



November 2018

EUROPEAN AGREEMENT ON REGULATIONS GOVERNING THE MOVEMENT OF PERSONS BETWEEN MEMBER STATES OF THE COUNCIL OF EUROPE of 13 December 1957

(ETS No. 25, entered into force on 1 January 1958)

Subject: Accession by States which are not member States of the Council of Europe

I. Participation in the European Agreement on Regulations governing the Movement of Persons between Member States of the Council of Europe is not exclusively limited to member States of the Council of Europe.

The Agreement is also open for accession by other non-member States, provided that they have been formally invited to accede by the Committee of Ministers of the Council of Europe. The relevant provision of the European Agreement on Regulations governing the Movement of Persons between Member States of the Council of Europe - Article 10 - reads as follows:

“After entry into force of this Agreement, the Committee of Ministers of the Council of Europe may invite any non-member State to accede to it. Such accession shall take effect on the first day of the month following the deposit of the instrument of accession with the Secretary General of the Council of Europe.”

II. The procedure for the accession of a State which is not a member of the Council of Europe may be summarised as follows:

1. In principle, the Committee of Ministers may take the initiative of inviting a non-member State to accede to a specific treaty. It is nevertheless customary for the non-member State to request accession in a letter addressed to the Secretary General of the Council of Europe. The letter should be signed by the Minister for Foreign Affairs or a diplomatic representative acting upon instructions of his or her government (see [Model application for accession to a treaty](#)).

2. In accordance with the Council of Europe's practice and before formally inscribing the point on the agenda of the Committee of Ministers, the Secretariat consults at the same time all member States of the Council of Europe, whether they are Parties or not to the Agreement, and Parties to this Agreement, that are not member States, on the request of invitation.

3. Requests for accession to a Council of Europe convention are examined by the Committee of Ministers' Rapporteur Group on Legal Co-operation (GR-J) and, then, by the Committee of Ministers. The decision on whether or not to issue an invitation is usually taken at the level of the Ministers' Deputies. Then, an invitation to accede to the Agreement is notified to the State concerned by the Secretariat General.

4. It must be noted that the Committee of Ministers decided, in April 2013, to limit the validity of invitations of non-member States to accede to conventions to a period of five years.

5. The instrument of accession is deposited at the seat of the Council of Europe in Strasbourg, in the presence of a representative of the acceding State and of the Secretary General of the Council of Europe or his Deputy. The representative of the acceding State brings with him or her the instrument of accession and a procès-verbal of deposit is signed by both parties. Should it prove difficult for the acceding State to send a representative to Strasbourg, the instrument of accession may be sent by diplomatic courier. Deposit of the instrument of accession is notified to all concerned, accordingly to Article 12 of the Agreement.

6. Article 10 of the European Agreement on Regulations governing the Movement of Persons between Member States of the Council of Europe provides that the Agreement shall enter into force on the first day of the month following the deposit of the instrument of accession with the Secretary General of the Council of Europe.

7. The instrument of accession and any reservation or declaration appended to it shall be accompanied by a translation into one of the official languages of the Council of Europe (English or French). It is important to stress that, subject to the applicable provisions of each treaty and in line with the 1969 Vienna Convention on the Law of Treaties, any reservations or declarations are to be made when depositing the instrument of accession. For reasons of legal certainty and in order to ensure the uniform implementation of conventions, reservations may not be made at any later date.

8. It should be noted that Article 11 of the European Agreement on Regulations governing the Movement of Persons between Member States of the Council of Europe provides for the submission of a list of documents to be added to the Appendix to the Convention, by which nationals of the Contracting Parties, whatever their country of residence, may enter or leave the territory of another Party by all frontiers. This list shall be submitted at the latest at the time of deposit of the instrument of accession.

III. The text of the Agreement, the chart of signatures and ratifications and all declarations and reservations made with regard to it can be consulted on the website of the Council of Europe's Treaty Office on <http://conventions.coe.int>.

For any further information, please contact the Treaty Office:

Treaty Office
Directorate of Legal Advice
and Public International Law (DLAPIL)
Council of Europe
F-67075 Strasbourg Cedex (France)
E-mail : treaty.office@coe.int