



## STEERING COMMITTEE FOR CULTURE, HERITAGE AND LANDSCAPE (CDCPP)

**CDCPP-Bu(2014)5 rev**

Strasbourg, 23 June 2014

**5<sup>th</sup> meeting of the Bureau  
Paris, 24-25 June 2014**

**Council of Europe Offices  
55 Avenue Kléber, 75016 Paris**

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### **CONSIDERATION OF THE CDCPP'S WORK BY THE COMMITTEE OF MINISTERS**

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#### **DOCUMENT FOR INFORMATION**

Item 3.2 of the draft Agenda

The Bureau is invited to:

- take note of the information provided;
- examine the revised draft recommendation on intercultural integration and decide on proceeding with a written consultation of the CDCPP members.

**Introduction**

This document provides information regarding the consideration of the CDCPP's work by the Committee of Ministers of the Council of Europe (CM).

**Action required**

The Bureau is invited to take note of the information provided hereunder and act accordingly.

## DECISIONS TAKEN BY THE COMMITTEE OF MINISTERS

Meeting and date	CM decision in respect of the CDCPP	Reference document	Action by the CDCPP
<p><b>1189<sup>th</sup> CM meeting</b> <b>22 January 2014</b></p>	<p><b>Steering Committee for Culture, Heritage and Landscape (CDCPP) – Draft Recommendation on intercultural integration</b></p> <p><i>Decisions</i> <a href="#">CM/Del/Dec(2014)1189/7.1E</a> / 24 January 2014</p> <p>The Deputies</p> <p>1 agreed to transmit draft Recommendation of the Committee of Ministers to member States on intercultural integration to the European Committee for Social Cohesion, Human Dignity and Equality (CDDECS), to the European Committee on Democracy and Governance (CDDG) and to the Steering Committee for Human Rights (CDDH), for opinion before 31 May 2014;</p> <p>2. agreed to refer the draft recommendation to the Steering Committee of Culture, Heritage and Landscape (CDCPP) for review in the light of the above-mentioned opinions;</p> <p>3. noted that their Rapporteur Group on Education, Culture, Sport, Youth and Environment (GR-C) will resume consideration of the draft recommendation following the above-mentioned procedure.</p>	<p><a href="#">CM(2013)111</a></p>	<p>On the basis of the opinions of the three steering committees consulted (CDDECS, CDDG et CDDH) (see Appendix 1), the Bureau is invited to examine the revised draft recommendation on intercultural integration (see Appendix 2), and decide on proceeding with a written consultation of the CDCPP members.</p> <p>In the light of any further comments from the members of the CDCPP, the Bureau will be invited to finalise the draft Recommendation at its next meeting, with a view to submitting it to the Committee of Ministers.</p>
<p><b>1195<sup>th</sup> CM meeting</b> <b>19-20 March 2014</b></p>	<p><i>Decisions</i> The Deputies</p> <p>1. concerning Recommendation 2038 (2014) – <b>“Europe’s endangered heritage”</b></p> <p>a. agreed to communicate it to the Steering Committee for Culture, Heritage and Landscape (CDCPP), the Steering Committee for Educational Policy and Practice (CDPPE) and the Joint Council on Youth (CMJ), for information and possible comments by 30 June 2014;</p> <p>b. in the light of possible comments, invited their Rapporteur Group on Education, Culture, Sport, Youth and Environment (GR-C) to prepare a draft reply for adoption at one of their forthcoming meetings;</p>		<p>The Bureau is invited to consult document CDCPP-Bu(2014)6.</p>

Meeting and date	CM decision in respect of the CDCPP	Reference document	Action by the CDCPP
<p>1200<sup>th</sup> CM meeting 28 May 2014</p>	<p><b>Steering Committee for Culture, Heritage and Landscape (CDCPP)</b> <b>a. Abridged report of the 3<sup>rd</sup> meeting (Strasbourg, 19-21 March 2014)</b></p> <p><i>Decision</i> The Deputies took note of the abridged report of the 3rd meeting of the CDCPP, as it appears in document <a href="#">CM(2014)58</a>.</p>	<p><a href="#">CM(2014)58</a></p>	<p>To take note.</p>

## APPENDIX 1

### 1. CDDECS

The CDDECS has given the following opinion:

#### **Draft Recommendation CM/Rec(2013)... of the Committee of Ministers to Member States on intercultural integration**

#### **Elements for a reply to the Committee of Ministers**

The CDDECS takes note with interest of the draft recommendation CM/Rec(2013)... of the Committee of Ministers to Member States on intercultural integration. It also welcomes the guide "*The intercultural city step by step: Practical guide for applying the urban model of intercultural integration*", a model to be applied at the local level in Member States and which constitutes a useful tool for the promotion of intercultural dialogue. The CDDECS takes note that in addition to cities the recommendation should also make reference to smaller administrative entities. It might also be beneficial to include in the text some description of measures aiming to achieve successful intercultural integration.

The CDDECS notes the views expressed in the Draft Recommendation that the intercultural integration approach is built upon Council of Europe instruments and standards in this field. In this context, the CDDECS underlines the important role that the conventions, mentioned in its terms of reference, play in protecting the rights of individuals in culturally diverse societies and in achieving intercultural integration. The CDDECS also plays a vital role in this regard.

The CDDECS refers in particular to a series of General Policy Recommendations of the European Commission against Racism and Intolerance (ECRI) as well as the rights guaranteed by the Framework Convention for the Protection of National Minorities. It also underlines that the European Charter for Regional and Minority Languages serves as a tool to protect and promote these languages as part of Europe's cultural heritage.

The CDDECS considers that it is important to develop effective and innovative measures to create more inclusive, integrated and socially cohesive societies where all citizens, of whatever background, have the opportunity to participate and realise their potential, and where we focus on what we have in common rather than on our differences.

The CDDECS is determined to contribute actively to this objective through its new programme of activities which include a focus on guaranteeing equality and equal dignity for all and on combatting all forms of violence and discrimination whatever the reason in order to achieve social cohesion in the societies. There is no doubt that respect for human rights, alongside with respect for national legislation in general, plays an important part in developing a successful integrated society. It is also important to note that legal measures will not in themselves overcome challenges to integration. This also requires their effective implementation, awareness raising and collective action at national and local levels by public bodies, the private sector and the civil society.

## 2. CDDH

Opinion from the CDDH (80th meeting, Oslo (Norway), 8-10 April 2014) on the draft recommendation.

“The CDDH exchanged views on the draft Recommendation of the Steering Committee for Culture, Heritage and Landscape (CDCPP) on intercultural integration<sup>2</sup> and adopted its opinion as it appears in Appendix III of this report.”

### Appendix III

#### **CDDH opinion on Draft Recommendation CM/Rec(2013)... of the Committee of Ministers to member States on intercultural integration**

1. The Steering Committee for Human Rights (CDDH) welcomes the draft Recommendation to member states on intercultural integration, which includes a practical guide on “The intercultural city step by step”, elaborated by the Steering Committee for Culture, Heritage and Landscape (CDCPP).

2. The CDDH considers this work on the urban model of intercultural integration to be an important element in the framework of the broader reflection currently conducted by the CDDH on human rights in culturally diverse societies. In this perspective, the draft Recommendation usefully complements the CDDH current work, which aims at developing human rights policy approaches to better manage Europe’s increasing cultural diversity. The appendix below provides information on this work.

3. In view of the preparation of draft guidelines on the promotion and protection of human rights in culturally diverse societies, with a possible specific focus on issues related to human rights education and training, the CDDH would be interested in a contribution from the CDCPP, in the light of its concrete experience arising from its work on the urban model of intercultural integration.

#### *Appendix- Information on the CDDH work concerning human rights in culturally diverse societies*

- The CDDH’s current work on human rights in culturally diverse societies builds on the outcome of two International Conferences organised in The Hague in co-operation with the Netherlands authorities – the first in 2003 under the title “Fundamental Rights in a Pluralist Society” and the second in 2008 under the title “Human Rights in culturally diverse societies – challenges and perspectives”. The Council of Europe White Paper on Intercultural Dialogue “Living together as Equals in Dignity” was taken into account when drawing up the concluding remarks in the light of the discussions. Following the second Conference, the CDDH prepared a draft “Declaration on human rights in culturally diverse societies”, which was adopted by the Committee of Ministers on 1 July 2009.
- In 2013, as a follow-up to a CDDH “Study on the feasibility and added value of standard-setting activities or other work in the field of human rights in culturally diverse societies”, the Committee of Ministers instructed the CDDH to prepare, in addition to the above-mentioned draft guidelines, a compilation of existing Council of Europe standards relating to the principles of freedom of thought, conscience and religion and the link to other Convention rights, in particular freedom of expression. This document will be supplemented by a compendium of good practices applied by member States in this area.
- The CDDH’s work in this field has also led to the publication of two practical manuals in 2009 - one on Hate Speech and another on the Wearing of Religious Symbols in Public Areas

### 3. CDDG

#### **Comments of the CDDG on Draft Recommendation CM/Rec(2013)... of the Committee of Ministers to Member States on intercultural integration**

1. This draft recommendation concerns the guide “The intercultural city step by step: Practical guide for applying the urban model of intercultural integration” and its implementation at the local level in Member States.
2. The Committee recalls the “importance of creating spaces for cross-cultural exchange and debate, facilitating access to and exercise of citizenship and fostering intercultural competence, particularly at a local level.”
3. It also notes the Recommendation 261(2009) of the Congress of Local and Regional Authorities which underlines that successful inclusive intercultural cities demonstrate a capacity for innovation and are able “to increase city’s attractiveness and to bring new investments and job opportunities”.
4. The CDDG notes the draft recommendation and the importance of intercultural integration and shared values in promoting citizen participation at the local level.
5. The CDDG notes that, even if intercultural integration and shared values are important within the cities, it should however be implemented all over the country and include, for instance, rural areas.
6. The CDDG would like to recall key texts prepared by the CDLR and adopted or promoted by the Committee of Ministers such as the Additional Protocol to the European Charter of Local Self-Government, Recommendation (2001)19 on the participation of citizens in local public life, Recommendation (2005)3 on teaching neighbouring languages in border regions and the Strategy for Innovation and Good Governance at Local Level and its 12 European Principles of Good Democratic Governance.
7. These texts could be usefully referred to in the recommendation and/or in the Guide.
8. Given that the terms of reference of the CDDG task it with sharing information about policy and best practice and developing, where appropriate, possible standards related, inter alia, citizens’ democratic participation, the CDDG would consider contributing to the dissemination and implementation of the Guide, should the Committee of Ministers so decide.

## APPENDIX 2

**Draft Recommendation CM/Rec(2014)...of the Committee of Ministers to member States on intercultural integration, revised (see underlined text) on the basis of opinions from the**

- i) European Committee for Social Cohesion, Human Dignity and Equality (CDDECS)**
- ii) European Committee on Democracy and Governance (CDDG)**
- iii) Steering Committee for Human Rights (CDDH)**

The Committee of Ministers, under the terms of Article 15.b of the Statute of the Council of Europe,

Considering that the aim of the Council of Europe is to achieve greater unity between its members and that this aim may be pursued, in particular, through common action in the fields of migration, integration and community relations;

Having regard to the pioneering work of the Council of Europe in the field of intercultural dialogue, in particular the “White paper on intercultural dialogue: Living together as equals in dignity”, which underlines the importance of creating spaces for cross-cultural exchange and debate, facilitating access to and exercise of citizenship and fostering intercultural competence, particularly at the local level;

With reference to the report of the Group of Eminent Persons of the Council of Europe “Living together: Combining diversity and freedom in 21st-century Europe”, which emphasises the key role of cities in managing diversity, fostering a pluralistic identity and creating open societies by bringing members of different groups into close and constructive contact, and which showcases cities that have adopted an intercultural approach to integration;

Recalling the Additional Protocol to the European Charter of Local Self-Government, Recommendation (2001)19 on the participation of citizens in local public life, Recommendation (2005)3 on teaching neighbouring languages in border regions and the Strategy for Innovation and Good Governance at Local Level;

Underlining that managing diversity in full respect for the principles of democracy and human rights is a common challenge for all societies throughout Europe, and indeed worldwide, and that migrant integration strategies are ineffective and unsustainable without appropriate diversity strategies;

Noting that access to citizenship, education, public services, the labour market and cultural life can only be equitable if governance and institutions are designed for culturally diverse communities and managed by culturally competent individuals and teams;

Recognising that a solid body of research both in Europe and worldwide has demonstrated the value of diversity for human and social development and cohesion, economic growth, productivity, creativity and innovation and that these benefits of diversity can only be realised on condition that adequate policies are in place to prevent conflict and foster equal opportunities and social cohesion;

Emphasising that the Council of Europe supports and facilitates the search for novel approaches to diversity management that remedy shortcomings of past policies and enable the realisation of the advantages of diversity, and that such an approach – called intercultural integration – has been developed through a process of structured policy review, peer learning and evaluation in the context of “Intercultural cities<sup>1</sup>”, a joint initiative of the Council of Europe and the European Union;

Considering that the intercultural integration approach builds upon Council of Europe instruments and standards in the fields of cultural diversity, the protection of minority cultures, intercultural competence, multi-lingualism, intercultural education, the fight against racism and xenophobia, the prevention of hate speech, the role of media in fostering of a culture of tolerance, the interaction between migrants and receiving societies and the intercultural competence of social services;

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<sup>1</sup> The term « cities » in the title « Intercultural cities » is used in a generic sense and designates cities as well as towns and districts in larger cities or metropolitan areas.



Underlining that culture and cultural heritage play an important part in building the city as a shared public space by encouraging people in exploring the plurality of identities through the diversity of heritage and contemporary cultural expressions, and in fostering a sense of a shared past and an aspiration to a common future;

Acknowledging that cities are at the front line of integration and diversity management, are laboratories for policy innovation and that they make an important contribution to social cohesion by adopting an intercultural approach to integration and diversity management;

Noting Recommendation 261 (2009) on intercultural cities of the Congress of Local and Regional Authorities of the Council of Europe which points out that strong inclusive intercultural cities that have succeeded in encouraging citizens of diverse origins to identify with their city demonstrate a capacity for innovation and are able to use the resources, skills and creativity of their populations to increase the city's attractiveness and to bring new investment and job opportunities,

Underlying that measures such as those outlined in “[The intercultural city step by step: Practical guide for applying the urban model of intercultural integration](#)”<sup>2</sup> foster cohesive and inclusive diverse local communities. Such measures include in particular promoting public discourse which emphasises shared values and strives to build a pluralistic urban identity; policies, institutions and services which are adapted to a diverse citizenry, intercultural competence of local officials and actors, and active participation of all in local governance.

Recommends that the governments of member States:

- a. take note of the guide “[The intercultural city step by step: Practical guide for applying the urban model of intercultural integration](#)” and facilitate its dissemination, including via its translation into their official languages;
- b. bring the urban model of intercultural integration model and the tools which have been designed to facilitate its implementation and measure its impact<sup>3</sup>, to the attention of local and regional authorities, as well as relevant national, regional and local institutions, organisations and networks, via the appropriate national channels;
- c. encourage the implementation of the urban model of intercultural integration at the local level and support the setting-up of city networks for the exchange of experience and learning in this respect;
- d. take the urban model of intercultural integration into account when revising and further developing national migrant integration policies, or policies for intercultural dialogue and diversity management.

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<sup>2</sup> <http://www.coe.int/t/dg4/cultureheritage/culture/Cities/ICCstepbystepAugust2012.pdf>

<sup>3</sup> [www.coe.int/interculturalcities](http://www.coe.int/interculturalcities)