



Third Internal Progress Report

Component 2: Promotion of Good Governance: fight against corruption and money laundering

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For any additional information please contact:

Council of Europe
F-67075 Strasbourg Cedex FRANCE
Tel: +33 388 41 26 29/Fax +33 3 88 41 27 05
Email: guillaume.parent@coe.int
Web: www.coe.int/

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Abbreviations

<i>Alliance Tunisienne pour l'Intégrité et la Transparence</i>	ATIT
<i>Antenne marocaine des Parlementaires de la région Arabe contre la corruption</i>	ARPAC-net
<i>Arab Region Parliamentarians Against Corruption</i>	ARPAC
<i>Assemblée Nationale Constituante</i>	ANC
<i>Association des barreaux du Maroc</i>	ABM
<i>Centre d'Assistance Juridique Anti-corruption</i>	CAJAC
<i>Confédération Générale des Entreprises du Maroc</i>	CGEM
<i>Council of Europe</i>	COE
<i>European Union Delegation</i>	EUD
<i>Group of States against Corruption/Groupe des Etats contre la Corruption</i>	GRECO
<i>Inspection Générale de l'Administration Territoriale</i>	IGAT
<i>Instance Centrale de Prévention de la Corruption</i>	ICPC
<i>Instance Nationale de Lutte contre la Corruption</i>	INLUCC
<i>Middle East & North Africa Financial Action Task Force</i>	MENA/FATF
<i>Ministère de la fonction publique et de la modernisation de l'administration</i>	MFPMA
<i>Ministère de la gouvernance et de la lutte contre la corruption</i>	MGLC
<i>Ministère de la Justice et des Libertés</i>	MOJL
<i>Unité de traitement du Renseignement Financier</i>	UTRF
<i>United Nations Convention against corruption</i>	UNCAC

Executive summary of the Action

The objective of the project aims at promoting good governance notably through increased prevention of corruption and money-laundering on the basis of the relevant Council of Europe standards, mechanisms and instruments and to improve the basic framework for regional co-operation in this respect

The inception phase of the project ended in December 2012 following the organisation of a second start-up activities mission in Tunis (10-14 December 2013). The list and calendar of activities were adopted by stakeholders in Morocco in November 2012 and in February 2013 by stakeholders in Tunisia.

Before the reporting period, three activities were carried-out (Workplan references - M1.1, M3.1 and T3.1).

During the period under review (July-December 2013), three other activities were carried out (M1.2, M1.3, M1.4) and five other were in progress (M1.5, T2.3, M3.2, T3.2-Risks assessment, T3.3-Risks assessment).

In order to implement the workplan, the calendar was updated in order to take into consideration the current situation in Tunisia and the difficult cooperation with some beneficiaries in Morocco.

1. State of cooperation in Morocco

In the period under review the cooperation with Morocco centred around the assessment of the national anti-corruption framework based on the GRECO methodology. The assessment was officially launched on 10 July 2013 (Activity M1.2) at the occasion of a seminar with participation of focal points appointed by each institution taking part in the exercise. The on-site visit took place from 30 September to 4 October (M1.3). On 20-21 November 2013, the assessment team met with Moroccan stakeholders to finalise the draft diagnostic report. It will be submitted to beneficiary institutions in Morocco for comments and approval on 16 December 2013. (M1.4). In addition to producing an assessment report, the activity facilitated the development of national expertise on the GRECO methodology by all local authorities and two national experts participating as part of the assessment team. Additionally, the exercise has served to strengthen the cooperation between various domestic actors in Morocco involved in the anti-corruption system.

Another landmark activity during this period was the follow-up of the seminar to promote the Council of Europe methodology on risks assessment, which took place on 15 June 2013. This training course forms the starting point for anti-corruption risks assessments in several sectors in Morocco.

2. State of the cooperation in Tunisia

During the period under review cooperation activities further focused on strengthening of the Tunisian anti-corruption agency, *Institution nationale de lutte contre la corruption*. Following the study-visit (T3.1) in France, Slovenia and Croatia to familiarise Tunisian stakeholders to the organisation and work of different models of anti-corruption agencies, the Council of Europe has provided support to draft internal rules of the institution in

accordance with international good practices and standards. During the reported period, three working seminars were held with the participation of a CoE expert. The internal rules and guide of procedure are expected to be finalized by the second quarter 2014.

The Council of Europe also initiated activities to strengthen the good governance and anti-corruption units in several government agencies. Following the Activity T3.3 held in Tunis (Tunisia) on 18 June in partnership with the Ministry of governance to familiarize good governance units representatives with the Council of Europe's risk assessment methodology, the Council of Europe has initiated the risk assessment in the State's Property Management to serve as an example of good practice for other good governance units. The assessment report is expected to be available in the second quarter of 2014.

SPECIFIC ACTIVITIES AND BENCHMARK FULFILLMENT (July –December 2013)

1. Summary of Expected Results for Morocco and Tunisia

Objective: Enhancing the political and democratic reform process in countries of the region.

Specific Objective: Promoting good governance notably through increased prevention of corruption and money-laundering on the basis of the relevant Council of Europe standards, mechanisms and instruments and to improve the basic framework for regional co-operation in this respect.

Overall Result: The main Council of Europe and European Union standards and best practices in terms of mechanisms and instruments to control and combat corruption, money-laundering and terrorism financing are introduced into the beneficiary policy framework and institutional setup. The relevant capacities of the judiciary and law-enforcement agencies are increased. The basic framework for regional co-operation is improved.

Expected Result I: Recommendations and policy advice in the area good governance and fight against corruption are made available following assessment of the anti-corruption's legal and institutional framework on basis of the GRECO methodology.

Expected Result II: Increased capacities on legislative reforms through legal advice and legal drafting concerning administrative structures through knowledge sharing of good practices and cooperation with civil society.

Expected Result III: Available policy advice and sector risk analysis to relevant institutions concerning good governance and corruption prevention tools/methodologies.

Expected Result IV: Provision of training modules and awareness raising for those relevant institutions and civil society groups in the area of good governance and fight against corruption and Economic Crime.

2. Morocco - Promotion of Good Governance: fight against corruption and money laundering

Expected Result I: Assessment of the legal and institutional framework	
Objectively verifiable indicators	<ul style="list-style-type: none"> ▪ Reports: 3 ▪ Assessment Report: 1 ▪ Number of recommendations: 67 ▪ Participation: M1.1 (22 participants including 7 women), M1.2 (26 participants including 3 women), M1.3 (73 participants including 11 women), M1.4 (10 participants including 2 women) ▪ Press review: 1
Progress made under ER 1	Activities delivered: M1.1 (Oct 2012), M1.2 (Jul 2013), M1.3 (Oct 2013), M1.4 (Nov 2013) Activities underway: M1.5 Activities remaining: M1.6 and 1.7
Activity No.M1.2	Preparation and introduction through a Training Seminar of the Questionnaire of Assessment This activity has been delivered
Actions	<ul style="list-style-type: none"> ▪ Drafting the assessment questionnaire on the basis of the GRECO model ▪ Drafting the terms of reference of the assessment process ▪ Identification of the experts for the assessment (national and international) ▪ Developing local expertise on GRECO methodologies (participation of 2 local experts to on-site visits)
Progress made/Follow up	<ul style="list-style-type: none"> ▪ Assessment questionnaires and terms of reference were finalised in February 2013 and approved by ICPC in May 2013 ▪ International experts for the assessment were identified in February 2013 ▪ Local experts for the assessment were identified in June 2013 ▪ Training seminar for key national institutions on the assessment questionnaire was held on 10 July 2013
Activity No.M1.3 Delivered	Launch of the assessment process (on-site visits by the local and international experts team) This activity has been delivered
Actions	<ul style="list-style-type: none"> ▪ Assessment questionnaire is made available to institutions to be assessed and filed ▪ Local expertise on GRECO methodology is created (2 national experts participate to the on-sites visits) ▪ On-site visits of experts are held in the format of several workshops ▪ More than 70 counterparts consulted
Progress made/Follow up	<ul style="list-style-type: none"> ▪ Assessment questionnaire responses from 13 domestic agencies are provided to Council of Europe experts ▪ On-site visits took place from 30 September to 4 October 2013 (More than 70 local counterparts consulted) ▪ Draft assessment report has been prepared by Council of Europe experts
Activity No.M1.4 Delivered	Review and Discussion of the draft assessment with local stakeholders
Actions	<ul style="list-style-type: none"> ▪ 1st Preliminary Anti-corruption Assessment (Diagnostic) Report including draft recommendations is available for internal consultations among international and local experts
Progress made/Follow up	<ul style="list-style-type: none"> ▪ Beneficiaries have provided additional information upon request of international experts ▪ 2 workshops 1 day on draft recommendations, 10 participants ▪ Draft assessment report is drafted by experts on the basis of information

	<p>collected during the on-site visits</p> <ul style="list-style-type: none"> ▪ Draft assessment report and recommendations are discussed with Moroccan stakeholders during a seminar on 21 November in Paris (France) ▪ Draft report is finalised and sent to beneficiaries for review and comments ▪ Plenary session (M1.5) is expected to take place in February 2014
Overall assessment under ER1	The anti-corruption assessment procedure using the GRECO methodology (all ER 1 activities: M1.1-M1.7) is at a highly advanced stage. The activities are expected to be completed as originally planned (by 1st quarter of 2014).

Expected Result II: Legislative Reforms	
Objectively verifiable indicators	<ul style="list-style-type: none"> ▪ Number of legal expertise delivered ▪ Number of trainees trained
Progress made under ER 2	<p>Activities underway: M2.2 and 2.3</p> <p>Activities remaining: M2.1</p> <p>M2.4 was cancelled</p>
Activity No.M2.1	Provide legal advice and analysis in the context of the drafting of the Law of the future <i>Instance nationale de probité, de prévention et de lutte contre la corruption</i> and other provisions of the associated regulatory framework
Actions	<ul style="list-style-type: none"> ▪ Provision of a Technical Paper on "Good practices examples and templates on the internal rules for anti-corruption and prevention agencies". ▪ Workshop on "How to draft internal rules" for the "Instance Nationale de probité".
Progress made/Follow up	<p>Initially programmed to provide support to draft the Law, this activity was to be launched in 2012. However, due to favourable momentum, at that time the draft law had already passed several legislative steps and tabled to the General Secretariat of the Government. ICPC requested that CoE provide support after the adoption of the Law by the Parliament in order to focus on the drafting of internal rules which do not yet exist.</p> <p>This activity will also draw on the results of activity T3.2 which is aimed at preparing guidelines to draft internal rules for the anti-corruption authority. Workshop is scheduled to take place in January 2014.</p>
Activity No.M2.2	Provision of a training programme on the design and implementation of dispositions on deontology in the public sector, in the private sector and conflict of interests
Actions	<ul style="list-style-type: none"> ▪ Review of the standards and good practice examples available in Europe on deontology and conflict of interest ▪ Training Seminar on the European Standards of Deontology and Conflict of Interests for private sector stakeholders ▪ Session addressed to Parliamentarians
Progress made/Follow up	Training seminar for entrepreneur is scheduled for January 2014
Activity No.M2.3	Provision of a training on the methodology on corruption proofing of legislation
Actions	<ul style="list-style-type: none"> ▪ Identification of institutions/areas of legislation ▪ Drafting guidelines on corruption proofing to parliamentarians and civil servants in charge of the drafting of laws to detect corruption risks when drafting laws in the form of a technical paper ▪ Terms of reference for Corruption proofing in the legislation drafting process in Morocco ▪ Drafting of guidelines and explanatory Conference.

Progress made/Follow up	This activity, initially requested by Parliamentarians, had been postponed due to their unavailability. Subsequently a decision was taken to enlarge the target-audience of the workshops to civil servants of Ministries in charge of the drafting of relevant regulations. Workshops are planned for January 2014.
Activity No.M2.4 Cancelled	Supporting the ICPC in its advisory role on the national dialogue concerning the reform of justice sector
Progress made/Follow up	ICPC did not request international cooperation on this issue. The Charter of Justice was published in September 2013, the activity has been cancelled. ECCU requested the beneficiary to identify a new activity
Overall assessment under ER2	The activities under ER 2 are expected to be completed with a certain delay (by second quarter of 2014).

Expected Result III: Policy Advice	
Objectively verifiable indicators	<ul style="list-style-type: none"> ▪ Report: 1 ▪ Number of risk assessments achieved ▪ Number of trainees trained: M3.1 (19 participants including 9 women)
Progress made under ER 3	Activities delivered: M3.1 Activities underway: M3.2 and 3.4 Activities remaining: M3.3
Activity No.M3.1	Organisation of one technical workshop addressed to relevant institutions dedicated to the review of the results of the risks analysis in the sector of health and transportation This activity has been delivered
Actions	<ul style="list-style-type: none"> ▪ Review of the results of the risks analysis in the sector of health and transportation ▪ Organising a technical workshop on CoE methodologies to carry out risk assessment
Progress made/Follow up	<ul style="list-style-type: none"> ▪ Workshop on risk assessment methodologies carried out (June 2013) ▪ Comparative analysis of the methodologies to carry out risk assessment analysis delivered in the course of the Workshop ▪ CoE Risks Assessment methodology and training material has been translated and disseminated among participants
Activity No.M3.2	Carrying out one Risks Analysis in sectors that are the most exposed to the corruption risks for chosen administrations/private sector
Actions	<ul style="list-style-type: none"> ▪ Identification of the sector to be analysed ▪ Drafting the terms of reference of a risk assessment ▪ Carrying out the Risk assessment ▪ Technical workshop on the results of the Risks Assessment
Progress made/Follow up	Appointment of the Ministry of External Trade needs to be confirmed after the reshuffle of government The risk assessment expected to start in January 2014
Activity No.M3.3	Provision of tools (objectively verifiable indicators) and methodologies and exchange of good practice on the conception and the implementation of strategies and policies in anti-corruption and combating economic crime, including the follow-up of the level of implementation
Actions	<ul style="list-style-type: none"> ▪ Dissemination of European good practice examples of objectively verifiable indicators used to monitor and assess the implementation of national AC strategy ▪ Drafting terms of reference for the provision of the objectively verifiable indicators for the new national anti-corruption strategy ▪ Delivery of the objectively verifiable indicators in a technical paper

Progress made/Follow up	This activity has been delayed due to significant communication difficulties with the Ministry of Public Administration. It is expected that more intensive cooperation could resume building on the results of the meeting on 3 October 2013 in Rabat.
Activity No.M3.4	Conference on exchange of good practice with European parliamentarians of those commissions involved in the drafting of legislation and those of monitoring the implementation of anti-corruption policies and strategies
Actions	<ul style="list-style-type: none"> Introduction by Conference on European and international standard on political parties financing and implementation of the rules in the form of a technical paper
Progress made/Follow up	This activity was initially requested by Parliamentarians. It had been postponed due to their unavailability until meeting in June 2013 in Rabat.
Overall assessment under ER3	The activities under ER 3 are expected to be completed with a certain delay (by 3rd quarter of 2014).

Expected Result IV: Trainings	
Objectively verifiable indicators	<ul style="list-style-type: none"> Number of trainees trained
Progress made under ER 4	Activities underway: M4.1, 4.2, 4.3 and 4.4 Activities remaining: M4.5 and 4.6
Activity No.M4.1	Organisation of a certified training and delivery of a module on guidelines concerning the design, implementation and performance evaluation of anti-corruption and good governance policies for the public sector
Actions	<ul style="list-style-type: none"> Training stakeholders of the new AC national strategy to understand, critically review and contribute to the design and implementation of the Moroccan anti-corruption strategy Translation in French of CoE guidelines on designing and implementing AC policies Follow-up to the drafting of the national AC strategy
Progress made/Follow up	Translation and review of the CoE handbook "Designing and Implementing Anti-corruption Policies" is done and will be used in further implementation of this activity This activity has been delayed due to significant communication difficulties with the Ministry of Public Administration. It is expected that more intensive cooperation could resume building on the results of the meeting on 3 October 2013 in Rabat.
Activity No.M4.2	Organisation of a certified training and delivery of a module on guidelines concerning the design, implementation and performance evaluation of anti-corruption and good governance policies for the private sector
Actions	<ul style="list-style-type: none"> Training private sector representatives to understand, critically review and contribute to the design and implementation of the Moroccan anti-corruption strategy Training workshop addressed to the stakeholders
Progress made/Follow up	Activity linked to M4.1
Activity No.M4.3	Conference of multi-stakeholders including public/private sector and the civil society on the guidelines concerning the design, implementation and performance evaluation of anti-corruption and good governance policies
Actions	<ul style="list-style-type: none"> Review of the progress of the preparation of the national AC strategy at the occasion a conference with participation of the civil society

Progress made/Follow up	Activity linked to M4.1
Overall assessment under ER4	The activities under ER 4 are expected to be completed with a certain delay (by 3rd quarter of 2014).

3. Tunisia – Promotion of Good Governance: fight against corruption and money laundering

Expected Result I: Assessment of the legal and institutional framework	
Objectively verifiable indicators	<ul style="list-style-type: none"> Press review:
Progress made under ER 1	Activities underway: T1.1
Activity No.T1.1	Introduction to GRECO methodologies increasing the capacities in implementing European standards, monitoring tools and networking opportunities
Actions	<ul style="list-style-type: none"> Presentation of the methodologies on assessing legal and institutional frameworks concerning corruption and money-laundering aspects as applied by GRECO and Moneyval to combat corruption and economic crime Review and discussion of other Council of Europe mechanisms and structures carrying out political and technical level monitoring and evaluation: such as those applied by Parliamentary Assembly and the European Court of Human Rights
Progress made/Follow up	<ul style="list-style-type: none"> Activity scheduled for January 2014
Overall assessment under ER1	The activities under ER 1 are expected to be completed with a certain delay (by 1st quarter of 2014).

Expected Result II:	
Objectively verifiable indicators	<ul style="list-style-type: none"> Report: Number of recommendations: Press review:
Progress made under ER 2	Activities underway: T2.1, T2.2 and T 2.3
Activity No.T2.1	Provision of good practices and European models for Editorial Committees of Ministry of Governance and Tunisian Bar Association on issues related to codes of ethics
Actions	<ul style="list-style-type: none"> Good practice examples in Europe are collected and documented Support to the drafting of two codes of ethics Drafting terms of reference for the 2 codes of ethics
Progress made/Follow up	<ul style="list-style-type: none"> Good practice examples are being collected (Belgian <i>Ordre des Barreaux francophones et germanophone</i> published in January 2013 a new code of deontology, French <i>Règlement intérieur national</i>, Geneva Bar association <i>Us et coutumes</i>), Council of Bars and Law Societies of Europe (CCBE)'s Charter, last edition 2010) Ministry of governance suggested the COE to support the Ministry of state property to draft its own code of ethics (to be confirmed by the

	Ministry of state property) ▪ Activities expected to start in January 2014
Activity No.T2.3	Provision of legislative advice and legal drafting reviews in support of the drafting of the future Anti-corruption Law
Actions	▪ Provision of good practices available in Europe of action plans aiming the adoption of national anti-corruption strategies
Progress made/Follow up	The adoption of the AC national strategy has been postponed several times since December 2012 Activity launched in December 2013
Activity No.T2.4	Raising awareness of the Parliamentarians concerning implementation of Anti-corruption international standards on financing of political parties through the exchange of good practices with international partners. Risk Assessment on financing of non profit organisations
Actions	▪ Introduction by conference and a technical paper on European and international standard on political parties financing and implementation of the rules ▪ Draft of terms of reference for a risk assessment on the financing of non-for-profit organisations ▪ Launching of risks assessment
Progress made/Follow up	The cooperation with the Parliament, <i>Assemblée nationale constituante</i> was delayed because of the current unstable situation The Ministry of governance requested to extend the scope of the activity to the financing of nongovernmental organisations in the context of the fight against terrorism financing. Interest was expressed concerning voluntary guidelines for EU based non-profit organisations and the achievements of the working group on Foundations and the European Foundation Centre. Preparatory work for activities underway. Activities to commence in January 2014.
Overall assessment under ER2	The activities under ER 2 are expected to be completed with a certain delay (by 3 rd quarter of 2014).

Expected Result III: Policy Advice	
Objectively verifiable indicators	<ul style="list-style-type: none"> ▪ Reports: 5 ▪ Number of participants : T3.1 (40 participants including 23 women); T3.2 (4 participants including 2 women); T3.3 (35 participants including 14 women)
Progress made under ER 3	Activities delivered: T3.1 (Apr 2013) Activities underway: T3.2 and T3.3
Activity No.T3.2	Provision of assistance on introducing internal rules concerning the instance's status of the staff and their role and internal rules in managing and processing cases as well as safeguarding confidentiality and secrecy of cases
Actions	<ul style="list-style-type: none"> ▪ Dissemination of European good practice examples of internal documents ▪ Explanatory workshops on international practice ▪ Drafting internal rules and code of procedure
Progress made/Follow up	<ul style="list-style-type: none"> ▪ Terms of reference approved by INLUCC ▪ 3 workshops held in Sept, Oct and Dec 2013 ▪ Technical paper and internal rules in progress
Activity No.T3.3	Providing tools and methodologies as well as capacity building in support to the design of three major Sector Analysis (i.e. customs, tax administration and Property administration) to be carried out by the respective good governance

	and Anti-corruption units (<i>Cellules de Bonne Gouvernance et de Lutte Contre la Corruption</i>)
Actions	<ul style="list-style-type: none"> ▪ Training seminar on CoE methodologies on risk assessment for the Anti corruption units ▪ Drafting terms of reference for the risk assessment of the Ministry of State Property ▪ Carrying out one risk assessment ▪ Explanatory seminar on outcome of risk assessment
Progress made/Follow up	<ul style="list-style-type: none"> ▪ Training workshop took place in Tunis on 18 June 2013 ▪ Risk assessment of the Ministry of State Property is launched and expected to be delivered by March 2014
Overall assessment under ER2	The activities under ER 2 are expected to be completed with a certain delay (by 2 nd quarter of 2014).

4. Postponed Activities

See updated calendar under #8.

COOPERATION WITH STAKEHOLDERS IN MOROCCO

1. Morocco Counterpart and beneficiaries

- *Instance Centrale de Prévention de la Corruption (ICPC);*
- *Unité de Traitement du Renseignement Financier (UTRF);*
- *Ministère de l'Intérieur – Inspection Générale de l'Administration Territoriale (IGAT);*
- *Ministère de l'Intérieur – Direction Nationale de la Sureté Nationale (DNSN);*
- *Ministère de la Justice et des Libertés – Direction des affaires pénales et des grâces (MOJL);*
- *Ministère de la Fonction Publique et de la Modernisation de l'Administration (MFPMA);*
- *Association des barreaux du Maroc (ABM);*
- *Association marocaine de lutte contre la corruption - Transparency Maroc – Le Centre d'Assistance Juridique Anti-corruption (CAJAC);*
- *Antenne marocaine des Parlementaires de la région Arabe contre la corruption (ARPAC-net);* and
- *Confédération Générale des Entreprises du Maroc – Commission d'Ethique et Déontologie (CGEM-CED).*
- *Banque du Maroc (Central Bank);* and
- *Office des changes.*

2. State of the Cooperation

In the reported period, the cooperation with the coordinating institution in Morocco (ICPC) was successful and regular (on a weekly basis). The institution has provided support in the organisation of activities, partly in undertaking coordination of national authorities.

COOPERATION WITH STAKEHOLDERS IN TUNISIA

1. Tunisia Counterpart and beneficiaries

- *Ministère de la gouvernance et de la lutte contre la corruption (MGLC);*
- *Ministère de l'Intérieur;*

- *Ministère de la Justice;*
- *Instance nationale de Lutte contre la Corruption (INLUCC);*
- *Ordre national des Avocats de Tunisie;*
- *Ordre des Experts Comptables de Tunisie;*
- *Assemblée nationale Constituante (ANC); and*
- Civil Society.

2. State of the Cooperation

Due to political instability, implementation of activities suffered of delays for decisions.

COOPERATION WITH THIRD PARTIES

Initiated during inception phase, a regular exchange of information was set-up with OECD and UNDP by telephone and email.

Periodical exchange of information by Email and telephone is held between Council of Europe and colleagues of OECD (Department on Public governance and Territorial Development) and UNDP.

COMPONENT ACHIEVEMENTS AND RISKS

1. Achievements

The workplan is being implemented. Six activities were completed and two are partly completed. 16 activities are underway. At this time, delays are still under control and the activities should be finalised by the end of the Programme (December 2014).

2. Risks

Political instability is a major risk in Tunisia. Workplan's implementation is complex and jeopardised.

In Morocco, **cooperation with the Ministry of public administration** has proven difficult and sporadic cooperation has caused significant delays in the implementation of the workplan.

Risk for the duplication of efforts with other international organisations persists. Routine exchange of information was set-up with OECD and UNDP in order to limit duplication of efforts.

COMPONENT VISIBILITY ACTIONS

Bilingual project website (English and French) has been set up under COE's Economic Crime Cooperation Unit's web page and is regularly updated with project news, upcoming events and outputs: (<http://www.coe.int/snac>). This website complements the general web portal setup by the Office of the Directorate General on Programmes (<http://south-programme-eu.coe.int/>).

[Council of Europe](#) > [Human Rights and Rule of Law](#) > [Action against economic crime](#)

Action against economic crime

South Programme - Component 2

Promotion of Good Governance and Fight against corruption (SNAC)

Funded
by the European Union



EUROPEAN UNION



COUNCIL OF EUROPE
CONSEIL DE L'EUROPE

Implemented
by the Council of Europe

The joint programme of the European Union and the Council of Europe "Strengthening democratic reform in the Southern Neighbourhood (South Programme) - Component 2" aims at promoting good governance through increased prevention of corruption and money-laundering in the Southern Neighbourhood (Morocco, Tunisia etc.). It is fully funded by the EU and implemented by the Council of Europe.

The 3-year programme was initiated on the base of many actions led by the international community in support to good governance and promotion of the rule of law following the Arab Spring (2011). Signed on 17 January 2012, the Programme targets public authorities and the civil society to support commitments to reform, on the independence and efficiency of the judiciary, corruption and human trafficking and to promote human rights and democratic values. The component 2 of the Programme aims at the implementation of high-standards for democratic governance to fight corruption, money-laundering and terrorism financing. It responds to a high level priority of all countries in the region, the European Union and the Council of Europe.

Middle East and North Africa (MENA) region has manifested in many occasions the interest in strengthening cooperation with the Council of Europe to combat corruption and money-laundering. Therefore the programme is expected to

PROJECT DOCUMENTATION

- ▶ Description of Action for Morocco
- ▶ Description of Action for Tunisia
- ▶ Workplan of Activities
- ▶ Activity Progress Report

STEERING COMMITTEE

- ▶

USEFUL LINKS

- ▶ [South Programme Website](#)
- ▶ [North South Centre \(CoE\)](#)
- ▶ [EU delegation in Morocco](#)
- ▶ [EU delegation in Tunisia](#)

MEDIA CORNER

- ▶ Past activities
- ▶ Photo Gallery

Programme visibility is ensured through the inclusion of the project logo on the website and each project paper. For each activity, the logo of the Programme is screened and top-expos are used for each activity on the spot. In addition, visibility material such as document folders and sticky notes are being used and handed out at each activity.

The project will ensure the visibility of the EU's contribution at all stages of its activities. The CoE is taking all appropriate measures to publicise the fact that the project is being received from a European Union agreement. All reporting and information used and disseminated will acknowledge that actions have been carried out "Funded by the European Union, implemented by the Council of Europe" by also displaying in an appropriate way the European Union logo.

UPDATED CALENDAR OF ACTIVITIES

**Strengthening democratic reform
in the southern Neighborhood**

Funded
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COUNCIL OF EUROPE



CONSEIL DE L'EUROPE

Implemented
by the Council of Europe

Calendar SNAC activities

		PLANNED (WORKPLAN)	POSTPONED	STATUS
Expected Result 1: Recommendations and policy advice in the area good governance and fight against corruption are made available following assessment of the legal and institutional framework on basis of the GRECO methodology.			Insert date	Yes/No Completed/on-going/ planned for___/cancelled
M.1.1	Introduction to GRECO methodologies increasing the capacities in implementing European standards, monitoring tools and networking opportunities	17/18 Oct 2012		Completed
M.1.2	Drafting and presentation of the Assessment Questionnaire at the occasion of a training seminar	Q1 2013	10 July 2013	Completed
M.1.3	Launch of the assessment process (on-site visits by the experts team consisting of 6 experts appointed by the Council of Europe and 2 Moroccan experts)	Q2/3 2013	30 September-4 October 2013	Completed
M.1.4	Discussion of the draft report with stakeholders	Q3 2013	20-21 November 2013	Completed
M.1.5	Finalisation of the report and drafting of recommendations	Q4 2013	Feb 2014	On-going
M.1.6	Presentation of the results and recommendations at the occasion of a plenary session with the administration,	Q4 2013	Feb 2014	On-going

	parliamentarians, judiciary, the civil society and international partners			
M.1.7	Publication of the report and recommendations	Q1 2014	Mar 2014	On-going
T.1.1	Introduction to GRECO methodologies increasing the capacities in implementing European standards, monitoring tools and networking opportunities	Q1 2014	Jan 2014	On-going
Expected Result 2: Increased capacities on legislative reforms through legal advice and legal drafting concerning administrative structures through knowledge sharing of good practices and cooperation with civil society.			Insert date	Yes/No Completed/on-going/ planned for ___/cancelled
M.2.1	Provide legal advice and analysis in the context of the drafting of the Law of the future "Instance nationale de probité, de prévention et de lutte contre la corruption" and other provisions of the regulatory framework associated	2013-2014	Jan 2014	on-going
M.2.2	Provision of a training programme on the design and implementation of dispositions on deontology in the public sector, in the private sector and conflict of interests	Q3 2013 - 2014	Jan 2014	on-going
M.2.3	Provision of a training on the methodology on corruption proofing of legislation	Q2 2013 - 2014	Feb 2014	on-going

M.2.4	Supporting the ICPC in its advisory role on the national dialogue concerning the reform of justice sector	2013-2014		Cancelled
T.2.1	Provision of good practices and European models for Editorial Committees of Ministry of Governance and Tunisian Bar Association on issues related to codes of ethics	Q2 2013	Jan 2014	on-going
T.2.2	Increasing capacities in implementing international law standards when reviewing and improving current national legislation in the area of corruption and economic crime	Q2 2013 - 2014	Jan 2014	on-going
T.2.3	Provision of legislative advice and legal drafting reviews in support of the drafting of the future Anti-corruption Law	Q2 – Q4 2013	Dec 2013	on-going
T.2.4	Raising awareness of the Parliamentarians concerning implementation of Anti-corruption international standards on financing of political parties through the exchange of good practices with international partners.	Q1 2014	Feb/Mar 2014	on-going
Expected Result 3: Available policy advice and sector risk analysis to relevant institutions concerning good governance and corruption prevention tools/methodologies.			Insert date	Yes/No Completed/on-going/ planned for ___/cancelled
M.3.1	Organisation of one technical workshop addressed to relevant institutions dedicated to the review of the results of the risks analysis in the sector of health	Q1 2013	13 June 2013	Completed

	and transportation			
M.3.2	Carrying out one Analysis of the risks in sectors that are the most exposed to the corruption risks for chosen administrations/private sector	Q4 2013	Apr 2013	on-going
M.3.3	Provision of tools (objectively verifiable indicators) and methodologies and exchange of good practice on the conception and the implementation of strategies and policies anti-corruption and combating economic crime, including the follow-up of the level of implementation	Q2 2013	Q2 2014	Delayed
M.3.4	Conference on exchange of good practice with European parliamentarians of those commissions involved in the drafting of legislation and those of monitoring the implementation of anti-corruption policies and strategies	Q1 2014	Feb 2014	on-going
T.3.1	Strengthening of the capacities of the National Instance for the fight against Corruption (INLUCC) through sharing of information and good practices as well as establishment of professional networks with homologue institutions in	Q1 2013	8-12 April 2013	Completed

	Europe			
T.3.2	Provision of assistance on introducing internal rules concerning the instance's status of the staff and their role and internal rules in managing and processing cases as well as safeguarding confidentiality and secrecy of cases	2013-2014	1 st working seminar on 25-26/09/2013 2nd working seminar on 28-29/10/2013 3 rd working seminar on 2-3/12/2013	on-going
T.3.3	Providing tools and methodologies as well as capacity building in support to the design of three major Sector Analysis (i.e. customs, tax administration and Property administration) to be carried out by the respective good governance and Anti-corruption units (Cellules de Bonne Gouvernance et de Lutte Contre la Corruption)	Q2-Q3 2013	Training seminar on 18 June 2013 Risk Assessment launched in October 2013	First part completed Second part on-going
Expected Result 4: Provision of training, modules and awareness raising for those relevant institutions and civil society groups in the area of good governance and fight against corruption and Economic Crime.			Insert date	Yes/No Completed/on-going/ planned for___/cancelled
M.4.1	Organisation of a certified training and delivery of a module on guidelines concerning the design, implementation and performance evaluation of anti-corruption and good governance policies for the public sector	Q1 2013	April/May 2014	Delayed

M.4.2	Organisation of a certified training and delivery of a module on guidelines concerning the design, implementation and performance evaluation of anti-corruption and good governance policies for the private sector	Q2 2013	April/May 2014	Delayed
M.4.3	Conference of multi-stakeholders including public/private sector and the civil society on the guidelines concerning the design , implementation and performance evaluation of anti-corruption and good governance policies	Q3 2013	April/May 2014	Delayed
M.4.4	Organisation of a certified training on the basic elements of the fight against corruption and its institutional and legal aspects for public officials	Q3 2013	Jan 2014	Delayed
M.4.5	Training of trainers on criminal law proceeding on infractions concerning economic crime for the law enforcement agents or and other relevant agencies	Q3 2013	Mar 2014	Delayed
M.4.6	Training of trainers on administrative inquiries on corruption cases or/and other administrative violations for the law enforcement agents or and other relevant agencies	Q1 2014	Mar 2014	Delayed
T.4.1	Specialised and multi-disciplinary training for INLUCC staff to carry out administrative inquiries (or criminal investigations related) concerning economic crime and corruption related-cases.	2013-2014	Mar 2014	on-going

T.4.2	Multi-disciplinary training of trainers aimed at strengthening capacities of the private attorneys and agents of the law (Auxiliaires de Justice) ie. Court Experts and lawyers when dealing with the detection of corruption and conflict of interests	2013-2014	Mar 2014	on-going
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**Strengthening democratic reform
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Implemented
by the Council of Europe

MAE responsible for the Component: DGI-Action against Crime Department/Economic Crime Cooperation Unit

Name of the contact person for the Component: Ardita ABDIU / Guillaume PARENT

Signature: N/A

Location: Strasbourg

Date report due: 30 November 2013

Date report sent: 25 November 2013