



Strasbourg, 18 January 2013

EPAS (2013) 3 FINAL

## **Enlarged Partial Agreement on Sport (EPAS)**

# 16<sup>th</sup> meeting of the EPAS Governing Board Bureau

Strasbourg, 29 November 2012 Palais de l'Europe, Room 17

## List of decisions

# 1. Opening of the meeting

The meeting was opened by Ewa Markowicz (Poland), Chair of the EPAS Governing Board. She thanked the Secretariat for the preparation and timely distribution of the working documents. Mr Alexandre Marguerite (France) and Mr Julien Zylberstein (UEFA) were excused. The list of participants is set out in Appendix II.

# 2. Adoption of the agenda

The Bureau adopted the agenda as set out in Appendix I.

## 3. Recent news of interest

### 3.1 Member states

The Secretariat gave an update of ongoing processes of adhesion by Belgium and Turkey, and noted possible interest from Ukraine and Qatar.

#### 3.2 Partner Organisations

The Secretariat informed the Bureau that the FARE network had sent an official request to join the Consultative Committee which had in return given a positive opinion; the Governing Board will soon be consulted on this case. Four other organisations have also informally expressed an interest (providing that their interest does not raise any objections *a priori*) but no formal requests have yet been submitted. The Bureau is in favour of the Consultative Committee's continuing development and welcomes such a show of interest; it will continue to observe these procedures.

### **3.3** Sports Conventions

Ms Liene Kozlovska from the Sports Conventions Unit gave an overview of its activities since summer 2012. The main topics included elections of new committee chairpersons and WADA Board

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<sup>&</sup>lt;sup>1</sup> European Sport Security Agency (ESSA), International Cricket Council (ICC), International Council of Sport Secrety (ICSS) and "Play the Game".

representatives, the harmonisation and modernisation of the committees' and secretariat's working methods, upcoming activities in the field of spectator violence and anti-doping. Her powerpoint presentation can be found on the EPAS website (restricted access).

## 3.4 Council of Europe secretariat

- 3.4.1. The Bureau took note of the information presented orally by the Secretariat regarding the current staff situation of EPAS, in particular the freezing of the A2 post as a consequence of the withdrawal by Spain from the Partial Agreement. The Secretariat outlined the few options available to recruit a replacement staff member given the reduced budget:
  - Launch a call for a seconded official from a Council of Europe member state (the state would continue to pay their salary whilst working for EPAS, and the CoE would supplement it with an allowance to cover the standard of living in Strasbourg). In the meantime, there would be sufficient funds to pay for a temporary staff member for one or two months until a seconded official was in place. A seconded official would strengthen EPAS cooperation with a member state but such calls do not always attract numerous applications and if such a procedure is launched it could be politically sensitive to turn down all the candidates, even if they do not have the right profile;
  - Launch a call to non-member states to join EPAS or appeal to non-member countries involved in the convention process for a voluntary contribution in order to finance a full-time A-grade position, although the success of such a step remains uncertain;
  - Advertise the position for internal transfer at a lower grade, but risk being obliged to accept a redeployed staff member who may not have the competencies required;
  - Hire a temporary staff member whose contract would be restricted to a maximum of 6 months per calendar year.

The Bureau <u>agreed</u> that the first option was the best, in the hope that good quality applicants were put forward by member states, and asked the Secretariat to launch the procedure. The Bureau noted that, in the meantime, a temporary staff member could be recruited for a limited duration.

3.4.2. The Bureau took note of the oral report by the Secretariat on the current state of play regarding the reform of DGII, the main objective of which was to improve the DG's visibility and to develop the concept of "democracy" to render it more comprehensible. The reform would have little or no impact on the EPAS secretariat.

# 4. Reports from recent meetings

# $4.1\,$ Joint meeting between the EPAS Governing Board and the Consultative Committee, Strasbourg, 20-21 June 2012

The Bureau took note of the List of Decisions as amended by the Governing Board via written procedure.

### 4.2 Statutory Committee, Strasbourg, 12 October 2012

The Bureau took note of the List of Decisions and the oral report presented by the Secretariat.

## • Update on modifications to EPAS statute

The Bureau <u>decided</u> to ask the Secretariat to consult the Russian Federation and France in writing for them to send proposals on their respective positions. Once received, these would be circulated by written procedure to the Bureau members for decision on follow-up.

## 4.3 Seminar on sports facilities, Tirana (Albania), 26-27 June 2012

The Bureau took note of the seminar report and the ideas proposed on improving sports facilities management in the region.

The Bureau <u>agreed</u> it was an important issue to be raised at the next Governing Board meeting for possible inclusion in 2014 activities.

# 5. Voluntary Contribution Projects

## 5.1 Project on good governance

The Bureau noted the oral update by the Secretariat on the composition of the Accompanying Group (see document EPAS (2012) 36rev) and the possibility of holding the first meeting in Switzerland at the beginning of 2013.

# 5.2 Call for contributions to develop a Toolkit (to accompany the recommendation on gender mainstreaming in sport)

The Bureau noted that the Drafting Group responsible for the recommendation had strongly advocated that a toolkit be made in order to make the future recommendation easier to understand and to describe how it could be implemented. The Secretariat explained that extra funding would be required to do this toolkit. There was a possibility that the European Commission could be active in this project although no formal agreement had been made as yet. The Bureau supported the preparation of such a toolkit and hoped that an arrangement for EU cooperation could be reached.

#### 5.3 Call for contributions to translate existing and future handbooks into non-official languages

The Secretariat reminded the Bureau that, in order for the series of Handbooks of Good practices to be useful and diffused to their full potential, it would be beneficial to have them translated into other languages. A call for a voluntary contribution to finance such translations would enable EPAS to make them more visible.

# 6. Conference of Ministers responsible for Sport

# 6.1 12<sup>th</sup> Conference (Belgrade, Serbia, 15 March 2012) - follow-up

The Bureau took note of the progress made so far and commented on how many points had already been achieved so far. The Secretariat will continue to update it and make it easier to report on what has been accomplished.

## 6.2 13<sup>th</sup> Conference (Magglingen, Switzerland, 17-19 September 2014)

The Bureau thanked Mr Pascal Chatelain (Switzerland) for his powerpoint presentation of the proposed location of the conference and the venue facilities offered in Magglingen.

The Bureau initiated discussions on possible themes to be addressed during the 13<sup>th</sup> Conference, bearing in mind the following ideas:

- The primary aim is to have the match-fixing convention open for signature at the Conference; however, it is difficult to know in advance if the current process will be fully achieved by September 2014;
- Gender mainstreaming the recommendation currently under preparation could be considered;
- Ethics harmonisation of values at pan-European level;
- Revision of the spectator violence convention the Secretariat will ask the Conventions Unit if the works will be advanced enough for 2014.

The Bureau <u>decided</u> to launch a call for ideas to the full Governing Board. The Secretariat will then prepare a presentation composed of proposals received, for discussion at the next plenary meeting in June 2013.

# 7. Ongoing programme and budget

#### 7.1 Meetings and EPAS representation

The Bureau discussed and validated the 2013 calendar, noting that the ENGSO Forum should also be added; the ENGSO delegate informed the Bureau that sending of an invitation to EPAS to attend this event was imminent.

### 7.2 Programme and budget 2012

The Bureau took note of the oral presentation made by the Secretariat regarding the update to events taking

place in November and December 2012 (including a Seminar on money laundering and sports betting on 11 December, co-organised by EPAS and the Cyprus EU Presidency).

## 7.3 Programme and budget 2013

Following a brief explanation by the Secretariat of each activity proposed, the Bureau held an exchange of views on the preparation and update of the programme of activities for 2013, bearing in mind the reduction in budget further to the withdrawal of Spain from the partial agreement.

The Bureau noted that:

- FARE network proposal (item 10) will submit a revised version of its Euro2016 project which the Secretariat will forward to the Bureau for consultation in writing;
- Once the Secretariat has more information regarding EPAS' potential involvement in the IRIS awareness-raising projects (item 14), it will report back to the Bureau and consult on the possibility of using the special account.

The Bureau <u>approved</u> the planning and elements of activities proposed for 2013, as attached in Appendix III to this present report.

# 8. Standard-setting and follow-up

## 8.1 Negotiation process of draft convention on match-fixing

The Bureau took note of the information presented orally by the Secretariat on the ongoing process. It discussed the Consultative Committee's role to play, using the next plenary meeting as the best opportunity to hold an enlarged consultation on the process.

The Bureau <u>agreed</u> to invite betting operator representatives to attend the 2013 Governing Board plenary meeting for the item on match-fixing, as well as Transparency International and the ICSS.

#### **Recommendation on migration of young athletes**

The Bureau took note of the oral report by the Secretariat on the process which led to the adoption of the recommendation by the Committee of Ministers.

The Bureau <u>decided</u> EPAS should focus initially on dissemination and awareness-raising to promote the issue (publishing the recommendation as a small booklet, communicate and present it at conferences). Once states are aware of its existence, then EPAS may decide on how to monitor its implementation in member states (consultative visits, questionnaire, etc.)

## 8.3 Draft Recommendation on Gender Mainstreaming in Sport

The Bureau took note of the information presented orally by the Secretariat on the ongoing process. A second meeting of the Drafting Group will be organised at the beginning of 2013 to finalise the text for presentation to the Governing Board in June 2013, prior to consultation with the Gender Equality Commission. As mentioned under item 5.2 of this present report, a toolkit could be prepared to accompany the recommendation if the necessary funding is available.

#### 8.4 Consultative visit to Albania

The Bureau noted the information presented orally by the Secretariat. Mrs Krisztina Gőntér (Hungary), who took part in the visit, stressed how important and useful such monitoring visits were for non EU member states in particular. The report of the visit will be circulated for validation to the team members who participated and then to the Albanian authorities for their political comments.

# 9. Promotion of diversity and fight against discrimination

- 9.1 Ongoing activities (2012)
- **9.2** Future priorities (2013/2014)
- 9.3 Media Against Racism in Sport (MARS)

The Bureau took note of the information presented orally by the Secretariat on these topics, in particular:

- The success of the EPAS annual conference held in Utrecht on 11-12 October 2012 on "United against Homophobia in sports";
- The well-organised workshop in collaboration with VIDC on "Stronger together Football unites: Gender Equality and International Dialogue in the Balkans", held in Montenegro on 15 November 2012, with high quality presentations made;
- 2013 priority will focus on children, with the EPAS political conference being organised in Budapest (7-8 October 2013) in cooperation with the Hungarian authorities, ENGSO Youth and the CoE's "1 in 5" campaign;
- 2014 priority will focus on sport in prisons, with the political conference being planned to take place in Paris;
- The closure of the successful MARS programme, to be followed up by the new MEDIANE which will focus on training journalists on ethics.

# 10. Co-operation with the European Union

## 10.1 EU Sports Forum - Cyprus

The Bureau took note of the information update presented orally by the Secretariat regarding the events held at the end of the Cyprus EU Presidency in which EPAS was represented (Roadmap on women and sport, the EU forum, and the Directors meeting).

# 10.2 EU programme

The Bureau noted the non-paper distributed by the Secretariat on possible strengthening of the cooperation between the Council of Europe and the European Union in the field of sport, through the future "Erasmus for All" programme.

The Bureau noted that other CoE sectors' situations with funding (eg. youth) were better since the regulatory framework allowed more possibilities (eg. youth partnerships, financing of activities of the partial agreement on cultural routes). The Bureau wondered if other sectors (eg. education) were confronted with similar concerns to those encountered by the sport sector. Some members had reservations regarding whether now was the right time to propose amendments, and wished to examine the process further to identify the right moment.

The Secretariat <u>asked</u> the Bureau members for feedback on how to approach the situation and noted that the further discussions on this issue should be held before EPAS is invited by ENGSO to attend a hearing at the European Parliament in September/October 2013.

#### 11. Miscellaneous

On behalf of the Governing Board, the Chair thanked Sonia Parayre, EPAS Deputy Executive Secretary, for her support and hard work for the Partial Agreement, and wished her well in her new post.

# 12. Date and place of next meeting

The Bureau <u>agreed</u> to hold the next Bureau meeting on 4-5 June 2013, at the Council of Europe office in Paris, noting that due to meeting room restrictions, a more basic interpretation system may be offered (ie. whispered).

The Bureau <u>agreed</u> to hold the next Governing Board meeting on 26-27 June 2013, in the European Youth Centre, Strasbourg.

The Secretariat noted the request from some Board members that draft decisions be prepared and annotated in advance in order for delegations to be better prepared for the meetings.

# APPENDIX I

# Agenda

5. Voluntary Contribution Projects 5.1 Project on good governance	EPAS (2012) 36re
4.3 Seminar on sports facilities, Tirana (Albania), 26-27 June 2012  The Bureau is invited to take note of the report.	EPAS (2012)
Update on modifications to EPAS statute  Action: decide on the follow-up to be given to the modifications to the EPAS statute	EPAS (2012) (EPAS (2012) INF
4.2 Statutory Committee, Strasbourg, 12 October 2012  The Bureau is invited to take note of the list of decisions and the oral report presented by the Secretariat	EPAS-SC (2012) 3 fin
the Consultative Committee, Strasbourg, 20-21 June 2012  The Bureau is invited to take note of the list of decisions adopted by the Governing Board.	
4. Reports from recent meetings 4.1 Joint meeting between the EPAS Governing Board and	EPAS (2012) 45 fin
The Bureau is invited to take note of the information presented orally by the Secretariat.	
3. Recent news of interest 3.1 Member states 3.2 Partner Organisations 3.3 Sports Conventions 3.4 Council of Europe secretariat	
Action: adopt agenda EPAS (2012) 53	
2. Adoption of the agenda  The Bureau is invited to adopt the agenda.	EPAS (2012) :
1. Opening of the meeting The meeting will be opened by Ewa Markowicz (Poland), Chair of the EPAS Governing Board.	

5.2 Call for contributions to develop a Toolkit (to accompany the recommendation on gender mainstreaming in sport)	
5.3 Call for contributions to translate existing and future handbooks into non-official languages	
6. Conference of Ministers responsible for Sport 6.1 12 <sup>th</sup> Conference (Belgrade, Serbia, 15 March 2012) - follow-up The Bureau is invited to take note of the progress made so far.	EPAS (2012) 21rev
<ul> <li>6.2 13<sup>th</sup> Conference (Magglingen, Switzerland, 17-19</li> <li>September 2014)</li> <li>The Bureau is invited to take note of the oral presentation by Pascal Chatelain</li> </ul>	
Action: initiate discussions on possible themes to be addressed	
7. Ongoing programme and budget 7.1 Meetings and EPAS representation  Action: discuss and validate the calendar updates and designate	Sport (2012) 1 Sport (2013) 1
Bureau representatives, where necessary, for activities where Bureau representation would be advisable.	
7.2 Programme and budget 2012 The Bureau is invited to take note of the oral presentation made by the Secretariat.	
<b>7.3 Programme and budget 2013</b> The Bureau is invited to have an exchange of views on the preparation and update of the programme	EPAS (2013) 7
Action: approve the planning and elements of activities for 2013.	
<ul> <li>8. Standard-setting and follow-up</li> <li>8.1 Negotiation process of draft convention on match-fixing The Bureau is invited to take note of the information presented orally by the Secretariat on the ongoing process.</li> </ul>	EPAS (2012) 23rev2 EPAS (2012) 27rev1 EPAS (2012) 49rev
Action: <u>decide</u> which organisations to invite to the plenary Governing Board meeting on 26 June 2013 for the item on the convention.	EPAS (2012) INF44
8.2 Recommendation on migration of young athletes  The Bureau is invited to take note of the oral report by the Secretariat on the process which led to the adoption of the recommendation by the Committee of Ministers.	CM/Rec(2012)10
Action: <u>decide</u> on follow-up to be given to this recommendation.	
8.3 Draft Recommendation on Gender Mainstreaming in Sport	

The Bureau is invited to take note of the information	
presented orally by the Secretariat on the ongoing process.	
8.4 Consultative visit to Albania  The Bureau is invited to take note of the information presented orally by the Secretariat.	EPAS (2012) 32draft
9. Promotion of diversity and fight against	
discrimination	
9.1 Ongoing activities (2012)	
9.2 Future priorities (2013/2014)	
9.3 Media Against Racism in Sport (MARS)	
The Bureau is invited to take note of the information presented orally by the Secretariat on these topics.	
10.Co-operation with the European Union 10.1 EU Sports Forum - Cyprus The Bureau is invited to take note of the information presented orally by the Secretariat.	
10.2 EU programme	
11.Miscellaneous	
12.Date and place of next meeting	
Action: <u>agree</u> to hold the next Bureau meeting on 4-5 June 2013, at the Council of Europe office in Paris.	
Action: <u>agree</u> to hold the next Governing Board meeting on 26-27 June 2013, in the European Youth Centre, Strasbourg.	

#### APPENDIX II

# LIST OF PARTICIPANTS

# **CHAIR / PRESIDENCE**

#### Ms Ewa MARKOWICZ

Head of Unit for Bilateral and Multilateral Cooperation Department of International Cooperation POLAND

# **BUREAU MEMBERS**

#### Mr Marko BEGOVIC

International Affairs Advisor Directorate for Youth and Sports MONTENEGRO

## **Mr Pascal CHATELAIN**

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# Ms Krisztina GÖNTÉR

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### Ms Satu HEIKKINEN

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# Mr Alexey MOROZOV

Ministry of Sport, Tourism and Youth Policy Director Sport Department and Preparation of Olympic Games in Sochi RUSSIAN FEDERATION

# Ms Marina SEDUGINA

Expert, International Department for the Cooperation in the Sphere of sports Ministry for Sport, Tourism and Youth Policy International Department RUSSIAN FEDERATION

# Mr Predrag MANOJLOVIĆ

**ENGSO Secretariat** 

# EPAS SECRETARIAT / SECRETARIAT DE L'APES

# Mr Stanislas FROSSARD

**Executive Secretary** 

# Ms Sonia PARAYRE

Deputy Executive Secretary

# Ms Heather STEWART

Administrative assistant

# **Ms Caroline LARGHI**

Administrative assistant

# APPENDIX III

# List of activities in 2013

The following section reflects the list of activities. This list may be updated by the Bureau of the Governing Board, as the Governing Board delegated this competence.

Activity Nr	Element Code	Expected result Nr <sup>2</sup>	Possible/ expected date and venue	Trimester	Activity	Costs	Programme expenditure	Other expenditures	Assumption
1 00000	0000001	1	20-22 March, Strasbourg (others TBC)		3x Drafting group meetings Match-fixing Convention	Consultancy contract Hearing with Gov. reps + prep meetings	18 000 €	3 x 3 days Interpretation	
			15-17 Jan Paris 29-31 Jan Paris 12-13 Feb Paris		3 specialised sub-group meetings			2 x 3 days interpretation 1 x 2 days	
			21 Feb Strasbourg (others TBC)		3 preparatory meetings			interpretation  3 x 1 day interpretation	
2	0000002	1	Paris		2 <sup>nd</sup> meeting of drafting group to finalise text of recommendation on gender mainstreaming in sport	Meeting Travel and accommodation of participants Toolkit	20 000 €		
3	0000003	1	5 March, Strasbourg		Expert seminar on sport and prisons	Invitation EPAS delegates	14 000 €	1 day interpretation	Financial support from DG1 (PC- CP)
4	0000004	1	Strasbourg / Monaco / Brussels		Meeting of the network of betting regulators	Secretariat missions	2 000 €	Interpretation 1 day	Resolution adopted Invitation from Monaco
5	0000005	1	Berlin		Organisation of a session on match- fixing in MINEPS VI	Consultancy, participation to WG with experts	3 000 €		
6		2			Pestalozzi seminar for training of physical education teachers on sport and ethics	,			Pestalozzi/Educa tion budget
7	0000001		Strasbourg (May)		Workshop on sport activities for people with tertiary prevention diseases (with Committee of European Sport Medicine Association)	Invitation 3 experts Visit/reception Handbook	3 000 € 2 000 € 5 000€		

 <sup>&</sup>lt;sup>2</sup> 1 = Standard setting + monitoring
 2 = Diversity, specific needs
 3 = Co-operation with EU

<sup>4 =</sup> EPAS Bodies

Activity Nr	Element Code	Expected result Nr2	Possible/ expected date and venue	Trimester	Activity	Costs	Programme expenditure	Other expenditures	Assumption
8		2	Strasbourg (May)		Activity at the World Sport for all Games in Strasbourg				External funding TAFISA Europe
9	0000002	2	Hungary (7-8 October)		Political Conference on children and youth in sports (migrations / sexual violence / minorities) + cooperation with Hungarian National Development Agency	Invitation to speakers; accommodation EPAS delegates, consultancy, missions	40 000 €		
10	0000003	2			Research Sport and inclusion practices before major events (With FARE)	Grants to pilot projects	10 000€	publications	
11	0000004	2			Academic coaching audio-descriptive commentators in Europe (CAFÉ + Cologne Institute)	publications (toolkit)	10 000€		
12	0000001	3			Awareness raising campaign on issues related to migration of youth in sports (subject to extra budgetary funding) + Training on migrations	Meetings with authorities clubs NGOs, and Foot solidaire	15 000€		External funding EP
13	0000002	3	Barcelona October 2013		Meeting with possible stakeholders on European day/week of sports		5 000 €		EU funding is available
14	0000003	3			Awareness-raising project: Training seminar for civil servants on integrity and betting issues (involvement in the IRIS project)	Invitation to speakers; accommodation EPAS delegates, consultancy, missions	Special Account about 20 000		Co-financed by different organisations (EU, IRIS and IOC)
15	0000001	4	March		1 x Bureau of the Consultative Committee	Invitation to members	2 500 €		
16	0000002	4	September		1 x Working group Consultative Committee	Invitation to members	2 500 €		
17	0000003	4	June (Paris) September (TBC) December (TBC)		2 x EPAS Bureau meetings + 1 extraordinary meeting on the Ministerial meeting (tbc)	Invitation to members	10 000 €	Interpretation 3 days	
18	0000004	4	26-27 June		Governing Board in Strasbourg (joint meeting with CC)	Invitation 2 speakers (special guests) Invitation to speakers, reception	2 000 €	Interpretation 2 days	
19	0000005	4	October		Statutory Committee (accounts 2012, budget 2014)			Interpretation 1 day	
							164 000 €	20 days	

Other activities in 2013 (validated by the Bureau, in case re-allocation of resources is possible). The order does not reflect a priority order.

Activity Nr	Element Code	Expected result Nr <sup>3</sup>	Possible/ expected date and venue	Trimester	Activity	Costs	Programme expenditure	Other expenditures	Assumption
A		2			Friendship games		Funding by extra- budgetary resources		Countries or partners are interested and there are Voluntary Contributions for such a project
В	0000006	1			Evaluation/ Consultative visits on European Sports Charter or on other Recommendations	Invitation evaluation team	5 000 €		An invitation is sent by a member state
С	0000007		Strasbourg, 14 Feb		Round table/Seminar on Justice and Sport: exchange of views and practices with EPAS delegates		3 000 €	Interpretation 1 day	A proposal is put forward by a member state and seconded by 9 other member states
D	0000005		Sofia (Bulgaria)		Youth in Action (Tennis Europe)		7 000€		

<sup>&</sup>lt;sup>3</sup> 1 = Standard setting + monitoring 2 = Diversity, specific needs 3 = Co-operation with EU

<sup>4 =</sup> EPAS Bodies