

# Georgian Anti-Corruption Action Plan

## 2014 – 2016

### Strategic Priorities

- Priority 1.** Efficient Inter-Agency Coordination in Fight Against Corruption
- Priority 2.** Prevention of Corruption in Public Sector
- Priority 3.** Openness, Access to Public Information and Civic Engagement in Anti-Corruption Activities
- Priority 4.** Anti-Corruption Education and Public Awareness Raising
- Priority 5.** Prevention of Corruption in Law-Enforcement Bodies, Effective Detection and Prosecution of Corruption-Related Crimes
- Priority 6.** Prevention of Corruption in Judiciary
- Priority 7.** Transparency and Reduction of Corruption-Related Risks in Public Finance and Public Procurement
- Priority 8.** Prevention of Corruption in Customs and Tax Systems
- Priority 9.** Prevention of Corruption in relation to Private Sector
- Priority 10.** Prevention of Corruption in Health and Social Sector
- Priority 11.** Prevention of Political Corruption
- Priority 12.** Prevention of Corruption in Defense Sector

### Priority 1. Efficient Inter-Agency Coordination in Fight Against Corruption

- 1.1. Elaborate proposals for strengthening institutional capacity of the Anti-Corruption Council
- 1.2. Increase necessary resources and strengthening capacities of the Secretariat of the Anti-Corruption Council
- 1.3. Periodically revise of the anticorruption strategic documents and assess the implementation process
- 1.4. Improve monitoring mechanism for implementation of anticorruption policies
- 1.5. Strengthen the role of local governments in the process of development and implement anticorruption policies
- 1.6. Strengthen international cooperation in fight against corruption
- 1.7. Implement recommendations of international organizations (GRECO, OECD, UNODC/UNCAC)
- 1.8. Increase public awareness about the Anti-Corruption Council
- 1.9. Ensure involvement of civil society in activities of the Anti-Corruption Council

### Priority 2. Prevention of Corruption in Public Sector

- 2.1. Determine conceptual direction of the civil service policy, while ensuring that impartiality, legality and political neutrality are integral principles of the reform
- 2.2. Ensure thorough revision of the legal framework regulating civil service area
- 2.3. Elaborate the Code of Ethics for civil servants and create effective enforcement mechanism; raise awareness and capacity building of public servants
- 2.4. Improve the system of disciplinary sanctions
- 2.5. Elaborate transparent and impartial mechanism for selection, promotion and dismissal of civil servants
- 2.6. Introduce transparent system of salary and remuneration
- 2.7. Increase the role of the Civil Service Bureau in prevention of corruption in civil service
- 2.8. Develop human resources management system in civil service
- 2.9. Develop and implement asset declarations monitoring system of public officials
- 2.10. Enhance and implement whistleblowers protection legislation

### Priority 3. Openness, Access to Public Information and Civic Engagement in Anti-Corruption Activities

- 3.1. Revise freedom of information regulations and related legislation
- 3.2. Create the supervision authority dealing with access of information enforcement
- 3.3. Develop unified standards for proactive publication of public information and ensure its implementation
- 3.4. Capacity building of the FOI Officers, exchange of information and coordination among them

3.5 Ensure civic engagement in legislative and decision-making process by central/local authorities
3.6. Ensure effective mechanism of cooperation with civil society in the framework of OGP
3.7. Increase international cooperation in the framework of OGP
<b>Priority 4. Anti-Corruption Education and Public Awareness Raising</b>
4.1. Elaborate public relations strategy on anticorruption issues
4.2. Plan and implement anticorruption public information campaign
4.3. Constant public awareness on anticorruption efforts
4.4. Ensure civil society involvement in the process of anticorruption policy development and implementation
4.5. Strengthen the role of the media in the fight against corruption
4.6. Develop and implement anticorruption curriculum
<b>Priority 5. Prevention of Corruption in Law-Enforcement Bodies, Effective Detection and Prosecution of Corruption-Related Crimes</b>
5.1. Enhance appointment and dismissal procedures of prosecutors
5.2. Enhance procedures and grounds of disciplinary measures in order to ensure autonomous/independent investigation of corruption-related offences
5.3. Improve coordination mechanisms among law-enforcement bodies for effective investigation and criminal prosecution of corruption-related offences
5.4. Train law-enforcement bodies on conflict of interest regulations and ethical norms
5.5. Enhance enforcement mechanism for conflict of interest regulations and ethical norms among law-enforcement bodies
5.6. Develop special trainings on investigation and prosecution of corruption-related crimes for law-enforcement bodies and ensure specialization of the prosecutors (special division) on corruption related crimes
5.7. Ensure effective implementation of liability of legal persons in practice
5.8. Bring criminal legislation in compliance with the recommendations of international organizations
<b>Priority 6. Prevention of Corruption in Judiciary</b>
6.1. Increase judicial independence and strengthen the role of individual judge
6.2. Enhance mechanism for selection and promotion of judges
6.3. Ensure transparency of judicial reform with active participation of civil society
6.4. Enhance remuneration system of judges
6.5. Ensure enforcement of ethical norms in judiciary
6.6. Involve individual judges in the administration of judiciary

6.7. Enhance system of disciplinary proceedings
6.8. Ensure training of judges in the issues related to the ethics
6.9. Increase transparency of the activities of the High Council of Justice
6.10. Increase access to information in the judiciary
<b>Priority 7. Transparency and Reduction of Corruption-Related Risks in Public Finance and Public Procurement</b>
<b>7.1. Public Procurement</b>
7.1.1. Minimize the procurement that is excluded from the electronic system of state procurement: - Elaborate proposals for the Government to reduce exemptions from legislation.
7.1.2. Elaborate proposals (criteria, exemption) in order to reduce corruption-related risks in simplified procurement procedure
7.1.3. Ensure transparency of public procurement
7.1.4. Review public procurement complaint procedures; strengthen independence and efficiency of Dispute Resolution Board
7.1.5. Improve official version of classificatory and its Georgian translation under the Common Procurement Vocabulary – CPV of the European Union directive EC #213/2008
7.1.6. Expand electronic system of public procurement; integrate new modules
7.1.7. Improve monitoring mechanism for enforcement of public procurement contracts
7.1.8. Develop public procurement-related anticorruption standards
7.1.9. Raise public awareness of public procurement
7.1.10. Increase professionalism of procurement entity employees
<b>7.2. Public Finance</b>
7.2.1. Development of public internal financial management: - Elaborate and implement public internal financial management strategy; - Strength and ensure effective functioning of Central Harmonization Unit; - Implement relevant chapter of the Law on Financial Management and Control; - Ensure that the internal audit functions are not mixed with financial inspections; ensure compliance of internal audit unit with methodology and standards.
7.2.2. Strengthen institutional capacity of State Audit Office
7.2.3. Establish monitoring system in the State Audit Office for the evaluation of financial management/control and internal audit
7.2.4. Plan audit activities considering anticorruption risks

<p><b>7.2.5.</b> Enhance government capacity in increasing efficiency of public financial management and fight against corruption:</p> <ul style="list-style-type: none"> <li>- Elaborate initiatives and projects by the State Audit Office in order to increase government capacity in fight against corruption;</li> <li>- Implementation of recommendations of the State Audit Office by relevant state agencies</li> </ul>
<p><b>7.2.6.</b> Evaluate efficiency of organizational management in budgetary agencies:</p> <ul style="list-style-type: none"> <li>- Elaborate methodology based on the risks of audits and annual audit action plan</li> </ul>
<p><b>7.2.7.</b> Raise awareness on financial management and control system:</p> <ul style="list-style-type: none"> <li>- Elaborate guiding principles on financial management and control;</li> <li>- Raise awareness about internal control among the heads of agencies.</li> </ul>
<p><b>7.2.8.</b> Ensure harmonization with international audit standards:</p> <ul style="list-style-type: none"> <li>- Ensure transparency and accountability of anticorruption activities according to ISSAI 20 standards;</li> <li>- Elaborate and implement compliance audit manual (ISSAI 4000-4200);</li> <li>- Implement anticorruption audit international standard (ISSAI 5700)</li> </ul>
<p><b>7.2.9.</b> Establish IT audit</p>
<p><b>7.2.10.</b> Increase transparency of financial aid/grants allocated for the state</p>
<p><b>7.2.11.</b> Improve program budgeting; establish public financial management and result-oriented budgeting system</p>
<p><b>7.2.12.</b> Improve public financial management system through integration of budget planning, management, accounting and accountability of self-government agencies and LEPLs in E-budget program</p>
<p><b>7.2.13.</b> Further develop mechanisms for transparency of state budget:</p> <ul style="list-style-type: none"> <li>- Improve financial monitoring mechanism of state budget funding;</li> <li>- Ensure access to information and reports;</li> <li>- Improve quality of reports on state budget that are to be submitted to the parliament by the state audit office.</li> </ul>
<p><b>Priority 8. Prevention of Corruption in Customs and Tax Systems</b></p>
<p>8.1. Improve tax administration and customs control</p>
<p>8.2. Improve quality of electronic service</p>
<p>8.3. Strengthen institutional capacity of Tax Ombudsman</p>
<p>8.4. Increase transparency of customs and tax systems</p>
<p>8.5. Increase public awareness of tax system</p>
<p>8.6. Enhance and simplify existing tax legislation, establish unified practice and ensure its transparency</p>
<p><b>Priority 9. Prevention of Corruption in relation to Private Sector</b></p>

9.1. Study business integrity risks and raise awareness
9.2. Develop condition for strengthening competition
9.3. Implement integrity and anti-corruption plans for state-owned (state-controlled) enterprises: <ul style="list-style-type: none"> <li>- <i>Ensure minimization of inactive and unprofitable state-owned (state-controlled) enterprises;</i></li> <li>- <i>Enhance monitoring mechanisms of state-owned enterprises.</i></li> </ul>
9.4. Ensure transparency and objective of privatization process: <ul style="list-style-type: none"> <li>- <i>Proactive publication of information on privatized objects;</i></li> <li>- <i>Awareness raising of general public on privatized objects.</i></li> </ul>
9.5. Strengthen cooperation among private and public sectors in relation to prevention of corruption
9.6. Develop e-regulation system in order to prevent corruption: <ul style="list-style-type: none"> <li>- <i>Development of e-permit system for construction objects of significant importance</i> <i>Development of e-permit system for construction of special objects</i></li> </ul>
9.7. Prevent conflict of interests, including after former public officials moving to the private sector
<b>Priority 10. Prevention of Corruption in Health and Social Sector</b>
10.1. Assessment of corruption risks in state-financed healthcare programs
10.2. Develop transparent management system of state-financed healthcare programs
10.3. Ensure systematic monitoring of state-financed healthcare programs
10.4. Increase awareness of state-financed healthcare program users in order to minimize risks of corruption in healthcare establishments
10.5. Assessment of corruption risks in state disbursement system
10.6. Assessment of corruption risks in child care system
<b>Priority 11. Prevention of Political Corruption</b>
11.1. Develop unified legal framework on political parties and electoral subjects funding
11.2. Increase in transparency and accountability of political parties and electoral subjects funding
11.3. Take measures to prevent the misuse of all types of administrative resources in election campaign
11.4. Develop independent mechanism for monitoring of funding of political parties and electoral campaigns: <ul style="list-style-type: none"> <li>- <i>Provide Financial Monitoring Service of the State Audit Office with the mandate and adequate resources;</i></li> <li>- <i>Ensure involvement of independent experts and politically neutral parties in the monitoring of the political party funding.</i></li> </ul>
11.5. Ensure effective and proportionate sanctioning system for infringement of the Election Code and Law on Political Unions of Citizens

**Priority 12. Prevention of Corruption in Defense Sector**