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CEPEJ (2006) Version finale

## Answer to the REVISED SCHEME FOR EVALUATING JUDICIAL SYSTEMS 2004 Data

## Réponse à la GRILLE REVISEE POUR L'ÉVALUATION DES SYSTÈMES JUDICIAIRES Données 2004

## TURKEY/TURQUIE



Strasbourg, 15 September 2005 CEPEJ (2005) 2 REV 2

# EUROPEAN COMMISSION FOR THE EFFICIENCY OF JUSTICE (CEPEJ)

#### REVISED SCHEME FOR EVALUATING JUDICIAL SYSTEMS

adopted by the CEPEJ at its 5<sup>th</sup> Plenary Meeting (Strasbourg, 15 – 17 June 2005) and approved by the Committee of Ministers on 7 September 2005 (936<sup>th</sup> meeting of the Ministers' Deputies)

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#### **REVISED SCHEME FOR EVALUATING JUDICIAL SYSTEMS**

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I. Demographic and economic data			
I. A. General information			

1.Number of inhabitants (2004)71152000

Source Turkish Statistics Institution

2. Total of annual State public expenditure / where appropriate, public expenditure at regional or federal entity level

State level <b>(2004)</b> Regional / entity level <b>N/A</b>	79.312.575.000 €
Source Turkish Statistics Institute	
Per capita GDP (2004)	3.359 €
Source Turkish Statistics Institute	
Average gross annual salary (2004)	7782,96€

Source OECD

3.

4.

I. B. Budgetary data concerning judicial system

5. Total annual budget allocated to all courts (2004) 333.217.760,180 €

Source Department of Strategy Development, Ministry of Justice

Please specify:

The budget of the courts includes the budget of the public prosecution system.

- 6. Within this budget, can you isolate the following budgets and specify, if appropriate, their amount:
  - Yes Amount
     Salaries? 242.218.891.40

Please note that this amount includes the salaries of the prosecutors and the staff working for the prosecution system.
IT? 3.015.271,49

4

	<ul> <li>Justice expenses borne by the State?</li> </ul>	<mark>75.750.000,00</mark> €
	Source : Head of Administrative and Financial Affairs.	
7.	Annual public budget spent on legal aid (2004)	13.626.853,37 €
	Source Head of Association of Bars	
8.	<ul> <li>If possible, please specify:</li> <li>the annual public budget spent on legal aid in criminal cases</li> <li>the annual public budget spent on legal aid in other court cases</li> </ul>	11.274.145,07 € 2.352.708,29 €
	Source Head of Association of Bars	

## 9. Annual public budget spent on prosecution system

The same data is valid given under question 5 Source Department of Strategy Development, Ministry of Justice

#### 10. Bodies formally responsible for budgets allocated to the courts:

	Preparation of the budget (Yes/No)	Adoption of the budget (Yes/No)	Management and allocation of the budget among courts (Yes/No)	Evaluation of the use of the budget (Yes/No)
Ministry of Justice Other ministry. Please specify	YES YES	NO NO	YES	YES NO
Parliament	NO	YES	NO	NO
Supreme Court	NO	NO	NO	NO
Judicial Council	NO	NO	NO	NO
Courts Inspection body. Please specify.	NO NO	NO NO	NO NO	NO NO
Other. Please specify	NO	NO	YES Public prosecutions are also responsible for the management and allocation of the budget among courts.	NO

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your budgetary system

The budget of the Ministry of Justice includes the budget of the courts and the public prosecution system. The budget of the Ministry of Justice is prepared by the Ministry of Justice. The Ministry of Justice negotiates with the Ministry of Finance to finalize the budget. Then the budget is sent to the Turkish Parliament. Turkish Parliament adopts the budget. The Ministry of Justice and public prosecutions is responsible for the management and allocation of the budget among courts.

II. Access to Justice and to all courts

II. A. Legal aid

#### Does legal aid concern: 11.

	Crim	ninal cases	Other than criminal cases
Representatic (Yes/No)	n in court	YES	YES
Legal advice (Yes/No)		NO	NO
Other (Yes/No Please specif		NO	-Temporary exemption from court charges, execution charges and all expenses of the case concerning ancillary expense such as reports, -Temporary exemption from stamp costs and money collected by government agencies or other public institutions and notary public -Temporary exemption from notification costs. -Exemption from giving guarantee.
12. Numł • •	per of legal aid cases: (20 total criminal cases other than criminal cas		107.349 102.920 4.429

other than criminal cases

Source Head of Association of Bars

13. In a criminal case, can any individual who does not have sufficient financial means be assisted by a free of charge (or financed by public budget) lawyer?

YES : (According to the article 150 of the Turkish Code of Criminal Procedure.)

14. Does your country have an income and asset test for granting legal aid:

•	for criminal cases?	NO
_	for other then evincinal access	VEO

for other than criminal cases? YES

#### Source Head of Association of Bars

- 15. In other than criminal cases, is it possible to refuse legal aid for lack of merit of the case (for example for frivolous action)? YES. According to the article 465 of the Turkish Civil Procedural Law anyone who is unable to meet the costs of the proceedings without affecting his subsistence and that of his family is entitled to free legal aid. The person who wants to obtain legal aid should prove that he is justified before the court by the assistance of evidences.
- 16. If yes, is the decision taken by:
  - the court? YES a body external to the court? NO
  - a mixed decision-making body (court and external)?

17. In general are litigants required to pay a court tax or fee to start a proceeding at a court of general jurisdiction:

•	for criminal cases?	NO
	for other than criminal cases?	YES

If yes, are there exceptions? Please specify:

If the litigant is granted legal aid, she/he is not required to pay a court tax and fee to start a proceeding at a court of general jurisdiction. According to articles of the Law of Charges numbered 492 and the specific laws there are several exemptions. For instance, the cases which are brought by the public prosecutors in the civil courts, the cases which are brought by the Social Security Organization for Artisans and the Self-Employed and the cases which are brought by soldiers, corporals and sergeants are exempt from charges.

18. Is there a private system of legal expense insurance for individuals in order to finance legal proceedings to court?

N0

19. Do judicial decisions have an impact on who bears the legal costs which are paid by the parties during the procedure in:

\*\*\*

•	criminal cases?	YES
•	other than criminal cases?	YES

You can indicate below:

- any useful comments for interpreting the data mentioned above

the characteristics of your legal aid system

In civil cases legal aid will be requested in accordance with articles 465-472 of the Turkish Civil Procedural Law. The person who can not pay the costs of the proceedings can obtain legal aid. If it becomes clear that if the person is lack of financial means to pay the costs of the proceedings and if there is a strong belief that the person is likely to be justified at the end of the case, the request for the legal aid can be accepted. Legal aid in civil matters covers attorney fees and all costs of the proceedings.

In criminal matters, if the suspicious or suspect declares that he is deprived of sufficient financial means to hire a defence lawyer, the defence lawyer will be appointed for him. If the suspicious or suspect is deaf or dumb or he is disabled that he is unable to defend himself and has no lawyer then a defence lawyer will be appointed for him without his request. The defence lawyer will be appointed for crimes which have an upper limit not less than five years' imprisonment.

According to the New Turkish Code of Criminal Procedure which came into force on June 1, 2005 at the investigation and prosecution period victim or complainant has a right to request a lawyer who will be designated for him by the bar. If the victim or complainant is under eighteen years old or he is deaf or dumb or disabled to express himself and has no lawyer, then a

NO

- II. B. Users of the courts and victims
- II. B. 1. Rights of the users and victims
- 20. Are there official internet sites/portals (e.g. Ministry of Justice, etc.) for the following, which the general public may have free of charge access to:

legal texts (e.g. codes, laws, regulations, etc.)?	YES
Internet address(es): www.adalet.gov.tr	
case-law of the higher court/s?	YES
Internet address(es):www.yargitay.gov.tr	
other documents (for examples legal forms)?	YES
Internet address(es): <a href="http://www.ankaraborosu.org.tr">www.ankaraborosu.org.tr</a>	

However, each local bar, law offices and firms have their own web sites.

21. Is there an obligation to provide information to the parties concerning the foreseeable timeframe of the proceeding?

NO.

If yes, please specify:

22. Is there a public and free-of-charge specific information system to inform and to help victims of crimes?

NO.

23. Are there special arrangements to be applied, during judicial proceedings, to the following categories of vulnerable persons:

	Information mechanism (Yes/No)	Hearing modalities (Yes/No)	Procedural rights (Yes/No)	Other (Yes/No). Please specify
Victims of rape	NO	NO	NO	
Victims of terrorism	NO	NO	NO	
Child/Witness/ Victim	NO	YES	YES	
Victims of domestic violence	NO	NO	NO	According to the

According to the Protection of the Family Law , if a spouse or child or another member of the family living under the same roof is subject to abuse. and notification is made either by the victim or by the Public Prosecutor, in addition to the provisions of the

Turkish Civil Code, taking into consideration the specific circumstances a civil court of peace can order the accused spouse to leave the dwelling shared with the spouse or children if there are any and not to approach the dwelling occupied by the spouse and children or their place of work. According to this arrangement, the victim of family violence has the right to enjoy the of the use common house.

Ethnic minorities	NO	NO	NO
Disabled persons	NO	YES	YES
Juvenile offenders	NO	YES	YES

Other

#### 24. Does your country have compensation procedure for victims of crimes?

YES, only for the victims of terrorism.

25. If yes, does this compensation procedure consist in:

•	a public fund?	YES
•	a court order?	NO
•	private fund?	NO

#### 26. If yes, which kind of cases does this procedure concern?

According to the Law on Compensation for Damage Arising from Terrorism and Combating Terrorism, the person whose property is damaged by the actions of the state while combating terrorism can request the recovery of the damage. On the other hand, the victims of crime can file a case for compensation pursuant to the general provisions of Turkish Code of Obligations.

27. For victims, are there studies to evaluate the recovery rate of the compensation awarded by courts?

#### II. B.2. Confidence of citizens in their justice system

- 28. Is there a system for compensating users in the following circumstances:
  - excessive length of proceedings? NO
  - wrongful arrest?
  - wrongful condemnation? YES

#### If yes, please specify (fund, daily tariff):

According to the article 141 of the Turkish Code of Criminal Procedure, at the investigation and prosecution period, the person who have been arrested or condemned or under conditions incompatible with the law can request the recovery of his all pecuniary damages and non-pecuniary damages from the state. According to the Law numbered 466, the amount of the compensation which will be determined by the court depends on the individual situation of the plaintiff and circumstances of the case.

YES

29. Does your country have surveys on users or legal professionals (judges, lawyers, officials, etc.) to measure public trust and satisfaction with the services delivered by the judiciary system?

NO

If possible, please specify their titles, how to find these surveys, etc.

30. If yes, please specify:

Trough	systematic	surveys
	(Yes/No)	

Through ad hoc surveys (Yes/No)

Surveys at national level

Surveys at court level

31. Is there a national or local procedure for making complaints about the performance of the judicial system?

YES

#### 32. If yes, please specify:

	Time limit to respond (Yes/No)	Time limit for dealing with the complaint (Yes/No)
Court concerned	NO	NO
Higher court	NO	NO
Ministry of Justice	NO	NO
High Council of Justice	NO	NO
Other external organizations (e.g. Ombudsman)	NO	NO

#### Can you give information elements concerning the efficiency of this complaint procedure?

In Turkey, there are different ways for the person who thinks contrary to the good functioning of the judicial system. The person can make an objection to the court against the decision of this court. He can complain about the judge concerned as well. Additionally, he can appeal against the decision of the court. He can denounce the judge to the General Directorate of Criminal Affairs and Head of the Inspection Board. On the other hand the person can file a complaint against the judicial system to the Turkish Grand National Assembly Commision of Human Rights and Committee for Petitions.

III. Organisation of the court system III. A. Functioning

III. A. I	unction	ing	
33.	Total	number of courts (administrative structure) (2004):	3637
	•	first instance courts of general jurisdiction (2004):	2502
	Source	e General Directorate of Personnel, Ministry of Justice	
	•	specialised first instance courts(2004):	1135

Source General Directorate of Personnel, Ministry of Justice

Please specify the different areas of specialisation (and, if possible, the number of courts concerned): (2004)

<u>Criminal Courts:</u> Assize Courts- 17 Juvenile Assize Courts-19 Enforcement Courts- 10 Intellectual Property Criminal Courts -5

<u>Civil Courts:</u> Commercial Courts -52 Labour Courts -80 Consumer Courts -11 Family Courts -131 Intellectual Property Civil Courts- 3 Specialized Court for Maritime Law-1

34. Total number of courts (geographic locations) Not available

Source

35. Number of first instance courts competent for a case concerning: 479 (2005)

• a debt collection for small claims amount is valid from July 21, 2005) Less than 2828 € *(This* 

Please specify what is meant by small claims in your country:

According to Turkish Civil Procedural Law, the small claims can be defined as the claims that are less than  $2828 \in$  and tried at the civil courts of peace.

- a dismissal
- a robbery

N/A

As for the robbery cases, the amount differs as to the value of the stolen/robbed good in question. So, there are 4 groups; (2004)

- Petty robbery offences- up to 282 €
- Small robbery offences- between 282 € 565 €
- Normal robbery offences from 565 € to 1131 €
- High Robbery offences- over 1131 €
- **36.** Number of professional judges sitting in courts (2004): (present the information in full time equivalent and for permanent posts)

Source General Directorate of Personnel

- 5304
- 37. Number of professional judges sitting in courts on an occasional basis and who are paid as such:

- gross figure
- if possible, in full time equivalent

Source

#### Please specify:

In Turkish law system there is not a professional judge sitting in courts on an occasional basis. In Turkey judges perform their duty on a permanent basis.

38. Number of non-professional judges (including lay judges) who are not remunerated but who can possibly receive a simple defrayal of costs

Source

#### Please specify:

In Turkish law system non-professional judges are not sitting in the courts.

39. Does your judicial system include trial by jury with the participation of citizens?

NO

If possible, number of citizens who were involved in such juries for the year 2004?

**40.** Number of non-judge staff who are working in courts (present the information in full time equivalent and for permanent posts)

Source General Directorate of Personnel (This number includes the number of staff attached to the public prosecution offices)

41. If possible, could you distribute this staff according to the 3 following categories: (2004)

- non-judge staff whose task is to assist the judges (case file preparation, assistance during the hearing, keeping the minutes of the meetings, helping to prepare the decisions) such as registrars:
- staff in charge of different administrative tasks as well as of the management of the courts (human resources management, material and equipment management, including computer systems, financial and budgetary management, training management): 5419

Directors of registry offices : 2588 Manager of administrative affairs: 162 Court crier: 2669

technical staff:

183

42. In courts, do you have non-judge staff entrusted with judicial or quasi-judicial tasks having autonomous competence and whose decisions could be subject to appeal (such as German and Austrian Rechtspfleger):

NO

**43.** Number of public prosecutors (2004) 3006 (present the information in full time equivalent and for permanent posts)

Source General Directorate of Personnel, Ministry of Justice

- 44. Do you have persons who have similar duties as public prosecutors?
  - NO

- 45. Is the status of prosecutors:
  - independent within the judiciary?
  - independent from the judiciary ?
  - under the authority of the Ministry of Justice?

**46.** Number of staff (non prosecutors) attached to the public prosecution service (present the information in full time equivalent and for permanent posts)

As the same committee entitles the non-judge staff and the staff working for the prosecution system, the same number of staff (18276) which we informed you regarding to the question 40 is both attached to courts and the public prosecution offices.

YES

NO

YES

#### Source General Directorate of Personnel

47. Who is entrusted with the individual court budget?	
--	--

47. Who is end	Preparation of the budget (Yes/No)	Arbitration and allocation (Yes/No)	Day to day management of the budget (Yes/No)	Evaluation and control of the use of the budget
Management Board	NO	NO	NO	(Yes/No) NO
Court President	NO	NO	NO	NO
Court administrative director	NO	NO	NO	NO
Head of the court clerk office	NO	NO	NO	NO
Other. Please specify	In Turkish Judicial System There is not an individual court budget . The budget of all the courts is prepared by the Ministry of			

#### 48. In general, do the courts in your country have computer facilities?

Justice. Ministry of Justice and

Public Prosecution Offices are responsible for the allocation, evaluation and the control of the budgets of the

courts

YES

49. What are the computer facilities used within the courts? (2004)

Functions	Facilities	100% of courts	+50% of courts	-50% of courts	- 10 % of courts
Direct assistance to	Word processing	Х			
the judge/court clerk	Electronic data base of jurisprudence	X			
	Electronic files	Х			
	E-mail	Х			
	Internet connection	Х			
Administration and management	Case registration system	X			
	Court management information system			X	
	Financial information			x	
Communication	Electronic forms				Х
between the court and the parties	Special Website Other electronic communication facilities			X	

Source Department of Information and Communication, Ministry of Justice

50. Is there a centralised institution which is responsible for collecting statistical data regarding the functioning of the courts and judiciary?

YES

General Directorate of Judicial Registration and Statistics Ministry of Justice Address: Tuna Caddesi No: 10 Yenişehir/ANKARA

\*\*\*

You can indicate below:

- any useful comments for interpreting the data mentioned above
- the characteristics of your judicial system

III. B. Monitoring and evaluation

51. Are the courts required to prepare an annual activity report?

Yes X No

52. Do you have a regular monitoring system of court activities concerning the:

- number of incoming cases?
  number of decisions?
  number of postponed cases?
  length of proceedings?
  x
  other?
  x
  - Please specify:

The criminal decisions are also classified among themselves as to their types. Apart from this, decisions given under the specific codes are classified separately. The courts are required to submit their activity reports annually to the General Directorate of Judicial Registration and

No

Statistics of the Ministry of Justice.						
53. Do you have a regular evaluation s	system of the performance of the court?					
Yes X Please specify:						
Though there is no specific regular evaluation system regarding the performance of the court, the judges and public prosecutors are promoted on the basis of their performances.						
54. Concerning court activities, have y	you defined:					
performance indicators?	Yes 🗙 No					
Please specify the 4 main indicato	ors for a proper functioning of justice:					
<ul> <li>the Independence of the judiciary,</li> <li>the security of tenure of judges and pub</li> <li>the right to fair trial and due process of</li> <li>the principle of natural judge (natural judge)</li> </ul>	plic prosecutors, law,					
<ul> <li>targets?</li> </ul>	Yes X No onsible for setting the targets:					
Please specify who is resp	onsible for setting the targets:					
	Yes					
- executive power?	X					
- legislative power?	X					
- judicial power? - other?	X Diacco opecify					
	Please specify:					
responsible for setting the targets while Ministry of Justice is also responsible	er, the Turkish Grand National Assembly is inevitably it carries out its legislation functions. Secondly, the setting the targets in performing its administrative ys an important role as the others while carrying out					

functions. Thirdly, the judicial power plays an important role as the others while carrying out its judicial functions and in this respect the supreme courts are paramount as they are entitled to lay down precedents. Finally, High Council of Judges and Public Prosecutors is responsible in setting the targets since it is entrusted to determine the promotions and it also administers any change of function or place of assignment, the initiation of disciplinary proceedings and any subsequent disciplinary actions taken against them in accordance with Article 140 of the Turkish Constitution.

#### Please specify the main objectives applied:

The Turkish legal system is primarily aimed at providing a proper functioning justice system in accordance with the fundamental principles of supremacy of law and rule of law. To this end, it is being endeavoured to secure the users fair, efficient, fast and cheap legal system to the greatest extent. In order to attain this goal, human rights are to be fully respected and acquis communitaire is to be taken into account.

Source The General Directorate of Personnel, Ministry of Justice

55. Which authority is responsible for the evaluation of the performances of the courts:

Yes

X X

- the High Council of judiciary?
- the Ministry of justice?
- an Inspection body?

# the Supreme Court? an external audit body? other? Please specify:

56. Does the evaluation system include quality standards concerning judicial decisions?

No

Yes X Please specify:

Basically, the judges and public prosecutors are given marks about their decisions which are appealed to the Court of Cassation pursuant to Article 21 of the Code of Judges and Public Prosecutors (No. 2802) In brief, the Court of Cassation marks the decisions that are appealed. In addition to this, the reports of inspector judges are taken into account.

Source : General Directorate of Codes, Ministry of Justice.

57. Is there a system enabling to measure the backlogs and to detect the cases which are not processed within an acceptable timeframe for:

	Yes	No
civil cases?	X	
criminal cases?	X	
administrative cases?	Х	

58. Do you have a way of analysing queuing time during court procedures?



The queuing time is analysed through the inspections of the local courts which is held regularly in every two year. The inspectors who are appointed among the judges and public prosecutors are entitled to visit and observe all local courts in every two year. During this inspection period they are also analysing the queuing time of the court files and examine the reason of their queuing. Once a judge is appointed as an inspector he/she can no longer go on working as a judge. These inspectors are attached to the Head of Inspection Board of the Ministry of Justice.

59. Do you monitor and evaluate the performance of the prosecution services?

No Yes X Please specify:

The statistics are kept with respect to the work load of the public prosecutors, completed works at the end of the preparatory investigation phase and unknown perpetrator cases. As mentioned under the above question, public prosecutors undergo regularly throughout the inspection process in every two year by the Head of Inspection Board of the Ministry of Justice. At the end of the inspection process reports regarding the performances of the public prosecutors are prepared and sent to the General Directorate of Personnel of Ministry of Justice. Apart from this, under Article 5 of the Code of Judges And Public Prosecutors, each chief public prosecutor of a city centre is entrusted to monitor and supervise the other public prosecutors at the same court centre as well as the chief public prosecutors and public prosecutors.

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You can indicate below:

any useful comments for interpreting the data mentioned above the characteristics of your court monitoring and evaluation system

## IV. Fair trial

IV. A. Fundamental principles

- 60. Is there in your judicial system:
  - a right for an interpreter for all those within your jurisdiction who cannot understand or speak the language used in court?
    - Yes X No
  - the right to have reasons given for all prisons sentences? Yes X No
  - for all cases, an effective remedy to a superior jurisdiction?

Yes No X Please note that as the question includes the term "for all cases" which is missing in the table on the Interim Report of 18 May 2006, we have answered in a negative way. However, there is definitely an effective remedy to a superior jurisdiction for most of the cases. But for some petty claims both in civil and criminal matters the judgments are final and cannot be appealed.

61. Which is the percentage of judgements in first instance criminal cases in which the suspect is not actually present or represented?

Not available. Source

62. Is there a procedure to effectively challenge a judge if a party consider he/she is not impartial?

No Yes

Yes X If possible, number of successful challenges (in a year): Not available. However, the number of incoming cases to challenge a judge in civil matters is 9 in 2004. Yet, there is no data demonstrates that whether these challenges are successful.

63. Please give the following data 2003 and 2004 concerning the number of cases regarding the violation of Article 6 of the European Convention of Human Rights:

		Cases communicated by the Court		Cases declared inadmissible by the Court		Friendly settlements		Judgements establishing a violation		Judgements establishing a non violation	
		2003	2004	2003	2004	2003	2004	2003	2004	2003	2004
	Article 6§1 (equity)	6	2	-	-	2		51	12	4	12
	Article 6§1 (duration)	15	1		1	7	1	66	5	4	6
Criminal	Article 6§2	2	1		1	2				2	2
proceedings	Article 6§3a	3							2	7	5
	Article 6§3b	1					1		1		2
	Article 6§3c	1			1				3	16	1
	Article 6§3d	2					1	1			1
	Article 6§3e					1					
	Article 6§1 (equity)										
Civil proceedings	Article 6§1 (duration)										
	Article 6§1 (non execution only)										

Please note that the data is not available regarding the separation of civil and criminal proceedings made under the violation of Article 6 of the ECHR. All the data submitted here includes both civil and criminal proceedings.

Source: General Directorate of International Law and Foreign Relations of Ministry of Justice.

IV.B.	Timeframes of proceedings	
IV. B.	. 1. General	
64.	Are there specific procedures for urgent matters in: civil cases? criminal cases? administrative cases?	Yes No X X X
65.	<ul> <li>Are there simplified procedures for:</li> <li>civil cases (small claims)?</li> <li>criminal cases (petty offences)?</li> <li>administrative cases?</li> </ul>	Yes No X X X
66.	Is it possible for a second instance court to send for a new examination? Yes No X	back a case to a first instance court
67.	Do courts and lawyers have the possibility to comprocessing cases (presentation of files, binding tin conclusions and dates of hearings)? No X Yes Please specify:	

#### IV. B. 2. Civil and administrative cases

#### 68. Total number of civil cases in courts (litigious and not litigious): 2116746

#### Please specify the main types of cases:

The main types of cases are provided as follows; Compensation: 32593, Cancellation of an immovable property deed: 34476; Actions for Evacuation: 21258; Complaints as regards bankruptcy and execution procedures : 32760, Objections with respect to bankruptcy and execution: 6337, Cancellation of Partnership : 9793, Cases regarding Personal Status : 37783, Maintenance Cases : 13389 Acknowledgement of Parental Affiliation: 1816, divorce cases 98828 and etc.

Source : General Directorate of Judicial Records And Statistics of Ministry of Justice

69. Litigious administrative and civil cases in courts – please complete this table concerning the number of cases/length of proceedings/pending cases and specify definitions of incoming cases, starting and ending point of length and pending cases:

	Civil cases	Administrative cases	Divorce	Employment dismissal
Incoming cases Decisions on	1391095 1081777	237591	156450	N/A
the merits	1001777	215994		N/A
Percentage of decisions	N/A	N/A	N/A	N/A

Total number (1st instance)	subject to appeal in a higher court Pending cases by 1 January	671915	113440		N/A
	2005				
	Percentage of pending cases of more than 3 years	N/A	N/A	N/A	N/A
Average length (from date of lodging of court proceedings*)	1st instance* decisions	177 days	Tax C: 158 days Administrative C : 208 days Regional Adm. C : 57 days	N/A	N/A
	2nd instance decisions	101	377 days for the chambers of administrative cases 64 days for the administrative chambers	N/A	N/A
	Total procedure	278	N/A		

\* If you cannot calculate the average length from the date of lodging of court proceedings, how do you calculate length of proceedings?

Please note that administrative courts of first instance are varied among themselves as tax, administrative and regional administrative courts. The Council of the State as a Supreme Court in administrative cases constitutes the second instance and its chambers are varied as chambers for administrative cases and administrative chambers.

#### N/A : Not available

\*Note :The figures on the table 69 of the Interim Report regarding the average length in 1<sup>st</sup> instance decisions in administrative cases are different than then the data we have provided. Where appropriate, please specify the specific procedure as regards divorce:

It is not possible to isolate data concerning adversarial divorces. In other words, the data given above covers the divorces on mutual consent as well as adversarial divorces.

The General Directorate of Judicial Registration and Statistics of Ministry of Source Justice

#### IV. B. 3. Criminal cases

70. Please describe the role and powers of the prosecutor in the criminal procedure:

	Yes	No
to conduct or supervise police investigation?	X	
to conduct investigation?	X	
when necessary, to demand investigation		
measures from the judge?	Х	
to charge?	Х	
to present the case in the court?	Х	
to propose a sentence to the judge?	Х	
to appeal?	X	
to supervise enforcement procedure?	Х	
to end the case by dropping it without the		
need for a judicial decision?	Х	
to end the case by imposing or negotiating		
a penalty without a judicial decision?	Х	
other significant powers?	X	
Please specify:	_	
To supervise the notaries.		

71. Does the prosecutor also have a role in civil and/or administrative cases?



Under the Turkish legal system, there exist certain situations specified in various codes regarding civil matters where the public prosecutor is entitled not only to file a case to a civil court but also to be present during the proceedings. Generally speaking, these types of cases are considered to be the cases where the public interest is paramount, such as parental affiliation cases, cases regarding personal status, annulment of the marriage where there are absolute annulment grounds pursuant to the Turkish Civil Code.

As to administrative cases, specific public prosecutors are in charge both at the first and second instance of administrative courts.

72. Functions of the public prosecutor in relation to criminal cases– please complete this table:

	Total number of 1st instance criminal cases
Received by the public prosecutor	2300954
Discontinued by the public prosecutor In general Because the offender could not be identified Due to the lack of an established offence or a specific legal situation	919158
Concluded by a penalty, imposed or negotiated by the public prosecutor	N/A
Charged by the public prosecutor before the courts	872875

Source

73. Criminal cases in courts – please complete this table concerning the number of cases/length of proceedings/pending cases and specify definitions of incoming cases, starting and ending point of length and pending cases:

		Criminal cases	Robbery cases	Intentional homicides
	Incoming cases	1778875	209557	22717
	Judicial decisions	2337748	175936	22792
	Convicted persons	1091358	115879	21827
	Acquitted persons	485253	77184	8147
Total number (1st instance)	Percentage of decisions subject to appeal in a higher court	N/A	N/A	N/A
	Pending cases by 1 January 2005	1056754	N/A	N/A
	Percentage of pending cases of more than 3 years	N/A	N/A	N/A

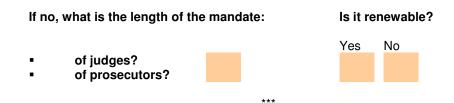
Average length*(from the date of official charging)	decision		Council o Cassatior b) Crimin	Criminal of Court of 1 : 59 al Chambers o Cassation : 348		N/A N/A
length of proce *Note :The fig	edings? gures on the	e average e table 75	of the I		regarding the	N/A , how do you calculate average length in 2 <sup>nd</sup> ave provided.
Source	General Dire	ctorate of	f Judicial	Registration A	nd Statistics o	f Ministry of Justice
You can indic - - proceedin	any the			for interpreting of your sy		
V. Career of ju	dges and pro	secutors				
V. A. Appointn	nent and traini	ing				
■ ab ■ ab	ody compos ody compos ody compos	ed of men ed of men	nbers of nbers ex nbers of	of their carrier i the judiciary? ternal to the jud the judiciary ar ry?	liciary?	ominated by: Yes X
■ ab ■ ab	ody compos ody compos system?	ed of men ed of men ed of men	nbers of nbers ex	the prosecution ternal to the pro- the prosecution	n system? osecution	and nominated by: Yes
76. Is the	mandate giv	en for an	<b>undetern</b> Yes	nined period fo No*	r:	
	lges? secutors?			X X		

Are there exceptions ? Please specify:

Under Article 139 and 140 of our Constitution; judges may not be dismissed. Unless they so desire, they may not be retired before they are sixty-five years old. They may not be deprived of

their salaries, even if their court or post is abolished. The termination of professional life of the members of the judiciary can be confined to these cases where they have been convicted by a felony which justifies the termination or where there is a health problem, unabling to exercise his job or by the decision of the Supreme Council of Judges And Public Prosecutors.

\*Please note that in our system, judges and prosecutors are not supposed to work until they are 65 years old. This is the ultimate age that they can work. This means that once they are 65 years old they will be automatically retired and can no longer go on working. Obviously, they have the right to leave their work once they are entitled to retire pursuant to the provisions of the Act on Judges& Public Prosecutors which sets out, *inter alia*, the recruitment and retirement rights of judges and prosecutors. That is why we have regarded the mandate given for undetermined period. They can go on working until they are 65 years old even if they are entitled to retire before this age. This is completely up to them.



#### You can indicate below:

any useful comments for interpreting the data mentioned above the characteristics of the selection and nomination procedure of judges

and prosecutors

Once a law school graduate passes the state examination (oral and written), the Ministry of Justice decides on whether he/she is eligible to become a candidate judge. If accepted, he enters upon a period of traineeship for one year,, during which he/she learns the work of a judge under the guidance of seniors. Besides, practical and theoretical aspects of the profession are taught at the Academy established for trainee judges and public prosecutors. At the end of this period he/she may be appointed by the Supreme Council of Judges and Public Prosecutors as a full-fledged judge.

#### 77. Nature of the training of judges:

	Compulsion (Yes/No)	Frequency (Yes/No)
Initial training	Compulsory <b>Yes</b> Highly recommended Optional	For one year
General in-service training	Compulsory <b>Yes</b> Highly recommended Optional	Annual <b>X</b> Regular Occasional
In-service training for specialised functions (e.g.	Compulsory Highly recommended	Annual Regular
judge for economic or administrative issues)	Optional <b>Yes</b>	Occasional X
In-service training	Compulsory	Annual

for specific	Highly		Regular
functions (e.g.	recommende	ed	
head of court)	Optional	Yes	Occasional X

#### 78. Nature of the training of prosecutors:

	Compulsio	n (Yes/No)	Frequency (Yes/No)
Initial training	Compulsory	Yes	For one year
	Highly recommended		
	Optional		
General in-service	Compulsory Yes		Annual <b>X</b>
training	Highly recommended		Regular
	Optional		Occasional
Specialised in-	Compulsory		Annual
service training	Highly recommended		Regular
	Optional Yes		Occasional X

\*\*\*

#### You can indicate below:

any useful comments for interpreting the data mentioned above
 the characteristics of of your training system for judges and prosecutors

#### V. B. Practice of the profession

79. Gross annual salary of a first instance professional judge at the beginning of his/her career

12637 € Source The Head of Administrative and Financial Affairs Department of Ministry of Justice

80. Gross annual salary of a judge of the Supreme Court or of the highest appellate court

27.158 € *Source* The Head of Administrative and Financial Affairs Department of Court of Cassation

81. Gross annual salary of a public prosecutor at the beginning of his/her career 12637 €

Source The Head of Administrative and Financial Affairs Department of Ministry of Justice

82. Gross annual salary of a public prosecutor of the Supreme Court or of the highest appellate court 27.158 €

#### Source the Chief Public Prosecutor's Office of Court of Cassation

#### 83. Do judges and public prosecutors have additional benefits?

	Judges (Yes/No)	Public prosecutors (Yes/No)
Reduced taxation	No	Νο
Special pension	No	Νο
Housing	Yes	Yes
Other financial benefit (If yes, please specify)	In big cities such as Ankara, İstanbul, İzmir free transportation from their home to work and vice versa in working days.	

## 84. Can judges or prosecutors combine their work with any of the following other professions?

		ludges		Р	rosecutors	
	Yes with remuneration	Yes without remuneration	No	Yes with remuneration	Yes without remuneration	No
Teaching	X			X		
Research and publication	X			X		
Arbitrator			Х			Х
Consultant			Х			Х
Cultural function			Х			X
Other function to specify			X			x

\*Note : There is an error on the table 90 in p.121 of the Interim Report since we did not mark the columns for teaching non-remunerated as well as research and publication nonremunerated for public prosecutors. However, on the relevant table these columns are marked by mistake.

# 85. Do judges receive bonus based on the fulfilment of quantitative objectives relating to the delivering of judgments?

Please specify:	
	Please specify:

#### V. C. Disciplinary procedures

#### 86. Types of disciplinary proceedings and sanctions against judges and prosecutors:

		Judges	Prosecutors
	Total number		
	Breach of professional ethics (Yes/No) <b>Yes</b>		
Reasons for disciplinary procedures	If yes, please specify the number	60	33
	Professional inadequacy (Yes/No)	Yes	Yes
	If yes, please specify the	63	38

	number			
	Criminal offence (Yes/No)		Yes	Yes
	If yes, please specify the number		4	3
	Other (Yes/No) If yes, please specify		Yes	Yes
	Total number		26	19
	Reprimand (Yes/No)		Yes	Yes
Tanan (	If yes, please specify the number		34	16
Types of sanctions	Suspension (Yes/No)		Yes	Yes
Sanctions	If yes, please specify the number		2	-
	Dismissal (Yes/No)		Yes	Yes
	If yes, please specify the number	4		-
	Fine (Yes/No)	Yes		Yes
	If yes, please specify the number	5		3
	Other (Yes/No)	Yes		Yes
	If yes, please specify	52		27

\*\*\*

You can indicate below:

any useful comments for interpreting the data mentioned above the characteristics of your system concerning disciplinary procedures for judges and prosecutors

In response to the sanction of fine, this type of sanction is tantamount to the non-payment of the salary of the judge or public prosecutor concerned under the relevant regulation of disciplinary proceedings.

#### VI. Lawyers

87. Number of lawyers practising in your country 52195

Source The Head of Bar Associations

88. Does this figure include legal advisors (solicitors or in-house counsellor) who cannot represent their clients in court?

Yes No X

#### 89. Do lawyers have a monopoly of representation:

	Monopoly (Yes/No)	If no, possible representation by (Yes/No)
Civil cases*	Νο	Member of familyYesTrade UnionNo.NGOYesOther
Criminal cases*	<b>No</b> Defendant	Member of familyYesTrade UnionNo.NGONo.OtherNo.Member of familyYes.Trade UnionNo.

		Victim		NGO Other	No. No.
Ca	nistrative ases*	<b>No</b> ease specify if it concerns first ins	tance and	Member of family Trade Union NGO Other	Yes. No. No. No.
парр				appeai.	
90.	■ ar ■ ar	yer profession organised throu national bar? egional bar? ocal bar? ecify:	igh?	Yes X X	
91.		specific initial training or exam	ination to	enter the profession	on of lawyer?
	Yes <mark>X</mark>	No			
92.	ls there a developm	a mandatory general system ent?	for lawye	rs requiring conti	nuing professional
	Yes	No <b>X</b>			
93.		pecialisation in some legal f on/ specific diploma or specifi Please specify:			level of training/
		to be a trade mark or patent la a specific certificate that he/s wyer.	-		
94.		establish easily what the lawy	vers' fees v	vill be?	
	Yes <mark>X</mark>	No			
95.	■ reg	rs fees: gulated by law? gulated by Bar association? ely negotiated?		Yes X	
96.	<b>Have qual</b> Yes	ity standards been formulated No X	for lawyer	s?	
97.	<ul> <li>the bar</li> </ul>	o is responsible for formulating association? islature?	g these qu	Yes	ease specify:

the performance of lawyers?

No	
Yes	X

Please specify: The users can complain to the Head of Bar Associations of Turkey as well as to the General Directorates of Criminal and Civil Affairs of Ministry of Justice.

Yes X No the amount of fees?

#### 99. Disciplinary proceedings and sanctions against lawyers:

	Yes /No (If yes, please specify the annual number)		
	Breach of professional ethics	Yes	149
	Professional inadequacy	No.	
Reasons for	Criminal offence	Yes	47
disciplinary proceedings	Other	No.	
	Reprimand	Yes	156
Type of sanctions	Suspension	Yes	11
.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Removal	Yes	47
	Fine	Yes	39
	Other ; disqualification of practising as a lawyer		5

#### 100. Who is the authority responsible for the disciplinary procedures:

	Yes		
a professional body?	Х	Please specify:	
The Disciplinary Board and Executive Board	of the		of
Turkey and disciplinary boards of each local procedures.			
<ul><li>the judge?</li><li>the Ministry of justice?</li></ul>		_	]
other?		Please specify:	

You can indicate below:

-	any useful comments for interpreting the data mentioned above
-	the characteristics of your system concerning the organisation of the
Bar	

\*\*\*

## VII. Alternative Dispute Resolution

	Compulsion (Ye	s/No)	Body providing (Yes/N	
			Private mediator	No
Civil cases	Compulsory stage prior to court proceedings	No	Public or authorised by court body	No
			Court	No
	Compulsory stage in court proceedings	No	Judge	No
	Ordered by judge in certain cases	No	Prosecutor	No
		No	Private mediator	No
Family cases	Compulsory stage prior to court proceedings		Public or authorised by court body	Νο
			Court	No
	Compulsory stage in court proceedings	No	Judge	No
	Ordered by judge in certain cases	No	Prosecutor	Νο
Administrative	Compulsory stage prior	No	Private mediator	No
cases	o court proceedings	Public or authorised by court body	No	
			Court	No
	Compulsory stage in court proceedings	No	Judge	No
	Ordered by judge in certain cases	No	Prosecutor	No
		No	Private mediator	No
Employment dismissals	Compulsory stage prior to court proceedings		Public or authorised by court body	No
			Court	No
	Compulsory stage in court proceedings	Νο	Judge	No
	Ordered by judge in certain cases	Νο	Prosecutor	No
<b>.</b>		N.	Private mediator	Yes
Criminal cases	Compulsory stage prior to court proceedings	Yes	Public or authorised by court body :	Yes public prosecutor
			Court	No
	Compulsory stage in court proceedings	Yes	Judge	Yes
	Ordered by judge in certain cases		Prosecutor	Νο

## 101. If appropriate, please specify, by type of cases, the organisation of the judicial mediation:

102. Can you provide information about accredited mediators?

The mediators are selected among the lawyers attached to bars pursuant to Article 253 of the Code of Criminal Procedural Law which has recently adopted on 4 December, 2004.

103. Can you provide information about the total number of mediation procedure concerning:

	civil cases?	No
•	family cases?	No
•	administrative cases?	No
•	employment dismissals?	No
•	criminal cases?	No

Source

104. Can you give information concerning other alternative dispute resolution (e.g. Arbitration)? Please specify:

Arbitration is envisaged on civil maters in Article 516 and its following Articles under the Code of Civil Procedural Law. However, the preparations of a specific draft for alternative dispute resolutions are underway.

\*\*\*

You can indicate below:

## any useful comments for interpreting the data mentioned above the characteristics of your system concerning ADR

Mediation is newly and solely adopted on criminal matters for the time being. According to Article 253 of the Code of Civil Procedural Law, the public prosecutor is authorized to apply mediation procedure prior to court proceedings specifically in cases where the crime in question is subject to complaint and where it is appropriate. The public prosecutor is entitled to appoint a lawyer attached to a bar in order to administer the mediation process.

VIII. Enforcement of court decisions

VIII. A. Execution of decisions in civil matters

#### 105. Are enforcement agents:

- judges?
  bailiff practising as private profession ruled by public authorities?
  bailiff working in a public institution?
  other enforcement agents?
  Please specify their status:
- 106. Number of enforcement agents

1113

Source General Directorate of Personnel of Ministry of Justice

107. Is there a specific initial training or examination to enter the profession of enforcement agent?

Yes X No

- 108. Is the profession of enforcement agent organised by?
  - a national body?
  - a regional body?
  - a local body?



109. Can users establish easily what the fees of the enforcement agents will be?

Yes No X

- 110. Are enforcement fees:
  - regulated by law?
  - freely negotiated?

Yes X

111. Is there a body entrusted with the supervision and the control of the enforcement agents?

No Yes X Which authority is responsible for the supervision and the control of enforcement agents: Yes

a professional body?	
the judge?	X
the Ministry of justice?	X
the prosecutor?	X
other?	
Please specify:	

The enforcement agents are regularly monitored and supervised by the relevant public prosecutor and judge as well as by the inspector judges attached to the Ministry of Justice.

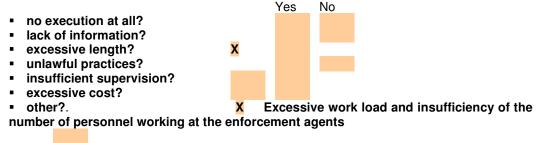
112. Have quality standards been formulated for enforcement agents?

No \*Yes X Who is responsible for formulating these quality standards? The General Directorate of Personnel of the Ministry of Justice is responsible to formulate these quality standards.

\*We figured out that the column on the table 117 of the Report that corresponds to question for 112 is wrongly left blank though we have informed that there are quality standards for enforcement agents. And these standards are determined and formulated by the General Directorate of Personnel of the Ministry of Justice of Turkey. So, the answer is supposed to be typed as "Yes".

#### Source the General Directorate of Personnel of the Ministry of Justice

113. What are the main complaints of users concerning the enforcement procedure:



Source the General Directorate of Personnel of the Ministry of Justice

114. Does your country prepared or has established concrete measures to change the situation concerning the enforcement of court decisions?

No	X		
Yes		Please specify:	
Is the	re a svs	stem measuring the timeframes of the	enforcement of decisions :
	·· · · · <b>,</b> ·	Yes	No
• for	r civil ca	ises?	X

Yes

for civil cases?
for administrative cases?
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Not available.

- between 1 and 5 days
- between 6 and 10 days
- between 11 and 30 days
- more: please specify



115.

117. Disciplinary proceedings and sanctions against enforcement agents:

	(If yes, p		es /No ecify the total number)	
Disciplinary	Breach of professional ethics	Yes	60	
proceedings	Professional inadequacy	Yes	1	
	Criminal offence	Yes	360	
	Other	Yes	80	
Sanctions	Reprimand	Yes	35	
	Suspension	Yes	5	
	Dismissal	Yes	3	
	Fine	Yes	11	
	Other	Yes	33	
		***		

You can indicate below:

any useful comments for interpreting the data mentioned above the characteristics of your enforcement system of decisions in civil

matters

According to the Article 4 of the Code of Enforcement and Bankruptcy Law, enforcement agents are supervised by the specific enforcement courts. To this end, these courts are in charge of determining the complaints and objections made by the users during the enforcement process as well as monitoring and supervising of these agents.

#### VIII. B. Enforcement of decisions in criminal matters

118. Is there a judge who has in charge the enforcement of judgments?

Yes X Please specify his/her functions and activities (e.g. Initiative or control functions): Basically, the enforcement of judgments is implemented by the public prosecutors.

Basically, the enforcement of judgments is implemented by the public prosecutors. However, in case any complaint or objection is made by any persons concerned, then the enforcement court handles this complaint or objection and decides whether it is justifiable or not. Thus, these courts have control functions over the enforcement procedures of judgments.

Note: The public prosecutor is empowered to execute the enforcement of criminal judgments. However, in case any complaint or objection is made by any persons concerned, then the enforcement court handles this complaint or objection and decides whether it is justifiable or not. Thus, these courts have control functions over the enforcement procedures of judgments. So, the **responsible authority for the execution of judgments is the prosecutor** and **another authority is the judge** who is entrusted with the supervision and monitoring of the enforcement procedures. Therefore the data on the table 123 of the Report needs to be corrected in accordance with this information.

No **Please specify which authority is entrusted with the enforcement of** judgements (e.g prosecutor):

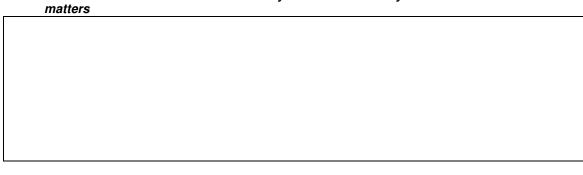
119. As regards fines decided by a criminal court, are there studies to evaluate the effective recovery rate?

No	X	
Yes		Please specify:

#### You can indicate below:

any useful comments for interpreting the data mentioned above the characteristics of your enforcement system of decisions in criminal

+++



#### IX. Notaries

#### 120. Is the status of notaries:

		Yes
		Number
•	a private one?	
•	a status of private worker ruled by the public authorities?	
•	a public one?	
•	other? Sui generis legal status.	X 1541
	Please specify:	

The notary service is deemed as public service. According to the Code of Public Notaries they are appointed by the Ministry of Justice and controlled by the same Ministry although they receive no salary, but only a fee for each transaction.

Source The Head of Notary Associations of Turkey

- 121. Do notaries have duties:
  - within the framework of civil procedure?
  - in the field of legal advice?
  - to authenticate legal deeds?other?



If yes, please specify: Under the Code of Public Notaries, they prepare deeds and other documents such as wills, send official notices and perform other similar functions.

122. Is there a body entrusted with the supervision and the control of the notaries?

No Yes Which authority is responsible for the supervision and the control of the X notaries: Yes a professional body? Х . the judge? the Ministry of justice? Х the prosecutor? Х other? Please specify: 

\*\*\*

You can indicate below:

any useful comments for interpreting the data mentioned above the characteristics of your system of notaries

\*\*\*\*\*

**123.** Please indicate main orientations for reform and concrete measures which could improve the quality and the efficiency of your judicial system: