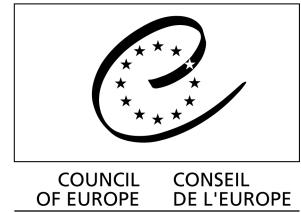


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**CONSULTATIVE COUNCIL OF EUROPEAN PROSECUTORS
(CCPE)**

Questionnaire with a view of the preparation of Opinion No. 7 on the management of the means of the prosecution services

Replies from the Russian Federation

Replies of the Prosecutor General's Office of the Russian Federation to the Questionnaire on preparation of the 7th Conclusions of CCEP

Section I. Status of the Prosecutor's Office in the Administration of the State

- 1. Please, indicate what status does the prosecutor and prosecutor's office have in your country? Is the prosecutor's office an independent institution? If yes, how is this independence guaranteed?**

The Prosecutor's Office of the Russian Federation takes a special place in the system of the state authorities. The main principles of organization and activities of the Prosecutor's Office are fixed in the Constitution of the Russian Federation, in chapter "Judicial Power". According to the Constitution of the Russian Federation, the Prosecutor's Office of the Russian Federation constitutes a single centralized system with subordination of the lower prosecutors to the superior ones and the Prosecutor General of the Russian Federation, and its powers, organization and the order of activities are defined by the federal law (article 129).

The place of the Prosecutor's Office in the system of the state authorities is defined first of all by the contents of its functions. The most important functions are as follows: the prosecutor's supervision over the compliance with the Constitution of the Russian Federation and observance of laws, which are in force in the territory of the Russian Federation; criminal prosecution; coordination of the activities of law enforcement bodies in combat against crimes; participation of prosecutors in examination of cases by courts; participation in legislative activities; international cooperation with the relevant bodies of other countries and international organizations.

Functions which are not envisaged by the federal law cannot be imposed on the Prosecutor's Office of the Russian Federation.

Federal Law "On Prosecutor's Office of the Russian Federation" stipulates certain guarantees of independence of the bodies of the Prosecutor's Office and Prosecutors.

Thus, the bodies of the Prosecutor's Office exercise their powers irrespective of the federal bodies of state power, bodies of state powers of subjects of the Russian Federation, bodies of local self-government, public associations. At that the establishment of the bodies of the Prosecutor's Office, which are not within the single system of the Prosecutor's Office of the Russian Federation, and their activities in the territory of the Russian Federation are not allowed.

Prosecutors cannot be members of elected and other bodies, formed by the bodies of the state power and bodies of local self-government.

Prosecutors cannot be members of public associations, pursuing political goals, and participate in their activities.

Establishment and activities of public associations, pursuing political goals, and their organization in the bodies and institutions of Prosecutor's Office are not allowed.

Prosecutors have no right to combine their main activities with any other paid or voluntary activities unless they are engaged in teaching, scientific research and other creative activities. At that teaching, scientific and other creative activities cannot be financed solely from the funds of foreign states, international and foreign organizations, foreign citizens and persons without citizenship unless otherwise is stipulated by the international treaty of the Russian Federation or laws of the Russian Federation.

Prosecutors have no right to be a member of the bodies of administration, guardian or observation boards, other bodies of foreign non-commercial non-governmental organizations and their structural divisions unless otherwise is stipulated by the international treaties of the Russian Federation or laws of the Russian Federation.

Influence in any form of the federal bodies of state powers, bodies of state power of subjects of the Russian Federation, bodies of local self-government, public associations, mass media and their representatives as well as officials on the prosecutors with the aim to influence the decisions or causing obstacles in any form to their activities lead to liability, stipulated by law.

Prosecutors are not obliged to give any explanations about the essence of the cases and materials in his conduction and to submit them to anybody for acknowledgement unless the relevant cases and order are envisaged by federal laws. Nobody has a right to disclose the materials of checks, conducted by the bodies of Prosecutor's Office, without consent of the prosecutor before such checks have been completed.

Requirements of prosecutors, arising out of their powers, enlisted in the Law on the Prosecutor's Office, are subject to unconditional implementation within the established period of time and non-execution of these requirements entail liability, envisaged by law (article 17.7 of the Code of Administrative Offences of the Russian Federation).

2. Does the Ministry of Justice or any other body of power govern the activities of the Prosecutor's Office? If yes, then how?

Neither the Ministry of Justice nor any other body of state power cannot govern the activities of the Prosecutor's Office.

Activities of the Prosecutor's Office is governed by the Prosecutor General of the Russian Federation who is appointed and released from his position by the Federation Council of the Federal Assembly of the Russian Federation upon nomination by the President of the Russian Federation.

At the same time, according to the law the Prosecutor General of the Russian Federation annually submits a report on law and order in the Russian Federation and the work to strengthen these to the President of the Russian Federation and both Houses of the Federal Assembly of the Russian Federation (the Federation Council and State Duma). The reports of the Prosecutor General and his/her deputies on certain aspects of activities, the state of law and order in the country may be heard at the meetings of the Houses of the Federal Assembly.

3. Which body is responsible for establishment of prosecutor's positions?

The order of appointment of prosecutors to their position, their subordination and grounds for release from the position are regulated by the Federal Law "On Prosecutor's Office of the Russian Federation".

Prosecutor General of the Russian Federation is appointed and released from the position by the Federation Council of the Federal Assembly of the Russian Federation upon the nomination by the President of the Russian Federation.

The First Deputy and Deputies of the Prosecutor General of the Russian Federation are appointed to the position and released from it by the Federation Council of the Federal Assembly of the Russian Federation upon presentation of the Prosecutor General of the Russian Federation.

Prosecutors of the subjects of the Russian Federation are appointed and released from their position by the Prosecutor General of the Russian Federation in coordination with the bodies of state powers of the subjects of the Russian Federation, defined by the subjects of the Russian Federation which are subordinate and accountable in their activities to the Prosecutor General of the Russian Federation.

Prosecutors of cities and districts, prosecutors of special Prosecutor's Offices are appointed and released from the position also by the Prosecutor General of the Russian Federation and are subordinate and accountable to the superior prosecutors and Prosecutor General of the Russian Federation.

4. Please, indicate whether there is any connection between the Prosecutor's Office and the Ministry of Justice or any other state body of power in the sphere of financial resources and personnel, possibilities to use computer technologies and etc. If yes, please, describe and how this connection is expressed.

There is no connection between the bodies of Prosecutor's Office and other state bodies in the part of financial resources.

At the same time, there is certain mutual connection between the bodies of justice and bodies of the Prosecutor's Office in respect of provision of the personnel.

Thus, the service in the bodies and institutions of the Prosecutor's Office is the federal state service. Employees of the Ministry of Justice of the Russian Federation and the Federal Bailiff Service subordinate to it, the Federal Penal Service and their territorial bodies take the positions of the Federal State Civil Service.

Prosecutors may be citizens of the Russian Federation who have higher law education, received in the educational institution of higher professional education, which has state accreditation, including educational institutions of the Ministry of Justice of the Russian Federation. On their part, the graduates of the educational institutions of the system of the Prosecutor's Office of the Russian Federation may be employed into the Federal State Civil Service in the bodies of Justice.

Moreover, the periods of service (employment) in which are included into the work record of the state civil service for appointment of pension for the working period of federal state civil servants, the Schedule of the positions envisages that the period of service in the position of employees of the Prosecutor's office should be included in the above mentioned work record of the federal state civil service.

Alongside with it, for the persons who are at the positions of the federal state civil service in the bodies of the Prosecutor's Office of the Russian Federations, it is envisaged that their work record in the federal state civil service in the bodies of justice shall be included in the above mentioned work record.

The potential of computer technologies is used by the bodies of the Prosecutor's Office and the bodies of justice independently in the process of execution of Federal Law #8-FZ "On Ensuring Access to Information on Activities of State Bodies and Bodies of Local Self-Government", dated February 09, 2009. Moreover, the bodies of the Prosecutor's Office have their own Internet web-sites and systematically place information about the state of law and order, transfers of criminal cases to courts which are of higher public interest, and court decisions on such cases, checks conducted by Prosecutors, in the process of which serious violations of law were revealed, in the electronic means of Mass Media.

5. Is the Prosecutor's Office independent from other institutions when realizing and disposing of its own budget?

Financial provision of the activities of the bodies and institutions of the Prosecutor's Office and guarantees and compensations to the prosecutors are the expenditure obligation of the Russian Federation. For instance, the Federal Law "On the Federal Budget for 2012 and for the Planning Period of 2013 and 2014" included the Prosecutor General's Office of the Russian Federation into the number of the main administrators of the means of the federal budget, meant for financing the activities of the bodies and institutions of the Prosecutor's Office.

Financial provision of the activities of the bodies of military prosecutor's office is maintained by the Ministry of Defense of the Russian Federation and other federal bodies of executive power, in which military service is envisaged and the relevant bodies of the Prosecutor's Office supervise the activities of such bodies.

Section II. Financial Rules and Orders of the Prosecutor's Office

6. Does the Law, according to which the Prosecutor's Office conducts its activities, include the provisions on financial regulation and the duty of the its administration to provide for its necessary infrastructure?

The Law on Prosecutor's Office stipulates financing of the activities of the bodies and institutions of the Prosecutor's Office of the Russian Federation as well as guarantees and compensations to its employees from the funds of the federal budget. It is also stated that transport and technical means and uniform are supplied to the bodies of the Prosecutor's Office in the centralized order by the Government of the Russian Federation.

The Prosecutor General of the Russian Federation issue orders, directives, rulings, provisions and instructions regulating the order of establishment of the infrastructure of bodies and institutions of the Prosecutor's Office and realization of the measures, concerning material and social provision of the employees of the Prosecutor's Office.

Material and technical provision of the bodies of Military Prosecutor's Office, allocation of service premises, transport, means of communication for them and other types of provision and supplies are entrusted to the Ministry of Defense of the Russian Federation and other federal bodies of executive power, where military service is envisaged.

7. Please, describe how and when the management of the budget funds of the Prosecutor's Office (drafting, planning, distribution of funds according to different budget accounts) is organized.

Drafting and execution of the budget is conducted by the bodies of institutions of the Prosecutor's Office of the Russian Federation according to the Budget Code of the Russian Federation and federal laws on federal budget which were adopted according to it for the next financial year and for the planned period.

The President of the Russian Federation and the Government of the Russian Federation issue standard legal acts, regulating the budget legal relations.

Budget allocations, which are annually adopted by the federal law, envisage expenditure of bodies and institutions of the Prosecutor's Office to pay for work, pensions, allowances, compensations, insurance, medical aid, expenses to ensure functioning of the bodies of the Prosecutor's Office and relevant underdepartmental institutions, budget investments into the objects of capital construction, provision of housing and other directions of expenditure.

8. Is there a special division in the Prosecutor's Office which is responsible for management of resources?

9.

The structure of the Prosecutor General's Office of the Russian Federation includes the Administration which is the division responsible for exercising the functions of the main administrator of the budget funds and which ensure the target nature, address and result of the use of the budget funds and conducts planning of the relevant expenditure from the budget. It

drafts, adopts and conducts the budget records, distribute budget allocations and limits of budget obligations for the under-departmental administrators and receivers of budget funds and executes the relevant part of the federal budget; defines the order of adoption of budget estimates of the bodies and institutions of the Prosecutor's Office; exercises other budget powers, stipulated by the Budget Code of the Russian Federation and standard legal acts, adopted according to it, and departmental acts of the Prosecutor General's Office of the Russian Federation, regulating the budget relations.

The Main Human Resources Department of the Prosecutor General's Office of the Russian Federation organizes the provision of the bodies and institutions of the Prosecutor's office with personnel under direction of the Prosecutor General of the Russian Federation.

10. Is there any national and/or centralized computer system of administration, monitoring and assessment of the budget of the Prosecutor's Office? Does this system include a mechanism to increase the efficiency of the management of recourses?

In the Prosecutor General's Office of the Russian Federation the automation of the accounting process in the bodies and institutions of the Prosecutor's Office is conducted centrally within the frames of the departmental program and technical complex of the bodies and institutions of the Prosecutor's Office. This system contributes to the increase in efficiency of the management of financial resources.

According to the requirements of the Ministry of Finance of the Russian Federation and the Order of the Prosecutor General's Office of the Russian Federation, there is annual monitoring of the quality of financial management of the bodies and institutions of the Prosecutor's Office.

Section III. Recourses of the Prosecutor's Office

11. Please, specify what kind of budget the Prosecutor's Office had for 2008, 2009, 2010 and 2011 and indicate how these funds were allocated between salary of the personnel and other types of expenses.

The Budget of the Prosecutor's Office amounted to 40, 305, 997. 7 thousand roubles in 2008, 45, 598,762.7 thousand roubles in 2009, 37 837 777.9 thousand roubles in 2010, 41, 929,692.4 thousand roubles in 2011.

The share of expenses for payment of salaries (with allowances) is 75-80% in average.

The monetary provision for the prosecutors is fixed according to the ration to the monetary provision of the First Deputy Prosecutor General of the Russian Federation which amounts to 80% of the salary of the Chairman of the Supreme Court of the Russian Federation. When the salary of judges is increased, so does the salary of the prosecutors as it is financed from the funds of the federal budget.

Alongside with it the allocations from the federal budget for material and technical provision and creation of the infrastructure of the bodies and institutions of the Prosecutor's Office have been increased.

12. To what resources in your jurisdiction would you like to improve access and how would you do it? (for instance through partnership agreements, joint investigations, re-distribution of resources and etc.)?

To find personnel, the bodies of the Prosecutor's Office conclude agreements with the higher educational institutions which are not within the system of the Prosecutor's office. These are the agreements on targeted enrollment of students for law education and further employment in the Prosecutor's Office. Thus, simultaneously with the advanced training of the personnel in the

educational institutions of the Prosecutor's Office, it is necessary to develop the above mentioned form for personnel provision.

Taking into account the financial opportunities of the state it is also expedient to further improve the level of material and social provision of the employees of the Prosecutor's Office.

The Housing problem has not been settled down fully yet. The Government of the Russian Federation which defines the allocation of the funds for these aims, should expedite the solution of the above mentioned problem, taking into account the opportunities of the federal budget.

13. Did the crisis of 2009-2011 influence the existing or future budget of the Prosecutor's Office?

As a result of the crisis of 2009, the budget expenditure to provide for the functioning of the bodies of the Prosecutor's Office was decreased by 15% and these levels has not been restored yet.

14. What instruments are used to allocate resources which are necessary for normal work of the Prosecutor's Office?

Provision with the personnel resources of the system of the Prosecutor's Office of the Russian Federation is conducted by setting the maximum common number of staff by the Decree of the President of the Russian Federation.

The Prosecutor General's Office of the Russian Federation annually submits to the Ministry of Finance of the Russian Federation a draft document about the volumes of financing to provide for the activities of the bodies of the Prosecutor's Office according to the functional and economic indices of classification of expenses.

The representatives of the Prosecutor General's Office of the Russian Federation in the Government of the Russian Federation and Houses of the Federal Assembly of the Russian Federation accompany and monitor the adoption of the draft Law on the Budget in the Russian Government and Parliament.

To ensure material and technical provision and establish the necessary infrastructure, the bodies of the Prosecutor's Office organize and conduct competitions and auctions for supplies of goods, services and execution of work at the expense of the budget funds, allocated to it, according to the applicable laws.

15. Is there any link between the budget resources, allocated to the Prosecutor's Office and Judicial bodies or law enforcement bodies?

According to the Law on the Prosecutor's Office, the amount of the budget resources for monetary provision of the employees of the Prosecutor's Office is linked with the financing of salaries of judges (see the reply to question #10). At that the allocations for material and technical provision of courts and bodies of the Prosecutor's Office are distributed separately.

Financing of the bodies of Prosecutor's Office and other law enforcement bodies is also conducted according to different sub-sections of the Federal budget.

16. Do human resources of the Prosecutor's Office depend on other institutions of judicial power?

Human resources systems of the bodies of the Prosecutor's Office of the Russian Federation do not directly depend on the institutions of judicial power. At that, taking into account the necessity to provide for participation of prosecutors in criminal, civil and arbitration proceedings when the number of judges is increased, the issue on the increase

in the number of personnel in the bodies of the Prosecutor's Office might be examined in the future.

The Prosecutor's Office of the Russian Federation has its own system of human resources /hiring personnel.

The bodies of the Prosecutor's Office conduct selection of the candidates for training in targeted spheres in higher educational institutions. Generally, persons, who successfully completed their education, receive a right to be primarily hired and obtain positions in the bodies of the Prosecutor's Office. For instance, in 2011 2058 candidates were selected and out of them 505 persons entered and took target places in Law higher educational institutions (law departments). 433 graduates, who had been previously sent for target training, were hired in the bodies of the Prosecutor's Office.

The Prosecutor's Office organizes individual and group training according to special plans, training in regional centers of institutions of advanced training for higher qualification, scholarships of the employees of the Prosecutor's Office in the superior bodies of the Prosecutor's Office. Thus, in 2011 4387 seminars and workshops and 54 scientific and practical conferences were conducted, 707 employees received training in regional centers, 2315 obtained advanced training for higher qualification in the institutions of higher qualification.

17. Does your jurisdiction envisage a mechanism of urgent reaction, which allows to re-distribute the resources (financial and human resources) quickly between the Prosecutor's offices according to the needs of the system?

Re-distribution of financial funds between the bodies of the Prosecutor's Office is made according to the order, established by the Budget Code of the Russian Federation, the Law on Budget for the relevant year, standard legal acts of the Government of the Russian Federation and the Ministry of Finance of the Russian Federation.

Financial provision of the activities of the bodies of the Prosecutor's Office is conducted at the expense of the funds of the federal budget according to the budget estimate.

The Prosecutor General's Office of the Russian Federation distributes the budget allocations, limits of budget obligations among under-departmental administrators and receivers of the budget funds within the relevant limits of the budget obligations.

For the purpose of operative reaction to the need to re-distribute personnel very quickly among the bodies of the Prosecutor's Office of the Russian Federation, the Prosecutor General's Office of the Russian Federation does not conduct full distribution of the maximum numbers of personnel, established by the Decree of the President of the Russian Federation. A certain part of the staff, as a rule, from 100 to 200 employees, depending on different circumstances, remains in the so called reserve of the Prosecutor General's Office of the Russian Federation. The above mentioned reserve is used, if necessary, to establish new bodies of the Prosecutor's Office (e.g. environmental or transport prosecutor's offices) or to increase the number of staff of some bodies of the Prosecutor's office when the workload increases there.

18. Does the Prosecutor General (or the relevant institution) have a special budget for interim/temporary measures in the situation when in some Prosecutor's Office there is shortage of personnel?

Within the limit of the number of staff, fixed in the Decree of the President of the Russian Federation and to the salary fund, established by the federal budget, The Prosecutor General of the Russian Federation defines the staff and structure of the Prosecutor General's Office of the Russian Federation and subordinate bodies and institutions of the Prosecutor's Office.

That is the reason why according to the Order of the Prosecutor General of the Russian Federation, the financial and human resources of the Prosecutor's Office may be re-distributed taking into account the needs of its bodies and institutions (See also the reply to question #16).

Section IV. Budget for investigations (questions 18-23)

Since 2010 The Investigation Committee was isolated from the structure of the Prosecutor General's Office of the Russian Federation, it means that the preliminary investigation into criminal cases is not conducted by the bodies of the Prosecutor's Office and the resources, necessary for investigations, are not allocated.

The preliminary investigation into criminal cases is conducted in the form of either pre-trial investigation or enquiry. The preliminary investigation is conducted by the investigators of the Investigation Committee of the Russian Federation, the bodies of the Federal Security Service, bodies of the Interior of the Russian Federation, bodies for control of drugs and psychotropic substances. The enquiry is conducted by the enquirers of the bodies of the Interior of the Russian Federation, border agencies of the Federal Security Service, bodies of the Federal Service of Court Bailiffs, bodies of state fire supervision of the Federal Fire Prevention Service, bodies for control over circulation of drugs and psychotropic substances, as well as officials of the bodies of executive power, who have powers to conduct operative and search activities according to the federal law and other persons, empowered by the Criminal Procedure Code.

At that material and technical, financial provision and creation of the necessary infrastructure of the Investigation Committee of the Russian Federation is a separate expenditure obligation of the Russian Federation. Separate financing is provided for conduction of preliminary investigation to the bodies of the Interior of the Russian Federation, the bodies of the Federal Security Service, bodies of the Federal Service of Court Bailiffs, bodies of state fire supervision of the Federal Fire Prevention Service, bodies for control over circulation of drugs and psychotropic substances, as well as officials of the bodies of executive power.

Section V. Description of the Result Management System

24. Do You use the Result Management System? If yes, is there any problem connected with this system?

The desired result of the activities of the bodies of the Prosecutor's Office is the proper execution of targets and tasks, entrusted to the bodies of the Prosecutor's Office according to the Constitution of the Russian Federation and federal laws.

The system of assessment of this result is based on the data of departmental statistic reports, established by the Orders of the Prosecutor General of the Russian Federation, and statistic reports of other bodies of state power (alongside with it, since January 1, 2012, the Prosecutor General of the Russian Federation has a right to conduct uniform records and statistics on the state of crime, solution of crimes, investigative activities and prosecutor's supervision).

According to the analysis of such information the bodies of the Prosecutor's Office take managerial decisions, aimed at improving its efficiency, plan events to realize such activities, elaborate and adopt organizational and administrative documents.

The system of the Prosecutor's Office of the Russian Federation fully realizes the principle of result and efficiency of the use of budget funds, which means that the targeted results should be met with the use of the smallest amount of resources or that the best possible results must be achieved with the use of the funds, allocated by the budget.

The problems of the result management system in the bodies of the Prosecutor's Office may be as follows: how to ensure the reliability of data of the initial report, how to improve the criteria and

assessment methods used to evaluate the conducted activities, how to increase the efficiency of organization of work and planning.

25. What aims are set before the Prosecutor's Office, if this system of aims exist? Does your country use the criteria of achieved results?

The Law establishes the following aims for the Prosecutor's Office: to ensure the supremacy of law, unification and strengthening of law and order, protection of rights and freedoms of a person and a citizen, as well as the interests of society and state protected by law, to strengthen combat against crime.

Taking into consideration the long-term nature of the strategic aims of the Prosecutor's Office of the Russian Federation, the tasks to achieve these aims are continuing from one period to the following planned period.

According to the established order, the values of main indices of activities of the Prosecutor General's Office of the Russian Federation, which characterize the achievement of this aim and the tasks in the accounting, current and planned periods are defined for each aim and task.

The criteria of result of work of prosecutors correspond to the above mentioned aims, these criteria are defined by the organizational and administrative documents of the Prosecutor General's Office of the Russian Federation and they are constantly being perfected on the basis of practical activities and scientific research.

26. What body/bodies has/have powers to set such aims?

The activities of the Prosecutor's Office is defined by standards-aims (on a lawful state, the highest value of a human being, his/her rights and freedoms and others) of the Constitution of the Russian Federation. Specific aims of work of prosecutors are defined by the Federal Law "On Prosecutor's Office of the Russian Federation".

The orientation points of the activities of prosecutors are other federal laws, standard legal acts of the President of the Russian Federation, legal positions and decisions of the Constitutional Court of the Russian Federation, explanations on the issues of court practice of the Supreme Court of the Russian Federation and the Higher Arbitration Court of the Russian Federation.

27. What role does the prosecutor play in setting these aims?

In defining the priority directions of activities of prosecutors, the notable role is attributed to the submission of an annual report on the state of law and order in the Russian Federation and work to strengthen them by the Prosecutor General of the Russian Federation to the Houses of the Federal Assembly of the Russian Federation and the President of the Russian Federation.

Moreover, the Prosecutor General's Office of the Russian Federation annually sends to the Ministry of Justice of the Russian federation proposals to the projects of the plan of monitoring of law application and a report on the results of such monitoring to the President of the Russian Federation. Proposals to the draft project on the results of monitoring to the President of the Russian Federation should contain data on expediency of adoption (publication), amendment or recognition of invalidity (cancellation) of legislative and other standard legal acts of the Russian Federation.

28. Are these aims coordinated among all the bodies, conducting criminal proceedings? If there is such coordination, how does it influence the activities of the Prosecutor General's Office?

The Prosecutor's Office is entrusted with the function of coordination of the activities of law enforcement bodies in combat against crime.

Coordination of the activities of the bodies of the Interior of the Russian Federation, bodies of Federal Security Service, bodies for control over circulation of drugs and psychotropic substances, customs bodies of the Russian Federation and other law enforcement bodies is conducted in order to increase the efficiency of combat against crime by the way that these bodies elaborate and conduct coordinated actions on joint detection, revealing, prevention and suppression of crimes, causes and conditions encouraging commission of crimes.

Activities of the law enforcement bodies in combat against crime are coordinated by the Prosecutor General of the Russian Federation, prosecutors of the subjects of the Russian Federation, cities, districts and other territorial prosecutors as well as prosecutors, equaled to them, of Military and other specialized Prosecutor's Offices (at the relevant levels).

To ensure coordination of the activities of the law enforcement bodies, prosecutors convene coordination meetings. The coordination meeting is usually held with participation (at the relevant levels) of a prosecutor (the Chairman of the meeting) and directors of the relevant law enforcement bodies (members of the meeting). For participation in coordination meetings, prosecutors actively invite representatives of state bodies of power, controlling bodies, bodies of local self-government, public organizations. The meetings and the results of these meetings are communicated to the public by Mass Media.

According to the results of discussion, members of coordination meetings adopt coordinated decisions. Directors of law enforcement bodies ensure execution of the adopted decisions in the part, within the competence of the relevant bodies, headed by them.

Active realization of coordination activities is one of the factor which help to decrease the levels of crime in the country as a whole.

29. Are there standards and rules, regulating optimal workload in divisions of the Prosecutor's Office in your system? If yes, is there any ratio of the allocated resources with the volume of workload? Please, give examples.

The service workload of prosecutors is determined by the necessity of successful execution of functional activities on the serviced territories and objects and it is precisely defined in their service duties, specified by the more superior prosecutors.

Depending on the service workload, the employees of the Prosecutor's Office receive their salary and bonuses for complexity, intensiveness and high results in work.

Bonus for complexity, intensiveness and high results in work is evaluated taking into account the volume of the work performed and the results of service in the amount of up to 50% of salary.

30. Is the setting of tasks based on the system of negotiations?-31. Who is a party to these negotiations?

The Prosecutor's Office of Russia is based on the subordination of lower-level prosecutors to the more superior ones and to the Prosecutor General of the Russian Federation. That is the reason why the tasks, which arise from the requirements of the Constitution of the Russian Federation, the Law on Prosecutor's Office and other federal laws, are put before the prosecutors by the Prosecutor General of the Russian Federation, who issues binding orders, directives, provisions and instructions for this purpose. In their turn, prosecutors of the subjects of the Russian Federation and the prosecutors equaled to them are entitled to issue orders, directives, decisions, instructions, binding for execution by all subordinate employees.

At the same time the Prosecutor General's Office of the Russian Federation concluded agreements with the Ombudsman of Human Rights in the Russian Federation, the Ombudsman of Child Rights at the President of the Russian Federation, the Public Chamber of the Russian

Federation, the Russian Union of Industrialists and Entrepreneur, which stipulate cooperation in the sphere of maintenance of law and order.

Section VI. Further Measures and Reports

32. Please, indicate if there are any national strategies, being implemented in your country in respect to resources, which are allocated for the system of judiciary, including Prosecutor's Office. If yes, in what spheres were these strategies developed? Please, comment the results of these strategies.

According to Order #1082-r of the Government of the Russian Federation, dated August 04, 2006, the Concept of federal target program "Development of the System of Judiciary of Russia" for 2007-2011 was adopted.

As for the recourses, which are allocated to the bodies of the Prosecutor's Office, there is a budget target program "Housing", the result of which is the timely solution of the issues concerning provision of service housing to the Prosecutors and members of their families.

Moreover, within the framework of federal address investment program, there are envisaged non-program investments for construction, reconstruction and acquisition of administrative buildings of the Prosecutor's office, aimed at improvement of working conditions of employees of the bodies of the Prosecutor's office.

33. Are the achievements of these aims followed every year? How?

The above mentioned concept was put into life when the Council on Judicial reform attached to the President of the Russian Federation was established according to Decree #2010 "On the Measures of Realization of the Concept of the Judicial Reform in the Russian Federation" of the President of the Russian Federation, dated November 22, 1994.

The Federation Council of the Federal Assembly of the Russian Federation conducted measures, according to the results of which the following resolutions were adopted: Resolution #492-1-SF "On Parliamentary Hearings "Problems of Judicial Reform in the Russian Federation", dated May 25, 1995, and Resolution #569-SF "On Parliamentary Hearings "On the Follow-up of Realization of the Concept of the Judicial Reform in the Russian Federation", dated December 24, 1998.

Bodies of judicial community actively participated in realization of the above mentioned concept. Thus, IV (Ad hoc) All-Russian Congress of Judges adopted Resolution "On the State of the Judicial System of the Russian Federation and Prospects of its Development", dated December 04, 1996; the Vth All-Russian Congress of Judges adopted Resolution "On the Follow-up of the Judicial Reform in the Russian Federation and Prospects of Development of the Judicial System", dated November 29, 2000; the VIth All-Russian Congress of Judges adopted Resolution "On the State of Justice in the Russian Federation and Prospects of its Perfection", dated December 02, 2004; the VIIth All-Russian Congress of Judges adopted Resolution "On the State of the Judicial System of the Russian Federation and Priority Directions of its Development and Perfection", dated December 04, 2008, which envisaged proposals on its human resources, financial and material and technical provision of judicial activities.

The Council of Judges of the Russian Federation adopted Resolution, dated January 30, 2001, concerning the examination of the draft concept of improvement of legislation of the Russian Federation on the judicial system.

Resolution #805 of the Government of the Russian Federation, dated November 20, 2001, adopted the Federal target program "Development of the Judicial System in Russia for 2002-2006", which envisaged the development of human resources and material and technical provision of the judicial system. The similar program for 2007-2012 was adopted by Resolution #583 of the Government of the Russian Federation, dated June 21, 2006.

34. Have any reforms, aimed at increasing the budget of the system of justice been implemented for the last five years?

For the last 5 years, according to the Orders of the President of the Russian Federation, the total number of personnel of the bodies of the Prosecutor's Office of the Russian Federation was increased by 4000 employees. According to the same Orders, the Government of the Russian Federation was entrusted to provide for the financing of the increase in the number of staff of the bodies of the Prosecutor's Office of the Russian Federation.

Financing of judicial bodies in the above mentioned period of time corresponded to international legal acts. For instance, according to Order #1082-r "On the Concept of the Federal Target Program "Development of the Judicial System of Russia" for 2007-2012", dated August 04, 2008, the amount of 48, 465.3 million roubles was allocated from the federal budget.

35. Is the Prosecutor's Office included in the strategy of the Government to increase the efficiency of public institutions (e.g. the electronic government, external financial audit)?

Within the framework of the system of the Prosecutor's Office of the Russian Federation, the system of electronic document recording and circulation was introduced. Order #65 of the Government of the Russian Federation, dated January 28, 2002, adopted the Federal Target Program "Electronic Russia (2002-2010)". According to this program, the Central Administration of the Prosecutor General's Office of the Russian Federation has already introduced electronic circulation of documents, and in the Prosecutor's Offices of the subjects of the Russian Federation active work is undergoing to introduce this electronic document processing.

Moreover, the Prosecutor's Office is included in the system of external audit and is an integral part of this system. The Government is elaborating strategies to increase the efficiency of public institutions, including according to the analysis of the results of external audits.

Open information on the work of the bodies of the Prosecutor's office is submitted to the Mass Media. Similar information representative offices were created by the Prosecutor's offices of the subjects of the Russian Federation. Access to the above mentioned information resources is granted also to citizens and organizations, including via the Internet-portal of the Government of the Russian Federation.

In the Russian Federation, the Audit Chamber of the Russian Federation is entrusted with organization and control over the timely execution of expenditure accounts of the Federal Budget on the volumes, structures and target use, determination of efficiency and expediency of the expenses of state means and the use of the federal property, analysis of the revealed deviations from the fixed indices of the federal budget. This state body is the permanent body of the state financial control, formed by the Federal Assembly of the Russian Federation.

At that the Audit Chamber of the Russian Federation regularly submits information on the execution of the federal budget and the results of the control checks, including in the bodies and institutions of the Prosecutor's Office to the Federation Council and the State Duma of the Federal Assembly of the Russian Federation.

36. How do you assess the recommendations of the internal audit, conducted in the Prosecutor's office?

Assessment of the internal control (audit), conducted by the Prosecutor's Office, is made by the Audit Chamber of the Russian Federation in the course of annual auditing of the annual budgets. Assessment is made on the basis of international and Russian standards for external and internal audit of the receivers of the budget funds. As a rule, the Audit Chamber of the Russian Federation gives positive evaluation of the results of the internal control (audit), which is conducted by the structural division of the Prosecutor's Office.

The results of the departmental financial control, conducted by the Department of the Administration of the Prosecutor General's Office of the Russian Federation and similar divisions of the Prosecutor's Offices of the subjects of the Russian Federation and the Prosecutor's offices equaled to them, must be communicated to the Prosecutor General of the Russian Federation and the relevant prosecutors who give assessment to the results of financial checks and if necessary they adopt organizational and administrative documents on them and in case of revealed violations of financial discipline, the guilty officials are brought to disciplinary and material liability.

37. Is the social influence of the activities of prosecutors assessed? If yes, who conducts this assessment?

The Academy of the Prosecutor General's Office of the Russian Federation, which summarizes and analyzes the reports of Mass Media, expert statements, results of sociological surveys, opinion polls, conducts studies of the above mentioned influence. The results of the research are reflected in the semi-annual and annual informational and analytical notes, which are forwarded by the Academy of the Prosecutor General's Office of the Russian Federation to the Prosecutor General of the Russian Federation and used in his annual reports on the work performed to strengthen the law and order in the Russian Federation submitted to the Houses of the Federal Assembly of the Russian Federation and the President of the Russian Federation.

The Department on cooperation with Mass Media of the Prosecutor General's Office of the Russian Federation and prosecutors of the subjects of the Russian Federation are obliged to conduct daily monitoring of the main Mass Media and Internet sites to detect the assessment of the activities of the bodies of the Prosecutor's Office by citizens and organizations. The results of this monitoring are analyzed and communicated to the relevant prosecutors.