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EUROPEAN COMMISSION FOR THE EFFICIENCY OF JUSTICE (CEPEJ)

SCHEME FOR EVALUATING JUDICIAL SYSTEMS 2007

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Country: Romania

National correspondent

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1. Demographic and economic data

1. 1. General information

1. 1. Inhabitants and economic information

1) Number of inhabitants

21610213

2) Total of annual State public expenditure / where appropriate, public expenditure at regional or federal entity level (in €)

	Amount
State level	12386210810
Regional / entity level	

3) Per capita GDP (in €)

6876

4) Average gross annual salary (in €)

3667

5) Exchange rate from national currency (non-Euro zone) to € on 1 January 2007

3,38

Please indicate the sources for the questions 1 to 4

- 1 National Institute of Statistics
- 2 Ministry of Public Finances
- 3 National Institute of Statistics
- 4 Ministry of Public Finances
- 5 Ministry of Public Finances

1. 2. Budgetary data concerning judicial system

1. 2. 2. Budget (courts, public prosecution, legal aid, fees)

6) Total annual approved budget allocated to all courts (in €)

267977585,47

7) Please specify

Not including the prosecutor`s offices, Including High Court of Cassation and Justice

8) Does the approved budget of the courts include the following items? Please give for each item (or

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some of them) a specification of the amount concerned

Annual public budget allocated to (gross) salaries	▼ Yes	232105356
Annual public budget allocated to computerisation (equipment, investments, maintenance)	✓ Yes	20728665
Annual public budget allocated to justice expenses	▼ Yes	5854032
Annual public budget allocated to court buildings (maintenance, operation costs)	▼ Yes	17935550
Annual public budget allocated to investments in new (court) buildings	▼ Yes	30120659
Annual public budget allocated to training and education	▼ Yes	128016
Other (please specify):	□Yes	

9) Has the annual public budget of the courts changed (increased or decreased) over the last five years?

Yes

○ No

If yes, please specify (i.e. provide an indication of the increase or decrease of the budget over the last five years)

2001 - 100%

2002 - 180,91%

2003 - 141,43%

2004 - 109,92%

2005 - 135,20%

2006 - 120,96%

10) In general are litigants required to pay a court tax or fee to start a proceeding at a court of general jurisdiction:

		cases?

✓ for other than criminal cases?

If yes, are there exceptions? Please specify:

As provided by Law no.146/1997 on the judicial fees, the exceptions are as follows:

- 1. some labor cases
- 2. some family cases (alimony, adoption, tutelage)
- 3. some social insurance cases
- 4. cases for granting damages for convictions or some illegal preventive measures
- 5. consumer protection
- 6. exertion of electoral rights
- 7. cases on the restitution of property

11) If yes, please specify the annual income of court fees	(or taxes) received by the State (in €)
18000000	

12) Total annual approved budget allocated to the whole justice system (in €)

554578228

13) Total annual approved public budget allocated to legal aid (in €)

6065759

14) If possible, please specify

	the annual public budget allocated to legal aid in criminal	the annual public budget allocated to legal aid in other court
	cases	cases
Amount	6065759	0

Yes

O No

16) Total annual approved public budget allocated to the public prosecution system (in €)

114927466

17) Is the budget allocated to the public prosecution included in the court budget?

Yes

No

18) Authorities formally responsible for the budget allocated to the courts:

	Preparation of the total court budget	Adoption of the total court budget	Management and allocation of the budget among the individual courts	Evaluation of the use of the budget at a national level
Ministry of Justice	\		V	< < >
Other ministry	V			
Parliament		~		
Supreme Court				
Judicial Council	V			
Courts	V		V	
Inspection body				
Other				

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19) If other Ministry and/or inspection body and/or other, please specify (in regards to question 18):

Ministry of Economy and Finances

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your budgetary system and the main reforms that have been implemented over the last two years
- if available an organisation scheme with a description of the competencies of the different authorities responsible for the budget process

The Court of Appeal (second financial coordinator) draft the annual budgets, those proposals are sent to the Ministry of Justice (main financial coordinator) that after the endorsement of the Superior Council of Magistracy, sends the final budget to the Parliament of Romania for approval.

Please indicate the sources for the questions 6, 7, 13 et 16

- 6 Ministry of Justice
- 7 Ministry of Justice
- 13 Ministry of Justice
- 16 Ministry of Justice

2. Access to justice

2. 1. Legal aid

2. 1. 1. Principles

20) Does legal aid concerns:

	Criminal cases	Other than criminal cases
Representation in court	V	V
Legal advice		
Other		V

21) If other, please specify (in regards to question 20):

Exceptions, reductions or postponements for judicial fees and bail

22)	Does legal	aid foresee	the	covering or	the	exoneration	of	court	fees
-----	------------	-------------	-----	-------------	-----	-------------	----	-------	------

- Yes
- No

If yes, please specify:

23) Can legal aid be granted for the fees that are related to the execution of judicial decisions?

- Yes
- No

If yes, please specify:

24) Number of cases granted with legal aid provided by (national, regional, local) public authorities:

	Number
Total	269780
Criminal cases	261280
Other than criminal cases	8500

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criminal cases?	~	
other than criminal cases?	V	

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your legal aid system and the main reforms that have been implemented over the last two years

In criminal cases if convicted the party is compelled to pay all the legal costs (those granted by the state and the parties involved).

In civil cases the party losing the trial is compelled to pay the legal costs already payed by the winning party.

Please indicate the sources for the questions 24 and 26

24 - National Bar Association of Romania

2. 2. Users of the courts and victims

2. 2. 1. Rights of the users and victims

31) Are there official internet sites/portals (e.g. Ministry of Justice, etc.) for the following, which the general public may have free of charge access to (Please specify the Internet addresses):

legal texts (e.g. codes, laws, regulations, etc.)?	▽ yes	http://www.just.ro http://www.csm1909.ro
case-law of the higher court/s?	▽ yes	http://www.scj.ro http://portal.just.ro
other documents (for example forms)?	▽ yes	http://www.just.ro http://www.csm1909.ro

32) Is there an obligation to provide information to the parties concerning the foreseeable timeframe of the proceeding?

© Yes

No

If yes, please specify:

33) Is there a public and free-of-charge specific information system to inform and to help victims of crimes?

Yes

○ No

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If yes, please specify:

4 specialized agencies, probation services, National Agency for the Protection of Family, National Agency against Human Trafficking, General Directorates for Social Assistance and Protection of Child.

There are 41 probation services attached to tribunals, coordinated by the Ministry of Justice, as provided by Law no. 211/2004. Those services inform the victims of crimes as regards their rights, offer psychological counseling and free legal aid.

Free hot lines were set up at national level, having a unique number for the entire country.

Also all the bodies within the judiciary are compelled to inform the victims in the language understood by those.

National Agency for the Protection of Family functions at the level of each district and the sectors of Bucharest by the use of centers for recovery of the victims resulted from family violence, centre of assistance for aggressors. Those also ensure psychological, legal and medical assistance.

34) Are there special favourable arrangements to be applied, during judicial proceedings, to the following categories of vulnerable persons:

	Information mechanism	Hearing modalities	Procedural rights	Other
Victims of rape	~	V	~	V
Victims of terrorism		V	V	
Children/Witnesses/Victims	~	V	V	V
Victims of domestic violence	V	V	V	V
Ethnic minorities	\	~	V	
Disabled persons		~	V	V
Juvenile offenders	V	V	V	V
Other				

35) Does '	your countr	y have a com	pensation	procedure 1	for victims	of crimes?

(Yes
----------	-----

O No

36) If yes, does this compensation procedure consist in:

☑ a public fund?

☑ a court decision?

☐ private fund?

If yes, which kind of cases does this procedure concern?

For criminal cases the losing party pays all the legal fees (paid before by the state and the other party).

For civil cases the losing party pays all the legal fees (paid by the other party and his own fees).

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2. 2. 2. Confidence of citizens in their justice system
40) Is there a system for compensating users in the following circumstances:
 □ excessive length of proceedings? ☑ non execution of court decisions? ☑ wrongful arrest? ☑ wrongful condemnation? If yes, please specify (fund, daily tariff): The sum is established by the court judgment.
41) Does your country have surveys aimed at users or legal professionals (judges, lawyers, officials etc.) to measure their trust and/or satisfaction with the services delivered by the judiciary system?
✓ (Satisfaction) surveys aimed at judges
\square (Satisfaction) surveys aimed at court staff
☑ (Satisfaction) surveys aimed at public prosecutors
\square (Satisfaction) surveys aimed at lawyers
☑ (Satisfaction) surveys aimed at citizens (visitors of the court)
\square (Satisfaction) surveys aimed at other clients of the courts
If possible, please specify their titles, how to find these surveys, etc: Studiul privind percepția magistraților asupra independenței sistemului judiciar (20 decembrie 2006)
http://www.csm1909.ro/csm/linkuri/20_12_20067233_ro.doc
As regards the perception of citizens there are several studies developed by the NGOs in Romania (Transparency International Romania).

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42) If yes, please specify:

	Yes (surveys at a regular interval: for example annual)	Yes (incidental surveys)
Surveys at national level		V
Surveys at court level	V	

43) Is there a nat	ional or local procedure f	or making complaints a	about the performance	(for example
the length of prod	eedings) or the functioni	ng (for example the tre	eatment of a case by a j	udge) of the
judicial system?				

•	Yes
•	Yes

-		
(C)	Ν	\cap

44) If yes, please specify:

	Time limit to respond (Yes)	Time limit for dealing with the complaint (Yes)
Court concerned		
Higher court		
Ministry of Justice		
High Council of the Judiciary	V	
Other external organisations (e.g. Ombudsman)		

Can you give information elements concerning the efficiency of this complaint procedure?

For the administrative investigation, developed by inspectors – 60 days For the complaints that do not involve a disciplinary procedure (of administrative investigation) the term for solving is 30 days. In 2007 the Discipline Commission for judges initiated 11 disciplinary actions and the Discipline Commission for prosecutors initiated 10 disciplinary actions. The Section for judges solved 7 disciplinary actions (4 passed and 3 rejected) and the Section for prosecutors solved 9 disciplinary actions (6 passed and 3 rejected). The Section for judges applied 3 sanctions of disciplinary warning (2 sanctions for committing the disciplinary breaches provided by article 99 letter k of Law no.303/2004 and 1 sanction for committing the disciplinary breach provided by art.99 letter h of Law no. 303/2004). The Section for prosecutors applied 3 sanctions of disciplinary warning (1 warning for committing the disciplinary breach provided by article 9 letter j of Law no.303/2004, 1 sanction for committing the disciplinary breach provided by art.99 letter e of Law no.303/2004 and 1 sanction for committing the disciplinary breaches provided by art.99 letters e and i of Law no.303/2004, 2 sanctions of reducing the monthly gross wage (for committing the disciplinary breaches provided by article 99 letters b and h and article 99 letters e and h and 1 sanction of disciplinary transfer (for committing the disciplinary breach provided by article 99 letters b and h provided by article 99 letters b and h and 2 sanction of disciplinary transfer (for committing the disciplinary breach provided by article 99 letters b and h and 2 sanction of disciplinary transfer (for committing the disciplinary breach provided by article 99 letters b and h and 2 sanction of disciplinary transfer (for committing the disciplinary breach provided by article 99 letters b and h and 2 sanction of disciplinary transfer (for committing the disciplinary breach provided by article 99 letter h of Law no.303/2004).

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3. Organisation of the court system

3. 1. Functioning

3. 1. 1. Courts

45) Number of courts considered as legal entities (administrative structures) and geographic locations (please, complete the table)

	Total number
First instance courts of general jurisdiction (legal entities)	188
Specialised first instance courts (legal entities)	4 tribunals
All the courts (geographic locations)	249

46) Please specify the different areas of specialisation (and, if possible, the number of courts concerned):

The Romanian judiciary is organized on three level of jurisdiction: first instance courts, tribunals and courts of appeal. Also, in Bucharest functions the High Court of Cassation and Justice.

In this respect, justice is realized by the use of:

188 first instance courts (of which functioning only 178)

42 tribunals (will full competencies, 1 in each district + 1 in Bucharest)

3 tribunals for commercial matters

1 tribunal for family and juveniles matters

15 courts of appeal

Within the courts of appeal, tribunals, and some first instance courts with a high volume of activity function specialized sections and panels for civil, commercial (also for insolvency cases) criminal, juveniles offenders, administrative and fiscal, labor and insurances cases.

47) Is there a change in the structure of the courts foreseen (for example a reduction of the number
of courts (geographic locations) or a change in the powers of courts)?

Yes

○ No

If yes, please specify:

In the new drafts of the civil procedure code and criminal procedure code are provided some norms regarding the amendment of the existing dispositions on the competencies of courts.

48) Number of first instance courts competent for a case concerning:

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	Number
a debt collection for small claims	178
a dismissal	41
a robbery	178

Please specify what is meant by small claims in your country (answer only if the definition has changed compared to the previous evaluation round):

We keep the definition from the previous evaluation round.

Please indicate the sources for the question 45

Superior Council of Magistracy

3. 1. 2. Judges, courts staff

49) Number of professional judges sitting in courts (present the information in full time equivalent and for permanent posts)

4482

50) Number of professional judges sitting in courts on an occasional basis and who are paid as such:

	Number
gross figure	NAP
if possible, in full time	
equivalent	

51) Please specify (answer only if the information has changed compared to the previous evaluation round):

In the Romanian judiciary there are no judges sitting in courts on an occasional basis.

52) Number of non-professional judges (including lay judges and excluding jurees) who are not remunerated but who can possibly receive a simple defrayal of costs. Please specify (answer only if the information has changed compared to the previous evaluation round):

In the Romanian judiciary there are no non – professional judges.

53) Does your judicial system include trial by jury with the participation of citizens?

0	Yes

No

If yes, for which type of case(s)?

In the Romanian judiciary the justice is realized only by professional judges.

54) If possible, indicate the number of citiz reference?	ens who were involved in such juries for the year of
55) Number of non-judge staff who are wor equivalent and for permanent posts)	king in courts (present the information in full time
9359	
56) If possible, could you distribute this sta	off according to the 4 following categories:
non-judge staff (Rechtspfleger), with judicial or quasi-judicial tasks having autonomous competence and whose decisions could be subject to appeal	□Yes
non-judge staff whose task is to assist the judges (case file preparation, assistance during the hearing, keeping the minutes of the meetings, helping to prepare the decisions) such as registrars	□Yes
staff in charge of different administrative tasks as well as of the management of the courts (human resources management, material and equipment management, including computer systems, financial and budgetary management, training management)	□Yes
technical staff	□ Yes
Please indicate the sources for the question Superior Council of Magistracy	ns 49, 50, 52, 53 and 55
Q56. Observation: In the Romanian judiciary, th	ere are not so well defined categories
3. 1. 3. Prosecutors	
57) Number of public prosecutors (present posts)	the information in full time equivalent and for permanent
2743	
58) Do any other persons have similar dutie	es as public prosecutors?
○ Yes • No	
If yes, please specify:	

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59) Number of staff (non prosecutors) attached to the public prosecution service (present the information in full time equivalent and for permanent posts)

1432

Please indicate the sources for the questions 57 and 59

Superior Council of Magistracy and Public Ministry

3. 1. 4. Budget and New technologies

60) Who is entrusted with the individual court budget?

	Preparation of the budget	Arbitration and allocation of the budget	Day to day management of the budget	Evaluation and control of the use of the budget
Management Board				
Court President	~		V	
Court administrative director	~		V	
Head of the court clerk office				
Other	>	V		>

61) You can indicate below:

- any useful comments for interpreting the data mentioned above
- if available an organization scheme with a description of the competencies of the different authorities responsible for the budget process in the court

In Romania, the Ministry of Justice has the quality of first financial coordinator, the courts of appeal have the quality of second financial coordinator and the tribunals have the quality of third financial coordinator. The third and second financial coordinators sent the draft budgets to the Ministry of Justice which adds information on its own apparatus. The Ministry of Justice sends the main draft budget to Superior Council of Magistracy for endorsement, then it sends the budget to the Ministry of Justice in order to be included in the consolidated budget of the State. The draft budget of the State is adopted by the Government and then it is passed to the Parliament for approval.

Arbitration and allocation of the budget it is made by the Ministry of Justice which grants monthly sums to the courts of appeal and tribunals, as a result of their motivated request. The evaluation is made by Ministry of Justice and the control is made by the Directorate for Internal Audit and Court of Accounts.

62) For direct assistance to the judge/court clerk, what are the computer facilities used within the courts?

	100% of courts	+50% of courts	-50% of courts	- 10 % of courts
Word processing	>			
Electronic data base				

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of jurisprudence	V				
Electronic files				<u> </u>	
E-mail	V				
Internet connection	V				
63) For adminis	stration and mana	ngement, what are	e the computer fac	ilities used within t	he courts?
	100% of courts	+50% of courts	-50% of courts	-10% of courts	
Case registration system	V				
Court management information system	V				
Financial information system		V			
	100% of courts	+50% of courts	-50% of courts	-10% of courts	
Electronic web forms			-50% of courts		
Special Website				<u> </u>	
Other electronic	<u> </u>				
communication facilities					
functioning of the previous ev Yes No If yes, please sp	he courts and jud raluation round)?		ly if this information	ng statistical data on has changed cor	
- the characteri the last two yea	mments for interp stics of your judic ars	•	e main reforms th	at have been imple	mented over
Please indicate	the sources for the	ne questions 62, 6	3 and 64		
Ministry of Justice	е				

3. 2. Monitoring and evaluation

3. 2. 1. Monitoring and Evaluation

66) Are the courts required to prepare an annual activity report?
Yes
O No
67) Do you have a regular monitoring system of court activities concerning the:
✓ number of incoming cases?
✓ number of decisions?
✓ number of postponed cases?
✓ length of proceedings (timeframes)?
✓ other?
Please specify:
Celerity Suspended cases
Number of decisions annulled by the appellate court
Number of juvenile cases
49) Do you have a regular cystem to evaluate the performance of each court?
68) Do you have a regular system to evaluate the performance of each court?
• Yes
O No
Please specify:
69) Concerning court activities, have you defined performance indicators?
© Yes
○ No

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functioning of courts.	
✓ Incoming cases	
☐ Length of proceedings (timeframes)	
✓ Closed cases	
✓ Pending cases and backlogs	
✓ Productivity of judges and court staff	
☐ Percentage of cases that are treated by a single sitting judge	
☐ The enforcement of penal decisions	
☐ Satisfaction of employees of the courts	
☐ Satisfaction of clients (regarding the services delivered by the courts)	
☐ Judicial and organisational quality of the courts	
☐ The costs of the judicial procedures	
Other	
Please specify:	
71) Are there performance targets defined for individual judges?	
• Yes	
© No	
© No	
72) Are there performance targets defined at the level of the courts?	
72) Are there performance targets defined at the level of the courts? © Yes	
72) Are there performance targets defined at the level of the courts?	
72) Are there performance targets defined at the level of the courts? © Yes © No	
72) Are there performance targets defined at the level of the courts? © Yes	
 72) Are there performance targets defined at the level of the courts? Yes No No 73) Please specify who is responsible for setting the targets: 	
72) Are there performance targets defined at the level of the courts? O Yes No No No Please specify who is responsible for setting the targets: Executive power (for example the Ministry of Justice)	
72) Are there performance targets defined at the level of the courts? O Yes No No No Please specify who is responsible for setting the targets: Description of Justice of	
72) Are there performance targets defined at the level of the courts? O Yes No No No Please specify who is responsible for setting the targets: Executive power (for example the Ministry of Justice)	

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78) Is there a system enabling to measure the backlogs and to detect the cases which are not

processed within a reasonable timeframe for:
✓ civil cases? ✓ criminal cases?
✓ administrative cases?
79) Do you have a way of analysing waiting time during court procedures?
• Yes
○ No
If yes, please specify: Only in the cases strictly provided by the law for the suspension of trial.
80) Is there a system to evaluate the functioning of courts on the basis of an evaluation plan (timetable for visits) agreed a priori?
Yes
○ No
Please specify (including an indication of the frequency of the evaluation): The planned controls developed by the Judicial Inspection on the courts management.
81) Is there a system for monitoring and evaluating the functioning of the prosecution services?
YesNo
If yes, please specify: The planned controls developed by the Judicial Inspection on the management of the prosecutor's offices attached to courts.

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You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your court monitoring and evaluation system

Please indicate the sources for the the question 70,71, 72 and 76

SUPERIOR COUNCIL OF MAGISTRACY

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4. Fair trial

4. 1. Principles

4. 1. 1. General principles

82) What is the percentage of judgements in first instance criminal cases in which the suspect is not attending in person or not represented by a legal professional (i.e. lawyer) during a court session (in absentia judgements)?

NA

83) Is there a procedure to effectively challenge a judge if a party considers that the judge is not impartial?

Yes

O No

If possible, number of successful challenges (in a year):

NA

84) Please give the following data concerning the number of cases regarding Article 6 of the European Convention on Human Rights (on duration and non-execution), for the year of reference

	Cases declared inadmissible by the Court	Friendly settlements	Judgements establishing a violation	Judgements establishing a non violation
Civil proceedings - Article 6§1 (duration)	1	1	6	-
Civil proceedings - Article 6§1 (non- execution)	3	3	15	-
Criminal proceedings - Article 6§1 (duration)	2	-	2	1

Please indicate the sources for the questions 82 and 84

Superior Council of Magistracy

4. 2. Timeframes of proceedings

4. 2. 1. General information

85) Are there specific procedures for urgent matters as regards:

✓ civil cases?

✓ administrative cases?

If yes, please specify:

- 1. Civil cases presidential ordinance, insurance measures
- 2. Criminal cases infractions of flagrant delicto
- 3. Administrative cases procedure of claims, when the plaintiff asks for the suspension of administrative act's execution the courts solves the claim with urgency and priority

86) Are there simplified procedures for:
✓ civil cases (small claims)? ☐ criminal cases (petty offences)? ☐ administrative cases?
If yes, please specify (for example if you have introduced a new law on simplified procedures): Ordinance no.5/2001 on the payment summon, published in Official Journal no. 422/30.07.2001
87) Do courts and lawyers have the possibility to conclude agreements on the modalities for processing cases (presentation of files, decisions on timeframes for lawyers to submit their
conclusions and on dates of hearings)?
C Yes
No
If yes, please specify:

4. 2. 2. Penal, civil and administrative law cases

88) Total number of cases in the first instance courts (litigious and non-litigious); (please complete the table)

	Pending cases on 1 January 2006	Incoming cases	Decisions	Pending cases on 31 December 2006
Total of civil, commercial and	228936	1202168	1152328	278776

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-				
administrative law cases (1-7)				
1 Civil (and commercial) litigious cases*	117821	546222	522112	141931
2 Civil (and commercial) non- litigious cases*	-	-	-	-
3 Enforcement cases	7588	155357	154325	8620
4 Land registry cases**	-	-	-	-
5 Business register cases**	-	-	-	-
6 Administrative law cases	32566	141879	134975	39470
7 Other	70961	358710	340916	88755
Total criminal cases (8+9)	61952	243670	262541	43081
8 Criminal cases (severe criminal offences)				
9 Misdemeanour cases (minor offences)				

89) * The cases mentioned in categories 3 to 5 (enforcement, land registry, business register) are excluded from this total and should be presented separately in the table. The cases mentioned in category 6 (administrative law cases) are also excluded from this total for the countries which have specialised administrative courts or units in the courts of general jurisdiction.

** if applicable

Note: for the criminal law cases there may be a problem of classification of cases between severe criminal law cases and misdemeanour cases. Some countries might have other ways of addressing misdemeanour offences (for example via administrative law procedure). Please indicate if possible what case categories are included under "severe criminal cases" and the cases included under "misdemeanour cases (minor offences)".

Explanation

- 1. First instance courts are addressed only for claims.
- 6. First instance courts solve claims against judgments of bodies with administrative and jurisdictional attributions.
- 8, 9. Romanian legislation does not provide for a distinct terminology between severe crimes and minor crimes.

Observation: The first instance cases are solved by one single judge panels

90) Total number of cases in the second instance (appeal) courts (litigious and non-litigious); (please complete the table)

	Pending cases on 1 Jan. '06	Incoming cases	Decisions on the merits	Pending cases on 31 Dec. '06
Total of civil, commercial and administrative law cases (1-7)	21327	35799	41804	15322
1 Civil (and commercial) litigious cases*	15857	24093	28421	11529
2 Civil (and commercial) non- litigious cases*	-	-	-	-
3 Enforcement cases	991	695	1281	405
4 Land registry cases**	-	-	-	-
5 Business register cases**	-	-	-	-
6 Administrative law cases	-	-	-	-
7 Other	4479	11011	12102	3388
Total criminal cases (8+9)	4275	26340	26216	4399
8 Criminal cases	-	-	-	-

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(Severe criminal offences)				
9 Misdemeanour cases (minor offences)	-	-	-	-

91) Total number of cases in the highest instance courts (litigious and non-litigious); (please complete the table)

	Pending cases on 1 Jan. '06	Incoming cases	Decisions on the merits	Pending cases on 31 Dec. '06
Total of civil, commercial and administrative law cases (1-7)	40598	183863	184495	40929
1 Civil (and commercial) litigious cases*	33958	112141	118275	27824
2 Civil (and commercial) non- litigious cases*	-	-	-	-
3 Enforcement cases	469	828	1070	227
4 Land registry cases**	-	-	-	-
5 Business register cases**	-	-	-	-
6 Administrative law cases	6171	42356	34899	7457
7 Other	7134	28538	30251	5421
Total criminal cases (8+9)	5218	62584	61804	5998
8 Criminal cases (Severe criminal offences)	-	-	-	-
9 Misdemeanour cases (minor offences)	-	-	-	-

92) Number of divorce cases, employment dismissal cases, robbery cases and intentional homicide cases received and treated by first instance courts (complete the table)

	Pending cases on 1 Jan. '06	Incoming cases	Decisions	Pending cases on 31 Jan. '06
Divorce cases	18453	62516	59653	21316
Employment dismissal cases	252	1550	1256	546
Robbery cases	1051	1825	2200	676
Intentional homicide case	411	946	822	535

93) Average length of proceedings (from the date of lodging of court proceedings)

	% of decisions subject to appeal	% pending cases more than 3 years	1st instance	2nd instance	Total procedure
Divorce cases	7,41	0			
Employment dismissal cases	57	0			
Robbery cases	83	0			
Intentional homicide	63	0			

94) Where appropriate, please specify the specific procedure as regards divorce:

The table contains only fields on the new cases and pending cases for a determined period and does not include a field for the solved cases. Excepting the cases where the divorce claim is associated with other claims (apportion of marital property), the solving term is reasonable.

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95) How is the length of proceedings calculated for the four case categories? (please give a description of the calculation method)

The solving term is counted distinctly for each cycle of the trial (first instance, appeal, second appeal).

We don't collect statistics regarding the length for each file from the first instance procedure to the highest court procedure. The duration are an average for those types of cases for first instance procedure and for appealing procedure (appeal and second appeal).

96) Please describe the role and powers of the prosecutor in the criminal procedure (multiple options are possible):

✓ to conduct investigation?
lacktriangledown when necessary, to demand investigation measures from the judge?
✓ to charge?
▼ to present the case in the court?
▼ to propose a sentence to the judge?
▼ to appeal?
▼ to supervise the enforcement procedure?
lacksquare to end the case by dropping it without the need for a judicial decision?
\square to end the case by imposing or negotiating a penalty without a judicial decision?
\square other significant powers?
Please specify:

✓ to conduct or supervise police investigation?

97) Does the prosecutor also have a role in civil and/or administrative cases?

Yes

O No

If yes, please specify:

In the solving of cases on administrative legal claims, the prosecutor is allowed to participate in every stage of the trial, any time he appreciates it is necessary to protect the rule of law, the rights and the liberties of the citizens (article 3 paragraph 3 of Law no. 554/2004).

- the prosecutor protects the rights and the interests of the juvenile, of the persons under a legal interdiction, of those disappeared and of other persons, as provided by the law
- the prosecutor exerts the civil action according to the provisions of the law

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98) Functions of the public prosecutor in relation to criminal cases – please complete this table:

	Received by the public prosecutor	Discontinued by the public prosecutor because the offender could not be identified	public prosecutor due to the lack of an established offence or a specific	public prosecutor for reason of opportunity	Concluded by a penalty, imposed or negotiated by the public prosecutor	Charged by the public prosecutor before the courts
Total number of 1st	108367		legal situation		0	27139
instance criminal	100007				·	2,100

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your system concerning timeframes of proceedings and the main reforms that have been implemented over the last two years

The indicated figures represent the statistics for the first nine months of 2007, because the statistics are not finalized at this moment.

The romanian juridical system does not allow the public prosecutors to negociate or impose criminal punishments.

Please indicate the sources for the questions 92 to 94 and question 98

92, 94 - Superior Council of Magistracy

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5. Career of judges and prosecutors

5. 1. Appointment and training

5. 1. 1. Recruitement, nomination and promotion

99) How are judges recruited?
☑ Through a competitive exam (for instance after a law degree)?
✓ A specific recruitment procedure for legal professionals with long working experience in the legal field (fo example lawyers)?
☐ A combination of both
□ Other
If other, please specify:
100) Are indeed initially (at the horizonian of their comics acquired and newlineted by
100) Are judges initially/at the beginning of their carrier recruited and nominated by:
\square an authority composed of judges only?
\square an authority composed of non-judges only?
✓ an authority composed of judges and non-judges?
101) Is the same authority competent for the promotion of judges?
C Yes
No
If no, please specify which authority is competent for promoting judges: Superior Council of Magistracy

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102) Which procedures and criteria are used for promoting judges? (please spe	102)) Which procedures a	and criteria are u	sed for promoting	judges? (please spe	cify
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103) How are prosecutors recruited?

The promotion of judges takes place only by a competitive exam, and in order to attend the contest is necessary for the judge to have the mark "Very well" at the most recent evaluation, to have no disciplinary sanctions and to fulfill all the expertise conditions required for the level of court where the promotion is requested.

☑ Through a competitive exam? (for example after a law degree)
lackip A specific recruitment procedure for legal professionals with long working experience in the legal field (for
example lawyers)?
A combination of both
□ Other
If other, please specify:
104) Are prosecutors initially/at the beginning of their carrier recruited and nominated by:
\square an authority composed of prosecutors only?
an authority composed of non-prosecutors only?
✓ an authority composed of prosecutors and non-prosecutors?
— · · · · · · · · · · · · · · · · · · ·
105) Is the same authority formally responsible for the promotion of prosecutors?
• Yes
© No
If no, please specify which authority is competent for promoting prosecutors.
Superior Council of Magistracy

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106) Which procedures and criteria are used for promoting prosecutors (please specify)

The promotion of prosecutors takes place only by contest, and in order to attend the contest is necessary for the prosecutor to have the mark "Very well" at the most recent evaluation, to have no disciplinary sanctions and to fulfill all the expertise conditions required for the level of prosecutor's office where the promotion is requested.

107) Is the mandate given for an undeterm	nined period for judges ?
YesNo	
Are there exceptions? Please specify: The term of office is granted for a determined p the leading positions within first instance courts	
108) Is the mandate given for an undeterm	nined period for prosecutors?
YesNo	
Are there exceptions? Please specify: The term of office is granted for a determined p the leading positions within the prosecutor's off tribunals and courts of appeal.	
109) If no, what is the length of the manda Is it renewable?	ite?
for judges	☐ yes, please specify the length
for prosecutors	yes, please specify the length
You can indicate below: - any useful comments for interpreting the - the characteristics of the selection and no main reforms that have been implemented	mination procedure of judges and prosecutors and the
5. 1. 2. Training	
110) Nature of the training of judges. Is it compulsory?	
✓ Initial training	

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- ☑ General in-service training
- ☑ In-service training for specialised judicial functions (e.g. judge for economic or administrative issues)
- ☑ In-service training for management functions of the court (e.g. court president, court managers)
- ☑ In-service training for the use of computer facilities in the court

111) Frequency of the training of judges:

	Annual	Regular	Occasional
Initial training		V	
General in-service training		V	
In-service training for specialised judicial functions		V	
In-service training for management functions of the court		V	
In-service training for the use of computer facilities in the court		V	

112) Nature of the training of prosecutors. Is it compulsory?

- ☑ Initial training
- □ General in-service training
- ✓ Specialised in-service training (e.g. specialised public prosecutor)
- ☑ In-service training for management functions of the prosecution services (e.g. head prosecutor and/or managers)
- In-service training for the use of computer facilities in the public prosecution service

113) Frequency of the training of prosecutors:

	Annual	Regular	Occasional
Initial training		V	
General in-service training		<u> </u>	
Specialised in-service training		V	
In-service training for management functions of the prosecution services		V	
In-service training for the use of computer facilities in the public prosecution service		V	

You can indicate below:

- any useful comments for interpreting the data mentioned above
- comments regarding the attention given to the curricula to the European Convention on Human Rights and the case law of the Court
- the characteristics of your training system for judges and prosecutors and the main reforms that have been implemented over the last two years

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The professional training is taking into consideration the dynamic of legislative process and involves knowledge and thoroughgoing study of internal legislation, of European and international legislation as adopted by Romania, of the case law of national courts and Constitutional Court of Romania, of the E.C.H.R. and C.J.C.E. and also of the comparative law. The responsibility for the continuous professional training for judges and prosecutors is attributed to National Institute of Magistracy, to the management of the courts and prosecutor's offices and also to each judge and prosecutor (by individual study).

5. 2. Practice of the profession

5. 2. 1. Salaries

114) Salaries of judges and prosecutors (complete the table)

	Gross annual salary (euro)	Net annual salary (euro)
First instance professional judge at the beginning of his/her career	6936	4835
Judge of the Supreme Court or the Highest Appellate Court	34082	23760
Public prosecutor at the beginning of his/her career	7936	4835
Public prosecutor of the Supreme Court or the Highest Appellate Instance	28153	19628

115) Do judges and public prosecutors have additional benefits?

	Judges	Prosecutors
Reduced taxation		
Special pension	V	V
Housing	V	\
Other financial benefit	V	V

116) If other financial benefit, please specify:

Insurance for professional risks and life insurance Life annuity for the surviving husband and child Disability pension Regular pension for activity Reimbursement of 6 tickets for local travels

117) Can judges combine their work with any of the following other professions?

	Yes with remuneration	Yes without remuneration	No
Teaching	V		
Research and publication	<u> </u>		
Arbitrator			
Consultant			
Cultural function			
Other function			

		V	
If other fu	nction, please specify	:	
Can prosec	cutors combine their v	vork with any of the follo	owing other professions?
	Yes with remuneration	Yes without remuneration	No
Teaching	V		
esearch and publication	~		
Arbitrator			
Consultant			
Itural function			
ther function		~	
es judges vering of jud		on the fulfilment of quan	ititative objectives relatii
No			
es, please spe	ecify:		

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Please indicate the source for the question 114

Ministry of Justice

Print Evaluation

5. 2. 2. Disciplinary procedures

122) Which authority is authorized to initiate disciplinary proceedings against judges and/or prosecutors? Please specify:

Discipline Commission within the Judicial Inspection which functions attached to the Plenum of Superior Council of Magistracy.

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123) Which authority has the disciplinary power on judges and prosecutors? Please specify:

Sections of the Superior Council of Magistracy, as provided by the law.

124) Types of disciplinary proceedings and sanctions against judges and prosecutors: number of disciplinary proceedings initiated

	Judges	Prosecutors
Total number (1+2+3+4)	11	10
1. Breach of professional ethics		
2. Criminal offence		
Professional inadequacy		
4. Other		

125) Types of disciplinary proceedings and sanctions against judges and prosecutors: number of sanctions pronounced

	Judges	Prosecutors
Total number (total 1 to 9)	4	6
1. Reprimand	3	3
2. Suspension		
3. Withdrawal of cases		
4. Fine		
5. Temporary reduction of salary	1	2
6. Degradation of post		
7. Transfer to another geographical (court) location		1
8. Dismissal		
9. Other		

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your system concerning disciplinary procedures for judges and prosecutors and the main reforms that have been implemented over the last two years $\frac{1}{2}$

Print Evaluation Page 37 of 51 6. Lawyers 6. 1. Statute of the profession 6. 1. 1. Profession 126) Total number of lawyers practising in your country 20485 127) Does this figure include legal advisors (solicitors or in-house counsellor) who cannot represent their clients in court? Yes No 128) Number of legal advisors? 17000 129) Do lawyers have a monopoly of representation: ☐ Civil cases* ☐ Criminal cases - Defendant* ☐ Criminal cases - Victim* ☐ Administrative cases* * If appropriate, please specify if it concerns first instance and appeal. And in case there is no monopoly, please specify the organisations or persons which may represent a client before a court (for example a NGO, family member, trade union, etc) and for which types of cases. NGOs - fundamental rights and rights of the citizens Family member - in cases involving a family member Trade unions - labor cases 130) Is the lawyer profession organised through: ✓ a national Bar? ☐ a regional Bar? ☑ a local Bar? Please specify:

Print Evaluation Page 39 of 51 135) Are lawyers fees: \square regulated by law? \square regulated by the Bar association? 6. 2. Evaluation 6. 2. 1. Complaints and sanctions 136) Have quality standards been formulated for lawyers? Yes O No 137) If yes, who is responsible for formulating these quality standards: ✓ the Bar association? \Box the legislature? \square other? Please specify (including a description of the quality criteria used): Norms of professional ethics 138) Is it possible to complain about : ✓ the amount of fees? Please specify:

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139) Which authority is responsible for disciplinary procedures:
\square the judge?
☐ the Ministry of Justice?
☑ a professional authority or other?
Please specify:
An independent professional authority functioning attached to the Bar Association and within the National Bar Association (Discipline Commissions including lawyers)
140) Disciplinary proceedings and sanctions against lawyers: Disciplinary proceedings initiated

	Annual number		
۰			

141) Disciplinary proceedings and sanctions against lawyers: Sanctions pronounced

	Reprimand	Suspension	Removal	Fine	Other
Annual number					

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your system concerning the organisation of the Bar and the main reforms that have been implemented over the last two years

Criminal offence

Other

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7. Alternative Dispute Resolution

7. 1. Mediation and other forms of ADR

7. 1. 1. Mediation

142) If appropriate, please specify, by type of cases, the organisation of judicial mediation:

	Possibility of private mediation or court annexed mediation	Private mediator	Public authority	Judge	Prosecutor
Civil and commercial cases	~	V			
Family law cases (ex. Divorce)	~	~			
Administrative cases					
Employment dismissals	~		>		
Criminal cases	V	~			

Criminal cases	~	~			
143) Is there	a possibility to	receive legal	aid for mediation	on procedures	?
© Yes					
No					
If yes, please	specify:				
144) Can you	provide inform	nation about th	e number of ac	credited medi	ators?
Yes					
○ No					
If yes, please 440	provide the num	ber of mediators	5:		

145) Can you provide information about the total number of judicial mediation procedures concerning:

civil cases?	\square yes, number:	307
family cases?	\square yes, number:	75
administrative cases?	\Box yes, number:	

Print Evaluation Page 42 of 51 employment dismissals? \square yes, 40 number: criminal cases?

384

 \square yes,

number:

Please indicate the source for the question 145

Centre for Mediation and Dispute Resolution, Craiova, Romania

7. 1. 2. Other forms of alternative dispute resolution

146) Can you give information concerning other forms of alternative dispute resolution (e.g. Arbitration, conciliation)? Please specify:

Private Arbitration Procedure is used for solving financial claims excluging those rights with a possibility for transaction.

Also, in commercial matters it is used the procedure of direct conciliation prior to the trial.

Conflicts of interest in labor cases can be solved by using alternative dispute resolution methods.

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your system concerning ADR and the main reforms that have been implemented over the last two years

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8.	Enforce	ement	OT COL	irt ae	ecision	S

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Ο	L. J		un	CLIC	oning

147) Nui	mber of	enforcement	agents
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385

148) Are enforcement agents:
☐ judges? ☐ hailiff practicing as private profession ruled by public authorities?
bailiff practising as private profession ruled by public authorities?bailiff working in a public institution?
\square other enforcement agents?
Please specify their status: Freelancers

Yes

⊙ No

150) Is the profession of enforcement agent organised by?

☑ a national body?

 \square a regional body?

☑ a local body?

151) Can users establish easily what the fees of the enforcement agents will be?

Yes

O No

152) Are enforcement fees:

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✓ regulated by law?	
✓ freely negotiated?	
Please indicate the source for the question 147	
Ministry of Justice	
8. 1. 2. Supervision	
153) Is there a body entrusted with the supervision and the control of the	ne enforcement agents?
• Yes	
○ No	
154) Which authority is responsible for the supervision and the control of	of enforcement agents:
✓ a professional body?	
\square the judge?	
✓ the Ministry of Justice?	
☐ the prosecutor? ☐ other?	
Please specify:	
The National Union of Judicial Bailiffs develops professional verifications.	
155) Have quality standards been formulated for enforcement agents?	
• Yes	
O No	
If yes, who is responsible for formulating these quality standards and what are criteria used?	the quality
The National Union of Judicial Bailiffs develops the quality standars regarding the professional ethics.	

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156) Do you have a specific mechanism for executing court decisions rendered against public authorities, including for monitoring the execution?
• Yes
○ No
If yes, please specify: Government's Ordinance no.22/2002 provides that debts of public institutions, mentioned in a court judgment, will be paid within six months, the institutions being compelled to include funds in the budget in order to fulfill the payment. If the public institutions do not fulfill this obligation, the creditor will have the right to ask for a forced execution.
Please indicate the sources for the questions 155 and 156
Ministry of Justice
8. 1. 3. Complaints and sanctions
157) What are the main complaints of users concerning the enforcement procedure? (please indicate a maximum of 3)
\square no execution at all? \square non execution of court decisions against public authorities?
\square lack of information?
excessive length?
□ unlawful practices?
✓ insufficient supervision?✓ excessive cost?
□ other?
Please specify: 1 - excessive length 2 - insufficient supervision 3 - excessive cost

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	established concrete measures to change the situation ecisions – in particular as regards decisions against public
• Yes	
○ No	
If yes, please specify:	
Government's Ordinance no.22/2002 provious mentioned in a court judgment, will be paid compelled to include funds in the budget in institutions do not fulfill this obligation, the execution.	d within six months, the institutions being
159) Is there a system measuring the t	timeframes of the enforcement of decisions:
☐ for civil cases?	
\square for administrative cases?	
160) As regards a decision on debts co decision to the parties which live in the	llection, can you estimate the average timeframe to notify the city where the court seats:
\square between 1 and 5 days	
\square between 6 and 10 days	
\square between 11 and 30 days	
□ more	
Please specify:	
161) Disciplinary proceedings initiated	against enforcement agents:
Breach of professional ethics	✓ yes, number:
Professional inadequacy	□ yes, number:
Criminal offence	✓ yes, number:
Other	□ yes, number:

Print Evaluation Page 47 of 51 162) Sanctions pronounced against enforcement agents: Reprimand □ yes, number: Suspension ✓ yes, number: Dismissal \square yes, number: Fine ✓ yes, number: Other \square yes, number: You can indicate below: - any useful comments for interpreting the data mentioned above - the characteristics of your enforcement system of decisions in civil matters and the main reforms that have been implemented over the last two years Please indicate the sources for the questions 157 and 160 Ministry of Justice 8. 2. Execution of decisions in criminal matters 8. 2. 1. Functioning 163) Is there a judge who is in charge of the enforcement of judgments? Yes O No If yes, please specify his/her functions and activities (e.g. Initiative or control functions). If no, please specify which authority is entrusted with the enforcement of judgements (e.g. prosecutor). Law no.275/2007 provides the responsibility of the delegate judge for the enforcement of the criminal judgments. Those are appointed by the president of the court of appeal, on annual basis, for each penitentiary within the circumscription of the court. The delegate judge checks the legality of the execution of certain penalties of imprisonment and also for the preventive measures of imprisonment. 164) As regards fines decided by a criminal court, are there studies to evaluate the effective recovery rate? Yes

No

If yes, please specify:

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The courts have their own studies with statistical data on the recovery rate.

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your enforcement system of decisions in criminal matters and the main reforms that have been implemented over the last two years

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9. Notaries

9. 1. Statute

9. 1. 1. Functioning

165) Do you have notaries in	your	country? If no,	go to	question	170.
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Yes

O No

166) Is the status of notaries:

a private one (without control from public authorities)? number: a status of private worker ruled by the public authorities? a public one? other?

✓ yes, number: \square yes, number: \square yes, number and specify:

 \square yes,

167) Do notaries have duties:

✓ within the framework of civil procedure?

▼ to authenticate legal deeds?

✓ other?

Please specify:

Mandates

Legalizations

Seals

Certification of certain dates

Please indicacte the source for the question 166

Ministry of Justice

9. 1. 2. Supervision

168) Is there an authority entrusted with the supervision and the control of the notaries?

• Yes
© No
169) Which authority is responsible for the supervision and the control of the notaries:
✓ a professional body?
✓ the judge?
□ other?
Please specify: Acts issued by public notaries are subject of control from the court, if requested by parties. A professional and deontological control can be developed by the Union of Public Notaries and the Ministry of Justice checks the activity of the public notaries by the means of specialized general inspectors.
You can indicate below: - any useful comments for interpreting the data mentioned above - the characteristics of your system of notaries and the main reforms that have been implemented over the last two years

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10. Functioning of justice

10. 1. Foreseen reforms

10. 1. 1. Reforms

170) Can you provide information on the current debate in your country regarding the functioning of justice? Are there reforms foreseen? (for example changes in legislation, changes in the structure of the judiciary, innovation programmes, etc). If yes, please specify.

Drafts of the new Civil Procedural Code and Criminal Procedural Code are currently being debated in order to be passed by the Parliament.