

Pre-defined Project to ensure improved implementation of the recommendations made by the Council of Europe’s Group of States against Corruption (GRECO) to the Czech Republic

“Project to strengthen anti-corruption and anti-money laundering systems in the Czech Republic”

(AC- Czech Republic Project)

Pre-defined Project Description	
Framework	Memorandum of Understanding on the Implementation of the Norwegian Financial Mechanism (2009-2014) between the Kingdom of Norway and the Czech Republic (Beneficiary State)
Programme Reference	PA 25 Capacity building and Institutional Cooperation between Beneficiary State and Norwegian Public Institutions, Local and Regional Authorities
Programme Objective	Strengthened institutional capacity and human resource development in public institutions, local and regional authorities in Czech Republic within the agreed priority sectors through cooperation and transfer of knowledge with similar institutions and authorities in Norway
Programme Operator	National Focal Point: Ministry of Finance of the Czech Republic
Programme Funds	EUR 1,760.000
Pre-defined Project	Project to ensure an improved implementation of the selected recommendations made by GRECO.
Proposed Co-operation and Assistance Provider	Action against Crime Department (ACD) Information Society and Action against Crime Directorate (ISAC) Directorate General I - Human Rights and Rule of Law Council of Europe
Duration	20 months

The **objective** and expected **outcomes** as listed above can be reached through the design of this pre-defined project. The project **logical framework** will propose **outputs** for each desired **outcome**. Furthermore, **outputs** will be reached through a series of **activities** and **inputs** which will be identified in a greater detail in the **logical framework** and subsequently in the **workplan** of the project.

Project Purpose	Strengthened institutional capacity and human resource development in public institutions, local and regional authorities in Czech Republic within the agreed priority sectors.
Objective	To strengthen the national system of preventing corruption and related economic crime (esp. money laundering) in the Czech Republic.
Outcome 1	Risks and threats pertaining to corruption and related offences (esp. money laundering) in the Czech Republic are identified and comprehensively understood.
Output 1.1	A comprehensive study is available identifying existing and potential risks and threats in the area of corruption and related crime (esp. the connection with money laundering); policy recommendations on risk and threat mitigation are available.
Output 1.2	Increased public awareness of the Anti-corruption System in the Czech Republic through a comprehensive communication strategy/plan.
Outcome 2	Proposals for improvement of criminal legislation are available in the area of anti-corruption and anti money laundering and capacities of key government institutions to execute enforcement measures are enhanced, experiences of practical implementation are gained from abroad.
Output 2.1	Capacities of government authorities to implement legislation on the liability of legal entities are enhanced.
Output 2.2	Capacities of government authorities to disclose, investigate, prosecute and adjudicate corruption-related cases are enhanced, legislative proposals are available to strengthen the asset recovery regime, and capacities of government authorities to recover assets from corruption are enhanced.
Outcome 3	The oversight and transparency of political party and election campaign financing is improved.
Output 3.1	Legal analysis and legislative proposals are available on strengthening the regulatory regime of political party and election campaign financing.
Output 3.2	Capacities of government authorities to effectively enforce the regulatory regime and identify violations are enhanced.
Outcome 4	Proposals to improve whistleblower protection are available
Output 4.1	Recommendations to amend the framework for protection of public interest disclosure by public servants (whistleblowing) are available.

Project's Inputs

The project could provide funding for:

- technical advice to the Czech authorities;
- a number of short-term advisers based on specialised needs and institutional knowledge;
- administrative project support staff;
- in-country specialised trainings;

- regional and international events;
- preparation of training materials/modules and guidelines;
- legal and technical opinions;
- international networking;
- risk assessments;
- needs assessments.

Role of the Council of Europe

As the Project Partner for this pre-defined project the Council of Europe will undertake the following responsibilities:

- Contribute to the implementation of the project through relevant knowledge experience, particularly in the field of anti-corruption and anti- money laundering and promoting/safeguarding transparency, ethics and human rights in this process;
- Contribute to the conceptual design and updating of the project work plan and specific activities through relevant experience in the implementation of technical cooperation and policy-oriented projects;
- Contribute to keeping the project implementation within the European standards framework through knowledge of the mandates, functioning, rules of the Council of Europe’s monitoring mechanisms such as GRECO and MONEYVAL, and the case law of the European Court of Human Rights; and
- Contribute by providing legal and technical advice in particular as regards legislative and institutional related reforms and improvement processes, as well as project implementation tools;
- Use its networks of expert consultants to identify and encourage the participation of top professional level European and international experts in the relevant project activities. As appropriate, such experts will provide legal advice and technical expertise, keynote interventions in workshops and seminars, take part in assessment visits, drafting of manuals/guidelines, ensure expert intervention in training courses and other project activities.

Furthermore it should be noted that wherever the CoE is involved as a Project Partner in this project, its inputs will be provided through engagement of knowledge and skills of its own Secretariat members bringing the experience, knowledge and quality control as required and needed for this project.

The Council of Europe will undertake the selection, procurement and quality control of CoE experts, wherever the involvement of CoE experts is envisaged under the “Inputs/Description of Role” column of the Logical Framework provided below.

1 Logical Framework

Intervention Logic			
Project Title: Project to ensure improved implementation of selected recommendations made by GRECO (AC-CZ)			
Project Purpose: Strengthened institutional capacity and human resource development in public institutions, local and regional authorities in Czech Republic within the agreed priority sectors			
Project Objective	Performance Indicators	Sources of Verification	Assumptions
To strengthen the national system of preventing corruption and related economic crime (esp. money laundering) in the Czech Republic	<ul style="list-style-type: none"> ▪ Possible legislative amendments regulating anti-corruption and anti-money laundering policies in the Czech Republic proposed; ▪ % of Quality and Quantity compared against the current baseline of proceedings and cases initiated and completed before the judicial system in the area of anti-corruption and related economic crime (e.g. laundering the proceeds from corruption), as well as volume of assets recovered from corrupt practices; ▪ Preventative anti-corruption measures are strengthened in the areas of public service, political party/election campaign financing; 	<ul style="list-style-type: none"> ▪ Official and other available data base and statistics concerning initiated/completed anti-corruption and related cases; ▪ Court decisions on corruption cases, number of successful asset-recovery proceedings ; ▪ Communication Plan/Strategy; ▪ GRECO reports; ▪ MONEYVAL reports. 	<ul style="list-style-type: none"> ▪ Sustainable and consistent political will to undertake reforms aimed at combating corruption and related economic crime; ▪ Continuous support from the government authorities and all cooperating institutions to strengthen and effectively enforce the regulatory framework; ▪ Sufficient human resources with the capacities to absorb reform related interventions concerning the improvement of the anti-corruption System in the Czech Republic.

	<ul style="list-style-type: none"> ▪ Increased capacities of government authorities to implement current regulatory framework and coordinate efficiently on the national level in anti-corruption and money laundering cases; ▪ Number of qualified and trained staff (including as trainers) working in relevant government authorities responsible for anti-corruption measures. 		
Outcome 1	Performance Indicators	Sources of Verification	Assumptions
Risks and threats pertaining to corruption and related offences in the Czech Republic are identified and comprehensively understood	<ul style="list-style-type: none"> ▪ Number of recommendations (issues identified by the risk/threat assessment on the anti-corruption and anti money laundering system in the Czech Republic being carried out/implemented by competent authorities; ▪ Training strategy implemented, number of training courses recommended by strategy in place, number of persons trained in such courses; ▪ Available and comprehensive Communication Strategy/Plan is in place and largely disseminated and introduced. 	<ul style="list-style-type: none"> ▪ Risk/Threat assessment study of the AC System (and related crimes) of the Czech Republic; ▪ Official policy and suggestion of legislative measures taken to implement recommendations of the assessment study; ▪ List of participants of trainings; ▪ Communication Plan/Strategy; ▪ GRECO Reports; ▪ MONEYVAL reports. 	Competent authorities fully participate in all planned activities and engaged fully in ensuring proper implementation of the deliverables.

Outputs	Activities	Inputs/Description of Role (Unit rate= ½ day)
<p>Output 1.1 A comprehensive study is available identifying existing and potential risks and threats in the area of corruption and related crime; policy recommendations on risk and threat mitigation are available.</p>	<p>1.1.1. Organisation of brainstorming workshop with institutions involved in anti-corruption to facilitate the discussion and exchange of views on risks and threats in the area of corruption and related economic crime (i.e. laundering of proceeds from corruption). Detection of two or three areas with the highest potential risk of corruption and related crime for improvement.</p>	<p>CoE Experts: 1 Expert (12 Units) + 1 RTN travel + 5 days per diem National Experts: all participants (without cost) Others: Event Management Contract (Interpretation/translation Cost) 1 day workshop (up to 25 participants).</p>
	<p>1.1.2. Preparation of a comprehensive risk/threat assessment study (including typologies and policy recommendations for improvement) in the area of anti-corruption and related economic crime in the Czech Republic based on local cases.</p>	<p>CoE Experts: 1 Expert (30 Units) National Experts: 1 Expert (10 Units) Others:</p>
	<p>1.1.3. Workshop on launching and publication of the results from the assessment study and its recommendations for improvement of the AC and AML System in the Czech Republic.</p>	<p>CoE Experts: 1 Expert (12 Units) + 1 RTN travel + 3 days per diem National Experts: 1 Expert (6 Units) Others: Event Management Contract (Interpretation/translation Cost) 1 day workshop (up to 60 participants).</p>
<p>Output 1.2 Increased public awareness of the Anti-corruption and Anti-money laundering System in the Czech Republic through a</p>	<p>1.2.1. Preparation of the communication strategy/Plan for FAU and other institutions dealing with anti-corruption issues in the Czech Republic and provision of training for the staff of relevant institutions on the implementation of the</p>	<p>CoE Experts: 1 Expert (8 Units) National Experts: 1 Expert (8 Units) Others: Public Relations Company Contract Cost (Interpretation/translation Cost)</p>

comprehensive communication strategy/plan	public awareness strategy.		
	1.2.2. Dissemination and publication of awareness campaign /visibility items to public and professionals.	CoE Experts: - National Experts: - Others: Public Relations Company Contract Cost	
Outcome 2	Performance Indicators	Sources of Verification	Assumptions
Proposals for improvement of criminal legislation are available in the area of anti-corruption and anti money laundering and capacities of key government institutions to execute enforcement measures are enhanced, experiences of practical implementation are gained from abroad.	<ul style="list-style-type: none"> ▪ Number of legislative intents; ▪ Personnel of key agencies has increased knowledge and capacities to carry out their functions; ▪ Publications Methodological materials and guidelines of selected workshops are used by staff of state agencies in carrying out their tasks 	<ul style="list-style-type: none"> ▪ Number of personnel trained, summaries of trainings and workshops; ▪ Summaries and methodological materials developed as a result of workshops carried out; ▪ GRECO Reports; ▪ MONEYVAL reports 	Competent authorities fully participate in all planned activities and engaged fully in ensuring proper implementation of the deliverables.
Outputs	Activities	Inputs/Description of Role (Unit rate= ½ day)	
Output 2.1 Capacities of government authorities to implement legislation on the liability of legal entities are	2.1.1. Workshop on international best practices on criminal liability of legal entities, with the aim to produce specific recommendations for Czech regime created by the new law.	CoE Experts: 3 Experts (3 x 12 Units) + 3 x 1 RTN travel + 3 x 2 days per diem National Experts: - Others:	

enhanced.		Event Management Contract (Interpretation/translation Cost) 1 day workshop (up to 75 participants).
	2.1.2. Training manual and training of trainers for police, prosecutors and judges on practical implementation issues including case studies.	CoE Experts: 1 Expert (30 Units) National Experts: - Others: Event Management Contract (Interpretation/translation Cost) 3 x 1 day training (up to 25 participants).
	2.1.3. Concluding workshop on methods of implementing regimes for criminal liability of legal entities for Czech Republic.	CoE Experts: 1 Expert (8 Units) + 1 x RTN travel + 2 days per diem National Experts: - Others: 1 day workshop (up to 75 participants). Event Management Contract
	2.1.4. Collection of selected workshop lectures as a training tool towards the end of the project, which should summarize the newly acquired information, experience and conclusions.	CoE Experts: - National Experts: 1 Expert (4 Units) Others: -
Output 2.2 Capacities of government authorities to disclose, investigate, prosecute and adjudicate corruption-related cases are enhanced,	2.2.1. Study visit to foreign units and administrative bodies to the countries (for example Norway, Germany, UK, USA etc.) in order to learn and share best practices in the area of corruption related cases, to acquaint themselves with new practices of	CoE Experts: - National Experts: 10 Experts (10 x 1 RTN travel) + 10 x 4 days per diem Others: Interpretation/translation Cost/Travel management contract

<p>legislative proposals are available to strengthen the asset recovery regime, capacities of government authorities to recover assets from corruption are enhanced.</p>	<p>perpetrating the criminal activity (modus operandi), methods and procedures for uncovering and investigation of criminal activities, conducting of financial investigation as well as methods and procedures for uncovering, securing, and seizure of illegitimate assets through criminal-law instruments and instruments outside criminal proceedings (including case studies).</p>	
	<p>2.2.2. Organisation of two workshops (3 days each) with participation of the members of the Police of the Czech Republic, representatives of the Ministry of Interior, the representatives of the Ministry of Justice (judges and prosecutors), representatives of other relevant government authorities and international specialists, particularly with an aim to discuss the issue of a) classification of new methods of corruption criminal activity and consequential cases of money laundering, b) methods of effective uncovering of mentioned criminal cases by police, judicial bodies and other state authorities, c) new effective methods of financial investigation and asset seizure.</p>	<p>CoE Experts: 8 Experts (8 x 12 Units) + 8 x 1 RTN travel + 8 x 4 days per diem National Experts: 4 Experts (4 x 6 Units) Others: 2 x 3 day workshop (Up to 40 participants per workshop). Event Management Contract (interpretation/translation cost)</p>
	<p>2.2.3. Comparative study of the Czech legislation with legislative regulation of selected countries concerning asset recovery regimes. Selection of good practices, provision of guidelines (operational and legislative) on recovery of</p>	<p>CoE Experts: 1 Expert (50 Units) National Experts: 1 Expert (10 Units) Others:</p>

	assets in Czech Republic.		
	2.2.4. Organisation of two day international conference aimed at seizure of assets where results achieved under 2.2.3 of the project should also be presented.	CoE Experts: 8 Experts (8 x 4 Units) + 8 x 1 RTN travel + 8 x 3 days per diem National Experts: 4 Experts (4 x 6 Units) Others: 2 day conference (up to 80 participants). Event Management Contract (interpretation/translation cost)	
Outcome 3	Performance Indicators	Sources of Verification	Assumptions
The oversight and transparency of political party and election campaign financing is improved.	<ul style="list-style-type: none"> ▪ Personnel of key agencies has increased knowledge and capacities to carry out their functions; ▪ Publications are disseminated to practitioners and policymakers 	<ul style="list-style-type: none"> ▪ Number of personnel trained, summaries of trainings and workshops; ▪ Comparative study on the legal regime of political part financing; ▪ GRECO Reports; 	Competent authorities fully participate in all planned activities and engaged fully in ensuring proper implementation of the deliverables.
Outputs	Activities	Inputs/Description of Role (Unit rate= ½ day)	
Output 3.1 Legal analysis and legislative proposals are available on strengthening the regulatory regime of political party and election	3.1.1. Organisation of the regional workshops with participation of legal experts from the Ministry of Interior, the Ministry of Justice and representatives of justice (judges and prosecutors) aimed at drafting the act that should provide maximum safeguards of transparency and	CoE Experts: - National Experts: all participants Others: 14 x 1 day workshop (up to 14 participants) Event management cost	

campaign financing.	prevention regarding corruption and money laundering; follow-up conference where the outputs from individual regions will be presented.		
	3.1.2. Comparison of the Czech legislation with legal regulation of financing of political parties (e.g. in Norway, Germany, UK and USA); identification of gaps in the draft act, which can be prone to non-transparent financing of political parties.	CoE Experts: 1 Expert (50 Units) – it is supposed that the Expert will have knowledge about the results of the activity 3.1.1. National Experts: 1 Expert (10 Units) Others:	
Output 3.2 Capacities of government authorities to effectively enforce the oversight and regulatory regime and identify violations are enhanced.	3.2.1. Organisation of study visits with foreign units combating corruption in e.g. Norway, Germany, UK or USA in order to learn and share best practices with regard to fight against the abuse of financing political parties for corruption and money laundering.	CoE Experts: - National Experts: 10 Experts (10 x 8 Units) + 10 x 1 RTN travel + 10 x 4 days per diem Others: Interpretation/translation Cost/Travel management contract	
	3.2.2. Organisation of the conference with international participation from e.g. Norway, Germany, UK, USA and the Czech Republic aimed at uncovering and combating corruption and money laundering of funds connected with financial of election campaigns and political parties, presentation of results achieved under 3.21.	CoE Experts: 3 Experts (3 x 12 Units) + 3 x 1 RTN travel + 3 x 3 days per diem National Experts: 6 Experts (6 x 4 Units) Others: 2 day conference (up to 80 participants). Event Management Contract (interpretation/translation cost)	
Outcome 4	Performance Indicators	Sources of Verification	Assumptions
Proposals to improve	<ul style="list-style-type: none"> ▪ Project proposal is considered by 	<ul style="list-style-type: none"> ▪ Results and recommendations of particular activities; 	Competent authorities fully participate in all planned activities

<p>whistleblower protection.</p>	<p>government authorities and proposed for implementation;</p> <ul style="list-style-type: none"> ▪ Personnel of key agencies has increased knowledge and capacities to carry out their functions. ▪ Publications are disseminated to practitioners and policymakers 	<ul style="list-style-type: none"> ▪ Project proposal available ▪ Number of personnel trained, summary of workshop; ▪ Publication of workshop outcomes is available ▪ GRECO Reports; 	<p>and engaged fully in ensuring proper implementation of the deliverables.</p>
<p>Outputs</p>	<p>Activities</p>	<p>Inputs/Description of Role (Unit rate= ½ day)</p>	
<p>Output 4.1 Recommendations to amend the protection of public interest disclosure by public servants (whistleblowing).</p>	<p>4.1.1. Preparation of a project to establish the whistle-blowers' centre which provides legal service and support to whistle-blower's who report suspicions of unlawful conduct in their employment/neighbourhood.</p>	<p>CoE Experts: 1 Expert (24 Units) + 1 RTN travel + 5 days per diem National Experts: 1 Expert (10 Units) Others: Event Management Contract (Interpretation/translation Cost)</p>	
	<p>4.1.2 Organisation of workshop with participation of experts from abroad with an aim to learn know-how concerning the application of whistleblowing and whistle blowers' protection.</p>	<p>CoE Experts: 2 Experts (2 x 4 Units) + 2 x 1 RTN travel + 2 x 3 day per diem National Experts: 5 Experts (5 x 4 Units) Others: Event Management Contract (Interpretation/translation Cost) 1 day workshop (up to 60 participants)</p>	

	<p>4.1.3 Publication from selected workshop lectures as a training tool towards the end of the project, which should summarize the acquired information, experience and conclusions.</p>	<p>CoE Experts: --- National Experts: 1 Expert (14 Units) Others: Publication services contract</p>
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2 Indicative Calendar

Activity\Month	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20
1.1.1. Organisation of brainstorming workshop with institutions involved in anti-corruption to facilitate the discussion and exchange of views on risks and threats in the area of corruption and related economic crime (i.e. laundering of proceeds from corruption). Detection of two or three areas with the highest potential risk of corruption and related crime for improvement.	x																			
1.1.2. Preparation of a comprehensive risk/threat assessment study (including typologies and policy recommendations for improvement) in the area of anti-corruption and related economic crime in the Czech Republic based on local cases.	x	x	x																	
1.1.3. Workshop on launching and publication of the results from the assessment study and its recommendations for improvement of the AC System in the Czech Republic.				x																
1.2.1. Preparation of the communication strategy/Plan for FAU and other institutions dealing with anti-corruption issues in the Czech Republic and provision of training for the staff of relevant institutions on the implementation of the public awareness strategy.					x	x														
1.2.2. Dissemination and publication of awareness campaign /visibility items to public and professionals.								x	x			x	x					x	x	

combating corruption in e.g. Norway, Germany, UK or USA in order to learn and share best practices with regard to fight against the abuse of financing political parties for corruption and money laundering.																				
3.2.2. Organisation of the conference with international participation from e.g. Norway, Germany, UK, USA and the Czech Republic aimed at uncovering and combating corruption and money laundering of funds connected with financial of election campaigns and political parties, presentation of results achieved under 3.2.1.																		X		
4.1.1. Preparation of a project to establish the whistle blowers' centre which provides legal service and support to whistle-blowers' who report suspicions of unlawful conduct in their employment/neighbourhood.															X					
4.1.2 Organisation of workshop with participation of experts from abroad with an aim to learn know-how concerning the application of whistleblowing and whistle-blowers' protection.																	X			
4.1.3 Publication from selected workshop lectures as a training tool towards the end of the project, which should summarize the acquired information, experience and conclusions.																			X	

Note: The Calendar holds a tentative element even though numerous rescheduling of activities and events are not expected. However, shifting from one month to another is possible due to unforeseen circumstances and/or establishing of more optimal opportunities in the course of the project's implementation.