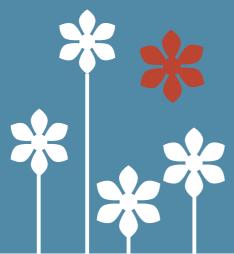


# LANZAROTE COMMITTEE

Committee of the Parties to the Council of Europe Convention on the protection of children against sexual exploitation and sexual abuse (T-ES)



Adopted by the Lanzarote Committee on 17 March 2016

## 2nd activity report of the Lanzarote Committee

(covering the period 12 September 2014 – 17 March 2016)

COUNCIL OF EUROPE

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Cover and layout: Documents and Publications Production Department (SPDP), Council of Europe

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lanzarote.committee@coe.int www.coe.int/lanzarote

### **Contents**

2ND ACTIVITY REPORT OF THE LANZAROTE COMMITTEE	7
I. Composition of the Lanzarote Committee	7
II. Functions of the Lanzarote Committee	8
APPENDICES	14
Appendix I – List of meetings of the Lanzarote Committee	14
Appendix II – Composition of the Lanzarote Committee	15
Appendix III – Composition of the Bureau of the Lanzarote Committee	22
Appendix IV – Main recommendations emerging from the 1st implementation report of the Lanzarote Convention concerning all Parties	23
Appendix V – Indicative time-table of the 1st monitoring round	25
Appendix VI – Participation of the Lanzarote Committee and of the Council of Europe Secretariat in outside events	27
Appendix VII – Presentation of relevant activities by international governmental and non governmental organisations as well as experts in meetings of the Lanzarote Committee	32

## 2nd activity report of the Lanzarote Committee

(covering the period 12 September 2014 – 17 March 2016) Adopted by the Lanzarote Committee on 17 March 2016

#### Main achievements

- ▶ 1st implementation report: Protection of children against sexual abuse in the circle of trust the framework;
- Opinion on Article 23 of the Lanzarote Convention Solicitation of children for sexual purposes through information and communication technologies (grooming);
- ▶ Work focusing on trends in child sexual exploitation and abuse.
- Article 39 of the Convention on the Protection of Children against Sexual Exploitation and Sexual Abuse (the "Lanzarote Convention") provides for the creation of a Committee of the Parties to the Convention (the "Lanzarote Committee").
- This activity report covers the period from the 9th meeting of the Lanzarote Committee (9-11 September 2014) to its 14th meeting (15-17 March 2016) (see Appendix I List of meetings of the Lanzarote Committee). It follows on from the Committee's 1st activity report adopted on 11 September 2014.

#### I. Composition of the Lanzarote Committee

The Committee comprises members (the Parties to the Lanzarote Convention)<sup>1</sup>, participants (in particular Council of Europe member states and observer states which are not yet parties to the Convention, the European Union, the United Nations and other intergovernmental organisations, together with the Council of Europe institutions and bodies) and observers, particularly representatives of civil society (see Rule 2 – Composition – of the Committee's Rules of Procedure adopted by the Committee at its second meeting on 29 and 30 March 2012) and revised at its 14th meeting on 15-17 March 2016). The composition of the Lanzarote Committee is shown in Appendix II.

<sup>1.</sup> The Committee is composed of 39 members at the date of adoption of this report.

During the period covered by this activity report, the Lanzarote Committee received requests from the Council of Baltic Sea States (CBSS), the International Telecommunication Union (ITU), the World Health Organisation (WHO), the International Organisation of La Francophonie (OIF) and the INHOPE Foundation to participate in its meetings as observers. The Committee approved these requests.

The Committee was chaired by Mr Bragi Guðbrandsson (Iceland) for the whole of the period covered by this activity report. The composition of the Bureau of the Lanzarote Committee is shown in Appendix III.

#### **II. Functions of the Lanzarote Committee**

The functions of the Lanzarote Committee are determined by Article 41 of the Convention. They amount to two main tasks: monitoring the implementation of the Convention by the States Parties and facilitating the collection, analysis and exchange of information, experience and good practice in order to build their capacity to prevent and combat exploitation and sexual abuse of children

#### A. Lanzarote Convention monitoring mechanism function

- Drawing up and adoption of the 1st implementation report: protection of children against sexual abuse in the circle of trust – the framework
- As explained in the 1st activity report, the Lanzarote Committee decided that the monitoring of implementation of the Convention by the Parties would be based on a **thematic approach** and the theme of the monitoring in the first round would focus on "**sexual abuse of children in the circle of trust**".
- It was also decided that all the Parties would be monitored at the same time, and not assessed on a country-specific basis, and that two implementation reports would be adopted for the 1st round of thematic monitoring, each dealing with a specific sub-theme.
- The first report was adopted on 4 December 2015 and published on the Committee's website, together with its appendices (which reproduce the main information on the applicable legislation). It is based on an analysis of national situations based on the replies of the 26 States Parties which had

ratified the Convention at the time the monitoring round was launched<sup>2</sup> and other stakeholders (mainly civil society) to a Thematic questionnaire. The replies received are published on the Committee's website. The report also refers to other Council of Europe conventions and monitoring of them, notably the Convention on Preventing and Combating Violence against Women and Domestic Violence (Istanbul Convention) and the Convention on Action against Trafficking in Human Beings and its monitoring mechanism, the Group of Experts on Action against Trafficking in Human Beings (GRETA).

## Executive Summary of the implementation report "Protection of children against sexual abuse in the circle of trust - The framework", adopted by the Lanzarote Committee on 4 December 2015

This 1st report provides the general framework to sexual abuse of children in the circle of trust, addressing four sets of issues: i) criminalisation of sexual abuse of children in the circle of trust; ii) collection of data on child sexual abuse in the circle of trust; iii) best interests of the child and child friendly criminal proceedings related to cases of child sexual abuse in the circle of trust; and iv) corporate liability with respect to such cases.

With regard to criminalisation of sexual abuse of children in the circle of trust, the Lanzarote Committee found that a majority of Parties protects children against sexual abuse within the context of certain specific relationships and settings (e.g. within the family, at school, in institutions). A few Parties more generally criminalise sexual abuse of children resulting from "abuse of a position, status or relationship". None but one uses, in the definition of the offence, the broader Lanzarote Convention wording of "abuse of a recognised position of trust, authority or influence" by the perpetrator over the victim. The Lanzarote Committee regrets that the vast majority of Parties does not cover all possible persons in the child's circle of trust who might abuse their position of trust, authority or influence (e.g. a parent's friend or colleague, an older sibling's friend, a neighbour, etc.).

As to data collection, the Lanzarote Committee found that in the majority of Parties, there are no specific data collection mechanisms or focal points tasked with collecting data on child sexual abuse generally, including with regard to sexual abuse committed in the circle of trust. Data is collected in a piecemeal manner within the broader context of all types of child abuse

i.e.: Albania, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Denmark, Finland, France, Greece, Iceland, Italy, Lithuania, Luxembourg, Malta, Republic of Moldova, Montenegro, Netherlands, Portugal, Romania, San Marino, Serbia, Spain, "The former Yugoslav Republic of Macedonia", Turkey and Ukraine.

and neglect. Specific data on sexual abuse, including in the circle of trust, is however essential to develop, adjust and assess policies to protect children in this field. When the data collected is comprehensive, reliable and comparable internationally, it facilitates a better understanding and effective design of policies to tackle the phenomenon of sexual abuse in the circle of trust. The designation/setting-up of a coordinating agency/mechanism or focal point at the national or local level tasked with collecting and assessing such data and making the data available is thus urgent. Where a comprehensive system of reporting of cases of child sexual abuse committed in the circle of trust is in place, the data collected is more complete. In this respect the Committee notes that mandatory reporting has an impact on data collection as a larger number of cases are reported and consequently registered.

As regards the best interests of the child and child friendly criminal proceedings in the context of an offence where the presumed perpetrator is someone in the child's circle of trust, the Committee found that Parties should pay more attention to the rules, procedures, measures and settings that have proven to be effective in reducing the child's trauma. The report thus identifies a series of promising practices in different specific areas. Such practices have been highlighted in the report as they have proven to contribute to minimising rupture in the child's life. In particular, the Lanzarote Committee stressed the positive impact on the child of a coordinated and comprehensive approach to cases of sexual abuse of children such as those delivered by Children Houses or similar set-ups. It observed that even though all Parties acknowledge that child victims of sexual abuse should be helped and assisted in a non-traumatising environment, adequate premises to achieve this aim do not exist in all Parties and over their whole territory.

The Committee found that all Parties except one have implemented legislation on the basis of which legal persons, such as commercial companies, associations and legal entities, can be held liable for acts of child sexual exploitation and sexual abuse. Most Parties do not exclude individual liability when corporate liability might be assumed in a particular case.

The main recommendations made by the Lanzarote Committee on steps to improve or reinforce the protection of children against sexual abuse in the circle of trust in the areas covered by the 1st implementation report are reproduced at the end of the report (and in Appendix IV to the present activity report). Specific recommendations and a number of promising practices are also highlighted in each chapter of the implementation report.

The 2nd implementation report will focus on the structures, measures and processes in place to prevent and protect children from sexual abuse in the circle of trust ("The Strategies"). The Committee began working on this second report in the first quarter of 2016 and should finalise and adopt it in the first half of 2017. The approximate timetable for the first monitoring round is reproduced in Appendix V.

## 2. Drawing up and adoption of an Opinion on Article 23 of the Lanzarote Convention - Solicitation of children for sexual purposes through information and communication technologies (grooming)

Since several members of the Lanzarote Committee had reported difficulties in replying to one of the questions in the "General overview" Questionnaire concerning Article 23 of the Convention (Solicitation of children for sexual purposes), the Committee held an exchange of views on the transposition of that article in the law and practices of the States Parties. In the light of that exchange and the complexity of the issue, it was agreed that it was important for the States Parties to have an opinion from the Committee on this point.

This Opinion on Article 23 of the Lanzarote Convention was adopted on 17 June 2015 by the Committee and focuses on the solicitation of children for sexual purposes through information and communication technologies (known as grooming). In it, the Committee observes that the Internet has created entirely new opportunities for sexual offenders to target, groom and harm children. It specifies the obligations imposed by Article 23 on the Parties, notably to criminalise the intentional proposal of an adult to meet a child for the purpose of committing illegal sexual acts against the child. This intentional proposal is organised and expressed through the means of information and communication technologies and has to be followed by material acts leading to such a meeting. The opinion also reiterates that children may be exposed to some of the same risks online as offline, such as being persuaded to engage in real or simulated sexually explicit conduct, being recruited or coerced to participate in pornographic performances, or caused to witness sexual abuse or sexual activities, and that these types of unlawful conduct that may occur online are criminalised by other provisions of the Convention (Articles 20§1, 21§1, 22 and 24§2 of the Convention).

The opinion also gives pointers to States wishing to go beyond the requirements and scope of Article 23, in particular by proposing that they make grooming a criminal offence even in cases where solicitation does not result in a meeting in person but remains exclusively online. The opinion also notes that responsibility for the investigation and prosecution of online grooming should remain with law enforcement authorities and the criminal

justice system. When appropriate, assistance may be requested from specialised NGOs, but neither these nor the public should become the *de facto* agency of law enforcement.

The opinion is accompanied by an explanatory note providing further illustration and explanations.

#### 3. Work focusing on trends in child sexual exploitation and abuse

- The Committee recognised, at its 11th meeting (17-19 March 2015) that it needed to be more active on issues linked to the use of new technologies and sexual abuse, such as sexting, "sextortion", live streaming of sexual abuse and other similar phenomena, and decided, therefore, to set up a working group which would draft a discussion paper on these issues.
- This working group has identified several trends which it has begun to analyse, together with their impact on children and the best means of counteracting them. In particular, the trends identified are: self-generated images and material; sexual coercion and extortion; live distant child abuse and exploitation; sex chatting/sexting; bad hosting; anonymity and encryption of data / use of darknet; commercial child sexual exploitation. In particular, the working group is looking into whether and how these trends are covered by the Lanzarote Convention and the EU Directive on combating the sexual abuse and sexual exploitation of children and child pornography. It intends to identify good practices and measures for combating these phenomena. It will continue its work in 2016.

## B. Exchange of information, experience and good practices function

- The Lanzarote Committee is also tasked to facilitate collection, analysis and exchange of information, experience and good practices among states to improve their capacity to prevent and combat sexual exploitation and sexual abuse of children. Accordingly, the Committee can organise capacity-building activities, information exchanges or hearings on specific issues raised by the implementation of the Convention.
- In this context, in the period covered by this activity report, the Lanzarote Committee made a study visit to Europol (the Hague, Netherlands, 16 March 2015) at the latter's invitation. The visit was intended to enable members of the Lanzarote Committee to learn about the functioning and activities of Europol in the area of combating child sexual exploitation and provided an opportunity for dialogue including on the work carried out by the European Cybercrime Centre and action against child sexual exploitation, Europol's

activities to combat the commercial distribution of child pornography, the HAVEN project on transnational sex offenders and Europol's work on victim identification. The visit also opened up prospects for increased cooperation between the Committee and Europol, and especially the European Cybercrime Centre (the programme is available online – in English).

In addition, representatives of the Lanzarote Committee have participated in various national or international round tables or events organised on the initiative of states with all stakeholders concerned, in order to facilitate exchange of views and experience on the implementation of the Convention (see Appendix VI). Moreover, the Lanzarote Committee as a whole participated in the High Level Cross-Regional Meeting on the Protection of Children from Sexual Violence, which was organised by the Special Representative of the UN Secretary General on Violence against Children and was hosted at the Council of Europe in June 2015. Finally, several representatives of other international governmental and non-governmental organisations and experts presented their activities which are relevant to the work of the Committee (see Appendix VII).

### **Appendices**

#### **Appendix I – List of meetings of the Lanzarote Committee**

#### **Plenary meetings**

10th meeting: Strasbourg, 2-4 December 2014
 11th meeting: The Hague, 17-19 March 2015

▶ 12th meeting: Strasbourg, 15-17 June 2015

▶ 13th meeting: Strasbourg, 1-4 December 2015

▶ 14th meeting: Strasbourg, 15-17 March 2015

## Meetings of the Working Group on Trends in Child Sexual Exploitation and Abuse

▶ 1st meeting: Strasbourg, 18 May 2015

▶ 2nd meeting: Strasbourg, 8 September 2015

#### **Appendix II - Composition of the Lanzarote Committee**

(as of 17 March 2016)

#### **Members**

#### **State Parties to the Convention**

#### **A**LBANIA

Ms Ina VERZIVOLLI
Chairperson
State Agency on protection of
Children's Rights
Ministry of Social Welfare and Youth

#### **A**NDORRA

M<sup>me</sup> Rebeca ARMENGOL ASENJO Psychologue Département responsable de l'aide sociale à l'enfance et à la famille Ministère de la Santé et du Bienêtre social

#### AUSTRIA

Ms Martina KLEIN Legal Adviser Directorate General for Criminal Law Federal Ministry of Justice

#### **B**ELGIUM

Ms Christel DE CRAIM Head of service ad interim Service for criminal policy Ministry of Justice

#### **B**OSNIA AND HERZEGOVINA

Ms Tijana BOROVČANIN-MARIĆ Ministry for Human Rights and Refugees

#### BULGARIA

Ms Petya DIMITROVA State Expert State Policy for Children Directorate State Agency for Child Protection

#### CROATIA

Ms Sanja NOLA Assistant Minister Directorate for Criminal Law Ministry of Justice (until December 2015)

#### CYPRUS

Ms Hara TAPANIDOU
Head of Section for Families and
Children
Social Welfare Services
Ministry of Labour, Welfare & Social
Insurance

#### DENMARK

Ms Malene DALGAARD Head of Section Criminal Law Division Ministry of Justice

#### **FINLAND**

Ms Satu SISTONEN
Legal Officer
Legal Service
Unit for Human Rights Courts and
Conventions
Ministry for Foreign Affairs

#### FRANCE

M. Francis STOLIAROFF
Adjoint au chef de la mission pour les négociations
Direction des affaires criminelles et des grâces
Ministère de la Justice

#### **G**EORGIA

Ms Maka PERADZE
Head of Project Management
Division
International Relations Department
Ministry of Internal Affairs

#### **G**FRMANY

Ms Garonne BEZJAK

Judge
Division II A 7
Criminal Law (Criminology,
Prevention and Offences against
sexual self-determination)
Federal Ministry of Justice and
Consumer Protection

#### GREECE

Mr George NIKOLAIDIS
Director
Department of Mental Health and
Social Welfare
Centre for the Study and Prevention
of Child Abuse and Neglect
Institute of Child Health

#### HUNGARY

Ms Anna SZELECZKI Legal Advisor Deputy State Secretariat for Criminal Law Codification Ministry of Justice

#### **I**CFLAND

Mr Bragi GUÐBRANDSSON General Director Government Agency for Child Protection

#### **ITALY**

Ms Tiziana ZANNINI Head of the Division for General and Social Affairs Department for Equal Opportunities Presidency of the Council of Ministers

#### LATVIA

Ms Indra GRATKOVSKA
Director
Department of Criminal Law
Ministry of Justice

#### LIECHTENSTEIN

Mr Martin HASLER Second Secretary Office for Foreign Affairs

#### I ITHUANIA

Ms Dainora BERNACKIENĖ Head of the Children Division Family and Communities Department Ministry of Social Security and Labour

#### LUXEMBOURG

M. Claude JANIZZI Conseiller de direction 1<sup>re</sup> classe Service des droits de l'enfant / Service des relations internationales Ministère de l'Education nationale, de l'Enfance et de la Jeunesse

#### MALTA

Mr Charlie AZZOPARDI Systemic Psychotherapist, Couple & Family Therapist Institute of Family Therapy

#### REPUBLIC OF MOLDOVA

Mr Alexandr FITI
Chief of information security Section
Centre for combating cybercrime
General Inspectorate of Police
Ministry of Internal Affairs

#### MONACO

M<sup>me</sup> Justine AMBROSINI Chef de Division Direction des Affaires internationales Ministère d'Etat

#### Montenegro

Ms Svetlana SOVILJ Senior Adviser for Child Protection Ministry of Labour and Social Welfare

#### **N**ETHERLANDS

Mr Erik PLANKEN Policy Advisor Law Enforcement Department Ministry of Security and Justice

#### **POLAND**

Mr Kuba SĘKOWSKI Legal Counsel Chief Specialist European Criminal Law Unit Legislative Department Ministry of Justice

#### **PORTUGAL**

Ms Maria José CASTELLO-BRANCO Legal Adviser International Affairs Department Directorate-General for Justice Policy Ministry of Justice

#### ROMANIA

Ms Alina ION Legal Adviser Department for Drafting Legislation Ministry of Justice

#### Russian Federation

Mr Evgueny SILYANOV
Director
Department of the State Policy in the sphere of children rights protection

Ministry of Education and Science

#### San Marino

M<sup>me</sup> Sylvie Bollini Direction des Affaires juridiques Département des Affaires étrangères

#### **S**ERBIA

Mr Stevan POPOVIĆ Independent adviser Ministry of Labour, Employment, Veterans and Social Issues

#### SLOVENIA

Mr Miha MOVRIN Senior Advisor Ministry of Justice

#### SPAIN

Ms Silvia NEGRO ALOUSQUE Head of Department Ministry of Justice

#### **SWEDEN**

Mr Mihail STOICAN Coordination on the Rights of the Child Division for Family and Social Services Ministry of Health and Social Affairs

#### SWITZERLAND

Ms Anita MARFURT
Juriste
Unité Droit pénal international
Office fédéral de la justice
Département fédéral de justice et
police

### "THE FORMER YUGOSLAV REPUBLIC OF MACEDONIA"

Ms Elka Todorova Ministry of Labour and Social Policy

#### TURKEY

Mr Hüseyin Serkan YILDIZ Rapporteur Judge Directorate General for International Law and Foreign Relations Ministry of Justice

#### **UKRAINE**

Ms Svitlana ILCHUK
Head of Division
Legal Support and Monitoring
of the Implementation of the UN
Convention on Children's Rights
Ministry of Social Policy

#### **Participants**

## Council of Europe Member States not Party to the Convention

#### **A**RMENIA

Ms Karine SOUDJIAN
Head of Human Rights and
Humanitarian Issues Division
International Organizations
Department
Ministry of Foreign Affairs

#### **A**ZERBALJAN

Ms Jeyran RAHMATULLAYEVA
Head of the Department of the
Regional (Children & Family
Support) Centres
State Committee on Family, Women
and Children Affairs

#### **CZECH REPUBLIC**

Ms Barbora RAMPASOVÁ International Cooperation Department Ministry of Justice

#### **ESTONIA**

Ms Joanna KARU Children Rights Adviser Department of Children and Families Ministry of Social Affairs (until December 2015)

#### **I**RELAND

No official nomination

#### Norway

No official nomination

#### SLOVAK REPUBLIC

No official nomination

#### UNITEDKINGDOM

No official nomination

#### **Council of Europe Observer States**

#### CANADA

No official nomination

#### HOLY SEE

M<sup>me</sup> Alessandra AULA Secrétaire Générale Bureau international catholique de l'enfance (BICE) Genève, Suisse

#### JAPAN

No official nomination

Lanzarote Committee ► Page 18

#### MEXICO

No official nomination

United States of America
No official nomination

### State having requested accession to the Convention

#### Morocco

M. Khalid CHRIFI ALAOUI Chef de la Division de l'Enfance Ministère de la Solidarité, de la Femme, de la Famille et du Développement Social

#### **Neighbourhood partnerships**

#### **JORDAN**

Mr Mohamed MOQDADI
Deputy Secretary General
National Council for Family Affairs

#### **T**UNISIA

M<sup>me</sup> Nidhal HLAYEM Chargée du service des études, rapports et législations Sous-direction des droits de l'enfant Ministère des Affaires de la Femme, de la Famille et de l'Enfance

#### **International Organisations**

COUNCIL OF THE BALTIC SEA STATES (CBSS)
Ms Turid HEIBERG
Senior Adviser & Head of the Unit
for Children at Risk (CAR)

#### **EUROPEAN UNION**

Mr César ALONSO IRIARTE Unit A.2: Fight against organised crime DG Home Affairs <u>E</u>uropean Commission

#### EUROPOL

Ms Katarzyna STACIWA Strategic Analyst Focal Point Twins EC3

European Cybercrime Centre and fight against child sexual exploitation

### International Telecommunication Union (ITU)

Ms Carla Licciardello Corporate Strategy Division

#### INTERPOL

Mr Michael MORAN
AD HTCE
Crimes against Children
Human Trafficking and Child
Exploitation
Lyon, France

#### UNICEF

Ms Anne GRANDJEAN
Child Protection Specialist
UNICEF Regional Office for
Central and Eastern Europe and
Commonwealth of Independent
States (CEE/CIS)

#### Council of Europe Institutions and Bodies

PARLIAMENTARY ASSEMBLY OF THE
COUNCIL OF EUROPE
Ms Sevinj FATALIYEVA
Parliament of Azerbaijan
General Rapporteur on Children
Committee on Social Affairs, Health
and Sustainable Development

CONGRESS OF LOCAL AND REGIONAL
AUTHORITIES OF THE COUNCIL OF EUROPE
Mr Johan van den HOUT
Congress Thematic Spokesperson
on Children

COUNCIL OF EUROPE COMMISSIONER FOR HUMAN RIGHTS
Mr Nils MUIŽNIEKS
Council of Europe Commissioner for human rights

GOVERNMENTAL COMMITTEE OF THE EUROPEAN SOCIAL CHARTER AND THE EUROPEAN CODE OF SOCIAL SECURITY (T-Sg) MS Kristina VYSNIAUSKAITE-RADINSKIENE Chairperson

STEERING COMMITTEE FOR HUMAN
RIGHTS (CDDH)
Mr Joan FORNER ROVIRA
Expert Member of the CDDH
Government Agent to the ECtHR
Deputy Permanent Representative
Permanent Representation of
Andorra to the Council of Europe

EUROPEAN COMMITTEE ON CRIME PROBLEMS (CDPC)
No official nomination

EUROPEAN COMMITTEE ON LEGAL
CO-OPERATION (CDCJ)
Mr Francisco Javier FORCADA
MIRANDA
Member
Legal Advisor
Directorate-General
International Legal Co-operation
and Interfaith Relations
Ministry of Justice
Madrid, Spain

CYBERCRIME CONVENTION COMMITTEE (T-CY)

Ms Cristina SCHULMAN
T-CY Vice-chair
Legal Adviser
Directorate International of Law
and Judicial Cooperation
Ministry of Justice
Romania

Advisory Council on Youth No official nomination

Council of Europe

CONFERENCE OF INGOS OF THE COUNCIL
OF EUROPE
Mr Geert PRIEM
President of the Federal Police
ANPV, The Hague
Member of the European Council
Police Unions, INGOs with
participatory status and member
of the Conference of INGOs of the

Lanzarote Committee ► Page 20

#### **Observers**

#### **Non-governmental Organisations**

ECPAT INTERNATIONAL

Ms Katlijn DECLERCQ
Vice-Chair
ECPAT International Board of Trustees

eNACSO (EUROPEAN NGO ALLIANCE FOR CHILD SAFETY ONLINE) Ms Flaminia FRINCHI Coordinator of eNACSO IV Project Save the Children Italy INHOPE FOUNDATION (THE INTERNATIONAL ASSOCIATION OF INTERNET HOTLINES)

Ms Samantha WOOLFE
Projects Coordinator

**M**ISSING CHILDREN **E**UROPE Mr Francis HERBERT Legal Counsel

## Appendix III – Composition of the Bureau of the Lanzarote Committee

#### Since 17 March 2016:

Chair: Mr Claude JANIZZI, Luxembourg
 Vice-chair: Ms Ina VERZIVOLLI, Albania
 Members: Ms Martina KLEIN, Austria

Ms Christel DE CRAIM, Belgium Ms Sylvie BOLLINI, San Marino

#### From 19 March 2015 to 17 March 2016:

Chair: Mr Bragi GUÐBRANDSSON, Iceland
 Vice-chair: Mr Claude JANIZZI, Luxembourg
 Members: Ms Ina VERZIVOLLI, Albania

Mr George NIKOLAIDIS, Greece Ms Tiziana ZANNINI, Italy

Mr George NIKOLAIDIS, Greece

#### From 10 April 2014 to 19 March 2015:

Chair: Mr Bragi GUÐBRANDSSON, Iceland
 Vice-chair: Mr Claude JANIZZI, Luxembourg
 Members: Ms Ina VERZIVOLLI, Albania

## Appendix IV – Main recommendations emerging from the 1st implementation report of the Lanzarote Convention concerning all Parties

## As to the criminalisation of sexual abuse of children in the circle of trust

The Lanzarote Committee:

- A. Urges Parties to review their legislation to ensure effective protection of children from situations where abuse is made of a recognised position of influence;
- B. Urges Parties, where appropriate, to review their legislation to clearly set forth that within the context of the criminal offence of sexual abuse in the circle of trust, the age limit for engaging in sexual activities is irrelevant and the use of force, coercion or threat is not a constituent element of the crime.

## As to collection of data on child sexual abuse committed in the circle of trust

The Lanzarote Committee:

C. Urges Parties to take the necessary legislative or other measures, to set up or designate mechanisms for data collection or focal points at national or local level and in collaboration with civil society, for the purpose of observing and evaluating in terms of quantitative data collection the phenomenon of the sexual exploitation and sexual abuse of children in general and child sexual abuse committed in the circle of trust, in particular.

## As to the best interest of the child and child friendly criminal proceedings

The Lanzarote Committee:

- D. Considers that Parties should establish or reinforce a coordinated and comprehensive approach of all the relevant bodies and professionals involved in criminal proceedings to ensure the child's best interest in cases of sexual abuse;
- E. Invites, in this respect, Parties to support exchanges of good practices developed by relevant stakeholders, including civil society, to ensure that the best interest of the child principle is respected while determining the most appropriate assistance to children who have been sexually abused within the circle of trust;

- F. Invites Parties to take account of the specificities of sexual abuse committed in the child's circle of trust in the measures and procedures applied during criminal investigations and proceedings in order not to aggravate the trauma experienced by the child;
- G. Considers that, in the context of sexual abuse in the circle of trust, the removal of the victim from his or her family environment should be foreseen as a procedure of last resort and that the requirements for this procedure should be clearly defined, setting out the conditions for and duration of the removal;
- H. Invites Parties to make every effort to avoid the need for child victims to be physically present during the proceedings, including when they are giving evidence, by deploying appropriate communication technologies to enable them to be heard in the courtroom without being present;
- I. Urges Parties that have not yet done so to take the necessary legislative or other measures to ensure that persons who are close to the victim may benefit, where appropriate, from therapeutic assistance, notably emergency psychological care;
- J. Invites Parties, when determining the support required to the victim and the persons close to him or her, to take into account the fact that a child's disclosure should not worsen his or her situation and that of the other non-offending members of the family.

#### As to corporate liability

The Lanzarote Committee:

K. Invites Parties to take the necessary measures to ensure that the liability of legal persons can be acted upon in practice.

## Appendix V – Indicative time-table of the 1st monitoring round

Committee meeting	Replies to questions on the agenda of the meeting
8-10 April 2014	Overview of the replies to the General Overview Questionnaire (GOQ) – at a minimum of questions: 1, 3, 5 and 6
1st sub-then	ne / 1st part of the implementation report
9-11 September 2014	Preliminary assessment of replies to the following questions of the Thematic Questionnaire (TQ), including of the replies to the GOQ to contextualise such replies  10 (criminal law offence of sexual abuse)  11 (corporate liability)
2-4 December 2014	Preliminary assessment of replies to the following questions of the Thematic Questionnaire (TQ), including of the replies to the GOQ to contextualise such replies  1 (data collection)  9.a (legal safeguards to assist and protect the victim)  12 (aggravating circumstances)  13 (best interest of the child in investigation and criminal proceedings)  14 (child friendly investigations and proceedings)
17-19 March 2015	Continuation of the preliminary assessment of replies to the following questions of the TQ  1 (data collection)  14 (child friendly investigations and proceedings)
15-17 June 2015	Continuation of the preliminary assessment of replies to question 14 (child friendly investigations and proceedings) of the TQ Assessment of the draft implementation report on the 1st sub-theme
1-4 December 2015	Finalisation and adoption of the report on the 1st sub-theme

2nd sub-theme / 2nd part of the implementation report			
15-17 March 2016	Preliminary assessment of replies to the following questions of the Thematic Questionnaire (TQ), including of the replies to the GOQ to contextualise such replies  4 (raising awareness on sexual abuse in the circle of trust)  6 (participation of children, the private sector, the media and civil society)		
	<ul><li>7 (preventive intervention programmes or measures)</li></ul>		
14-16 June 2016	Preliminary assessment of replies to the following questions of the Thematic Questionnaire (TQ), including of the replies to the GOQ to contextualise such replies		
	<ul> <li>2 (education for children)</li> <li>5 (specialised training)</li> <li>8 (reporting suspicion of sexual abuse)</li> </ul>		
	Continuation of the preliminary assessment of replies to question 7 (preventive intervention programmes or measures) of the TQ		
December 2016	Preliminary assessment of replies to the following questions of the Thematic Questionnaire (TQ), including of the replies to the GOQ to contextualise such replies		
	<ul> <li>3 (recruitment and screening)</li> <li>9.b (denial of exercise of the professional or voluntary activity)</li> </ul>		
	Assessment of the draft report on the 2nd sub-theme		
March 2017	Finalisation and adoption of the report on the 2nd sub-theme		

#### Appendix VI – Participation of the Lanzarote Committee and of the Council of Europe Secretariat in outside events

#### 2014

21 October	Meeting with Mr Matthew McVARISH, Actor, playwright and activist against child sex abuse, Strasbourg	Mr Bragi GUÐBRANDSSON, Chair of the Lanzarote Committee
21 October	Committee of Ministers Rapporteur Group on Human Rights (GR-H), <i>Strasbourg</i>	Mr Bragi GUÐBRANDSSON, Chair of the Lanzarote Committee
21 October	International Seminar of the "Lanzarote" Working Group of the Council of Europe Conference of INGOs, Castiglione delle Stiviere	Ms Anna RURKA, Participant in the Lanzarote Committee
6-7 November	Conference on "Progress in protecting children's rights", organised by the parliament (Seimas) of the Republic of Lithuania and the Ministry of Social Security and Labour, Vilnius	Ms Asta ŠIDLAUSKIENĖ, Member of the Lanzarote Committee
12 November	12th meeting of the League of Arab States Violence Against Children Committee, <i>Cairo</i>	Mr George NIKOLAIDIS, Member of the Lanzarote Committee
12-13 November	UNICEF Regional conference for central and eastern Europe on "Strengthening child protection systems to protect children from neglect, abuse, exploitation and violence", Minsk	Mr Bragi GUÐBRANDSSON, Chair of the Lanzarote Committee
13-14 November	1st meeting of the <i>ad hoc</i> Committee of experts on the Council of Europe Strategy for the rights of the child for 2016- 2019 (DECS-ENF), <i>Strasbourg</i>	Ms Ina VERZIVOLLI, Member of the Bureau of the Lanzarote Committee

1st December European Committee on Crime Problems (CDPC), Strasbourg GUÐBRANDSSON, Chair of the Lanzarote Committee

11 December Presentation of the Lanzarote Convention to a delegation of officials of the Moroccan Parliament, Strasbourg

Mr Bragi GUÐBRANDSSON, Chair of the Lanzarote Committee

Mr Emmanuel BARON, Project officer, Council of Europe

#### 2015

28 April	Seminar on "Promoting safe and healthy sports environments", Pro Safe Sport for Young Athletes project, Minsk	Mr Stevan POPOVIĆ, Member of the Lanzarote Committee
4 May	Closing conference of the "Promoting safe and healthy sports environments" project, Rome	Ms Tiziana ZANNINI, Member of the Bureau of the Lanzarote Committee
12 May	Multidisciplinary policy coordination meeting on "strengthening national policies against child sexual violence: a Council of Europe project involving pilot initiatives in Cyprus", Nicosia	Mr Bragi GUÐBRANDSSON, Chair of the Lanzarote Committee
12-13 May	2nd meeting of the Committee of experts on the Council of Europe Strategy for the rights of the child for 2016-2019 (DECS- ENF), Strasbourg	Ms Ina VERZIVOLLI, Member of the Bureau of the Lanzarote Committee
20 May	Congress of the International Catholic Child Bureau (BICE) on "Protecting children from sexual abuse", Paris	Ms Maria José CASTELLO-BRANCO, Member of the Lanzarote Committee
20 May	23rd meeting of the PACE network to stop sexual violence against children "Strategies and mechanisms to protect children from sexual abuse, trafficking and sexual exploitation", Chisinau	Ms Tatiana <b>T</b> URCAN, Member of the Lanzarote Committee

25 May	Webinar organised by INHOPE	Ms Gioia SCAPPUCCI,
25 Iviay	(International Association of Internet Hotlines) on "The Lanzarote Convention"	Executive Secretary of the Lanzarote Committee
27 May	Meeting "Presenting the Lanzarote Convention to political authorities and representatives of national and international organisations, civil society and practitioners", organised by the Jordanian National Council for Family Affairs, Amman	Mr Eric RUELLE, former Chair of the Lanzarote Committee
3 June	UNICEF and FRA conference on "Prioritising access to justice for all children in Europe and beyond", Brussels	Mr Bragi GUÐBRANDSSON, Chair of the Lanzarote Committee
3-4 June	9th EU Forum on "the rights of the child", Brussels	Mr Bragi GUÐBRANDSSON, Chair of the Lanzarote Committee
5 June	Seminar "Presenting the Lanzarote Convention", organised by the Council of Europe and the Tunisian Child Affairs Secretariat, Tunis	Mr Emmanuel BARON, Project officer, Council of Europe
30 June	Seminar organised for national local and regional authority associations on "The Council of Europe's ONE in FIVE Campaign and the Pact of Towns and Regions to stop sexual violence against children", 's-Hertogenbosch	Mr Erik PLANKEN, Member of the Lanzarote Committee
22-25 July	Annual Colloquy of the American Professional Society on the Abuse of Children, <i>Boston</i>	Mr Claude JANIZZI, Vice-chair of the Lanzarote Committee
24-25 September	Meeting on "The role of the health and education sectors in preventing violence against children", organised by the Oak Foundation as part of the Child Abuse Programme, regional partners for eastern Europe, Sofia	Mr Claude JANIZZI, Vice-chair of the Lanzarote Committee

28-29 September	Event on "Young people, sexual violence, ethics and participation", organised by the Our Voices Network, University of Bedfordshire, London	Ms Petya DIMITROVA, Member of the Lanzarote Committee
29 September	Seminar "Presenting the Lanzarote Convention" for a delegation of officials from several Algerian ministries (Foreign Affairs, Justice, Education, Interior, Social Affairs, Women and Children), Strasbourg	Mr Emmanuel BARON, Project officer, Council of Europe
30 September	International Telecommunication Union (ITU) working group on child online protection (COP WG), <i>Geneva</i>	Ms Gioia SCAPPUCCI, Executive Secretary of the Lanzarote Committee
20-21 October	3 <sup>rd</sup> meeting of the Committee of experts on the Council of Europe Strategy for the rights of the child for 2016-2019 (DECS-ENF), <i>Strasbourg</i>	Ms Ina VERZIVOLLI, Member of the Bureau of the Lanzarote Committee
19 November	Workshop on "Child protection and the Internet" organised by the Ministry of Solidarity, Women and Families and Social Development, Rabat	Mr Claude JANIZZI, Vice-chair of the Lanzarote Committee
7-11 December	84th meeting of the Steering Committee for Human Rights (CDDH), <i>Strasbourg</i>	Ms Gioia SCAPPUCCI, Executive Secretary of the Lanzarote Committee
16 December	Round table on "Listening to and assisting child victims of violence", organised by the International Organisation of La Francophonie (OIF), Paris	Ms Regína JENSDÓTTIR, Children's Rights Coordinator, Council of Europe

#### 7 March

Side event to the 31st meeting of the UN Human Rights Council, on "Tackling the demand for the sexual exploitation of children" organised by the UN Special Rapporteur on the sale of children, child prostitution and child pornography, Geneva

Ms Regína JENSDÓTTIR, Children's Rights Coordinator, Council of Europe Appendix VII – Presentation of relevant activities by international governmental and non governmental organisations as well as experts in meetings of the Lanzarote Committee

#### 2014

- 10th meeting (2-4 December)
  - Ms Anne GRANDJEAN, Child Protection Specialist, UNICEF Regional Office for Central and Eastern Europe and CIS (CEE/CIS)
  - Ms Katarzyna STACIWA, Strategic analyst, European Cybercrime Centre and fight against child sexual exploitation, EUROPOL
  - ► Ms Corinne DETTMEIJER-VERMEULEN, Dutch National Rapporteur on Trafficking in Human Beings and Sexual Violence against Children

#### 2015

- 11th meeting (17-19 March)
  - ► Mr Jaap E. DOEK, Expert, and Ms Susanna GREIJER, Project Coordinator, ECPAT Luxembourg ASBL
  - ► Ms Carla LICCIARDELLO, Child Online Protection (COP) Officer, International Telecommunication Union (ITU)
- 12th meeting (15-17 June)
  - Ms Marta SANTOS PAIS, Special Representative of the UN Secretary-General on Violence against Children
  - Ms Turid HEIBERG, Head of the Children at Risk Unit of the Council of the Baltic Sea States (CBSS)
  - Mr Matthew McVARISH, Actor, Playwright and Activist against sexual abuse of children

#### 2016

- 14th meeting (15-17 March)
  - ▶ Mr Jean-Charles SCHWEITZER, Focal Point Twins EC3, European Cybercrime Centre and fight against child sexual exploitation, EUROPOL
  - Mr Francis HERBERT, Legal Counsel, Missing Children Europe
  - Ms Helen VEITCH, Oak Fellow on Children's Participation in Preventing Sexual Violence, University of Bedfordshire

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