

Strasbourg, 8 December 2017 [Misc\_e\_2017.docx]

**T-PVS (2017) Misc** 

## CONVENTION ON THE CONSERVATION OF EUROPEAN WILDLIFE AND NATURAL HABITATS

#### **Standing Committee**

37<sup>th</sup> meeting Strasbourg, 5-8 December 2017

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Opening of the meeting: 9:30am, Tuesday 5 December 2017, Room 9

# LIST OF DECISIONS AND ADOPTED TEXTS

Document prepared by the Directorate of Democratic Citizenship and Participation

#### **CONTENT**

List of decisions
Recommendation No. 192 (2017) on mainstreaming a gender equality perspective in the implementation of the Convention as well as in the work of the Convention  Secretariat
Recommendation No. 193 (2017) on the European Code of Conduct for Invasive Alien Trees17 [document T-PVS (2017) 14]
Recommendation No. 194 (2017) on the European Code of Conduct on International Travel and Invasive Alien Species
Recommendation No. 195 (2017) on the control and eradication of invasive alien species on islands
Recommendation No. 196 (2017) on the establishment of a Scoreboard for measuring progress in combating illegal killing, taking and trade of wild birds
Recommendation No. 197 (2017) on biosafety measures for the prevention of the spread of amphibian and reptile species diseases
Appendix I – Mandate of the Restricted Group of Experts on Climate Change and Biodiversity78 [document T-PVS (2017) 18]
Appendix II - Format on reporting under Resolution No. 8 (2012)
Appendix III - List of species and habitats considered for the reporting under Resolution No. 8 (2012) over the period 2013-2018
Appendix IV - Updated list of officially nominated candidate Emerald sites
Appendix V – Updated list of officially adopted Emerald sites
Appendix VI - Programme of activities and budget of the Bern Convention for 2018-201983 [document T-PVS (2017) 20]

#### PART I – OPENING

#### 1. OPENING OF THE MEETING AND ADOPTION OF THE AGENDA

Relevant documents: T-PVS (2017) 1 - Draft agenda

T-PVS (2017) 27 - Annotated draft agenda

The Chair of the Standing Committee to the Bern Convention opened the meeting. Mr Matthew Johnson, Director of Democratic Citizenship and Participation addressed the Standing Committee.

The draft agenda was adopted.

# 2. CHAIRMAN'S REPORT AND COMMUNICATIONS FROM THE DELEGATIONS AND FROM THE SECRETARIAT

Relevant documents: T-PVS (2017) 9 and 25 - Reports of the Bureau meetings in March and September 2017

T-PVS (2016) 29 – Report of the 36th Standing Committee meeting

The Standing Committee took note of the information presented by the Chair on the activities carried out to implement the Convention's Programme of Work for 2017.

# PART II – MONITORING AND IMPLEMENTATION OF LEGAL ASPECTS

# 3. MONITORING OF THE IMPLEMENTATION OF THE LEGAL ASPECTS OF THE CONVENTION

## 3.1 Biennial reports 2013-2014, 2015-2016 concerning exceptions made to Articles 4, 5, 6, 7 or 8 and quadrennial reports 2009 – 2012 and 2013 - 2016

Relevant documents: T-PVS/Inf (2017) 12 – Summary tables of reporting under the Bern Convention

T-PVS/Inf (2017) 24 – Registered users to the ORS System

The Standing Committee took note of the successful update of the Bern Convention Online Reporting System (ORS) operated in 2017. It further noted that the 2015-2016 reporting form is now available in the ORS and that an official reporting request for that period will be sent to Parties after the 37<sup>th</sup> Standing Committee meeting.

# 3.2 Legal analysis of the draft Law on the conservation of natural habitats, biodiversity and landscape of Andorra

The Standing Committee welcomed the cooperation implemented throughout 2017 with Andorra in support of the development of a new legislation on nature conservation for the country.

# 3.3 Proposal for amendment of the Convention: Proposal for listing the Balkan lynx (Lynx lynx balcanicus) in the Appendix II of the Bern Convention

Relevant document: T-PVS (2017) 17 - Proposal for amendment of Appendix II to the Bern Convention + Annex1 + Annex2

The Standing Committee examined the proposal and the scientific justifications presented by Albania in favor of listing the Balkan lynx (*Lynx lynx balcanicus*) in the Appendix II of the Bern Convention. The Standing Committee welcomed the proposal and adopted it by consensus.

#### 3.4 Gender mainstreaming and the Bern Convention

Relevant documents: T-PVS (2017) 21 - Draft Recommendation on mainstreaming a gender equality perspective in the

implementation of the Convention

Council of Europe Gender Equality Strategy 2014 - 2017

## a. Draft Recommendation on mainstreaming a gender equality perspective in the implementation of the Convention as well as in the work of the Convention Secretariat

The Standing Committee welcomed the initiative by the Bureau to propose a Recommendation aiming to mainstream a gender perspective into the work of the Convention.

The Standing Committee examined and adopted, with amendments, the following Recommendation:

Recommendation No. 192 (2017) on mainstreaming a gender equality perspective in the implementation of the Convention as well as in the work of the Convention Secretariat.

#### PART III – MONITORING OF SPECIES AND HABITATS

#### 4. MONITORING OF SPECIES AND HABITATS

Documents for information only:

- ➤ T-PVS/Files (2016) 30: Compilation of 2016 reports by Parties on the follow-up of Recommendation No. 176 (2015)
- ➤ T-PVS/Inf (2017) 18: Compilation of Parties' replies to the 2017 Questionnaire for the reporting by Parties on the implementation of Recommendation No. 176 (2015)
- ➤ T-PVS/Inf (2017) 20: Compilation of national reports for 2017 on the conservation of amphibians and reptiles

#### 4.1 Biodiversity and Climate Change

Relevant documents: T-PVS (2017) 19 - Report of the 1st meeting of the Restricted Group of Experts on Biodiversity and

Climate Change

T-PVS (2017) 18 – Mandate of the Restricted Group of Experts

## a. Report of the 1<sup>st</sup> meeting of the Restricted Group of Experts on Biodiversity and Climate Change

The Standing Committee took note of the report of the 1st meeting of the Restricted Group of Experts on Climate Change and Biodiversity and of its future programme of activities. The terms of reference of the Restricted Group of Experts was endorsed with some minor amendments (appendix I).

#### **4.2 Invasive Alien Species**

Relevant documents: T-PVS/Inf (2017) 3 - Report of the Expert meeting on the eradication of the ruddy duck

T-PVS (2017) 12 - Report of the 12th meeting of the Group of Experts on IAS

T-PVS (2017) 14 - Draft Recommendation on the European Code of Conduct for Invasive Alien Trees

T-PVS/Inf (2017) 8 - Draft Code of Conduct for Invasive Alien Trees

 $T\text{-PVS } \ (2017) \ 15 \ \text{-} \ Draft \ Recommendation \ on \ the \ European \ Code \ of \ Conduct \ on \ International \ Travel$ 

and IAS

T-PVS/Inf (2017) 1 - Code of Conduct on International Travel and IAS

T-PVS (2017) 16 - Draft Recommendation on the control and eradication of IAS on islands

## a. Expert Meeting on the implementation of the Action Plan for the eradication of ruddy duck in Europe

The Standing Committee took note of the report of the Expert meeting, thanking the Spanish authorities for the excellent organisation of the meeting.

The Standing Committee took note of the progress in the implementation of the Action Plan for the eradication of the ruddy duck in the Western Palaearctic endorsed in its Recommendation No. 149 (2010), recognised the efforts made by all Parties implicated and invited all Parties to continue as appropriate the implementation of the Action Plan.

The Standing Committee was informed that France hopes to receive support from the LIFE Programme to intensify her eradication efforts.

## b. Report of the 12<sup>th</sup> meeting on the Group of Experts on IAS and its back-to-back Seminar on the eradication of IAS in small European islands

The Standing Committee took note of the report of the Expert meeting and, in particular of the reports presented by Contracting Parties, the European Commission and other international organisations on the progress in the implementation of the Convention's European Strategy on Invasive Alien Species, and thanked the Portuguese authorities, the Region of Madeira and the University of Madeira for the great hospitality and excellent preparation of the meeting.

#### c. Draft recommendation of the European Code of Conduct for Invasive Alien Trees

The Standing Committee took note of the comments presented by the European Union to amend the European Code of Conduct for Invasive Alien Trees and accepted them.

The Standing Committee examined and adopted the following Recommendation:

Recommendation No. 193 (2017) on the European Code of Conduct on Invasive Alien Trees

# d. Draft Recommendation on the European Code of Conduct on International Travel and Invasive Alien Species

The Standing Committee took note of the minor amendments by the European Union to the European Code of Conduct on International Travel and Invasive Alien species and accepted them.

The Standing Committee examined and adopted, with some small amendments, the following Recommendation:

Recommendation No. 194 (2017) on the European Code of Conduct on International Travel and Invasive Alien Species.

#### e. Draft Recommendation on the control and eradication of IAS in islands

The Standing Committee took note of the results of the Seminar held in the framework of the meeting of experts on control and eradication of invasive alien species in islands.

The Standing Committee examined and, after small amendments, adopted the following Recommendation:

Recommendation No. 195 (2017) on the control and eradication of invasive alien species in islands.

#### 4.3 Conservation of Birds

Relevant documents:

T-PVS (2017) 23 - Report of the 6th meeting of the Group of Experts on the conservation of birds

T-PVS (2017) 22 - Report of the Joint Bern SFPs Network/CMS MIKT meeting

T-PVS (2017) 10 - Draft Recommendation on the establishment of a Scoreboard for measuring progress in combatting illegal killing, taking and trade of wild birds

T-PVS/Inf (2017) 14 - Scoreboard for measuring progress in combatting illegal killing, taking and trade of wild birds

#### 4.3.1 Group of Experts on the Conservation of Birds

#### a. Report of the 6th meeting of the Group of Experts on the Conservation of Wild Birds

The Standing Committee took note of the report of the meeting of the Group of Experts and thanked the Maltese authorities for the excellent hosting of the meeting. The Committee welcomed the decision by the Group to revise its mandate and to develop a Framework Programme of Work with clear expected outcomes. It encouraged the Group to seek to ensure the necessary synergies with the CMS instruments and actions.

#### 4.3.2 Eradication of illegal killing, trapping and trade of wild birds

a. Report of the Joint Meeting of the Bern Convention Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds (Bern SFPs Network) and the CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean (MIKT)

The Standing Committee took note of the report of the Joint Bern SFPs Network/CMS MIKT meeting and thanked the national authorities of Malta for their warm hospitality and the excellent preparation of the meeting as well as for their initiative on and contribution to the preparation of the Scoreboard for measuring progress at national level in combatting IKB.

The Standing Committee welcomed the development of the Joint Bern Convention/CMS MIKT Scoreboard for measuring progress in combatting illegal killing, taking and trade of wild birds and expressed a wish that all Parties report within the deadline.

b. Draft Recommendation on the establishment of a Scoreboard for measuring progress in combating illegal killing, taking and trade of wild birds

The Standing Committee examined and adopted, with several amendments, the following Recommendation:

Recommendation No. 196 (2017) on the establishment of a Scoreboard for measuring progress in combating illegal killing, taking and trade of wild birds.

#### 4.4 Amphibians and Reptiles

Relevant documents: T-PVS (2017) 28 – Report of the meeting of the 9<sup>th</sup> Group of Experts on amphibians and reptiles
T-PVS (2017) 26 – Draft recommendation on biosafety measures for the prevention of the spread of amphibian and reptile species diseases

a. Report of the 9<sup>th</sup> meeting of the Group of experts on the Conservation of Amphibians and Reptiles (including Marine Turtles)

The Standing Committee took note of the report of the meeting of the Group of Experts on Amphibians and Reptiles and thanked the Norwegian Environment Agency for the excellent hosting of the meeting. The Committee welcomed the proposals by the Group for its future work priorities and working methods, in particular the establishment of a sub-group of experts on pathogens.

b. Draft Recommendation on biosafety measures for the prevention of the spread of amphibian and reptile species diseases

The Standing Committee examined and adopted, with minor changes the following Recommendation:

Recommendation No. 197 (2017) on biosafety measures for the prevention of the spread of amphibian and reptile species diseases

The Standing Committee further instructed the Secretariat to seek opportunities to raise awareness among public at large on the issue linked to the spread of diseases.

#### 4.5 Conservation of other threatened Species

a. Workshops on the revision of the Strategy for the Leopard Conservation in the Caucasus and coordinating the Monitoring of Leopard and Prey Species in the Ecoregion

Relevant document: T-PVS/Inf (2017) 21 – Results from the Strategic Planning Workshop on Leopard Conservation in the Caucasus (Tbilisi, Georgia, 25 – 26 April 2017)

The Standing Committee took note of the revised Strategy for the Leopard Conservation in the Caucasus and encouraged the States concerned to support the conservation of the species in the region.

#### b. Action Plan for the conservation of sturgeons (Acipenseridae) in the Danube River Basin – state of implementation and future needs

T-PVS/Inf (2017) 22 - Status of implementation of the Action Plan for the Conservation of sturgeons Relevant document: (Acipenseridae) in the Danube River Basin

The Standing Committee took note with concern of the report on the state of implementation of the Action Plan for the conservation and restoration of sturgeons in the Danube river basin and the recommendations made by the Danube Sturgeon Task Force to prevent further extinctions.

The Standing Committee encourages the Danube river basin States to scale up the implementation of the Action Plan for the conservation and restoration of Danube sturgeons and to report on progress at the 39th meeting of the Standing Committee to the Bern Convention in 2019.

#### 4.6 Habitats

#### 4.6.1 Protected Areas and Ecological Networks

T-PVS/PA (2017) 12 - Report of the 2<sup>nd</sup> meeting of the ad-hoc Restricted Group of Experts Relevant documents:

T-PVS/PA (2017) 13 - Report of the 8th meeting of the GoEPAEN

T-PVS/Inf (2017) 11 - Legal analysis of the Emerald Network reporting requirements under the Bern

T-PVS/PA (2017) 9 - Draft reporting format for the period 2013-2018

T-PVS/PA (2017) 11 – Subset of species from Resolution No. 6(1998) and habitats from Resolution No.

4 (1996) for the reporting under Resolution No. 8(2012) over the period 2013-2016

T-PVS/PA (2017) 15 - Updated list of officially nominated candidate Emerald sites

T-PVS/PA (2017) 16 - Updated list of officially adopted Emerald sites

T-PVS/PA (2017) 8 - The concept of the "ecological character" of sites in the Bern Convention/Emerald

Network context, and options for addressing changes in ecological character

#### Report of the Ad Hoc Restricted Group of Experts on reporting on the Emerald Network

#### Report of the 8th meeting of the Group of Experts on Protected Areas and Ecological **Networks**

The Standing Committee took note of the reports of the 2<sup>nd</sup> meeting of the Ad-Hoc Restricted Group on reporting on the Emerald Network and of the 8th meeting of the Group of Experts on Protected Areas and Ecological Networks and endorsed the reporting on the conservation status of species and habitats under the Resolution No. 8 (2012) over the period 2013 - 2018.

The Standing Committee welcomed the cooperation agreement with the European Environment Agency to provide financial support to activities related to the development of the Emerald Network in the Eastern Partnership until the end of 2018 within the framework of the ENI SEIS EAST II project funded by the European Union.

The Standing Committee took note of the launch of the Emerald Network Viewer and of the request of the Secretariat for financial support from Contracting Parties to develop it further.

The Standing Committee noted the intention of the Contracting Parties from South East Europe to deliver updated databases regarding their respective Emerald Network sites by 28 February 2019.

#### **Draft Format on reporting under Resolution No. 8 (2012)**

The Standing Committee took note with satisfaction of the finalisation of the reporting format under Resolution No. 8 (2012) and welcomed the alignment with the EU Articles 17 and 12 reporting tools, which will allow to assess the conservation status of species and habitats at Pan-European level. The Standing Committee adopted the Reporting format (appendix II) and endorsed the subset of species (appendix III) the first reporting exercise will focus on. The Standing Committee took also note that the reporting exercise will be launched beginning of 2019 and of the deadline set on 31 December 2019 for the delivery of the national reports.

#### d. Draft updated lists of candidate Emerald sites

The Standing Committee adopted the:

➤ Updated list of officially nominated candidate Emerald sites (appendix IV)

#### e. Draft updated lists of Adopted Emerald sites

The Standing Committee welcomed the decision of Georgia and Norway to propose for official adoption part of their already nominated candidate Emerald sites and adopted the:

➤ Updated list of officially adopted Emerald sites (appendix V).

### f. The concept of ecological character of sites in the context of the Emerald Network under the Bern Convention

The Standing Committee took note of the gap in guidance revealed in the report and mandated the Secretariat, subject to the availability of resources, to develop appropriate guidance describing the ecological character of Emerald Network sites and to review the Bern Convention case files that relate to the change of ecological character of Emerald Network sites with a view to identify the successful responses and define good practices for detecting, reporting, assessing and responding to changes.

#### 4.6.2 European Diploma for Protected Areas

# a. Report of the meeting of the Group of Specialists on the European Diploma for Protected Areas, follow-up of decisions

Relevant documents: T-PVS/DE (2017) 14 – Report of the meeting of the Group of Specialists on the European Diploma for

Protected Areas

T-PVS/DE (2017) 9 - Draft Resolutions on the renewal of the European Diploma for Protected Areas

The Standing Committee took note of the report of the Group of Specialists and of the statement of the Polish authorities regarding the Bialowieza National Park. The Standing Committee endorsed the draft resolutions on the renewal of the European Diploma for Protected Areas to 7 areas to be submitted to the Committee of Ministers for formal adoption in 2018.

#### 4.6.3 Conference for the protection of old growth forest in Europe

The Standing Committee took note with interest of the report on the Conference for the protection of old growth forest on Europe (Brussels, 13-14 September 2017), presented by Mr Toby Aykroyd, from Wild Europe Initiative. The Committee stressed that old growth forests hold important European biodiversity so States were invited to give them particular conservation attention.

The Standing Committee took note of the possibilities of future co-operation with Wild Europe Initiative to further conservation of old growth forests and increase wilderness areas in Contracting Parties.

#### PART IV – MONITORING OF SPECIFIC SITES AND POPULATIONS

#### 5. SPECIFIC SITES AND POPULATIONS

Relevant documents: T-PVS (2017) 24 – Summary of case files and complaints

T-PVS/Inf (2017) 2 - Register of Bern Convention's case-files

#### 5.1 Files opened

#### > 1995/6: Cyprus: Akamas peninsula

Relevant documents: T-PVS/Files (2017) 19 - Government Report

T-PVS/Files (2017) 24 - Complainant Report

T-PVS/Files (2017) 22 - EU Report

The Standing Committee took note of the reports by the national authorities, the NGOs and the European Commission and welcomed the news about new plans for the conservation of the area. The Standing Committee decided to keep the case-file open and expressed its wish that the whole area of Akamas and Limni was managed in a coordinated and environmentally friendly way, that a positive agreement was reached with the European Union for the designation of all areas of significant

biodiversity interest as Natura 2000 areas and that the projected development in Limni respected the limits reflected in Recommendation No. 191 (2016), thus minimizing negative effects on the nesting beaches.

#### 2004/2: Bulgaria: Wind farms in Balchik and Kaliakra – Via Pontica

Relevant documents: T-PVS/Files (2017) 18 – Government report T-PVS/Files (2017) 31 – NGOs report

The Standing Committee thanked the national authorities for the information provided on the measures foreseen for complying with the ECJ decision and noted the difficulties encountered at national level in implementing some of them. It further took note of the considerations by the complainant NGO that the measures currently planned will not address the operational paragraphs of Recommendation No. 130 (2007).

The Standing Committee decided to keep the file open and, on the proposal by the complainant NGO and with the agreement of the authorities, instructed the Secretariat to organise an on-the-spot appraisal (OSA) to the area during the wintering time of the geese, pending the availability of the necessary financial resources. The mandate of the OSA will be to provide support to the authorities in implementing Recommendation No. 130 (2007), to be further fine-tuned and agreed upon with the authorities and the NGO.

#### > 2010/5: Greece: threats to marine turtles in Thines Kiparissias

Relevant documents: T-PVS/Files (2017) 20 - Government Report

T-PVS/Files (2017) 37 – NGO Report T-PVS/Files (2017) 30 - Complainant Report

The Standing Committee took note of the information presented by the Government of Greece, the NGOs and the European Commission. It welcomed the news of a planned new Presidential Decree forbidding building in the Natura 2000 sites and regulating the whole area and hoped the Greek Parliament would agree to the creation of a National Park. The Standing Committee decided to keep the case-file open and encouraged Greece to fully implement its Recommendation No. 174 (2014), avoiding any further deterioration of the nesting beaches and their surrounding area and especially controlling activities on the beach that may interfere with successful marine turtle nesting.

# > 2012/9: Turkey: Presumed degradation of nesting beaches in Fethiye and Patara SPAs

Relevant documents: T-PVS/Files~(2017)~35 - Government Report

T-PVS/Files (2017) 29 - Complainant Report

The Standing Committee took note of the updated information provided by the Turkish authorities and the complainant NGO on the implementation of Recommendations No. 182 (2015) and No. 183 (2015). It thanked the national authorities for the efforts made in past year for improving the protection of both areas, while noting with concern the many challenges still facing them. The Standing Committee decided to keep the file open and requested the Turkish authorities to provide, if possible by the Bureau meeting on 19 March 2018, a detailed Action Plan and a Timetable for the thorough implementation of all operational parts of the Recommendations, including describing the challenges they face and measures planned for responding to these.

# > 2013/1: "The former Yugoslav Republic of Macedonia": Hydro power development within the territory of the Mavrovo National Park

Relevant documents: T-PVS/Files (2017) 9 - Government Report

T-PVS/Files (2017) 14 - Complainant Report

The Standing Committee took note of the report provided by the complainant NGO on the lack of progress in the implementation of Recommendation No. 184 (2015). It noted that the national authorities of "the former Yugoslav Republic of Macedonia" are not present at the meeting and cannot present their opinion on the complainant's claims.

The Standing Committee decided to keep the case file open. It expressed its concern with the continued development of low-performing hydro power plants in the area of the National Park and reminded that the development of an SEA on the cumulative impact of all planned activities on the territory of the Park, as recommended, should be developed prior to the construction of new facilities, which will inevitably have an effect on biodiversity.

Eventually, the Standing Committee noted that a written report has been provided by the authorities on the day before the opening of the Standing Committee meeting and thanked the authorities for their efforts to submit it. Taking into account that the report arrived too late for allowing its publication among the working documents for the meeting, it instructed the Bureau to assess it at its upcoming meeting on 19 March 2018.

#### **5.2 Possible files**

#### 2001/4: Bulgaria: Motorway through the Kresna Gorge

Relevant documents: T-PVS/Files (2017) 10 + Annex + Annex 2 + Annex 3 Part I & II + Annex 4- Government Report T-PVS/Files (2017) 33 + Annex 1 - Complainant Report

The Standing Committee took note of the report presented by the national authorities on the alternative chosen for the development of Lot 3.2 of the Struma motorway passing through the Kresna Gorge, after careful examination of all alternatives studied in the frame of an EIA/AA. It further noted the concerns expressed by the complainant NGO coalition about the objectivity of the EIA.

The Standing Committee decided to keep the file as a possible file in the light of the pending national court appeal of the EIA/AA and the pending submission of an application package to the European Commission for the funding of the Lot 3.2 construction. The Standing Committee invited the national authorities to send an updated report as soon as the results of the national Court appeal is available, possibly for the next Bureau meeting taking place on 19 March 2018. The Bureau to the Convention will continue the follow-up of the case ahead of the next Standing Committee meeting.

# > 2017/01: Lack of legal protection for Northern goshawk and birds of prey in Norway

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Relevant documents: T-PVS/Files (2017) 16 - Government Report
T-PVS/Files (2017) 27 + Annex 1 + Annex 2 - Complaint Form
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The Standing Committee took note of the reports presented by the national authorities of Norway and the complainant. The Committee noted that the authorities recognize the unintentional omission of the term "deemed necessary" from section 17 of the new Nature Diversity Act. It further agreed that this omission has created a lack of compliance with Article 9 of the Bern Convention. The Standing Committee decided to keep the file as a possible file and encouraged Norway to close the loophole and bring the specific section of the Act into line with Article 9 of the Bern Convention. Finally, the Standing Committee requested Norway to report back to the 2018 meeting of the Standing Committee on progress made to reintegrate the omitted terms.

#### 5.3 Follow-up of previous complaints and Recommendations

# Closed case-file 1998/3: Habitats for the survival of the common hamster (*Cricetus* cricetus) in Alsace, France

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Relevant documents: T-PVS/Files (2017) 25 - Government Report
T-PVS/Files (2017) 39 - Complainant Report
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In the light of the information provided by the national authorities and the NGO, the Standing Committee requested the Party to report back to the Standing Committee in 2019, on the evaluation of the current National Action Plan for the species, on the outcomes of the Alister LIFE + project and on the provisions of the new National Action Plan (2018 - 2022).

# > Recommendation No. 95 (2002) on the conservation of marine turtles in Kazanli beach (Turkey)

 $Relevant\ documents: \quad T\text{-PVS/Files}\ (2017)\ XX\ \text{-}\ Government\ Report$ 

T-PVS/Files (2017) 34 - Complainant Report

The Standing Committee took note of the updated information provided by the Turkish authorities and the NGO MEDASSET. It requested the Turkish authorities to provide a progress report on the implementation of Recommendation No. 95 (2002) for its meeting in 2019.

# Recommendation No. 176 (2015) on the prevention and control of the Batrachochytrium salamandrivorans chytrid fungus

Relevant document: T-PVS/Inf (2017) 18 - Compilation of National Replies to the questionnaire

The Standing Committee took note of the information provided by Parties on the implementation of the Recommendation.

# > Recommendation No.190 (2016) on the conservation of natural habitats and wildlife, specially birds, in afforestation of lowland in Iceland

Relevant document: T-PVS/Files (2017) 38 - Government Report

The Standing Committee took note of the information provided by the national authorities of Iceland on the implementation of the Recommendation. It further took note of the decision of the AEWA Standing Committee to request a revised programme of work for the implementation of some operational paragraphs of the set of recommendations addressed jointly by the Convention and AEWA to the Icelandic authorities.

The Standing Committee urged the national authorities to speed up their efforts in fully implementing the Recommendation and instructed the Secretariat and the Bureau to continue to collaborate with the AEWA Secretariat and the AEWA Standing Committee in closely following-up the implementation of the Recommendation. The issue will be revisited at the 38th meeting of the Standing Committee.

# > Recommendation No. 9 (1987) on the protection of *Caretta Caretta* in Laganas bay, Zakynthos (Greece)

Relevant documents: T-PVS/Files (2017) 40 - Government Report

T-PVS/Files (2017) 36 - NGO Report

The Standing Committee took note of the reports by the Party and the NGOs and regretted that the situation had further deteriorated since the file was closed, as nesting had kept falling in numbers close to 30% and, in spite of the creation of the National Park, its funding was not assured and the implementation of protection measures is very poor. The Standing Committee encouraged the Greek authorities to fully implement Bern Convention recommendations on the topic and increase cooperation with local authorities, with ARCHELON and other NGOs to redress the high mortality of marine turtles and improve the management of beaches in the area. The Standing Committee instructed the Bureau to reexamine the issue.

#### PART V – STRATEGIC DEVELOPMENT OF THE CONVENTION

#### 6. STRATEGIC DEVELOPMENT OF THE CONVENTION

#### 6.1 International coordination with other MEAs and organisations

The Standing Committee welcomed the strengthened coordination and cooperation developed by the Secretariat with other MEAs and organisations, in particular the EEA and its ETC/BD, the EU, the CMS, the AEWA, EUROBATS, IUCN, UNEP/WCMC, WWF and Birdlife Europe.

# **6.2** Implementation of the CBD Strategic Plan for biodiversity: the contribution of the Bern Convention

Relevant document: T-PVS/Inf (2017) 23 – Draft Activity Report 2016-2017

The Standing Committee welcomed and endorsed the Activity Report 2016-2017.

#### 6.3 Awareness and visibility

The Standing Committee took note of the information presented by the Secretariat on the various activities carried out throughout 2017 to raise awareness on issues facing biodiversity conservation and the Bern Convention's action, in particular on the issue of illegal killing of birds and the Emerald Network.

#### 6.4 Draft Programme of Activities and budget for 2018-2019

Relevant document: T-PVS (2017) 20 – Draft Programme of Activities for 2018-2019

The Standing Committee examined and adopted the:

Convention's Programme of Activities and Budget for 2018-2019 (appendix VI).

The Standing Committee stressed the importance of voluntary contributions for ensuring the smooth functioning of the Convention and invited Parties to step up their efforts in providing financial support to the Convention.

In the light of the information received on the budgetary crisis facing the Council of Europe and the uncertainty on the implication this will have on the Organisation's expected financial contribution to the Convention's budget for the next biennium, the Standing Committee gave mandate to the Bureau to monitor the situation and to seek solutions to possible shortages in the Convention budget, after the financial situation of the Council of Europe is clarified at the beginning of 2018.

#### 6.5 States to be invited as observers to the 38th meeting

The Standing Committee decided unanimously to invite the following States to attend its 38<sup>th</sup> meeting: the Russian Federation, San Marino, Algeria, Holy See, Jordan.

#### PART VI - OTHER ITEMS

#### 7. ELECTION OF CHAIR, VICE-CHAIR AND BUREAU MEMBERS

Relevant document: T-PVS/Inf (2013) 6 - Rules of Procedure: Standing Committee, on-the-spot enquiries, mediation

The Standing Committee is invited to elect its Chair, Vice-Chair, and 2 Bureau members. According to Rule 19 of the Rules of Procedure of the Standing Committee, the Standing Committee will acknowledge the automatic election of the previous Chair.

In accordance with Article 18(e) of the Rules of Procedure, the Committee elected:

- > Mr Øystein Størkersen (Norway) as Chair
- Ms Jana Durkosova (Slovak Republic) as Vice-Chair
- Ms Merike Linnamägi (Estonia) and Ms Hasmik Ghalachyan (Armenia) as Bureau members.

According to Rule 19 of the Rules of Procedure, the Committee acknowledged the automatic election of the previous Chair, Mr Jan Plesník (Czech Republic), as a Bureau member.

#### 8. DATE AND PLACE OF THE 38<sup>TH</sup> MEETING

The Standing Committee agreed to hold its next meeting on 27-30 November 2018, in Strasbourg.

#### 9. ADOPTION OF THE MAIN DECISIONS OF THE MEETING

The Standing Committee adopted document T-PVS (2017) Misc.

#### 10. OTHER BUSINESS (ITEMS FOR INFORMATION ONLY)

No other business.



Convention on the Conservation of European Wildlife and Natural Habitats

**Standing Committee** 

# Recommendation No. 192 (2017) of the Standing Committee, adopted on 8 December 2017, on mainstreaming a gender equality perspective in the implementation of the Convention as well as in the work of the Convention Secretariat

The Standing Committee to the Convention on the Conservation of European Wildlife and Natural Habitats, acting under the terms of Article 14 of the Convention,

Recalling that the Preamble of the Convention recognises that wild flora and fauna constitute a natural heritage of aesthetic, scientific, cultural, recreational, economic and intrinsic value that needs to be preserved and handed on to future generations;

Recalling that the European Court of Human Rights has recognised that "the advancement of gender equality is today a major goal in the member states of the Council of Europe and references to traditions, general assumptions or prevailing social attitudes are insufficient justification for a difference in treatment on grounds of sex";

Recognising the importance of ensuring a balanced participation of women and men in public decision-making and in the conservation and protection of the environment and biodiversity, including in the fight against climate change;

Recalling Article 3 of the Convention providing for Contracting Parties to promote education and disseminate general information on the need to conserve species of wild flora and fauna and their habitats as well as Recommendation CM/Rec (2007) 13 of the Committee of Ministers to the Council of Europe ("member states") on gender mainstreaming in education;

Recalling that Article 11, paragraph 1 of the Convention provides that, in implementing the Convention, Parties undertake to co-operate whenever appropriate and in particular where this would enhance the effectiveness of measures taken under other articles of the Convention:

Noting that greater species and habitats diversity enhances the sustainability of all life forms, contributes to the maintain of healthy ecosystems on which we depend for food, clean air, fresh water and shelter, enhances human's resilience to a variety of natural and human-made disasters, provides recreational benefits and fosters good health and well-being;

Noting that the Council of Europe, the international organisation hosting the Convention, is a leading international organisation in the promotion of gender equality and women's rights and of policy-making that takes into account both women's and men's interests and needs as well as the specific impacts of its policies, measures and activities on diverse groups;

Recalling Recommendation No. R (90) 4 of the Committee of Ministers of the Council of Europe on the elimination of sexism from language;

Recalling the Council of Europe defines gender mainstreaming: "the (re)organisation, improvement, development and evaluation of policy processes, so that a gender equality perspective is incorporated in all policies at all levels and all stages, by the actors normally involved in policy-making";

Recalling Recommendation CM/Rec (2007) 17 of the Committee of Ministers of the Council of Europe to member states on gender equality standards and mechanisms, which calls for "the integration of a gender perspective into all areas of governance, both in laws and policies" and recognising that "gender equality is not a women's issue but one that concerns men as well and affects society as a whole";

Noting Recommendation Rec (2003) 3 of the Committee of Ministers of the Council of Europe to Member States on balanced participation of women and men in political and public decision-making, which establishes a minimum target of 40% for both women and men as balanced participation in any decision-making body;

Noting the Council of Europe Gender Equality Strategy 2014-2017 and its strategic objectives to achieve a balanced participation of women and men in political and public decision-making and gender mainstreaming in all policies and measures; taking further note of the ongoing work to finalise the Council of Europe Gender Equality Strategy 2018-2023, which would keep the same two objectives, among others, for the period 2018-2023;

Bearing in mind the cross-cutting United Nations Sustainable Development Goals, in particular Goal 5: Achieve gender equality and empower all women and girls, in addition to the specific goals and targets to protect ecosystems, halt biodiversity loss and combat climate change;

Bearing in mind Decision XII/7 on Mainstreaming gender considerations, adopted by the Conference of the Parties to the Convention on Biological Diversity (CBD) at its 12<sup>th</sup> meeting in Pyeongchang (Republic of Korea), 6-17 October 2014, and the recognition made by the Conference of the Parties to the CBD of the importance of gender equality considerations to the achievement of the CBD Aichi Biodiversity Targets;

Recalling the 2015-2020 Gender Plan of Action under the Convention on Biological Diversity and its four strategic objectives;

Convinced that addressing gender equality considerations in the work of the Convention would contribute to the achievement of its objectives, through action by both Contracting Parties and the Secretariat of the Convention.

Recommends Contracting Parties to the Convention and invites observer States to:

- 1. Seek to achieve a balanced participation of women and men, in the public decision-making bodies working on nature conservation (the representation of either women or men should not fall below 40%):
- 2. Mainstream, when relevant, gender equality into all processes at national level linked to the development of national biodiversity-related legislation, biodiversity strategies, species action plans and other policy guidance documents;
- 3. Seek to include a gender equality perspective in the work of the Standing Committee at all stages, including when designing, implementing, monitoring and evaluating its programme and activities:
- 4. Take account of existing work, in particular done following Decision XII/7 on Mainstreaming gender considerations adopted by the Conference of Parties to the Convention on Biological Diversity (CBD) to evaluate how biodiversity loss impacts on both women and men, and on the different ways that women and men contribute to biodiversity loss;
- 5. Include a gender equality perspective when raising awareness among the general public on the need to conserve species of wild flora and fauna and their habitats;
- 6. Encourage the non-governmental organisations active in biodiversity conservation to seek gender equality in their environmental work;

- 7. Recognise the increased danger faced by environmental defenders, including women, and support them;
- 8. Engage and co-operate with the Council of Europe Gender Equality Commission, as appropriate;
- 9. Keep the Standing Committee informed of the implementation of this Recommendation;

#### Invites the Secretariat to:

- 1. Seek advice and support from the Council of Europe Gender Equality Commission and its Secretariat as well as gender mainstreaming experts and non-governmental organisations, in view of ensuring the best possible integration of gender equality considerations in the work of the Convention, including co-operation among Council of Europe bodies;
- 2. Consider possible ways to ensure a balanced participation of women and men in the Convention decision-making bodies, expert groups or any other activity implemented in the framework of the Convention's Programme of Work, including on-the-spot appraisals and visits related to the European Diploma for Protected Areas;
- 3. Support the development of a shared knowledge within the Secretariat, among Contracting Parties and with other international environmental instruments (such as the Convention on Biological Diversity (CBD), the Convention on Migratory species (CMS) and its Daughter agreements, and the Convention on International Trade in Endangered Species of Wild Fauna and Flora CITES) of the link between biodiversity, gender equality and the traditional knowledge and practice of local actors, land users and stakeholders, taking care to avoid duplication of efforts and to support the 2015-2020 Gender Plan of Action under the Convention on Biological Diversity.



Convention on the Conservation of European Wildlife and Natural Habitats

**Standing Committee** 

# Recommendation No. 193 (2017) of the Standing Committee, adopted on 8 December 2017, on the European Code of Conduct for Invasive Alien Trees

The Standing Committee to the Convention on the Conservation of European Wildlife and Natural Habitats, acting under the terms of Article 14 of the Convention,

Having regard to the aim of the Convention which is notably to ensure the conservation of wild flora and fauna, by giving particular attention to species, including migratory species, which are threatened with extinction and vulnerable;

Recalling that under Article 11, paragraph 2.b of the Convention, each Contracting Party undertakes to strictly control the introduction of non-native species;

Recalling its Recommendation No. 99 (2003) on the European Strategy on Invasive Alien Species;

Recalling Decision VI/23 of the 6th Conference of the Parties of the Convention on Biological Diversity, on Alien species that threaten ecosystems, habitats or species, and the definitions used in that text;

Recalling that the 10<sup>th</sup> Conference of the Parties of the Convention on Biological Diversity adopted the Strategic Plan for Biodiversity 2011-2020 with its 20 headline Aichi targets for 2020, in particular Target 9 devoted to invasive alien species (IAS): "By 2020, invasive alien species and pathways are identified and prioritised, priority species are controlled or eradicated, and measures are in place to manage pathways to prevent their introduction and establishment";

Welcoming the EU Biodiversity Strategy to 2020, endorsed by the Council of the European Union in June 2011, and in particular its Target 5, calling on Member States to combat IAS so that by 2020 IAS and their pathways are identified and prioritised, priority species are controlled or eradicated, and pathways are managed to prevent the introduction and establishment of new IAS;

Welcoming the EU Regulation No. 1143/2014 of the European Parliament and of the Council of 22 October 2014 on the prevention and management of the introduction and spread of invasive alien species;

Noting the need to co-operate with all the actors involved in forestry activities in the prevention and management of the introduction and spread of IAS into the territory of the Convention;

Referring to the European Code of Conduct for Invasive Alien Trees [document T-PVS/Inf (2017) 8],

Recommends that Contracting Parties:

- 1. Take the European Code of Conduct mentioned above into account while drawing up other relevant codes or where appropriate draw up national codes of conduct on invasive alien trees;
- 2. Collaborate as appropriate with the actors involved in forestry activities in implementing and helping disseminate good practices and codes of conduct aimed at preventing and managing of introduction, release and spread of invasive alien trees;
- 3. Keep the Standing Committee informed of measures taken to implement this recommendation.

Invites Observer States to take note of this recommendation and implement it as appropriate.



Convention on the Conservation of European Wildlife and Natural Habitats

**Standing Committee** 

# Recommendation No. 194 (2017) of the Standing Committee, adopted on 8 December 2017, on the European Code of Conduct on International Travel and Invasive Alien Species

The Standing Committee to the Convention on the Conservation of European Wildlife and Natural Habitats, acting under the terms of Article 14 of the Convention,

Having regard to the aim of the Convention which is notably to ensure the conservation of wild flora and fauna, by giving particular attention to species, including migratory species, which are threatened with extinction and vulnerable:

Recalling that under Article 11, paragraph 2.b of the Convention, each Contracting Party undertakes to strictly control the introduction of non-native species;

Recalling its Recommendation No. 99 (2003) on the European Strategy on Invasive Alien Species;

Recalling Decision VI/23 of the 6th Conference of the Parties of the Convention on Biological Diversity, on Alien species that threaten ecosystems, habitats or species, and the definitions used in that text;

Recalling that the 10<sup>th</sup> Conference of the Parties of the Convention on Biological Diversity adopted the Strategic Plan for Biodiversity 2011-2020 with its 20 headline Aichi targets for 2020, in particular Target 9 devoted to invasive alien species (IAS): "By 2020, invasive alien species and pathways are identified and prioritised, priority species are controlled or eradicated, and measures are in place to manage pathways to prevent their introduction and establishment";

Welcoming the EU Biodiversity Strategy to 2020, endorsed by the Council of the European Union in June 2011, and in particular its Target 5, calling on Member States to combat IAS so that by 2020 IAS and their pathways are identified and prioritised, priority species are controlled or eradicated, and pathways are managed to prevent the introduction and establishment of new IAS;

Welcoming the EU Regulation No. 1143/2014 of the European Parliament and of the Council of 22 October 2014 on the prevention and management of the introduction and spread of invasive alien species;

Noting the need to co-operate with all the actors involved in international trade, tourism, shipping, ballast water, ground and air transport, including travel/transport agencies, tour operators, flight and boats operators and crews, customers, the military, importers and exporters in the prevention of the introduction and spread of invasive alien species into the territory of the Convention;

Referring to the European Code of Conduct on International Travel and Invasive Alien Species [document T-PVS/Inf (2017) 1],

#### Recommends that Contracting Parties:

- 1. Promote the principles of the European Code of Conduct to the actors involved in the travel and tourism sectors;
- 2. Collaborate as appropriate with the actors involved in international travel and trade in implementing and helping disseminate good practice aimed at preventing and managing of introduction, release and spread of invasive alien species,
- 3. Keep the Standing Committee informed of measures taken to implement this recommendation; Invites Observer States to take note of this recommendation and implement it as appropriate.



Convention on the Conservation of European Wildlife and Natural Habitats

**Standing Committee** 

# Recommendation No. 195 (2017) of the Standing Committee, adopted on 8 December 2017, on the control and eradication of invasive alien species in islands

The Standing Committee to the Convention on the Conservation of European Wildlife and Natural Habitats, acting under the terms of Article 14 of the Convention,

Having regard to the aim of the Convention which is notably to ensure the conservation of wild flora and fauna, by giving particular attention to species, including migratory species, which are threatened with extinction and vulnerable;

Recalling that under Article 11, paragraph 2.b of the Convention, each Contracting Party undertakes to strictly control the introduction of non-native species;

Recalling its Recommendation No. 91 (2002) on invasive alien species that threaten biological diversity in islands and geographically and evolutionary isolated ecosystems;

Recalling its Recommendation No. 99 (2003) on the European Strategy on Invasive Alien Species;

Recalling its Recommendation No. 178 (2015) on the control of feral ungulates in island of the Mediterranean and Macaronasian Regions;

Recalling Decision VI/23 of the 6th Conference of the Parties of the Convention on Biological Diversity, on Alien species that threaten ecosystems, habitats or species, and the definitions used in that text;

Recalling that the 10<sup>th</sup> Conference of the Parties of the Convention on Biological Diversity adopted the Strategic Plan for Biodiversity 2011-2020 with its 20 headline Aichi targets for 2020, in particular Target 9 devoted to invasive alien species (IAS): "By 2020, invasive alien species and pathways are identified and prioritised, priority species are controlled or eradicated, and measures are in place to manage pathways to prevent their introduction and establishment";

Welcoming the EU Biodiversity Strategy to 2020, endorsed by the Council of the European Union in June 2011, and in particular its Target 5, calling on Member States to combat IAS so that by 2020 IAS and their pathways are identified and prioritised, priority species are controlled or eradicated, and pathways are managed to prevent the introduction and establishment of new IAS;

Welcoming the EU Regulation No. 1143/2014 of the European Parliament and of the Council of 22 October 2014 on the prevention and management of the introduction and spread of invasive alien species;

Conscious of the high threat that invasive alien species cause to ecosystems, endemic species, vulnerable species in islands;

Aware that invasive alien species is the first cause of extinction of species in islands;

Conscious that the value of islands – particularly small islands – for the nesting of marine birds is significantly reduced by the presence of some non-native mammals,

#### Recommends that concerned Contracting Parties:

- 1. Monitor invasive alien species on islands and record success (and also eventual failure) of pest control and eradication programmes so that solid scientific information is at the base of new conservation efforts,
- 2. Consider launching ambitious multi-year programmes to strictly control or, where feasible, eradicate invasive alien species on islands; in this context prioritise action taking into account the number of endemic species threatened by invasive alien species, the feasibility of the eradication and the potential gains from eradication or control for native biodiversity,
- 3. Where appropriate, consider carrying out simultaneously multi-species eradication,
- 4. Examine and, where appropriate, remove legal barriers that may hinder control of invasive alien animals from islands,
- 5. Identify appropriate stakeholders in scientific and research institutes, in other levels of government and in NGOs, that may support control and eradication programmes in islands and involve them as appropriate in the planning and implementation of control and eradication efforts.
- 6. For each control/eradication programme create a specific dedicated team for the programme as the existence of such highly-motivated teams have proved key to achieve positive results,
- 7. Co-operate with other States, as appropriate, including transfer of technology on mutually agreed terms or expertise, financially or otherwise in control and eradication programmes in islands,
- 8. Keep the Standing Committee informed on the measures taken to implement this recommendation;

Invites Observer States to take note of this recommendation and implement as appropriate.



Convention on the Conservation of European Wildlife and Natural Habitats

**Standing Committee** 

# Recommendation No. 196 (2017) of the Standing Committee, adopted on 8 December 2017, on the establishment of a Scoreboard for measuring progress in combatting illegal killing, taking and trade of wild birds

The Standing Committee to the Convention on the Conservation of European Wildlife and Natural Habitats, acting under the terms of Article 14 of the Convention,

Having regard to the aims of the Convention to conserve wild fauna and its natural habitats;

Recalling that Article 1, paragraph 2 of the Convention provides that the Convention aims to give particular emphasis to the conservation of endangered and vulnerable species, including endangered and vulnerable migratory species;

Recalling that Article 6 requires Parties to take appropriate and necessary legislative and administrative measures to ensure the special protection of the wild fauna species specified in Appendix II, prohibiting in particular all forms of deliberate capture and keeping, and deliberate killing, as well as the possession and internal trade in these animals, alive or dead;

Recalling that Article 11, paragraph 1 of the Convention provides that, in implementing the Convention, Parties undertake to co-operate whenever appropriate and in particular where this would enhance the effectiveness of measures taken under other articles of the Convention;

Recalling its Recommendation No. 5 (1986) on the prosecution of persons illegally catching, killing or trading in protected birds, which encouraged Parties to ensure the prosecution of persons illegally catching or killing birds or establishments commercialising live or dead protected birds;

Recalling its Recommendation No. 155 (2011) on the illegal killing, trapping and trade of wild birds, identifying – among others, a series of urgent measures to enhance enforcement of existing legislation at each stage of the bird-crime chain through appropriate political, judicial, operational, scientific and technical support and cooperation;

Recalling its Recommendation No. 164 (2013) on the implementation of the Tunis Action Plan (TAP) 2013-2020 for the eradication of illegal killing, trapping and trade of wild birds, urging Parties to implement – without further delays – the measures foreseen in the TAP, including those addressing or involving the judiciary;

Recalling its Recommendation No. 171 (2014) of the Standing Committee, adopted on 5 December 2014, on the setting-up of national policing/investigation priorities to tackle illegal killing, trapping and trade of wild birds, recommending Parties to improve efforts aimed at enhancing inter-sector cooperation at national level and involving all relevant Ministries, particularly the Ministries of Environment, Agriculture, Interior or Home Affairs, Justice and Education;

Further recalling its Recommendation No. 177 (2015) on the gravity factors and sentencing principles for the evaluation of offences against birds, and in particular the illegal killing, trapping and trade of wild birds:

Recalling the EU Biodiversity Strategy to 2020 (COM (2011) 244) and, in particular, its target 1 "Fully implement the Birds and Habitats Directives", and the Roadmap elaborated for addressing illegal killing of birds in EU member states, in line with the Tunis Action Plan 2013-2020;

Noting the European Commission Communication COM(2017) 198 final "An Action Plan for nature, people and the economy" and the associated Commission Staff Working Document (2017) 139 final, "Factsheets providing details of actions in the Action Plan for nature, people and the economy and the Council Conclusions of 19 June, 2017;

Acknowledging the specific steps undertaken by the CMS for setting-up an Intergovernmental Task Force to address illegal killing, taking and trade of migratory birds in the Mediterranean (MIKT), pursuant to Resolution 11.16 adopted at COP11 entitled "The Prevention of Illegal Killing, Taking and Trade of Migratory Birds" and aimed to facilitate the implementation of the Bern Convention Tunis Action Plan 2013-2020;

Noting the Cairo Declaration supporting a zero-tolerance approach on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean Region developed at the 1<sup>st</sup> meeting of the MIKT in July 2016;

Acknowledging the important contribution of the MIKT and the Programme of Work for the period (2016-2020) developed at its 1<sup>st</sup> meeting and based on the Tunis Action Plan 2013-2020 and the proposals of MIKT members and observers at its 1<sup>st</sup> meeting;

Fully aware of the benefits of the coordinated approach successfully followed at the international level by the Bern Convention together with other concerned and partner MEAs, organisations and stakeholders, and in particular the excellent cooperation with the CMS, the AEWA and the EU and its Member States, on matters related to the eradication of illegal killing, trapping and trade of wild birds;

Welcoming the fruitful cooperation between the Bern Convention and CMS Secretariats leading to the organisation of the Joint Meeting of the Bern Convention Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds (Bern SFPs Network) and the CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean (MIKT) in Sliema, Malta, on 22-23 June 2017 and the development of a Scoreboard which will help Parties to self-assess their national progress on the implementation of their commitments in this area;

Noting with concern the results of the BirdLife International 2014 Review of the scale and extend of illegal killing and taking of birds in the Mediterranean and their 2017 Review of illegal killing and taking of birds in Europe, the Arabian Peninsula, Iraq and Iran;

Recognising the urgent need for bolder and concerted action at national level if the objectives of the Tunis Action Plan 2013-2020 are to be achieved and illegal killing of wild birds eradicated by 2020;

Convinced that the periodic self-assessment of progress in addressing the issue will constitute a major incentive for stronger action and effective response against the illegal killing, taking and trade of wild birds at national level and thus contribute to the implementation of the Convention;

Aware that the 12<sup>th</sup> meeting of the Conference of the Parties to the Convention on the Conservation of Migratory Species, which took place in Manila (23-28 October 2017), in point 2 bis of its resolution "Acknowledges the work of MIKT in developing the scoreboard and promotes its use as a voluntary tool for Parties to assess their own progress in combating illegal killing, taking and trade of wild birds included in Annex 1 to this Resolution",

Recommends Contracting Parties to the Convention which are MIKT members, and invites other Parties and observer States to:

1. Periodically use the Scoreboard in the Appendix to this Recommendation as a national tool to self-assess progress in addressing the illegal killing of wild birds,

2. Provide, on a voluntary basis, and to the extent of availability and relevance of information for the indicators, the Secretariat with the information identified in the Scoreboard, for the purposes of discussion within the Bern Convention Network of Special Focal Points and CMS MIKT, to facilitate information sharing and best practice,

Contracting Parties to the Convention and observer States are encouraged to implement the Programme of Work of MIKT 2016-2020;

The Secretariat is requested to cooperate with the CMS Secretariat to:

- 1. Compile, in the period between the 37<sup>th</sup> and 40<sup>th</sup> Meetings of the Standing Committee, the information duly provided by the Parties and observer States under paragraph 2 above;
- 2. Share that information with CMS MIKT and Bern Convention Special Focal Points Network members for the purposes outlined in paragraph 2 above, in the period between the 37<sup>th</sup> and 40<sup>th</sup> Meetings of the Standing Committee.

Appendix to Recommendation No. 196 (2017) of the Standing Committee on the establishment of a Scoreboard for measuring progress in combatting illegal killing, taking and trade of wild birds

Scoreboard to assess the progress in combating illegal killing, taking and trade of wild birds (IKB)

A Self-Assessment Framework for National Use

#### TABLE OF CONTENTS

LIST OF ACRONYMS	27
AIM OF THE IKB SCOREBOARD	28
OVERVIEW OF THE SCOREBOARD	31
HOW TO USE THE IKB SCOREBOARD	34
The process	34
TIME TABLE FOR IMPLEMENTING THE SELF-ASSESSMENT	36
The use of self-assessment indicators at the national level	36
Scenario 1: Single rating	37
Scenario 2: Split rating	37
Scenario 3: Lack of consensus	38
SCORING AND ASSESSING RESULTS	39
Presenting the results	40
IKB Scoreboard	42
A. NATIONAL MONITORING OF IKB – DATA MANAGEMENT OF SCOPE AND SCALE	OF <b>IKB. 4</b> 3
1. Status and scale of IKB	43
2. Number, distribution and trend of illegally killed, trapped or traded birds	44
3. Extent of IKB cases known to national authorities	45
4. Number of IKB cases prosecuted in the reporting period	46
B. COMPREHENSIVENESS OF NATIONAL LEGISLATION	48
5. National wildlife legislation	48
6. Regulated use	49
7. Prohibitions under national legislation	51
8. Exceptions under national legislation	52
9. Sanctions and penalties	54
10. Proportionality of penalties	56
11. Use of criminal law	57
12. Organized crime legislation	58
13. Transposition of international law and commitment to national legislation	59
C. ENFORCEMENT RESPONSE: PREPAREDNESS OF LAW ENFORCEMENT BODIES AN COORDINATION OF NATIONAL INSTITUTIONS	

14. National Action Plan to combat IKB	60
15. Enforcement priority	61
16. Stakeholders and policy-making	62
17. Staffing and recruitment	63
18. Specialized training	64
19. Field enforcement effort	65
D. PROSECUTION AND SENTENCING - EFFECTIVENESS OF JUDICIAL PROCEDURES	66
20. Quality of judicial processes	66
21. Sentencing guidelines	67
22. Judicial awareness	68
23. Judiciary training	69
E. PREVENTION - OTHER INSTRUMENTS USED TO ADDRESS IKB	70
24. International cooperation	70
25. Drivers of wildlife crime	71
26. Demand-side activities	72
27. Regulated community	73
28. Public awareness actions	74
CHMMADY OF COOPER	75

#### **List of Acronyms**

AEWA Agreement on the Conservation of African-Eurasian Migratory Waterbirds

CMS Convention on the Conservation of Migratory Species of Wild Animals

COP Conference of the Parties

EU European Union

ICCWC The International Consortium on Combating Wildlife Crime

IKB Illegal Killing, Trapping and Trade in Wild Birds

MIKT Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory

Birds in the Mediterranean

MOP Meeting of Parties

NGO Non-Governmental Organization

PoW Program of Work

SC Standing Committee

SFP Special Focal Point

TAP Tunis Action Plan 2013 - 2020

#### Aim of the IKB Scoreboard

Over the past few years, the issue of illegal killing and taking of birds (IKB)¹ has steadily gained prominence on the international agenda. This prominence became embedded within a number of high profile international instruments and commitments, including those adopted under the framework of the Bern Convention, CMS and CITES, as well as within a plethora of initiatives spurred by the EU. The Bern Convention Tunis Action Plan (TAP), the EU Roadmap on the Eradication of Illegal Killing, Trapping and Trade in Wild Birds, the European Commission Communication and Council Conclusions on an EU Action Plan Against Wildlife Trafficking and the CMS Mediterranean Task Force on Illegal Killing, Taking and Trade of Migratory Birds (MIKT) are amongst the main examples of such commitments. A common feature of such instruments is that they often envisage regular assessment of progress.

At the first MIKT meeting which took place in Cairo in 2016, a Programme of Work 2016-2020 was adopted, which foresaw the development of a scoreboard as a high priority action to assess progress on the eradication of IKB at national level. Another high priority action was to harmonize reporting format and periodicity under the CMS COP and the Bern Convention TAP, in order to avoid duplication and extra burdens on member countries.

The CMS reporting system, which is more a general report on different issues will continue operate between COPs. On the other hand, the Scorecard reporting system is focused on a specific problem that needs to be addressed as soon as possible. The need to develop such a tool to be used jointly by the Bern Convention and CMS was also raised by the Chair of the Special Focal Points Network of the Bern Convention at the 36th meeting of the Standing Committee to the Convention in November 2016. The Standing Committee welcomed the increased coordination efforts shown in the past years by different organizations, Conventions and stakeholders, aimed to increase synergies in the work of their respective platforms and initiatives, as these efforts support the implementation of the TAP. As well as existing formal reporting by national administrations, self-assessment of progress is also supported by studies carried out by various non-governmental stakeholders. The recent study to estimate the extent of IKB in the Mediterranean led by BirdLife International is an example of such an initiative.

The present IKB Scoreboard proposal is intended to provide the national governments with a tool to provide an objective, fact-based national self-assessment of the current status of illegal killing of birds at national level, and enable States to measure their progress in implementing their commitments related to this area.

The indicators framework has been developed with the view of offering to the national administrations a simple tool, which, given the complexity of the issue at stake, is easy to compile and interpret and which may be applied either at national, or appropriate subnational scales.

The present scoreboard is largely based on the format previously developed by the International Consortium in Combating Wildlife Crime<sup>2</sup> (ICCWC) which provides an Indicator Framework for Combating Wildlife and Forest Crime. However, this format required a number of changes and adaptations, in order to focus on the specific requirements for the assessment and measurement of IKB, as opposed to a general assessment of the state of affairs with regard to international wildlife trade, of which IKB is only a limited component. In

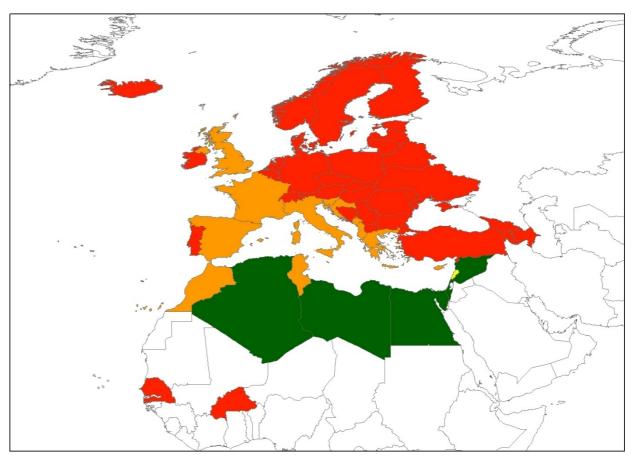
<sup>&</sup>lt;sup>1</sup> IKB is defined for the purpose of this Scoreboard as: those unlawful activities committed intentionally resulting in the death, injury or removal of specimens of wild birds from the wild either dead or alive, including their parts or derivatives.

<sup>2</sup> https://cites.org/eng/prog/iccwc.php

particular large part of the methodology, the format of the scoreboard and several indicators are taken from the ICCWC indicator framework.

The IKB Scoreboard makes it possible for States to assess their progress not only at the national level but also on a regional scale as appropriate, significantly contributing to prioritization and commitment of resources by national administrations, NGOs and international actors.

It offers the national authorities an opportunity to show leadership and the capacity and willingness of being proactive and transparent regarding their efforts to tackle an issue which is far more common than previously recognized. The process leading to its compilation, as described in the next pages, promotes cooperation and sharing of experience and know-how between governmental bodies and national stakeholders. The cooperation developed among stakeholders and the information gathered for compiling the scoreboard can be the basis for the development of a national action plan. Additionally, if a national action plan has already been developed the scoreboard can be used to monitor its implementation at national level.



Picture 1 - The geographical scope of the present document is the entire area covered by the Bern Convention and MIKT. In Orange, the Bern Convention Contracting Parties and members of MIKT; in Red, the Bern Convention Contracting Parties and observers<sup>3</sup> of MIKT; in Green, members of the MIKT and not Contracting Parties to the Bern Convention; in Yellow, other observers of MIKT, and not Contracting Party to Bern Convention.

Furthermore, the IKB Scoreboard provides the opportunity for national administrations, as well as for various stakeholders at national and international level, to raise political profile, commitment and mobilization of resources towards the eradication of IKB.

<sup>&</sup>lt;sup>3</sup> Observers of MIKT are referred to Interested Parties and/or Non-Parties to CMS (namely, Germany, Portugal, Bosnia-Herzegovina and Turkey).

At international level the IKB Scoreboard promotes collaboration and sharing of experience because several countries facing the same obstacles in improving their scores in a particular area may want to work together to define strategies, deliver training and share experiences.

The scoreboard shall not be used in relation to any Treaty compliance process.

#### Overview of the Scoreboard

The indicator framework which forms the backbone of the Scoreboard for States to selfassess progress on the eradication of IKB is organized in five areas each looking at a specific aspect of the fight against IKB:

- A. National monitoring of IKB (management of data on scope and scale of IKB) 4 indicators
- B. Comprehensiveness of national legislation 9 indicators
- C. Enforcement response (preparedness of law enforcement bodies and coordination of national institutions) 6 indicators
- D. Prosecution and sentencing (effectiveness of judicial procedures) 4 indicators
- E. Prevention (other instruments used to address IKB) 5 indicators

The 28 indicators represent the critical areas to assess the effectiveness of a national response to IKB.

The first group of indicators provides an insight into the extent of and knowledge of the scale of IKB at national level looking at the number of birds illegally killed, taken or traded per year as well as the number of cases prosecuted.

The second group of indicators assesses the extent to which the national legislation addresses IKB, regulates the taking of wild birds and incorporates international law and commitments.

The third group of indicators explores the enforcement responses to IKB in terms of the existence of a plan of actions with appropriate priority shared among law enforcement agencies properly trained and staffed resulting in cases prosecuted.

The fourth group of indicators covers to investigate the effectiveness of the judicial system against IKB which should be aware of the seriousness of IKB and properly trained to deliver appropriate penalties.

The final group of indicators looks at other instruments useful in reducing IKB such as public awareness, addressing drivers of IKB, international coordination and stakeholder engagement.

Table 1 - The indicators in the IKB Scoreboard

#### A.

National monitoring of IKB (data management of scope and scale of IKB)

#### 1. Status and scale of IKB

The extent to which data on illegal activities at national level are available

## 2 Number, distribution and trend of illegally killed, trapped or traded birds

The extent, trend, seasonal and geographic distribution of illegally killed, trapped and traded birds in your country including overseas territories.

#### 3. Extent of IKB cases known to justice

The extent to which data on illegal activities at national level are available

# **4. Number of IKB cases prosecuted in the reporting period** The extent of cases of IKB prosecuted in the reporting period

#### B. Comprehensiveness of national legislation

#### 5. National wildlife legislation

The comprehensiveness of national legislative provisions in force for wildlife conservation, management and use, including prohibition of IKB

#### 6. Regulated use

The comprehensiveness of national legislation concerning sustainable use of wildlife, including hunting

#### 7. Prohibitions under national legislation

The extent of activities forbidden under national legislation

#### 8. Exceptions under national legislation

The extent of regulatory scrutiny concerning any authorization of exemptions

#### 9. Sanctions and penalties

The extent to which penalties for IKB are comprehensive

#### 10. Proportionality of penalties

The extent to which severity of IKB cases is reflected in the relevant national legislation

#### 11. Use of criminal law

The extent to which a combination of relevant national legislation and criminal law are used to prosecute IKB in support of legislation enacted to combat wildlife crime

#### 12. Organized crime legislation

The extent to which specific legislation to address organized crime is used to combat IKB

# 13. Transposition of international law and commitment to national legislation

The comprehensiveness of national legislative provisions to transpose the State's international commitments related to IKB

# C. Enforcement response (preparedness of law enforcement bodies and coordination of national institutions)

#### 14. National Action Plan for combating IKB

The existence of a national strategy or action plan for IKB

#### 15. Enforcement priority

The recognition of combating wildlife crime as a high national level priority

#### 16. Stakeholders and Policy-making

The level of stakeholder participation in IKB-related policy-making

#### 17. Staffing and recruitment

The level of staff resources in national law enforcement agencies to combat wildlife crime

#### 18. Specialized training

The percentage of enforcement officers trained per year in IKBrelated aspects

#### 19. Field enforcement effort

The intensity of efforts devoted by law enforcement agencies to combat IKB

# D. Prosecution and sentencing (effectiveness of judicial procedures)

#### 20. Quality of judiciary processes

Effectiveness and efficiency of administration of sanctions for IKB offences

#### 21. Sentencing guidelines

The existence of national guidelines for the sentencing of offenders convicted for wildlife crime

#### 22. Judicial awareness

The extent of awareness of wildlife crime among the judiciary and the appropriateness of the verdicts handed down

#### 23. Judiciary training

The percentage of judiciary trained in IKB-related aspects

# E. Prevention (other instruments used to address IKB)

#### 24. International cooperation

The extent to which national institutions take advantage of the international initiatives and working groups on IKB

#### 25. Drivers of wildlife crime

The extent to which the drivers of IKB in the country are known and understood

#### 26. Demand-side activities

The extent to which activities to address the demand of illicit wildlife products are implemented

#### 27. Regulated community

The extent of awareness-raising materials and/or programmes are in place to increase the awareness of the regulated community, of the laws that apply to the sustainable use of wild birds

#### 28. Public awareness actions

The extent of awareness-raising materials and/or programmes in place to increase public awareness of IKB

#### How to use the IKB Scoreboard

#### The process

The IKB Scoreboard provides a voluntary self-assessment method for the systematic gathering of appropriate information at a national level, and which would enable States to compare results at regional an international level as appropriate, and identification and sharing of any methods that have been particularly effective or shared challenges or deficiencies that require further concerted action to be addressed.

The assessment aims to enable States to review their progress toward the implementation of the Tunis Action Plan and the MIKT Programme of Work; it should therefore be completed periodically. Therefore, States will want to complete it periodically.

The primary input to the Scoreboard consists of a <u>self-assessment</u> by the responsible national administrations. For maximum accuracy and objectivity, it is recommended that the assessment is completed in a collaborative process with the participation of staff from relevant law enforcement agencies, such as the wildlife regulatory agency and the relevant law enforcement bodies. Consultation with non-governmental stakeholders such as the regulated communities<sup>4</sup> and conservation organizations is also recommended.

The process described below would fit well in the development process of a national action plan as the relevant stakeholders (both governmental and non-governmental) would be the same and the information captured would provide the knowledge on the current situation and enable States to assess future progress. A detailed step-by-step guide is set out in Table 2.

**Table 2 -** Conducting an assessment using the IKB Indicator Framework – a step-by-step guide

Planning	1. Identify the lead agency and establish a project team
	Each assessment will typically be undertaken by a lead agency. To ensure collaboration of other key agencies involved in combating IKB an inter-agency team should be established.
	2. Identify the relevant stakeholders and experts to be involved
	It is recommended that the process of assessment at the national level should ideally involve all relevant stakeholders including NGOs.
	3. Secure resourcing needs
	It is recommended that the allocation of necessary resources to the assessment exercise is planned in advance.
Data collection	4. Identify data needs
	The vast majority of the indicators require expert assessments, the review of legislation and procedures and, in a few cases, the collation and analysis of data. The availability, accessibility and related costs need to be considered at an early stage in order to facilitate timely access to the required data.

<sup>&</sup>lt;sup>4</sup> The regulated community could include harvesters, traders and/or any individual or group that is issued a permit and/or licence to take, use and/or trade in wild birds and their products, and/or that conducts business activities related to the trade in wild birds.

#### 5. Request data

In some instances data may be under custodianship of other agencies and a formal access request will need to be submitted. The first attempt at assessment may flag areas where important data are not currently being recorded. Steps should be taken as early as possible to ensure that data needs are addressed.

#### 6. Gather and review documentation

A number of questions require the review of documentation, operational processes or data. Such documentation should be gathered and reviewed as soon as possible before the collaborative assessment and workshop.

#### 7. Conduct workshop to complete expert based assessment

It is recommended that a workshop be conducted to review and rate the assessment indicators. The participants should represent the relevant agencies and stakeholders identified in step 2. It is recommended that the assessment template be shared well before the workshop.

# Analysis and recording at the national level

#### 8. Analyse results

The majority of the IKB indicators are scored allowing for an overall score for each of the 6 groups to be generated. Comparing the scores between the groups can help in the identification of the relative strengths and weaknesses of the current response to IKB. An overall score will also be calculated. In the first assessment, the initial benchmarking rating will be generated. After the second and third assessments and overall score, it will be possible to identify and explore trends.

#### 9. Identify process improvements

The project team should consider the process followed and identify and briefly document any change or improvement that should be incorporated in the future assessment informing the Bern Convention and CMS Secretariats.

# Publication and aggregation of scoreboard at international level

#### 10. Final publication and dissemination

The Convention Secretariats shall aggregate and publish final Scoreboard and individual country responses. The final aggregated Scoreboard shall also be reported to the Standing Committee to the Bern Convention and CMS COP and widely disseminated.

#### Time table for implementing the self-assessment

In order to self-assess over time the national progress in combating IKB, the scoreboard needs to be used repeatedly.

Both the Tunis Action Plan (TAP) and the MIKT Programme of Work (PoW) envisage regular monitoring and reporting on progress. This tool offers the opportunity to report on both initiatives, as appropriate.

It is envisaged that the first self-assessment will be implemented in 2018. This will be the baseline which will enable States to benchmark national and regional IKB status and efforts. The next self-assessment will be carried out in 2020 as this is the horizon of both TAP and MIKT PoW. The third self-assessment will be carried out in 2023. The following assessments will be in synchrony with the CMS COPs (i.e. every 3 years.



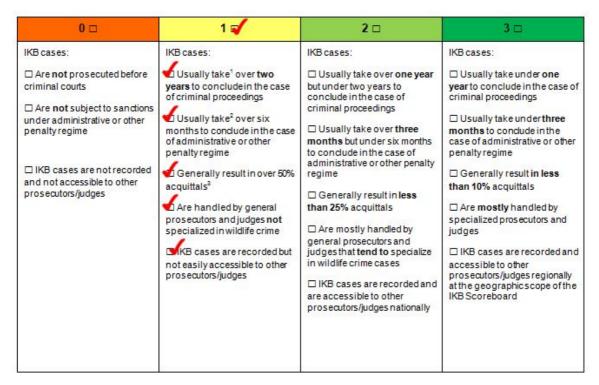
Table 3 – IKB relevant meetings and reporting. The Baseline Assessment 'B' will benchmark national status, while Report n. 1 will be used to self-assess the progress in relations to TAP and MIKT POW. Assessment No. 2 and subsequent will be every 3 years synchronised with the CMS COP meetings.

#### The use of self-assessment indicators at the national level

Most indicators are measured using the opinions of experts from relevant national law enforcement agencies and other stakeholders as appropriate. Each of these expert-based assessment indicators provides a question followed by a four-part answer scale, with each answer typically containing multiple components. While related, these components are listed separately so that experts can evaluate each component individually to identify those that best match the national situation. After considering the different components of an answer it is then possible to identify which of the four answer ratings – listed from 0 to 3 – best represents the national situation. In some instances it may be less obvious which of the four ratings to choose. A brief written justification of the choices should be included in the comments under each indicator. Some guidance that can be followed in these situations is provided in the following scenarios.

## Scenario 1: Single rating

In the simplest scenario, participating experts will choose components that all fit under one rating. In these instances, this rating should be chosen for the indicator.



## Scenario 2: Split rating

For some indicators, participating experts may choose components that fall under more than one answer rating. In these instances, the rating that has the most selected answers should be chosen for the indicator.

0 🗆	1 🗆	2 ₹	3 □
IKB cases:  Are not prosecuted before criminal courts  Are not subject to sanctions under administrative or other penalty regime  IKB cases are not recorded and not accessible to other prosecutors/judges	IKB cases:  □ Usually take¹ over two years to conclude in the case of criminal proceedings  □ Usually take² over six months to conclude in the case of administrative or other penalty regime  □ Generally result in over 50% acquittals³ □ Are handled by general prosecutors and judges not specialized in wildlife crime  □ IKB cases are recorded but not easily accessible to other prosecutors/judges	IKB cases:  Usually take over one year but under two years to conclude in the case of criminal proceedings  Usually take over three months but under six months to conclude in the case of administrative or other penalty regime  Generally result in less than 25% acquittals  Are mostly handled by general prosecutors and judges that tend to specialize in wildlife crime cases  IKB cases are recorded and are accessible to other prosecutors/judges nationally	IKB cases:  □ Usually take under one year to conclude in the case of criminal proceedings  □ Usually take under three months to conclude in the case of administrative or other penalty regime  □ Generally result in less than 10% acquittals  □ Are mostly handled by specialized prosecutors and judges  □ IKB cases are recorded and accessible to other prosecutors/judges regionally at the geographic scope of the IKB Scoreboard

If the components are selected equally across two (or more) ratings, a conservative approach should be taken and the lower of the two ratings should be selected for the indicator.

0 🗆	1 🗆	2 ✓□	3 □
IKB Cases:	IKB Cases:	IKB Cases:	IKB Cases:
☐ Are <b>not</b> prosecuted before criminal courts ☐ Are <b>not</b> subject to sanctions under	☐Usually take over two years to conclude in the case of criminal proceedings	☐ Usually take over <b>one year</b> but under two years to conclude in the case of criminal proceedings	□ ✓ Usually take under one year to conclude in the case of criminal proceedings
administrative or other penalty regime  IKB cases are not recorded and not accessible to other prosecutors/judges	□ Usually take over six months to conclude in the case of administrative or other penalty regime □ Generally result in over 50% acquittals □ Are handled by general prosecutors and judges not specialized in wildlife crime □ IKB cases are recorded but not easily accessible to other prosecutors/judges	□ ✓ Usually take over three months but under six months to conclude in the case of administrative or other penalty regime □ Generally result in less than 25% acquittals □ ✓ Are mostly handled by general prosecutors and judges that tend to specialize in wildlife crime cases □ IKB cases are recorded and are accessible to other prosecutors/judges nationally.	□ Usually take under three months to conclude in the case of administrative or other penalty regime □ ✓ Generally result in less than 10% acquittals □ Are mostly handled by specialized prosecutors and judges □ IKB cases are recorded and accessible to other prosecutors/judges regionally at the geographic score of the IKB Scoreboard

## Scenario 3: Lack of consensus

The expert assessment is best completed with the participation of experts from all relevant enforcement agencies and it is recommended that a multi-stakeholder group should be involved. At times there may not be a consensus, among experts, on the national situation. In these situations there are a number of approaches that can be followed to generate a single national rating, and the key to all will be documenting the variety of responses for each indicator to provide useful contextual information for the analysis of results.

- a. If one enforcement agency has a clear predominant role for the indicator in question it is suggested that the components chosen by that agency is adopted, and the views of other agencies and stakeholders are clearly described in the comments section.
- b. If there is not a clear lead agency for the indicator (e.g. for the indicator which relates to the training needs of all agencies), it is suggested to take a conservative approach by adopting the lower overall rating, again taking care to clearly document the different views provided in the comments section. For these indicators it may also be beneficial to complete the assessment at an individual agency level to produce a separate rating for each enforcement agency.
- c. In cases where there is a diverse range of expert opinions and no clear way forward, it is suggested that a rating for the indicator is not produced and the differing views are clearly documented recording the minimum and maximum rating and their justification.

# Scoring and assessing results

Most indicators can score between 0 and 3. Two indicators (No. 12 and No. 16) include the option 'not applicable' which, if used, will do not generate a score for that particular indicator. States will want to clearly indicate why they consider the indicator as not applicable to their country. The maximum score from the national-level assessment (i.e. the sum of the scores of all indicators) will be 75. It will also be useful to look at the score for each group of indicators by calculating the average score per group as the number of score-producing indicators varies across the five groups.

Indicator	Indicator Group	Maximum Group score
<ol> <li>Status and scale of IKB</li> <li>Number and distribution of illegally killed, trapped or traded birds (data)</li> <li>Extent of IKB cases known to justice</li> <li>Number of IKB cases prosecuted in the last year (data)</li> </ol>	A. National monitoring of IKB (data management of scope and scale of IKB)	6 + data
5. National wildlife legislation 6. Regulated use 7. Prohibitions under national legislation 8. Exceptions under national legislation 9. Sanctions and penalties 10. Proportionality of penalties 11. Use of criminal law 12. Organized crime 13. Transposition of international law and commitment to national legislation	B. Comprehensiveness of national legislation	27 (24 if the score of indicator 12 is "N/A")
14. National Action Plan for combating IKB  15. Enforcement priority  16. Stakeholders and policy-making  17. Staffing and recruitment  18. Specialized training  19. Field enforcement effort (data)	C. Enforcement response (preparedness of law enforcement bodies and coordination of national institutions)	15 (12 if the score of indicator 16 is "N/A") + data
20. Quality of judiciary processes 21. Sentencing guidelines 22. Judicial awareness 23. Judiciary training	D. Prosecution and sentencing (effectiveness of judicial procedures)	12
24. International cooperation 25. Drivers of wildlife crime 26. Demand-side activities 27. Regulated community 28. Public awareness actions	E. Prevention (other instruments used to address IKB)	15

TOTAL MAXIMUM SCORE	75,
TOTAL MAXIMUM SCORE	(72 or 69)

Three indicators do not generate a score but cover the provision of data. The data in particular refer to: the number of birds illegally killed, trapped or traded (indicator No. 2), the number of people prosecuted for IKB (indicator No. 4) and the field enforcement effort (indicator No. 19). The three data sets provide important insight into the extent and trend of IKB in each country.

The estimation of the amount of birds illegally killed, trapped or traded is likely to require some effort to generate. Defining the extent of an illegal activity is always a complex task, which will require good knowledge of the methods used by the criminals and the involvement of a number of relevant stakeholders. No guiding documents have been developed so far by the Bern Convention or CMS and currently the only available specific guidelines are those produced by BirdLife international and presented at the first MIKT meeting<sup>5</sup>. National authorities are invited to provide information on how their estimates are generated.

Data for Indicator No. 4 should be available through the databases managed (or populated) by the judicial system to monitor its activities. Indicator No. 19 can be complemented with more detailed information on the number of staff (or staff days) deployed on the ground as this information may be held by the law enforcement agencies and used to report on their activities and results.

The majority of the indicators investigate the responses of the national authorities to IKB and are crucial to monitor progress and inform the national authorities where further efforts are needed. In other words, indicators No. 1 and No. 2 measure the state and trend of IKB, while the others enable the State to self-assess measures on the illegal killing, trapping and trade of wild birds.

## Presenting the results

The total score produced by the indicators enables the State to measures the extent of its efforts to address IKB. Although a simple method of scoring may appear a simple way to self-assess measures on IKB, it fails to provide a full picture of the complex issue at stake.

Furthermore, a single figure score is unlikely to provide useful information on the areas on which each State should concentrate to develop a full range of appropriate responses to IKB. Therefore, aggregated results may be presented in a tabular form comparing them by groups of indicators based on the national score versus maximum possible score. Maximum possible scores for groups B and C vary depending on whether the 'not applicable' option has been used or not. As national results are expressed as a percentage of the total possible score at national level, any aggregated results would reflect countries responding 'not applicable' to one or both indicators.

Each result will be given a colour code:

Red - National score <25% of maximum possible score Yellow - National score between 25% and 50% of maximum possible score Light green - National score between 50% and 75% of maximum possible score Green - National score >75% of maximum possible score

This will allow an assessment, at national level, of the areas where more work might be required and enable States to share information at international level and to identify areas where guidance and support may be necessary.

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<sup>&</sup>lt;sup>5</sup> MIKT1 document, available at <a href="http://www.cms.int/en/document/best-practice-guide-monitoring-illegal-and-taking-birds">http://www.cms.int/en/document/best-practice-guide-monitoring-illegal-and-taking-birds</a>

Finally, the actions that each country has implemented or considers that it should develop further are also directly linked to the severity of the IKB issue. Therefore, the information provided by each country through Indicator No. 4 (estimation of number of birds illegally killed or taken) will be displayed (as class of severity) in a further column.

The severity classes will be:

Class I (Red) - Annual IKB estimate >2.5 million; Class II (Orange) - Annual IKB estimate 750,000 – 2.5 million; Class III (Light orange) - Annual IKB estimate 100,000 – 750,000; Class IV (Yellow) - Annual IKB estimate <100,000.

This will put the results shown in the first columns in context with the magnitude of the problem of illegal killing of wild birds at national level.

Country	A. National monitoring of IKB	B. Comprehensiveness of national legislation	C. Enforcement response	D. Prosecution and sentencing	E. Prevention	Size of IKB problem
XXX						
YYY						
ZZZ						

The six scores together will allow a better self-assessment of efforts and successes of each country in addressing the Illegal killing of wild birds and as an indicator of self-assessed results, the following icons may be used:



IKB still requires significant effort



IKB requires more effort



IKB largely addressed







# **IKB Scoreboard**

# **Assessment Template**<sub>6</sub>

Country	
Date of assessment	
Reporting period	
Contact person	
Contact details	

<sup>&</sup>lt;sup>6</sup> Once completed and published, this scoreboard shall not be used in relation to any Treaty compliance process.

# A. National Monitoring of IKB – Data Management of Scope and Scale of IKB.

## 1. Status and Scale of IKB

The extent to which data and information on illegal activities at national level are available.

Question: What is the quality of national data about IKB?

Measurement:

0 🗆	1 🗆	2 🗆	3 □
□ Data and information on number of totals of birds illegally killed or taken due to IKB are not available.	□ National estimate of birds illegally killed or taken due to IKB is based <b>on expert opinion</b> <sup>7</sup> and anecdotal information.	□ National estimate of birds illegally killed or taken due to IKB is based partially on quantitative data and records and partially on estimates and extrapolation.	□ National estimates of birds illegally killed or taken due to IKB is based largely on quantitative data and records.

<sup>&</sup>lt;sup>7</sup> Expert Opinion is defined as: the knowledge of whom by virtue of special knowledge, skill, training, or experience is qualified to provide information in matters that exceed the common knowledge of ordinary people.

# 2. Number, distribution and trend of illegally killed, trapped or traded birds

The extent, trend, seasonal and geographic distribution of illegally killed, trapped or traded birds in your country including relevant overseas territories<sup>8</sup>.

Question: How many birds and in which season are estimated to be illegally killed, trapped or traded every year in your country including relevant overseas territories? What is the trend?

Measurement: Number of birds estimated to be illegally killed, trapped or traded every year

	Marc May			December / February	Total
National level					
(region/area/ter	ritory)				
[add lines for each re from which data or e is available]					
IKB trend over past 3 years	Increasing	Stable	Decreas	ing No c	lear trend

<sup>&</sup>lt;sup>8</sup> Only Overseas Territories within the area covered by the map in Picture 1 where the Bird Directive applies

<sup>&</sup>lt;sup>9</sup> Please provide information on how the estimates have been developed.

## 3. Extent of IKB cases known to national authorities

The extent to which data on illegal activities at national level are available.

Question: Are data on the status and scale of IKB cases available?

## Measurement:

0 🗆	1 🗆	2 🗆	3 □
<ul> <li>□ Data on IKB cases number and distribution are not available.</li> <li>□ Data on IKB cases number and distribution are available but have not been used to assess IKB scale and distribution.</li> </ul>	□ National estimate on numbers and distribution of cases of IKB is based entirely on expert opinion / modelling / other indirect methods	□ National estimates on the scale and distribution of cases of IKB are extrapolated on the basis of partial IKB disclosed crime statistics	□ National data on IKB cases are available and is based on official and comprehensive IKB crime disclosure statistics.

# 4. Number of IKB cases prosecuted in the reporting period.

The extent of cases of IKB prosecuted in the reporting period.

Question: How many IKB cases have been prosecuted in the reporting period in your country?

Details concerning the number of IKB cases prosecuted in the assessment period.

Category of IKB offence	Number of persons prosecuted in the assessment period	Number of bird specimens involved in the offence (specimens seized)
Illegal killing of protected birds (shooting, poisoning, other methods of killing)		
Illegal taking of protected birds (trapping using any means)		
Illegal possession of live / dead protected birds		
Illegal importation or transport of live / dead protected birds		
Illegal taxidermy of protected birds		
Illegal trade in protected birds (including trafficking for sale, marketing for sale of any live or dead protected birds or their parts)		
Serving / offering of protected species in restaurants		
Use of prohibited methods of hunting (bird callers, snares, nets, lights, gas, etc)		
Hunting outside open season or during unpermitted hours		
Hunting without a license, breach of license conditions (e.g. exceedance in hunting quotas, failure to report birds caught, etc)		
Hunting in prohibited areas (game reserves)		
Removal of eggs		
Totals		

Having regard to the Bern Convention draft reporting format for recording of wild bird crime cases<sup>10,</sup> as well as to the following working definition of IKB: "Those unlawful<sup>11</sup> activities committed intentionally resulting in the death, injury or removal of specimens<sup>12</sup> of migratory birds from the wild either dead or alive, including their parts or derivatives", respondents should indicate the number of cases of IKB-related offences for each offence category disclosed<sup>13</sup> over the assessment period as well as, wherever applicable, the number of bird specimens involved in the offence.

In case an offence was committed by a group of persons, the number of offences to be reported in the second column of the above table should be multiplied by the number of persons involved / prosecuted for that offence.

In case a single person faced multiple charges for different offence categories (for instance illegal killing of a protected bird and using prohibited methods of hunting), such case should be reported under each offence category for which that person has been charged / prosecuted.

<sup>10</sup>https://wcd.coe.int/com.instranet.InstraServlet?command=com.instranet.CmdBlobGet&I
 nstranetImage=2919703&SecMode=1&DocId=2369656&Usage=2

<sup>&</sup>lt;sup>11</sup> "Unlawful" means for this purpose infringing national, regional or international law.

<sup>12 &</sup>quot;Specimen" means an animal whether dead or alive

<sup>&</sup>quot;Disclosed" implies cases of IKB offences where sufficient material evidence was collected to enable identification of suspects and prosecution of the offence in accordance with the applicable criminal or administrative proceedings.

## B. Comprehensiveness of national legislation

## 5. National wildlife legislation<sup>14</sup>

The comprehensiveness of national legislative provisions in force for wildlife conservation, management and use, including prohibition of IKB

Question: Does comprehensive national legislation<sup>15</sup> for wildlife conservation exist, including provisions to regulate international trade in wildlife or its products?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
National wildlife legislation:	National wildlife legislation:	National wildlife legislation:	National wildlife legislation:
□ Has not been enacted	☐ Does <b>not have</b> adequate provisions to deter and combat IKB	☐ <b>Has</b> adequate provisions to deter and combat IKB.	☐ Has adequate provisions to deter and combat IKB
	☐ Is <b>not</b> supported by suitable legislation framework and/or regulations	☐ Is <b>not</b> supported by suitable legislation framework and/or regulations	☐ <b>Is supported</b> by suitable legislation framework and/or regulations

<sup>&</sup>lt;sup>14</sup> This indicator corresponds to indicator 28 in the ICCWC Indicator Framework

<sup>&</sup>lt;sup>15</sup> The comprehensiveness of provisions in all relevant national legislation should be considered when answering this question. In general, domestic laws pertaining to the wildlife sector should, at a minimum, set out rules for the following aspects:

<sup>•</sup> Ownership over wildlife, that is, State-ownership, private property rights, rights of indigenous people or native title:

<sup>•</sup> Designation of government agencies to oversee and regulate the wildlife sector, administrative processes and so forth:

<sup>•</sup> Game reserves and hunting areas, including the identification of the areas where subsistence, commercial or leisure hunting is prohibited or permitted;

<sup>•</sup> Licence systems for leisure and commercial hunting, including conditions for granting, renewing and cancelling hunting licences;

<sup>•</sup> Transport and import/export rules to control the movement of wildlife, dead or alive, animal parts and products made from wildlife across the country and across international borders; and

<sup>•</sup> Offences for violations of domestic wildlife laws and enforcement measures

# 6. Regulated use

The comprehensiveness of national legislation concerning sustainable use of wildlife including hunting.

Question: Through which measures and controls do national legislation regulate the killing and taking of wild birds?

Measurement:

0 🗆	1 🗆	2 🗆	3 🗆
National legislation:  Does not specifically regulate hunting of birds from conservation / sustainable use points of view. Some legislation	National legislation:  Concerning hunting exists and sets basic parameters that apply to various huntable species including birds:	National legislation:  Concerning hunting exists separately from national legislation concerning conservation of wildlife and lays down	National legislation:  Concerning hunting is fully integrated within national conservation of wildlife legislation therefore ensuring the taking into
concerning hunting of birds may exist, however it mainly addresses the activity from arms control / public safety points of view and does not delve into wildlife conservation issues	□ Establishes and defines hunting seasons □ Lists species that can be hunted □ Regulates methods of hunting	comprehensive provisions concerning:  Establishing and defining hunting seasons  Listing species that can be hunted  Defining hunting areas.  Regulating and defining which methods are allowed for hunting  Providing for effective authorization mechanism	account of biological and conservation aspects in hunting-related decisions and lays down comprehensive provisions concerning:  □ Establishment and definition of hunting seasons □ Listing species that can be hunted □ Definition of hunting areas
		and criteria for obtaining a hunting licence  Establishing bag limits and quotas for huntable species  Providing for basic hunting bag reporting requirements  Controls related to implementation	□ Regulation and definition of which methods are allowed for hunting □ Provision for appropriate authorization mechanism and criteria for obtaining a hunting license, including requirements for compulsory examination of hunting license applicants □ Establishment of bag limits and quotas for huntable species on the basis of biological and conservation considerations □ Provision for the timely collection of hunting bag data and reporting mechanisms □ Controls related to
			implementation, including enforcement (for instance providing enforcement powers to game wardens, park rangers, hunting marshals etc)

# 7. Prohibitions under national legislation

The extent of activities forbidden under national legislation

Question: To what extent does national legislation make the killing, taking and trade of wild birds illegal?

## Measurement:

0 🗆	1 🗆	2 🗆	3 □
National legislation does not generally <sup>16</sup> forbid:	National legislation generally prohibits:	National legislation generally prohibits:	National legislation generally prohibits:
☐ Deliberate killing of wild birds	☐ Deliberate killing of wild birds	☐ Deliberate killing of wild birds	☐ Deliberate killing of wild birds
☐ Taking of wild birds	□ Taking of wild birds	□ Taking of wild birds	☐ Taking of wild birds
☐ The use of means such as nets, traps, lime sticks, sound-devices, etc for capturing birds		☐ The use of means such as nets, traps, lime sticks, sound-devices, etc. for capturing birds	☐ The use of means such as nets, traps, lime sticks, sound-devices, etc. for capturing birds
<ul> <li>□ Possession<sup>17</sup> of live or dead wild birds or their parts</li> </ul>			□ Possession of live or dead wild birds or their parts
☐ Importation or transport of wild birds or their derivatives			☐ Importation or transport of wild birds or their derivatives
□ Sale of wild birds			☐ Sale of wild birds

Comments:

<sup>16</sup> General prohibition may be subject to regulated exemptions that are subject of the next question

<sup>&</sup>lt;sup>17</sup> The legal definition of 'possession' may vary with countries. Please refer to your national legislation.

## 8. Exceptions under national legislation

The extent of regulatory scrutiny concerning any authorisation of exemptions

Question: To what extent does national legislation make it possible to authorize exemptions from the general prohibitions outlined in the answer to previous question?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
National law:  ☐ Makes it possible for authorization of exemptions involving any or some activities that are generally prohibited under national legislation  ☐ Does not include specific criteria or processes for granting / monitoring such exemptions	National law:  Makes it possible for authorization of exemptions involving some of the activities generally prohibited under national legislation  Defines the basic criteria upon which such exemptions can be granted by the responsible authority; however, such criteria for granting exemptions do not correspond to the criteria for exemptions stipulated in Bern Convention <sup>18</sup> / CMS <sup>19</sup> / EU Birds Directive <sup>20</sup> (for EU MS only)  Does not include specific regulatory mechanism for monitoring / reporting upon exemptions granted	National law:  Makes it possible for authorization of exemptions involving some_of the activities generally prohibited under national legislation  Defines comprehensive criteria upon which such exemptions can be granted by the responsible authority; such criteria correspond to the criteria for exemptions stipulated in Bern Convention / CMS / EU Birds Directive (for EU MS only)  Does not include specific regulatory mechanism for monitoring / reporting upon exemptions granted	National law:  Makes it possible for authorization of exemptions involving some_of the activities generally prohibited under national legislation  Defines comprehensive criteria upon which such exemptions can be granted by the responsible authority; such criteria correspond to criteria for exemptions stipulated in Bern Convention / CMS / EU Birds Directive (for EU MS only)  Establishes, for each exemption granted on an annual basis, a specific regulatory mechanism that ensures strict supervision of compliance, monitoring and reporting  Requires that data on all exemptions granted, is compiled on an annual basis and is publically available including information on affected species, number of specimens, justification, the responsible authorities, permitting and licensing procedures, compliance monitoring and supervision

<sup>&</sup>lt;sup>18</sup> Article 9 of the Bern Convention states that: "Each Contracting Party may make exceptions from the provisions of Articles 4, 5, 6, 7 and from the prohibition of the use of the means mentioned in Article 8 provided that there is no other satisfactory solution and that the exception will not be detrimental to the survival of the population concerned". An interpretation document of art.9 of the Conventions is available <a href="https://wcd.coe.int/com.instranet.InstraServlet?command=com.instranet.CmdBlobGet&InstranetImage=1952251&SecMode=1&DocId=1646536&Usage=2">https://wcd.coe.int/com.instranet.InstraServlet?command=com.instranet.CmdBlobGet&InstranetImage=1952251&SecMode=1&DocId=1646536&Usage=2</a>

<sup>&</sup>lt;sup>19</sup> Article III.5 of CMS states that: Parties that are Range States of a migratory species listed in Appendix I shall prohibit the taking of animals belonging to such species. Exceptions may be made to this prohibition" under clearly defined conditions listed in the article.

<sup>&</sup>lt;sup>20</sup> A limited number of activities normally prohibited under the Birds Directive (2009/147/EC) (Articles 5-8) are permissible by way of derogations, where particular problems or situations exist or may arise. The possibilities for use of these derogations are limited. They must be justified in relation to the overall objectives of the Directive and comply with the specific conditions for derogations described in Article 9.

# 9. Sanctions and penalties

The extent to which penalties for IKB are comprehensive

Question: What penalties and sanctions are imposed by law regarding the illegal killing, taking and trade of wild birds?

## Measurement:

0 🗆	1 🗆	2 🗆	3 □
National legislation:  Does not specifically describe IKB-related offences and does not foresee specific penalties for such offences  Does not specifically penalize IKB-related offences unless these are coupled with breaches of other legislation such as arms control laws	National legislation:    Provides basic description(s) of IKB-related offences that encompass illegal killing, trapping and trade of wild birds    Stipulates maximum penalties for most IKB-related offences but does not stipulate a minimum penalty    Provides for a limited spectrum of criminal and administrative sanctions including:    Fines   Imprisonment (usually suspended jail terms in the most severe cases IKB)   Suspension of license.   Confiscation of corpus delicti	National legislation:  Provides a comprehensive description(s) of specific IKB-related offences that encompass illegal killing, trapping, trade, possession, transport, importation and taxidermy of wild birds  Stipulates both the minimum and a maximum penalty for some categories of offences  Provides for a wide spectrum of criminal and administrative sanctions including:  Imprisonment (usually suspended jail terms in the most severe cases IKB)  Suspension of license.  Confiscation of corpus delicti Permanent revocation of licence Community service Other sanctions	National legislation:  Provides a comprehensive description(s) of specific IKB-related offences that encompass illegal killing, trapping, trade, possession, transport, importation and taxidermy of wild birds  Stipulates both the minimum and a maximum penalty for all offence categories except those where a level of penalty is fixed permanently in the law  Provides for a full spectrum of criminal and administrative sanctions including:  Fines  Imprisonment (both effective and suspended jail terms are usually automatic for the most severe cases of IKB)  Suspension of license  Confiscation of corpus delicti  Permanent revocation of license in the case of IKB involving highly protected birds  Community service  Other sanctions

# 10. Proportionality of penalties<sup>21</sup>

The extent to which severity of IKB cases is reflected in the relevant national legislation.

Question: Does national legislation adequately penalize IKB offences?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
Penalties for IKB:	Penalties for IKB:	Penalties for IKB:	Penalties for IKB:
☐ Only make provision for administrative penalties (e.g. fines, bans,	☐ Are prescribed in legislation and provide for criminal prosecution	☐ Are prescribed in legislation and provide for criminal prosecution	☐ Are prescribed in legislation and provide for criminal prosecution
suspensions)  Are not proportional to the nature and severity of IKB  Are inadequate as they do not provide an effective deterrent <sup>22</sup>	□ Do not differentiate offences on the basis of gravity factors, leaving a wide margin of judiciary discretion in the determination of the magnitude of penalties meted out □ Are inadequate as they do not provide an effective deterrent	□ Provide a penalty structure that <b>somewhat</b> reflects severity of offences on the basis of basic gravity factors; however, leaving a wide margin for judiciary discretion □ Are generally seen as providing an <b>adequate</b> and proportionate deterrent for most cases of IKB	□ Fully reflect severity of offences on the basis of gravity factors recommended as part of Bern Convention Tunis Action Plan <sup>23</sup> □ Are generally seen as providing an adequate and proportionate deterrent for all IKB cases, as evidenced through sustained IKB crime decline (sustained decline in IKB cases observed over at least 3 years) □ Treat wildlife crime offences involving organized criminal groups as serious crime <sup>24</sup> carrying a minimum term of four years imprisonment

Comments:

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<sup>&</sup>lt;sup>21</sup> This indicator is based on indicator 40 of the ICCWC frame work.

Measuring and estimating the effects of criminal sanction on subsequent criminal behaviour is very complex and there is no agreement on the deterrence of sanctions on criminal behaviours. Please make sure you assess here the adequacy of the law, not the effectiveness of the judicial system (which has also an impact on the deterrence of a law). It is therefore a matter of expert opinion, but should be backed by facts to be reported in the 'comments' section.

<sup>&</sup>lt;sup>23</sup> Bern Convention Recommendation N° 177 (2015) on the gravity factors and sentencing principles for the evaluation of offences against birds, and in particular the illegal killing, trapping and trade of wild birds

<sup>&</sup>lt;sup>24</sup> The United Nations Convention against Transnational Organized Crime defines serious crime as conduct constituting an offence punishable by imprisonment for at least four years or a more serious penalty.

## 11. Use of criminal law<sup>25</sup>

The extent to which a combination of relevant national legislation and criminal law are used to prosecute IKB in support of legislation enacted to combat wildlife crime.

Question: Does national prosecution of IKB cases ensure the highest penalties by taking into account the cross-over elements with other crimes via criminal law<sup>26</sup>?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
Relevant criminal law:  Cannot be applied to IKB offences  IKB cases are either not penalized at all or are penalized only administratively	Relevant criminal law:  Is rarely applied to IKB crime cases  Most IKB cases except the most severe are penalized administratively  Wherever criminal law is evoked in the most severe IKB cases, this usually stems from laws unrelated to wildlife conservation, such as arms control or public safety laws	Relevant criminal law:  Is sometimes applied to IKB crime cases  Generally describes which IKB-related offence categories are subject to criminal liability and which categories are subject to administrative sanctions	Relevant criminal law:  Is usually applied in most IKB crime cases, as required  Clearly describes offence categories that are subject to criminal as opposed to administrative liability  Is supported by mechanisms that harmonize wildlife and other key domestic legislation such as criminal law

## Comments:

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<sup>&</sup>lt;sup>25</sup> This indicator is based on indicator 33 of the ICCWC Indicator Framework

Because of the high value of some illegally-traded bird specimens and the involvement of organized crime groups in IKB, mandated maximum fines of legislation enacted to combat wildlife crime often bear little relation to the value of Illegally killed, trapped or traded bird specimens or the severity of the offence. It is therefore important that persons arrested for involvement in IKB whenever possible and appropriate, are charged and tried under a combination of relevant laws that carry the highest penalties. It includes legislative provisions for International cooperation, combating corruption and addressing organized crime. Also, includes use of general crime laws that relate to offences such as fraud, conspiracy, possession of weapons and other matters as set out in the national criminal code.

# 12. Organized crime legislation

The extent to which specific legislation to address organized crime<sup>27</sup> is used to combat IKB

Question: How is national legislation to address organized crime being used in the investigation and prosecution of IKB?

### Measurement:

0 🗆	1 🗆	2 🗆	3 □	N/A □
National legislation on organized crime:  Has not been enacted Cannot be used for prosecuting IKB	National legislation on organized crime:  Is in place but is rarely used in IKB cases prosecution  Does not have provision for special investigation methods	National legislation on organized crime  Is in place and is sometimes used in IKB cases Special investigation methods used for organized crime are not available for IKB cases	National legislation on organized crime:  Is in place and used as appropriate in IKB cases Special investigation methods used for organized crime are applied also to IKB cases	Not Applicable as the country has no known cases of organized crime

Comments:

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<sup>&</sup>lt;sup>27</sup> The United Nations Convention against Transnational Organized Crime defines an organized criminal group as a structured group of three or more persons, existing for a period of time and acting in concert with the aim of committing one or more serious crimes or offences established in accordance with the Convention, in order to obtain, directly or indirectly, a financial or other material benefit.

# 13. Transposition of international law and commitment to national legislation

The comprehensiveness of national legislative provisions to transpose CMS and Bern Convention obligations regarding IKB, where these are applicable.

Question: To what extent national legislation transposes international obligations regarding IKB made by ratifying the Convention of Migratory Species and/or the Bern Convention?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □	N/A □
The country:  Is not a member of CMS  Is not a member of Bern	National legislation for CMS:  Has not been enacted.  National legislation for Bern Convention:  Has not been enacted	□ CMS commitments regarding the fight against IKB have been partially transposed into the existing national legislation □ Bern Convention commitments regarding the fight against IKB have been partially transposed into the existing national legislation □ The country has pending / unresolved case files / complaints under Bern Convention related to incorrect or incomplete transposition of the provisions of the Convention into national law	□ CMS commitments regarding the fight against IKB have been fully transposed into the existing national legislation □ Bern Convention commitments regarding the fight against IKB have been fully transposed into the existing national legislation □ The country has no pending / unresolved case files / complaints under Bern Convention related to incorrect transposition of the provisions of the Convention into national law	☐ The country is not a Party of one or both Treaties

# C. Enforcement response: preparedness of law enforcement bodies and coordination of national institutions

## 14. National Action Plan to combat IKB<sup>28</sup>

The existence of a national strategy or action plan for IKB.

Question: Is there a national action plan or equivalent document to tackle IKB?

### Measurement:

0 🗆	1 🗆	2 🗆	3 □
A national IKB action plan:	A national IKB action plan:	A national IKB action plan:	A national IKB action plan:
☐ Has <b>not</b> been	☐ is in the process of	☐ Has been developed	☐ Has been developed
developed  □ IKB is <b>not covered</b> by	being developed  □ IKB is covered by other	☐ Has been adopted by some relevant national enforcement agencies	☐ Has been adopted by all relevant national enforcement agencies
any other relevant enforcement strategies or action plans	relevant enforcement strategies or action plans	☐ Is <b>not actively</b> implemented by all relevant enforcement agencies	☐ Is actively implemented by all relevant enforcement agencies ☐ Is being monitored and
		☐ Has <b>not</b> been regularly updated	reviewed to ensure it remains up to date

 $<sup>^{\</sup>rm 28}$  This indicator corresponds to indicator 3 of the ICCWC framework

# 15. Enforcement priority<sup>29</sup>

The recognition of combating wildlife crime as a high national level priority.

Question: Is combating IKB identified as a high priority at the national level?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
IKB crime:  ☐ Is <b>rarely</b> identified as a high priority among national law enforcement agencies	IKB crime:  ☐ Is <b>sometimes</b> identified as a high priority among national law enforcement agencies	IKB crime:  ☐ Is usually identified as a high priority among national law enforcement agencies	IKB crime:  ☐ Is <b>usually</b> identified as a high priority among national law enforcement agencies
		☐ Has <b>not</b> been formally <sup>30</sup> adopted and/or acknowledged as a high priority	☐ Has been formally adopted and/or acknowledged as a high priority

Comments:

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<sup>&</sup>lt;sup>29</sup> This indicator is based on indicator 1 of the ICCWC Indicator Framework

Formal recognition could include reference to wildlife crime as a priority issue within strategic plan(s), Memoranda of Understanding, public statements by heads of agencies and/or Declarations/Decrees by Heads of State.

# 16. Stakeholders and policy-making

The level of stakeholder participation to IKB-related policy-making

Question: To what extent and through which means are stakeholders<sup>31</sup> involved in policy-making to address IKB

Measurement:

0 🗆	1 🗆	2 🗆	3 □
Stakeholders' participation in policy decisions concerning IKB:	Stakeholders' participation in policy decisions concerning IKB:	Stakeholders' participation in policy decisions concerning IKB:	Stakeholders' participation in policy decisions concerning IKB:
☐ Is not envisaged or provided for in the national law	☐ Is envisaged or provided for in the national law, <u>but:</u>	☐ Is envisaged or provided for in the national law, <u>and:</u>	☐ Is envisaged or provided for in the national law, and:
□ Is limited and informal, whenever it may occur on an ad hoc basis □ Is largely limited to provision of basic information on the policies that are being developed	□ Is limited to consultation □ Is achieved through ad hoc meetings as no formal committee is established □ Is achieved via consultation with academics through the national wildlife agency (or similar technical body)	□ Ensures that their inputs are treated as advice and are taken into consideration in the policymaking process □ Is achieved through formal structures and committees □ But is however incomplete as one or more stakeholders' group is not involved or willing to participate	□ Ensures that they are fully consulted on key policy changes □ is ensured by formal structures and committees that meet with the appropriate frequency □ Is complete as all major stakeholders are involved

Comments:

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<sup>&</sup>lt;sup>31</sup> Stakeholders include the regulated community (i.e. harvesters including hunters, sellers, traders etc. as described in indicator 26), bird conservation NGOs, Academia, and local communities when appropriate

## 17. Staffing and recruitment<sup>32</sup>

The level of staff resources<sup>33</sup> in national law enforcement agencies to combat wildlife crime.

Question: What staff resources do national law enforcement agencies have to combat IKB?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
Law enforcement agencies:	Law enforcement agencies:	Law enforcement agencies:	Law enforcement agencies:
☐ Are <b>significantly</b> under-staffed	☐ Sometimes have a full complement of staff	☐ <b>Usually</b> have a full complement of staff,	☐ <b>Usually</b> have a full complement of staff,
☐ Are <b>rarely</b> able to recruit and/or attract additional staff	☐ <b>Usually</b> experience staffing <sup>34</sup> and/or skills shortages	although it has not always kept up with changing wildlife crime trends	which has generally kept up with changing wildlife crime trends
	☐ Usually experience recruitment delays and/or difficulties	☐ Sometimes experience staffing and/or skills shortages	☐ <b>Usually</b> have an appropriate mix of staff and skills
		□ Sometimes experience delays in recruitment and/or difficulties attracting suitably qualified candidates	☐ <b>Usually</b> process recruitment vacancies as they arise with suitably- qualified candidates

<sup>&</sup>lt;sup>32</sup> This indicator corresponds to indicator 8 in the ICCWC Indicator Framework

<sup>33</sup> Whether the staff level is sufficient of not is matter of expert opinion. Please provide any evidence and rational in the 'Comments' section. Please note that indicator 19 will be dealing with enforcement effort.

<sup>&</sup>lt;sup>34</sup> Staffing includes factors such as whether there is an appropriate mix of full-time, part-time and casual staff; experienced and less experienced staff; and professional, technical, investigative and administrative staff as needed to discharge the required activities

# 18. Specialized training

The percentage of enforcement officers receiving regular training in IKB-related aspects.

Question: How many of the enforcement officers<sup>35</sup> have received regular training in IKB-related aspects?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
□ None	□ Less than 10%	□ Between 10% and 50%	□ More than 50%

Comments<sup>36</sup>:

<sup>35 &</sup>quot;Enforcement officers" refers in this case to police officers and any other professional involved in the protection and management of wildlife, national parks and natural areas (e.g. rangers, forest guards, game wardens, field enforcement officers).

36 Please provide information on how frequently the trainings are organized, the issue covered the number of people involved, who provided the training, etc.

## 19. Field enforcement effort

The intensity of efforts devoted by law enforcement agencies to combat IKB.

Question: Is the surveillance effort put in place to combat IKB considered sufficient?

Measurement: .in a scale 1-5, with 5 being the most positive, score the field enforcement effort of the law enforcement agencies in your country

Insufficient to address IKB				Sufficient to properly address IKB
1 🗆	2 🗆	3 □	4 🗆	5 🗆

Comments<sup>37</sup>:

<sup>&</sup>lt;sup>37</sup> Please provide further information if available on specific figures such as the number of staff members or person/days per year invested by law enforcement agencies in combating IKB.

# D. Prosecution and sentencing - effectiveness of judicial procedures

## 20. Quality of judicial processes

Effectiveness and efficiency of administration of sanctions for IKB offences

Question: Are sanctions for IKB-related offences administered effectively and efficiently?

Measurement:

0 🗆	1 🗆	2 🗆	3 □
IKB cases:	IKB cases:	IKB cases:	IKB cases:
□ Are <b>not</b> prosecuted before criminal courts □ Are <b>not</b> subject to sanctions under	☐ Usually take <sup>38</sup> over <b>two years</b> to conclude in the case of criminal proceedings	☐ Usually take over <b>one</b> year but under two years to conclude in the case of criminal proceedings	☐ Usually take under <b>one year</b> to conclude in the case of criminal proceedings
administrative or other penalty regime	☐ Usually take <sup>39</sup> over six months to conclude in the case of administrative or other penalty regime	Usually take over <b>three months</b> but under six months to conclude in the case of administrative or	Usually take under three months to conclude in the case of administrative or other
☐ Are not recorded and not accessible to other prosecutors/judges	☐ Generally result in over 50% acquittals <sup>40</sup> ☐ Are handled by general	other penalty regime  ☐ Generally result in less than 25% acquittals	penalty regime  Generally result in less than 10% acquittals
☐ Reports by civil society of illegal bird killing or	prosecutors and judges not specialized in wildlife crime	☐ Are mostly handled by general prosecutors and judges that <b>tend to</b>	☐ Are <b>mostly</b> handled by specialized prosecutors and judges
taking are seldom investigated.   Are recomprosecutor prosecutor Reports by illegal bird	□ Are recorded but not easily accessible to other prosecutors/judges □ Reports by civil society of illegal bird killing or taking are usually investigated.	specialize in wildlife crime cases  Are recorded and are accessible to other prosecutors/judges nationally	☐ Are recorded and accessible to other prosecutors/judges regionally at the geographic scope of the IKB Scoreboard
		☐ Reports by civil society of illegal bird killing or taking are not only usually investigated but evidence and advice from relevant NGOs is regularly accessed and used.	□ Reports by civil society of illegal bird killing or taking are not only usually investigated but evidence and advice from relevant NGOs is frequently accessed and used.

Comments:

<sup>38</sup> Duration of criminal cases is measured as a period between the date of the filing of the charges in court and the date of sentencing, but excludes any potential subsequent appeals that may be filed

<sup>&</sup>lt;sup>39</sup> Duration of administrative cases is measured as a period between the date when the offender is served with a notice of an administrative offence and the date of full settlement of such administrative sanction

<sup>&</sup>lt;sup>40</sup> Excluding acquittals made upon consideration of any appeal where applicable

# 21. Sentencing guidelines<sup>41</sup>

The existence of national guidelines or other principles for the sentencing of offenders convicted for wildlife crime.

Question: Are there clearly-defined national guidelines or provisions in the national legislation for the sentencing of offenders convicted for IKB?

## Measurement:

0 🗆	1 🗆	2 🗆	3 □
There are no sentencing guidelines for IKB cases	Sentencing guidelines for IKB cases are under development	Sentencing guidelines for IKB cases have been finalized but not adopted	Sentencing guidelines for IKB cases have been finalized and adopted

<sup>&</sup>lt;sup>41</sup> This indicator is based on indicator 41 of the ICCWC Indicator Framework

## 22. Judicial awareness<sup>42</sup>

The extent of awareness of wildlife crime among the prosecutors and judges and the appropriateness of the verdicts handed down.

Question: Are prosecutors and judges aware of the serious nature of IKB and are appropriate sentences imposed?

### Measurement:

0 🗆	1 🗆	2 🗆	3 □
The prosecutors and judges	The prosecutors and judges:	The prosecutors and judges:	The prosecutors and judges:
☐ Have <b>no awareness</b> of the nature and prevalence of IKB, and the impact and potential profits of wildlife crime	☐ Have <b>limited</b> awareness of the nature and prevalence of wildlife crime, and the impact and potential profits of wildlife crime	☐ Have <b>some</b> awareness of the nature and prevalence of wildlife crime, and the impact and potential profits of wildlife crime	☐ Are aware of the nature and prevalence of wildlife crime, and the impact and potential profits of wildlife crime
<ul> <li>☐ Have no awareness of IKB-related charges</li> <li>☐ Usually treat IKB as a minor offence</li> <li>☐ Do not adhere to sentencing guidelines where they exist</li> </ul>	☐ Have limited awareness of wildlife crime-related charges ☐ Collaborate to deliver verdicts that are sometimes appropriate to the nature and severity of	☐ Have <b>some</b> awareness of wildlife crime-related charges ☐ Collaborate to deliver verdicts that are <b>usually</b> appropriate to the nature and severity of the crime	☐ Have a <b>high level</b> of awareness of wildlife crime-related charges ☐ Collaborate to deliver verdicts that are appropriate to the nature and severity of the crime
	the crime  Rarely adhere to sentencing guidelines where they exist	□ Sometimes adhere to sentencing guidelines where they exist	□ <b>Routinely</b> adhere to sentencing guidelines where they exist

## Comments:

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 $<sup>^{\</sup>rm 42}$  This indicator corresponds to indicator 42 of the ICCWC Indicator Framework

## 23. Judiciary training

The percentage of environmental prosecutors and judges trained in IKB-related aspects.

Question: How many environmental prosecutors and judges who deal with wildlife crime have received training in IKB-related aspects?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
□ None	□ Less than <b>10</b> %	☐ Between <b>10%</b> and <b>50%</b>	☐ More than <b>50%</b>

Comments<sup>43</sup>:

<sup>&</sup>lt;sup>43</sup> Please provide information on how frequently the trainings are organized, the issue covered the number of people involved, who provided the training, etc.

## E. Prevention - other instruments used to address IKB

# 24. International cooperation

The extent to which national governmental institutions take advantage of the international initiatives and working groups on IKB

Question: Do national governmental institutions participate actively in IKB-related international initiatives?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
National government does not participate in:  Meetings of the CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean  Meetings of the Bern Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds  CITES IKB initiatives  BU IKB Initiatives  Any bilateral IKB initiatives	National government participates (less than 50% of meetings in the last 3 years) in:  Meetings of the CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean  Meetings of the Bern Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds  CITES IKB initiatives  BU IKB Initiatives  Any bilateral IKB initiatives	National government participates (more than 50% of the meeting in the last three years) in:  Meetings of the CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean  Meetings of the Bern Network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds  CITES IKB initiatives  EU IKB Initiatives  Any bilateral IKB initiatives	National government takes an active role44 in:  Meetings of the CMS Intergovernmental Task Force on Illegal Killing, Taking and Trade of Migratory Birds in the Mediterranean  Meetings of the Bern network of Special Focal Points on Eradication of Illegal Killing, Trapping and Trade in Wild Birds  CITES IKB initiatives  EU IKB Initiatives  Any bilateral IKB initiatives

## Comments:

4.

<sup>44</sup> Active role includes actions such as participating to all meetings, replying to questionnaires and implementing initiatives at national level.

## 25. Drivers of wildlife crime<sup>45</sup>

The extent to which the drivers of IKB in the country are known and understood.

Question: What is the level of awareness of the drivers<sup>46</sup> of IKB in your country, including those relating to the supply and consumer demand for illicit products?

### Measurement:

0 🗆	1 🗆	2 🗆	3 □
The drivers of IKB are unknown	Knowledge of the drivers of IKB:	Knowledge of the drivers of IKB:	Knowledge of the drivers of IKB:
	□ Is <b>basic</b>	☐ Is moderate	□ Is <b>good</b>
	□ Is <b>anecdotal</b>	☐ Involves <b>gaps</b> in	☐ Is reasonably
	☐ Is based on <b>limited</b>	knowledge	comprehensive
	sources		☐ Is based on information from a variety of sources
			including scientific
			research

Comments:

 $^{\rm 45}$  This indicator corresponds to indicator 45 in the ICCWC Indicator Framework

<sup>&</sup>lt;sup>46</sup> "Drivers' are the underlying factors that are behind IKB. It can be driven by multiple factors, including (but not limited to) rural poverty, food insecurity, economic interests, poor law enforcement, unclear legislation, penalties too low to deter crime, perceived legitimacy, tradition, etc."

## 26. Demand-side activities<sup>47</sup>

The extent to which activities to address the demand of illegal wildlife products are implemented.

Question: Are activities implemented to address the demand\*48 for illegally obtained wild birds?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
Demand-side activities:	Demand-side activities:	Demand-side activities:	Demand-side activities:
☐ Have <b>neither</b> been developed nor	☐ Have been <b>developed</b> ☐ Are <b>rarely</b> implemented	☐ Have been developed and implemented	☐ Have been developed and implemented
Implemented  ☐ There is <b>no</b> information available on the demand	in full due to a lack of available resources (e.g. technical, human,	☐ Are <b>regularly</b> reviewed to identify the outcomes achieved	☐ Are <b>regularly</b> reviewed to identify the outcomes achieved
for illegally obtained wild birds in the country.	financial)  Are based on information on demand for illegally obtained wild birds in the country	☐ Are based on information on demand for illegally obtained wild birds in the country	☐ Are <b>not needed</b> as data confirms that there is very little demand for illegally obtained wild birds in the country

### Comments:

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<sup>&</sup>lt;sup>47</sup> This indicator corresponds to indicator 46 in the ICCWC Indicator Framework

<sup>&</sup>lt;sup>48</sup> Demand-side activities are activities developed and implemented to reduce the demand for a particular illegally-traded bird product, or for illegally-traded wildlife more general. In many instances, these activities may be closely associated with awareness-raising activities to build public awareness of the legal requirements that applies to trade in wildlife. When answering this question please consider activities that the government has conducted and/or participated in, including activities which may have been developed or implemented in partnership with other countries and/or non-government organizations.

### 27. Regulated community<sup>49</sup>

The extent to which awareness-raising materials and/or programmes are in place to increase the awareness of the regulated community, of the laws that apply to the sustainable use of wild birds.

Question: Are efforts taken to increase the awareness of the regulated community<sup>50</sup>, of the legislative requirements concerning sustainable use of wildlife and the penalties for non-compliance?

#### Measurement:

0 🗆	1 🗆	2 🗆	3 □
Efforts to increase awareness of the regulated community:	Efforts to increase awareness of the regulated community:	Efforts to increase awareness of the regulated community:	Efforts to increase awareness of the regulated community:
□ Are <b>not</b> undertaken	<ul><li>□ Are usually informal and reactive</li><li>□ Are <b>not</b> comprehensive or widespread</li></ul>	☐ Are based on awareness raising materials that have been developed	☐ Are based on <b>well- developed</b> and up-to-date awareness raising materials
		☐ Are <b>relatively</b> up-to-date	☐ Comprehensively target the different types of user and permit holder(s)
		☐ Are <b>sometimes</b> comprehensive or widespread	

Comments:

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<sup>&</sup>lt;sup>49</sup> This indicator corresponds to indicator 47 in the ICCWC Indicator Framework

<sup>&</sup>lt;sup>50</sup> The regulated community could include harvesters (including hunters), sellers, traders (including on-line traders) and/or any individual or group that is issued a permit and/or licence to take, use and/or trade in wild birds and their products, and/or that conducts business activities related to the trade in wild birds.

### 28. Public awareness actions<sup>51</sup>

The extent to which awareness-raising materials and/or programmes are in place to increase public awareness of IKB.

Question: Are efforts taken to increase public awareness<sup>52</sup> of the environmental, social and economic impacts of IKB?

### Measurement:

0 🗆	1 🗆	2 🗆	3 □
Efforts to increase public awareness:	Efforts to increase public awareness:	Efforts to increase public awareness:	Efforts to increase public awareness:
<ul><li>□ Are <b>not</b> undertaken.</li><li>□ Sentences of IKB cases are never</li></ul>	☐ Are usually <b>informal</b> and <b>reactive</b>	☐ Are based on awareness raising materials that have been developed by	☐ Are based on well- developed and up-to-date awareness raising materials developed by
publicized	☐ Are <b>neither</b> comprehensive nor widespread	conservation NGOs	governmental bodies
	☐ There is <b>no national</b> communication strategy on IKB.	☐ Are <b>locally</b> implemented by governmental bodies	□ Comprehensively target the different types of stakeholders
	☐ Sentences of IKB cases	☐ Are <b>sometimes</b> comprehensive or widespread	☐ Fully undertake a national communication strategy on IKB.
	are <b>seldom</b> publicized	☐ Implement <b>only partially</b> a national communication strategy on IKB.	□ Sentences of IKB cases are <b>always</b> publicized
		☐ Sentences of IKB cases are <b>often</b> publicized	

### Comments:

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<sup>&</sup>lt;sup>51</sup> This indicator is based on indicator 50 in the ICCWC Indicator Framework

Awareness-raising activities may include public campaigns, awareness-raising materials, public meetings, and/or the promotion of crime notification hotlines. When answering this question please include activities that the government has conducted and/or participated in, including activities which may have been developed or implemented in partnership with other countries and/or non-government organizations.

### **Summary of scores**

Indicator	Indicator score	Indicator Group	Group score <sup>53</sup>
1. Status and scale of IKB		A. National	
Number and distribution of illegally killed or trapped birds	data	monitoring of IKB (data management	
3. Number of IKB cases		of scope and scale	
4. Number of IKB cases in the last year	data	of IKB)	
5. National wildlife legislation	data	,	
6. Regulated use		_	
7. Prohibitions under national		_	
legislation			
8. Exceptions under national legislation		– В.	
9. Sanctions and penalties		Comprehensiveness	
10. Proportionality of penalties		of national	
11. Use of criminal law		legislation	
12. Organized crime.		_	
13. Transposition of international law		_	
and commitment and national			
legislation			
14. National Action Plan for combating		C. Enforcement	
IKB		response	
15. Enforcement priority		(preparedness of	
16. Stakeholders and Policy-making		law enforcement	
17. Staffing and recruitment		bodies and coordination of	
18. Specialized training		national	
19. Field enforcement effort	data	institutions)	
20. Quality of judiciary processes		D. Prosecution and	
21. Sentencing guidelines		sentencing	
22. Judicial awareness		(effectiveness of	
23. Judiciary training		judicial procedures)	
24. International cooperation			
25. Drivers of wildlife crime		E. Prevention (other	
26. Demand-side activities		instruments used to	
27. Regulated community		address IKB)	
28. Public awareness actions			
TOTAL SCORE			

<sup>&</sup>lt;sup>53</sup> Sum of the score of all indicators of the same group excluding those for which numerical data are requested (i.e. indicators No. 2, 4 and 19) and those considered 'not applicable' (i.e. 12 and/or 16) by the respondent.



Convention on the Conservation of European Wildlife and Natural Habitats

**Standing Committee** 

# Recommendation No. 197 (2017) of the Standing Committee, adopted on 8 December 2017, on biosafety measures for the prevention of the spread of amphibian and reptile species diseases

The Standing Committee to the Convention on the Conservation of European Wildlife and Natural Habitats, acting under the terms of Article 14 of the Convention,

Having regard to the aims of the convention, which are to conserve wild flora and fauna and their natural habitats:

Recalling that Article 3 of the convention requires Parties to take the necessary steps to promote national policies for the conservation of wild flora, wild fauna and natural habitats, with particular attention to endangered and vulnerable species, especially endemic ones, and endangered habitats;

Recalling that under Article 11, paragraph 2.b of the Convention, each Contracting Party undertakes to strictly control the introduction of non-native species;

Recalling Recommendation No. 99 (2003) of the Standing Committee on the European Strategy on Invasive Alien Species (IAS);

Recalling <u>Recommendation No. 176 (2015)</u> of the Standing Committee on the prevention and control of the *Batrachochytrium salamandrivorans* chytrid fungus;

Reminding that according to the <u>Global Amphibian Assessment (GAA)</u>, 43% of amphibian species are declining in populations and 32% are threatened;

Taking into account the fact that an increasing number of studies documents that Ranavirus, chytrid infections and other emergent fungal disease such as the Snake Fungal Disease (SFD) are responsible for mass mortalities and local declines or even extirpations of amphibians' populations and some species of reptiles in the world and at the European level;

Aware of the fact that only infections such as *Batrachochytrium dendrobatidis* and Ranavirus are listed for amphibians among the <u>OIE-Listed diseases</u>, <u>infections and infestations in 2017</u> by the World Organisation for Animal Health;

Conscious that only the precautionary approach can support efforts to prevent the spread of the various diseases and that current mitigation methods have little, if any, effect on halting the spread of the diseases;

Noting that human activities play a role in the spread of viral, fungal and fungal-like diseases on amphibian and reptiles, in particular trade, movement (e.g., mitigation translocations) and research;

Acknowledging however, that conservation and research activities and projects remain indispensable and greatly contribute to improving the knowledge of reptiles and amphibians and their protection;

Recalling that the epidemiological impact of the trade is significant and may negatively affect conservation and trade economics;

Aware that there are bio-security risks associated with the translocation of native species within their natural range, even at a short distance and recalling Recommendation No. 158 (2012) of the Standing Committee on Conservation translocations under changing climatic conditions;

Recalling the CBD Technical Series No. 48 on <u>Pets, Aquarium, and Terrarium Species: Best Practices for Addressing Risks to Biodiversity</u>, which notes that there are significant gaps in global regulations of infectious disease and suggests risk assessment and screening approaches to potentially invasive pathogens;

Further recalling the <u>Best Practices in Pre-Import Risk Screening for Species of Live Animals in International Trade</u>, prepared by the Global Invasive Species Programme (GISP) focusing on "best practices" to address the risks associated with imports of live non-native animals and their parasites and pathogens in international trade;

Noting that it is extremely important that the spread of diseases is halted or at least slowed down and that the introduction of new emerging pathogens is prevented;

Recalling that a pro-active stance by national authorities and transnational cooperation are essential for the effective prevention and control of any wildlife disease,

### Recommends that Contracting Parties:

- Design and implement effective biosafety measures at national level as appropriate to prevent the
  further introduction and spread of known and emerging amphibian and reptile pathogens among
  populations within and across countries, including biosafety rules and protocols to field-work for
  researchers, visitors and naturalists, pet keepers and conservation practitioners where meaningful;
- Consider establishing coherent and proactive regulatory systems for trade in amphibian and reptile species which encourage best practice sharing and collaboration among all actors involved, taking example, as far as relevant, of existing sanitary and veterinary frameworks for livestock, fish species and pets;
- 3. Consider ways to facilitate the exact identification of amphibian, reptile and fish species and their origin in trade, including for non-CITES listed species and in particular when it comes to customs requirements and regulations;
- 4. Consider ways to estimate volumes of amphibians and reptiles traded annually and the estimated value of global imports;
- 5. Using the most appropriate legal framework, and at the earliest opportunity implement immediate restrictions on the amphibian and reptile species trade when an emerging pathogen spread with significant impact on wild populations has been identified until necessary preventive and management measures are designed, based on evidence, throughout the entire commercial chain;
- 6. Act towards improving the awareness and education of persons keeping amphibian and reptile species as pets, on their responsibilities in terms of biosafety for the benefit of public health and nature conservation. An improved cooperation between national authorities, herpetological societies and researchers and pet trade associations for mitigating the conservation risks from pet trade is essential;
- 7. Support monitoring of wild populations and surveillance of emerging infectious diseases in wild populations and facilitate the uptake of best practices for doing so;
- 8. Support research on the conservation biology of amphibian and reptile species, in particular linked to the recent outbreaks of emerging infectious diseases;
- 9. Support research towards evaluating the efficacy of other disease mitigation measures in the wild, such as vaccination, habitat modification, etc. for preventing the spread of amphibian and reptile species diseases;
- 10. Keep the Standing Committee informed of the measures taken to implement this recommendation.

### APPENDIX I

# MANDATE OF THE RESTRICTED GROUP OF EXPERTS ON CLIMATE CHANGE AND BIODIVERSITY

The mandate of the Restricted Group of Experts is to streamline action by Parties in the field of biodiversity conservation in the face of climate change by facilitating the practical implementation of the Bern Convention Programme of Work. For this purpose, the Restricted Group will:

- a. review the current standards (recommendations and guidance) of the Convention;
- b. review the existing reporting and monitoring tools of the Convention to assess progress by Parties, as well as ways to simplify and streamline reporting activities;
- c. assess the feasibility and plan the ways and timeframe for implementing the three main priorities of the Programme of Work;
- d. propose new procedures and tools which could support Parties' action and facilitate the exchange of good practices and initiatives, including guidance on the collection and analysis of information and data; and
- e. propose eventual partnerships to be established for implementing the Programme of Work and guide their implementation.

The first meeting of the Restricted Group of Experts will thus serve as a platform for brainstorming and planning the next steps in the Convention work in the field.

### APPENDIX II

### REPORTING FORMAT FOR THE PERIOD 2013-2018

IMPLEMENTATION OF RECOMMENDATION NO. 16 (1986) AND RESOLUTION NO. 5 (1998) OF THE STANDING COMMITTEE TO THE BERN CONVENTION ON THE EMERALD NETWORK OF AREAS OF SPECIAL CONSERVATION INTEREST (ASCI)

### **REPORTING FORM**

WITH REFERENCE TO RECOMMENDATION No. 157 (2012) AND RESOLUTION No. 8 (2012)

Kindly consult document T-PVS/PA (2017) 9 on the website of the meeting.

### APPENDIX III

List of species and habitats considered for the reporting under Resolution No.  $8\,(2012)$  over the period 2013-2018

Kindly consult document <u>T-PVS/PA (2017) 11</u> on the website of the meeting.

### APPENDIX IV

# UPDATED LIST OF OFFICIALLY NOMINATED CANDIDATE EMERALD SITES

Kindly consult document <u>T-PVS/PA (2017) 15</u> on the website of the meeting.

### APPENDIX V

## UPDATED LIST OF OFFICIALLY ADOPTED EMERALD SITES

Kindly consult document <u>T-PVS/PA (2017) 16</u> on the website of the meeting.

### APPENDIX VI

# PROGRAMME OF ACTIVITIES AND BUDGET OF THE BERN CONVENTION FOR 2018-2019

### 1. Meetings of the Statutory bodies (Standing Committee and Bureau)

The Standing Committee to the Bern Convention, whose existence is foreseen in Article 13 of the Convention for enabling parties to meet regularly to develop common and co-ordinated programmes, is the body composed of the representatives of the parties. It has much of the responsibility for the functioning and monitoring of the Convention and meets once a year.

The Bureau of the Standing Committee takes administrative and organisational decisions in between meetings of the Standing Committee. It includes the Chair of the Standing Committee, the Vice-chair, the previous Chair, and two additional Bureau members, and is assisted by the Secretariat.

### 2. Monitoring and assistance to Parties in species conservation

The activities planned under this heading aim at assessing and recording the conservation status of the populations of species listed in the appendices to the Convention, identifying species at risk, devising processes affecting loss of wild biological diversity, setting-up models to monitor change in wildlife outside protected areas. Common management standards may be proposed through action plans. Monitoring of the implementation of Articles 5, 6, 7 and 8 of the Convention, as well as of the pertinent recommendations should also be carried out by the relevant Group of Experts.

#### 3. Conservation of natural habitats

The activities planned under this heading aim at ensuring the conservation of natural habitats and the implementation of Article 4 of the Convention, as well as of Resolutions (89) 1, (96) 3, (96) 4, (98) 5, (98) 6 and Recommendations (89) 14, (89) 15 and (89) 16 of the Standing Committee. The setting-up of the Emerald Network of Areas of Special Conservation Interest (ASCI) in Europe is the main objectives of the Convention's work in this field.

### 4. Implementation of Article 3

Article 3 of the Convention sets out the general obligation for each Contracting party to take action individually, with respect to the conservation of wild flora and fauna and all natural habitats in general, by for instance promoting national conservation policies as well as education and information. Through the activity planned under this heading, the Secretariat seeks to provide assistance to parties in building capacities for communicating on the biodiversity advantage and benefits.

### 5. Monitoring of sites at risk

The activities to be implemented under this heading concern the monitoring of the implementation of the obligations of the Convention by parties by examination of case-file complaints or in the framework of the mediation procedure. They may also concern emergencies in the eventuality of a grave ecological damage as a result of a catastrophe, an accident or a conflict situation, and include on-the-spot appraisals organised for the European Diploma for Protected Areas.

### BUDGET YEAR 2018

Expenditure	# Units	Unit cost	Total cost	Total available	Funds needed
TOTAL FOR 2018			656403	383000	273403
1. Statutory bodies			55505	40379	15126
Meeting of the Standing Committee (4 days)			45504	30378	15126
Subsistence of Chair/Delegates/Experts (average: 24 experts*5 per diem). Chair + Countries: Albania, Armenia, Azerbaijan, Belarus, BiH, Bulgaria, Croatia, Cyprus, Czech Republic, Georgia, Greece, Hungary, Republic of Moldova, Montenegro, Portugal, Serbia, Slovak Republic, "the former Yugoslav Republic of Macedonia", Turkey, Ukraine, Morocco, Tunisia, Burkina Faso, Senegal	120	175	21000	10900	10100
Travel expenses of Chair/Delegates/Experts	24	470	11280	6254	5026
Interpretation Services	6	2 204	13224	13224	0
1st Meeting of the Bureau (1 day)	7.5	175	4563	4563	0
Subsistence of Bureau Members (5 experts*1,5 per diem)	7,5 5	175 650	1313 3250	1313 3250	0
Travel expenses of Bureau Members (5 experts)  Interpretation Services	0	0	0	0	0
2nd Meeting of the Bureau (1,5 days)			5438	5438	0
Subsistence of Bureau Members (5 experts*2,5 per diem)	12,5	175	2188	2188	0
Travel expenses of Bureau Members (5 experts)	5	650	3250	3250	0
Interpretation Services	0	0	0	0	0

- 85 - T-PVS (2017) Misc

2. Monitoring and assistance to Parties			75525	29276	46249
Network of SFPs for IKB (2 days)			18925	6450	12475
Travel expenses of Delegates/Experts	15	470	7050	3450	3600
Subsistence of Delegates/Experts (15 experts*3 per diem)	45	175	7875	3000	4875
Consultancy/technical reports	1	4 000	4000	0	4000
Select Group of Experts on Invasive Alien Species (1,5 days)			21612,5	7407	14205,5
Travel expenses of Delegates/Experts	15	470	7050	3450	3600
Subsistence of Delegates/Experts (15 experts*2,5 per diem)	37,5	175	6562,5	3957	2605,5
Consultancy/technical reports	2	4 000	8000	0	8000
Group of Experts on Climate Change (1 day)			14988	5419	9569
Travel expenses of Chair/Delegates/Experts	15	470	7050	3450	3600
Subsistence of Chair/Delegates/Experts (15 experts*1,5 per diem)	22,5	175	3938	1969	1969
Consultancy/technical reports	1	4 000	4000	0	4000
Technical support on Plant conservation (Planta Europa Conference), the CMS Pan-Mediterranean Task Force on IKB and then 6th Mediterranean Marine Turtels Conference			20000	10000	10000
Lumpsum AA	1	0	20000	10000	10000

3. Conservation of Natural Habitats			118792	47745	71047
Group of experts on Protected Areas and Ecological Networks (1,5 days)			23317	18595	4722
Travel expenses of Chair/Delegates/Experts	14	470	6580	5170	1410
Subsistence of Chair/Delegates/Experts (14 experts*2,5 per diem)	35	175	6125	4813	1312
Consultancy/technical reports	1	4 000	4000	2000	2000
Interpretation Services	3	2 204	6612	6612	0
Emerald Pilot project in Morocco			20000	0	20000
Lumpsum	1	pm	20000	0	20000
			00000		22222
Emerald project in an EaP or a South-East Europe country			20000	0	20000
Lumpsum	1	pm	20000	0	20000
Workshop on Reporting under Res. 8 (2012) (1,5 days)			17325	1000	16325
Travel expenses of Delegates/Experts	10	470	4700	500	4200
Subsistence of Delegates/Experts (15 experts*2,5 per diem)	15	175	2625	500	2125
Contribution to the development of an on-line reporting tool	1	pm	10000	0	10000
Emerald biogeographic evaluation Seminar (2 days)			32705	22705	10000
Consultancy/technical reports	2	10 000	20000	10000	10000
Travel expenses of Delegates/Experts	14	470	6580	6580	0
Subsistence of Delegates/Experts (14 experts*2,5 per diem)	35	175	6125	6125	0
Group of Specialists on the EDPA (1,5 days)			5445	5445	0
Travel expenses of Chair/Delegates/Experts	6	470	2820	2820	0
Subsistence of Chair/Delegates/Experts (6 experts*2,5 per diems)	15	175	2625	2625	0

- 87 - T-PVS (2017) Misc

4. Implementation of Article 3			29000	8000	21000
Capacity building on the biodiversity advantage, including marine turtles			5000	0	5000
Lumpsum (training and consultancy)	1	5 000	5000	0	5000
Awareness and visibility: Communication strategy			24000	8000	16000
Lumpsum (communication supports)	1	15 000	15000	8000	7000
Lumpsum (electronic publications)	1	4 000	4000	0	4000
Lumpsum (Emerald Network Viewer)	1	5 000	5000	0	5000
5. Monitoring of and advise on sites at risk			31940	21400	10540
Travels Experts	12	470	5640	3500	2140
Subsistence Experts	36	175	6300	3900	2400
Consultancy/AA	10	2 000	20000	14000	6000
6. Official Journeys of staff			22500	22500	0
Travel and subsistence	15	1 500	22500	22500	0
7 Drevision for the Chair			5000	3000	2000
7. Provision for the Chair					
Travel and subsistence expenses (lumpsum)	1	5 000	5000	3000	2000
8. Overheads			27700	27700	0
Printing Internal	110 000	0,03	3300	3300	0
Postage (Lumpsum)	1	400	400	400	0
Prepress (lumpsum)	1	2 500	2500	2500	0
Translation Services	636	33,805	21500	21500	0

9. Staff costs*			290 442	183000	107 442
Permanent staff, senior management and office costs	lumpsum		161 900	161900	0
Pensions Permanent staff	lumpsum		21 100	21100	0
Temporary staff and office costs	27	3979,33	107442	0	107442

The Bern Convention Special Account will be used to cover expenses that cannot be covered by the ordinary budget of the Council of Europe. The activities that will not receive additional contributions will not or partially be implemented.

The Council of Europe is expected to provide around  $\leq$ 383,000 in 2018 ( $\leq$ 200,000 for financing the programme of activities including overheads, and  $\leq$ 183,000 for staff, office, and high level management costs)

### **CALENDAR OF MEETINGS FOR 2018**

	Meeting	Date	Place
1	Group of Specialists on the European Diploma	21-22 February	Strasbourg
2	1 <sup>st</sup> meeting of the Bureau	19 March	Strasbourg
3	Meeting of the Network of SFPs for IKB	April	Venue t.b.c.
4	Workshop on Reporting under Res. 8 (2012)	April	Copenhague,
			Denmark
			(tentative)
5	Emerald biogeographical Seminar	May	Kiev, Ukraine
			(tentative)
6	Select Group of Experts on IAS	End of	Venue t.b.c.
		May/Beginning of	
		June	
7	2 <sup>nd</sup> meeting of the Bureau	10-11 September	Strasbourg
8	Joint meeting of the Group of Experts on Climate	3-5 October	Bern,
	change and the Group of Experts on Protected	(tentative)	Switzerland
	areas and Ecological Networks		(tentative)
9	Second Workshop on Reporting under Res. 8	October/November	Venue t.b.c.
	(2012)		
10	38 <sup>th</sup> Standing Committee meeting	27-30 November	Strasbourg

### **PARTNER'S MEETINGS 2018**

January	February	March	April	May	June
	13 – 15/02	12-15/03	01/04	13-16/05	24-29/06
	Montreal,	14th and 7th	ACAP 6th Meeting	Montreal	Kuching,
	Canada	Meetings of the	of Parties (MOP6)	4th World	Sarawak
	CBD Meeting	Jastarnia and	under CMS	Conference on	5th
	of the Ad Hoc	North Sea Groups		Marine	International
	Technical	of the CMS	23 – 27/04	Biodiversity	Marine
	Expert Group		Gland, Switzerland	CBD	Conservation
	on Digital	12-15/03	54th Meeting of the		Congress
	Sequence	Bad Belzig	Standing Committee		(IMCC5):
	Information on	4th Meeting of	RAMSAR		"Making
	Genetic	Signatories of the			Marine
	Resources	Middle-European			Science
		Great Bustard			Matter" under
		MOU			CMS
July	August	September	October	November	December
July 2 – 7/07/2018	August	September 03-07/09	October 01-05/10	7 – 8/11	December
	August	-			December
2 - 7/07/2018	August	03-07/09 Stralsund <u>CMS</u>	01-05/10	7 – 8/11 Sharm El- Sheikh, Egypt	December
2 – 7/07/2018 Montreal, Canada	August	03-07/09 Stralsund	<b>01-05/10</b> Sochi	7 – 8/11 Sharm El- Sheikh, Egypt High Level	December
2 – 7/07/2018 Montreal, Canada	August	03-07/09 Stralsund CMS International Conference on	01-05/10 Sochi 70th CITES Standing	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14	December
2 – 7/07/2018 Montreal, Canada 22 <sup>nd</sup> SBSTTA 9 – 13/07/2018 Montreal, Canada	August	03-07/09 Stralsund CMS International Conference on "Progress in	01-05/10 Sochi 70th CITES Standing	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14 COP CBD + 9	December
2 – 7/07/2018 Montreal, Canada 22 <sup>nd</sup> SBSTTA 9 – 13/07/2018 Montreal, Canada Second meeting	August	03-07/09 Stralsund CMS International Conference on "Progress in Marine	01-05/10 Sochi 70th CITES Standing Committee 09-11/10 Rovaniemi	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14	December
2 – 7/07/2018 Montreal, Canada 22 <sup>nd</sup> SBSTTA  9 – 13/07/2018 Montreal, Canada Second meeting of the Subsidiary	August	03-07/09 Stralsund CMS International Conference on "Progress in	01-05/10 Sochi 70th CITES Standing Committee 09-11/10 Rovaniemi 2nd Arctic	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14 COP CBD + 9 MOP	December
2 – 7/07/2018 Montreal, Canada 22 <sup>nd</sup> SBSTTA  9 – 13/07/2018 Montreal, Canada Second meeting of the Subsidiary Body on	August	03-07/09 Stralsund CMS International Conference on "Progress in Marine Conservation: 25 Years after Rio -	01-05/10 Sochi 70th CITES Standing Committee  09-11/10 Rovaniemi 2nd Arctic Biodiversity	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14 COP CBD + 9	December
2 – 7/07/2018 Montreal, Canada 22nd SBSTTA  9 – 13/07/2018 Montreal, Canada Second meeting of the Subsidiary Body on Implementation	August	03-07/09 Stralsund CMS International Conference on "Progress in Marine Conservation: 25 Years after Rio - reflections on past	01-05/10 Sochi 70th CITES Standing Committee 09-11/10 Rovaniemi 2nd Arctic	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14 COP CBD + 9 MOP 10 – 22/11 Sharm El-	December
2 – 7/07/2018 Montreal, Canada 22 <sup>nd</sup> SBSTTA  9 – 13/07/2018 Montreal, Canada Second meeting of the Subsidiary Body on	August	03-07/09 Stralsund CMS International Conference on "Progress in Marine Conservation: 25 Years after Rio- reflections on past development and	01-05/10 Sochi 70th CITES Standing Committee  09-11/10 Rovaniemi 2nd Arctic Biodiversity Congress, CMS	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14 COP CBD + 9 MOP 10 – 22/11 Sharm El- Sheikh, Egypt	December
2 – 7/07/2018 Montreal, Canada 22 <sup>nd</sup> SBSTTA  9 – 13/07/2018 Montreal, Canada Second meeting of the Subsidiary Body on Implementation	August	03-07/09 Stralsund CMS International Conference on "Progress in Marine Conservation: 25 Years after Rio - reflections on past	01-05/10 Sochi 70th CITES Standing Committee  09-11/10 Rovaniemi 2nd Arctic Biodiversity Congress, CMS  21-29/10	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14 COP CBD + 9 MOP 10 – 22/11 Sharm El- Sheikh, Egypt 14 COP CBD	December
2 – 7/07/2018 Montreal, Canada 22 <sup>nd</sup> SBSTTA  9 – 13/07/2018 Montreal, Canada Second meeting of the Subsidiary Body on Implementation	August	03-07/09 Stralsund CMS International Conference on "Progress in Marine Conservation: 25 Years after Rio- reflections on past development and	01-05/10 Sochi 70th CITES Standing Committee  09-11/10 Rovaniemi 2nd Arctic Biodiversity Congress, CMS	7 – 8/11 Sharm El- Sheikh, Egypt High Level Segment of 14 COP CBD + 9 MOP 10 – 22/11 Sharm El- Sheikh, Egypt	December

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Travel expenses of Bureau Members (5 experts)	5	650	3250	3250	0
Interpretation Services	0	0	0	0	0
2nd Meeting of the Bureau (1,5 days)			5438	5438	0
Subsistence of Bureau Members (5 experts*2,5 per diem)	12,5	175	2188	2188	0
Travel expenses of Bureau Members (5 experts)	5	650	3250	3250	0
Interpretation Services	0	0	0	0	0

- 91 - T-PVS (2017) 20

2. Monitoring and assistance to Parties			78150	29276	48874
Group of Experts on the Conservation of Birds + SFPs on IKB (2 days)			18925	6450	12475
Travel expenses of Delegates/Experts	15	470	7050	3450	3600
Subsistence of Delegates/Experts (15 experts*3 per diem)	45	175	7875	3000	4875
Consultancy/technical reports	1	4 000	4000	0	4000
Select Group of Experts on Climate Change (1,5 days)			21612,5	7407	14205,5
Travel expenses of Delegates/Experts	15	470	7050	3450	3600
Subsistence of Delegates/Experts (15 experts*2,5 per diem)	37,5	175	6562,5	3957	2605,5
Consultancy/technical reports	2	4 000	8000	0	8000
Group of Experts on Amphibians and Reptiles (1,5 days)			17613	5419	12194
Travel expenses of Chair/Delegates/Experts	15	470	7050	3450	3600
Subsistence of Chair/Delegates/Experts (15 experts*2,5 per diem)	37,5	175	6563	1969	4594
Consultancy/technical reports	1	4 000	4000	0	4000
Technical support on Large Carnivores, Plant conservation (Planta Europa Conference) and the CMS Pan-Mediterranean Task Force			20000	10000	10000
Lumpsum AA	1	0	20000	10000	10000

3. Conservation of Natural Habitats			105079,5	49395	55684,5
Group of experts on Protected Areas and Ecological Networks (1,5 days)			23317	18595	4722
Travel expenses of Chair/Delegates/Experts	14	470	6580	5170	1410
Subsistence of Chair/Delegates/Experts (14 experts*2,5 per diem)	35	175	6125	4813	1312
Consultancy/technical reports	1	4 000	4000	2000	2000
Interpretation Services	3	2 204	6612	6612	0
Emerald project in an EaP or a South-East Europe country			20000	0	20000
Lumpsum	1	pm	20000	0	20000
Workshop on Reporting under Res. 8 (2012) (2 days)			23612,5	9650	13962,5
Consultancy/technical reports	2	5 000	10000	0	10000
Travel expenses of Delegates/Experts	15	470	7050	3525	3525
Subsistence of Delegates/Experts (15 experts*2,5 per diem)	37,5	175	6562,5	6125	437,5
Emerald biogeographic evaluation Seminar (2 days)			32705	15705	17000
Consultancy/technical reports	2	10 000	20000	5000	15000
Travel expenses of Delegates/Experts	14	470	6580	5580	1000
Subsistence of Delegates/Experts (14 experts*2,5 per diem)	35	175	6125	5125	1000
Group of Specialists on the EDPA (1,5 days)			5445	5445	0
Travel expenses of Chair/Delegates/Experts	6	470	2820	2820	0
Subsistence of Chair/Delegates/Experts (6 experts*2,5 per diems)	15	175	2625	2625	0

- 93 - T-PVS (2017) 20

4. Implementation of Article 3			29000	8000	21000
Capacity building on the biodiversity advantage, including marine turtles			5000	0	5000
Lumpsum (training and consultancy)	1	5 000	5000	0	5000
Awareness and visibility: Communication strategy			24000	8000	16000
Lumpsum (communication supports)	1	15 000	15000	8000	7000
Lumpsum (electronic publications)	1	4 000	4000	0	4000
Lumpsum (Emerald Network Viewer)	1	5 000	5000	0	5000
5. Monitoring of and advise on sites at risk			29950	20000	9950
Travels Experts	10	470	4700	3000	1700
Subsistence Experts	30	175	5250	3000	2250
Consultancy/AA	10	2 000	20000	14000	6000
6. Official Journeys of staff			22500	22500	0
Travel and subsistence	15	1 500	22500	22500	0
7. Provision for the Chair			5000	3000	2000
Travel and subsistence expenses (lumpsum)	1	5 000	5000	3000	2000
			27722	27722	
8. Overheads			27700	27700	0
Printing Internal	110 000	0,03	3300	3300	0
Postage (Lumpsum)	1	400	400	400	0
Prepress (lumpsum)	1	2 500	2500	2500	0
Translation Services	636	33,805	21500	21500	0

9. Staff costs*			290 442	183000	107 442
Permanent staff, senior management and office costs	lumpsum		161 900	161900	0
Pensions Permanent staff	lumpsum		21 100	21100	0
Temporary staff and office costs	27	3979,33	107442	0	107442

The Bern Convention Special Account will be used to cover expenses that cannot be covered by the ordinary budget of the Council of Europe. The activities that will not receive additional contributions will not or partially be implemented.

The Council of Europe is expected to provide around  $\leq$ 383,000 in 2019 ( $\leq$ 200,000 for financing the programme of activities including overheads, and  $\leq$ 183,000 for staff, office, and high level management costs).