

COUNCIL OF EUROPE



CONSEIL DE L'EUROPE

Strasbourg, 19 November 2015
PC-CP/docs 2015/PC-CP(2015)15e

PC-CP (2015) 15

EUROPEAN COMMITTEE ON CRIME PROBLEMS
(CDPC)

Council for Penological Co-operation
(PC-CP)

5th Plenary Meeting

Strasbourg, 17-19 November 2015

SUMMARY MEETING REPORT

**Document prepared by the Directorate General
Human Rights and Rule of Law**

EXECUTIVE SUMMARY

The PC-CP plenary:

- Took note of the opening address by Mr Jan Kleijssen, Director, Information Society and Action against Crime Directorate, DG Human Rights and Rule of Law, Council of Europe;
- Adopted its meeting agenda and its order of business;
- Took note of the report by its Chair, Mr Mauro Palma regarding the work carried out by its Working Group after its 4th PC-CP plenary meeting in November 2014 and considered its draft mandate for 2016/2017 and in particular the task to draft a manual (or a handbook) regarding tools for identifying and dealing with violent extremists and containing good practices in this respect;
- Adopted the summary meeting report of the last PC CP Working Group meeting;
- Took into consideration the opinion of the CDPC Bureau and of the CODEXTER plenary related to the draft Guidelines for prison and probation services regarding radicalisation and violent extremism and conveyed back to the CODEXTER plenary the outcome of the discussions at the PC-CP level in this respect;
- Took note of the commentary drafted by Mr Francesco Ragazzi, scientific expert, to the draft Guidelines, made some proposals for amendments or additions to it and agreed that it will be presented as the expert's view on the text of the Guidelines at the forthcoming CDPC plenary;
- Amended, finalised and approved the draft Guidelines and forwarded these to the CDPC;
- Considered the draft Recommendation on the European Rules on community sanctions and measures and its preamble, took note that the same will be further redrafted in 2016 and will also be discussed at the 21st Conference of Directors of Prison and Probation Services in June 2016 and had no comments to make on the text at this stage;
- Took note of the information provided by the representative of the Dutch Prison Administration and the Secretariat regarding the holding of the 21st Council of Europe Conference of Directors of Prison and Probation Services (14-15 June 2016, The Netherlands) and thanked the Dutch authorities for hosting this important event. It then approved its general format and working title "Community Involvement in Prison and Probation Work". It also agreed that radicalisation will be discussed again at the Conference in view of the importance of this topic for the prison and probation services;
- Took note of the presentations made by Ms Kirsten Hawlitschek, EuroPris, Ms Roisin Mulgrew, Assistant Professor, School of Law, University of Nottingham and Ms Femke Hofstee van der Meulen, Prison Watch regarding the implementation of Recommendation CM/Rec (2012) 12 on foreign prisoners, debated the issue of implementation of Council of Europe standards by its member states and ways to improve it;
- Considered the draft White Paper on prison overcrowding and decided that in view of the fact that its current Chair and Vice-Chair had participated in the work of the Drafting Committee so far and the latter will hold its last meeting in April 2016, the same should continue to represent the PC-CP at this last meeting. It was further agreed that its next Chair, Mr Geiran will also attend in order to ensure continuity. The national delegations were invited to send their proposals for amendment and additions to the draft White Paper not later than 15 January 2016;

- Took note of the proposal made by the SPACE team to leave out data on small countries from charts and diagrams showing statistical trends in Europe over longer periods of time and decided that this issue requires further discussion at the next meeting of the Working Group in the presence of the SPACE team of experts. Took into consideration the appeal made to send data in time. The PC-CP approved the proposal made to hold a new meeting of the SPACE national correspondents in 2016. Some delegates requested that the data collected should be presented in a format which is more accessible to the national authorities;
- Took note with interest of the recently launched project on de-radicalisation presented by Mr Thony, General Prosecutor at the Court of Appeal of Colmar, France and decided to invite him to discuss the first results of its implementation next year;
- Took note that the mandate of four elected members of the PC CP Working Group will expire at the next CDPC plenary meeting on 2-4 December 2015 and that two candidates have been officially presented so far (by the Belgian and the Bulgarian authorities);
- Took note of the report concerning the co-operation activities in the prison and probation fields;
- Decided to hold its next plenary meeting in November 2016.

DRAFT AGENDA / PROJET D'ORDRE DU JOUR

1. Opening of the meeting / Ouverture de la réunion

2. Adoption of the draft agenda and the draft order of business /
Adoption du projet d'ordre du jour et du projet d'ordre des travaux

3. Report of the PC-CP Chair / Rapport du Président du PC-CP

PC-CP ToR 2014-2015
[English](#) / [Français](#)

PC-CP ToR 2016-2017
[English](#) / [Français](#)

4. Adoption of the summary meeting reports of the PC-CP Working Group / Adoption des rapports sommaires des réunions du Groupe de travail du PC-CP

PC-CP (2015) 1
[English](#) / [Français](#)

PC-CP (2015) 5
[English](#) / [Français](#)

PC-CP (2015) 11
[English](#) / [Français](#)

5. Information provided by the Secretariat / Informations fournies par le
Secrétariat

CDPC-BU (2015) 4
[English](#) / [Français](#)

6. Draft Guidelines for the prison and probation services facing radicalisation and violent extremism / Projet de lignes directrices pour les services pénitentiaires et de probation faisant face à la radicalisation et à l'extrémisme violent

PC-CP (2015) 2 rev 4
[English](#) / [Français](#)

PC-CP (2015) 14
[English only](#)

CM Decision
[English](#) / [Français](#)

CM Action Plan
[English](#) / [Français](#)

7. Draft Recommendation on the European Rules on community sanctions and measures / Projet de Recommandation sur les Règles européennes concernant les sanctions et mesures appliquées dans la communauté

PC-CP (2015) 10 rev
[English](#) / [Français](#)

PC-CP (2015) 9 rev
[English](#) / [Français](#)

8. 21st Council of Europe Conference of Directors of Prison and Probation Services (2016, the Netherlands) / 21^e Conférence du Conseil de l'Europe des Directeurs des services pénitentiaires et de probation (2016, Pays-Bas)

[Presentation Femke Hofstee van der Meulen](#)

9. Foreign Prisoners / Détenus étrangers

[Presentation Roisin Mulgrew](#)

10. Presentation by Mr Jean-François Thony, General Prosecutor of Colmar, High Court of Mulhouse / Intervention de M. Jean-François Thony, Procureur Général de Colmar, Tribunal de Grande Instance de Mulhouse

11. Co-operation activities in the prison and probation field / Activités de coopération dans le domaine pénitentiaire et de probation

[Presentation](#)
[Tanja Rakusic](#)

12. Review of the Recommendations and Resolutions in prison and probation fields / Examen des Recommandations et des Résolutions dans les domaines pénitentiaires et de probation

PC-CP (2014) 16 rev 2
[English](#) / [Français](#)

13. Draft White Paper on prison overcrowding / Projet de Livre blanc concernant le surpeuplement carcéral

PC-CP (2015) 6 rev 2
[English](#) / [Français](#)

CDPC (2015) 20
[English](#) / [Français](#)

14. SPACE statistics and the work with the national correspondents / Les statistiques SPACE et le travail avec les correspondants nationaux

15. Elections / Elections

PC-CP (2015) 13
[English](#) / [Français](#)

16. Any other business / Questions diverses

17. Dates of the next plenary meeting / Dates de la prochaine réunion plénière

MEMBER STATES / ETATS MEMBRES

ANDORRA / ANDORRE

Joan GARCIA MARCH
Officier du Département d'Institution Pénitentiaires, Andorra la Vella

Oriol MAGRINYÀ PEY
Sous-Officier du Département d'Institution Pénitentiaires, Andorra la Vella

AZERBAIJAN / AZERBAÏDJAN

Mehman SADIGOV
Colonel of justice, Editor-in-Chief of the "Society and Punishment" journal, Head of Section, Penitentiary Service, Ministry of Justice, Baku

BOSNIA AND HERZEGOVINA / BOSNIE-HERZEGOVINE

Aleksandar TOMIĆ
Inspector for Execution of Criminal Sanctions, Ministry of Justice of Bosnia and Herzegovina, Sarajevo

BULGARIA / BULGARIE

Nadya RADKOVSKA
Head of the Department for International Relations and Training of Staff, General Directorate Execution of Sentences, Ministry of Justice, Sofia

CROATIA / CROATIE

Martina BARIĆ
Head of Service of Special Programmes, Analysis, Evaluation and Prisoners' and Juveniles' Records, Prison system Directorate, Head Office, Ministry of Justice, Zagreb

CYPRUS / CHYPRE

Lina CHATZIATHANASIOU ***Apologised/Excusée***
Counsel of the Republic of Cyprus, Law Office of the Republic of Cyprus, Nicosia

CZECH REPUBLIC / RÉPUBLIQUE TCHÈQUE

Tomáš OLŠAR
International relations officer, Prison Service, Prague

DENMARK / DANEMARK

Jeppe LUND
Legal Advisor, Department of Prisons and Probation, Copenhagen.

ESTONIA / ESTONIE

Jako SALLA
Head of Criminal Policy Analysis Division, Estonian Ministry of Justice, Tallinn

FRANCE

Nathalie BOISSOU
Directrice des services pénitentiaires, Responsable du pôle relations internationales, Cabinet de la Directrice de l'administration pénitentiaire

GEORGIA / GÉORGIE

Salome SHAKARISHVILI
Adviser at International and Euro-integration Department, Ministry of Corrections of Georgia, Tbilissi

GERMANY / ALLEMAGNE

Renate KUBICKI HALSKOV ***Apologised/Excusée***
Head of Division, Law governing the Prison and Probation Service, Federal Ministry of Justice and Consumer Protection, Bundesministerium der Justiz und für Verbraucherschutz, Berlin

GREECE / GRÈCE

Nikolaos KOULOURIS
Assistant Professor, Social Policy and Offenders' Custodial and Non-Custodial Treatment, Department of Social Administration and Political Science, Democritus University of Thrace, Komotini

HUNGARY / HONGRIE

Brig. Gen. János SCHMEHL
Deputy Director General, Security and Incarceration, Hungarian Prison Service HQ, Budapest

Col. András RADVÁNSZKI
Head of Coordination Department, Hungarian Prison Service HQ, Budapest

LATVIA / LETTONIE

Kristine KIPENA
Head of Punishment Execution Policy Unit, Ministry of Justice, Riga

LITHUANIA / LITUANIE

Tauras RUTKŪNAS
Chief Specialist, Unit of Criminal Justice, Administrative and Criminal Justice Department, Ministry of Justice, Vilnius

REPUBLIC OF MOLDOVA / REPUBLIQUE DE MOLDOVA

Viorel MORARI
Membre, Procureur, Chef de la Section enquêtes criminelles dans les organes centraux du Ministère de l'Intérieur et de la Douane

Vladimir POPA ***Apologised/Excusé***
Head, Central Probation Office, Chisinau

NETHERLANDS / PAYS-BAS

Saskia J.P.L. DE REUVER
Head International Affairs Bureau, Custodial Institutions Agency, The Hague, Netherlands

NORWAY / NORVÈGE

Anne-Li N. FERGUSON
Senior Adviser, Royal Norwegian Ministry of Justice and Public Security, Oslo

Tom Alexander ENGER
Director, Head of regulations and security, Directorate of the Norwegian correctional service, Sandnes

POLAND / POLOGNE

Mirosław PRZYBYLSKI

Judge, Director of the Department of the Enforcement of Judgments and Probation, Ministry of Justice, Warsaw

Robert PELEWICZ

Judge, President of the Regional Court in Tarnobrzeg, Tarnobrzeg

RUSSIAN FEDERATION / FÉDÉRATION DE RUSSIE

Ilya ANTONOV

First deputy head of the Law Department of the Federal Penal Service, Ministry of Justice, Moscow

Nikolay TARANENKO

Officer of the International Department of the Federal Penal Service, Ministry of Justice, Moscow

Anton MARKOVSKIY

Deputy to the Permanent Representative of the Russian Federation at the Council of Europe

SLOVAK REPUBLIC / REPUBLIQUE SLOVAQUE

Marián PAPŠO

Mgr., General Secretariat of Corps of prison and court guards, Bratislava

SLOVENIA / SLOVÉNIE

Slava NOVAK

Head of the International Cooperation, Head Office, Prison Administration, Ministry of Justice, Ljubljana

SWITZERLAND / SUISSE

Ronald GRAMIGNA

Chef de l'Unité exécution des peines et mesures, Département fédéral de justice et police DFJP, Office fédéral de la justice OFJ, Berne

“THE FORMER YUGOSLAV REPUBLIC OF MACEDONIA” / “L'EX-REPUBLIQUE YOUGOSLAVE DE MACEDOINE”

Jasmenka DONCHEVSKA

Head of Sector, Directorate for Execution of Sanctions, Skopje

TURKEY / TURQUIE

Fatih GÜNGÖR

Head of Department, Beşevler/Ankara

UKRAINE

Iuliia ZAICHENKO

Assistant to the First Deputy Minister of Justice of Ukraine, Kyiv

WORKING GROUP OF THE COUNCIL FOR PENOLOGICAL CO-OPERATION / GROUPE DE TRAVAIL DU CONSEIL DE COOPERATION PENOLOGIQUE (PC-CP)

Alina BARBU

Vice-Chair of the PC-CP, Legal expert, Directorate of Drafting legislation Department, Ministry of Justice, Bucharest, Romania

Harald FØSKER

Director of International Cooperation, Directorate of Norwegian Correctional Service, Lillestrøm, Norway

Vivian GEIRAN
Director, Probation Service HQ, Dublin, Ireland

Antanas JATKEVIČIUS
Head of Criminal and Administrative Law Unit, Legal Department, Office of the Parliament, Vilnius, Lithuania
Research fellow, Lithuanian Institute of Law, Vilnius, Lithuania

Joerg JESSE
Director, General Prison and Probation Administration, Acts of Clemency, Ministry of Justice,
Mecklenburg - Western Pomerania, Schwerin, Germany

Attila JUHÁSZ
Prison Governor, Senior member, Heves County Remand Prison, Eger, Hungary

Dominik LEHNER (Dr.)
Head of Penal Services (Chef d'office d'exécution des peines), Justice and Security Department Basel-City,
Basel, Switzerland

Peter LINDSTRÖM
Associate Professor, Stockholm County Police, Stockholm, Sweden

Mauro PALMA
Chair of the PC-CP, Adviser to the Minister of Justice, Roma, Italy

SCIENTIFIC EXPERTS / EXPERTS SCIENTIFIQUES

Femke HOFSTEE VAN DER MEULEN, "Prison Watch", The Netherlands

Roisin MULGREW
Dr. Assistant Professor, School of Law, University of Nottingham

Francesco RAGAZZI
Institute of Political Science, University of Leiden, Leiden, The Netherlands

Jean-François THONY
Procureur général de Colmar, Cour d'appel de Colmar, France

* * * * *

NEIGHBOURHOOD PARTNERSHIP WITH THE COUNCIL OF EUROPE WITHIN THE FRAMEWORK OF THE SOUTH PROGRAMME II / PARTENARIAT DE VOISINAGE AVEC LE CONSEIL DE L'EUROPÉ ET DANS LE CADRE DU PROGRAMME SUD II

JORDAN / JORDANIE

Sameer Saber Hussein BAKEER ***Apologised/Excusé***
Brig. from Public Security Directorate, Jordan

TUNISIA / TUNISIE

AbdelHamid ABADA
Procureur général près la Cour d'appel de Sousse, Chef de bureau de probation

OBSERVERS WITH THE COUNCIL OF EUROPE / OBSERVATEURS AUPRES DU CONSEIL DE L'EUROPE

MEXICO / MEXIQUE

Diego SANDOVAL PIMENTEL
Adjoint à l'Observateur Permanent du Mexique auprès du Conseil de l'Europe, Mission permanente du
Mexique auprès du Conseil de l'Europe, Strasbourg, France

**INTERNATIONAL GOVERNMENTAL ORGANISATIONS / ORGANISATIONS INTERNATIONALES
GOUVERNEMENTALES**

EUROPEAN UNION / UNION EUROPÉENNE

Iida KUUSRAINEN

Legal Advisor, European External Action Service, EU Delegation to the Council of Europe, Strasbourg

OTHER PARTICIPANTS/ AUTRES PARTICIPANTS

**EUROPEAN ORGANISATION FOR PROBATION / ORGANISATION EUROPÉENNE DE LA PROBATION
(CEP)**

Willem VAN DER BRUGGE

Secretary General CEP, the European Organisation for Probation, Utrecht, Netherlands

PENAL REFORM INTERNATIONAL (PRI)

Oliver ROBERTSON

Project Manager, Death Penalty and Alternatives, Penal Reform International, London

Haitham SHIBLI

Deputy Regional Director, North Africa Projects Coordinator, Penal Reform International, Middle East and North Africa, Amman, Jordan

EUROPEAN ORGANISATION OF PRISON AND CORRECTIONAL SERVICES (EuroPris)

Kirsten HAWLITSCHK

Executive Director, The Hague, Netherlands

* * * *

**EUROPEAN COMMITTEE FOR THE PREVENTION OF TORTURE (CPT) / COMITÉ EUROPÉEN POUR
LA PRÉVENTION DE LA TORTURE (CPT)**

Sebastian RIETZ

Administrative Officer, Secretariat of the CPT

SECRETARIAT OF THE COUNCIL OF EUROPE / SECRETARIAT DU CONSEIL DE L'EUROPE

**DIRECTORATE GENERAL I - HUMAN RIGHTS AND RULE OF LAW
INFORMATION SOCIETY AND ACTION AGAINST CRIME DIRECTORATE**

**DIRECTION GÉNÉRALE I - DROITS DE L'HOMME ET ETAT DE DROIT
DIRECTION DE LA SOCIÉTÉ DE L'INFORMATION ET DE LA LUTTE CONTRE LA CRIMINALITÉ**

Jan KLEIJSSSEN

Director / Directeur

Action against Crime Department / Service de la Lutte contre la Criminalité

Ivan KOEDJIKOV

Head of Department / Chef de Service

Criminal Law Division / Division du droit pénal

Carlo CHIAROMONTE

Head of Division / Chef de Division

**Secretary to the European Committee on Crime Problems (CDPC) / Secrétaire du Comité Européen
pour les Problèmes Criminels (CDPC)**

Ilina TANEVA
Secretary to the PC-CP / Secrétaire auprès du PC-CP

Tanja RAKUSIC-HADZIC
Head, Criminal Law Co-operation Unit / Chef, Unité de coopération droit pénal

Christine COLEUR
Assistant / Assistante

Giorgia SPADA
Assistant / Assistante

INTERPRETERS / INTERPRÈTES

Gillian WAKENHUT
Katia DI STEFANO
Isabelle MARCHINI