



Strasbourg, 2 May 2017

CODEXTER TAA (2017) 3

# **COMMITTEE OF EXPERTS ON TERRORISM (CODEXTER)**

## **DRAFTING COMMITTEE ON TERRORISTS ACTING ALONE**

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### **REPORT**

#### **2<sup>nd</sup> Meeting**

Rome (Italy), 6-7 March 2017

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Secretariat of the Counter-Terrorism Division  
Information Society and Action against Crime Directorate, DG I

Under the aegis of the Committee of Experts on Terrorism (CODEXTER), a Drafting Committee was established to elaborate a draft Recommendation of the Committee of Ministers to the member States on terrorists acting alone. The draft Recommendation shall deal, in particular, with the early detection and prevention of attacks carried out by terrorists acting alone; the prevention of radicalisation leading to terrorism, in particular on the Internet, including on Internet based social media; international cooperation concerning the criminal investigation and prosecution of terrorists acting alone and any other issue which it deems to be of consequence for the prevention or criminal investigation of terrorists acting alone.

The Drafting Committee is composed of 12 CODEXTER members further supported by the expertise of representatives from the European Committee on Crime Problems (CDPC), the Steering Committee on Media and Information Society (CDMSI) and the Steering Committee for Human Rights (CDDH). The full list of participants can be found in Appendix I.

The first meeting of the Drafting Committee took place on 3-4 November 2016 in Strasbourg. The Drafting Committee convened for the second time on 6-7 March on the premises of the Italian Ministry of Justice in Rome.

In co-operation with the Chair of the Drafting Committee, Mr Nicola PIACENTE, and in light of the pertinent comments received by its members, the CoE Secretariat elaborated a preliminary draft of the recommendation as basis for discussion by the participants to the second meeting. At the occasion of the meeting, the group examined the draft and discussed the proposed amendments paragraph by paragraph. In particular, the Drafting Committee drafted the Preamble to the Recommendation as well as chapters concerning the “Prevention of radicalisation and violent extremism”, “Co-operation with civil society and the private sector”, “Best practices on de-radicalisation” and “Co-ordination within States and Co-operation between States”. The Drafting Committee also provided relevant inputs on key elements to be included in the Explanatory Memorandum.

The draft recommendation will be submitted to the Plenary of the CODEXTER for finalisation by that Steering Committee before submitting it for formal adoption to the Committee of Ministers. The Recommendation is expected to be submitted to the Committee of Ministers of the Council of Europe for finalization and formal adoption in late 2017/early 2018. The main focus of the new Recommendation is expected to be on preventative measures and de-radicalisation/disengagement.

Two more meetings are foreseen, the next on 27-28 June of this year. The third meeting will be focusing on the “Best practices on detection and interception”. Meanwhile, the Drafting Committee has asked for comments and drafting suggestions by the CDMSI for 31 May 2017.

## Appendix I

### List of participants

#### MEMBERS OF THE DRAFTING COMMITTEE

##### AUSTRIA

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**Ms Martina KLEIN** Apologised  
Legal Adviser  
Federal Ministry of Justice

##### BELGIUM

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**Ms Jessica FAILLA**  
Attaché  
DG Legislation  
Ministry of Justice

##### BOSNIA AND HERZEGOVINA

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**Mr Mario JANEČEK**  
Counter-Terrorism Adviser  
Ministry of Security

##### GREECE

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**Ms Eleni KECHAGIA**  
President of the Court of First Instance

**Mr Antonios PAPAMATTHAIU**  
Public Prosecutor in Thessaloniki Court of First Instance

##### HUNGARY

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**Mr Gábor HORVÁTH**  
Ambassador  
Counter-Terrorism Coordinator  
Department of Emerging Security Challenges  
Ministry of Foreign Affairs and Trade

##### ITALY

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**Mr Nicola PIACENTE**  
Deputy Chief Prosecutor / Coordinator of the  
Anti-terrorism Unit  
Prosecution Office of Genova

##### ROMANIA

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**Ms Ileana VISOIU**  
Legal Adviser  
Department for European Affairs and Human Rights  
Ministry of Justice

##### RUSSIAN FEDERATION

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**Mr Daniil MOKIN**  
Deputy Director  
Department on New Challenges and Threats  
Ministry of Foreign Affairs

##### SLOVENIA

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**Mr Robert GOLOBINEK** Apologised  
Sekretar  
Department for International Cooperation and EU law  
Ministry of Justice of the Republic of Slovenia

##### SPAIN

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**Ms María-Eugenia HERNÁNDEZ FERNÁNDEZ**  
Prosecutor, Advisor  
Directorate General of International Legal Co-operation and Religious Affairs  
Ministry of Justice

##### SWITZERLAND

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**Mr Florent BIELMANN**  
Strategic Analyst  
Terrorism Investigative Division  
Federal Criminal Police FCP  
Federal Office of Police fedpol  
Federal Department of Justice and Police FDJP

##### TURKEY

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**Ms Gökçen TÜRKER**  
Judge  
Ministry of Justice

## OTHER PARTICIPANTS

### ORGANISATION FOR DEMOCRACY AND ECONOMIC DEVELOPMENT (GUAM)

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**Mr Mykola MELENEVSKYI**  
Program Coordinator  
Political & Legal Issues

## COUNCIL OF EUROPE BODIES AND INSTITUTIONS / ORGANES ET INSTITUTIONS DU CONSEIL DE L'EUROPE

### EUROPEAN COMMITTEE ON CRIME PROBLEMS (CDPC)

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### STEERING COMMITTEE FOR HUMAN RIGHTS (CDDH)

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### STEERING COMMITTEE ON MEDIA AND INFORMATION (CDMSI)

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## SECRETARIAT GENERAL OF THE COUNCIL OF EUROPE

### DIRECTORATE GENERAL OF HUMAN RIGHTS AND RULE OF LAW (DG I)

#### Action against Crime Department

**Mr Carlo CHIAROMONTE**  
Secretary of the CODEXTER  
Head of the Criminal Law and Terrorism  
Divisions

**Ms Giulia LUCHESE**  
Legal Assistant

**Mr Kristian BARTHOLIN**  
Co-Secretary of the CODEXTER

**Mrs Claire ROBINS**  
Assistant

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