

Strasbourg, 19 November 2020 [tpvs09e_2020.docx]

T-PVS (2020) 09

CONVENTION ON THE CONSERVATION OF EUROPEAN WILDLIFE AND NATURAL HABITATS

Standing Committee

40th meeting Strasbourg, 30 November - 4 December 2020

ASSESSMENT OF THE 2ND NATIONAL SCOREBOARD
REPORTING BY CONTRACTING PARTIES TO THE
BERN CONVENTION AND MEMBERS OF THE
CMS INTERGOVERNMENTAL TASK FORCE ON
ILLEGAL KILLING, TAKING AND TRADE OF MIGRATORY
BIRDS IN THE MEDITERRANEAN

- First draft -

Document prepared by Umberto Gallo-Orsi

Table of contents

1.	INTRODUCTION	3
2.	METHODOLOGY	4
3.	REPLIES TO THE QUESTIONNAIRE	5
	3.1 Replies from Governments that carried out both assessments	8
	Albania	8
	Croatia	10
	Czech Republic	12
	Finland	14
	France	16
	Georgia	18
	Hungary	20
	Italy	22
	Liechtenstein	24
	Montenegro	26
	Slovenia	28
	Syria	30
	Switzerland	32
	Tunisia	34
	3.2 Replies from Governments that Submitted the scoreboard for the first time	36
	Cyprus	36
	Egypt	37
	Morocco	38
	Sweden	39
4.	ANALYSIS OF THE RESULTS	40
	4.1 Comparing the two national reports 2018 and 2020	40
	4.2 Comparing the overall situation in 2018 and 2020	41
	4.3 Conclusions	42

1. INTRODUCTION

In 2013, the Standing Committee to the Bern Convention adopted Recommendation No. 164 (2013), in which it recommended "Contracting Parties to the Convention" and invited "Observer States to: Implement without delay the Tunis Action Plan 2013-2020" and to "[i]nform the Standing Committee on the progress made in the implementation of this Recommendation".

The IKB Scoreboard is intended to give the national governments a tool to provide an objective, fact-based national self-assessment of the current status of illegal killing of birds at the national level, and also on a regional scale as appropriate, and enable States to measure their progress in implementing their commitments related to this area.

The Scoreboard is a joint voluntary tool of the Bern Convention and the UN Environment / CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean (MIKT).

The document was first discussed at the joint Meeting of the CMS MIKT and the Bern Convention Network of Special Focal Points on Eradication of Illegal Killing, Trapping, and Trade in Wild Birds in Malta on 22-23 June 2017 and eventually produced in three languages².

The 12th Meeting of the Conference of the Parties (COP) to CMS, held in Manila in October 2017, adopted Resolution 11.16 (Rev. COP12)³: The Prevention of Illegal Killing, Taking and Trade of Migratory Birds where it "acknowledges the work of MIKT in developing the scoreboard and promotes its use as a voluntary tool for Parties to assess their own progress in combating illegal killing, taking and trade of wild birds included in Annex 1 to this Resolution".

In December 2017, the Standing Committee of the Bern Convention adopted Recommendation No. 196 (2017)⁴ on the establishment of a Scoreboard to assess the progress in combating illegal killing, taking, and trade of wild birds (hereinafter referred to as the Scoreboard). The Standing Committee "recommends Contracting Parties to the Convention that are MIKT members, and invites other Parties and Observer States to: [...] periodically use the Scoreboard in the Appendix to this Recommendation as a national tool to self-assess progress in addressing the illegal killing of wild birds".

Furthermore, CMS COP Decisions 12.26, 12.27, and 12.28⁵ on the Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean (MIKT) invited Parties to "[p]eriodically use the scoreboard [...] as a national tool to self-assess progress in addressing" IKB and "[p]rovide, on a voluntary basis and to the extent of availability and relevance of the information for the indicators", encourage IGOs, NGOs and others "to implement the Programme of Work of MIKT 2016-2020" and directs the Secretariat to "[c]ompile the information duly provided by the Parties".

In 2019 recommendation 205⁶ the Standing Committee to the Bern Convention adopted the Rome Strategic Plan⁷ which indicators are mostly those of the Scoreboard so that such instrument will continue to be the main tool to monitor the progress each Contracting Party is making in combating IKB. The document was welcomed by CMS COP 13 in its Resolution 11.16 (Rev.COP13)⁸.

The Bern Convention Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds (SFPs) and MIKT Members and Observers were invited to provide, on a voluntary basis, and to the extent of availability and relevance of the information for the indicators, the information for the indicators of the Scoreboard, to assess their own progress, provide an overview of the current status of illegal killing of birds in the area covered and, for the purposes of discussion within the forum of the Bern Convention Network of Special Focal Points and CMS MIKT, to facilitate information sharing and best practice.

¹ https://search.coe.int/bern-convention/Pages/result_details.aspx?ObjectId=0900001680746782

² https://www.cms.int/en/document/scoreboard-assess-progress-combating-illegal-killing-taking-and-trade-wild-birds-ikb-0

³ https://www.cms.int/sites/default/files/document/cms cop12 res.11.16%28rev.cop12%29 e.pdf

⁴ https://rm.coe.int/recommendation-on-the-establishment-of-a-scoreboard-for-measuring-prog/1680722116

⁵ https://www.cms.int/en/page/decisions-1226-1228-task-force-illegal-killing-taking-and-trade-migratory-birds-mediterranean

⁶ https://rm.coe.int/2019-rec-205e-ikb/1680993e0c

https://rm.coe.int/tpvs-2019-03rev-draft-romestrategicplan-ikb-rev-06-12/168099315b

⁸ https://www.cms.int/sites/default/files/document/cms cop13 res.11.16 rev.cop13 e.pdf

The Scoreboard provides an overall analysis of the results which will help the Special Focal Points and the MIKT Members and Observers to identify areas where coordinated actions and specific training could be of use for the largest number of countries.

The scoreboard is based on the format developed by the International Consortium in Combating Wildlife Crime⁹ (ICCWC). It provides an Indicator Framework for Combating Wildlife and Forest Crime but was simplified and modified. The changes were done with the view of offering to the national administrations a simple tool, which, given the complexity of the issue at stake, is easy to compile and interpret. The Scoreboard may be applied either at national, or appropriate sub-national scales.

2. METHODOLOGY

The Scoreboard is composed of 28 indicators, most of which can score between 0 and 3, one (No. 19) can score 1-5, two (Nos. 2 and 4) do not generate a score but cover the provision of data. Due to specific national legislation or conditions, some indicators could be considered as "Not Applicable" and States could select this option and indicate the reasons.

The first exercise carried out by the countries in 2017 by filling in the Scoreboard defined national benchmarks and a baseline which will allow monitoring and measuring progress in the years to come and help focus national efforts towards those areas that have obtained lower scores indicating that they need more attention devoted to them. The current second assessments and the third is planned in 2023, and every three years afterward.

The first assessment of the Scoreboard was first sent to MIKT Members and SFPs on 27 June 2017. According to the reporting periods agreed for the Scoreboard assessments, the first assessment would cover the period 2016-2017.

The second assessment was circulated in July 2020 to cover the 2018-2019 (2020) period.

Scoreboard assessment	Reporting period
First (Baseline) assessment (2018)	2016 - 2017
Second (current) assessment (2020)	2018 - 2019
Third assessment (2023)	2020 - 2022
Fourth assessment (2026)	2023 - 2025

Furthermore, it will allow assessing how efficiently the Scoreboard can deliver on one of its declared objectives, namely collecting feedback to identify whether and where improvements need to be made to this tool.

The total score for each country is the sum of the rating for each indicator to which responses were given, expressed as a percentage of the maximum score possible, excluding the 'Not Applicable' replies.

The indicators are organised in groups for five areas each looking at a specific aspect:

- A. National monitoring of IKB (data management of scope and scale of IKB)
- B. Comprehensiveness of national legislation
- C. Enforcement response (preparedness of law enforcement bodies and coordination of national institutions)
- D. Prosecution and sentencing (effectiveness of judicial procedures)
- E. Prevention (other instruments used to address IKB)

Each responding State is given six scores: one total score and one score for each group of indicators.

The total score is a single figure which provides an overview of the current status of tools available and actions undertaken to address IKB. However, to obtain useful information on the areas on which each State should concentrate to develop a full range of appropriate responses to IKB, the analysis looks at the score for each area. Therefore, the results are detailed for each group of indicators, thus helping each State to identify the areas where further efforts may be needed.

⁹ https://cites.org/eng/prog/iccwc.php

For each responding country the results are given according to the following color code:



Score below 25% of the maximum possible score

Score between 25% and 50% of the maximum possible score

Score between 50% and 75% of the maximum possible score

Score above 75% of the maximum possible score

To score each indicator, the compilers were asked to consider the different components of an answer to identify which of the four answer ratings – listed from 0 to 3 – best represents the national situation. Each State's Scoreboard was checked for completeness, and no changes were made to the rating given to each indicator even in the cases when the answers offered did not match the rating given. In some instances, the comments provided clearly stated or indicated that the indicator was not applicable; when this was the case the total maximum score was modified accordingly. The lack of input without any justification was calculated as zero.

The results are given country by country as the Scoreboard is intended as a self-assessment of progress in addressing the IKB and the implementation of the Tunis Action Plan 2013-2020, and takes into account the different national scenarios and specific circumstances for each country. It therefore does not compare results or enforcement efforts between countries.

The efforts made and the actions taken need to be balanced with the severity of the IKB problem, considering the 'zero tolerance' approach. Therefore, the total national score needs to be considered alongside the severity of the IKB issue.

National inputs into the scoreboard were collected through the ORS CMS Reporting Platform.

3. REPLIES TO THE QUESTIONNAIRE

As of 30 October 2020, eighteen replies were received. Nine scoreboards were received from countries that had also submitted the filled-in scoreboard in 2018, five from countries that had submitted some information in the previous round; four countries submitted their first scoreboard in 2020. Sixteen countries that had submitted the scoreboard in 2018 (in two cases by an NGO) have not yet sent their input for the 2018-2019 reporting period.

Replies were received from countries where over 75 percent of the total IKB estimated by BirdLife International¹⁰ takes place. When all replies are considered, this is a significant improvement compared to the first report where the maximum coverage (including partial replies) was 61.2 percent.

Over the two reporting periods, inputs were received (i.e. at least one scoreboard) from 33 countries (59.2% of all expected replies).

**Intps://www.cambridge.org/core/journals/bird-conservation-international/article/preliminary-assessment-of-the-scope-and-scale-of-illegal-killing-and-taking-of-birds-in-the-mediterranean/34A06A94874DB94BE2BBACC4F96C3B5F
**and
*https://www.cambridge.org/core/journals/bird-conservation-international/article/illegal-killing-and-taking-of-birds-in-europe-outside-the-mediterranean-assessing-the-scope-and-scale-of-a-complex-issue/DE4D06F3BD4273B94FD3C9621C615A0A

Replies	Number of countries (percentage of countries)		Share of II	KB victims
	1st assessment	2nd assessment	1st assessment	2nd assessment
Scoreboard and data	15 (27.8%)	16 (29.7%)	41.0%	61.2%
Only Scoreboard	5 (9.4%)	2 (3.7%)	3.9%	15.8%
Only data and some information	7 (13.2%)		0.3%	
Scoreboard from NGO	3 (5.7%)		16.0%	
No reply	24 (45.3%)	36 (66.6%)	38.8%	22.9%
Total	54 (102%)	54 (100%)	100%	100%

Table 1- Overview of the responses received by the level of completeness and source. The Scoreboard was sent to 54 countries; in one case responses were received from both the government and from an NGO.

Three out of four countries with more than 2,500,000 birds illegally killed per year, (severity class I) have submitted a reply. Over the two reporting periods inputs were received by all countries within the severity classes I and II and 75% of the countries in class II.

IVD gavanity alaga	Potential	Responses received			
IKB severity class	responses ¹¹	2018	2020	At least 1 reply	2018 and 2020
Class I > 2,500,000	4	3	3	4 (100%)	2 (50%)
Class II 750,000 – 2,500,000	1	-	1	1 (100%)	
Class III 100,000 – 750,000	12	9	5	9 (75%)	5 (42%)
Class IV < 100.000	37	20	8	20 (54%)	3 (8%)

Five out of 19 countries on the northern and eastern shores of the Mediterranean have responded to the second round. Three replies were received from southern Mediterranean countries.

¹¹ All countries that are Parties to the Bern Convention or member of MIKT (members and observers), with the exclusion of three countries for which IKB data are not available: Burkina Faso, Senegal and the Republic of Moldova.

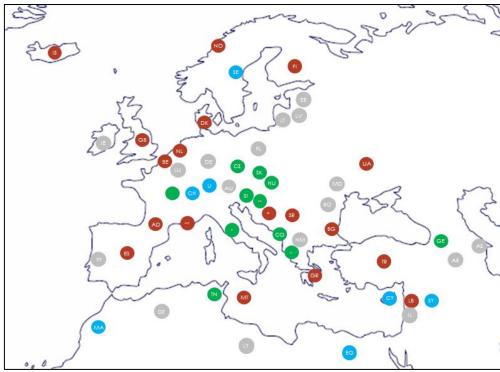


Figure 1—Scoreboards received over the two reporting periods. Green: countries that sent contributions both times; Blue: countries that submitted a full scoreboard in this reporting time, Brown: countries that submitted scoreboards only the first time; Grey: countries that have yet to submit a scoreboard.

Any further input into the Scoreboard in time for the joint meeting Bern Special Focal Points / MIKT, provisionally scheduled in spring 2021, would be highly appreciated in particular from all countries that have not yet done so.

T-PVS (2020) 09 -8-

3.1 Replies from Governments that carried out both assessments

ALBANIA

Overall change: No improvement in score

IKB Trend: Increasing

Data policy: Data not publicly available

First assessm	First assessment		nent
TOTAL	Indicators with score: completed	TOTAL	Indicators with score: completed
SCORE	Provision on data for IKB estimate and number of	SCORE	Provision on data for IKB estimate and number of
57.5%	cases prosecuted (Q 2 & 4): not completed	57.5%	cases prosecuted (Q 2 & 4): partial data offered
IKB estimate and number of cases prosecuted	No data on IKB extent and on prosecuted cases were provided	IKB estimate and number of cases prosecuted	No estimate available on the extent of IKB. Based on incomplete data over the reporting period, over 30 persons were prosecuted for IKB for the killing of protected birds and three for the use of prohibited methods. 4 birds were seized. Poaching is increasing.
GROUP A IKB monitoring 66.7%	The existing estimate of the extent of IKB is based on a mix of expert opinion and quantitative data with information from experts being considered essential.	GROUP A IKB monitoring 66.7%	No change reported
GROUP B National legislation 63.0%	The national wildlife legislation is considered adequate to deter and combat IKB but does not, yet, have a full range of by-laws for its implementation. Hunting legislation is comprehensive and scores well in terms of clarifying the prohibition to kill, capture and trade wild birds, as well as clarifying under which conditions certain species could be hunted. Areas where improvement could be made, include penalties, as IKB results only in administrative penalties; the rare use of criminal law (including the law addressing organized crime) in IKB cases and the full implementation of international commitments	GROUP B National legislation 63.0%	No change reported

-9- T-PVS (2020) 09

GROUP C	No specific IKB action plan is in place (some other	GROUP C	
Enforcement	strategies cover it), but IKB was identified as a high	Enforcement	
response	priority at the national level. The parliament in 2014	response	
55.0%	decided to approve the law for two years hunting ban	55.0%	No change reported
	and in 2016 the law for another 5 years hunting ban. The		
	effectiveness of the enforcement agencies would		
	improve with further support in terms of capacity.		
GROUP D	The lack of sentencing guidelines, the fact that IKB is	GROUP D	
Prosecution	prosecuted solely through administrative penalties, and	Prosecution	
and	the limited use of criminal law (however, the illegal	and sentencing	
sentencing	possession of hunting guns is a criminal offense),	41.7%	No change reported
41.7%	judicial procedures require further efforts also to		
	improve awareness and training of the prosecutors and		
	judges.		
GROUP E	IKB drivers are known, but more work needs to be done	GROUP E	
Prevention	in addressing the demand for illegally obtained birds and	Prevention	No change reported
60.0%	increasing awareness of the public.	60.0%	

CROATIA

Overall change: Small improvement, as 600 staff of the law enforcement agency were trained on IKB.

IKB Trend: Stable

Data policy: Data publicly available

First assessment		Second assessment	
TOTAL	The Scoreboard was compiled by the members of a	TOTAL	Indicators with score: completed
SCORE	working group representing the NGO Biom, Croatian	SCORE	Provision on data for IKB estimate and number of
48.7 %	Society for the Bird and Nature Protection, the Croatian	51.3 %	cases prosecuted (Q 2 & 4): partially completed
	Agency for Environmental and Nature Protection, the		
	Nature Protection inspectorate, Hunting inspectorate, and		
	Directorate for Nature Protection.		
	Indicators with score: completed		
	Provision on data for IKB estimate and number of		
	cases prosecuted (Q 2 & 4): completed		
IKB	In Croatia, some 370,000 birds are illegally killed every	IKB estimate	It is estimated that IKB events from in Croatia affect
estimate and	year and numbers are increasing as a result of the	and number of	annually over 375.000 birds.
number of	growing trend of the use of tape lures to kill quail and	cases	Data on prosecution is incomplete (12 people,
cases	waterfowl. The figure is based on the data collected by	prosecuted	prosecuted, 38 birds involved) Data expected to be
prosecuted	the NGOs Biom and Croatian Society for the Protection		updated soon
	of Birds and Nature (CSPBN) for the BirdLife report		
	(Brochet et al., 2016). These NGOs are conducting		
	monitoring in several IKB hotspots in Croatia. On the		
	other hand, the number of prosecutions is very limited (21		
	cases involving almost 10,000. birds).		
GROUP A	The estimate is based on monitoring carried out by	GROUP A	
IKB	national NGOs in several hotspots in the country (Neretva	IKB	No change in data availability.
monitoring	Delta, Adriatic coastline and islands, Carp fisheries,	monitoring	Data in IKB come from Monitoring carried out by the
50.0 %	Zadar hinterland, and Zadar County and the area of	50.0 %	two NGOs as in the previous assessment in several sites.
	Vrgorac, Imotski, Sinj, Drniš, and Knin) and partially on		National data on cases of illegal activities on strictly
	extrapolation. The number of prosecutions is based on		protected birds are collected and available on request
	partially disclosed data as prosecutions toward strictly		but they are not published and they have not aggregated
	protected species are recorded, while most hunting		annually. Data on court cases is not available.
	infractions are not.		

-11- T-PVS (2020) 09

GROUP B National legislation 85.2 %	National legislation on the killing and use of wildlife is quite detailed with regards to the list of game species, the timing of hunting, methods allowed, and derogations, but needs improvements regarding the bylaws and regulations - in particular concerning trade - and it does not yet fully adhere to the EU Birds Directive. Sanctions and penalties range from fines to imprisonment. Criminal laws (including organized crime law) are rarely used when persecuting poachers	GROUP B National legislation 88.9 %	No apparent change, the increased score not clearly justified.
GROUP C Enforcement response 25.0 %	IKB is not yet formally considered a priority, no action plan or strategy is yet in place, law enforcement agencies do not include a special nature protection force and current staff members devoted to IKB are few and require more training. As a result, the effort to combat bird crime is not sufficient.	GROUP C Enforcement response 30.0 %	During 2018, Nature Protection Inspection and NGO "BIOM" conducted specialized training for 600 police officers (out of 20.000+ police forces). Regular training of law enforcement staff on IKB related aspects does not exist in Croatia, so this training is considered a significant improvement.
GROUP D Prosecution and sentencing 16.7 %	The prosecution of IKB should also be reinforced as sentencing is generally slow, judges and prosecutors are not particularly aware of the seriousness of IKB and are not supported by specific sentencing guidelines or training.	GROUP D Prosecution and sentencing 16.7 %	No change reported
GROUP E Prevention 40.0 %	While Croatia is actively involved in international fora, further work is required to understand the IKB drivers which are different between regions and need to be addressed involving the regulated community and the general public.	GROUP E Prevention 40.0 %	No change reported

T-PVS (2020) 09

CZECH REPUBLIC

Overall change: Some improvement as an IKB national strategy has been formally adopted by the government IKB Trend: Unknown (lack of data for the reporting period)

Data policy: data publicly available

First assessment		Second assessment	
TOTAL	Indicators with score: completed	TOTAL	Indicators with score: completed
SCORE	Provision on data for IKB estimate and number of	SCORE	Provision on data for IKB estimate and number of
67.5 %	cases prosecuted (Q 2 & 4): completed	71.4 %	cases prosecuted (Q 2 & 4): partially completed
IKB estimate and number of cases prosecuted	The number of IKB victims per year is nine as the estimate is based on the number of registered cases, as provided by the Police of the Czech Republic. Most IKB cases are not registered by the law enforcement agency. Only two cases were prosecuted during the reporting time involving 17 birds. Despite the limitation of the data, the trend seems stable.	IKB estimate and number of cases prosecuted	The number of IKB victims estimated at 69. No data on prosecutions available for the reporting period
GROUP A IKB monitoring 66.7 %	Data on the extent of IKB are based on partial prosecution data and because not all registered IKB cases are stored in the police database, it is difficult to assess the extent and trend of bird crimes.	GROUP A IKB monitoring 16.7%	An estimate of the IKB events obtained from the NGOs, which is a different source from the previous report. No data on prosecution available for the reporting period
GROUP B National legislation 77.8 %	National legislation on nature conservation and its regulated use score rather high with a range of penalties proportional to the severity of the crime. They nevertheless leave a margin to the discretion of the judge who has the opportunity to use criminal law, although organized crime legislation is not used.	GROUP B National legislation 91.7%	No known cases of Organized crime. Increase of score largely due to more accurate scoring of the relies. No actual change.
GROUP C Enforcement response 65.0 %	A national strategy has been developed but it is still awaiting formal adoption and equally, IKB is not formally identified as a law enforcement priority. The level of law enforcement staff is sometimes below optimal but has succeeded in maintaining IKB under control and the new strategy includes provision for specialized training	GROUP C Enforcement response 75.0 %	The National strategy on IKB and poisoning was adopted in January 2020, with the involvement of the mains stakeholders.

-12-

-13- T-PVS (2020) 09

GROUP D Prosecution and sentencing 41.7 %	IKB cases are generally not prosecuted before a criminal court and sentencing can take over 2 years. Judges do not have specific sentencing guidelines and are not very aware of the seriousness of the issue, although more than 50 percent of the environmental prosecutors have received some training.	GROUP D Prosecution and sentencing 50.0 %	Awareness of the Judicial seems to have improved as a result of the preparations of the National Strategy: prosecutors and judges have asked the Ministry of the environment to develop training on IKB.
GROUP E Prevention 73.3 %	The Czech Republic is actively involved in the international fora and knowledge of the IKB drivers is reasonably comprehensive. The demand for illegally obtained birds does not seem to be a major cause of crime. Raising awareness among all relevant target audiences is among the activities included in the national strategy.	GROUP E Prevention 73.3 %	Increasing the public awareness and adoption of a communication strategy is foreseen in the National Strategy

FINLAND

Overall change: No changes, but more information provided **IKB Trend**: Stable

Data policy: Data not publicly available

First assessm	First assessment		ient
TOTAL	Indicators with score: not completed	TOTAL	Indicators with score: completed
SCORE	Provision on data for IKB estimate and number of	SCORE	Provision on data for IKB estimate and number of
N/A	cases prosecuted (Q 2 & 4): completed	N/A	cases prosecuted (Q 2 & 4): not completed
IKB estimate and number of cases prosecuted	Between 0 and 10 birds are illegally killed per year. Estimates are based on ring recoveries and information received from raptor ringers. Annually some nests of the Eurasian Eagle Owl and Northern Goshawk are destroyed by hunters. In the autumn, after the start of the hunting season, some raptors are killed. In general, the illegal killing of raptors is not a major problem in Finland. Two persons were prosecuted, one for illegal taxidermy (> 100 birds) and collecting eggs (thousands of eggs), the second for illegally killing five birds.	IKB estimate and number of cases prosecuted	No numerical estimate of the extent of IKB nor data on prosecuted cases provided, but the trend is considered stable
		GROUP A	Data not available, but as numbers are considered stable
		IKB	the figures are believed to be between 0 and 10 per years
		monitoring	as in the previous assessment
		0.0 %	
		GROUP B National legislation 100.0 %	Hunting and conservation are regulated through separate laws and legal acts but they are fully coherent. Therefore, biological and conservation aspects in hunting are ensured in legislation. Wild birds are generally protected under the Nature Conservation Act. Game species and birds make an exemption and the killing, taking and trade of these species is regulated separately. Penalties and sanctions are imposed in the

-15- T-PVS (2020) 09

	Nature Conservation Act and the Criminal Code,
	depending on their seriousness.
GROUP C	IKB does not happen in Finland to such an extent that
Enforcement	there would be a need for a national action plan nor to
response	the actions stated in the questions in section C of this
N/A	questionnaire
GROUP D	The questions in section D are not relevant for Finland
Prosecution	since IKB-related offenses are so rare
and sentencing	
N/A	
GROUP E Prevention N/A %	The Finish Government takes an active role in the meetings of the Bern network of Special Focal Points on Eradication of Illegal Killing, Trapping, and Trade in Wild Birds. Due to the rarity of cases of IKB, there is no need to identify drivers or implement activities described in this section

FRANCE

Overall change: Limited change, the improved score is mostly due to correction in the self-assessment

IKB Trend: Stable

Data policy: Data publicly available

First assessment		Second assessment	
TOTAL	Indicators with score: completed	TOTAL	Indicators with score: completed
SCORE	Provision on data for IKB estimate and number of	SCORE	Provision on data for IKB estimate and number of
70.0 %	cases prosecuted (Q 2 & 4): completed	73.8 %	cases prosecuted (Q 2 & 4): Q2 non completed.
IKB estimate and number of cases prosecuted	No estimate of the number of IKB victims is offered. A list of all the procedures relating to offenses committed between 1 January 2015 and 31 December 2017 involving at least one bird, detailing 2,017 procedures was provided.	IKB estimate and number of cases prosecuted	Data from ONCFS (now Office National Biodiversité) are provided as an exception. Details are offered on 2274 cases involving 6994 birds for the years 2018-2019.
GROUP A IKB monitoring 66.7 %	Estimates on IKB are based on partial prosecution data as on average only a small percentage of the cases recorded include information on all the plant or animal species involved (and therefore detailed records are rare as providing this detail of information is optional for the agents). The new monitoring protocol will not record the species involved in prosecutions, thus no further estimates of illegal killing of birds will be available.	GROUP A IKB monitoring 66.7 %	No change in data quality and availability
GROUP B National legislation 88.9 %	National legislation is considered adequate and effective in offering protection to wildlife, regulating the use of natural resources, and deterring most illegal activities with a range of penalties, and when appropriate the use of legislation addressing crime and organized crime.	GROUP B National legislation 92.6 %	The increase of the score is due to a correction of the previous submission. No actual change occurred
GROUP C Enforcement response 70.0 %	IKB is not considered a priority and it is addressed within more general enforcement strategies. Staff resources of the law enforcement agency charged with addressing IKB are considered good and well trained delivering an appropriate effort.	GROUP C Enforcement response 75.0 %	The increase of the score is due to a correction of the previous submission. No actual change occurred

-17- T-PVS (2020) 09

GROUP D	The judicial procedures, on the other hand, are rather	GROUP D	
Prosecution	slow, record more than 50 percent acquittals, and are	Prosecution	
and	handled by judges not specialized in wildlife crime but	and sentencing	No change reported
sentencing	have received some specific training. No sentencing	41.7 %	
41.7 %	guidelines have been developed so far.		
GROUP E	The French Government participates actively in IKB	GROUP E	No Significant change, the improved score is a
Prevention	related international meetings and initiatives and has a	Prevention	correction from the previous report.
60.0 %	good and relatively comprehensive understanding of the	66.7 %	Cooperation between the Police, the ONB (formerly
	IKB drivers, but more can be done to implement		ONCFS), and the NGO LPO aims at collecting
	activities to address the demand for illegally obtained		information on the trade of protected species on line and
	birds and to engage the regulated communities and the		to report them to the geographically relevant
	general public.		departmental services.

GEORGIA

Overall change: No comparison possible, but more information provided **IKB Trend**: unclear

Data policy: Data not publicly available

First assessn	nent	Second assessment	
TOTAL	Indicators with score: not completed	TOTAL	Indicators with score: completed
SCORE	Provision on data for IKB estimate and number of	SCORE	Provision on data for IKB estimate and number of
N/A	cases prosecuted (Q 2 & 4): completed	45.0 %	cases prosecuted (Q 2 & 4): completed
IKB estimate and number of cases prosecuted	The Environmental Supervision Department under the Ministry of Environmental Protection and Agriculture indicates that IKB involves 1,720 bird every year; data are detailed by region and season. IKB is increasing. 367 birds were the object of prosecutions, but no information was disclosed on the number of people involved.	IKB estimate and number of cases prosecuted	No numerical estimate of the extent of IKB is provided, only data on actual prosecutions. For the reporting period, 437 people were prosecuted for IKB cases involving a total of 15 birds.
		GROUP A IKB monitoring 50.0 %	Data on estimates on the extent of IKB events are given based on official figures of prosecutions based on official and comprehensive data.
		GROUP B National legislation 51.9%	Hunting legislation is considered adequate to deter IKB but rules and control mechanisms can be improved also for what concerns the trade and the implementation of exceptions to the law. Maximum and minimum penalties are not fully defined in the legislation and therefore do not penalize adequately IKB cases. Special investigation methods are rarely used for IKB. A new Law on Biodiversity is being drafted and it will fully incorporate international commitments.
		GROUP C Enforcement response 40.0 %	No national action plan is in place and IKB is only sometimes considered a high priority by the Law enforcement agencies. Training of enforcement staff is limited as are staff resources themselves resulting in insufficient effort in place to combat IKB

-19- T-PVS (2020) 09

	GROUP D	Georgia lacks specialized or specifically trained judges
	Prosecution	and sentencing guidelines; therefore, the judges have
	and sentencing	limited awareness of the seriousness of IKB crimes.
	8.3 %	
		More effort is needed to improve the understanding of
	GROUP E	the drivers of IKB and therefore no actions have been
	Prevention	taken to address the demand for illegally obtained birds.
	46.7 %	Awareness-raising activities are limited and reactive and
		there is no communications strategy behind them.

HUNGARY

Overall change: Data availability and quality of IKB cases have increased. The action plan is being implemented to some extent.

IKB Trend: Increasing
Data policy: Data publicly available

First assessment		Second assessment	
TOTAL	Indicators with score: completed	TOTAL	Indicators with score: completed
SCORE	Provision on data for IKB estimate and number of	SCORE	Provision on data for IKB estimate and number of
74.0 %	cases prosecuted (Q 2 & 4): not completed	77.5 %	cases prosecuted (Q 2 & 4): Completed
IKB		IKB estimate	178 cases reported by MME to the government used to
estimate and	No information on the number of illegally killed,	and number of	provide information on seasonality.
number of	trapped, or traded birds and on the prosecuted cases were	cases	Ninety-nine cases involving 5927 birds during the period
cases	given in the scoreboard.	prosecuted	2018-2020 are those known to the Bureau of
prosecuted			Investigation.
GROUP A IKB monitoring 66.7 %	National IKB estimates are based on a mix of quantitative data gathered by National Park Directorates in collaboration with MME, the national BirdLife partner, and on extrapolation. The database of IKB cases does not include illegal trade.	GROUP A IKB monitoring 83.3 %	MME data (mostly on poisoning) are provided to analyze the seasonality (peak in March /May). The database of the National Bureau of Investigation covers a broader range of crime types and therefore contains higher figures, especially for illegally transported birds across the country
GROUP B National legislation 88.9 %	Wildlife legislation is considered adequate and covers international trade as well. Hunting legislation is detailed, clear, and complies with international commitments. Penalties are varied and proportional and are calculated based on several criteria including the conservation value of the species involved. Criminal law is used as appropriate in IKB cases, but this does not apply to organized crime legislation.	GROUP B National legislation 85.2 %	No change. The small decline of the score is due to a correction of the previous submission. No actual change occurred.

-21- T-PVS (2020) 09

GROUP C Enforcement response 60.0%	A national strategy has been developed but more effort should go into its enforcement and updating. Nevertheless, IKB is considered a priority in the National Nature Conservation Master Plan. The engagement of stakeholders is limited in the development of IKB policymaking. Staffing of the several Law Enforcement Agencies (LEAs) involved is reasonable. Training events, which have been organized regularly over the reporting period, have reached only a limited number of staff members. When and where enforcement efforts are coordinated and focussed on a specific issue (e.g. poisoning of raptors), results are visible.	GROUP C Enforcement response 70.0%	Some improvements. The Action plan is being implemented by Governmental and non -governmental conservation organizations, but still does not engage the judiciary. Within a Life project has been possible to monitor the effort by the Riot Police National Bureau of Investigation, which has significantly increased in the last three years. On the other hand, the fight against IKB needs further effort by the National Bureau of Investigation.
GROUP D	The deterrence power of the penalties is reduced by the	GROUP D	
Prosecution	judges' discretion, as they tend to impose softer	Prosecution	Some limited improvement and some re-assessment
and	penalties. This is caused by the fact that there are no	and sentencing	increased the score.
sentencing	judges specialized in IKB and their awareness of the	50.0 %	The sentencing guidelines are not in place but important
33.3 %	impact of these crimes is limited. Sentencing guidelines		aspects of them are already incorporated into the
	are not needed as the Criminal Code contains all factors		legislation.
	to be taken into account in an IKB case.		
GROUP E	Hungary plays an active role in the international IKB	GROUP E	
Prevention	meetings, the knowledge of drivers is comprehensive and	Prevention	
93.3 %	there is no significant demand for illegally obtained birds	93.3 %	
	in the country as most bird crimes aim at addressing		No change
	damages caused (or believe to be caused) by wild		110 change
	animals. Awareness-raising activities have been		
	implemented, targeting a range of audiences, in the frame		
	of LIFE projects in cooperation with BirdLife Hungary.		

T-PVS (2020) 09

ITALY

Overall change: No change despite the existence of a National Action Plan IKB Trend: Unclear, in the blackspots there is a slight decline Data policy: Data publicly available

First assessm	ent	Second assessn	nent
TOTAL	The replies to the Scoreboard were discussed in the	TOTAL	
SCORE	Steering Committee of the National Action Plan, which	SCORE	
66.2 %	includes several governmental bodies and agencies as	65.0 %	
	well as representatives of the conservation NGOs and		Indicators with score: completed
	hunting associations.		Provision on data for IKB estimate and number of
	Indicators with score: completed		cases prosecuted (Q 2 & 4): completed
	Provision on data for IKB estimate and number of		
	cases prosecuted (Q 2 & 4): completed		
IKB	No official data on the number of illegally taken birds are	IKB estimate	
estimate and	available. There is a shared feeling that in the long term	and number of	
number of	the intensity of the phenomenon is declining, following	cases	Only data for 2017 are completed and provided, more
cases	years of persistent efforts in some hotspots e.g. the Strait	prosecuted	data will be available in the future. 3776 are the
prosecuted	of Messina, and to a growing general awareness on the		infringement prosecuted in 2017. The figure is very
	issue. In 2015, last year for which almost complete data		similar to that of 2015.
	are available, 3,743 cases (involving both birds and		Similar to that of 2013.
	mammals) were prosecuted, but no information on the		
	number of birds involved is available.		
GROUP A	An official estimate of the size of IKB is not available	GROUP A	
IKB	but based on the trend of prosecutions it is believed to be	IKB	
monitoring	stable; The national action plan includes provisions for	monitoring	No changes
66.7 %	improved data collection of recorded events and	66.7 %	The changes
	prosecution cases which will result in improved		
	assessment of the extent of the problem.		

-22-

-23- T-PVS (2020) 09

GROUP B National legislation 77.8 %	National wildlife legislation is considered adequate and almost completely in line with international commitments, although aspects such as the scientific basis for the definition of bag limits and the timely reporting of bag statistics will require some further effort. The main limitation is the penalties that are not considered sufficiently severe to deter poaching.	GROUP B National legislation 77.8 %	No changes
GROUP C Enforcement response 70.0 %	A national action plan to tackle IKB as a priority has been developed with the engagement of key stakeholders, it has been formally adopted and is being implemented. Enforcement agencies are affected by staffing and skill shortages, in particular, because of a recent shift of competences from provinces to regions. Carabinieri Forestali are regularly trained, while training for other agencies is less frequent. The effort is not uniform at the national level. Recently coordination bodies among the LEAs have been established at each of the seven officially identified hotspots.	GROUP C Enforcement response 65.0 %	The decline of the score is due to a correction of the previous submission. No actual change occurred.
GROUP D Prosecution and sentencing 41.7 %	Judges are not yet supported by sentencing guidelines and often have limited awareness of the impact, prevalence, and severity of IKB, and more work can be done in facilitating the sharing of expertise among judges dealing with wildlife crime.	GROUP D Prosecution and sentencing 41.7 %	No changes
GROUP E Prevention 60.0 %	The Italian Government is playing an active role in international meetings. The knowledge of drivers is reasonably comprehensive, but further effort is required to develop and implement activities addressing the demand for illegally obtained birds including better engagement of the regulated communities and the general public.	GROUP E Prevention 60.0 %	No significant changes. The Italian Government hosted the Joint Bern Convention / MIKT meeting in Casterporzano, Rome in May 2019.

LIECHTENSTEIN

Overall change: No comparison possible, but more information provided IKB Trend: Stable, no cases reported in the last 10 years Data policy: Data not publicly available

First assessn	nent	Second assessment	
TOTAL SCORE N/A	The Government of Liechtenstein replied indicating that IKB was not a concern for the country.	TOTAL SCORE %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed
IKB estimate and number of cases prosecuted	Response to questions 2&4: Liechtenstein has no problems with illegal killing, taking, or trade of wild birds.	IKB estimate and number of cases prosecuted	Liechtenstein is a very small country with 160 square kilometers and social checks and balances are high. If someone were to kill birds illegally or, for example, set up glue traps, someone would immediately notice this and there would be a report. In the last 10 years, no such reports have been received and the Office for the Environment could not find any violations on its own initiative
		GROUP A IKB monitoring N/A	No data are available.
		GROUP B National legislation 95.8 %	The Nature Conservation Act and the Hunting Act regulate hunting and species conservation. The legislation is considered adequate to address the IKB, although it may be difficult to assess its capacity to penalize and act as a deterrent as there have not been cases for a decade.
		GROUP C Enforcement response No score assigned	No national action plan is required and if cases of IKB will occur in the future they shall be considered a high priority by the Law enforcement agencies. Training of enforcement staff is limited as are staff resources themselves resulting in insufficient effort in place to combat IKB. The enforcement effort is adequate

-25- T-PVS (2020) 09

		to the extent of the problem and does not require training. The color code indicates the overall adequacy of the enforcement response.
	GROUP D Prosecution and sentencing N/A	Because of the lack of IKB cases no sentencing guidelines, specialized prosecutors, and judgers or training are necessary.
	GROUP E Prevention N/A	Because of the lack of IKB cases, none of the actions indicated are required.

MONTENEGRO

Overall change: Some improvement: A National IKB Action plan is under development and some training of judges implemented

IKB Trend: Unclear

Data policy: Data not publicly available

First assessm	nent	Second assessn	nent
TOTAL SCORE 30.0 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed	TOTAL SCORE 30.0 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed
IKB estimate and number of cases prosecuted	The number of birds estimated to be affected by IKB is between 64,000 and 197,000, as reported by the BirdLife study and detailed estimates are available for 12 areas. In 2018 an estimated 24 people were prosecuted for crimes involving 80 birds.	IKB estimate and number of cases prosecuted	The estimate of the number of birds affected remains the figure provided by BirdLife International. With details for 12 areas. Some 30 people were prosecuted over the period 2018-2020 for crimes involving almost 30 bird specimens.
GROUP A IKB monitoring 33.3 %	The IKB estimate is based on expert opinion as there is not yet a system for officially monitoring IKB events and prosecution cases; the information is gathered, and the assessment is done by the national BirdLife partner. Data on illegal bird mortality in Montenegro are those presented by BirdLife and in 2020 a new assessment will be carried out in collaboration with national NGOs, offering a good example of cooperation between government agencies and NGOs.	GROUP A IKB monitoring 33.3 %	The Center for protection and research of birds will carry out an assessment of the IKB problem in the year to come based on data they are currently collecting
GROUP B National legislation 51.9 %	National wildlife legislation is considered to have adequate provision and to be in line with the EU acquis and international conventions. On the other hand, the criminal law does not recognize individual criminal cases such as IKB and proportionality of the penalties. These limitations result in the rejection by the prosecution of most IKB criminal charges.	GROUP B National legislation 55.6 %	The increase of the score is due to a correction of the previous submission. No actual change occurred

-27- T-PVS (2020) 09

]	GROUP C Enforcement response 15.0 %	A national action plan is under development involving both government and NGOs; IKB is recognized as an important issue, but not formalized because of the lack of administrative capacity at the governmental level. The enforcement effort is seriously limited by a lack of staff, resources, and training.	GROUP C Enforcement response 20.0 %	A National Action Plan is under development lead by the Center for research and protection of birds together with the relevant institutions, and also the Ministry will contribute and assist the implementation and adoption of the action plan. Training and increase in the number of the 21 inspectors (Forestry, hunting, and environmental) are considered important needs.
	GROUP D Prosecution and sentencing 0.0 %	IKB cases are not prosecuted before criminal courts and therefore no sentencing guidelines are in place resulting in judges rejecting most of the cases and treatment of IKB by prosecutors as minor offenses	GROUP D Prosecution and sentencing 8.3 %	The only change reported is a training program on EU environmental law of Judges carried out in two events in 2019 and 2020 involving 33 people between judges, prosecutors, and other governmental staff.
]	GROUP E Prevention 33.3 %	Drivers are still poorly understood and there is a clear need for awareness-raising activities targeting both the general public, the judicial system as well as the regulated communities.	GROUP E Prevention 33.3 %	The hunting association has carried out a campaign on IKB targeting their members but no details are available on the effectiveness; the Center for research and protection of birds carries out educational and public awareness activities, but more work is required.

SLOVENIA

Overall change: Small decline in the score due to reassessment of few indicators, otherwise there no significant change, but public tolerance to IKB has further declined.

IKB Trend: Unclear

Data policy: Data publicly available

First assessment		Second assessment	
TOTAL SCORE 80.0 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed	TOTAL SCORE 75.0 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed
IKB estimate and number of cases prosecuted	The number of birds known to have been involved in IKB is 38 in the reporting period (2015-2017) resulting in two persons being prosecuted.	IKB estimate and number of cases prosecuted	No official estimate is not possible. The number of potential illegal cases gathered by DOPPS is 50 per year. About 30 people were prosecuted during the reporting period involving some 100 birds.
GROUP A IKB monitoring 100 %	Illegal killing of birds is generally considered limited in Slovenia; the Government does not produce an estimate of illegal activities but only the number of all cases reported to the prosecutors.	GROUP A IKB monitoring 83.3 %	The decline of the score is due to a correction of the previous submission. No actual change occurred
GROUP B National legislation 92.6 %	The legislation regarding wildlife conservation and its regulated use is considered adequate and effective as a deterrent and in line with international commitments and obligations. Organized crime legislation could be used in prosecuting offenders, although no such cases have emerged so far.	GROUP B National legislation 92.6 %	No change

-29- T-PVS (2020) 09

GROUP C Enforcement response 55.0 %	The limited amount of IKB is probably linked to the lack of tradition of birds taking. The situation does not call for a specific action plan or strategy. Nevertheless, Slovenia is contributing to the implementation of the EU roadmap. IKB cases are considered a second priority as first attention is given to any case threatening human life and health. Stakeholder involvement takes place for both law and policy development. Staff allocated to wildlife crime is limited but considered adequate to the threat level.	GROUP C Enforcement response 55.0 %	No change
GROUP D Prosecution and sentencing 83.3 %	The judicial system administers sanctions of varying degrees including imprisonment. The cases are generally handled by general prosecutors and judges with some specialization and supported by guidance on sentencing. Although the percentage of prosecutors and judges receiving specialized training is limited, the training targets those operating near the borders (Italy and Balkan countries) as Slovenia is mostly a country of transit for offenders.	GROUP D Prosecution and sentencing 83.3 %	No change
GROUP E Prevention 80.0 %	Illegal taking of birds is largely driven by foreigners, so no specific in-country activities addressing demand is considered of use, and awareness of the regulated communities and even more among the general public is considered high as the IKB cases receive a great deal of attention from the media.	GROUP E Prevention 60.0 %	The decline of the score is due to a correction of the previous submission in two indicators (25 and 26). Following DOPPS awareness-raising activities the tolerance of Slovenian toward IKB has further declines resulting in an increase of reports of potential cases to the authorities.

SYRIA

Overall change: No comparison possible, but more information provided **IKB Trend**: no clear trend

Data policy: Data not publicly available

First assessn	nent	Second assessment	
TOTAL SCORE N/A	The Syrian Government reply did not include the Scoreboard or the data required by indicators 2 & 4 because of the difficulty in obtaining the data given the current situation in the country.	TOTAL SCORE 26. 3 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): not completed
IKB estimate and number of cases prosecuted	No information could be gathered to estimate the number of birds who are a victim of IKB, but the report published by BirdLife International about the number of birds caught is considered incorrect.	IKB estimate and number of cases prosecuted	No data offered.
		GROUP A IKB monitoring 0.0 %	
	There is a very old hunting law, which is considered outdated and it does not provide clear rules about hunting, such as the list and numbers of games. A new hunting law is under development and a new law or decree will regulate trafficking in wild animal and plant species.	GROUP B National legislation 40.7 %	The hunting law is still the old one and does not have adequate provisions to deter and combat IKB. The legislation indicates penalties that are not proportional to the nature and severity of IKB because they are not enough to act as a deterrent. Penal justice and special investigation methods cannot be applied to IKB offenses.
		GROUP C Enforcement response 20.0 %	No national action plan is in place but work is underway to pass a new hunting decree. The new legislation will address IKB which is currently not considered a priority. Policy development has involved many and diverse stakeholders.

-31- T-PVS (2020) 09

		No information is provided on the level of staff and resources available to combat IKB and no training is reported to have been delivered. The enforcement effort is poor.
	GROUP D Prosecution and sentencing 16.6 %	Sentencing guidelines are under development as the judges are scarcely aware of the IKB issue and treat the case as a minor offense. There are no specialized prosecutors or judges and no relevant training has been provided.
	GROUP E Prevention 26.7 %	A Syrian delegation took part in the joint Bern / MIKT meeting in Rome. IKB drivers are not fully understood and no significant awareness-raising activities have been carried out

T-PVS (2020) 09 -32-

SWITZERLAND

Overall change: No comparison possible, but more information provided **IKB Trend**: stable

Data policy: Data publicly available

First assessn	nent	Second assessment	
TOTAL SCORE N/A	Indicators with score: not completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed	TOTAL SCORE 85.1 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed
IKB estimate and number of cases prosecuted	IKB is limited to occasional (0-3 cases per year) poisoning of raptors with baited pigeons. Only one IKB case is reported to have been prosecuted.	IKB estimate and number of cases prosecuted	Data on known IKB cases (n. 3) come for a 2017 report on bird poisoning. Only 1 prosecution took place in 2017 for the killing of a Goshawk. No new cases reported since the previous report
		GROUP A IKB monitoring 66.7 %	National estimate is based on quantitative data and partially on extrapolations. The attention is posed on poisoning and in particular of long-lived and scarce species Prosecutions data come from official and comprehensive data.
	Dismissive penal provision	GROUP B National legislation 100.0%	The legislation has in place all definition and checks to ensure IKB is properly addressed and punished and fully adhere to the Bern and Bonn Conventions commitments. No known cases of organized wildlife crime are known.
		GROUP C Enforcement response 75.0 %	An IKB action plan is not developed due to the very low number of cases and existing comprehensive legislation which includes deterrent penal provisions. For the same reason, IBK is not a high enforcement priority. A working group is in place for information gathering and sharing about the poisoning of raptors following some poisoning events linked to pigeon fanciers. Enforcement staff receives regular specific training and deliver, with

-33- T-PVS (2020) 09

			the support of the general public, NG, and other
			professionals, effective enforcement of the law.
		GROUP D	Sentencing guidelines are enshrined in the legislation
		Prosecution	and awareness of the judges and prosecution is
		and	sufficient to properly deliver appropriate sentences and
		sentencing	penalties generally within 2 years from the start of the
		88.9 %	court case.
		GROUP E	Responsible for IKB cases, which are mostly poisoning
Prevention	of raptors feeding on medium-sized birds, are pigeon		
	80.0 %		fanciers IKB has no support among the population.
		80.0 %	Sentences are published in newspapers

TUNISIA

Overall change: Small improvements, mostly related to the availability of sources of data on IKB and improve awareness of the judicial and of the general

public. **IKB Trend**: Stable

Data policy: Data publicly available

First assessmer	nt	Second assessment	
TOTAL SCORE 50.6 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed	TOTAL SCORE 55.0 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed
IKB estimate and number of cases prosecuted	Some 20.000 birds are thought, based on experts' opinions, are illegally killed every year. 13 cases were prosecuted involving 34 birds	IKB estimate and number of cases prosecuted	Data from different sources seem to be very consistent: 176 cases were reported to the "Stop Braconnage" portal between 2018 and 2020. 176 cases of IKB have been prosecuted over the reporting period involving the same number of birds.
GROUP A IKB monitoring 33.3 %	IKB estimate is based on experts' opinions, while the data on prosecution is based on official statistics and experts' assessments.	GROUP A IKB monitoring 100 %	Data on IKB cases are gathered through an internet platform (http://www.stop-braconnage.com/) developed by the NGO AAO. All the data on prosecutions come from official statistics.
GROUP B National legislation 75.0 %	Hunting legislation is considered adequate to deter IKB and is integrated into the national legislative framework. It includes a clear definition of what is permitted and what is forbidden providing for a range of sanctions and penalties. Organized crime is not known to be involved in IKB cases.	GROUP B National legislation 70.4 %	The score changed to better reflect the actual situation, does not indicate a worsening of the situation. Hunting is regulated mostly by an annual decree rather than a law; the exemptions to the general protection of wildlife are applied to the use of falcon for hunting; the law offers wide room for manoeuvre to the judges in defining the penalties.
GROUP C Enforcement response 40.0 %	No action plan, but IKB is addressed through other strategies. IKB is not considered a priority by the law enforcement agencies which experience staffing and skills limitations. This results in limited effectiveness.	GROUP C Enforcement response 30.0 %	The score decline is due to a stricter interpretation of the criteria. No IKB action plan is in place. The participation of stakeholders in wildlife conservation policy is assured by a commission that meets every three months. No information is available on the training of law enforcement agents.

-35- T-PVS (2020) 09

GROUP D Prosecution and sentencing 25.0 %	IKB penal cases are generally processed within 2 years and are handled by judges and prosecutors not specialized in or trained on IKB and with limited awareness about its seriousness and treat them as minor offenses.	GROUP D Prosecution and sentencing 33.3 %	The General Directorate of Forests has organized training for judges on environmental and wildlife crimes and a prosecutor was a member of the Tunisian delegation to the last MIKT meeting.
GROUP E	Tunisian Government has participated in all relevant	GROUP E	The lack of resources is the main limiting factor in
Prevention	IKB international meetings. The understanding of the	Prevention	developing preventive actions, although the cooperation
53.3 %	drivers is limited and o actions have been developed	60.0 %	with the NGO AAO has resulted in public awareness
	to address the demand for illegally obtained birds.		actions also through the online portal 'Stop Braconnage'

3.2 Replies from Governments that Submitted the scoreboard for the first time

CYPRUS

IKB Trend: Decreasing

Data policy: Data publicly available

TOTAL SCORE	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 &
72.5 % IKB estimate and number of cases prosecuted	4): completed The estimate of IKB extent is 610.000 trapped birds in 2019. Data on the number of people prosecuted and birds involved are given for cases and prosecuted for the period 2017 - 2019. 8509 birds were killed/trapped. In the area under the control of the Republic of Cyprus, 377 people were prosecuted for IKB, while in the same period 30 people were prosecuted in the British Sovereign Base Area
GROUP A IKB monitoring 66.7 %	BirdLife Cyprus produces annual estimates based on systematic monitoring of the bird trapping and does not cover other forms of IKB. The government provided data on prosecuted cases with seasonal and geographic details.
GROUP B National legislation 88.9 %	The national wildlife legislation takes into account biological and conservation aspects in hunting-related decisions. These include bag limits, game reserves (no hunting areas), designated hunting areas for specific hunting periods, law enforcement by game wardens, etc. There is not an agreement between the stakeholders regarding the extent to which the penalties are sufficient to deter IKB. Nevertheless, needs to be pointed out that all IKB cases are treated as criminal infractions. No Organized crime legislation is in place.
GROUP C Enforcement response 70.0 %	A specific official IKB action plan is in place, but BirdLife Cyprus that more effort should be undertaken on some aspects (awareness, coordination, etc.). IKB is not formally recognized as a priority at the national level although LEAs consider it a high priority, although involvement of the Cyprus Police and further efforts are required. The Game wardens of the Game & Fauna Department are the agencies entitled to combat IKB and they are usually well trained and equipped.
GROUP D Prosecution and sentencing 50.0 %	There are no specialized IKB prosecutors and Judges, but acquittals are less than 10%. 60% of the penalties are administrative fees, the rest is dealt with by the Court. The legislation includes guidance on sentencing. In general, there is little judicial awareness.
GROUP E Prevention 66.6 %	Cyprus has taken part in most international meetings but failed to submit the first Scoreboard. IKB drivers are well known and taken into consideration in the development of the National Action Plan. The regulated community is well aware of the IKB problem, while more work is required to engage and inform captive breed bird owners and the general public.

EGYPT

IKB Trend: Decreasing **Data policy**: Data publicly available

TOTAL SCORE 52.5 %	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 & 4): completed
IKB estimate and number of cases prosecuted	The estimate of IKB cases known to the law enforcement agencies is over 7000 birds during the period of September – November every year. Over the reporting period, 57 people were prosecuted.
GROUP A IKB monitoring 66.7 %	The national data are based on partial data and extrapolations.
GROUP B National legislation 55.6 %	Hunting legislation has been in place for a long time and last updated in 2009 which allows the hunting of 21 bird species, with annual decrees (decisions) that allow for exceptions to be made for a small (max 4%) number of species. The law sets a maximum and minimum penalty for each infringement, leaving to the judiciary to determine the matter case by case. Penal code is evoked in the most serious cases, although this is rare.
GROUP C Enforcement response 50.0 %	IKB is addressed in the Nationals Biodiversity Strategy and Action Plan and mentioned in the sixth report to CBD, but the issue would require an independent, specific plan. Stakeholders' involvement in policy development takes place but would require a more formal structure. Enforcement is hampered by the limited financial resources and by the rotations of personnel, which is meant to address corruption but on the other hand, has an impact on the level of experience and skills available in the appropriate location and unit. Annual training would be needed. Currently, 30 specialized enforcement staff are based in 5 protected areas along the Mediterranean coast (where most of the poaching takes place, who work alongside the police forces, but the numbers are insufficient to cover the ca. 1000km of the Mediterranean coast.
GROUP D Prosecution and sentencing 50.0 %	There are no specialized IKB prosecutors and judges and are not supported yet by specific guidelines that are under development. Acquittals are less than 25% and the decisions take generally less than one year. Prosecutors' awareness has increased in the last few years as a result of the efforts of the Ministries, conservation practitioners, and hunting clubs, but very few have received specialized training on IKB.
GROUP E Prevention 46.7 %	The Egyptian government hosted the first MIKT meeting and has taken decision (such as the reduction of the areas with nets for trapping migratory birds), but poverty and limited awareness among local communities along with the shortage of staff among the enforcement agencies are all well-known and important drivers of the illegal killing of birds. Lack of specific international donors targeting the problems along the Mediterranean coast hampers awareness-raising and training programs regarding IKB

Morocco

IKB Trend: Increasing
Data policy: Data not publicly available

TOTAL SCORE	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 &
65% %	4): completed
IKB estimate and number of cases prosecuted	No estimate on the size of IKB. Over the reporting period, the number of birds involved in IKB grew from less than 3000 to just above 20.000 mostly in the period between September and November. The number of people prosecuted grew from less than 280 to almost 350 over the same period.
GROUP A IKB monitoring 33.3 %	There is no estimate of the extent of IKB; the figures offered are those of the cases prosecuted. The species most commonly involved are finches, mostly goldfinch (chardonneret).
GROUP B National legislation 81.0 % %	The existing legislation dealing with nature protection and hunting is considered comprehensive and providing a clear definition of the species, the timing, and places where hunting can be done and with which methods. Maximum and minimum penalties are defined for some category of offenses but there is room for improvement for what concerns the adequacy of the penalties and its deterrence power as most cases are penalized administratively rather than through penal justice.
	No open case on the hunting legislation and IKB is open with the international environmental agreement Morocco is a signatory of.
GROUP C Enforcement response 65.0 %	No specific IKB action plan is in place, but an inter-ministerial circular and specific agreement between law enforcement agencies are in place and the IKB is considered an important issue. Stakeholders are consulted through the annual meeting of the Hunting Upper Council. Enforcement staff level and skill are considered to have room for improvement with 20 50% of the staff trained by the Royal Gendarmerie and the Water and Forests Dept.
GROUP D Prosecution and sentencing 58.3 %	Sentences are generally not handled by specialized judges and sentencing guidelines have been prepared but not yet adopted. The awareness level of the judicial is limited and training courses on environmental and wildlife crime, but less than 10% of the judges have been reached.
GROUP E Prevention 53.3 %	IKB drivers are known, being 'vandalism', trade (mostly on finches), and poor hunting ethic. Awareness-raising materials and activities have been developed but more work is required.

SWEDEN

IKB Trend: Not given **Data policy**: data not publicly available

TOTAL SCORE	Indicators with score: completed Provision on data for IKB estimate and number of cases prosecuted (Q 2 &
65% %	4): completed
IKB estimate and number of cases prosecuted	No estimate on the size of IKB if offered. Over the reporting period, the average number of birds involved in IKB is about 50 at least for one region of Sweden. The number of people prosecuted is more than a dozen involving some 80 birds, mostly as eggs.
GROUP A IKB monitoring 33.3 %	No estimate of the number of birds illegally taken or killed if available and it's not clear if the figures are complete national data or not.
GROUP B National legislation 81.0 % %	The existing legislation dealing with nature protection and hunting is considered comprehensive and providing a clear definition of the species, the timing, and places where hunting can be done and with which methods. Criminal law id is sometimes applied to IKB cases and special investigation methods are used as required also in wildlife crimes.
GROUP C Enforcement response 20.0 %	No specific IKB action plan is in place, and IKB is not considered a priority. Consequently, Police forces do not require special training, and the level of enforcement efforts is considered sufficient.
GROUP D Prosecution and sentencing 58.3 %	No sentencing guidelines have been prepared, but prosecutors and judges are aware of the nature and prevalence of the wildlife crime and impact and potential profits of wildlife crime as between 10 and 50% of them are received specific training.
GROUP E Prevention 60.0 %	IKB is largely driven by egg collectors but activities to address the demand are rarely implemented due to a lack of available resources. Awareness-raising activities targeted at the regulated communities have room for improvement, and rarely IKB sentences are publicized.

4. ANALYSIS OF THE RESULTS

The Scoreboard is designed as a tool for national self-assessment and not as a way to carry out comparisons between countries. Nevertheless, this second run allows for some general analysis to be performed to identify areas where international coordination and sharing of experience can be beneficial to the largest number of countries.

The second assessment allows two sets of analysis: the analysis of the average improvements of countries that submitted two scoreboards and; the analysis of the overall information available based on the latest submission from each country.

4.1 Comparing the two national reports 2018 and 2020

The first analysis compares reports of the nine countries that submitted the scoreboard in both reporting cycles. In some cases, scores were changed due to a re-assessment of the indicators or to the correction of clerical mistakes that occurred in the first submission. To compare the score between the baseline and the second assessment these changes (in general affecting one or few indicators) were not taken into consideration. Three countries did not report any change; among the other six, the individual overall improvement ranges between +2.5% and +6.3%.

The result indicated that there has been an average improvement in all groups of indicators. The improvement is larger in those indicators looking at Prosecution and Sentencing (+4.6%) and at Monitoring and Data availability (+3.7%), while the lowest improvement occurs in the IKB Prevention group.

The improvement in indicator group D is important as this is the area identified in the previous report¹² as requiring the more work. So the improvement indicates that the responding countries have started to address the issue.

IKB Monitoring and data availability has seen an improvement mostly in the availability of official data on IKB cases known to justice and prosecuted. Much limited progress has been done in on-the-ground monitoring or collection of information from the general public. Notable exceptions are, Croatia, where NGOs have been collecting information through monitoring of sites, Hungary and Slovakia where NGOs have established databases on IKB (although often limited to cases involving raptors), Slovenia where DOPPS has created a database of all cases emerged, through scanning of news and any other possible source of information, and Tunisia where the NGO AAO has created a portal where the public can report suspected IKB. In all these cases the data is shared with the government which is in some cases directly involved in data acquisition, as well.

¹²UNEP/CMS/MIKT3/Doc.5.1 / T-PVS/Inf(2019)10

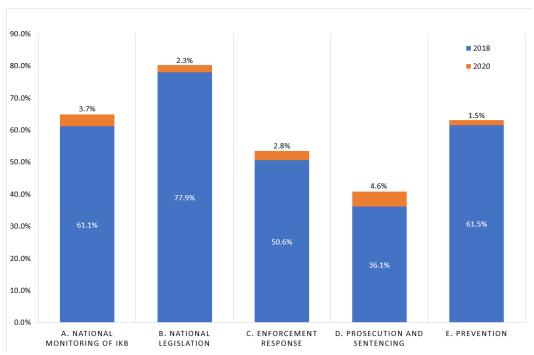


Figure 2 – Score (Average of maximum possible score) improvement between 2018 and 2020 scoreboards. Average of nine countries.

4.2 Comparing the overall situation in 2018 and 2020

Between 2018 and 2020 reporting cycles, 34 countries submitted at least 1 scoreboard or information on IKB national situation. The scoreboard was duly filled by 31 countries and a score for each indicator group could be calculated.

The geographic scope expanded and now also North Africa is well represented with scoreboards received from 3 out of 4 countries. The percentage of IKB, as estimated by BirdLife International, covered by countries who replied to at least 1 scoreboard has significantly improved: responding countries cover over 93% of estimated IKB cases.

Comparing the average score obtained in 2018 and 2020, the overall picture does not change significantly. The legislation in place is reported to be, in most cases, adequate to address IKB while more work is required in improving awareness and information available for prosecutors and judges. Also, enforcement efforts need to be stepped up.

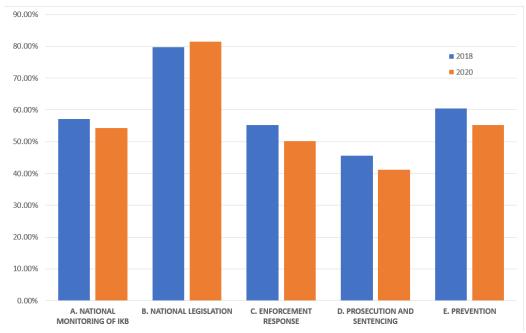


Figure 3 —Average score (percentage of maximum possible score) for each indicators' group. Comparison from 2018 — 2020. Lasts available scores for each of the 31 countries with at least 1 score.

4.3 Conclusions

The scoreboard is proven a useful tool to report on the efforts of each country in addressing IKB, although more countries are expected to report and reassess the status of their commitment towards zero tolerance and reduction of 50% of IKB by 2030 as defined by the Rome Strategic Plan.