

COUNCIL OF EUROPE



CONSEIL DE L'EUROPE

24 March 2015

GEC(2015)6

GENDER EQUALITY COMMISSION (GEC)

**MONITORING OF COUNCIL OF EUROPE
RECOMMENDATION REC(2003)3 ON BALANCED PARTICIPATION OF
WOMEN AND MEN IN POLITICAL AND PUBLIC DECISION-MAKING**

DRAFT QUESTIONNAIRE FOR 2015 MONITORING ROUND

I. RESPONDENT DETAILS

Completed by Ms Mr


First name

Family name

Title

Organisation

E-mail



II. REFERENCE DATA

MEMBER STATE

.....

Year **2015**

Data should refer to the situation on 1 September of the current year, except for data on political representatives, which should refer to election day results

QUOTA RULES

1. Gender quotas

- Do any **gender** quotas exist by operation of **national** law? Yes No
- If yes, please specify the elections these gender quotas are applied to:
 - Lower House
 - Upper House Not applicable
 - Regional elections Not applicable
 - Local elections
 - European elections (if applicable) Not applicable
- **Are the same quota rules used for all elections where they apply?** Yes No
- *If yes, only answer the following questions for the lower house. If no, also answer the questions for the elections whose quota rules differ.*
- **Is there any governmental body that monitors the implementation of these quotas?** Yes No
- If yes, please specify which body and who it reports to: _____
- **Is there a data bank of women and men serving in political and public decision-making bodies?** Yes No
- If yes, please provide link: _____

1. a. **Single/Lower House**

➤ Quota percentage

Minimum _____% women
Either sex minimum _____% maximum
_____%

➤ Are there any sanctions for non-compliance?

Yes No

- *If yes, please specify the sanction for non-compliance*
 - *financial penalty for parties or political groupings*
 - *electoral authorities do not accept lists that do not comply with the quota requirements*
 - *other, please specify* _____
-

-
-
-

Are there any rules about the rank order of the candidates in the quota law?

Yes No

- *If yes, please specify*
 - *the zipping system, ie alternating women and men on the electoral list*
 - *other, please specify*
-

-
-

1. b. **Upper House**

➤ Quota percentage

Minimum _____% women
Either sex minimum _____% maximum
_____%

➤ Are there any sanctions for non-compliance?

Yes No

- *If yes, please specify the sanction for non-compliance*
 - *financial penalty for parties or political groupings*
 - *electoral authorities do not accept lists that do not comply with the quota requirements*
 - *other, please specify* _____
-

-
-
-

Are there any rules about the rank order of the candidates in the quota law?

Yes No

- *If yes, please specify*
 - *the zipping system, ie alternating women and men on the electoral list*
 - *other, please specify*
-

-
-

1. c. **Local elections**

➤ Quota percentage

Minimum _____% women
Either sex minimum _____% maximum
_____%

➤ Are there any sanctions for non-compliance?

Yes No

○ If yes, please specify the sanction for non-compliance

- financial penalty for parties or political groupings - electoral authorities do not accept lists that do not comply with the quota requirements - other, please specify _____

Are there any rules about the rank order of the candidates in the quota law?

Yes No

○ If yes, please specify

- the zipping system, ie alternating women and men on the electoral list - other, please specify **2. Political parties (party quotas)**➤ **Are there any gender quota rules/regulations created by political parties for electoral lists?***Provide this information per party (see next page)*➤ **Are there any gender quota rules/regulations created by political parties for party bodies?***Provide this information per party (see next page)*➤ **Does the national law on political parties mandate parties to promote gender equality?**Yes No

• If yes, please specify:

- Gender balance in party bodies - Elaboration of equality plans - Providing training for women candidates - Other _____ ➤ **Does the law on public funding of political parties include measures to encourage them to promote gender equality?**Yes No

• If yes, please specify:

- Gender balance in party bodies - Elaboration of equality plans - Providing training for women candidates - Other _____

For political parties using party quotas please provide the following information – *Only the 5 parties with the highest seat share in the Lower House elections*

Political party	Gender quotas		Ethnic minority/migrants quotas	
	Elections (<i>Single/Lower House only</i>)	Party bodies	Elections (<i>Single/Lower House only</i>)	Party bodies
1. Name	Yes <input type="checkbox"/> No <input type="checkbox"/> Minimum _____% women Either sex minimum _____% maximum _____% Rank orders: Yes <input type="checkbox"/> No <input type="checkbox"/> If yes, please specify: _____ Applied to: - Lower house elections <input type="checkbox"/> - Upper house elections <input type="checkbox"/> - Regional elections <input type="checkbox"/> - Local elections <input type="checkbox"/>	Yes <input type="checkbox"/> No <input type="checkbox"/> Minimum _____% women Either sex minimum _____% maximum _____%	Yes <input type="checkbox"/> No <input type="checkbox"/> Minimum _____% women Either sex minimum _____% maximum _____% Rank orders: Yes <input type="checkbox"/> No <input type="checkbox"/> If yes, please specify: _____ Applied to: - Lower house elections <input type="checkbox"/> - Upper house elections <input type="checkbox"/> - Regional elections <input type="checkbox"/> - Local elections <input type="checkbox"/>	Yes <input type="checkbox"/> No <input type="checkbox"/> Minimum _____% women Either sex minimum _____% maximum _____%
2.				
3.				
4.				
5.				

Please answer the following question for the 5 parties with the highest seat share in Lower House elections.

Political party	Reduced executive body	Membership	Party leader	Party spokesperson Lower House	Party spokesperson Upper House
1. Name	Women _____ Men _____	%Women _____ % Men _____	Woman <input type="checkbox"/> Man <input type="checkbox"/>	Woman <input type="checkbox"/> Man <input type="checkbox"/>	Woman <input type="checkbox"/> Man <input type="checkbox"/> Not applicable <input type="checkbox"/>
2.					
3.					
4.					
5.					

Please answer the following question for the 5 parties with the highest seat share in Lower House elections.

Political party	Candidates lower house	Representatives lower house	Candidates upper house	Representatives upper house
1. Name	Women _____ Men _____	Women _____ Men _____	Women _____ Men _____	Women _____ Men _____
2.				
3.				
4.				
5.				

III. LEGISLATIVE POWER

1. National Parliaments

1. a. **Single/Lower House** - to be completed by all member States
- Unicameral parliamentary States should refer to their *Single House*
 - Bicameral parliamentary States should refer to their *Lower House*
 - Federal States should refer to their National *Lower House*
- **Date of last elections** _____/_____/_____
- **Periodicity of elections** Every _____ years
- **Total number of seats** _____
- **Number of women and men candidates competing in this election** Women _____ Men _____
- Please provide this information for the candidate lists of parties that obtained representation
- **Number of women and men sitting on the first session of the legislative term right after the elections** Women _____ Men _____
- **Specify the electoral system¹**
- Plurality-majority system: simple majority or first past the post
 - Plurality-majority system: absolute majority (two round system)
 - Proportional representation system
 - Open Lists
 - Closed Lists
 - Other, please specify _____
 - Semi-proportional representation system
 - Open Lists
 - Closed Lists
 - Other, please specify _____
- **Is the President of the Single/Lower House a woman or a man?** Woman Man
- **Number of presidencies of parliamentary committees** Women _____ Men _____
- **Is there a specific parliamentary committee on women's rights and/or equal opportunities or gender equality?** Yes No
- **Can lower house legislators vote electronically when they are on (pa) maternity leave?** Yes No
- **Has the country adopted any legislative and/or administrative measures to ensure that timetables and working methods in the lower house ensure that elected representatives of both sexes can reconcile their work and family time?** Yes No
- If yes, please specify these legislative and/or administrative measures:

¹ Electoral systems:

- **Plurality-majority system: simple majority or first past the post:** This system occurs when a candidate who wins the largest number of vote is elected. This means that even if a candidate only obtains a fairly low level of the overall vote she/he is elected as long as she/he receives the largest number of votes. Example: United Kingdom
- **Plurality-majority system: absolute majority (two-round system):** To be elected in the first round a candidate needs to win the absolute majority of the votes. If no candidate receives an absolute majority in the first round, then a second round of voting is conducted between the highest-polling candidates from the first round and the candidate who wins the simple majority of the votes is elected. Example: France
- **Proportional representation system:** Under typical proportional system a party/list shall receive the number of representative offices proportional to the number of votes cast. The seats allocated to a party/list correspond to the proportion of votes gained by it. This system can operate with **open or closed lists** (**open:** voters can specify their favoured candidate(s) within a given party/list, **closed lists:** voters can only vote for a party/list without influencing which candidates are elected). Example: Sweden.
- **Semi-proportional representation system:** This system attempts to combine the positive attributes of both majoritarian and proportional electoral systems: a proportion of the parliament is elected by plurality-majority system while the remainder is elected by proportional representation system. This system can operate with **open or closed lists** (**open:** voters can specify their favoured candidate(s) within a given party/list, **closed:** voters can only vote for a party/list without influencing which candidates are elected). Example: Germany

Upper House - to be completed only by bicameral parliamentary States**1. b. Federal States should refer to the House which represents the interests of the component States of the Federation (ie German Bundesrat)**

- **Date of last elections** _____/_____/_____
- **Periodicity of elections** Every _____ years
- **Total number of seats** _____
- **Number of women and men candidates competing in this election -** Women _____ Men _____
- Please provide this information for the candidate lists of parties that obtained representation
- **Number of women and men sitting on the first session of the legislative term right after the elections** Women _____ Men _____
- **Specify the electoral system** (see footnote 1, page 1)
- Plurality-majority system: simple majority or first past the post
- Plurality-majority system: absolute majority (two round system)
- Proportional representation system
Open Lists Open
Closed Lists Closed
Other, please specify _____ Other
-
- Semi-proportional representation system*
Open Lists Open
Closed Lists Closed
Other, please specify _____ Other
-
- **Can seats be inherited?** Yes No
 • If yes, can women inherit seats? Yes No
- **Are some of the members appointed?** Yes No
 • If yes, specify by whom:
 - Head of State
 - Head of Government
 - Other, please specify _____
-
- **Number of women and men appointed** Women _____ Men _____
- **Is the President of the Upper House a woman or a man?** Woman Man
- **Number of presidencies of parliamentary committees** Women _____ Men _____
- **Is there a specific parliamentary committee on women's rights and/or equal opportunities or gender equality?** Yes No
- **Can upper house legislators vote electronically when they are on (pa)maternity leave?** Yes No
- **Has the country adopted any legislative and/or administrative measures to ensure that timetables and working methods in the upper house ensure that elected representatives of both sexes can reconcile their work and family time?** Yes No
 • If yes, please specify these legislative and/or administrative measures:

2. Regional Parliaments² - only to be completed by States whose regions have a real legislative power

- **Total number of Regional Parliaments** _____
- **Total number of seats in all the Regional Parliaments** _____
- **Number of women and men sitting on 1 September – Given that regions might not hold elections the same day, this date provides for a common date.** Women _____ Men _____

3. Local councils

- **Date of last elections** ____/____/____
- **Periodicity of elections** Every _____ years
- **Total number of seats** _____
- **Number of women and men sitting on local councils right after the elections** Women _____ Men _____
- **Specify the electoral system**
 - *Plurality-majority system: simple majority or first past the post*
 - *Plurality-majority system: absolute majority (two round system)*
 - *Proportional representation system*
 - Open Lists* Open
 - Closed Lists* Closed
 - Other, please specify* _____ Other
 - *Semi-proportional representation system*
 - Open Lists* Open
 - Closed Lists* Closed
 - Other, please specify* _____ Other

² The term "region" refers to an autonomous territory with special powers of self rule. For example, Austria: Bundesländer; Germany: Länder; Russian Federation: autonomous republics and territories; Spain: autonomous communities; Switzerland: cantons; UK: devolved parliamentary assemblies. A Regional Parliament is the legislative assembly of a regional political unit. It has the highest legislative powers at regional level.

IV. EXECUTIVE POWER

1. National Governments

1. a. Head of State – to be completed by all member States

- | | | |
|--|--------------------------------|------------------------------|
| ➤ Is the Head of State a woman or a man? | Woman <input type="checkbox"/> | Man <input type="checkbox"/> |
| ➤ Is she/he directly elected by the citizens? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| ➤ Is she/he appointed by the Parliament? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| ➤ Monarchies only: Can women inherit the crown? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |

1. b. Head of Government To be completed only by States where the Head of State is not also the Head of Government

- | | | |
|---|--------------------------------|------------------------------|
| ➤ Is the Head of the Government a woman or a man? | Woman <input type="checkbox"/> | Man <input type="checkbox"/> |
| ➤ Is the Head of the Government directly elected by the citizens? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| • If no, specify if the Head of Government is: | | |
| - elected by the Parliament | <input type="checkbox"/> | |
| - appointed by the Head of State | <input type="checkbox"/> | |
| - Other, please specify _____ | <input type="checkbox"/> | |

1. c. Deputy Prime Minister/Vice-presidents

- | | | |
|--|-------------|-----------|
| ➤ Number of women and men Deputy Prime Minister/Vice-President | Women _____ | Men _____ |
|--|-------------|-----------|

1. c. Senior Ministers and Junior Ministers

- | | | |
|--|-------------|-----------|
| ➤ Number of women and men Senior Ministers | Women _____ | Men _____ |
| ➤ Number of women and men Junior Ministers | Women _____ | Men _____ |

1. d. Equality policies

- | | | |
|--|------------------------------|-----------------------------|
| ➤ Do quotas exist for the composition of the national government? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| • If yes, specify the quota percentage/range: _____% | | |
| ➤ Does the national government include a Ministry of Equality on its own right? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| • If no, please specify what ministry is responsible for women's rights and equal opportunities between women and men:
_____ | | |
| ➤ In the past five years, has the national government developed public programmes for women candidates? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| • If yes, please specify the actions developed in these programmes:
_____ | | |
| ➤ In the past five years, has the national government developed public programmes for business women? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| • If yes, please specify the actions developed in these programmes:
_____ | | |
| ➤ In the past five years, has the national government developed public campaigns aimed at encouraging the sharing of responsibilities between women and men in the private sphere? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| • If yes, please specify the actions developed in these programmes:
_____ | | |

Senior ministers: members of the government who have a seat on the cabinet or council of ministers

Junior ministers: members of the government who do not have a seat on the cabinet. The names of the positions covered vary between countries and even between ministries in the same country: see http://ec.europa.eu/justice/gender-equality/files/database/005b_map.pdf

2. Regional Governments³ - to be completed only by States whose regions have a real executive power

2. a. Heads of Regional Governments

- **Number of women and men Heads of Regional Government** Women _____ Men _____
- **Is the Head of a Regional Government elected by the citizens?** Yes No
- **Is the Head of the Regional Government elected by the Regional Parliament?** Yes No
 - If no, specify who appoints the Head of the Regional Government:
 - Head of State
 - Other, please specify _____

2. b. Regional Governments' members

- **Number of women and men members of regional governments** Women _____ Men _____
- **Are the members directly elected by the citizens?** Yes No
- **Are the members appointed?** Yes No
 - If yes, specify who appoints them:
 - Head of Regional Government
 - Other, please specify _____

Please provide disaggregated data for each of the regions in your country. As regards quotas, only provide information when regional quota rules are different to national rules (i.e. the minimum proportion for women is higher, rank orders are different, sanctions for non-compliance differ, etc.). Quota percentage, rank order rules and sanctions for non-compliance should be specified.

Region	Regional ministers	Regional Head of Government	Regional legal quota	Specify regional quota rules
1. Name	Women____Men____	Woman <input type="checkbox"/> Man <input type="checkbox"/>	Yes <input type="checkbox"/> No <input type="checkbox"/>	Percentage: Rank orders: Sanction:
2.				
3.				
4.				
...				

3. Local Governments

3. a. Mayors

- **Number of women and men mayors** Women _____ Men _____
- **Are the mayors directly elected by the citizens?** Yes No
 - If no, specify who appoints them:
 - Municipality Councillors
 - Other, please specify _____

³

The term "region" refers to an autonomous territory with special powers of self rule.

The "Regional Government" is the organisation that is the governing authority of a regional political unit. It has the highest executive powers of the regional level.

3. b. Municipality Councillors - The municipality is an administrative unit with an elected Council and a Mayor

- **Number of women and men municipality councillors** Women _____ Men _____
- **Are the municipality Councillors directly elected by the citizens?** Yes No
- If no, specify who appoints them:
 - Mayor
 - Other, please specify _____

V. JUDICIAL POWER

- The High/Supreme Court in some countries is the highest court in that jurisdiction and functions as a court of last resort whose rulings cannot be appealed. Its rules are binding on all other courts.

- The Constitutional Court is a high court found in many countries which deals primarily with constitutional law. Its main authority is to rule on whether or not challenged laws are in fact unconstitutional, and conflicting with constitutionally established rights and freedoms.

- Member States whose High/Supreme Courts also have jurisdiction on questions of a constitutional nature should provide information only on the High/Supreme Court.

1. High/Supreme Courts – to be completed by all member States

- **Number of women and men judges in the High/Supreme Court** Women _____ Men _____
- **Can judges access the High/Supreme Court purely by seniority?** Yes No
- **Are judges appointed?** Yes No
- If yes, specify who appoints them:
 - Head of State
 - Head of Government
 - Superior Council of the Magistracy⁴
 - Other, please specify _____
- **Is the President of the High/Supreme Court a woman or a man?** Woman Man

2. Constitutional Courts - Member States whose High/Supreme Courts also have jurisdiction on questions of a constitutional nature should **not** complete this section.

- **Number of women and men judges in the Constitutional Court** Women _____ Men _____
- **Can judges access the Constitutional Court purely by seniority?** Yes No
- **Are judges appointed to the Constitutional Court?** Yes No
- If yes, specify who appoints them:
 - Head of State
 - Head of Government
 - Superior Council of the Magistracy⁴
 - Other, please specify _____
- **Is the President of the Constitutional Court a woman or a man?** Woman Man

⁴ High **Council of the Judiciary** is the self-governing body of the judges. It issues orders for the appointment, assignment, transfer and promotion of magistrates (judges and public prosecutors) together with having responsibility for disciplinary matters.

3. High Council of the Judiciary

- | | | |
|---|--------------------------------|------------------------------|
| ➤ Number of women and men judges in the High Council of the Judiciary | Women _____ | Men _____ |
| ➤ Can judges access the High Council of the Judiciary purely by seniority? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| ➤ Are judges appointed to the High Council of the Judiciary? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| <ul style="list-style-type: none"> • If yes, specify who appoints them: - Head of State <input type="checkbox"/> - Head of Government <input type="checkbox"/> - High Council of the Judiciary⁴ <input type="checkbox"/> - Other, please specify _____ <input type="checkbox"/> | | |
| ➤ Is the President of the High Council of the Judiciary a woman or a man? | Woman <input type="checkbox"/> | Man <input type="checkbox"/> |

4. Ombudsperson (National-level only) – If there is a single Ombudsperson assign 0 and 1 to the sex of the current officeholder. If there is more than one ombudspersons, aggregate all of them and specify number by sex

- | | | |
|--|-------------|-----------|
| ➤ Number of women and men Ombudspersons | Women _____ | Men _____ |
|--|-------------|-----------|

5. Public Prosecutor (National-level only)

- | | | |
|--|--------------------------------|------------------------------|
| ➤ Is the Chief Public Prosecutor a woman or a man | Woman <input type="checkbox"/> | Man <input type="checkbox"/> |
|--|--------------------------------|------------------------------|

SECURITY FORCES

1. National police force

- | | | |
|--|------------------------------|-----------------------------|
| ➤ Number of female and male staff (uniformed and non-uniformed) in top ranks of the national police force | Women _____ | Men _____ |
| ➤ Are there any initiatives currently in place in relation to recruitment, retention and progression of women in top ranks? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| If yes, specify: _____ | | |

2. Military

- | | | |
|--|------------------------------|-----------------------------|
| ➤ Number of female and male staff (uniformed and non-uniformed) in top ranks in the military | Women _____ | Men _____ |
| ➤ Are there any initiatives currently in place in relation to recruitment, retention and progression of women in top ranks in the military? | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| If yes, specify: _____ | | |

BUSINESS AND FINANCE

1. Corporate boards

Include data for the companies whose shares are traded in the country blue-chip index, that are registered in the country and where the state is a majority stakeholder (with a maximum of X when the index includes more companies, selecting in this case the largest X of the potential sample):

- *President: Chairperson of the highest decision-making body in each company, namely the supervisory board or the board of directors.*
- *Members: All members of the highest decision-making body in each company (i.e. chairperson, non-executive directors, senior executives and employee representatives, where present).*

➤ Number of women and men presidents of corporate boards	Women _____	Men _____
➤ Number of women and men members of corporate boards	Women _____	Men _____
➤ Have any measures been adopted to promote gender balance in corporate boards?	Yes <input type="checkbox"/>	No <input type="checkbox"/>
<ul style="list-style-type: none"> • If yes, specify: - Legal quota rules - Recommendations - Measures included in self-regulation codes - Other, please specify _____ 	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	Deadline (specify year) _____ _____ _____ _____
➤ Are there any sanctions for non-compliance?	Yes <input type="checkbox"/>	No <input type="checkbox"/>
<ul style="list-style-type: none"> • If yes, specify: - Fines - Nullified boards' decisions - Suspension of board members' compensation - Dissolution of the board - Other, please specify _____ 	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	

2. Central Banks

➤ Number of women and men in the key decision-making bodies of the Central Bank	Women _____	Men _____
➤ Is the Governor of the Central Bank a woman or a man?	Woman <input type="checkbox"/>	Man <input type="checkbox"/>

SOCIETY

1. Public Universities

All universities included.

➤ Number of women and men rectors of public universities	Women _____	Men _____
➤ Number of women and men rectors of private universities	Women _____	Men _____
➤ Number of women and men university (full) professors – only the highest category within the academic profession	Women _____	Men _____

2. Public/State-owned Media

Include data only for the 5 broadcasters with largest view share.

Include data only for the 5 most read nationwide newspapers and tabloids (exclude sports newspapers/tabloids)

➤ Number of women and men presidents/directors of public broadcasters (TV, radio and news agencies)	Women _____	Men _____
➤ Number of women and men presidents/directors of private broadcasters (TV, radio and news agencies)	Women _____	Men _____
➤ Number of women and men directors of newspapers and tabloids	Women _____	Men _____

INTERNATIONAL ORGANISATIONS

Number of women and men

- | | | |
|---|-------------|-----------|
| ➤ Council of Europe's Parliamentary Assembly (national delegation) | Women _____ | Men _____ |
| ➤ Interparliamentary Union (national delegation) | Women _____ | Men _____ |
| ➤ Congress of Local and Regional Authorities of Europe (national delegation) | Women _____ | Men _____ |

VI. DIPLOMATIC SERVICE

Number of women and men –officially recognised categories

- | | | |
|---|-------------|-----------|
| ➤ Ambassadors Extraordinary and Plenipotentiary | Women _____ | Men _____ |
| ➤ Envoys Extraordinary and Ministers Plenipotentiary | Women _____ | Men _____ |
| ➤ Minister Counsellors | Women _____ | Men _____ |
| ➤ General Consuls | Women _____ | Men _____ |

VII. COMMENTS