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BUREAU OF THE CONSULTATIVE COMMITTEE OF THE CONVENTION FOR THE PROTECTION OF INDIVIDUALS WITH REGARD TO AUTOMATIC PROCESSING OF PERSONAL DATA [ETS No. 108]

(T-PD-BUR)

WORKING DOCUMENT VERSION 5

Draft Recommendation on the protection of personal data used for employment purposes

DRAFT TEXT- WITH PROPOSALS ¹	COMMENT ²
The Committee of Ministers, under the terms of Article 15.b of the Statute of the Council of Europe,	
Considering that the aim of the Council of Europe is to achieve a greater unity among its members;	
Aware of the increasing use of new technologies and means of electronic communication in the relations between employers and employees, and the corresponding advantages thereof;	
Believing, however, that the use of data processing methods by employers should be guided by principles designed to minimise any risks that such methods might pose to employees' rights and fundamental freedoms, in particular their right to privacy;	
Bearing in mind the provisions of the Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data of 28 January 1981 (hereunder referred to as "Convention 108") and of its Additional Protocol regarding Supervisory Authorities and Transborder Data Flows of 8 November 2001, and the desirability of articulating the application to the employment sector;	
Recognising also that there are other interests (individual or collective, private or public) to be borne in mind when articulating principles for the employment;	
Considering that personal data in official documents held by a public authority or a public body may be disclosed by the authority or body in accordance with domestic law to which the public authority or body is subject, in order to reconcile access to such official documents with the right to the protection of personal data pursuant to this Recommendation;	
Cognisant of the different traditions which exist in member states with respect to the regulation of different aspects of employer-employee relations, and noting that law is only one of the means means to regulate such relations;	
Aware of the changes which have occurred internationally in the employment sector and related activities; notably due to the increased use of information and communication technologies (ICTs) and the globalisation of employment and services;	
Considering that, in light of such changes Recommendation No. 89 (2) on the protection of personal data used for employment purposes should be revised so that it continues to provide an adequate level of protection for individuals in the employment sector;	
Recalling that Article 8 of the European Convention on Human Rights protects the right to private life, including activities of a professional or business nature, as interpreted by the European Court of Human Rights;	
Recalling the applicability of the existing principles set out in other relevant recommendations of the Council of Europe, in particular	

¹ This column includes the proposals adopted by the T-PD during its 30th Plenary meeting of 15-18 October 2013

² This column includes information to be included in the explanatory report and comments on issues that still need to be clarified

Recommendation CM/Rec(2010)13 of the Committee of Ministers to member states on the protection of individuals with regard to automatic processing of personal data in the context of profiling, Recommendation R(97)5 on the protection of medical data and Recommendation R(92)3 on genetic testing and screening for health care purposes;

Recalling the 'Guiding principles for the protection of individuals with regard to the collection and processing of data by means of video surveillance' adopted by the European Committee on Legal Co-operation (CDCJ) of the Council of Europe in May 2003, referred to in Resolution 1604 (2008) of the Parliamentary Assembly of the Council of Europe, which are especially relevant;

Recalling the European Social Charter (CETS No.: 163), as revised on 3 May 1996, and the International Labour Office's 1997 Code of Practice on the Protection of Workers' Personal Data;

Recommends that governments of member states:

- ensure that the principles contained in the present recommendation and its Appendix, which replace the above-mentioned Recommendation (89)2, are reflected in the application of domestic legislation on data protection to the employment sector, as well as in other branches of the law bearing on the use of personal data for employment purposes,
- for this purpose, ensure that the present recommendation is brought to the attention of the authorities established under domestic data protection legislation which are competent to supervise implementation of such legislation;
- promote acceptance and implementation of the principles contained in the Appendix of this Recommendation by means of complementary instruments such as, codes of conducts, to ensure that the principles are well known, understood and applied by all employment sector participants, including representative bodies of both employers and employees, and taken into account in the design, deployment and use of ICTs in the employment sector.

Appendix to the Recommendation

Part I - General principles

1. Scope

- 1.1. The principles set out in this recommendation apply to any processing of personal data for employment purposes in both public and private sectors and to further processing of these data.
- 1.2. Unless domestic law provides otherwise, the principles of this recommendation also apply to the activities of employment agencies, whether in the public or private sector, which process personal data so as to enable one or more concurrent contracts of employment, including part-time contracts, to be established between individuals concerned and prospective employers, or to help employers discharge their duties relating to those contracts.

The explanatory memorandum will explain the meaning of "discharge their duties" e.g. financial assistance given to enable a job.

1bis. Definitions

For the purposes of this recommendation:

- 'Personal data' means any information relating to an identified or identifiable individual ("data subject");
- 'Data processing' means any operation or set of operations which is performed upon personal data, and in particular the collection, storage, interconnection, preservation, alteration, retrieval, disclosure, making available, erasure or destruction of data, or the carrying out of logical and/or arithmetical operations on data; where no automated processing is used, data processing means the operations carried out within a structured set established according to any criteria which allows search of personal data; where no automated processing is used, data processing means the operations carried out within a structured set established according to any criteria which allow to search for personal data;

 'Controller' means the natural or legal person, public authority, service, agency or any other body which alone or jointly with others has the decision-making power with respect to data processing;

'Processor' means a natural or legal person, public authority, service, agency or any other body which processes personal data on behalf of the controller.

- Proposal AT: 'Recipient' means a natural or legal person, public authority, service, agency or any other body to whom data are disclosed or made available,;
- 'sensitive data' covers genetic data, personal data concerning offences, criminal convictions and related security measures, biometric data uniquely identifying a person, as well as personal data for the information they reveal relating to racial origin, political opinions, trade-union membership, religious or other beliefs, health or sexual life,
- 'Information systems' means any device or group of inter-connected or related devices, one or more of which, pursuant to a program, performs automatic processing of computer data, as well as computer data stored, processed, retrieved or transmitted by them for the purpose of their operation, use, protection or maintenance;
- 'Employment purposes' concern the relations between employers and employees which relate to recruitment and end of employees labour affiliation, fulfilment of the contract of employment, management, including discharge of obligations laid down by law or laid down in collective agreements, as well as planning and organisation of work. The consequences of the contractual relationship may extend beyond the term of the contract of employment.

Explanatory memorandum: the term 'Employment purposes' covers disciplinary framework as well. Likewise, the active role of the employee within the employment relationship will be interlined.

 'Employer' means any natural or legal person, public authority or agency who has an employment Employer' means any natural or legal person who has an employment relationship with an employee or a

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relationship with an employee or a prospective employee and has the legal responsibility for the undertaking and/or establishment;

prospective employee and has the legal responsibility for the undertaking and/or establishment;

The explanatory memorandum will specify that the employer might be a corporation falling under both public and private law.

 'Employee' or 'prospective employee' means any person concerned engaged by an employer under an employment relationship.

The explanatory memorandum will refer to Case C-94/07 Andrea Raccanelli v Max-Planck-Gesellschaft zur Förderung der Wissenschaften about the concept of employee "The essential feature of an employment relationship is that for a certain period of time a person performs services for and under the direction of another person in return for which he receives remuneration".

ILO convention No. 189: the term [domestic] worker means any person engaged [in domestic work] within an employment relationship;

Suggestion: request a legal opinion on definition of 'employee'

2. Respect for human rights, dignity and fundamental freedoms

Respect for human dignity, privacy and the protection of personal data should be safeguarded in the processing of personal data for employment purposes, notably to allow free development of employees' personality and to foster possibilities of individual and social relationship on the workplace.

Explanatory memorandum: will state ECtHR ruling that underlines respect for human rights, dignity and fundamental freedoms within the framework of employment purposes: Halford v. United Kingdom, Copland v. United Kingdom, Niemitz v. Germany.

3. Application of data processing principles

- 3.1. Employers should minimise the processing of personal data to only the data necessary to the aim pursued in the individual cases concerned and should anonymise data where relevant in line with additional conditions and safeguards set out in domestic law, or pseudonymise data where anonymisation is not possible.
- 3.2. Employers should develop appropriate measures, to ensure that they respect in practice the principles and obligations relating to data processing for employment purposes. At the request of the supervisory authority, employers should also be able to demonstrate their compliance with such principles and obligations.

These measures should be adapted to the volume and nature of the data processed, the type of the activities being undertaken, and should also take into account possible implications on employees' fundamental rights and freedoms of thedata subjects.

3.2 The explanatory memorandum will specify that – depending on the country – there might be several supervisory authorities in the employment sector (e.g. for supervising work safety etc.).

The explanatory memorandum will point out that simplified measures can be adopted in small scale environments.

4. Collection of data

- 4.1. Employers should collect personal data directly from the data subject concerned. When it is necessary, lawful, fair and appropriate to process data collected from third parties, for example to obtain professional references, the data subject should be duly informed. .
- 4.2. Personal data collected by employers for employment purposes should be relevant and not excessive, having regard to the nature of the employment as well as the legitimate needs of the employer in connection with its activities and where relevant, in line with additional conditions and safeguards set out in domestic law.
- 4.3. Employers should not have access to' personal data that the employee shares with others where this data are not necessary for the assessment of his ability to carry out his duties.
- 4.4. The employer should take appropriate measures to ensure that, in particular for online data publicly available, only relevant, accurate and up-to-date data are used, thus avoiding data to be used in a different context for which the data was originally disclosed
- 4.5. Health data may only be collected for the purposes set out in principle 9.2 of this Recommendation.

4.1. The explanatory memorandum will give examples of data collected from third parties. If during the process of recruitment the data subject provides the employer with professional contacts references, then the employer should be able to assume that the data subject has given his or her consent to contact these persons named in references.

4.3. Explanatory memorandum: personal data that the employee shares with others, refers specifically to social networks.

5. Storage of data

- 5.1. The storage of personal data is permissible only if the data has been collected in accordance with the requirements outlined in principles 4, 9, 14 to 20 and if the storage is intended to serve employment purposes. Such data should be relevant, adequate, accurate and necessary.
- 5.2. When evaluation data are stored relating to the performance or potential of employees, such data should only be based on the purpose of assessing professional skills.

Note: the term 'employment purposes' is explained in paragraph 1bis.

6. Internal use of data

- 6.1. Personal data collected for employment purposes should only be processed by employers for such purposes.
- 6.2. Employer should adopt, where appropriate, data protection policies, rules and/or other instruments on internal use of personal data.
- 6.3. Where data is to be processed for employment purposes other than the purpose for which they were originally collected, the employer should take adequate measures to avoid misuse of the data in a different context.. The employee should be informed.
- 6.4. Without prejudice to principle 8, in the event of corporate changes, mergers and acquisitions, particular consideration should be given to the principles of proportionality and purpose specification in the subsequent use of the data. Where substantive changes in the processing occur, the persons concerned should be informed.

- 6.2. The explanatory memorandum will underline that the internal privacy policies respect more specifically the principles of:
- necessity
- proportionality
- purpose
- adequate and easily understandable information on the types of data, the intended uses of the data, how to exercise their right etc.
- limitation of data storage time.

Further details will be given as per the Study of the Expert (Giovanni Buttarelli, June 2011 version, page 10).

6.3. The explanatory memorandum will give examples of the use data for other purposes than those for which the data were originally collected.

Note: the term 'employment purposes' is explained in paragraph 1bis.

6.4. In the explanatory memorandum it will be specified	
that in some cases consent may be required e.g. in case of	
fusions.	

7. Communication and use of ICTs for the purpose of employee representation

- 7.1. In accordance with domestic law and practice, or the terms of collective agreements, personal data may be communicated to employees' representatives, but only to the extent that such data are necessary to allow those representatives to properly represent the interests of the employees concerned or if necessary for the fulfilment and supervision of obligations laid down in collective agreements.
- 7.2. In accordance with domestic law and practice, the use of information systems and technologies for the communication of data to employees' representatives should be subject to appropriate agreements that set out, in advance, transparent rules prescribing their use and safeguards to protect confidential communications.
- 7.1. The term "communication" will be further spelt out in the explanatory memorandum to include disclosure, transmission, transfer and any other appropriate operation. Same remark applies to 8.1.

8. External communication of data

- 8.1. Personal data collected for employment purposes should only be communicated to public bodies acting in their official functions, and for the purposes of carrying them out, and only within the limits of employer's legal obligations or in accordance with other provisions of domestic law.
- 8.2. The communication of personal data to public bodies for other purposes or to other parties, including entities in the same group, should only take place:
 - a. where in line with additional conditions and safeguards set out in domestic law, the communication is necessary for employment purpose, the purposes are not incompatible with the purposes for which the data was originally collected and the employees concerned or their representatives, as the case may be, are informed of this; or
- b. with the express consent of the individual employee; or
- $\qquad \qquad \text{c.} \qquad \text{if the communication is provided for by domestic law}.$
- 8.3. The communication of personal data among a group of companies is lawful only if it is necessary for the purpose of discharging legal obligations or collective agreements and where additional conditions and safeguards are provided for by domestic law. The consent of the employee may also be required in appropriate cases as additional safeguard.
- 8.4. With regard to the public sector, for the provisions governing the disclosure of personal data to ensure government transparency and/or to monitor the correct use of public resources and funds should provide appropriate safeguards for individuals' right to privacy and protection of personal data.

Comment 8.4: It may be advisable to consider additional safeguards in respect of the disclosure of personal data to ensure government transparency and/or to monitor the correct use of public resources. Specific reference may be

done to the need to: a) identify the type of relevant information that could be disclosed; b) prevent sensitive data from being disclosed; c) avoid time-unlimited availability by determining proportionate time limits; d) consider the issue of availability of such information through external search engines.

9. Processing of sensitive data

9.1 The processing of sensitive data referred to in paragraph Principle 1bis. of this Recommendation is only permitted in particular cases, where it is indispensable for the specific employment recruitment or to fulfil legal obligations related to the employment contract of employment. The processing is also conditional on the applicable law providing additional appropriate safeguards, complementing those set out in Convention 108 and in this Recommendation. Appropriate safeguards shall aim at preventing the risks that the processing of such sensitive data may present to the interests, rights and fundamental freedoms of the employee concerned, notably a risk of discrimination.

Processing of biometric data is possible under conditions provided in Principle 18 of this Recommendation.

- 9.2. In accordance with domestic law, an employee or job applicant may only be asked questions concerning his or her state of health and/or be medically examined:
 - a. to determine his or her suitability for the present or future employment;
- b. to fulfil the requirements of preventive medicine:
 - to guarantee an appropriate rehabilitation or in any other way comply with work environment requirements;
 - to safeguard vital interests of the data subject or other employees;
 - e. to allow social benefits to be granted; or
 - f. to satisfy judicial procedures.

The processing of genetic data, to determine for instance the professional suitability of employees or job applicants, even with the consent of the person concerned, is prohibited.

Processing of genetic data may exceptionally be authorised if it is provided by domestic law and subject to appropriate safeguards, for health reasons and in particular to avoid any serious prejudice to the health of the data subject or third parties.

- 9.3. Health data and where their processing is lawful genetic data, should only be collected from the employee concerned except if otherwise determined by law, with appropriate safeguards.
- 9.4. Health data covered by the obligation of medical confidentiality should only be accessible to and processed by personnel who are bound by medical confidentiality or other rules of professional secrecy . Such data must:
- a. relate directly to the ability of the employee concerned to exercise his or her duties, or
- b. be necessary in support of measures to protect the employee's health or

9.2. Explanatory memorandum: examples will illustrate jobs that might be dangerous for the employee's health – nuclear power plants, contagious diseases labs (implying the use of toxic elements) - or dangerous for the others (pilots).

9.4. The explanatory memorandum will give clarification on what is covered by "Medical confidentiality."

c. to prevent risks to others.

Where such data are communicated to the employer, this should be performed by a person duly authorised, such as personnel entitled with administration, health and safety at work and the information should only be communicated if it is indispensable for decision making by the latter and in accordance with provisions of domestic law.

- 9.5. Health data covered by medical confidentiality and where their processing is lawful genetic data, where appropriate should be stored separately from other categories of personal data held by the employer. Technical and organisational security measures should be taken to prevent persons outside the authorised medical service having access to the data.
- 9.6. The employee's right of access to his or her health data and genetic data should not be restricted unless access to such data could cause serious harm to the employee. Any such restriction must be in accordance with domestic law. In such cases, the data may be communicated to the employee through a medical practitioner of his or her choice.
- 9.7. In any circumstances health data related to third parties will not be processed unless full unambiguous informed consent is given, such collection is authorised by a data protection supervisory authority, or the collection is mandatory according to domestic law.

It will further give examples of cases where a physician will be led to give some personal data as regards to the ability of the employee to exercise his functions, as for instance the case of the employee with a back problem whose employer will need to take some measures to adapt his work to his disease.

- 9.5. Explanatory memorandum will specify which are the organisational security measures (control of the entrance to installations, control of transport, control of communication etc.) and technical security measures (access control, control of utilisation, control of data introduction, memory control etc.).
- 9.6. Proposal of Italy to delete this paragraph
- **9.7:** The explanatory memorandum will specify and give examples what situations are aimed at in point 9.7. i.e. processing of health data related to third parties.

10. Transparency of processing

10.1. Employees should be able to obtain information concerning their personal data held by the employer upon request. This information can be provided directly or via their representative.

Except in relation to employees' name and habitual residence or establishment, employers should provide employees with the following information:

- a full list of the personal data to be processed and a description of the purposes of processing
- the recipients, or categories of recipients of the personal data
- the means the employees have of exercising the rights set out in in paragraph 11 of this recommendation, without prejudice to more favourable ones provided by domestic law or in their legal system
- any other information necessary to ensure fair and lawful processing.

In this context, a particularly clear and complete description must be provided of the type of personal data that can be collected by ICTs and its possible use, including indirect monitoring. This principle also applies to the particular forms of processing provided for by Part II of this recommendation.

10.2 The information should be provided in an accessible format and kept up to date. In any event, such information should be provided before an employee carries out the activity or action concerned, and made readily available also through the information systems normally used by the employee.

11. Right of access, rectification and to object

- 11.1. Employees should be able to obtain, upon request, at reasonable intervals and without excessive delay, access to all personal data relating to him or her. The communication should be in an intelligible form, include all information on the origin of the data, as well as any other information that the controller is required to provide to ensure the transparency of processing, notably information provided in principle 10.
- 11.2. Employees should be entitled to have personal data rectified or erased, if they are inaccurate and/or if the data has been processed contrary to the law or the principles set out in this recommendation. They should also be entitled to object at any time to the processing of personal data concerning him/her unless the processing is necessary for employment purposes or otherwise provided by law.
- 11.3. The right of access should also be guaranteed in respect of evaluation data, including where such data relates to assessments of the performance, productivity or capability of the employee, at least when the assessment process has been completed, without prejudice to the right of defence of employers or third parties involved. Although such data cannot be directly corrected by the employee, purely subjective assessments should be open to challenge in the manner laid down in domestic law.
- 11.4. Employees should not be subject to a decision significantly affecting him or her, based solely on an automatic processing of data without having his or her views taken into consideration.
- 11.5. An employee should also be able to obtain, upon request, information regarding the reasons for data processing, the results of the processing and how they have been applied to him.
- 11.6. Derogations to the rights referred to in paragraph 10, 11.1, 11.3 and 11.4 are permitted when they are provided for by law and constitute a necessary measure in a democratic society, to protect State security, public safety, important economic and financial interests of the State or the prevention and suppression of criminal offences, the protection of the data subject or the rights and freedoms of others.
- 11.7. Furthermore, the exercise of these rights may, in the case of an internal investigation conducted by the employer, be deferred until the closing of the investigation if the exercise of those rights would undermine/threaten the investigation.
- 11.8. Unless provisions of domestic law provide otherwise, an employee should be entitled to choose and designate a person to assist him or her in the exercise of his or her right of access, rectification and to object or to exercise these rights on his or her hehalf.
- 11.9. Domestic law should provide a remedy where access to data is refused, or requests for rectification or erasure of any of the data is denied.

11.2. Explanatory memorandum: the right of defence of employers or third parties involved will be articulated.

Paragraph 11.5. will be moved to the explanatory memorandum.

12. Security of data

12.1 Employers shall ensure adequate data security when using ICTs for the processing of employees' personal data for

(moved here from 3.4)

employment purposes.

- 12.2. Employers or entities, which may process data on their behalf, should implement adequate technical and organisational measures in response to periodic reviews of the organisation's risk assessment and security policies, updated as appropriate. Such measures should be designed to ensure the security and confidentiality of personal data stored for employment purposes against accidental or unauthorised modification, loss or destruction of personal data, as well as against unauthorised access, dissemination or disclosure of such data.
- 12.3. The personnel administration, as well as any other person engaged in processing the data, should be kept informed of such measures and of the need to respect them.

13. Preservation of data

- 13.1. Personal data should not be retained by an employer for a period longer than is justified by the purposes outlined in Principle 1.3 or is required by the interests of a present or former employee.
- 13.2. Personal data submitted in furtherance of a job application should normally be deleted as soon as it becomes clear that an offer of employment will not be made.

Where such data are stored with a view to a further job opportunity, the person concerned should be informed in due time and his or her data should be deleted if requested by the person.

Where it is required to store data submitted for a job application for the purpose of bringing or defending legal actions or any other legitimate purpose, the data should only be stored only for the period necessary for the fulfilment of the purpose.

13.3 Personal data processed for the purpose of an internal investigation carried out by an employer which has not led to the adoption of negative measures in relation to any employee should be deleted after a reasonable period, without prejudice to the employee's right of access up to the time at which they are deleted.

13.2. Explanatory memorandum will clarify different situations: the possibility of instance to return to the candidate for employment his or her (physical and not electronic) data when he or she was not selected or the possibility to transfer the data to another employer, in the interest of the employee, with his or her consent.

13.3: The explanatory memorandum will specify what a reasonable period of retention is. Indeed, repeated abuses that may lead to termination of employment must be documented for some time. All events do not take place at once. Each event may not be sufficient for termination of employment, whereas, several recurrent events may constitute grounds for termination or

Part II - Particular forms of processing

NOTE: this part had not been discussed during the 30th plenary meeting

14. Information systems and technologies for the monitoring of employees, including video surveillance

COMMENT LT: The point 14 of Draft have to be clearly regulated foreseeing under which cases (purposes) such monitoring of employees is permitted or not available (for example in which places (dressing room, toilets, reception and etc.) video surveillance is not permitted or necessary), further using of recorded data and for what purposes (or maybe they can't be used for other purposes), information provided to the data subject concerning using such systems and technologies for the monitoring of employees.

In point 14.2 of Draft it is proposed to add words "the rights and freedoms of employees or other persons" after the words "work organizations".

dismissal.

14.1 **Proposal AT:** The introduction and use of ICTs for the direct and principal purpose of monitoring employees' activity and behaviour should not be permitted where it leads to the monitoring of a specific employee, or a specific group of employees. The use of video surveillance for the direct and principal purpose of monitoring employees' activity and behaviour or for monitoring occurrences at locations that are part of the most personal area of life of an employee is not permitted.

14.2 **Proposal SE:** Such systems should be allowed, if legitimate necessary and regulated, with due safeguards, when monitoring is not the main purpose pursued by the employer but is just an indirect consequence of a surveillance needed to protect production, safety or work organisations. Before any monitoring can occur, or in circumstances where such monitoring may change, employees' representatives need to be consulted.

14.3 In the event of dispute or legal proceedings, employees should be able to obtain copies of the recording made.

15. Internal reporting mechanism

Where employers are obliged by law or internal rules to implement internal reporting mechanisms, such as hotlines, employers should secure protection of personal data of all parties involved. In particular, employers should ensure the confidentiality of the employee who reports on illegal or unethical conduct (e.g. a whistleblower). Personal data of the parties involved should be used solely for the purpose of appropriate internal procedures relating to the report, law or judicial order.

Where applicable, employers should enable anonymous reporting. However, internal investigations should not be carried out on the sole basis of an anonymous report, except where it is circumstantiated and relates to serious domestic law infringements.

16. Use of Internet and e-mails in the workplace

Proposal DE: The use of the Internet and e-mail at working shall be in accordance with member states laws and practice. The following guidelines shall be considered by the Member States:

16.1 The employer should avoid unjustifiable and unreasonable interferences with employee's right to private life. This principle extends to all aspects of an employee's employment, including his or her use of any computer, smartphone or other digital device, either in the framework of the employer's intranet, extranet, or by using directly the internet or not, made available by the employer.

It applies whether the device used by the employee is provided by the employer or the employee himself or herself.

The persons concerned should be properly and periodically informed, through a clear privacy policy. The information provided should be kept up to date. This should be done taking into consideration principle 10 of the recommendation. The information should include the purpose of the processing, the preservation or back-up period of connection data and the archiving of electronic messages.

16.2 In particular, in respect of the possible processing of

COMMENT AT 14.1: (words 'most personal area of life) Toilets, dressing room

Comment AT: Video surveillance is a particularly intense intrusion in the rights of data subjects and should therefore only be allowed under conditions as set out in Principle 14.2.

See also comment Al

Justification SE 14.2: There are several cases where surveillance is necessary and the proposed article that this should not in principle be permitted is not in line with existing and well-grounded needs. The article should therefore instead be formulated as seen above, i.e laying down the prerequisites under which such surveillance should be allowed.

Justification SE 16.1: The current article is to detailed and has too much focus on specific technologies (for example e-mails, smartphones, Internet and intranets). Hence, there is a risk that the article and the Recommendation will quite quickly be outdated. It should therefore be considered to move such provisions to the Explanatory Memorandum and redraft the article as technical neutral as it is possible.

Proposal SE 16.3: The article should be deleted. **Justification** The article can be difficult to apply in practice. It is for example difficult to determine what is work-related emails and private email before opening the email, if it does not emerge from the subject line.

If the article is not deleted, Sweden would like to suggest the following **modification**:

Access to professional emails of employees who have been informed of the existence of that possibility can only occur

personal data relating to Internet or Intranet pages accessed by the employee, preference should be given to the adoption of preventive measures, such as the use of filters which prevent particular operations, and to the grading of possible monitoring on personal data, providing first for non-individual random checks on data which are anonymous or in some way aggregated.

16.3 Access to professional emails of employees who have been informed of the existence of that possibility can only occur in accordance with the law and where strictly necessary for security, operational or other lawful reason, such as to monitor infringements to intellectual property of the employer. In case of absent employees, the employer should take the necessary measures and foresee the appropriate procedures aimed at enabling, access to professional emails only when such access is of absolute professional necessity. Further, this must be undertaken in the least intrusive way possible and only after having informed the employees concerned.

16.4 In any case, the content, sending and receiving of private emails at work shall not be monitored.

16.5 When an employee leaves the organisation, the employer should take the necessary organisational and technical measures to automatically deactivate the employee's account upon his or her departure. If the employer needs to recover the contents of the employee's account for the efficient running of the company, he shall do so before the departure of the employee and when feasible at his or her presence.

17. Equipment revealing employees' whereabouts

17.1 While devices revealing the location of employees can be used in the interests of the employees (for instance to enable the determination of an occupational injury), their use shall not lead to a permanent or excessive monitoring of employees. Given the potential to violate the rights and freedoms of persons presented by the use of these devices, employers should ensure all necessary safeguards for the employee's right to privacy and protection of personal data. Employers shall in particular pay special attention to the purpose for which such devices are used. Notably, monitoring should not be the main purpose, but only an indirect consequence of action needed to protect production, safety or work organisations.

in accordance with the law and where strictly necessary for security, operational or other lawful reason, such as to monitor infringements to intellectual property of the employer.

In case of absent employees, the employer should take the necessary measures and foresee the appropriate procedures aimed at enabling, access to professional emails only when such access is of absolute professional necessity. Further, this must be undertaken in the least intrusive way possible and only after having informed the employees concerned.

Justification: In Sweden, the employee's right to privacy is mainly regulated by practices and principles; so is it regarding the use of emails and computers at the workplace.

Regarding the wording "absolute": It can be difficult to know the scope of "absolute" professional before the employer has access to the emails.

Comments and question SE 16.4: As mentioned in paragraph 16.3, it is difficult to determine what is work-related emails and private email if the emails are sent or received through the employer's computer or from the employer's email account. How would this be ensured?

Proposal SE 16.5: The article should be deleted

Justification: It is not appropriate to regulate in detail how the employee's account must be deactivated or how the content should be recover upon an employee's departure. The circumstances may often be that the employee is unable or unwilling to attend when the contents of the account are stored, but where it is nevertheless necessary to store the content of the account inter alia due to legal obligations or operational reasons.

If the article is not deleted, Sweden would like to suggest the following modification in the second sentence:

If the employer needs to recover the contents of the employee's account for the efficient running of the company, he shall do so in connection to before the departure of the employee and if possible at his or her presence

Comment AT (words 'when feasible): There might be situations when an employee is fired and not allowed to return to his working place.

COMMENT LT: In point 17.1 of Draft it is proposed to add words of "the rights and freedoms of employees or other persons" after the words of "work organizations".

17.2 When an employee, following his or her employer's instructions or with the knowledge and approval of his or her employer, uses professional devices outside the company or institution premises, and by virtue of that use the employer acquire knowledge of the employee's location, the collection and further processing of that personal data must be exclusively limited to the strict verification of the fulfilment of professional duties or organisational aspects.

17.3 Employers shall apply appropriate internal procedures relating to the processing of that data and shall notify it to the persons concerned in advance.

Question SE 17.2: It can be difficult to draw the line of what "professional duties" and "organisational aspects" means. The meaning of this sentence may therefore need to be further explained.

COMMENT LT 17.2: The formulation of "exclusively limited to the strict verification" is evaluative nature and there have to be a concrete way such as agreement with employee, or regulated by rules of ethics.

18. Biometric data

18.1 The collection and further processing of biometric data should only be undertaken when it is necessary to protect the legitimate interests of the employer, employees or third parties, only if there are no other less intrusive means available and only if accompanied by appropriate safeguards.

18.2 The processing of biometric data shall be subject to the requirements of security and proportionality. In this regard, careful consideration should be given to the implications of storage in a central database or alternative systems based on media made available solely to the individual concerned.

COMMENT AT: For reasons of clarity and also for systematic reasons this Principle should be incorporated in Principle 9.

COMMENT IT: 18.2 Security and proportionality are general principles which apply to any data processing. We would suggest here to refer to "strict" requirements of security and proportionality. Moreover, as WP29 stated in Opinion 3/2012, centralised storage of biometric data increases both the risk of the use of biometric data as a key to interconnect multiple databases and the specific dangers of the reuse of such data for incompatible purposes. Principle 18.2 could be therefore strengthened by requesting that a careful assessment (rather than "consideration") should be carried out in respect of storage of data, taking into account appropriate safeguards and security measures to avoid illegitimate access to data, and showing a preference for alternative systems based on media made available solely to the individual concerned rather than central databases.

See also comment PL 18.2

19. Psychological tests, analyses and similar procedures

Proposal SE: Recourse to tests, analyses and similar procedures performed by specialised professionals, subject to professional confidentiality that are designed to assess the character or personality of an employee or job applicant should only be allowed if legitimate, necessary and regulated. be conducted when strictly necessary.

Proposal AT: They should not take place without the employees or job applicants consent, and domestic law should provide appropriate safeguards. The employee's consent should be free, informed and without any financial or other compensation foreseen. The employee or job applicant should be informed in advance of the use that will be made of the results of these tests, analyses or similar procedures. Paragraph 11.2. applies correspondingly.

Justification SE: The article run a risk of being too strict since it does not reflect the functioning of the labour market. It should therefore be considered whether the current wording may lead to unrealistic result.

COMMENT IT: Principle 19 states that recourse to tests and similar procedures should only conducted when strictly necessary. It may be advisable to add that such necessity test should be related to the type and nature of the job activity, and add some additional safeguards, also in respect of the content of such tests, in particular by stating that only data that are strictly relevant for the pursued purpose should be processed.

COMMENT AT: It should be made clear that an individual has the right to access to the results.

20. Other processing posing specific risks to employees' rights

20.1 Employer or where applicable processors, should carry out a risk analysis of the potential impact of the intended data

processing on the employee's rights and fundamental freedoms and design data processing operations in such a way as to prevent or at least minimise the risk of interference with those rights and fundamental freedoms. 20.2 Unless domestic law or practice provides other appropriate safeguards, the agreement of employees' representatives should be sought before the introduction or adaptation of ICTs where the information or consultation procedure referred to in principle 14 reveals such risks.	Comment AT: (word processors) See comment on Principle 1.3.
For all particular forms of processing, set out in Part II of this Recommendation, the employer should ensure that appropriate measures are taken to secure the respect of the following obligations:	
 Inform the employees before the use of any surveillance/ monitoring system. The information provided should be kept up to date and should be undertaken taking into account principle 10 of the Recommendation. The information should include the purpose of the operation, the preservation or back-up period, as well as the existence or not of the rights of access and rectification and how those rights may be exercised. 	
 Take appropriate internal procedures relating to the processing of that data and notify the persons concerned in advance. Consult employees' representatives in accordance with domestic law or practice and, where appropriate, with the relevant collective agreements. Where the consultation procedure reveals a possibility of infringement of employees' right to respect for privacy and human dignity, their agreement should be sought. 	Question: Sweden would like to request a clarification on the reference of "Their agreement" in the second sentence. Does it refer to the representatives or to the employees? .
 Proposal AT: Consult before the processing the national Data Protection supervisory authorities. Proposal SE: Consult before the processing the national supervisory authorities Follow the specific guidelines that the national supervisory authorities may have developed, and the assurance that in cases of doubt, or if there is a requirement in domestic law, has consulted with such 	COMMENT AT: See comment on Principle 3.2. Justification SE: It should not be an obligation to consult the national supervisory authority before the processing of personal. Such obligation is not possible to implement in
authority.	practical terms. OTHER COMMENTS:
	COMMENT LT: The proposal is to add provisions concerning transfer of personal data of employees to third countries in the Part I of Draft. It's debatable whether these guidelines should include provisions relating to the direct marketing, for example offering goods and services to the employee by employer or transferring of direct marketing massages with personal data of employee to third parties.