the President shall remain under the authority of the Committee.
 3. The President may delegate certain of his/her functions to either Vice-President.
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Rule 7

(Replacement of the President and Vice-Presidents)

1. The 1st Vice-President shall take the place of the President if the latter is unable to carry out his/her duties or if the office of President is vacant. The 2nd Vice-President shall replace the 1st Vice-President if the latter is unable to carry out his/her duties or if the office of 1st Vice-President is vacant. The member of the Committee having precedence in accordance with Rule 3 shall replace the 2nd Vice-President if the latter is unable to carry out his/her duties or if the office of 2nd Vice-President is vacant.
 2. If the President and Vice-Presidents are at the same time unable to carry out their duties or if their offices are at the same time vacant, the duties of President shall be carried out by another member of the Committee according to the order of precedence laid down in Rule 3.
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Rule 8
(Obstacle to the exercise of the functions of
President)

No member of the Committee shall preside when a draft report on a visit, or any other question of substance, concerning the State Party in respect of which he/she was elected is being considered.

Chapter III Bureau of the Committee

Rule 9

1. The Bureau of the Committee shall consist of the President and Vice-Presidents. If one or more members of the Bureau are unable to carry out their duties, they shall be replaced by other members of the Committee in accordance with the rules of precedence laid down in Rule 3.

2. The Bureau shall direct the work of the Committee and shall perform all other functions conferred upon it by these Rules of Procedure or by the Committee.

3. The Bureau shall be entitled to invite other members of the Committee to its meetings for the discussion of specific items.

Chapter IV Secretariat of the Committee

Rule 10

The Secretariat of the Committee shall consist of an Executive Secretary, a Deputy Executive Secretary, Heads of Division, and other staff members appointed by the Secretary General of the Council of Europe.

TITLE II WORKING OF THE COMMITTEE: GENERAL RULES

Chapter I Seat of the Committee and languages

Rule 11
(Seat of the Committee)

The seat of the Committee shall be in Strasbourg.

Rule 12
(Languages)

The official and working languages of the Committee shall be English and French.

Chapter II Meetings of the Committee

Rule 13
(Holding of meetings)

1. The Committee and its Bureau shall hold such meetings as are required for the exercise of their functions.

2. Committee meetings shall be convened at dates decided by the Committee. The Committee shall meet at other times by decision of the Bureau, as circumstances may require. It shall also meet if at least one third of the members so request.

3. The Executive Secretary shall notify the members of the Committee of the date, time and place of each Committee meeting. Convocation letters should be sent at least four weeks in advance of the meeting.

4. Members who are unable to attend a Committee meeting or a part thereof shall notify, in due time, the Executive Secretary who shall inform the Bureau.

Rule 14

(Agenda and meeting documentation)

1. Following consultation with the Bureau, the Executive Secretary shall transmit to the members a draft agenda at least two weeks in advance of the meeting.
2. The agenda shall be adopted by the Committee at the beginning of the meeting.
3. The Executive Secretary shall transmit to the members of the Committee, whenever possible at least two weeks in advance, the working documents relating to the different agenda items.
4. The draft agenda and related working documents will only be transmitted to a newly-elected member after a signed statement, as provided for in Rule 43, paragraph 3, is received by the Executive Secretary.
5. The manner in which the draft agenda and working documents are transmitted to members shall be determined by the Committee.

Rule 15

(Quorum)

The quorum of the Committee shall be the majority of its members.

Rule 16

(Privacy of meetings)

1. The Committee shall meet in camera. Its deliberations shall remain confidential.
 2. Apart from members of the Committee, only members of the Committee's Secretariat, interpreters and persons providing technical assistance to the Committee may be present at its meetings, unless the Committee decides otherwise.
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Rule 17

(Hearings)

The Committee may hear any person whom it considers to be in a position to assist it in the performance of its functions under the Convention.

Chapter III
Conduct of business

Rule 18

(Proposals)

A proposal must be submitted in writing if a member of the Committee so requests. In that case it shall not be discussed until it has been circulated.

Rule 19

(Order of voting on proposals and amendments)

1. Where a number of proposals relate to the same subject, they shall be put to the vote in the order in which they were submitted. In case of doubt, the President shall decide.
 2. Where a proposal is the subject of an amendment, the amendment shall be put to the vote first. Where two or more amendments to the same proposal are presented, the Committee shall vote first on whichever departs furthest in substance from the original proposal, and so on until all the amendments have been put to the vote. However, where the acceptance of one amendment necessarily entails rejection of another, the latter shall not be put to the vote. The final vote shall then be taken on the proposal as amended or not amended. In case of doubt as to the order of priority, the President shall decide.
 3. Parts of a proposal or amendment may be put to the vote separately.
 4. In the case of proposal with financial implications, the most costly shall be put to the vote first.
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Rule 20
(Order of procedural motions)

Procedural motions shall take precedence over all other proposals or motions except points of order. They shall be put to the vote in the following order:

- a. suspension of the meeting;
- b. adjournment of the meeting;
- c. adjournment of discussion on the item in hand;
- d. closure of discussion on the item in hand.

Rule 21
(Reconsideration of a question)

When a decision has been taken it is only re-examined if a member of the Committee so requests and the Committee accedes to this request.

Rule 22
(Voting)

1. Subject to the provisions of Rules 38 (paragraph 4 bis, first subparagraph), 41 (paragraph 1), 44, 45, 47 and 48, the decisions of the Committee shall be taken by a majority of the members present.
 2. In matters other than elections, a proposal shall be regarded as rejected if the majority referred to in paragraph 1 is not obtained.
 3. Subject to Rule 5, paragraph 4, the Committee shall normally vote by show of hands. However, any member may request that a vote be taken by roll-call; in this event, the roll shall be called in the alphabetical order of the names of the Committee's members, beginning with the letter 'A'.
 4. After a vote has commenced, there shall be no interruption of the voting except on a point of order by a member in connection with the actual conduct of the voting. Brief statements by members consisting solely of explanations of their votes may be permitted by the President before the voting has commenced or after the voting has been completed.
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Chapter IV
Decisions and meeting reports

Rule 23
(Decisions)

At the end of each meeting the Executive Secretary shall submit to the Committee for its approval a list of the decisions adopted during the meeting.

Rule 24
(Meeting reports)

1. A draft report of the Committee's deliberations at each meeting shall be prepared by the Executive Secretary. Subject to Rule 14, paragraph 4, the draft meeting report shall be transmitted as soon as possible to members of the Committee and will be examined at the outset of the next meeting of the Committee.
2. A draft meeting report will be adopted by an "expedited adoption procedure" whenever it is transmitted to Committee members in English and French at least two weeks in advance of the next meeting. Members will be invited to indicate, by not later than the time when the meeting is scheduled to start, any paragraphs of the draft meeting report which they wish to have discussed by the Committee; all other paragraphs will be taken as adopted without a debate when the draft meeting report is examined by the Committee.

Chapter V
Working parties

Rule 25

The Committee may set-up ad hoc working parties comprising a limited number of its members. The terms of reference of such working parties shall be defined by the Committee.

Chapter VI
Communications containing
information submitted for the
Committee's consideration

Rule 26

1. The Executive Secretary shall bring to the Committee's attention communications received containing information submitted for the Committee's consideration, unless the information in question relates to matters which manifestly fall outside its field of competence.
 2. Such communications received by individual members of the Committee shall be forwarded to the Secretariat.
 3. The Executive Secretary shall keep on file all communications received.
 4. The Executive Secretary shall send an acknowledgement of receipt to the authors of such communications, unless this would appear inappropriate in a particular case.
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TITLE III
PROCEDURE CONCERNING
VISITS

Chapter I
Basic rules

Rule 27
(The principle of visits)

Pursuant to Articles 1 and 7 of the Convention, the Committee shall organise visits to places referred to in Article 2 of the Convention to examine the treatment of persons deprived of their liberty, with a view to strengthening, if necessary, the protection of such persons from torture and from inhuman or degrading treatment or punishment.

Rule 28
(Requests for information or explanations)

1. Before deciding on a particular visit, the Committee or, if appropriate, the Bureau may request information or explanations as regards the general situation in the State concerned, as regards a given place, or as regards an isolated case concerning which it has received reports.
 2. Following receipt of such information or explanations, details of remedial action taken by the national authorities may be requested.
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Rule 29
(Periodic visits)

1. The Committee shall carry out visits of a periodic nature.
2. Before the end of each calendar year, the Committee shall establish a provisional programme of periodic visits for the following calendar year. In drawing up this programme the Committee shall ensure, as far as possible, that the different States Parties to the Convention are visited on an equitable basis, regard being had to the number of relevant places in each State Party.
3. The Committee may subsequently decide to modify the above-mentioned programme in the light of circumstances.
4. The Committee shall make public the names of the countries in which periodic visits are envisaged in a given year, after having informed the authorities of each of the States concerned of the likelihood of a visit.

Rule 30
(Ad hoc visits)

1. In addition to periodic visits, the Committee may carry out such ad hoc visits as appear to it to be required in the circumstances.
2. When the Committee is not in session, the Bureau may, in case of urgency, decide on the Committee's behalf on the carrying out of an ad hoc visit. The President shall report to the Committee at its next meeting on any action which has been taken under this paragraph.

Rule 31
(Follow-up visits)

The Committee may carry out one or more follow-up visits to any place already visited in the context of a periodic or ad hoc visit.

Rule 32
(Responsibility for carrying out visits)

1. As a general rule, visits shall be carried out by at least two of the C o m m i t t e e members. In case of an ad hoc visit of an urgent nature, it may exceptionally be carried out by a single member.
2. The members of the Committee with responsibility for carrying out a visit shall act in the name of the Committee.

Rule 33
(Notification of visits)

1. The Committee or, if the Committee is not in session at the relevant time, its President shall notify the Government of the Party concerned of the intention to carry out a visit. The notification shall be sent to the authority referred to in Article 15 of the Convention.
2. The notification shall contain the names of the Committee members responsible for carrying out the visit and of all persons assisting the visiting delegation.
3. The notification shall indicate the places which the delegation intends to visit. However, this shall not prevent the visiting delegation from deciding to visit also places not indicated in the notification.
4. The notification of a visit in pursuance of paragraphs 1 to 3 may be given in stages.

Rule 34
(Record of visits)

The Executive Secretary shall maintain a record of all visits carried out by the Committee.

Chapter II Visiting delegations

Rule 35 (Choice of members)

1. The members of the Committee to carry out a visit shall be chosen by the Committee in the light of a proposal from the Bureau or, in case of urgency when the Committee is not in session, by the Bureau. Due regard shall be had to the nature of the visit in question, and in particular to the type of place or places to be visited, when the composition of the delegation is determined.
 2. The member of the Committee elected in respect of the State to be visited shall not be chosen as a member of the visiting delegation
 3. The members of the delegation shall appoint one of their number as Head of the delegation. The Bureau may make a suggestion as regards the person to act as Head of the delegation.
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Rule 36 (Assistants)

1. The Committee or, in the case of an ad hoc visit under Rule 30, paragraph 2, the Bureau may decide that a visiting delegation shall be assisted by one or more experts or interpreters.
 2. A visiting delegation shall not be assisted by an expert who is a national of the State to be visited.
 3. As a rule, at least one member of the Secretariat of the Committee shall accompany each visiting delegation.
 4. All persons assisting a visiting delegation shall act on the instructions and under the authority of the Head of the delegation.
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Rule 37 (Procedure for visits)

1. Visiting delegations shall carry out visits in accordance with any general or specific instructions or guidelines issued by the Committee or, as the case may be, the Bureau.
 2. A visiting delegation may immediately communicate observations to the authorities of the Party concerned.
 3. The observations referred to in paragraph 2 may subsequently be communicated in writing to the Party concerned. They shall be confidential. They may, however, be made public under the same conditions as apply to the report on the visit.
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TITLE IV POST-VISIT PROCEDURE

Chapter I Reports and recommendations

Rule 38

(Preparation of the Committee's report)

1. After each visit the visiting delegation shall, as soon as possible, submit a draft report to the Committee, setting out the facts found during the visit and containing any recommendations, comments and requests for information which the delegation considers should be addressed to the Party concerned.

2. In the light of the visiting delegation's draft report, the Committee shall proceed to draw up a report for transmission to the Party concerned. This report shall contain any recommendations which the Committee considers necessary with a view to strengthening the protection of persons deprived of their liberty.

3. When drawing up its report, the Committee shall take account of any observations which the Party concerned might submit to it following a visit. Further, the Committee may on its own initiative seek observations or additional information from the Party.

4. The Committee's report will be drawn up by an "expedited drafting procedure" whenever the visiting delegation's draft report is transmitted in English and French, at least two weeks in advance of the meeting, to all members who have taken up their duties in terms of Rule 2 or given the statement referred to in Rule 43, paragraph 3. The visiting delegation will indicate in advance any paragraphs of its draft report which it wishes to have discussed by the Committee; other members will be invited to indicate, by not later than the time when the meeting is scheduled to start, any paragraphs of the draft report which they wish to have discussed by the Committee; all other paragraphs will be taken as approved without debate when the Committee draws up its report.

4 (bis). Exceptionally, if the urgency of the circumstances so requires, the Bureau may send the Committee a reasoned invitation to adopt a draft visit report by written procedure. The Committee shall be deemed to have accepted

such a proposal in case a majority of two-thirds of its members have expressed their agreement with this proposal, within a deadline, not shorter than two working days, set by the Bureau. Non-replies within the set deadline will be considered as agreement.

If a two-thirds majority of members accept the Bureau's invitation to a draft report by written procedure, the Bureau may send the draft report to members for their consideration. Otherwise, the draft report shall be placed on the agenda of the next plenary meeting for adoption in accordance with Rule 38 (4).

After receiving the draft report, members shall be invited to send any proposals for amendment to the Secretariat within a deadline, not shorter than five working days, set by the Bureau.

The visiting delegation shall prepare a revised version of the draft report, taking due account of any proposals received and providing reasons in writing for proposing to accept or reject those proposals. The revised draft report and the visiting delegation's reasoned amendment will be transmitted to the members for their consideration.

If a majority of members agree with the revised draft report within a deadline, not shorter than five working days, set by the Bureau, the report shall be considered as adopted by the Committee. Non-replies within the deadline will be considered as agreement. Otherwise, the draft report shall be placed on the agenda of the next plenary meeting for adoption in accordance with Rule 38 (4).

For the purposes of this paragraph, all references to members of the Committee are to be understood as including members who have made the solemn declaration set out in Rule 2 and newly-elected members who have given the written commitment to respect confidentiality referred to in Rule 43, paragraph 3 of these Rules of Procedure.

5. After its adoption, the report on a visit shall be transmitted to the Party concerned by the President.

Rule 39

(Confidential nature of the report)

1. The report transmitted to a Party following a visit is confidential. However, the Committee shall publish its report, together with any comments of the Party concerned, whenever requested to do so by that Party.
2. If the Party itself makes the report public, but does not do so in its entirety, the Committee may decide to publish the whole report.
3. Similarly, the Committee may decide to publish the whole report if the Party concerned makes a public statement summarising the report or commenting upon its contents.
4. Publication of the report by the Committee under paragraphs 1 to 3 of this Rule shall be subject to the provisions of Rule 42, paragraph 2.
5. The provisions of this Rule shall apply mutatis mutandis to other confidential communications to a Party from the Committee.

Rule 40

(Subsequent consultations)

1. After transmission of the Committee's report, the Committee and the Party may hold consultations concerning in particular the implementation of any recommendations set out in the report.
 2. At every Committee meeting, the Executive Secretary shall bring to its attention communications sent to States in reaction to responses to visit reports.
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Chapter II

Public statements

Rule 41

1. If a Party fails to co-operate with the Committee or refuses to improve the situation in the light of the Committee's recommendations, the Committee may decide, by a majority of two-thirds of its members, to make a public statement on the matter.
 2. Before a decision to make such a statement is taken, the Party concerned shall be given an opportunity to make known its views.
 3. Subject to the provisions of Rule 42, paragraph 2, the Committee shall be released from the obligation of confidentiality set out under Title V when making a public statement.
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TITLE V

CONFIDENTIALITY

Rule 42 (the principle of confidentiality)

1. Subject to Rules 39 and 41, information gathered by the Committee in relation to a visit, its report on that visit, and its consultations with the Party concerned shall be and shall remain confidential. The same shall apply to all Committee meeting reports.
 2. No personal data shall be published without the express consent of the person concerned.
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Rule 43 (the obligation to maintain confidentiality)

1. Members of the Committee, experts and other persons assisting the Committee are required, during and after their terms of office, to maintain the confidentiality of the facts or information of which they have become aware during the discharge of their functions.
 2. A provision to the above effect shall be inserted in the contracts of experts and interpreters recruited to assist the Committee.
 3. Newly-elected members who have not yet taken up their duties in accordance with the provisions of Rule 2 shall be required to state in writing that they will respect the obligation to maintain confidentiality.
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Rule 44 (violation of confidentiality by a Committee member)

If there are serious grounds for believing that a Committee member has violated the obligation of confidentiality, the Committee may, after the member concerned has had an opportunity to state his/her views, decide by a majority of two-thirds of its members to inform the Committee of Ministers of the matter.

Rule 45 (violation of confidentiality by a member of the Secretariat, an interpreter or an expert)

1. If there are serious grounds for believing that a member of the Committee's Secretariat or an interpreter has violated the obligation of confidentiality, the Committee may, after the person concerned has had an opportunity to state his/her views, decide by a majority of its members to inform the Secretary General of the Council of Europe of the matter and request that appropriate measures be taken.
 2. If there are serious grounds for believing that an expert has violated the obligation of confidentiality, the Committee shall, after the person concerned has had an opportunity to state his/her views, decide by a majority of its members on the measures to be taken.
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TITLE VI ANNUAL GENERAL REPORT OF THE COMMITTEE

Rule 46

1. Subject to the obligation of confidentiality set out under Title V, the Committee shall every year submit to the Committee of Ministers a general report on its activities which shall be transmitted to the Parliamentary Assembly and to any non-member State of the Council of Europe which is a Party to the Convention, and made public.
 2. The report shall contain inter alia information on the organisation and internal workings of the Committee and on its activities proper, with particular mention of the States visited.
 3. The Executive Secretary shall submit a draft report to the Committee in good time.
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TITLE VII AMENDMENTS AND SUSPENSION

Rule 47 (Amendment of the Rules)

These Rules of Procedure may be amended by decision taken by a majority of the members of the Committee, subject to the provisions of the Convention.

Rule 48 (Suspension of a Rule)

Upon the proposal of a Committee member, the application of a Rule may be suspended by decision taken by a majority of the members of the Committee, subject to the provisions of the Convention. The suspension of a rule shall be limited in its operation to the particular purpose for which such suspension has been sought.
